

ALASKA  
RETIREMENT  
MANAGEMENT  
BOARD

MARCH  
5, 2024

ACTUARIAL COMMITTEE

**State of Alaska**  
**ALASKA RETIREMENT MANAGEMENT BOARD**

ACTUARIAL COMMITTEE MEETING

**March 5, 2024 – 1:00 PM**

Centennial Hall Convention Center, Egan Room  
101 Egan Drive, Juneau, AK

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Videoconference: <a href="#">Click here to join the meeting</a> Meeting ID: 245 119 247 910 Passcode: 3PGcHu	Teleconference: Call-In #: 1-907-202-7104 Code: 942 518 5#
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- I. Call to Order**
- II. Roll Call**
- III. Public Meeting Notice**
- IV. A. Approval of Agenda  
B. Approval of Minutes – December 6, 2023**
- V. Public / Member Participation, Communications and Appearances**  
*(Three Minute Limit. Callers may need to press \*6 to unmute.)*
- VI. Actuarial Update**
  - A. June 30, 2023 Valuation Results** *(15 minutes)*
  - B. 2023 Valuation Projections & Sensitivity Analysis** *(60 minutes)*
  - C. Valuation Timeline**
  - D. Draft June 30, 2023 Valuation Reports**  
*David Kershner, Principal, Consulting Actuary, Buck*  
*Robert Besenhofer, Director, Health Actuary, Buck*
- VII. Review of Valuation Results and Recommendations** *(30 minutes)*  
*Paul Wood, Senior Consultant & Team Leader, GRS*  
*Bill Detweiler, Consultant, GRS*
- VIII. Future Meetings**
  - A. Calendar Review**
  - B. Agenda Items**
  - C. Requests / Follow-Ups**
- IX. Other Matters to Properly Come Before the Committee**
- X. Public / Members Comments**
- XI. Adjournment**

**ALASKA RETIREMENT MANAGEMENT BOARD  
ACTUARIAL COMMITTEE MEETING  
HYBRID/TEAMS**

December 6, 2023  
1:30 p.m.

Originating at:  
Alaska Housing Finance Corporation Meeting Room  
4300 Boniface Parkway  
Anchorage, Alaska 99504

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**Trustees Present:**

Sandra Ryan, Chair  
Donald Krohn  
Spencer Moore  
Lorne Bretz

Bob Williams  
Dennis Moen  
Michael Williams  
Commissioner Vrana

**Department of Revenue Staff Present:**

Zachary Hanna, Chief Investment Officer  
Shane Carson, State Investment Officer  
Jesyca Ellenbecker, Accountant 5  
Scott Jones, Head of Investment Operations,  
Performance & Analytics  
Chris Madsen, Administrative Operations Manager

Pamela Leary, Director, Treasury Division  
Ryan Kauzlarich, Assistant Comptroller  
Hunter Romberg, Senior Compliance Officer  
Grant Ficek, Business Analyst  
Alysia Jones, Board Liaison  
Robert Vicario, Administrative Assistant II

**Department of Law Staff Present:**

Ben Hofmeister, Assistant Attorney General

**Investment Advisory Council Present:**

Ruth Ryerson  
Dr. William Jennings

Josh Rabuck

**Department of Administration – Division of Retirement & Benefits Staff Present:**

Ajay Desai, Director, DRB  
Brandon Roomsburg, Retirement & Benefits  
Specialist  
Christopher Novell, Accountant 5

Kevin Worley, Chief Financial Officer  
Roberto Aceveda, Counseling & Education  
Manager

**Department of Administration Staff Present:**

Deputy Commissioner Dave Donley

Amanda Pillifant, Executive Assistant

**Buck:**

David Kershner, Principal, Consulting Actuary  
Douglas Wilson

Bob Besenhofer, Principal, Health Actuary

**GRS:**

Paul Wood, Actuary, Senior Consultant  
& Team Leader

Bill Detweiler, Consultant

**Callan:**

Steve Center, Senior Vice President

**Public:**

Wendy Woolf, RPEA

Aurora Hauke

Randall Burns, RPEA

Alexie Painter, Legislative Finance

DRAFT

## PROCEEDINGS

### CALL TO ORDER

CHAIR RYAN called the Actuarial Committee meeting to order and asked for a roll call.

MS. JONES called the roll.

### PUBLIC MEETING NOTICE

CHAIR RYAN asked to confirm that the public meeting notice was met.

MS. JONES replied, yes, it had.

### APPROVAL OF THE AGENDA

CHAIR RYAN called attention to the agenda and asked for any corrections or additions. There being no additions or objections, the agenda was approved.

### APPROVAL OF MINUTES

CHAIR RYAN moved to the minutes of September 13, 2023, and entertained a motion.

**MOTION:** A motion to accept the minutes of September 13, 2023, was made by TRUSTEE MIKE WILLIAMS; seconded by TRUSTEE KROHN.

*There being no objection, the MOTION was APPROVED.*

### PUBLIC/MEMBER PARTICIPATION, COMMUNICATIONS AND APPEARANCES

CHAIR RYAN asked if there was any public/member participation at this time, and anyone who wished to speak. She asked Ms. Jones if anyone indicated a desire to present.

MS. JONES replied that she was waiting to confirm there was audio.

(Break taken.)

CHAIR RYAN apologized for the technical difficulty, and asked if there was anyone in the room or online that wished to make an appearance at this time. Hearing and seeing none, she moved to the Inflation Outlook, and asked CFO Worley to introduce the guests.

### INFLATION OUTLOOK/PROJECTIONS DISCUSSION

CFO WORLEY stated that David Kershner from Buck, and Paul Wood from GRS, would be speaking. He recognized David Kershner

MR. KERSHNER greeted all and began with the updated inflation projections. There were three different projections using the GEMs model, which is the model used going through the experience study for setting the inflation assumption and expected return on assets. It is an economic simulator, and projects different future outcomes. He showed the median returns and inflation expectations at various intervals. He explained that the current assumption is 2.5 percent.

MR. WOOD agreed that there probably is not a need to think about changing the assumption,

and to wait for the regularly scheduled experience study that will come up in a couple of years. He reminded all that this is a longer-term assumption, and that the funding policy is built to handle and adjust the contribution to make up for the gains and the losses. He pointed out that this is the time of year when they start collecting the capital-market expectations from investment consulting firms across the country. Each of those investment consultant firms have an expectation of inflation. The data will be collected, and then a model will be built around the term period of inflation. The hope is to have that data compiled and presented in March, which will give a better sense of where inflation is going.

## **VALUATIONS AND ACTUARY REVIEW**

### **PERS/TRS PRELIMINARY 2023 VALUATION RESULTS**

MR. KERSHNER began the presentation of the preliminary results of the June 30, 2023, valuation for PERS and TRS. He stated that the purpose of these valuations is a snapshot measurement of a particular point in time of the funded status, or the measured funded ratios, of the assets and liabilities. He continued that the calculations are based on a series of assumptions compared with expected values and the actual values. The difference between expected and actual is always compared. He shared some of the statistics relating to the Metcalfe decision, noting that the specific totals into the pension trust and the healthcare trust are not known. The only known is the impact on the combined unfunded liability, which he discussed. He added that the window for the election was closed, and this may have been the bulk of the participants that come over from DCR to DB.

CFO WORLEY stated that the folks shifting over from the DCR plan still needed to be processed, and they are working on the logistics of that. He added that the numbers are relatively finalized.

MR. KERSHNER moved to the healthcare side and stated that this was the first year in several where the healthcare liabilities were higher than expected. He continued that there were unfavorable healthcare liabilities, but the healthcare plans are still significantly overfunded. He went through the liabilities and assets in graphical form, and explained how the assets exceeded the liabilities. He stated that there was no unfunded liability; there was a surplus.

TRUSTEE BOB WILLIAMS stated that the overfunding is not alarming, but it is a pretty big change. He continued that it is something to look at.

MR. KERSHNER moved to the contribution rates which were expressions of a percentage of total payroll. He explained that the past service cost, which was the payment toward unfunded liability, was higher than last year because that loss had to be funded in FY23. He stated that the valuation reports will provide more detail, but for this meeting they tried to capture the big-ticket items, which he discussed. He then moved to some of the details on the healthcare claims experience losses.

MR. BESENHOFER stated that he is working with a lot of other actuaries and pharmacists at Buck to put together what they want to use in a valuation to present in March. Claims seem to be up, and they seem to correlate with some of the reports from Aetna for Alaska Care Plan. There may be some increase in utilization of the plan. He added that the larger cost was the overall cost basis. The cost by service increased dramatically, looking at the first half of 2023 compared to the first half of 2022. He added that the final numbers will be given in March,

which will include a much longer-term projection for the EGWP subsidies based on the Inflation Reduction Act changes. He stated that the rest of the slides were historical figures that were provided last year, with the 2023 results added. The PERS and TRS DCR valuations will be completed, and we will do a roll-forward valuation for the judges and National Guard plan. There will not be any changes reflected on the data that will impact liabilities.

## **ACTUARY REVIEW**

CHAIR RYAN recognized Paul Wood.

MR. WOOD gave an update on how the audit was coming along. He stated that the process just started, and they received most of the information from Buck, which is the test life information. The process of working through those test lives began, and they requested a file of the present value of benefits by individual and are still waiting for the DCR information. He added that they were on schedule to present their results and had nothing really exciting to report. He noted that in the preliminary results there were some gains due to the removal of some duplicate records, and he wants to get an understanding of what process was followed to remove those particular records.

TRUSTEE BOB WILLIAMS stated that he was interested in a description of the duplicate spousal gains. There was a long discussion between proxy data and real data, and we saw some pretty remarkable changes in assets and liabilities based on that. It was a gain for one plan, a loss for another plan, and they canceled each other out. He was very interested in the duplicate data, and if there are issues with that.

MR. WOOD replied that, a lot of times it is difficult with the massive data sets, and it is not uncommon for corrections to be made. He stated that they wanted to make sure that the nature of the corrections was understood.

## **PERIODIC SELF-ASSESSMENT**

CHAIR RYAN stated that it was time to look at the committee self-assessment and asked for any input on the four questions. She then moved to the review of the committee charter and asked for anything to add. She reviewed the schedule of the 2024 meetings and reminded all that they would be in Fairbanks in September. She asked for any agenda items to be added, or any requests for follow-ups at upcoming meetings. She asked for any other matters to come before the committee, and for any public or member comments. Hearing none, she asked for a motion to adjourn.

**MOTION:** A motion to adjourn the meeting was made by TRUSTEE KROHN.

*There being no objection, the MOTION was APPROVED.*

(The ARMB Actuarial Committee meeting adjourned at 2:52 p.m.)



# State of Alaska Retirement Systems

Presentation to ARMB Actuarial Committee

June 30, 2023 Valuation Results and Projections

March 5, 2024



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# Purpose of the 2023 Valuations

# Purpose of the 2023 Valuations

- Measure each plan's funded status as of June 30, 2023.
- Compare *actual* FY23 experience to *expected* experience based on the 2022 valuations.
  - If the difference is **favorable** to the plan, it is a **gain**.
  - If the difference is **unfavorable** to the plan, it is a **loss**.
- Valuation results provide the basis for FY26 contribution rates that will be adopted by the ARMB in September 2024.

Note: Roll-forward valuations were completed for JRS and NGNMRS. FY23 asset performance was reflected, and liabilities were rolled forward from the 2022 valuations assuming no liability gains/losses.

# 2023 Valuation Results

# General Observations – PERS and TRS

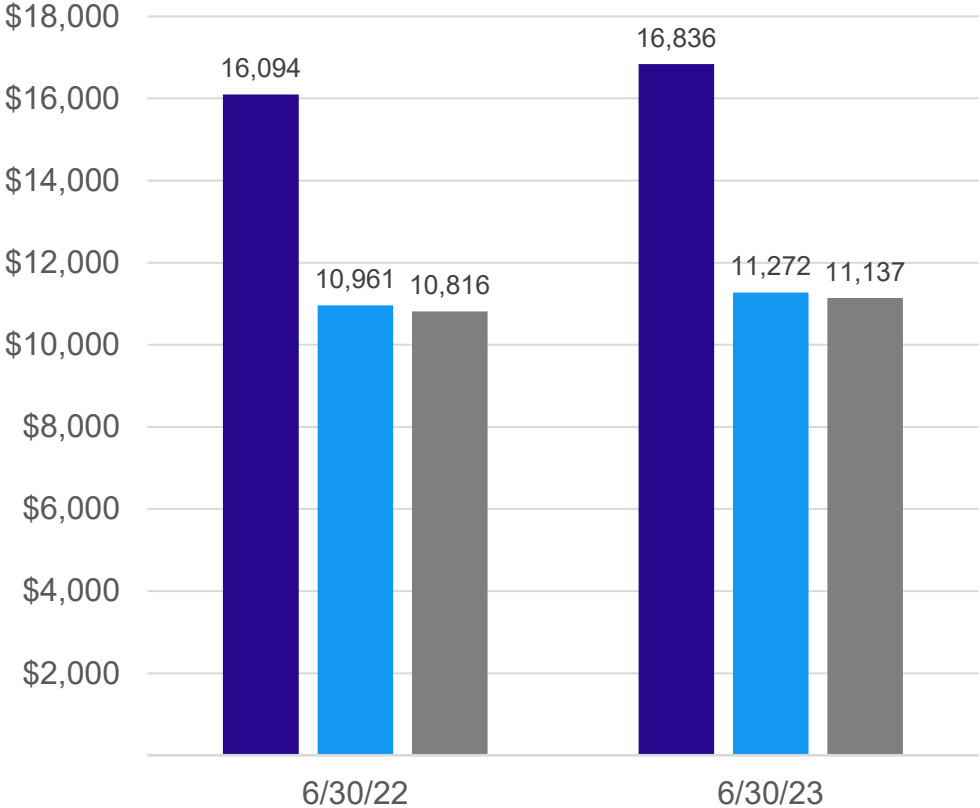
- FY23 asset returns were slightly above the 7.25% expected return (approximate returns were 7.6% market and 7.4% actuarial). See slide 15 for asset gain amounts.
- Liabilities for Postretirement Pension Adjustments (PRPAs) were higher than expected (loss of \$366M for PERS and \$189M for TRS) due to FY22 inflation increase of 7.9% vs 2.5% expected.
- Metcalfe transfers from the DCR plans increased unfunded liabilities.
- Healthcare liabilities were higher than expected (loss of \$347M for PERS and \$127M for TRS) primarily due to unfavorable claims experience.
- Overall, liabilities increased more than assets did in FY23. This resulted in an increase in unfunded liabilities and a decrease in funded ratios compared to last year. See slide 9 for details.
- Actuarially determined contribution rates are higher than last year for pension, but are relatively level for healthcare. See slide 12 for details.

# Summary of Valuation Results – PERS

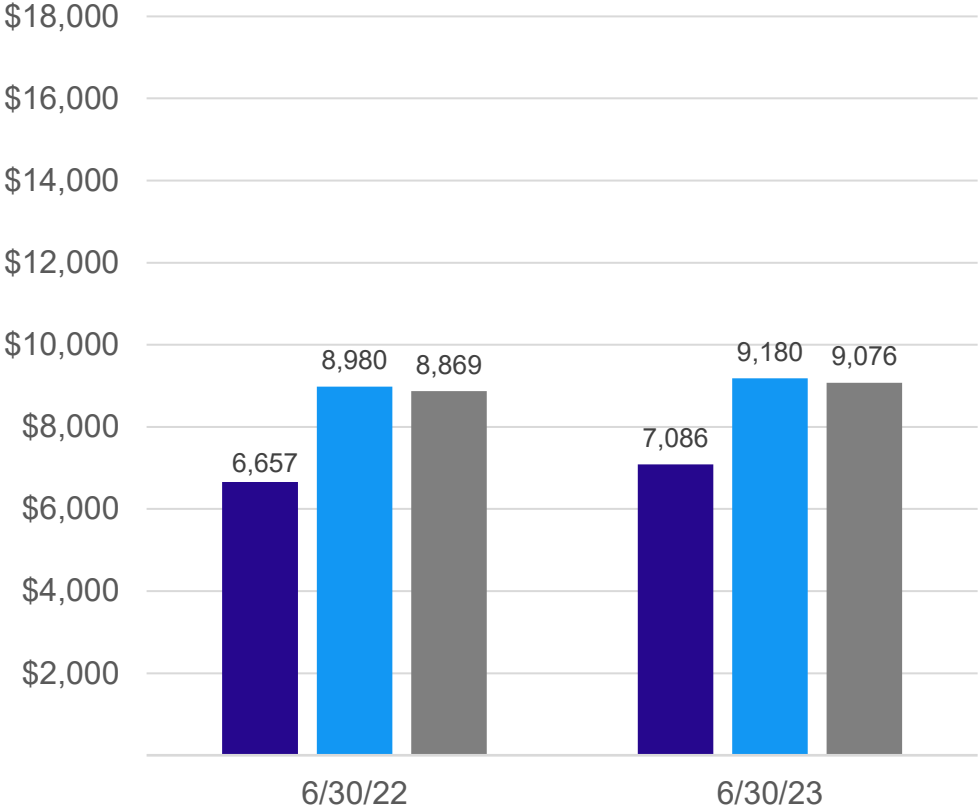
(\$millions)

● Actuarial Accrued Liability  
 ● Actuarial Value of Assets  
 ● Market Value of Assets

### Pension



### Healthcare

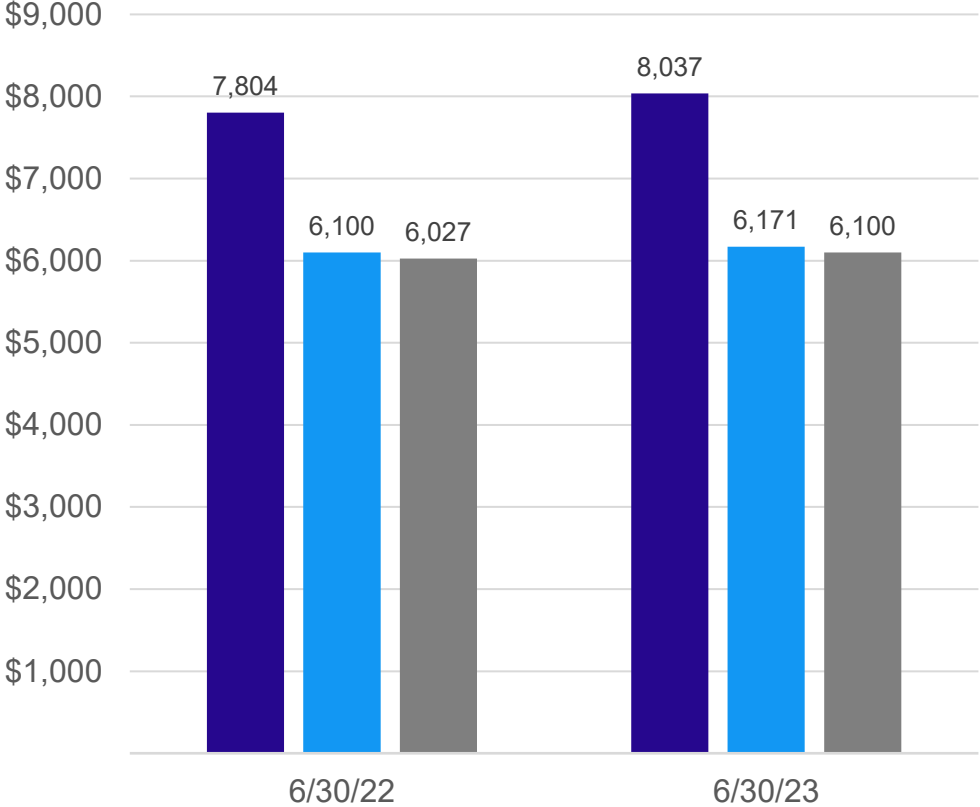


# Summary of Valuation Results – TRS

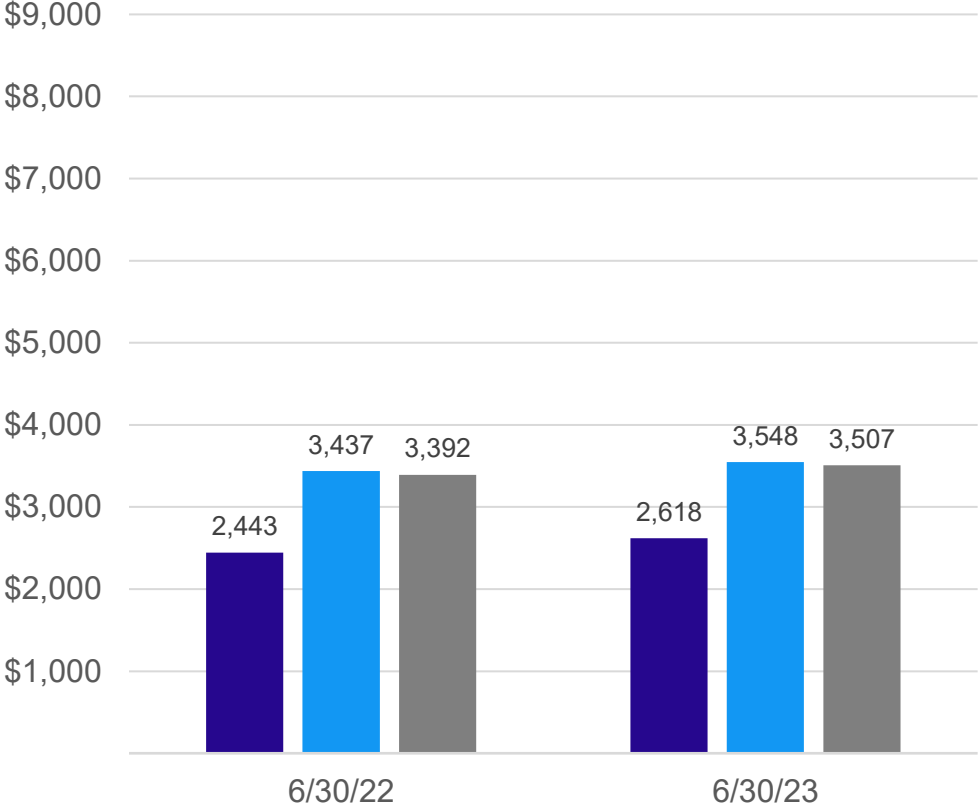
(\$millions)

● Actuarial Accrued Liability ● Actuarial Value of Assets ● Market Value of Assets

### Pension



### Healthcare



# Summary of Valuation Results – PERS and TRS

(\$000's)	PERS Pension	PERS Healthcare	TRS Pension	TRS Healthcare
<b>Actuarial Accrued Liability (AAL)</b>				
6/30/23	\$ 16,835,581	\$ 7,085,823	\$ 8,036,685	\$ 2,617,821
6/30/22	\$ 16,093,679	\$ 6,657,069	\$ 7,804,046	\$ 2,442,577
<b>Actuarial Value of Assets (AVA)</b>				
6/30/23	\$ 11,272,339	\$ 9,180,231	\$ 6,171,460	\$ 3,547,973
6/30/22	\$ 10,961,498	\$ 8,979,943	\$ 6,100,204	\$ 3,437,216
<b>Unfunded Liability (AAL - AVA)</b>				
6/30/23	\$ 5,563,242	\$ (2,094,408)	\$ 1,865,225	\$ (930,152)
6/30/22	\$ 5,132,181	\$ (2,322,874)	\$ 1,703,842	\$ (994,639)
<b>Market Value of Assets (MVA)</b>				
6/30/23	\$ 11,137,489	\$ 9,076,222	\$ 6,099,520	\$ 3,506,595
6/30/22	\$ 10,816,140	\$ 8,869,134	\$ 6,026,651	\$ 3,392,211
<b>Actuarial Funded Ratio (AVA / AAL)</b>				
6/30/23	67.0%	129.6%	76.8%	135.5%
6/30/22	68.1%	134.9%	78.2%	140.7%
<b>Market Funded Ratio (MVA / AAL)</b>				
6/30/23	66.2%	128.1%	75.9%	134.0%
6/30/22	67.2%	133.2%	77.2%	138.9%



# Summary of Valuation Results – DCR Plans

(\$000's)	PERS DCR ODD	PERS DCR RM	TRS DCR ODD	TRS DCR RM
<b>Actuarial Accrued Liability (AAL)</b>				
6/30/23	\$ 18,064	\$ 204,540	\$ 190	\$ 57,093
6/30/22	\$ 14,952	\$ 169,396	\$ 199	\$ 47,797
<b>Actuarial Value of Assets (AVA)</b>				
6/30/23	\$ 73,068	\$ 246,953	\$ 7,568	\$ 77,815
6/30/22	\$ 62,938	\$ 212,638	\$ 6,700	\$ 68,403
<b>Unfunded Liability (AAL - AVA)</b>				
6/30/23	\$ (55,004)	\$ (42,413)	\$ (7,378)	\$ (20,722)
6/30/22	\$ (47,986)	\$ (43,242)	\$ (6,501)	\$ (20,606)
<b>Market Value of Assets (MVA)</b>				
6/30/23	\$ 71,888	\$ 242,977	\$ 7,447	\$ 76,557
6/30/22	\$ 61,458	\$ 207,686	\$ 6,557	\$ 66,909
<b>Actuarial Funded Ratio (AVA / AAL)</b>				
6/30/23	404.5%	120.7%	3,983.2%	136.3%
6/30/22	420.9%	125.5%	3,366.8%	143.1%
<b>Market Funded Ratio (MVA / AAL)</b>				
6/30/23	398.0%	118.8%	3,919.5%	134.1%
6/30/22	411.0%	122.6%	3,295.0%	140.0%

# Summary of Valuation Results – JRS and NGNMRS

(\$000's)	JRS Pension	JRS Healthcare	NGNMRS
<b>Actuarial Accrued Liability (AAL)</b>			
6/30/23	\$ 215,814	\$ 19,235	\$ 28,929
6/30/22	\$ 227,228	\$ 17,864	\$ 28,367
<b>Actuarial Value of Assets (AVA)</b>			
6/30/23	\$ 243,016	\$ 43,562	\$ 46,313
6/30/22	\$ 230,802	\$ 40,856	\$ 46,216
<b>Unfunded Liability (AAL - AVA)</b>			
6/30/23	\$ (27,202)	\$ (24,327)	\$ (17,384)
6/30/22	\$ (3,574)	\$ (22,992)	\$ (17,849)
<b>Market Value of Assets (MVA)</b>			
6/30/23	\$ 239,743	\$ 43,039	\$ 44,501
6/30/22	\$ 227,182	\$ 40,268	\$ 44,088
<b>Actuarial Funded Ratio (AVA / AAL)</b>			
6/30/23	112.6%	226.5%	160.1%
6/30/22	101.6%	228.7%	162.9%
<b>Market Funded Ratio (MVA / AAL)</b>			
6/30/23	111.1%	223.8%	153.8%
6/30/22	100.0%	225.4%	155.4%

# Actuarially Determined Contributions – PERS and TRS

	PERS Pension	PERS Healthcare	TRS Pension	TRS Healthcare
<b>6/30/23</b>				
Employer Normal Cost	2.66%	2.42%	2.64%	2.56%
Past Service Cost	<u>17.50%</u>	<u>(5.56)%</u>	<u>20.36%</u>	<u>(8.62)%</u>
Total	20.16%	2.42%	23.00%	2.56%
<b>6/30/22</b>				
Employer Normal Cost	2.85%	2.46%	2.83%	2.56%
Past Service Cost	<u>16.79%</u>	<u>(6.32)%</u>	<u>18.17%</u>	<u>(8.86)%</u>
Total	19.64%	2.46%	21.00%	2.56%

Rates are as a percentage of total (DB/DCR) payroll.

# Actuarially Determined Contributions – DCR Plans

	PERS DCR ODD – P/F	PERS DCR ODD – Others	PERS DCR Ret Med	TRS DCR ODD	TRS DCR Ret Med
<b>6/30/23</b>					
Employer Normal Cost	0.69%	0.24%	0.86%	0.08%	0.74%
Past Service Cost	<u>(0.19)%</u>	<u>(0.24)%</u>	<u>(0.13)%</u>	<u>(0.12)%</u>	<u>(0.28)%</u>
Total	0.69%	0.24%	0.86%	0.08%	0.74%
<b>6/30/22</b>					
Employer Normal Cost	0.69%	0.24%	0.83%	0.08%	0.68%
Past Service Cost	<u>(0.20)%</u>	<u>(0.22)%</u>	<u>(0.14)%</u>	<u>(0.11)%</u>	<u>(0.29)%</u>
Total	0.69%	0.24%	0.83%	0.08%	0.68%

Rates are as a percentage of DCR payroll.

# Actuarially Determined Contributions – JRS and NGNMRS

	JRS Pension	JRS Healthcare	NGNMRS Pension
<b>6/30/23</b>			
Employer Normal Cost	32.29%	6.93%	\$ 1,017,172
Past Service Cost	<u>8.19%</u>	<u>(11.01)%</u>	<u>(2,621,106)</u>
Total	40.48%	6.93%	\$ 0
<b>6/30/22</b>			
Employer Normal Cost	35.32%	6.75%	\$ 1,021,172
Past Service Cost	<u>17.17%</u>	<u>(10.19)%</u>	<u>(2,691,240)</u>
Total	52.49%	6.75%	\$ 0

JRS rates are as a percentage of JRS payroll.

# FY23 Asset and Liability Experience – PERS and TRS

(\$000's)	PERS Pension	PERS Healthcare	TRS Pension	TRS Healthcare
<b>Actuarial Accrued Liability</b>				
Expected 6/30/23	\$ 16,322,712	\$ 6,736,354	\$ 7,857,964	\$ 2,496,048
Actual 6/30/23	<u>\$ 16,835,581</u>	<u>\$ 7,085,823</u>	<u>\$ 8,036,685</u>	<u>\$ 2,617,821</u>
FY23 Gain/(Loss)	\$ (512,869)	\$ (349,469)	\$ (178,721)	\$ (121,773)
<b>Actuarial Value of Assets</b>				
Expected 6/30/23	\$ 11,258,590	\$ 9,162,616	\$ 6,162,484	\$ 3,542,175
Actual 6/30/23	<u>\$ 11,272,339</u>	<u>\$ 9,180,231</u>	<u>\$ 6,171,460</u>	<u>\$ 3,547,973</u>
FY23 Gain/(Loss)	\$ 13,749	\$ 17,615	\$ 8,976	\$ 5,798
<b>Market Value of Assets</b>				
Expected 6/30/23	\$ 11,102,693	\$ 9,043,773	\$ 6,083,598	\$ 3,493,908
Actual 6/30/23	<u>\$ 11,137,489</u>	<u>\$ 9,076,222</u>	<u>\$ 6,099,520</u>	<u>\$ 3,506,595</u>
FY23 Gain/(Loss)	\$ 34,796	\$ 32,449	\$ 15,922	\$ 12,687

# FY23 Liability Gain/(Loss) Analysis – PERS

(\$000's)	Pension	Healthcare
PRPA increases due to 2022 CPI > expected	\$ (365,537)	\$ n/a
Salary increases > expected	(93,860)	n/a
Demographic experience	2,484	(16,929)
Claims experience	n/a	(346,557)*
Changes in dependent coverage elections	n/a	18,880
Medicare Part B only experience	n/a	(1,275)
Metcalf transfers from DCR	(77,939)	(43,265)
Other	<u>21,983</u>	<u>39,677**</u>
Total (\$)	\$ (512,869)	\$ (349,469)
Total (%)	(3.1)%	(5.2)%

\*Approx. \$134M of the \$347M loss is due to lower-than-expected EGWP subsidies.

\*\*Includes (i) a \$38.9M loss for benefit payments different than expected, and (ii) a \$70.2M gain for the removal of duplicate spouse records.

# FY23 Liability Gain/(Loss) Analysis – TRS

(\$000's)	Pension	Healthcare
PRPA increases due to 2022 CPI > expected	\$ (189,020)	\$ n/a
Salary increases < expected	17,683	n/a
Demographic experience	4,003	(14,446)
Claims experience	n/a	(126,535)*
Changes in dependent coverage elections	n/a	(2,034)
Medicare Part B only experience	n/a	(999)
Metcalf transfers from DCR	(16,471)	(9,787)
Other	<u>5,084</u>	<u>32,028**</u>
Total (\$)	\$ (178,721)	\$ (121,773)
Total (%)	(2.3)%	(4.9)%

\*Approx. \$48M of the \$127M loss is due to lower-than-expected EGWP subsidies.

\*\*Includes a \$32.3M gain for the removal of duplicate spouse records.



# FY23 Liability Gain/(Loss) Analysis – PERS DCR

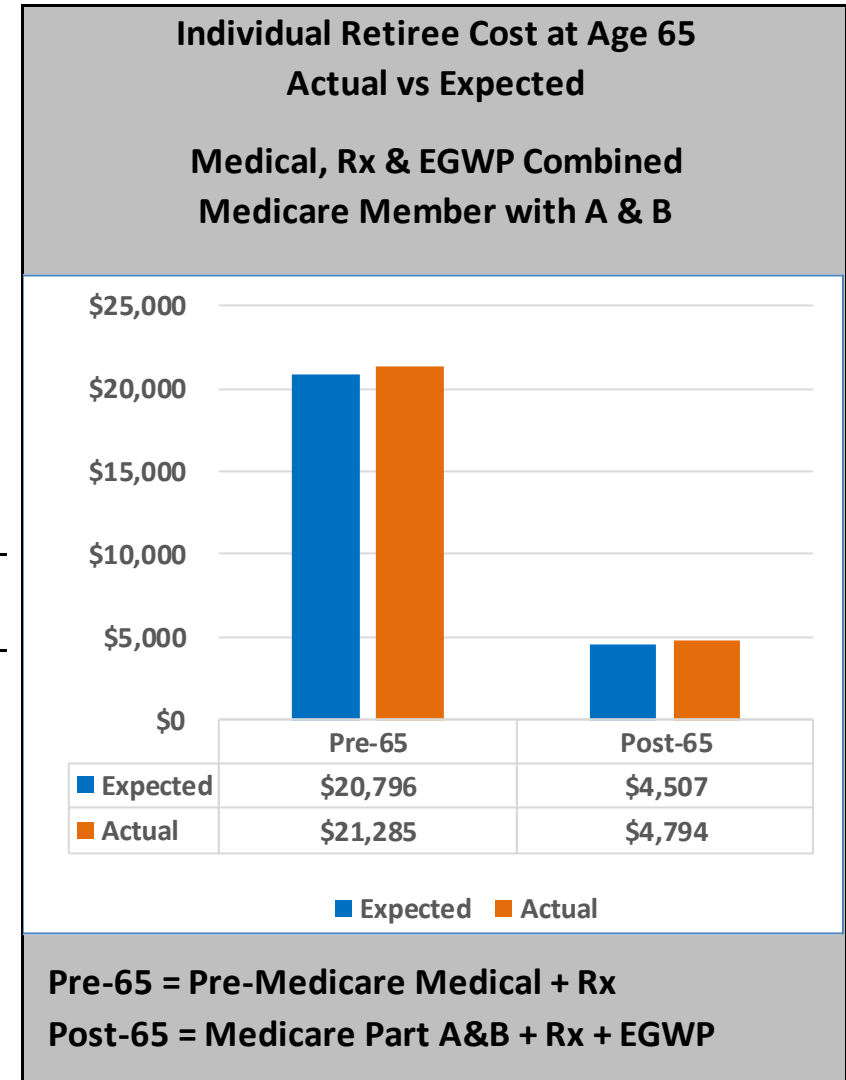
<b>(\$000's)</b>	<b>ODD</b>	<b>Ret Med</b>
Demographic experience	3,182	2,051
New entrants & rehires	(748)	(5,110)
Claims experience	n/a	(12,317)
Metcalfe transfers to DB	136	3,879
Other	<u>188</u>	<u>3,092</u>
Total	\$ 2,758	\$ (8,405)

# FY23 Liability Gain/(Loss) Analysis – TRS DCR

(\$000's)	ODD	Ret Med
Demographic experience	356	2,354
New entrants & rehires	0	(2,576)
Claims experience	n/a	(3,496)
Metcalfe transfers to DB	5	768
Other	<u>(1)</u>	<u>357</u>
Total	\$ 360	\$ (2,593)

# FY23 Claims Experience Losses – PERS and TRS

- Key reasons for the \$347M (PERS) and \$127M (TRS) claims experience losses:
  - Medical costs are higher than projected (3.2% higher for Pre-Medicare, 2.7% higher for Medicare).
  - EGWP subsidies estimated by Segal decreased by 3.2% from \$1,309 for 2023 to \$1,267 for 2024.



2023 Valuation Age 65 Per Capita Costs	Medical			Prescription Drugs (Rx)		
	Pre-Medicare	Medicare Parts A & B	Medicare Part B Only	Pre-Medicare	Medicare	EGWP Subsidy
Expected	\$16,806	\$1,714	\$5,658	\$3,990	\$4,200	-\$1,407
Actual	\$17,338	\$1,761	\$5,812	\$3,947	\$4,300	-\$1,267
Dollar (Gain)/Loss	\$532	\$47	\$154	-\$43	\$100	\$140
Percentage (Gain)/Loss	3.2%	2.7%	2.7%	-1.1%	2.4%	10.0%

# Pension Unfunded Liability Bases – PERS and TRS

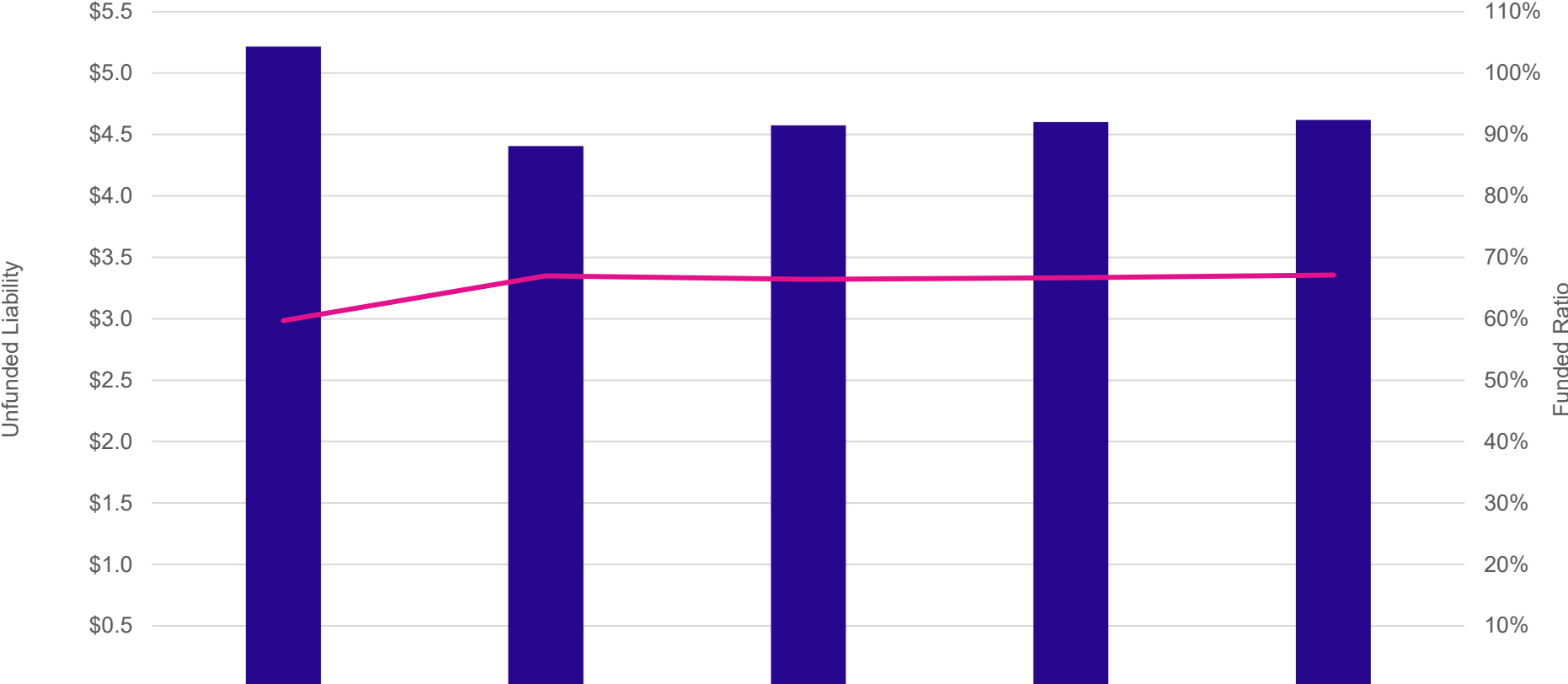
# Historical Summary Since 2014

- The key elements of the ARMB's current funding policy for PERS and TRS were established effective June 30, 2014:
  - The amortization method was changed from “level dollar” to “level percent of pay”.
  - Single unfunded liability bases were established for each trust, to be amortized over a closed 25-year period (i.e., each trust would be fully funded by June 30, 2039).
  - Valuation assets were reset to market value, with 5-year smoothing phased in prospectively. The 20% market value corridor was eliminated.
  - A two-year roll-forward method for setting contribution rates was established.
- Additional State Contributions of \$1B for PERS and \$2B for TRS were made in FY15.
- Effective June 30, 2018, 25-year “layered” amortizations were implemented. The June 30, 2018 unfunded liability before the 2018 assumption changes was amortized over the remainder of the closed 25-year period that began in 2014.
- New actuarial assumptions were adopted effective June 30, 2018 and June 30, 2022 based on 4-year experience studies.

# Pension Unfunded Liability for 2014-2018 – PERS

(\$billions)

● Unfunded Liability ● Funded Ratio



The 2018 Unfunded Liability and Funded Ratio figures are *before* the 2018 assumption changes.

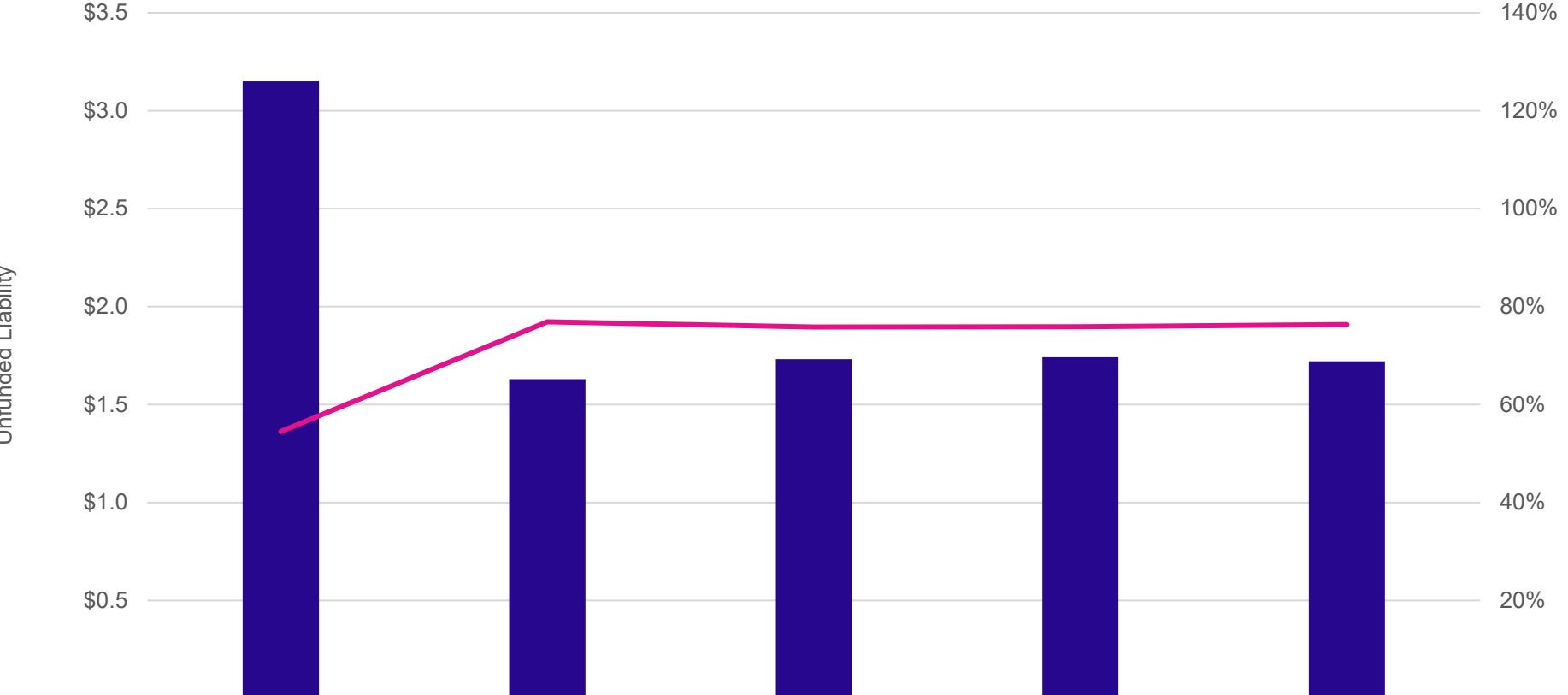
Asset and liability experience gains for 2015-2018 were \$91M.

Contribution gains for 2015-2018 were \$685M (mostly due to the \$1B Additional State Contribution in 2015).

# Pension Unfunded Liability for 2014-2018 – TRS

(\$billions)

● Unfunded Liability ● Funded Ratio



	2014	2015	2016	2017	2018
Unfunded	3.2	1.6	1.7	1.7	1.7
Funded Ratio	55%	77%	76%	76%	76%

The 2018 Unfunded Liability and Funded Ratio figures are *before* the 2018 assumption changes.

Asset and liability experience losses for 2015-2018 were \$43M.

Contribution gains for 2015-2018 were \$1,554M (mostly due to the \$2B Additional State Contribution in 2015).

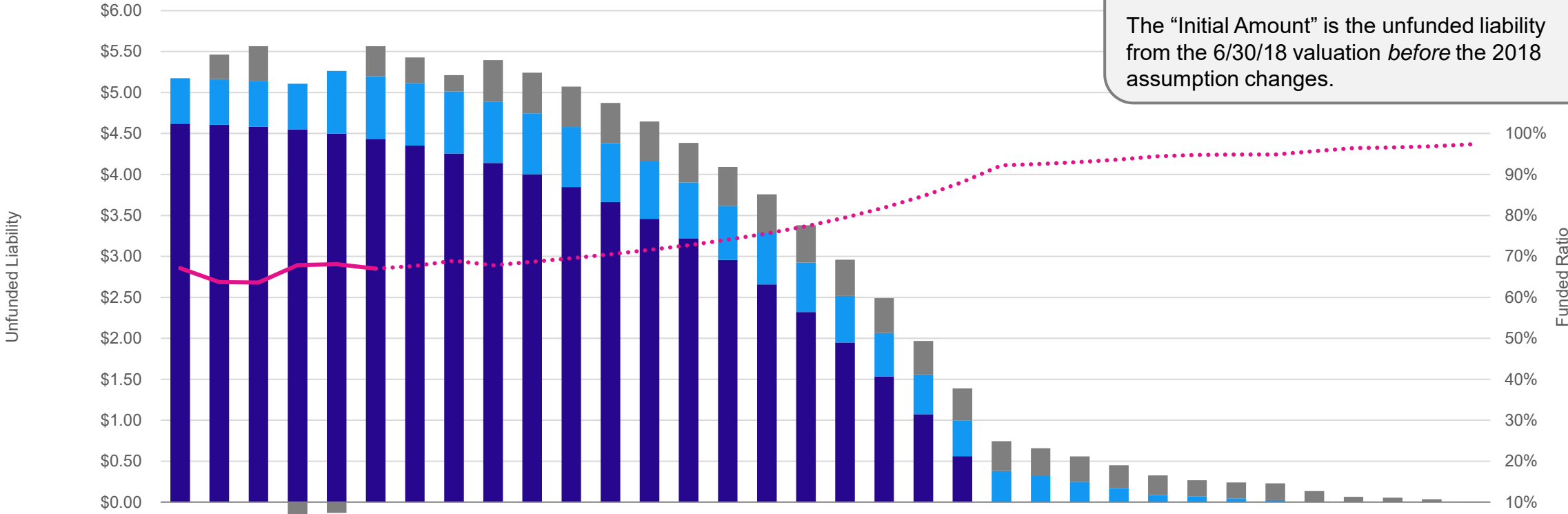
# Pension Unfunded Liability Layers for 2018+ – PERS

(\$billions)

● Initial Amount 
 ● Assumption Changes 
 ● Annual Experience G/L 
 ● Funded Ratio

Figures after 2023 assume future experience matches the 6/30/23 valuation assumptions.

The “Initial Amount” is the unfunded liability from the 6/30/18 valuation *before* the 2018 assumption changes.



	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051
Annual Experience G/L	0.0	0.3	0.4	(0.2)	(0.1)	0.4	0.3	0.2	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.4	0.4	0.4	0.4	0.4	0.3	0.3	0.2	0.2	0.2	0.2	0.1	0.1	0.1	0.0	0.0	(0.0)
Assumption Changes	0.6	0.6	0.6	0.6	0.8	0.8	0.8	0.8	0.8	0.7	0.7	0.7	0.7	0.7	0.7	0.6	0.6	0.6	0.5	0.5	0.4	0.4	0.3	0.2	0.2	0.1	0.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Initial Amount	4.6	4.6	4.6	4.5	4.5	4.4	4.4	4.3	4.1	4.0	3.8	3.7	3.5	3.2	3.0	2.7	2.3	1.9	1.5	1.1	0.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Funded Ratio	67%	64%	64%	68%	68%	67%	68%	69%	68%	69%	70%	71%	72%	73%	74%	76%	77%	79%	82%	85%	88%	92%	93%	93%	94%	94%	95%	95%	95%	96%	96%	97%	97%	97%



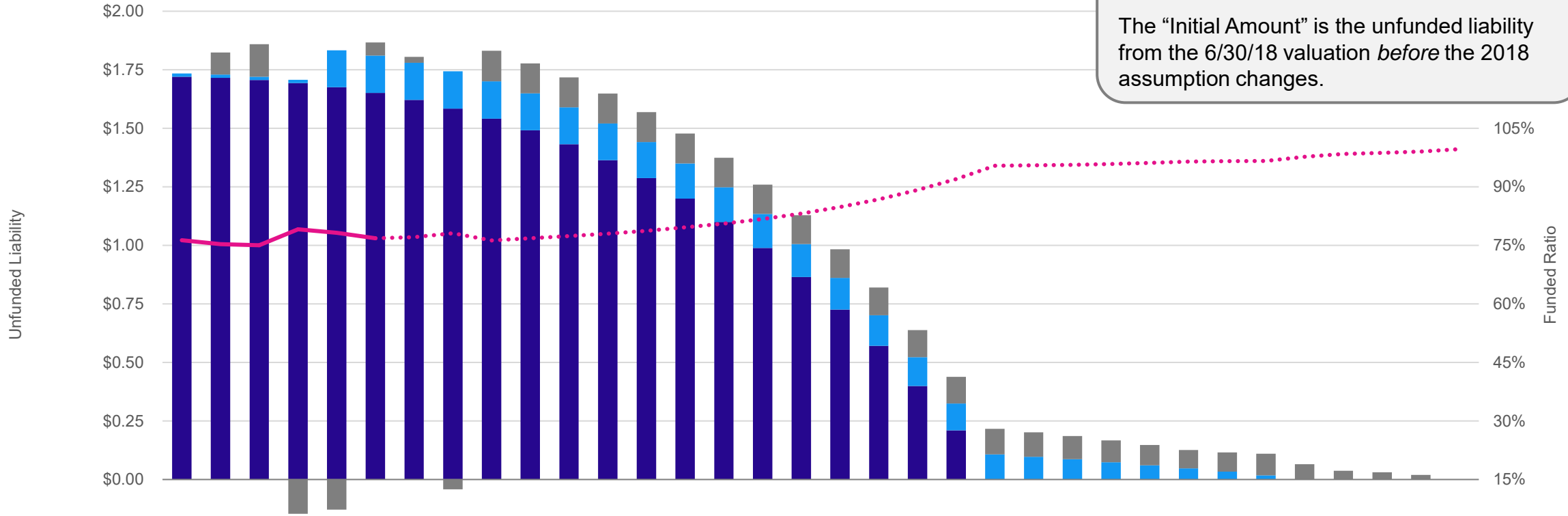
# Pension Unfunded Liability Layers for 2018+ – TRS

(\$billions)

● Initial Amount 
 ● Assumption Changes 
 ● Annual Experience G/L 
 ● Funded Ratio

Figures after 2023 assume future experience matches the 6/30/23 valuation assumptions.

The “Initial Amount” is the unfunded liability from the 6/30/18 valuation *before* the 2018 assumption changes.



(\$0.25)

	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051
Annual Experience G/L	0.0	0.1	0.1	(0.1)	(0.1)	0.1	0.0	(0.0)	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.0	0.0	0.0	0.0	
Assumption Changes	0.0	0.0	0.0	0.0	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Initial Amount	1.7	1.7	1.7	1.7	1.7	1.7	1.6	1.6	1.5	1.5	1.4	1.4	1.3	1.2	1.1	1.0	0.9	0.7	0.6	0.4	0.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Funded Ratio	76%	75%	75%	79%	78%	77%	77%	78%	76%	77%	77%	78%	79%	80%	81%	82%	83%	85%	87%	89%	92%	95%	95%	96%	96%	96%	96%	97%	97%	98%	98%	99%	99%	100%

# Baseline Projections – PERS and TRS

# Baseline Projections – PERS and TRS

- Future experience after the valuation date is assumed to match the assumptions.
- The next four slides summarize the projected State contributions and funded ratios based on the 2022 and 2023 valuations. **The differences between these two sets of projections are due to the FY23 asset and liability experience.**
  - 2022 valuation baseline projections:
    - FY23 and FY24 adopted contribution rates are reflected.
    - Zero healthcare Normal Cost contribution in FY25 and beyond.
  - 2023 valuation baseline projections:
    - FY24 and FY25 adopted contribution rates are reflected.
    - Zero healthcare Normal Cost contribution in FY26 and beyond.

# Baseline Projections: State Contributions – PERS

(\$millions)

Fiscal Year	State-as-an-Employer Contributions			Additional State Contributions			Total State Contributions		
	2022 Valuation	2023 Valuation	Increase/ (Decrease)	2022 Valuation	2023 Valuation	Increase/ (Decrease)	2022 Valuation	2023 Valuation	Increase/ (Decrease)
2025	\$ 266	\$ 258	\$ (8)	\$ 57	\$ 59	\$ 2	\$ 323	\$ 317	\$ (6)
2026	264	262	(2)	59	68	9	323	330	7
2027	275	276	1	74	84	10	349	360	11
2028	277	280	3	79	89	10	356	369	13
2029	280	285	5	84	95	11	364	380	16
2030	283	290	7	89	101	12	372	391	19
2031	287	296	9	94	107	13	381	403	22
2032	292	302	10	100	113	13	392	415	23
2033	297	309	12	105	119	14	402	428	26
2034	303	317	14	110	125	15	413	442	29
2035	309	325	16	115	131	16	424	456	32
2036	316	333	17	120	137	17	436	470	34
2037	323	342	19	125	143	18	448	485	37
2038	331	351	20	130	149	19	461	500	39
2039	340	361	21	136	155	19	476	516	40
2040-2053	498	726	228	0	0	0	498	726	228
<b>Total</b>	<b>\$ 4,941</b>	<b>\$ 5,313</b>	<b>\$ 372</b>	<b>\$ 1,477</b>	<b>\$ 1,675</b>	<b>\$ 198</b>	<b>\$ 6,418</b>	<b>\$ 6,988</b>	<b>\$ 570</b>

# Baseline Projections: State Contributions – TRS

(\$millions)

Fiscal Year	Additional State Contributions		
	2022 Valuation	2023 Valuation	Increase/ (Decrease)
2025	\$ 123	\$ 123	\$ 0
2026	125	138	13
2027	141	155	14
2028	146	160	14
2029	152	165	13
2030	157	171	14
2031	162	177	15
2032	168	183	15
2033	173	188	15
2034	179	194	15
2035	185	200	15
2036	190	207	17
2037	196	213	17
2038	202	219	17
2039	208	226	18
2040-2053	17	159	142
<b>Total</b>	<b>\$ 2,524</b>	<b>\$ 2,878</b>	<b>\$ 354</b>

# Baseline Projections: Funded Ratios – PERS

June 30	Pension		Healthcare	
	2022 Valuation	2023 Valuation	2022 Valuation	2023 Valuation
2023	69%	67%	136%	130%
2024	70%	68%	138%	131%
2025	71%	69%	141%	133%
2026	70%	68%	140%	131%
2027	70%	69%	142%	132%
2028	71%	70%	145%	134%
2029	72%	71%	148%	136%
2030	73%	72%	152%	138%
2031	74%	73%	156%	140%
2032	76%	74%	160%	143%
2033	77%	76%	165%	146%
2034	79%	77%	171%	150%
2035	81%	79%	177%	154%
2036	84%	82%	184%	159%
2037	87%	85%	192%	165%
2038	90%	88%	202%	171%
2039	94%	92%	212%	178%

# Baseline Projections: Funded Ratios – TRS

June 30	Pension		Healthcare	
	2022 Valuation	2023 Valuation	2022 Valuation	2023 Valuation
2023	78%	77%	142%	136%
2024	79%	77%	144%	137%
2025	80%	78%	147%	140%
2026	78%	76%	146%	138%
2027	79%	77%	149%	140%
2028	79%	77%	152%	142%
2029	80%	78%	156%	144%
2030	81%	79%	160%	147%
2031	82%	80%	164%	150%
2032	83%	81%	169%	154%
2033	84%	82%	175%	158%
2034	85%	83%	182%	163%
2035	87%	85%	189%	168%
2036	89%	87%	197%	174%
2037	91%	89%	207%	181%
2038	94%	92%	217%	189%
2039	98%	95%	229%	198%

# Sensitivity Analysis – PERS and TRS

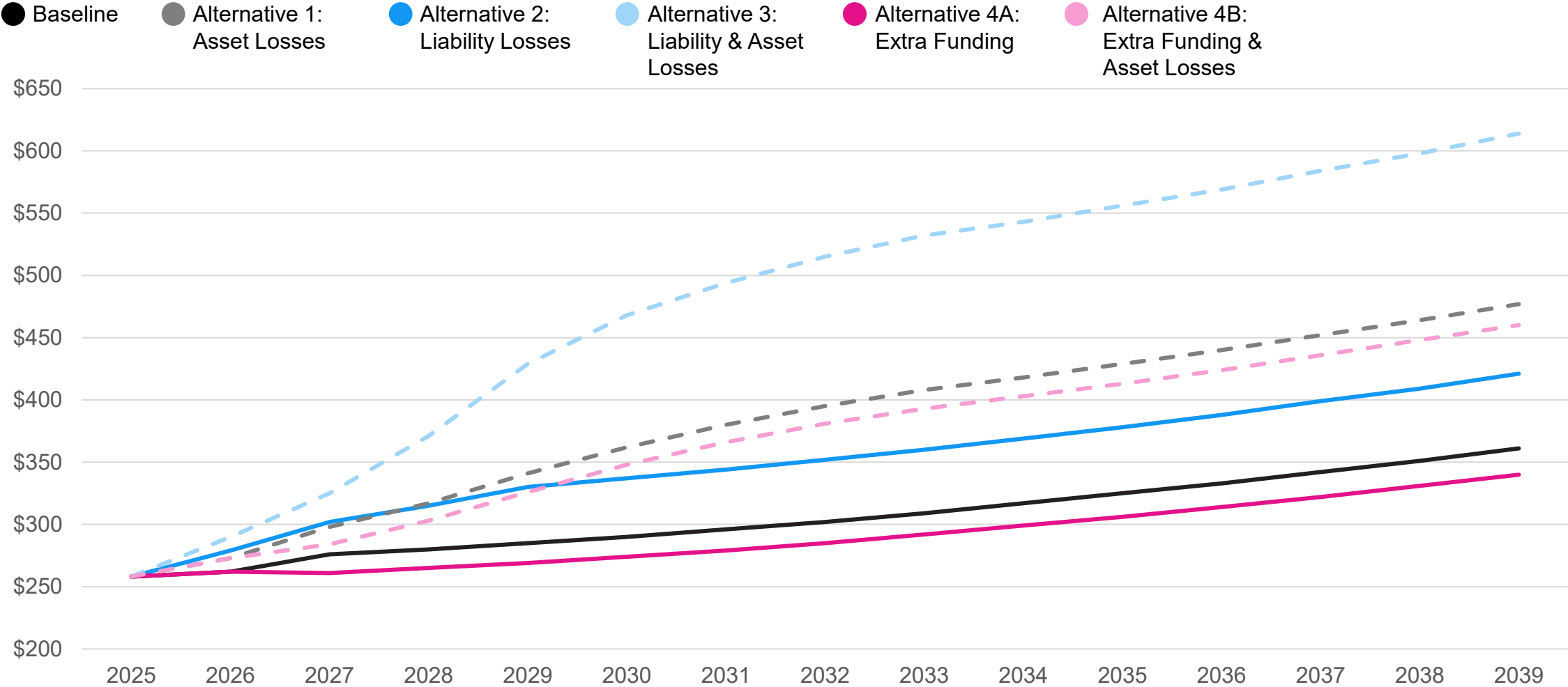


# Sensitivity Analysis

- Based on input from trustees and IAC members, we have projected State contributions and funded ratios for PERS and TRS under various scenarios:
  - **Baseline:** Future experience is assumed to match the valuation assumptions.
  - **Alternative 1:** Adverse asset experience. For each of the next 5 years (FY24-FY28), asset returns are 2.50%.
  - **Alternative 2:** Adverse liability experience. For each of the next 5 years (FY24-FY28), pension liabilities are 1.5% greater than expected and healthcare liabilities are 5% greater than expected.
  - **Alternative 3:** Adverse asset and liability experience. Combination of Alternatives 1 and 2.
  - **Alternative 4:** FY26 Additional State Contributions of \$500M to PERS and \$500M to TRS.
    - **Alternative 4A:** Asset market returns of 7.25% per year.
    - **Alternative 4B:** Asset market returns of 2.50% in FY24-FY28, 7.25% per year thereafter.
- All scenarios reflect a zero healthcare Normal Cost contribution in FY26 and beyond unless the funded ratio of the healthcare trust falls below 100%.

# State-as-an-Employer Contributions – PERS

(\$millions)



# State-as-an-Employer Contributions – PERS

(\$millions)

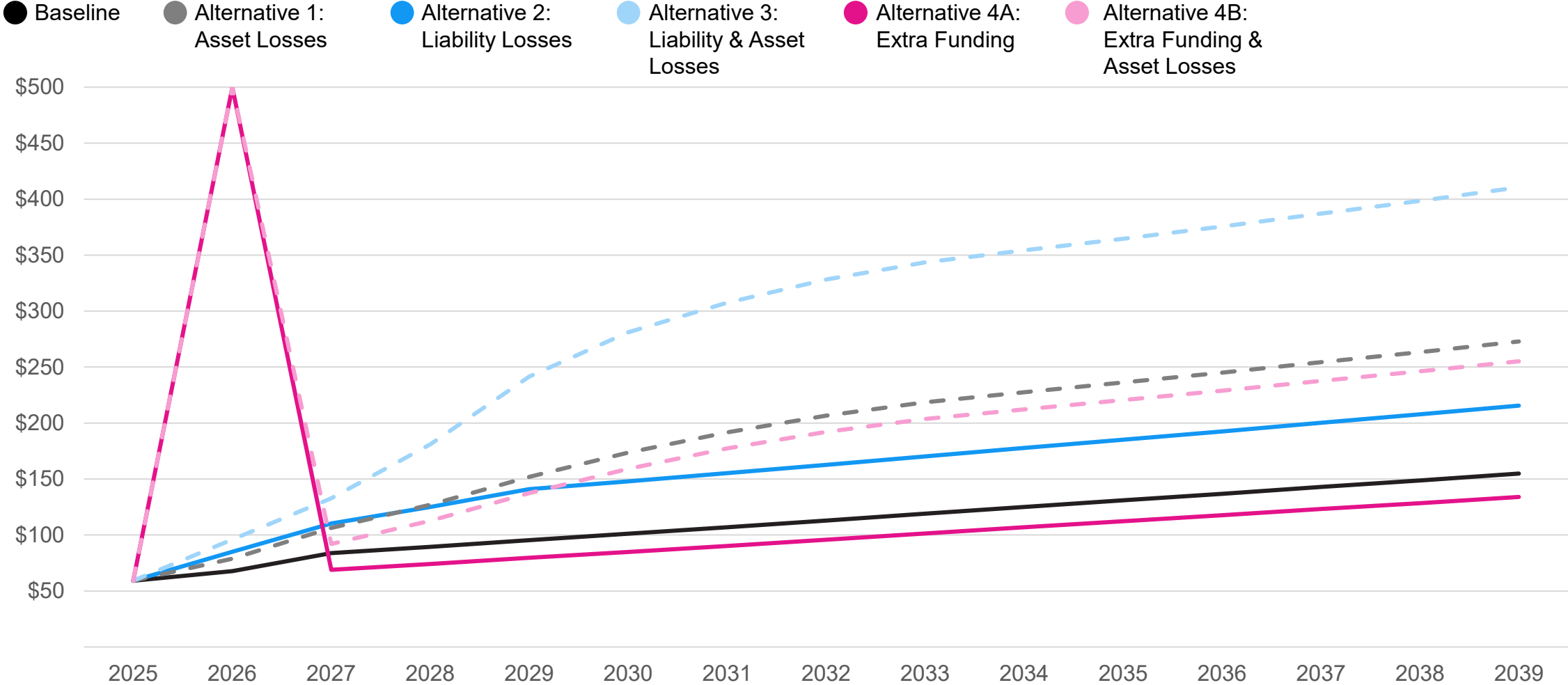
Fiscal Year	Baseline	Alternative 1	Alternative 2	Alternative 3	Alternative 4A	Alternative 4B
2025	\$ 258	\$ 258	\$ 258	\$ 258	\$ 258	\$ 258
2026	262	273	279	290	262	273
2027	276	298	302	324	261	284
2028	280	317	315	370	265	303
2029	285	341	330	429	269	326
2030	290	362	337	468	274	348
2031	296	380	344	494	279	366
2032	302	395	352	515	285	381
2033	309	408	360	532	292	393
2034	317	418	369	543	299	403
2035	325	429	378	556	306	413
2036	333	440	388	569	314	424
2037	342	452	399	584	322	436
2038	351	464	409	598	331	447
2039	361	477	421	614	340	460
2040-2053	<u>726</u>	<u>2,864</u>	<u>1,989</u>	<u>5,637</u>	<u>422</u>	<u>2,615</u>
<b>Total</b>	<b>\$ 5,313</b>	<b>\$ 8,576</b>	<b>\$ 7,230</b>	<b>\$ 12,781</b>	<b>\$ 4,779</b>	<b>\$ 8,130</b>
<b>Increase vs Baseline</b>		<b>\$ 3,263</b>	<b>\$ 1,917</b>	<b>\$ 7,468</b>	<b>\$ (534)</b>	<b>\$ 2,817</b>

### Alternative Scenarios:

- 1 Asset Losses
- 2 Liability Losses
- 3 Liability & Asset Losses
- 4A Extra Funding
- 4B Extra Funding & Asset Losses

# Additional State Contributions – PERS

(\$millions)



# Additional State Contributions – PERS

(\$millions)

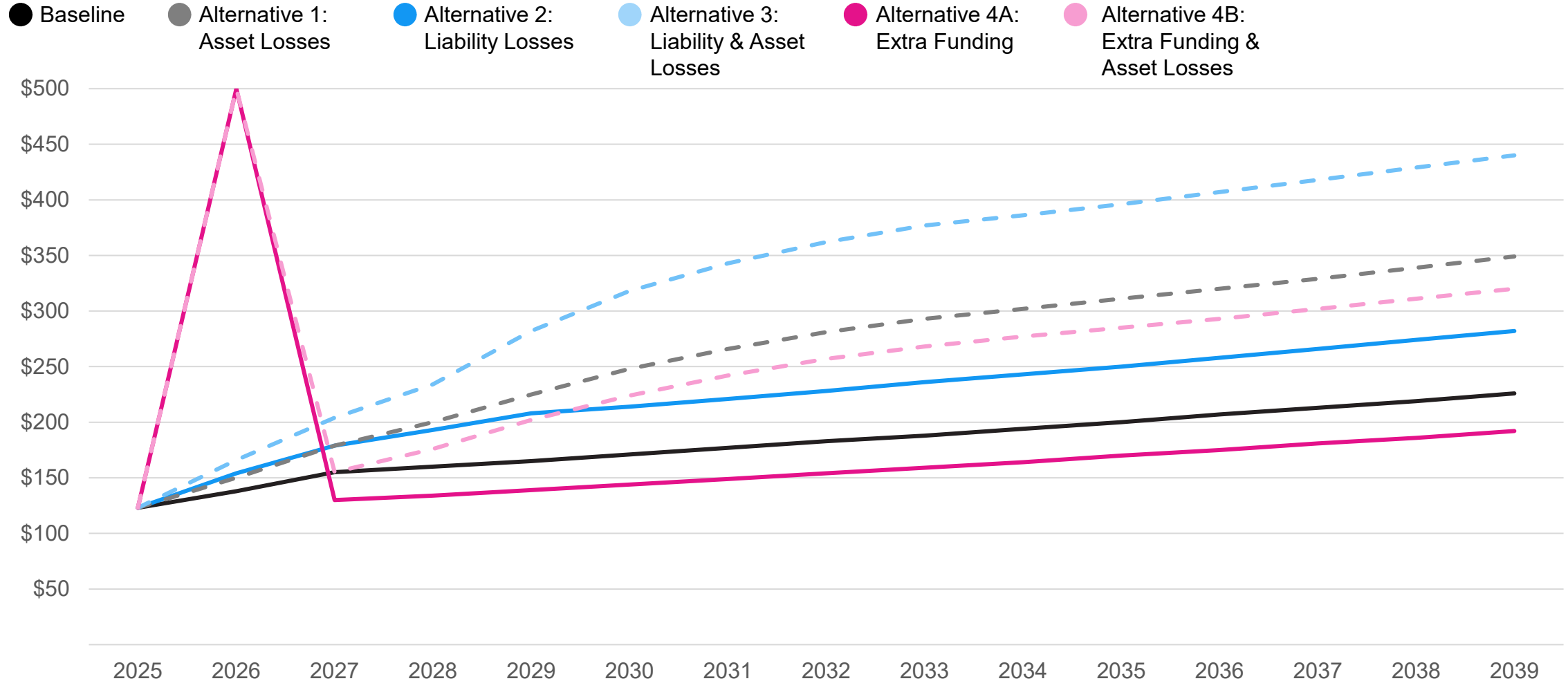
Fiscal Year	Baseline	Alternative 1	Alternative 2	Alternative 3	Alternative 4A	Alternative 4B
2025	\$ 59	\$ 59	\$ 59	\$ 59	\$ 59	\$ 59
2026	68	79	85	96	500	500
2027	84	106	110	133	69	92
2028	89	127	125	181	74	113
2029	95	152	141	241	80	137
2030	101	173	148	281	85	159
2031	107	192	155	307	90	177
2032	113	207	163	328	96	192
2033	119	218	170	344	101	204
2034	125	227	178	354	107	212
2035	131	236	185	365	112	221
2036	137	245	193	375	118	229
2037	143	254	200	387	123	238
2038	149	263	208	398	129	246
2039	155	273	216	411	134	255
2040-2053	<u>0</u>	<u>8</u>	<u>0</u>	<u>2,206</u>	<u>0</u>	<u>0</u>
<b>Total</b>	<b>\$ 1,675</b>	<b>\$ 2,819</b>	<b>\$ 2,336</b>	<b>\$ 6,466</b>	<b>\$ 1,877</b>	<b>\$ 3,034</b>
<b>Increase vs Baseline</b>		<b>\$ 1,144</b>	<b>\$ 661</b>	<b>\$ 4,791</b>	<b>\$ 202</b>	<b>\$ 1,359</b>

### Alternative Scenarios:

- 1 Asset Losses
- 2 Liability Losses
- 3 Liability & Asset Losses
- 4A Extra Funding
- 4B Extra Funding & Asset Losses

# Additional State Contributions – TRS

(\$millions)



# Additional State Contributions – TRS

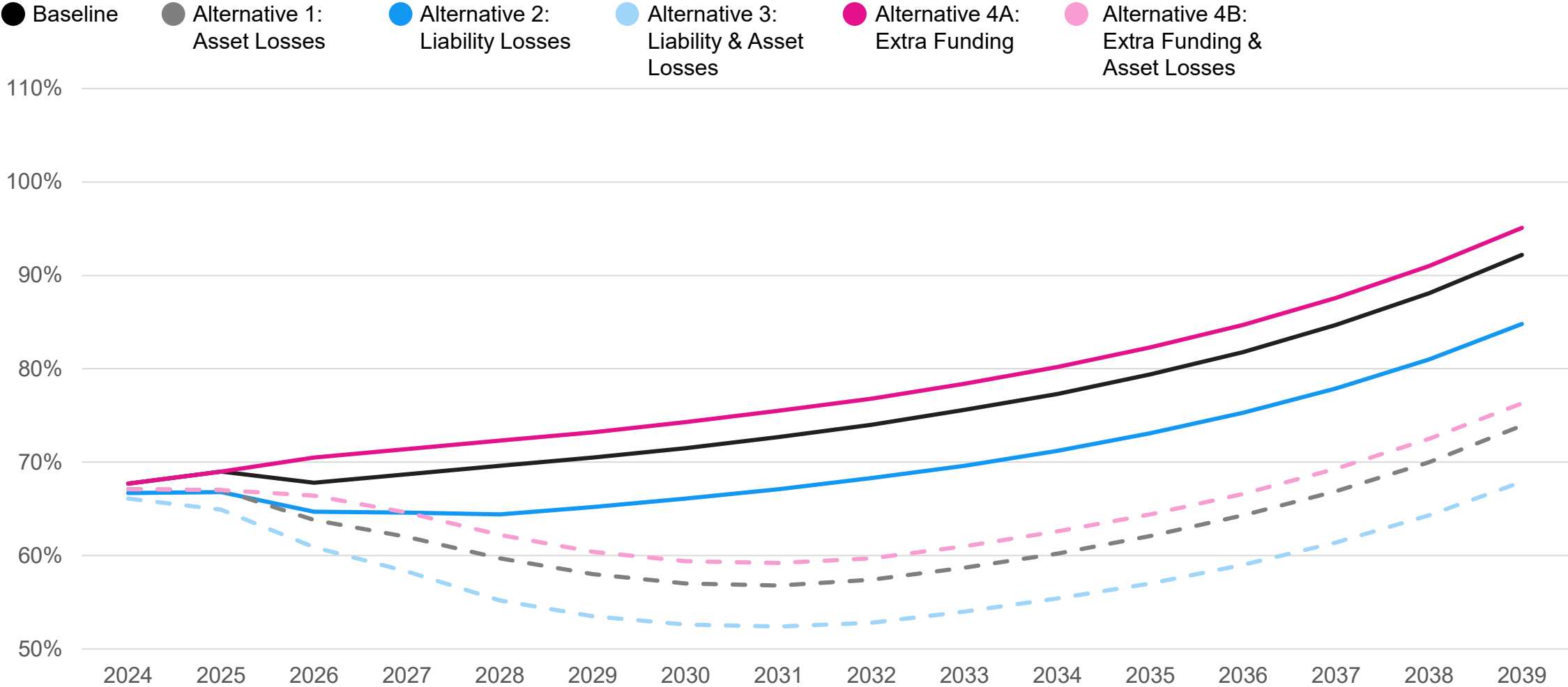
(\$millions)

Fiscal Year	Baseline	Alternative 1	Alternative 2	Alternative 3	Alternative 4A	Alternative 4B
2025	\$ 123	\$ 123	\$ 123	\$ 123	\$ 123	\$ 123
2026	138	150	154	166	500	500
2027	155	179	179	204	130	155
2028	160	200	193	233	134	176
2029	165	225	208	282	139	201
2030	171	248	214	318	144	224
2031	177	266	221	343	149	242
2032	183	281	228	362	154	257
2033	188	293	236	376	159	268
2034	194	302	243	386	164	277
2035	200	311	250	396	170	285
2036	207	320	258	407	175	293
2037	213	329	266	418	180	302
2038	219	339	273	429	186	311
2039	226	349	282	440	192	320
2040-2053	<u>159</u>	<u>2,068</u>	<u>915</u>	<u>4,358</u>	<u>0</u>	<u>1,666</u>
<b>Total</b>	<b>\$ 2,878</b>	<b>\$ 5,983</b>	<b>\$ 4,243</b>	<b>\$ 9,241</b>	<b>\$ 2,699</b>	<b>\$ 5,600</b>
<b>Increase vs Baseline</b>		<b>\$ 3,105</b>	<b>\$ 1,365</b>	<b>\$ 6,363</b>	<b>\$ (179)</b>	<b>\$ 2,722</b>

### Alternative Scenarios:

- 1 Asset Losses
- 2 Liability Losses
- 3 Liability & Asset Losses
- 4A Extra Funding
- 4B Extra Funding & Asset Losses

# Pension Funded Ratios – PERS





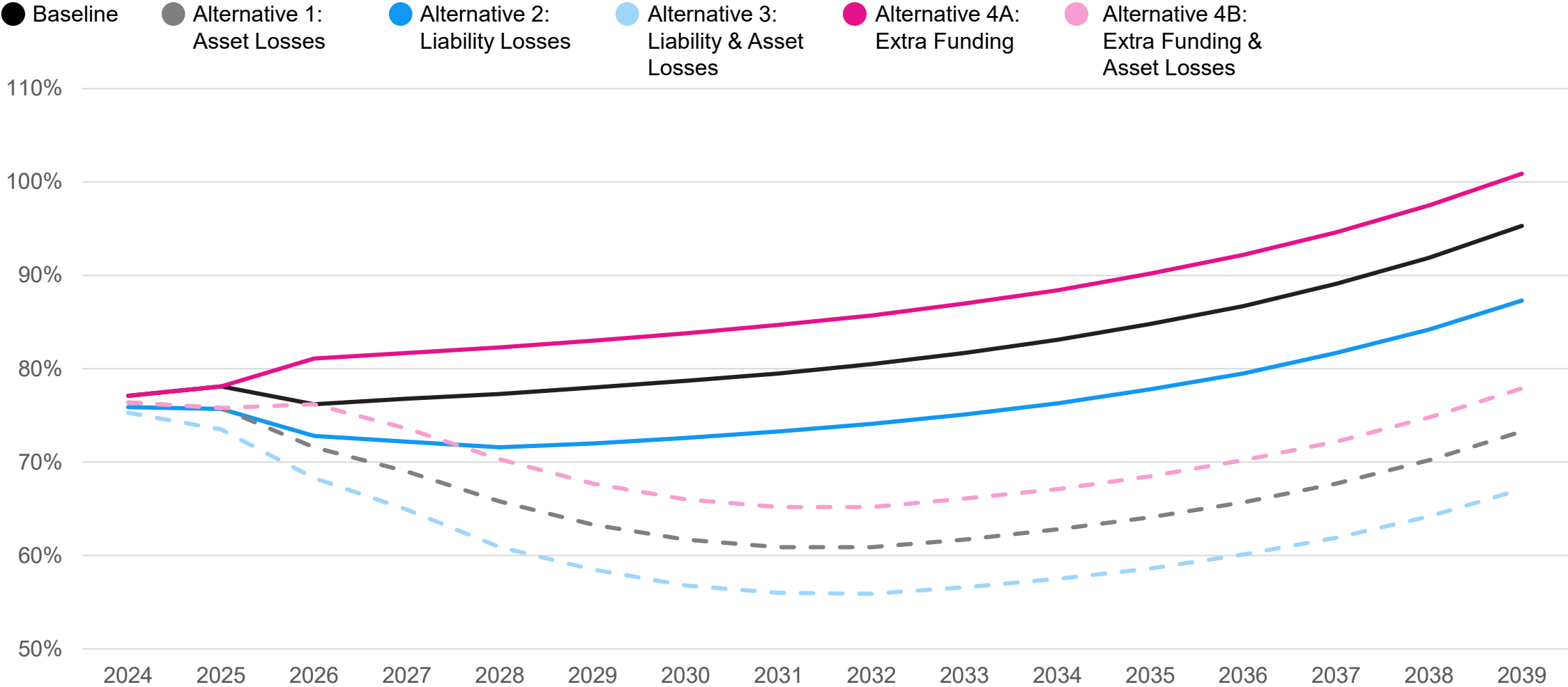
# Pension Funded Ratios – PERS

June 30	Baseline	Alternative 1	Alternative 2	Alternative 3	Alternative 4A	Alternative 4B
2024	68%	67%	67%	66%	68%	67%
2025	69%	67%	67%	65%	69%	67%
2026	68%	64%	65%	61%	71%	66%
2027	69%	62%	65%	58%	71%	65%
2028	70%	60%	64%	55%	72%	62%
2029	71%	58%	65%	54%	73%	60%
2030	72%	57%	66%	53%	74%	59%
2031	73%	57%	67%	52%	76%	59%
2032	74%	57%	68%	53%	77%	60%
2033	76%	59%	70%	54%	78%	61%
2034	77%	60%	71%	55%	80%	63%
2035	79%	62%	73%	57%	82%	64%
2036	82%	64%	75%	59%	85%	67%
2037	85%	67%	78%	61%	88%	69%
2038	88%	70%	81%	64%	91%	73%
2039	92%	74%	85%	68%	95%	76%

**Alternative Scenarios:**

- 1 Asset Losses
- 2 Liability Losses
- 3 Liability & Asset Losses
- 4A Extra Funding
- 4B Extra Funding & Asset Losses

# Pension Funded Ratios – TRS



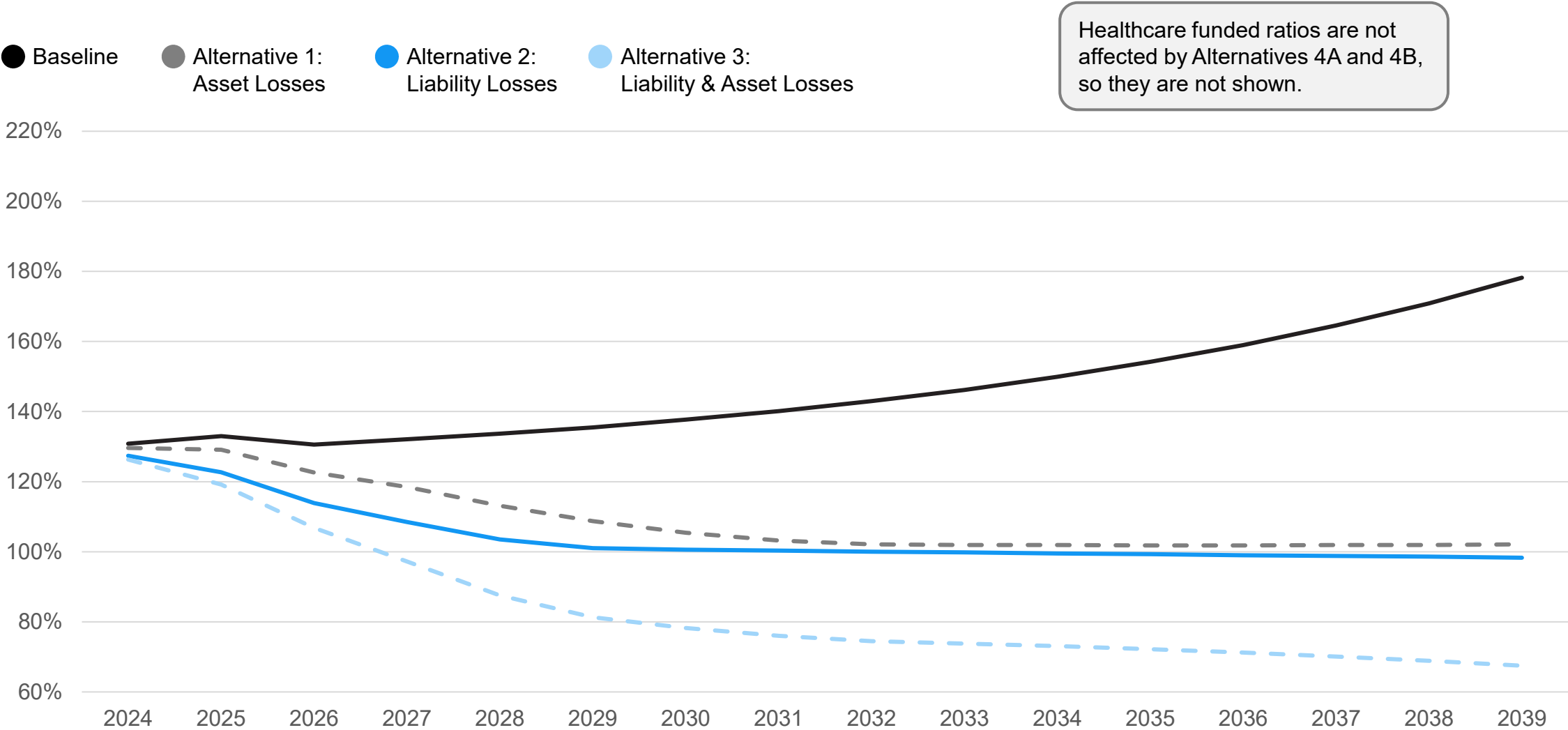
# Pension Funded Ratios – TRS

June 30	Baseline	Alternative 1	Alternative 2	Alternative 3	Alternative 4A	Alternative 4B
2024	77%	76%	76%	75%	77%	76%
2025	78%	76%	76%	74%	78%	76%
2026	76%	72%	73%	68%	81%	76%
2027	77%	69%	72%	65%	82%	74%
2028	77%	66%	72%	61%	82%	70%
2029	78%	63%	72%	59%	83%	68%
2030	79%	62%	73%	57%	84%	66%
2031	80%	61%	73%	56%	85%	65%
2032	81%	61%	74%	56%	86%	65%
2033	82%	62%	75%	57%	87%	66%
2034	83%	63%	76%	58%	88%	67%
2035	85%	64%	78%	59%	90%	69%
2036	87%	66%	80%	60%	92%	70%
2037	89%	68%	82%	62%	95%	72%
2038	92%	70%	84%	64%	98%	75%
2039	95%	73%	87%	67%	101%	78%

**Alternative Scenarios:**

- 1 Asset Losses
- 2 Liability Losses
- 3 Liability & Asset Losses
- 4A Extra Funding
- 4B Extra Funding & Asset Losses

# Healthcare Funded Ratios – PERS



# Healthcare Funded Ratios – PERS

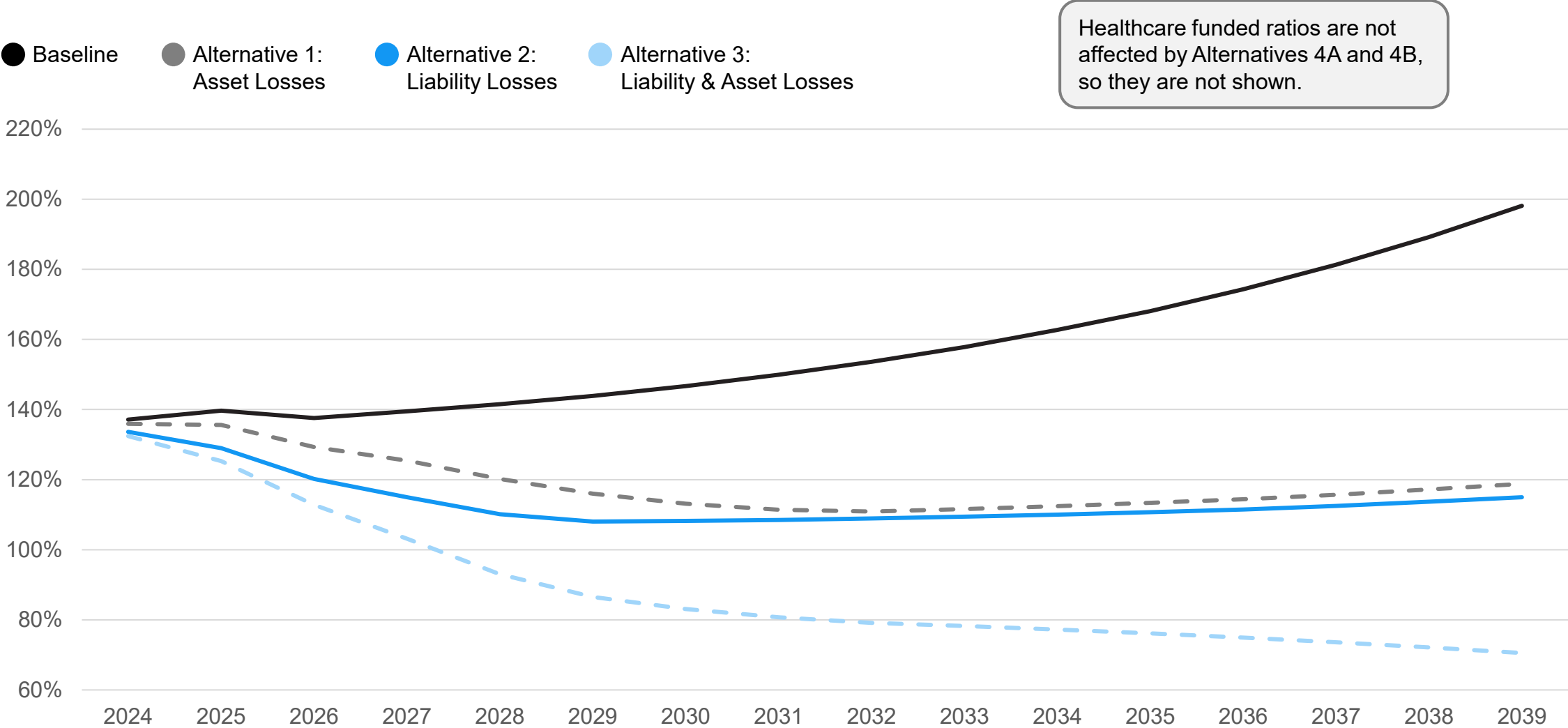
June 30	Baseline	Alternative 1	Alternative 2	Alternative 3
2024	131%	130%	127%	126%
2025	133%	129%	123%	119%
2026	131%	123%	114%	107%
2027	132%	119%	109%	97%
2028	134%	113%	104%	88%
2029	136%	109%	101%	81%
2030	138%	105%	101%	78%
2031	140%	103%	100%	76%
2032	143%	102%	100%	75%
2033	146%	102%	100%	74%
2034	150%	102%	100%	73%
2035	154%	102%	99%	72%
2036	159%	102%	99%	71%
2037	165%	102%	99%	70%
2038	171%	102%	99%	69%
2039	178%	102%	98%	68%

**Alternative Scenarios:**

- 1 Asset Losses
- 2 Liability Losses
- 3 Liability & Asset Losses

Healthcare funded ratios are not affected by Alternatives 4A and 4B, so they are not shown.

# Healthcare Funded Ratios – TRS



# Healthcare Funded Ratios – TRS

June 30	Baseline	Alternative 1	Alternative 2	Alternative 3
2024	137%	136%	134%	132%
2025	140%	136%	129%	125%
2026	138%	129%	120%	113%
2027	140%	125%	115%	103%
2028	142%	120%	110%	93%
2029	144%	116%	108%	87%
2030	147%	113%	108%	83%
2031	150%	111%	109%	81%
2032	154%	111%	109%	79%
2033	158%	112%	109%	78%
2034	163%	112%	110%	77%
2035	168%	113%	111%	76%
2036	174%	114%	112%	75%
2037	181%	116%	113%	74%
2038	189%	117%	114%	72%
2039	198%	119%	115%	71%

**Alternative Scenarios:**

- 1 Asset Losses
- 2 Liability Losses
- 3 Liability & Asset Losses

Healthcare funded ratios are not affected by Alternatives 4A and 4B, so they are not shown.

# EGWP Modeling



# EGWP Modeling

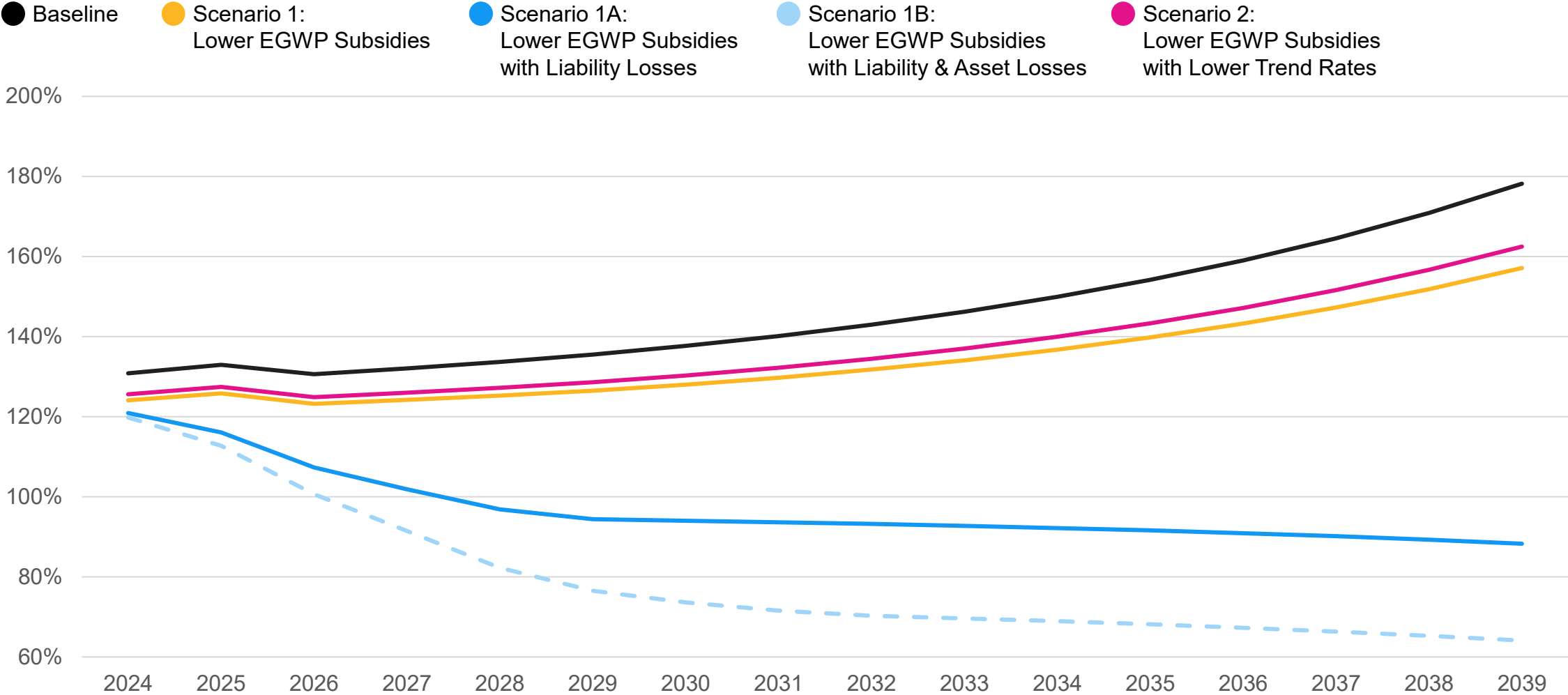
- EGWP (Employer Group Waiver Plan) subsidies funded by the federal government and pharmaceutical manufacturers reduce the plans' healthcare liabilities.
- The healthcare liabilities shown in this presentation are net of projected EGWP subsidies.
- Changes made by the Inflation Reduction Act of 2022 (IRA 2022):
  - a) Pharmaceutical companies must pay rebates if drug prices rise faster than inflation starting in 2023.
  - b) CMS to negotiate prices for top-spend older Medicare drugs, first effective in 2026.
  - c) Funding from external sources is expected to decline starting in 2025 (funding will drop from 80% to 40% in the catastrophic coverage phase).
    - (a) and (b) could lead to **lower** long-term trend on Medicare Rx costs.
    - (c) will result in lower EGWP subsidies, which means **higher** Medicare Rx costs starting in 2025

# EGWP Modeling

- The June 30, 2023 valuations reflect a current EGWP subsidy of \$1,267 per year per person. This is expected to increase to \$1,358 per year per person in FY25 (\$1,267 plus 7.2% trend).
- We have modeled the following scenarios to reflect changes made by IRA 2022:
  - **Scenario 1:** FY25 EGWP subsidy of \$1,358 is reduced by 31.1%. This results in an increase in net Rx cost (prescription drug cost less EGWP subsidy) of 13.0% from baseline. Future increases in the EGWP subsidy are based on trend rates used in the valuation. No change to post-65 Rx trend rates.
  - **Scenario 1A:** Same as Scenario 1, but with adverse liability experience. For each of the next 5 years (FY24-FY28), healthcare liabilities are 5% greater than expected.
  - **Scenario 1B:** Same as Scenario 1A, but with adverse asset experience. For each of the next 5 years (FY24-FY28), asset returns are 2.50%.
  - **Scenario 2:** Same as Scenario 1, but future increases in the EGWP subsidy *and* post-65 Rx costs are based on trend rates 25 bp lower than the baseline valuation trend rates.

**Note: EGWP subsidies listed above are for a male at age 65.**

# EGWP Modeling: Healthcare Funded Ratios – PERS



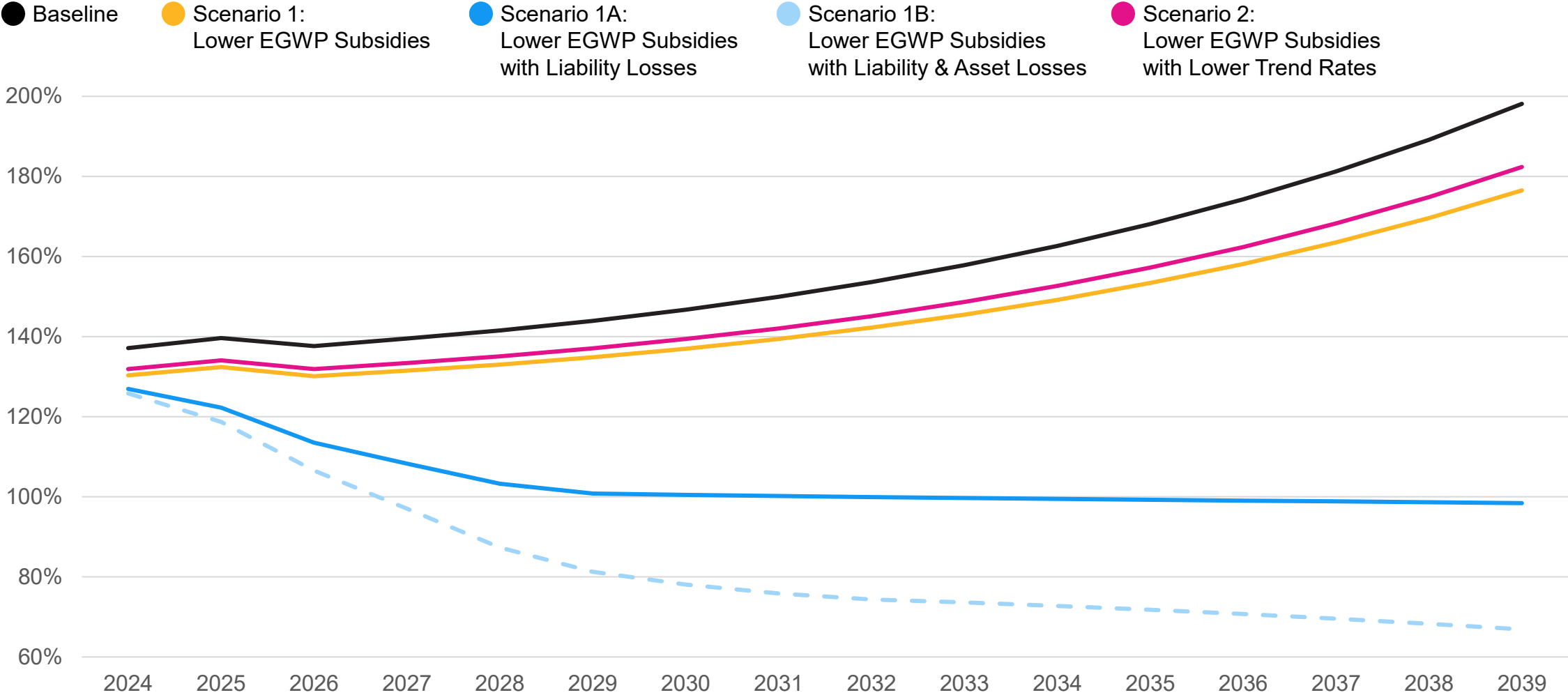
# EGWP Modeling: Healthcare Funded Ratios – PERS

June 30	Baseline	Scenario 1	Scenario 1A	Scenario 1B	Scenario 2
2024	131%	124%	121%	120%	126%
2025	133%	126%	116%	113%	127%
2026	131%	123%	107%	101%	125%
2027	132%	124%	102%	91%	126%
2028	134%	125%	97%	82%	127%
2029	136%	127%	94%	77%	129%
2030	138%	128%	94%	74%	130%
2031	140%	130%	94%	72%	132%
2032	143%	132%	93%	70%	134%
2033	146%	134%	93%	70%	137%
2034	150%	137%	92%	69%	140%
2035	154%	140%	92%	68%	143%
2036	159%	143%	91%	67%	147%
2037	165%	147%	90%	66%	152%
2038	171%	152%	89%	65%	157%
2039	178%	157%	88%	64%	163%

**Scenarios:**

- 1 Lower EGWP Subsidies
- 1A Lower EGWP Subsidies with Liability Losses
- 1B Lower EGWP Subsidies with Liability & Asset Losses
- 2 Lower EGWP Subsidies with Lower Trend Rates

# EGWP Modeling: Healthcare Funded Ratios – TRS



# EGWP Modeling: Healthcare Funded Ratios – TRS

June 30	Baseline	Scenario 1	Scenario 1A	Scenario 1B	Scenario 2
2024	137%	130%	127%	126%	132%
2025	140%	132%	122%	119%	134%
2026	138%	130%	114%	107%	132%
2027	140%	131%	108%	97%	133%
2028	142%	133%	103%	87%	135%
2029	144%	135%	101%	81%	137%
2030	147%	137%	100%	78%	139%
2031	150%	139%	100%	76%	142%
2032	154%	142%	100%	74%	145%
2033	158%	145%	100%	74%	149%
2034	163%	149%	99%	73%	153%
2035	168%	153%	99%	72%	157%
2036	174%	158%	99%	71%	162%
2037	181%	164%	99%	70%	168%
2038	189%	170%	99%	68%	175%
2039	198%	177%	98%	67%	182%

**Scenarios:**

- 1 Lower EGWP Subsidies
- 1A Lower EGWP Subsidies with Liability Losses
- 1B Lower EGWP Subsidies with Liability & Asset Losses
- 2 Lower EGWP Subsidies with Lower Trend Rates

# EGWP Modeling: EGWP and Post-65 Rx Trend Rates

Fiscal Year	EGWP Trend Rates			Post-65 Rx Trend Rates		
	Baseline	Scenario 1	Scenario 2	Baseline	Scenario 1	Scenario 2
2024	7.20%	(26.10%)	(26.10%)	7.20%	7.20%	7.20%
2025	6.90%	6.90%	6.65%	6.90%	6.90%	6.65%
2026	6.65%	6.65%	6.40%	6.65%	6.65%	6.40%
2027	6.35%	6.35%	6.10%	6.35%	6.35%	6.10%
2028	6.10%	6.10%	5.85%	6.10%	6.10%	5.85%
2029	5.80%	5.80%	5.55%	5.80%	5.80%	5.55%
2030	5.55%	5.55%	5.30%	5.55%	5.55%	5.30%
2031	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2032	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2033	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2034	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2035	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2036	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2037	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2038	5.30%	5.30%	5.05%	5.30%	5.30%	5.05%
2039	5.25%	5.25%	5.00%	5.25%	5.25%	5.00%

**Scenarios:**

- 1 Lower EGWP Subsidies
- 2 Lower EGWP Subsidies with Lower Trend Rates

# EGWP Modeling: Projected EGWP Amounts – PERS

(\$millions)

Fiscal Year	Baseline	Scenario 1	Scenario 1A/B	Scenario 2
2024	\$ 55.1	\$ 55.1	\$ 57.9	\$ 55.1
2025	60.7	41.9	46.2	41.9
2026	66.3	45.7	52.9	45.6
2027	72.0	49.6	60.3	49.4
2028	77.6	53.5	68.2	53.1
2029	82.8	57.1	72.9	56.6
2030	87.6	60.4	77.1	59.7
2031	92.0	63.4	80.9	62.5
2032	96.0	66.2	84.5	65.1
2033	99.8	68.8	87.8	67.5
2034	103.4	71.3	90.9	69.8
2035	106.6	73.5	93.8	71.8
2036	109.8	75.7	96.6	73.7
2037	112.5	77.6	99.0	75.4
2038	115.0	79.3	101.2	76.9
2039	117.1	80.7	103.0	78.1

**Scenarios:**

- 1 Lower EGWP Subsidies
- 1A Lower EGWP Subsidies with Liability Losses
- 1B Lower EGWP Subsidies with Liability & Asset Losses
- 2 Lower EGWP Subsidies with Lower Trend Rates



# EGWP Modeling: Projected EGWP Amounts – TRS

(\$millions)

Fiscal Year	Baseline	Scenario 1	Scenario 1A/B	Scenario 2
2024	\$ 19.9	\$ 19.9	\$ 20.9	\$ 19.9
2025	21.7	14.9	16.5	14.9
2026	23.4	16.1	18.7	16.1
2027	25.1	17.3	21.0	17.2
2028	26.7	18.4	23.5	18.3
2029	28.2	19.5	24.8	19.3
2030	29.7	20.5	26.1	20.2
2031	31.1	21.4	27.3	21.1
2032	32.4	22.4	28.5	22.0
2033	33.7	23.3	29.7	22.8
2034	35.0	24.2	30.8	23.7
2035	36.4	25.1	32.0	24.5
2036	37.6	26.0	33.1	25.3
2037	38.8	26.8	34.2	26.0
2038	40.1	27.6	35.3	26.8
2039	41.1	28.3	36.2	27.4

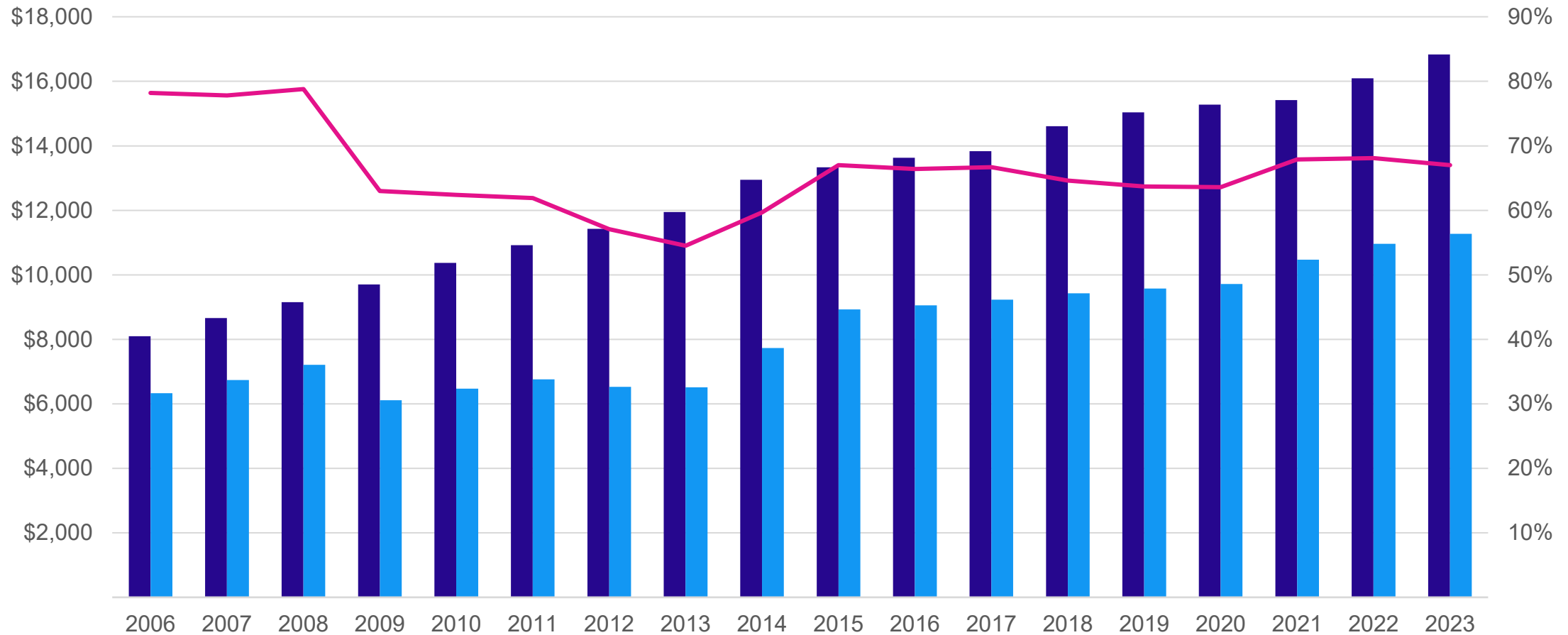
**Scenarios:**

- 1 Lower EGWP Subsidies
- 1A Lower EGWP Subsidies with Liability Losses
- 1B Lower EGWP Subsidies with Liability & Asset Losses
- 2 Lower EGWP Subsidies with Lower Trend Rates

# Historical Figures (2006-2023) – PERS and TRS

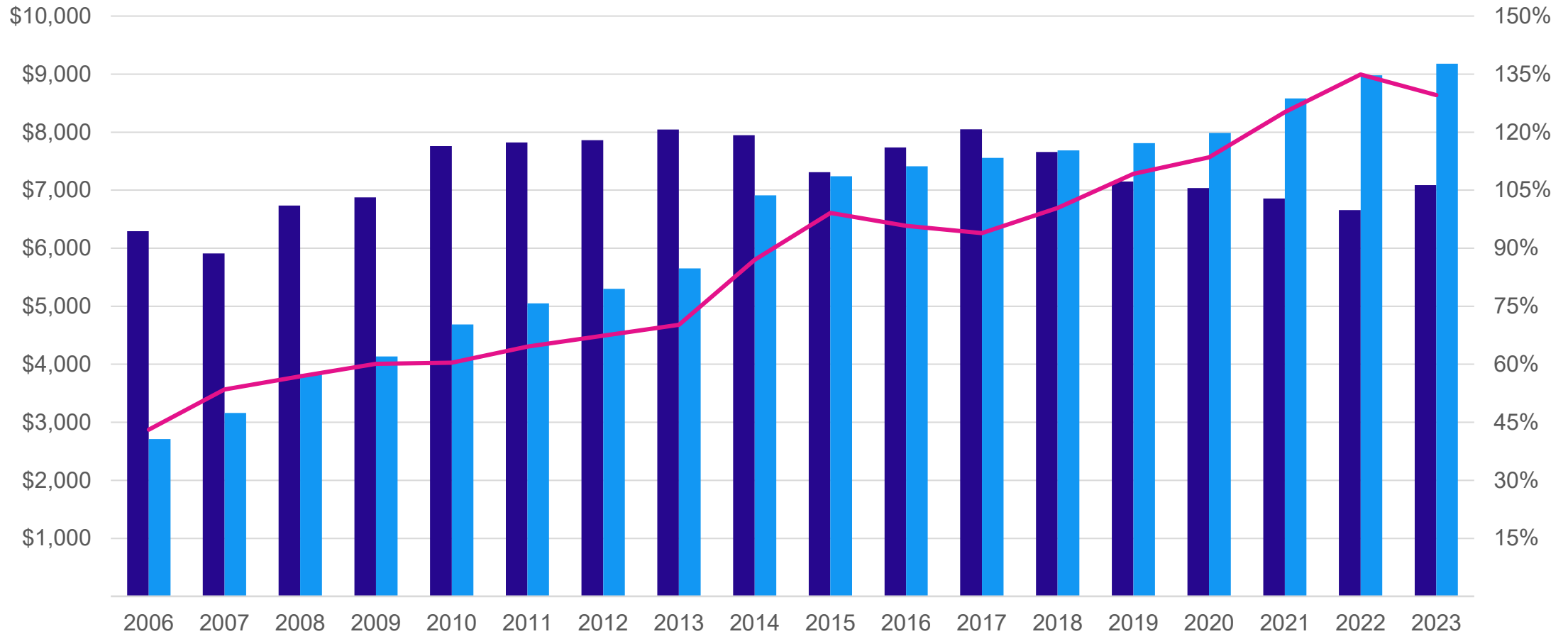
# Assets, Liabilities, and Funded Ratios – PERS Pension (\$millions)

● Actuarial Accrued Liability 
 ● Actuarial Value of Assets 
 ● Funded Ratio



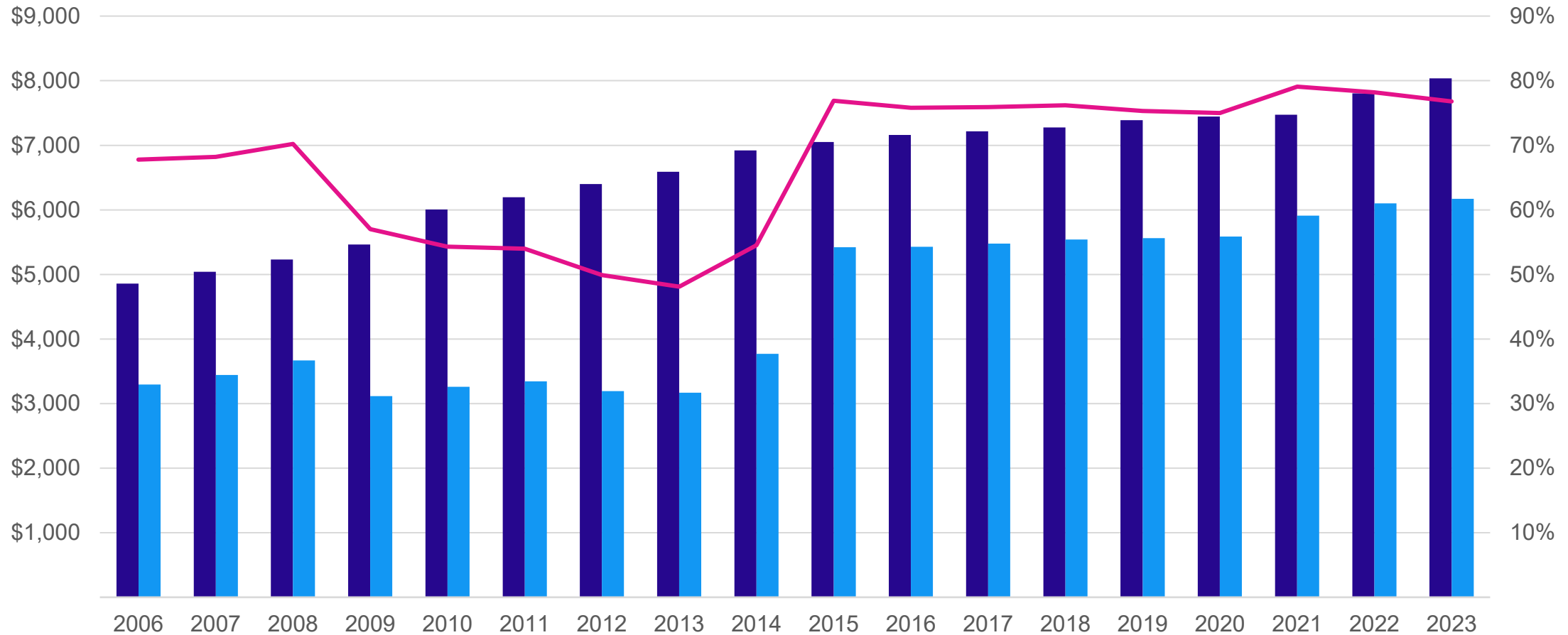
# Assets, Liabilities, and Funded Ratios – PERS Healthcare (\$millions)

● Actuarial Accrued Liability  
 ● Actuarial Value of Assets  
 ● Funded Ratio



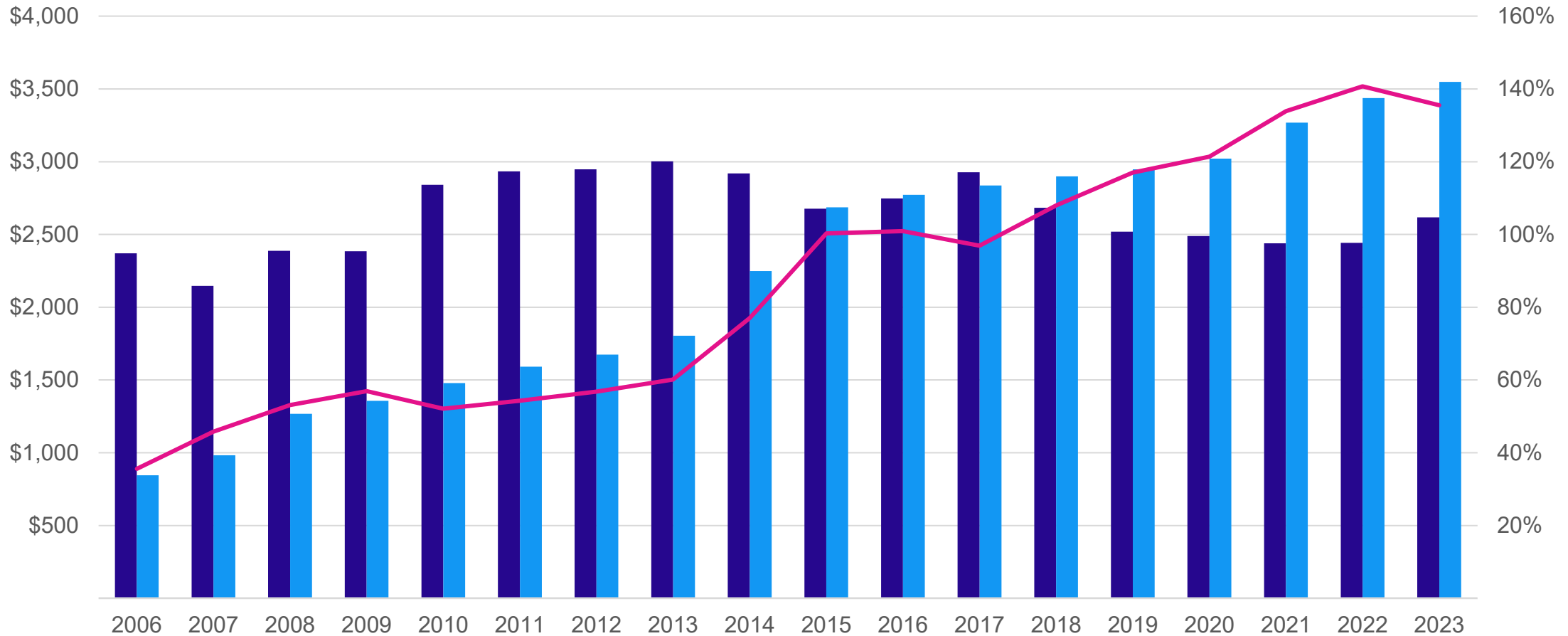
# Assets, Liabilities, and Funded Ratios – TRS Pension (\$millions)

● Actuarial Accrued Liability  
 ● Actuarial Value of Assets  
 ● Funded Ratio



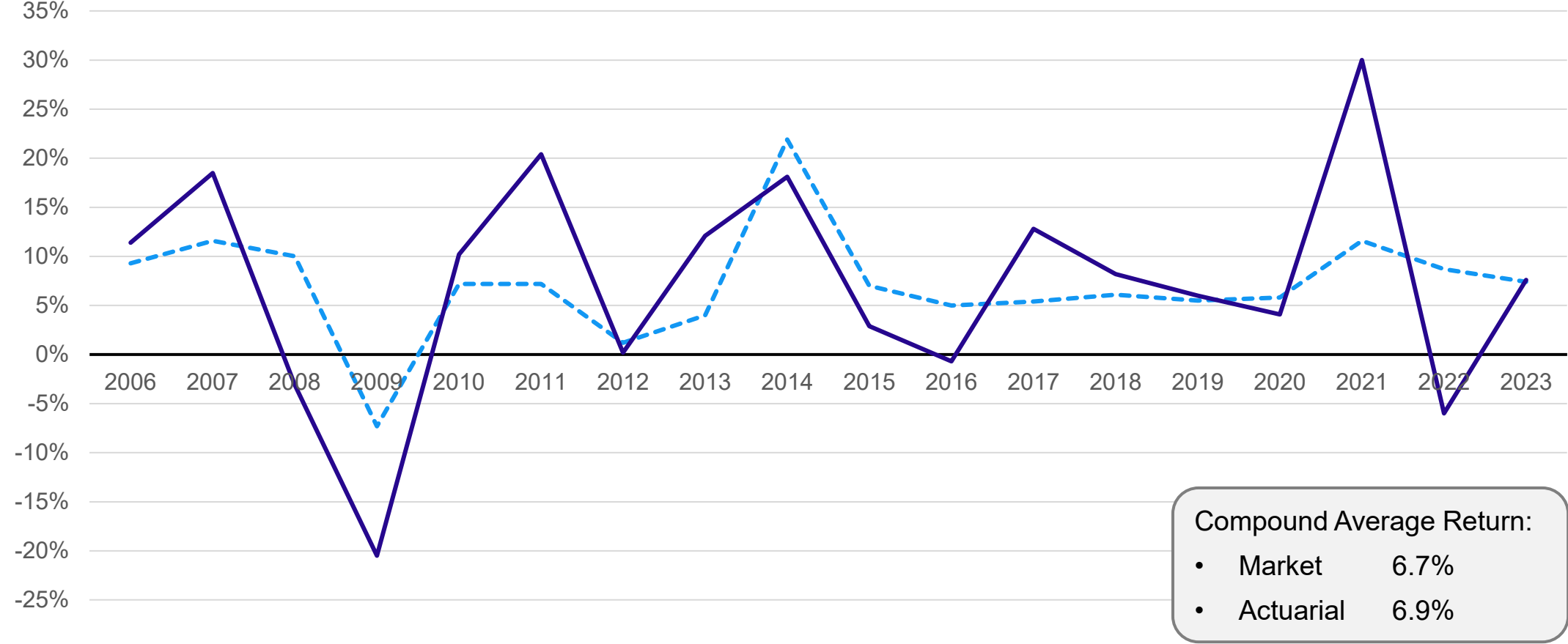
# Assets, Liabilities, and Funded Ratios – TRS Healthcare (\$millions)

● Actuarial Accrued Liability  
 ● Actuarial Value of Assets  
 ● Funded Ratio



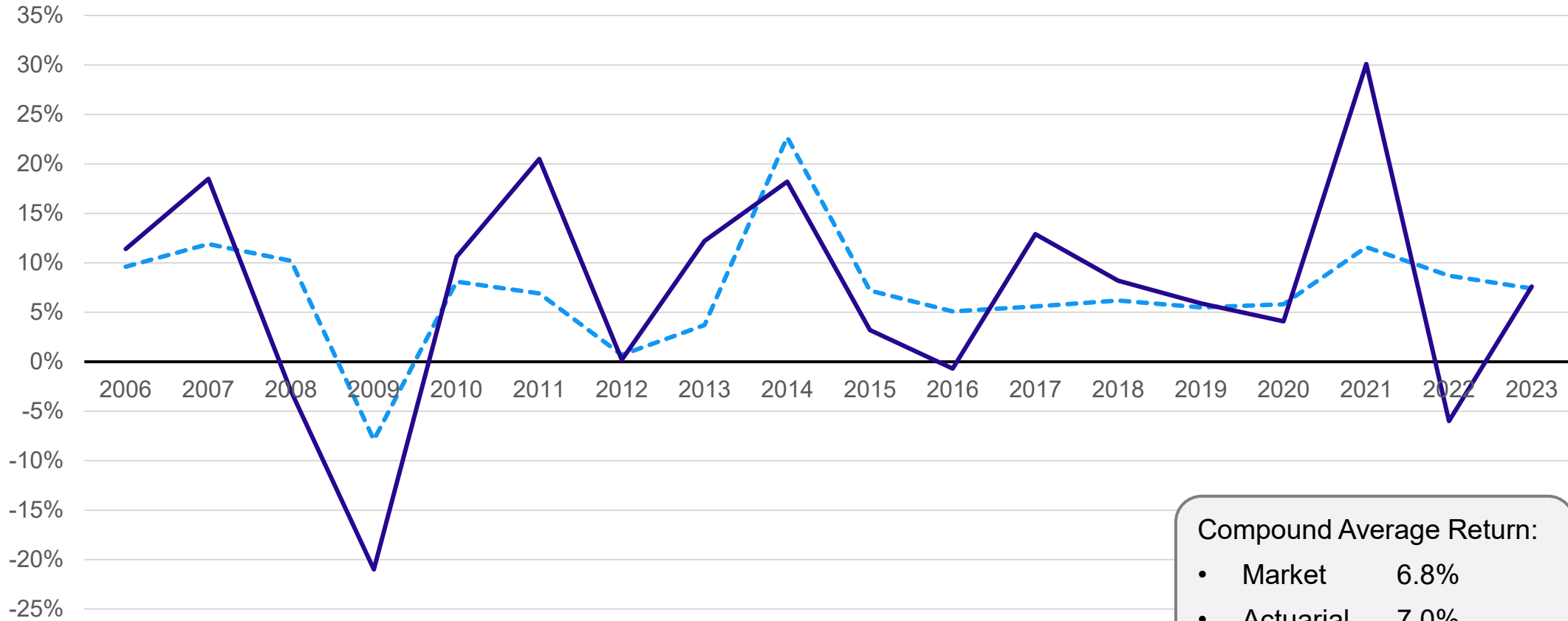
# Asset Returns – PERS

● Market Return    ● Actuarial Return



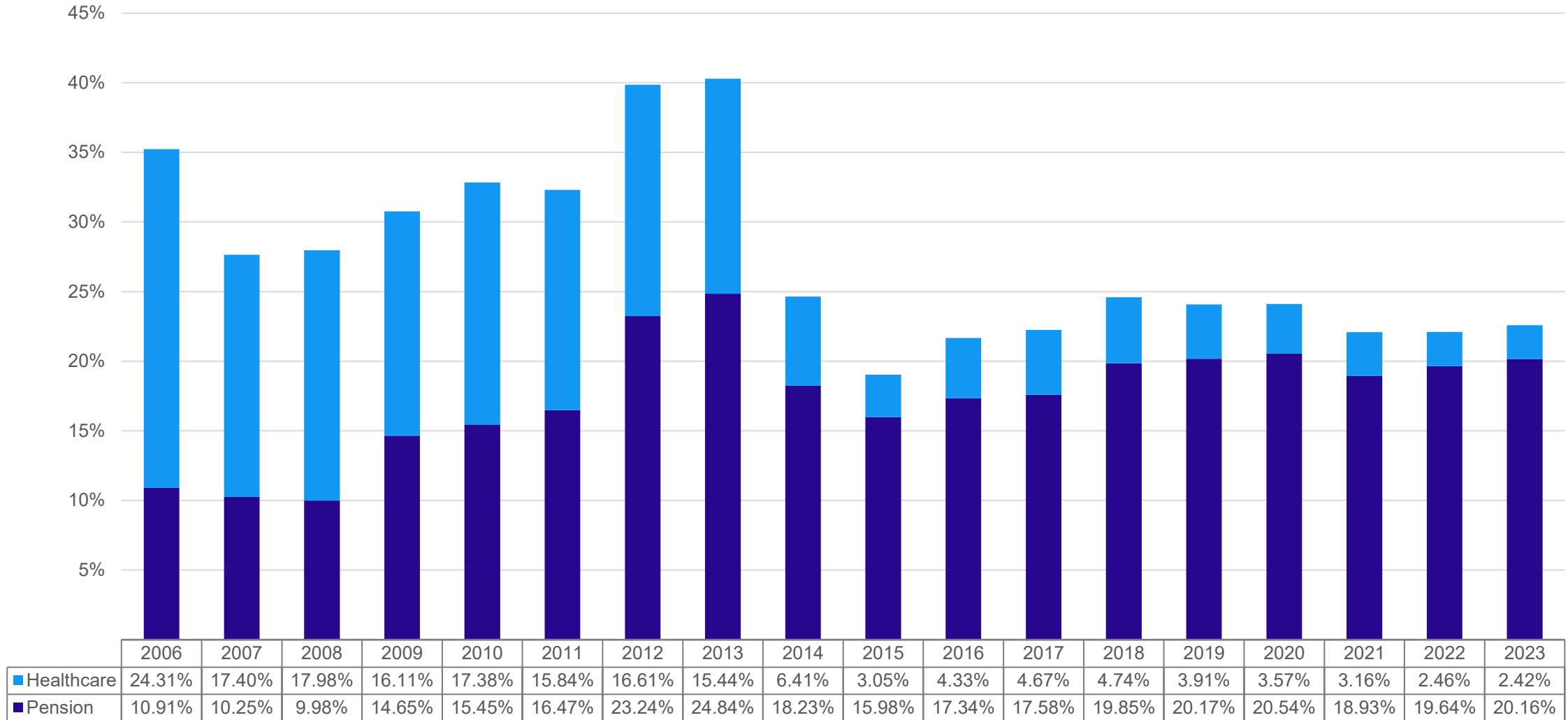
# Asset Returns – TRS

● Market Return    ● Actuarial Return

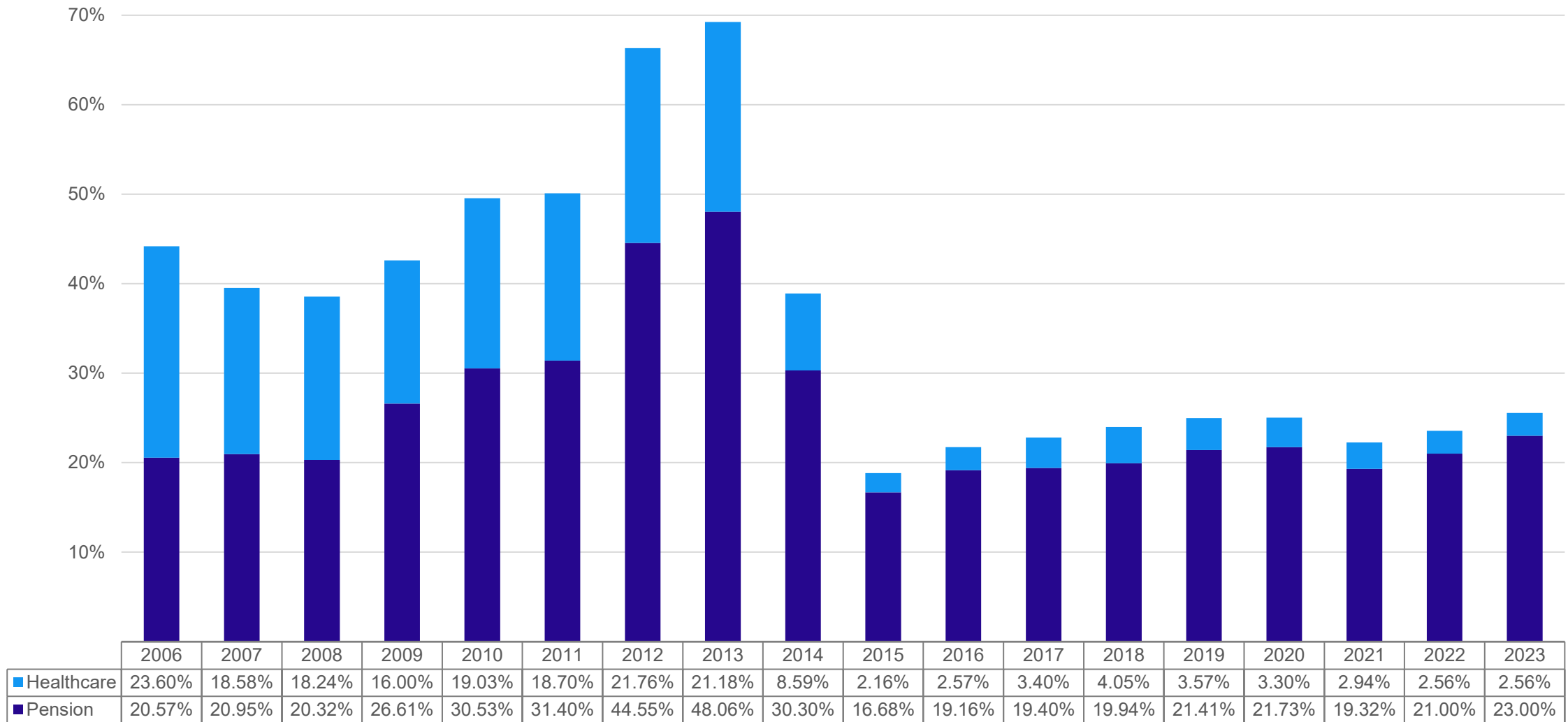




# June 30 Valuation Contribution Rates – PERS

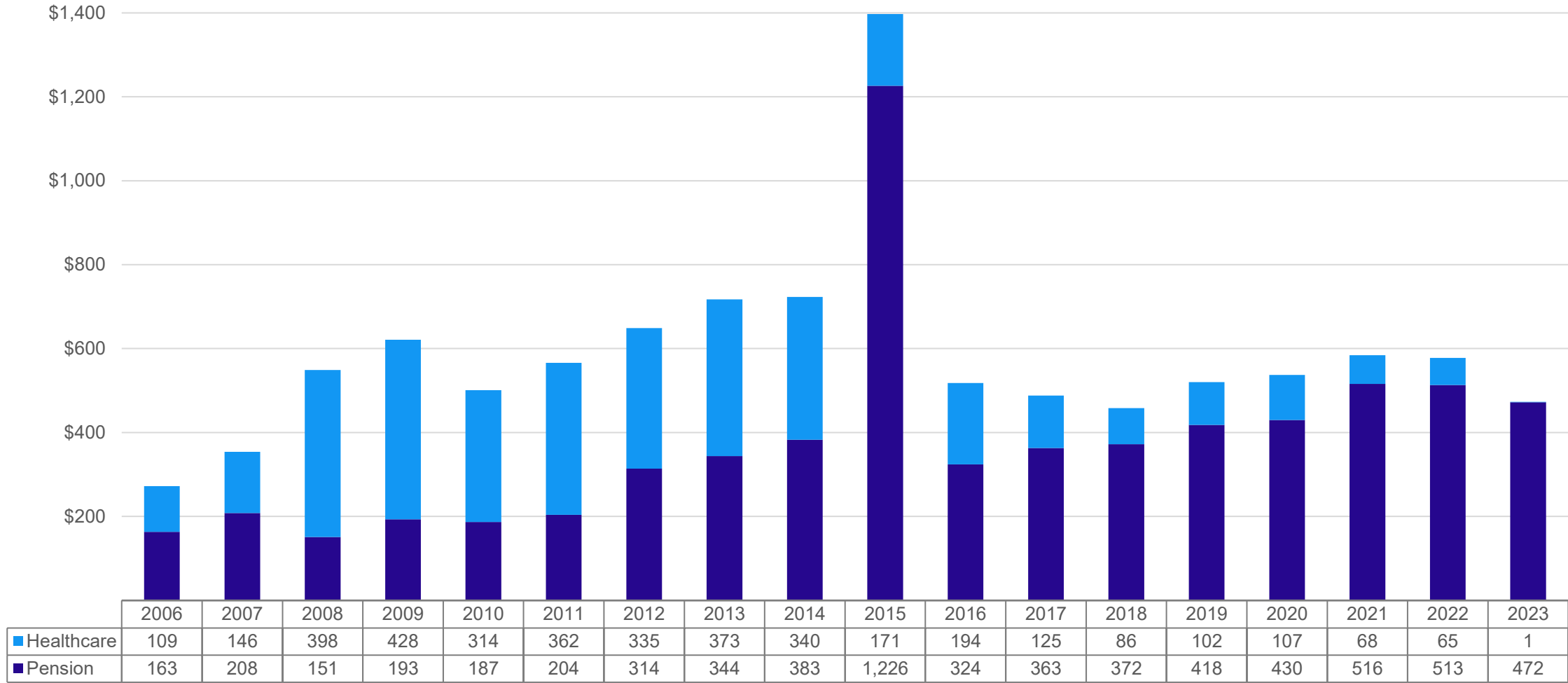


# June 30 Valuation Contribution Rates – TRS



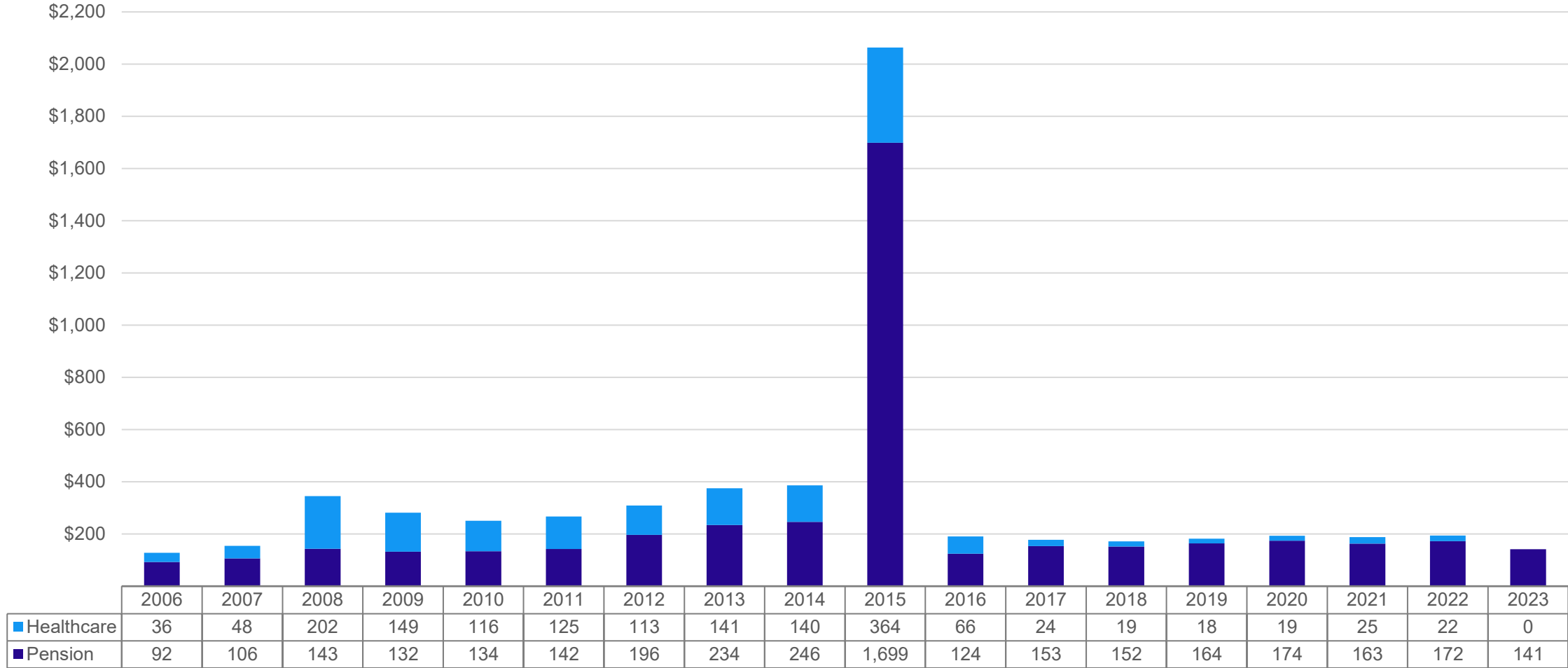
# Employer/State Contributions – PERS

(\$millions)



# Employer/State Contributions – TRS

(\$millions)



# Appendix: Public Plans' FY22 Funded Ratios

# Public Plans' FY22 Funded Ratios

- Slides 73-75 contain FY22 funded ratios for US public pension plans.
  - Source: <https://publicplansdata.org/public-plans-database>

FY22 Funded Ratio	Number of Plans
< 50%	17
50-59%	18
60-69%	39
70-79%	57
80-89%	38
90-99%	33
100%+	14
Total	216

AK PERS = 68.1%  
AK TRS = 78.2%

- NASRA also publishes an annual survey of key metrics for the largest US public pension plans.
  - FY22 survey published in November 2023: <https://www.nasra.org/publicfundsurvey>

# Public Plans' FY22 Funded Ratios (cont'd)

- Comments about funded ratios:
  - They equal valuation assets divided by actuarial accrued liability. For most plans, valuation assets are actuarial (smoothed) values, but some plans use market value.
  - They are a snapshot measure at a particular point in time. Trends in funded ratios over time should also be considered.
  - Assumption differences make comparisons to other plans more difficult.
  - Funded ratios are not the sole indicator of the financial soundness of a pension plan. Should also consider factors such as affordability of the benefits, the commitment of the plan sponsor to make future contributions, etc.

# Public Plans' FY22 Funded Ratios

Alabama ERS	65.6%
Alabama Teachers	67.0%
Alameda County ERS	86.9%
Alaska PERS	68.1%
Alaska Teachers	78.2%
Arizona Public Safety	65.7%
Arizona SRS	71.3%
Arizona State Corrections Officers	83.3%
Arkansas PERS	83.6%
Arkansas Police and Fire	73.0%
Arkansas Teachers	82.3%
Atlanta ERS	68.7%
Atlanta Fire	74.6%
Atlanta Police	76.5%
Austin ERS	64.1%
Austin Fire	86.9%
Austin Police	60.1%
Baltimore City Employees	79.9%
Baltimore Fire and Police	72.5%
Baton Rouge City-Parish ERS	66.2%
Birmingham Police and Fire	27.8%
Birmingham RRS	68.7%
Bismarck Employees' Pension Plan	82.5%
Bismarck Police Plan	79.4%
Boston RS	68.9%

Burlington (VT) ERS	69.7%
California PERF	81.2%
California Teachers	74.4%
Charleston (WV) Firemen	20.3%
Charleston (WV) Police	23.5%
Charlotte (NC) Firefighters' RS	73.3%
Chicago Fire	20.8%
Chicago Laborers	44.5%
Chicago Municipal	22.8%
Chicago Police	23.8%
Chicago Teachers	46.8%
Cincinnati ERS	71.6%
Colorado Municipal	91.0%
Colorado School	67.0%
Colorado State	66.5%
Connecticut Municipal	74.2%
Connecticut SERS	48.5%
Connecticut Teachers	57.0%
Contra Costa County	91.2%
Cook County ERS	66.5%
Dallas ERS	73.3%
DC Police & Fire	114.7%
DC Teachers	98.8%
Delaware County and Municipal Employees	100.9%
Delaware Police and Fire	100.2%

Delaware State Employees	87.6%
Denver Employees	59.7%
Denver Schools	90.3%
Des Moines Water Works	95.0%
Detroit General RS	65.7%
Detroit Police and Fire	77.1%
Fairfax County (VA) ERS	75.8%
Fairfax County Police	82.2%
Fairfax County Schools	78.0%
Fairfax County Uniformed	78.2%
Florida RS	82.4%
Georgia ERS	72.2%
Georgia Teachers	80.4%
Greenville Fire Pension Plan	86.1%
Hartford MERF	68.7%
Hawaii ERS	61.2%
Houston Firefighters	93.2%
Houston Municipal	65.8%
Houston Police	87.5%
Idaho PERS	82.6%
Illinois Municipal	98.2%
Illinois SERS	44.0%
Illinois Teachers	43.8%
Illinois Universities	45.2%
Indiana PERF	84.9%



# Public Plans' FY22 Funded Ratios

Indiana Teachers	58.5%
Iowa Municipal Fire and Police	84.4%
Iowa PERS	89.5%
Jacksonville ERS	56.9%
Jacksonville Police and Fire	46.0%
Jersey City Municipal Employees	56.5%
Kansas City (MO) Civilian	78.0%
Kansas City (MO) ERS	84.7%
Kansas City (MO) Fire	72.8%
Kansas City (MO) Police	75.0%
Kansas PERS	72.0%
Kentucky County	50.8%
Kentucky ERS	21.8%
Kentucky Teachers	58.8%
Kern County ERS	69.2%
Knox County Teachers' DB Plan	83.7%
LA County ERS	79.6%
Lexington-Fayette County Police and Fire	72.6%
Los Angeles ERS	73.3%
Los Angeles Fire and Police	98.0%
Los Angeles Water and Power	98.0%
Louisiana Municipal Employees	74.5%
Louisiana Municipal Police	77.1%
Louisiana Parochial Employees	102.4%
Louisiana Schools	75.5%

Louisiana SERS	66.5%
Louisiana Teachers	73.7%
Maine Local	91.2%
Maine State and Teacher	83.9%
Manchester ERS	62.0%
Maryland PERS	72.5%
Maryland Teachers	80.6%
Massachusetts SRS	72.9%
Massachusetts Teachers	59.0%
Miami Fire and Police	55.8%
Miami General and Sanitation Employees	74.1%
Michigan Municipal	72.5%
Michigan Public Schools	64.3%
Michigan SERS	69.6%
Milwaukee City ERS	82.7%
Milwaukee County ERS	77.5%
Minnesota GERF	87.4%
Minnesota Police and Fire	93.1%
Minnesota State Employees	99.9%
Minnesota Teachers	82.0%
Mississippi PERS	61.3%
Missouri DOT and Highway	66.3%
Missouri Local	96.5%
Missouri PEERS	87.3%
Missouri State Employees	57.7%

Missouri Teachers	85.2%
Montana PERS	75.0%
Montana Teachers	71.7%
Montgomery County (MD) ERS	101.9%
Nashville-Davidson ERS	97.2%
Nebraska Schools	98.4%
Nevada Police Officer and Firefighter	74.6%
Nevada Regular Employees	74.8%
New Castle County Pension	72.0%
New Hampshire RS	65.6%
New Jersey PERS	53.4%
New Jersey Police & Fire	67.1%
New Jersey Teachers	42.1%
New Mexico Educational	63.5%
New Mexico PERA	70.0%
New Orleans ERS	58.8%
New Orleans Firefighters	10.8%
New York City Educational	93.0%
New York City ERS	81.5%
New York City Fire	69.5%
New York City Police	83.4%
New York City Teachers	78.6%
New York State Teachers	99.3%
North Carolina Local Government	90.7%
North Carolina Teachers and State Employees	90.0%

# Public Plans' FY22 Funded Ratios

North Dakota PERS	67.8%
North Dakota Teachers	69.9%
NY State & Local ERS	100.5%
NY State & Local Police & Fire	96.0%
Ohio PERS	84.0%
Ohio Police & Fire	70.0%
Ohio School Employees	75.7%
Ohio Teachers	80.9%
Oklahoma City ERS	103.3%
Oklahoma Fire	73.0%
Oklahoma Municipal Employees	97.1%
Oklahoma PERS	101.5%
Oklahoma Police	105.4%
Oklahoma Teachers	73.5%
Omaha ERS	53.4%
Omaha Police and Fire	57.5%
Omaha School	63.1%
Orange County ERS	81.5%
Oregon PERS	86.4%
Pennsylvania School Employees	61.6%
Pennsylvania State ERS	68.0%
Philadelphia Municipal	57.6%
Phoenix ERS	71.2%
Providence ERS	25.4%
Rhode Island Municipal	85.9%

Rhode Island State and Teacher	60.4%
Sacramento County ERS	85.8%
San Diego City ERS	76.0%
San Diego County	76.7%
San Francisco City & County	96.0%
Seattle ERS	75.7%
Sioux Falls ERS	110.8%
Sioux Falls Fire	111.0%
South Carolina Police	65.4%
South Carolina RS	56.7%
South Dakota RS	100.1%
St. Louis Employees	76.9%
St. Louis Firemen	91.2%
St. Louis Police	79.0%
St. Louis School Employees	73.3%
St. Paul Teachers	68.7%
Texas County & District	88.6%
Texas ERS	68.9%
Texas LECOS	58.6%
Texas Municipal	89.7%
Texas Teachers	79.0%
TN Political Subdivisions	97.7%
TN State and Teachers	98.1%
Tucson Supplemental RS	76.5%
University of California	83.5%

Utah Noncontributory	92.7%
Utah Public Safety	94.6%
Vermont Municipal Employees	77.1%
Vermont State Employees	69.9%
Vermont Teachers	57.3%
Virginia RS	81.4%
Washington LEOFF Plan 2	104.0%
Washington PERS 2/3	97.0%
Washington School Employees Plan 2/3	92.0%
Washington Teachers Plan 2/3	92.0%
West Virginia PERS	98.8%
West Virginia Teachers	78.4%
Wichita ERS	90.3%
Wichita Police and Fire	90.2%
Wisconsin RS	100.0%
Wyoming Public Employees	77.3%

# Actuarial Certification

# Actuarial Certification

The purpose of this presentation is to provide the ARMB Actuarial Committee with June 30, 2023 valuation results for discussion at the March 5, 2024 meeting. This presentation should be considered part of the June 30, 2023 actuarial valuation report services.

The data, assumptions, methods, and plan provisions used to determine the results shown in this presentation are as shown in the draft June 30, 2023 actuarial valuation reports. The June 30, 2023 actuarial valuation reports contain disclosures required by Actuarial Standards of Practice.

Where presented, references to “funded ratio” and “unfunded actuarial accrued liability” typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e., purchase annuities) for a portion or all of its liabilities.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes in assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law.

The results were prepared under the direction of David Kershner and Bob Besenhofer, both of whom meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. These results have been prepared in accordance with all applicable Actuarial Standards of Practice.

David Kershner  
FSA, EA, MAAA, FCA  
Principal, Retirement

Robert Besenhofer  
ASA, MAAA, FCA  
Director, Health



State of Alaska

Timeline for June 30, 2023 Valuations (PERS, TRS, PERS DCR, TRS DCR)

Item #	Task	Original Deadline	Revised Deadline	Date Completed	Team Responsible	Comments / Notes
1	Monthly audit discussion with GRS / Buck	7/12/23		7/12/23	GRS / Buck	
2	Enrollment data request to Aetna	7/14/23		7/13/23	Buck	
3	Valuation data request to DRB	7/14/23		7/14/23	Buck	
4	Monthly audit discussion with GRS / Buck	8/9/23		8/9/23	GRS / Buck	
5	Preliminary 6/30/23 assets to Buck (to be used for FY25 contribution rates only)	8/18/23		8/18/23	DRB	Updated TRS statement provided on 8/21.
6	Valuation data to Buck	9/1/23		9/5/23	DRB	
7	Monthly audit discussion with GRS / Buck	9/6/23	9/7/23	9/7/23	GRS / Buck	
8	Send valuation data files received from DRB to GRS	9/8/23		9/6/23	Buck	
9	<b>Actuarial Committee Meeting - FY25 contribution rates (based on 6/30/22 valuations)</b>	9/13/23		9/13/23	All	<b>Anchorage.</b> Deadline for meeting materials is 8/26.
10	Audit data and sample lives request to Buck	9/15/23		9/18/23	GRS	
11	Claims data request to Segal/DRB	9/22/23		9/6/23	Buck	Incurred claims through 6/30/23 that are paid through 8/31/23.
12	Data questions to DRB	9/22/23		9/27/23	Buck	PERS sent on 9/26. TRS sent on 9/27. Additional questions sent on 10/4.
13	Data answers to Buck	10/6/23		10/11/23	DRB	Updated responses to data questions received on 10/25.
14	Monthly audit discussion with GRS / Buck	10/11/23		not needed	GRS / Buck	
15	Final 6/30/23 assets to Buck (to be used for 6/30/23 valuations)	10/13/23		10/16/23	DRB	
16	Claims data to Buck	10/20/23		11/1/23	Segal / DRB	Incurred claims through 6/30/23 that are paid through 8/31/23.
17	6/30/23 valuation data and DRB data questions to GRS	10/27/23		11/14/23	Buck	Pension files sent on 11/6. OPEB files sent on 11/14.
18	Monthly audit discussion with GRS / Buck	11/8/23		11/8/23	GRS / Buck	
19	Sample life information to GRS	11/10/23		11/17/23	Buck	Revised PERS sent on 12/15. DCR plans sent on 1/4.
20	Preliminary valuation results and PVB's by individual to GRS	11/17/23		11/17/23	Buck	Revised PERS sent on 12/15. DCR plans sent on 1/4.
21	<b>Actuarial Committee Meeting - 6/30/23 valuation results (preliminary)</b>	12/6/23		12/6/23	All	<b>Anchorage.</b>
22	Monthly audit discussion with GRS / Buck	12/13/23		12/13/23	GRS / Buck	
23	Draft DCR valuation reports to GRS	1/5/24		1/5/24	Buck	Updated draft reports (minor wording changes) sent on 1/18.
24	Monthly audit discussion with GRS / Buck	1/10/24		1/10/24	GRS / Buck	
25	Draft DB valuation reports to GRS	1/19/24		1/25/24	Buck	JRS/NGNMRS roll-forward valuation report sent on 2/13.
26	Monthly audit discussion with GRS / Buck	2/14/24	2/15/24		GRS / Buck	
27	<b>Actuarial Committee Meeting - 6/30/23 valuation results (full), projections, sensitivity analysis, draft valuation reports</b>	3/5/24			All	<b>Juneau.</b>
28	Draft actuarial review report to Buck	3/8/24			GRS	
29	Monthly audit discussion with GRS / Buck	4/10/24			GRS / Buck	
30	<b>ARMB Meeting - follow-up to March meeting (if needed)</b>	April 2024 - TBD			All	<b>Teleconference.</b>
31	Monthly audit discussion with GRS / Buck	5/8/24			GRS / Buck	
32	Monthly audit discussion with GRS / Buck	6/5/24			GRS / Buck	
33	<b>Actuarial Committee Meeting - final valuation reports</b>	6/11/24			All	<b>Anchorage.</b>

Note: All deadline and completion dates are specific to PERS and TRS.

# State of Alaska Public Employees' Retirement System

Actuarial Valuation Report  
as of June 30, 2023

January 2024



January 25, 2024

State of Alaska  
The Alaska Retirement Management Board  
The Department of Revenue, Treasury Division  
The Department of Administration, Division of Retirement and Benefits  
P.O. Box 110203  
Juneau, AK 99811-0203

### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Public Employees' Retirement System (PERS) as of June 30, 2023 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2023. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities, and other factors under PERS were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of PERS as of June 30, 2023.

PERS is funded by Employer, State, and Member Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board) and as required by Alaska state statutes. The funding objective for PERS is to pay required contributions that remain level as a percent of total PERS compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability (UAAL) as a level percentage of total PERS compensation over a closed 25-year period as required by Alaska state statutes. The closed 25-year period was originally established effective June 30, 2014. Effective June 30, 2018, the Board adopted a 25-year layered UAAL amortization method as described in Section 5.2. The UAAL amortization continues to be on a level percent of pay basis. The compensation used to determine required contributions is the total compensation of all active members in PERS, including those hired after July 1, 2006 who are members of the Defined Contribution Retirement (DCR) Plan. This objective is currently being met and is projected to continue to be met. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the funded status of the pension trust is expected to increase to 92% in FY40, 98% in FY57, and 100% in FY89. The funded status of the healthcare trust is expected to remain at or above 100%.

The Board and staff of the State of Alaska may use this report for the review of the operations of PERS. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions due to failure to understand applicable assumptions, methodologies, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of



actuarial results, Buck recommends requesting its advanced review of any statement to be based on information contained in this report. Buck will accept no liability for any such statement made without its prior review.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes in assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. In our professional judgement, the combined effect of the assumptions is expected to have no significant bias. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2017 to June 30, 2021. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2022 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the healthcare per capita claims cost rates effective June 30, 2023 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 5.2 and 5.3. We certify that the assumptions and methods used for funding purposes, as described in Sections 5.2 and 5.3 of this report, meet the requirements of all applicable Actuarial Standards of Practice.

Actuarial Standards of Practice No. 27 (ASOP 27) and No. 35 (ASOP 35) require the actuary to disclose the information and analysis used to support the actuary's determination that the assumptions selected by the plan sponsor do not significantly conflict with those that, in the actuary's professional judgment, are reasonable for the purpose of the measurement. Buck provides advice on reasonable assumptions when performing periodic experience studies. The Board selects the assumptions used, and the signing actuaries review the assumptions annually through discussions with the Board staff and analysis of actuarial experience.

In the case of the Board's selected expected return on assets, the signing actuaries have used economic information provided by Buck's Investment Consulting and Financial Risk Management practices. Buck's Capital Market Assumptions provide relevant expected returns, standard deviations, and correlations. Projected returns are then developed for the portfolio using the GEMS<sup>®</sup> Economic Scenario Generator from Conning. This sophisticated model uses a multifactor approach to create internally consistent, realistic economic scenarios for all asset classes that reflect the current economic environment as a starting point. Equity returns include stochastic volatility with jumps to reflect extreme, infrequent events. However, such scenarios do not typically impact the 5<sup>th</sup> through 95<sup>th</sup> percentiles. Corporate bond yields are generated by adding credit spreads to the corresponding zero-coupon Treasury yields. The credit spread is driven by several factors, including equity returns, and also contains a shock process to allow the model to generate scenarios like the 2008 Financial Crisis. GEMS<sup>®</sup> does not, however, model specific risks such as war, pandemics, political risks, severe economic dislocations occurring with greater frequency or severity than predicted by the model, or the risk that relationships among macroeconomic variables may differ from those of the past. From these scenarios, a probabilistic model of expected returns is created, reflecting the duration of investment and the approximate allocation of assets in the portfolio to various asset classes. Under current calibrations, GEMS<sup>®</sup> will tend to show higher expected returns for longer durations and a greater divergence between arithmetic and geometric average returns at higher standard deviations of portfolio return.

Based on the actuaries' analysis, including consistency with other assumptions used in the valuation, the percentiles generated by the GEMS® model described above, and review of actuarial gain/loss analysis, the signing actuaries believe the assumptions, in their professional judgment, do not significantly conflict with what are reasonable for the purpose of the measurement.

### **ACFR Information**

We have prepared the following information in this report for the Actuarial Section and Statistical Section of the ACFR: (i) member data tables in Section 4; (ii) analysis of financial experience in Section 1.6; (iii) summary of actuarial assumptions in Section 5.3; and (iv) historical information in Section 7.

Governmental Accounting Standards Board (GASB) Statement No. 67 (GASB 67) was effective for PERS beginning with fiscal year ending June 30, 2014, and Statement No. 74 (GASB 74) was effective for PERS beginning with fiscal year ending June 30, 2017. Please see our separate GASB 67 and GASB 74 reports for other information needed for the ACFR.

### **Risk Information**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the healthcare portion of PERS. See Section 6 of this report for further details regarding ASOP 51. Section 6 also contains information on the Low-Default-Risk Obligation Measure (LDROM) required by Actuarial Standard of Practice No. 4 (ASOP 4).

### **Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries performing actuarial services that involve designing, developing, selecting, modifying, using, reviewing, or evaluating models. In addition to the GEMS® model disclosed above, Buck uses third-party software to perform annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to internally developed models that apply applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal models are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal models, extra checking and review are completed. Significant changes to the internal models that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Additional models used in valuing health benefits are described later in the report.

**COVID-19**

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and no adjustments were made in setting the FY24 per capita claims cost assumption. Please see Section 5.2 for further details.

This report was prepared under the overall direction of David Kershner, who meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. He is a Fellow of the Society of Actuaries, an Enrolled Actuary, a Member of the American Academy of Actuaries, and a Fellow of the Conference of Consulting Actuaries.

We are available to discuss this report with you at your convenience. David can be reached at 602-803-6174 and Brett can be reached at 260-423-1072.

Respectfully submitted,



David J. Kershner, FSA, EA, MAAA, FCA  
Principal  
Buck, A Gallagher Company



Brett Hunter, ASA, EA, MAAA  
Senior Consultant  
Buck, A Gallagher Company

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.



Robert Besenhofer, ASA, MAAA, FCA  
Director  
Buck, A Gallagher Company

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# Executive Summary

## Overview

The State of Alaska Public Employees' Retirement System (PERS) provides pension and postemployment healthcare benefits to eligible participants. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of PERS as of the valuation date of June 30, 2023.

## Purpose

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

1. To determine the Employer/State contribution necessary to meet the Board's funding policy for the plan;
2. To disclose the funding assets and liability measures as of the valuation date;
3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining future actuarially determined contributions;
4. To compare actual and expected experience under the plan during the last fiscal year; and
5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a "snapshot" of the funded position of PERS based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

Actuarial projections are also performed to provide a long-term view of the expected future funded status and contribution patterns (see Section 3). The future funded status and contribution patterns would be different than those shown in Section 3 if future experience does not match the actuarial assumptions used in the projections.

Retiree group benefits models necessarily rely on the use of approximations and estimates, and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements.

## Funded Status

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

**Funded Status as of June 30 (\$'s in 000's)****2022****2023****Pension**

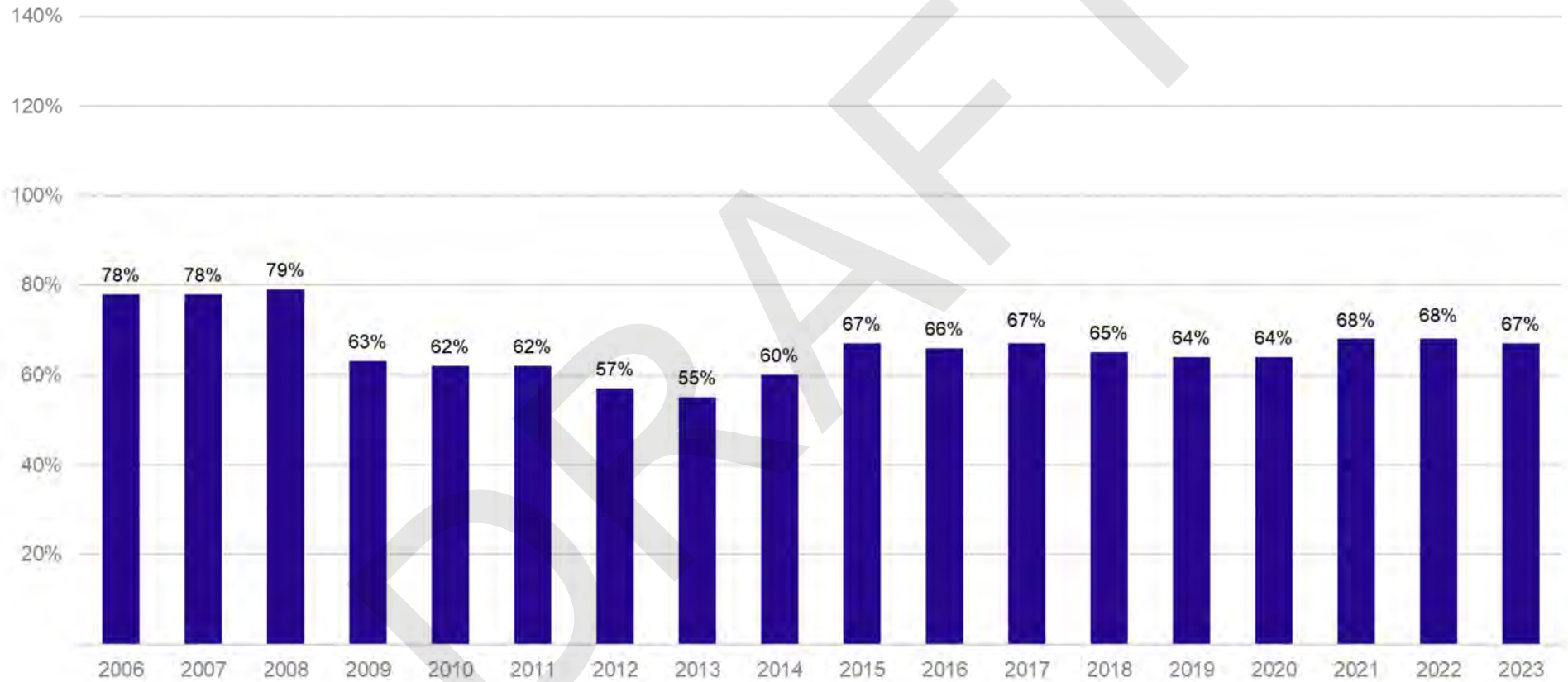
a. Actuarial Accrued Liability	\$ 16,093,679	\$ 16,835,581
b. Valuation Assets	<u>10,961,498</u>	<u>11,272,339</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ 5,132,181	\$ 5,563,242
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	68.1%	67.0%
e. Fair Value of Assets	\$ 10,816,140	\$ 11,137,489
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	67.2%	66.2%

**Healthcare**

a. Actuarial Accrued Liability	\$ 6,657,069	\$ 7,085,823
b. Valuation Assets	<u>8,979,943</u>	<u>9,180,231</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (2,322,874)	\$ (2,094,408)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	134.9%	129.6%
e. Fair Value of Assets	\$ 8,869,134	\$ 9,076,222
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	133.2%	128.1%

## Funded Ratio History (Based on Valuation Assets)

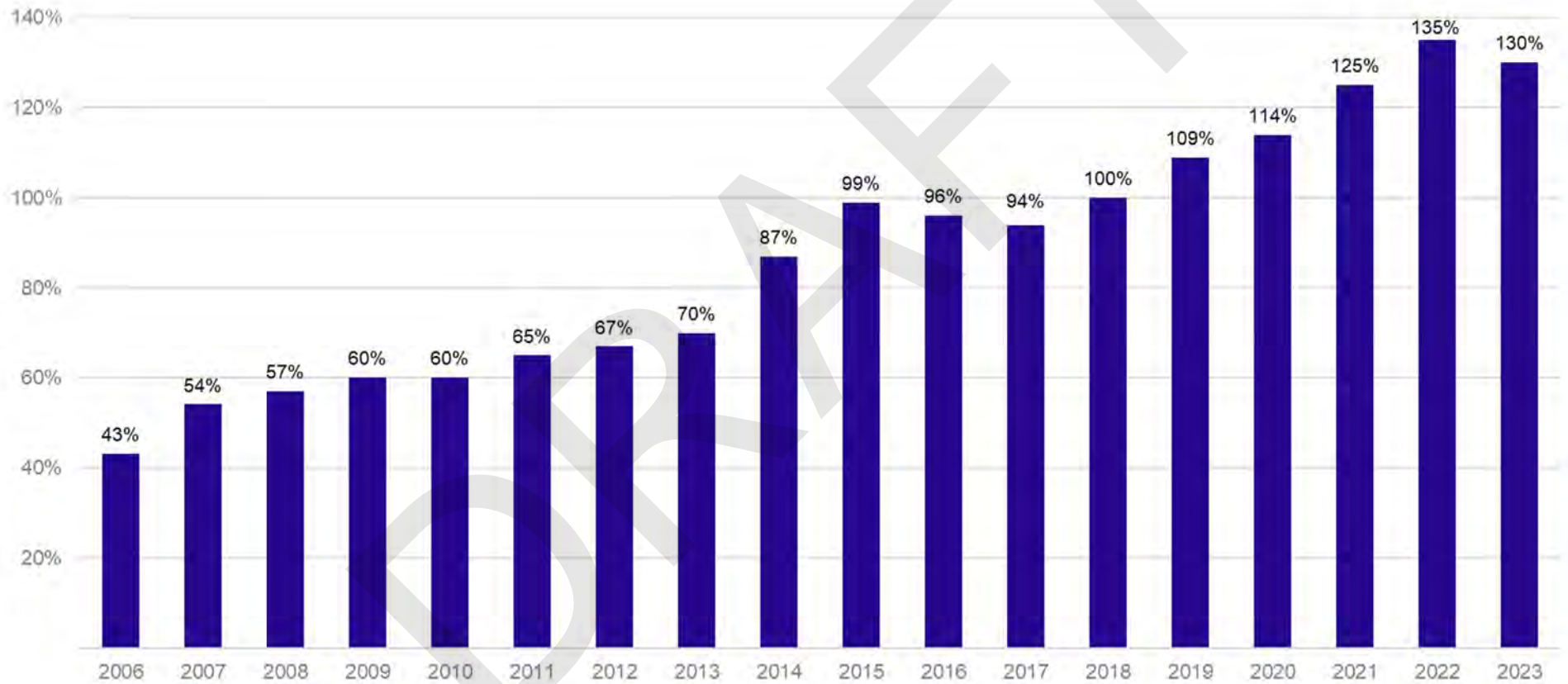
### Pension (2006 and later)





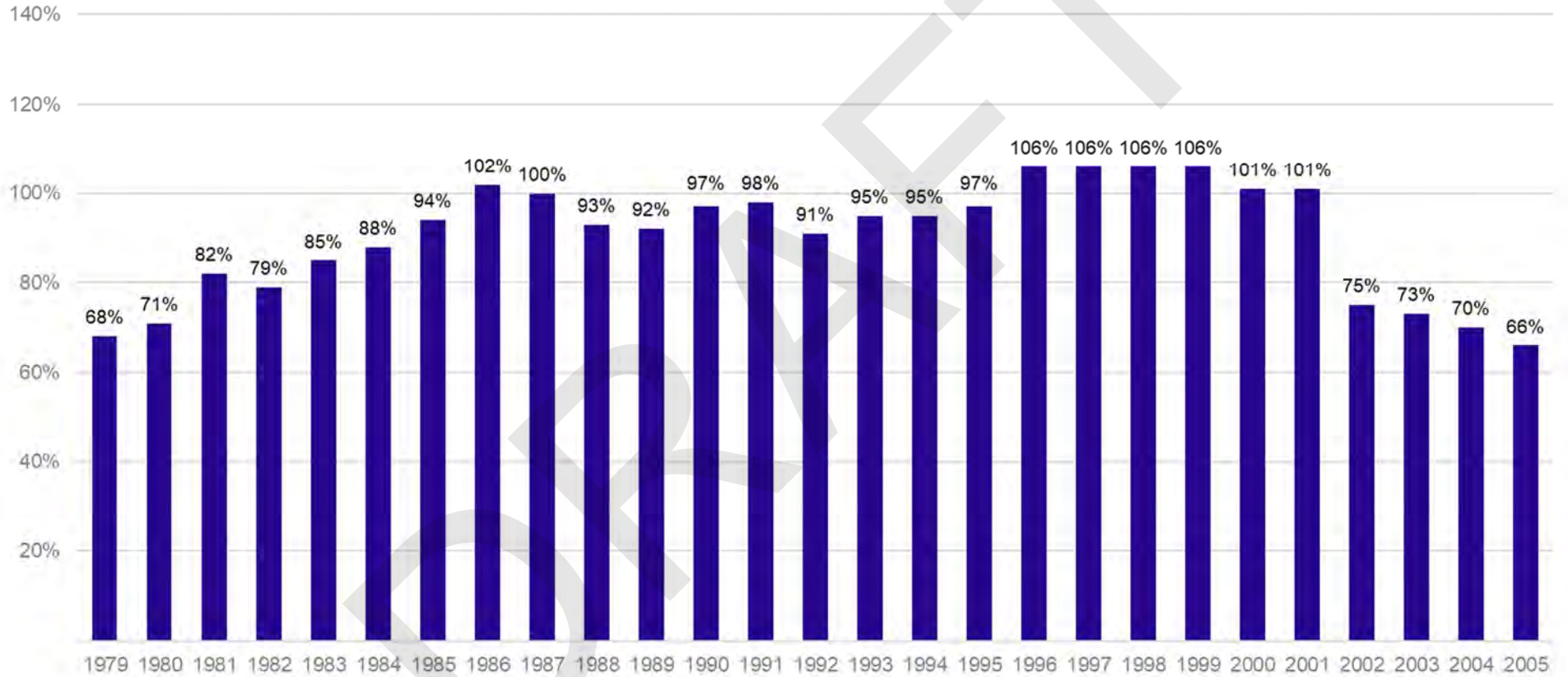
## Funded Ratio History (Based on Valuation Assets)

### Healthcare (2006 and later)



## Funded Ratio History (Based on Valuation Assets)

Total (1979 – 2005) \*



\* Prior to 2006, assets and liabilities were provided in aggregate only (Pension and Healthcare combined).

The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions, so there is potential for actuarial gains or losses.

### **1. Investment Experience**

The asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. The FY23 investment return based on fair value of assets was approximately 7.6% compared to the expected investment return of 7.25% (net of investment expenses). This resulted in a market asset gain of approximately \$35 million (pension) and \$32 million (healthcare). Due to the recognition of investment gains and losses over a 5-year period, the FY23 investment return based on actuarial value of assets was approximately 7.4%, which resulted in an actuarial asset gain of approximately \$14 million (pension) and \$18 million (healthcare).

### **2. Salary Increases**

Salary increases for continuing active members during FY23 were higher than expected based on the valuation assumptions, resulting in a liability loss of approximately \$94 million.

### **3. Demographic Experience**

Section 4 provides statistics on active and inactive members. The number of active members decreased 4.9% from 8,795 at June 30, 2022 to 8,361 at June 30, 2023 due to active members exiting the plan during the year (due to retirement, termination, death, and disability) and the closure of the plan to new entrants as of July 1, 2006. The average age of active members increased from 53.78 to 54.22 and average credited service increased from 19.52 to 19.53 years.

The number of benefit recipients increased 1.0% from 38,243 to 38,639 and their average age increased from 71.61 to 72.12. The number of vested terminated participants decreased 2.9% from 4,955 to 4,812. Their average age increased from 54.37 to 54.98.

The overall effect of the demographic experience during FY23 was a liability gain of approximately \$2.5 million (pension) and a liability gain of approximately \$0.7<sup>1</sup> million (healthcare).

### **4. COLA / PRPA Experience**

The cost-of-living increases (COLA) for benefit recipients during FY23 were less than expected based on the valuation assumptions, resulting in a liability gain of approximately \$0.3 million. However, the CPI-based postretirement pension adjustments (PRPA) were more than expected, resulting in a liability loss of approximately \$366 million.

### **5. Retiree Medical Claims Experience**

As described in Section 5.2, recent medical claims experience and changes in healthcare enrollment data provided to us for the June 30, 2023 valuation generated a liability loss of approximately \$347 million. Healthcare benefits paid during FY23 were more than expected, which generated a liability loss of approximately \$39 million. The EGWP subsidy received by the plan during FY23 was approximately \$61 million; the expected EGWP subsidy for FY23 was approximately \$55 million.

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<sup>1</sup> Includes the effects of changes in dependent coverage elections and Medicare Part B only experience.

**6. Changes in Methods Since the Prior Valuation**

There were no changes in actuarial methods since the prior valuation.

**7. Changes in Assumptions Since the Prior Valuation**

Healthcare claim costs are updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

**8. Changes in Benefit Provisions Since the Prior Valuation**

There have been no changes in benefit provisions valued since the prior valuation.

DRAFT

## Comparative Summary of Contribution Rates

	Actual FY 2025	Estimated FY 2026
<b>Pension</b>		
a. Normal Cost Rate Net of Member Contributions	2.15%	2.01%
b. Past Service Cost Rate	<u>17.57%</u>	<u>18.27%</u>
c. Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	19.72%	20.28%
<b>Healthcare</b>		
a. Normal Cost Rate	1.94%	1.90%
b. Past Service Cost Rate	<u>(7.19%)</u>	<u>(6.63%)</u>
c. Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	1.94%	1.90%
<b>Total</b>		
a. Normal Cost Rate Net of Member Contributions	4.09%	3.91%
b. Past Service Cost Rate	<u>17.57%</u>	<u>18.27%</u>
c. Total Employer/State Contribution Rate, (a) + (b) <sup>1</sup>	21.66%	22.18%
d. Board Adopted Total Employer/State Contribution Rate	20.03% <sup>2</sup>	TBD
e. Defined Contribution Retirement (DCR) Rate Paid by Employers	<u>6.73%</u>	<u>6.90%</u>
f. Board Adopted Total Rate, Including DCR Rate Paid by Employers, (d) + (e)	26.76%	TBD

Contribution rates are based on total (DB and DCR) payroll. The contribution rates shown above for FY26 are estimated assuming no actuarial gains/losses during FY24 and FY25. Actual FY26 contribution rates will be adopted by the Board in September 2024 reflecting FY24 asset experience.

Contribution rates include Employer contribution rates as limited by Alaska state statutes and the Additional State Contribution required under SB 125.

<sup>1</sup> Beginning with the June 30, 2014 valuation, contribution rates for FY17 and beyond are determined using new methodology in accordance with 2014 legislation under HB 385 and SB 119, 2014 Alaska Laws, which changed the amortization methodology to a closed 25-year period as a level percentage of pay, and eliminated the time lag on the contribution rate calculation by using a 2-year "roll-forward" approach assuming 0% population growth. Investment gains and losses are recognized over a 5-year period beginning in FY15. Beginning with the June 30, 2018 valuation, the UAAL amortization was changed as described in Section 5.2.

<sup>2</sup> The FY25 contribution rates adopted by the Board in September 2023 were 20.03% for Pension and 0.00% for Healthcare. The FY25 adopted rates reflect a single 25-year amortization base that was established June 30, 2014.

## Summary of Actuarial Accrued Liability Gain/(Loss) and Other Changes During the Year

The following table summarizes the sources of change in the total Employer/State contribution rate as of June 30, 2022 and June 30, 2023 based on DB and DCR payroll combined:

	Pension	Healthcare
1. Total Employer/State Contribution Rate as of June 30, 2022	19.64%	2.46%
2. Change due to:		
a. Health Claims Experience	N/A	0.10%
b. Salary Increases	0.23%	N/A
c. Investment Experience	(0.03%)	0.00%
d. Demographic Experience and Miscellaneous <sup>1</sup>	0.32%	(0.14%)
e. Actual vs Expected Contributions	0.00%	0.00%
f. Assumption/Method Changes	0.00%	0.00%
g. Plan Changes	<u>0.00%</u>	<u>0.00%</u>
h. Total Change, (a) + (b) + (c) + (d) + (e) + (f) + (g)	0.52%	(0.04%)
3. Total Employer/State Contribution Rate as of June 30, 2023, (1) + (2)(h)	20.16%	2.42%

The following table shows the FY23 gain/(loss) on actuarial accrued liability as of June 30, 2023 (\$'s in 000's):

	Pension	Healthcare
Retirement Experience	\$ (2,582)	\$ (11,558)
Termination Experience	(7,047)	(9,299)
Disability Experience	(1,370)	(224)
Active Mortality Experience	6,952	2,547
Inactive Mortality Experience	6,531	1,605
Salary Increases	(93,860)	N/A
Rehires (Net of Rehire Load)	(7,776)	(2,631)
Transfers between PF and Others	6,001	(43)
Metcalfe Transfers <sup>2</sup>	(77,939)	(43,265)
COLA Increases	297	N/A
PRPA Increases	(365,537)	N/A
Benefit Payments Different than Expected	16,161	(38,937)
Per Capita Claims Cost	N/A	(346,557)
Medicare Part B Only Experience	N/A	(1,275)
Changes in Dependent Coverage Elections	N/A	18,880
Programming Changes <sup>3</sup>	2,321	70,228
Miscellaneous <sup>4</sup>	<u>4,979</u>	<u>11,060</u>
Total	\$ (512,869)	\$ (349,469)

<sup>1</sup> Includes the effects of census data changes between the two valuations.

<sup>2</sup> As of June 30, 2023, 393 members have transferred from the DCR plan to the DB plan under the 2021 Alaska Supreme Court Metcalfe decision (380 transfers in FY23, 13 transfers in FY22).

<sup>3</sup> Includes adjustments to the calculation of the lump sum death benefits to include the additional \$1000 plus \$100 for each year of service (pension), the calculation of COLA increases for participants in All Others who retire from occupational disability (pension), the calculation of the remaining period covered by retiree balances (pension), the default date of birth used for participants whose hire age is calculated to be less than 15 years old (pension), and removal of deferred participants who are also valued as a covered spouse of a retired participant (healthcare).

<sup>4</sup> Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories.

The rehire gain/(loss) amount shown on the previous page is the difference between (i) the increase in Actuarial Accrued Liability at June 30, 2023 due to rehires during the most recent plan year, and (ii) the load that was added to the June 30, 2022 Normal Cost based on the rehire load assumption used in the June 30, 2022 valuation. The development of the FY23 rehire gain/(loss) amount is shown in the table below (\$'s in 000's):

	Pension	Healthcare
1. Increase/(Decrease) in Actuarial Accrued Liability at June 30, 2023 due to Rehires	\$ 24,304	\$ 4,048
2. June 30, 2022 Normal Cost Rehire Load, with interest to June 30, 2023	\$ 16,528	\$ 1,417
3. Rehire Gain/(Loss), (2) - (1)	\$ (7,776)	\$ (2,631)

## Section 1: Actuarial Funding Results

### Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

Peace Officer / Firefighter

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Retirement Benefits	\$ 908,586	\$ 804,220
Termination Benefits	4,308	(1,533)
Disability Benefits	835	(1,690)
Death Benefits	4,876	2,672
Return of Contributions	450	(3,456)
Medical and Prescription Drug Benefits	340,041	291,069
Medicare Part D Subsidy	(28,017)	(24,029)
Indebtedness	(3,895)	(3,895)
Subtotal	\$ 1,227,184	\$ 1,063,358
<b>Inactive Members</b>		
Not Vested	\$ 2,704	\$ 2,704
Vested Terminations		
- Retirement Benefits	41,770	41,770
- Medical and Prescription Drug Benefits	97,243	97,243
- Medicare Part D Subsidy	(9,738)	(9,738)
- Indebtedness	(695)	(695)
Retirees & Beneficiaries		
- Retirement Benefits	1,997,995	1,997,995
- Medical and Prescription Drug Benefits	679,169	679,169
- Medicare Part D Subsidy	(90,271)	(90,271)
Subtotal	\$ 2,718,177	\$ 2,718,177
<b>Total</b>	<b>\$ 3,945,361</b>	<b>\$ 3,781,535</b>
<b>Total Pension</b>	<b>\$ 2,956,934</b>	<b>\$ 2,838,092</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 988,427</b>	<b>\$ 943,443</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 1,116,453</b>	<b>\$ 1,067,481</b>



Peace Officer / Firefighter

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>By Tier</b>		
Tier 1		
- Pension	\$ 993,037	\$ 992,378
- Medical, Net of Part D Subsidy	261,262	260,792
Tier 2		
- Pension	747,677	738,045
- Medical, Net of Part D Subsidy	271,975	268,235
Tier 3		
- Pension	1,216,220	1,107,669
- Medical, Net of Part D Subsidy	455,190	414,416
<b>Total</b>	<b>\$ 3,945,361</b>	<b>\$ 3,781,535</b>

As of June 30, 2023	Normal Cost
<b>Active Members</b>	
Retirement Benefits	\$ 21,132
Termination Benefits	1,242
Disability Benefits	535
Death Benefits	464
Return of Contributions	810
Medical and Prescription Drug Benefits	9,903
Medicare Part D Subsidy	(827)
Rehire Assumption (Pension)	3,700
Rehire Assumption (Medical)	218
Administrative Expenses (Pension)	2,040
Administrative Expenses (Medical)	611
<b>Total</b>	<b>\$ 39,828</b>
<b>Total Pension</b>	<b>\$ 29,923</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 9,905</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 10,732</b>

<b>By Tier</b>	
Tier 1	
- Pension	\$ 335
- Medical, Net of Part D Subsidy	220
Tier 2	
- Pension	3,330
- Medical, Net of Part D Subsidy	1,128
Tier 3	
- Pension	26,258
- Medical, Net of Part D Subsidy	8,557
<b>Total</b>	<b>\$ 39,828</b>

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

Others

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Retirement Benefits	\$ 3,295,859	\$ 3,020,410
Termination Benefits	192,591	108,777
Disability Benefits	15,521	5,263
Death Benefits	24,415	18,731
Return of Contributions	10,191	(25,761)
Medical and Prescription Drug Benefits	1,733,470	1,436,781
Medicare Part D Subsidy	(214,774)	(182,306)
Indebtedness	<u>(33,067)</u>	<u>(33,067)</u>
Subtotal	\$ 5,024,206	\$ 4,348,828
<b>Inactive Members</b>		
Not Vested	\$ 77,024	\$ 77,024
Vested Terminations		
- Retirement Benefits	695,468	695,468
- Medical and Prescription Drug Benefits	846,906	846,906
- Medicare Part D Subsidy	(92,902)	(92,902)
- Indebtedness	(15,765)	(15,765)
Retirees & Beneficiaries		
- Retirement Benefits	10,146,409	10,146,409
- Medical and Prescription Drug Benefits	4,945,360	4,945,360
- Medicare Part D Subsidy	<u>(811,459)</u>	<u>(811,459)</u>
Subtotal	\$ 15,791,041	\$ 15,791,041
<b>Total</b>	<b>\$ 20,815,247</b>	<b>\$ 20,139,869</b>
<b>Total Pension</b>	<b>\$ 14,408,646</b>	<b>\$ 13,997,489</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 6,406,601</b>	<b>\$ 6,142,380</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 7,525,736</b>	<b>\$ 7,229,047</b>

Others

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>By Tier</b>		
Tier 1		
- Pension	\$ 6,104,201	\$ 6,087,207
- Medical, Net of Part D Subsidy	2,233,433	2,217,074
Tier 2		
- Pension	4,178,651	4,105,222
- Medical, Net of Part D Subsidy	1,902,988	1,850,705
Tier 3		
- Pension	4,125,794	3,805,060
- Medical, Net of Part D Subsidy	2,270,180	2,074,601
<b>Total</b>	<b>\$ 20,815,247</b>	<b>\$ 20,139,869</b>

As of June 30, 2023	Normal Cost
<b>Active Members</b>	
Retirement Benefits	\$ 52,966
Termination Benefits	13,798
Disability Benefits	1,781
Death Benefits	1,069
Return of Contributions	6,264
Medical and Prescription Drug Benefits	54,447
Medicare Part D Subsidy	(6,064)
Rehire Assumption (Pension)	11,609
Rehire Assumption (Medical)	1,161
Administrative Expenses (Pension)	6,400
Administrative Expenses (Medical)	3,255
<b>Total</b>	<b>\$ 146,686</b>
<b>Total Pension</b>	<b>\$ 93,887</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 52,799</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 58,863</b>

<b>By Tier</b>	
Tier 1	
- Pension	\$ 6,633
- Medical, Net of Part D Subsidy	5,508
Tier 2	
- Pension	20,827
- Medical, Net of Part D Subsidy	12,695
Tier 3	
- Pension	66,427
- Medical, Net of Part D Subsidy	34,596
<b>Total</b>	<b>\$ 146,686</b>

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

All Members

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Retirement Benefits	\$ 4,204,445	\$ 3,824,630
Termination Benefits	196,899	107,244
Disability Benefits	16,356	3,573
Death Benefits	29,291	21,403
Return of Contributions	10,641	(29,217)
Medical and Prescription Drug Benefits	2,073,511	1,727,850
Medicare Part D Subsidy	(242,791)	(206,335)
Indebtedness	<u>(36,962)</u>	<u>(36,962)</u>
Subtotal	\$ 6,251,390	\$ 5,412,186
<b>Inactive Members</b>		
Not Vested	\$ 79,728	\$ 79,728
Vested Terminations		
- Retirement Benefits	737,238	737,238
- Medical and Prescription Drug Benefits	944,149	944,149
- Medicare Part D Subsidy	(102,640)	(102,640)
- Indebtedness	(16,460)	(16,460)
Retirees & Beneficiaries		
- Retirement Benefits	12,144,404	12,144,404
- Medical and Prescription Drug Benefits	5,624,529	5,624,529
- Medicare Part D Subsidy	<u>(901,730)</u>	<u>(901,730)</u>
Subtotal	\$ 18,509,218	\$ 18,509,218
<b>Total</b>	<b>\$ 24,760,608</b>	<b>\$ 23,921,404</b>
<b>Total Pension</b>	<b>\$ 17,365,580</b>	<b>\$ 16,835,581</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 7,395,028</b>	<b>\$ 7,085,823</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 8,642,189</b>	<b>\$ 8,296,528</b>

**All Members**

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>By Tier</b>		
Tier 1		
- Pension	\$ 7,097,238	\$ 7,079,585
- Medical, Net of Part D Subsidy	2,494,695	2,477,866
Tier 2		
- Pension	4,926,328	4,843,267
- Medical, Net of Part D Subsidy	2,174,963	2,118,940
Tier 3		
- Pension	5,342,014	4,912,729
- Medical, Net of Part D Subsidy	2,725,370	2,489,017
<b>Total</b>	<b>\$ 24,760,608</b>	<b>\$ 23,921,404</b>

As of June 30, 2023	Normal Cost
<b>Active Members</b>	
Retirement Benefits	\$ 74,098
Termination Benefits	15,040
Disability Benefits	2,316
Death Benefits	1,533
Return of Contributions	7,074
Medical and Prescription Drug Benefits	64,350
Medicare Part D Subsidy	(6,891)
Rehire Assumption (Pension)	15,309
Rehire Assumption (Medical)	1,379
Administrative Expenses (Pension)	8,440
Administrative Expenses (Medical)	3,866
<b>Total</b>	<b>\$ 186,514</b>
<b>Total Pension</b>	<b>\$ 123,810</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 62,704</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 69,595</b>

<b>By Tier</b>	
Tier 1	
- Pension	\$ 6,968
- Medical, Net of Part D Subsidy	5,728
Tier 2	
- Pension	24,157
- Medical, Net of Part D Subsidy	13,823
Tier 3	
- Pension	92,685
- Medical, Net of Part D Subsidy	43,153
<b>Total</b>	<b>\$ 186,514</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 (\$'s in 000's)

Peace Officer / Firefighter

Normal Cost Rate	Pension	Healthcare
1. Total Normal Cost	\$ 29,923	\$ 9,905
2. DB Rate Payroll Projected for FY24	135,222	135,222
3. DCR Rate Payroll Projected for FY24	276,452	276,452
4. Total Rate Payroll Projected for FY24	411,674	411,674
5. Normal Cost Rate		
a. Based on DB Rate Payroll, (1) ÷ (2)	22.13%	7.32%
b. Based on Total Rate Payroll, (1) ÷ (4)	7.27%	2.41%
6. Average Member Contribution Rate	2.46%	0.00%
7. Employer Normal Cost, (5)(b) - (6)	4.81%	2.41%

Past Service Rate	Pension	Healthcare
1. Actuarial Accrued Liability	\$ 2,838,092	\$ 943,443
2. Valuation Assets <sup>1</sup>	1,900,257	1,222,303
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ 937,835	\$ (278,860)
4. Funded Ratio, (2) ÷ (1)	67.0%	129.6%
5. Past Service Cost Amortization Payment	75,591	(19,330)
6. Total Rate Payroll Projected for FY24	411,674	411,674
7. Past Service Rate, (5) ÷ (6)	18.36%	(4.70%)
<b>Total Employer / State Contribution Rate, not less than Normal Cost Rate</b>	<b>23.17%</b>	<b>2.41%</b>

Normal Cost Rate by Tier (Total Employer and Member)<sup>2</sup>

Tier 1	25.07%	16.47%
Tier 2	22.13%	7.50%
Tier 3	22.10%	7.20%

<sup>1</sup> Allocated between Peace Officer / Firefighter and Others in proportion to Actuarial Accrued Liability.

<sup>2</sup> Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.

Peace Officer / Firefighter

Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	\$ 731,232	\$ 701,595	\$ 59,311
Change in Assumptions	6/30/2018	20	88,162	88,547	6,454
FY19 Loss	6/30/2019	21	61,980	62,431	4,414
FY20 Loss	6/30/2020	22	31,158	31,409	2,159
FY21 Gain	6/30/2021	23	(83,489)	(84,069)	(5,627)
Change in Assumptions	6/30/2022	24	42,593	42,766	2,793
FY22 Loss	6/30/2022	24	9,774	9,813	641
FY23 Loss	6/30/2023	25	85,343	85,343	5,446
<b>Total</b>				<b>\$ 937,835</b>	<b>\$ 75,591</b>

Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	(30,991)	(29,735)	(2,514)
Change in Assumptions/Methods/EGWP	6/30/2018	20	27,556	27,676	2,017
FY19 Gain	6/30/2019	21	(77,575)	(78,140)	(5,524)
FY20 Gain	6/30/2020	22	(38,036)	(38,343)	(2,635)
Medical/Prescription Drug Plan Changes	6/30/2021	23	(7,361)	(7,412)	(496)
FY21 Gain	6/30/2021	23	(94,266)	(94,921)	(6,353)
Change in Assumptions	6/30/2022	24	4,475	4,493	293
FY22 Gain	6/30/2022	24	(88,254)	(88,612)	(5,786)
FY23 Loss	6/30/2023	25	26,134	26,134	1,668
<b>Total</b>				<b>\$ (278,860)</b>	<b>\$ (19,330)</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 (\$'s in 000's)

Others

Normal Cost Rate	Pension	Healthcare
1. Total Normal Cost	\$ 93,887	\$ 52,799
2. DB Rate Payroll Projected for FY24	657,583	657,583
3. DCR Rate Payroll Projected for FY24	1,519,626	1,519,626
4. Total Rate Payroll Projected for FY24	2,177,209	2,177,209
5. Normal Cost Rate		
a. Based on DB Rate Payroll, (1) ÷ (2)	14.28%	8.03%
b. Based on Total Rate Payroll, (1) ÷ (4)	4.31%	2.43%
6. Average Member Contribution Rate	2.06%	0.00%
7. Employer Normal Cost, (5)(b) - (6)	2.25%	2.43%

Past Service Rate	Pension	Healthcare
1. Actuarial Accrued Liability	\$ 13,997,489	\$ 6,142,380
2. Valuation Assets <sup>1</sup>	9,372,082	7,957,928
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ 4,625,407	\$ (1,815,548)
4. Funded Ratio, (2) ÷ (1)	67.0%	129.6%
5. Past Service Cost Amortization Payment	377,557	(124,545)
6. Total Rate Payroll Projected for FY24	2,177,209	2,177,209
7. Past Service Rate, (5) ÷ (6)	17.34%	(5.72%)
<b>Total Employer / State Contribution Rate, not less than Normal Cost Rate</b>	<b>19.59%</b>	<b>2.43%</b>

Normal Cost Rate by Tier (Total Employer and Member)<sup>2</sup>

Tier 1	18.81%	15.62%
Tier 2	14.14%	8.62%
Tier 3	13.98%	7.28%

<sup>1</sup> Allocated between Peace Officer / Firefighter and Others in proportion to Actuarial Accrued Liability.

<sup>2</sup> Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.



Others

Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	\$ 3,889,167	\$ 3,731,541	\$ 315,457
Change in Assumptions	6/30/2018	20	467,280	469,310	34,205
FY19 Loss	6/30/2019	21	235,559	237,271	16,774
FY20 Loss	6/30/2020	22	93,343	94,098	6,466
FY21 Gain	6/30/2021	23	(495,211)	(498,646)	(33,375)
Change in Assumptions	6/30/2022	24	163,298	163,962	10,706
FY22 Loss	6/30/2022	24	14,404	14,463	944
FY23 Loss	6/30/2023	25	413,408	413,408	26,380
<b>Total</b>				<b>\$ 4,625,407</b>	<b>\$ 377,557</b>

Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	(47,263)	(45,349)	(3,833)
Change in Assumptions/Methods/EGWP	6/30/2018	20	22,293	22,389	1,632
FY19 Gain	6/30/2019	21	(553,265)	(557,287)	(39,399)
FY20 Gain	6/30/2020	22	(253,711)	(255,758)	(17,576)
Medical/Prescription Drug Plan Changes	6/30/2021	23	(54,446)	(54,824)	(3,670)
FY21 Gain	6/30/2021	23	(613,647)	(617,905)	(41,357)
Change in Assumptions	6/30/2022	24	(92,867)	(93,245)	(6,089)
FY22 Gain	6/30/2022	24	(417,035)	(418,730)	(27,344)
FY23 Loss	6/30/2023	25	205,161	205,161	13,091
<b>Total</b>				<b>\$ (1,815,548)</b>	<b>\$ (124,545)</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 (\$'s in 000's)

**All Members**

<b>Normal Cost Rate</b>	<b>Pension</b>	<b>Healthcare</b>
1. Total Normal Cost	\$ 123,810	\$ 62,704
2. DB Rate Payroll Projected for FY24	792,805	792,805
3. DCR Rate Payroll Projected for FY24	1,796,078	1,796,078
4. Total Rate Payroll Projected for FY24	2,588,883	2,588,883
5. Normal Cost Rate		
a. Based on DB Rate Payroll, (1) ÷ (2)	15.62%	7.91%
b. Based on Total Rate Payroll, (1) ÷ (4)	4.78%	2.42%
6. Average Member Contribution Rate <sup>1</sup>	2.12%	0.00%
7. Employer Normal Cost, (5)(b) - (6)	2.66%	2.42%

<b>Past Service Rate</b>	<b>Pension</b>	<b>Healthcare</b>
1. Actuarial Accrued Liability	\$ 16,835,581	\$ 7,085,823
2. Valuation Assets	11,272,339	9,180,231
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ 5,563,242	\$ (2,094,408)
4. Funded Ratio, (2) ÷ (1)	67.0%	129.6%
5. Past Service Cost Amortization Payment	453,148	(143,875)
6. Total Rate Payroll Projected for FY24	2,588,883	2,588,883
7. Past Service Rate, (5) ÷ (6)	17.50%	(5.56%)
<b>Total Employer / State Contribution Rate, not less than Normal Cost Rate</b>	<b>20.16%</b>	<b>2.42%</b>

**Normal Cost Rate by Tier (Total Employer and Member)<sup>2</sup>**

Tier 1	19.04%	15.65%
Tier 2	14.89%	8.52%
Tier 3	15.61%	7.27%

<sup>1</sup> 7.5% for Peace Officer / Firefighter and 6.81% weighted average for Others

<sup>2</sup> Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.

**All Members**

**Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	\$ 4,620,399	\$ 4,433,136	\$ 374,768
Change in Assumptions	6/30/2018	20	555,442	557,857	40,659
FY19 Loss	6/30/2019	21	297,539	299,702	21,188
FY20 Loss	6/30/2020	22	124,501	125,507	8,625
FY21 Gain	6/30/2021	23	(578,700)	(582,715)	(39,002)
Change in Assumptions	6/30/2022	24	205,891	206,728	13,499
FY22 Loss	6/30/2022	24	24,178	24,276	1,585
FY23 Loss	6/30/2023	25	498,751	498,751	31,826
<b>Total</b>				<b>\$ 5,563,242</b>	<b>\$ 453,148</b>

**Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	(78,254)	(75,084)	(6,347)
Change in Assumptions/Methods/EGWP	6/30/2018	20	49,849	50,065	3,649
FY19 Gain	6/30/2019	21	(630,840)	(635,427)	(44,923)
FY20 Gain	6/30/2020	22	(291,747)	(294,101)	(20,211)
Medical/Prescription Drug Plan Changes	6/30/2021	23	(61,807)	(62,236)	(4,166)
FY21 Gain	6/30/2021	23	(707,913)	(712,826)	(47,710)
Change in Assumptions	6/30/2022	24	(88,392)	(88,752)	(5,796)
FY22 Gain	6/30/2022	24	(505,289)	(507,342)	(33,130)
FY23 Loss	6/30/2023	25	231,295	231,295	14,759
<b>Total</b>				<b>\$ (2,094,408)</b>	<b>\$ (143,875)</b>

Section 1.3: Roll-Forward Contribution Rate Calculation for FY26 (\$'s in 000's)

	Pension	Healthcare
<b>1. Liability Roll Forward</b>		
<b>a. Actuarial Accrued Liability as of June 30, 2023</b>	<b>\$ 16,835,581</b>	<b>\$ 7,085,823</b>
b. Normal Cost	115,370	58,838
c. Interest on (a) and (b) at 7.25%	1,228,944	517,988
d. Estimated Benefit Payments	(1,114,371)	(448,206)
e. Interest on (d) at 7.25%, adjusted for timing	<u>(47,134)</u>	<u>(15,952)</u>
<b>f. Expected Actuarial Accrued Liability as of June 30, 2024</b>	<b>\$ 17,018,390</b>	<b>\$ 7,198,491</b>
g. Projected Normal Cost	102,035	52,290
h. Interest on (f) and (g) at 7.25%	1,241,231	525,682
i. Estimated Benefit Payments	(1,164,315)	(468,686)
j. Interest on (i) at 7.25%, adjusted for timing	<u>(46,747)</u>	<u>(17,009)</u>
<b>k. Expected Actuarial Accrued Liability as of June 30, 2025</b>	<b>\$ 17,150,594</b>	<b>\$ 7,290,768</b>
<b>2. Asset Roll Forward</b>		
<b>a. Actuarial Value of Assets as of June 30, 2023</b>	<b>\$ 11,272,339</b>	<b>\$ 9,180,231</b>
b. Interest on (a) at 7.25%	817,245	665,567
c. Employee Contributions	60,416	0
d. Employer Contributions	437,830	0
e. State Assistance Contributions	37,942	0
f. Interest on (c) thru (e) at 7.25%, adjusted for timing*	20,496	0
g. Estimated Benefit Payments	(1,114,371)	(448,206)
h. Administrative Expenses	(8,440)	(3,866)
i. Interest on (g) and (h) at 7.25%, adjusted for timing	(47,434)	(16,089)
j. AVA Adjustments	<u>41,763</u>	<u>38,333</u>
<b>k. Expected Actuarial Value of Assets as of June 30, 2024</b>	<b>\$ 11,517,786</b>	<b>\$ 9,415,970</b>
l. Interest on (k) at 7.25%	835,039	682,658
m. Employee Contributions	55,374	0
n. Employer Contributions	456,615	0
o. State Assistance Contributions**	59,149	0
p. Interest on (m) thru (o) at 7.25%, adjusted for timing*	22,523	0
q. Estimated Benefit Payments	(1,164,315)	(468,686)
r. Administrative Expenses	(7,514)	(3,440)
s. Interest on (q) and (r) at 7.25%, adjusted for timing	(47,015)	(17,132)
t. AVA Adjustments	<u>100,192</u>	<u>83,958</u>
<b>u. Expected Actuarial Value of Assets as of June 30, 2025</b>	<b>\$ 11,827,834</b>	<b>\$ 9,693,328</b>
<b>3. Expected Unfunded Actuarial Accrued Liability as of June 30, 2025, 1(k) - 2(u)</b>	<b>\$ 5,322,760</b>	<b>\$ (2,402,560)</b>

\* Employee and Employer Contributions are paid throughout the year. State Assistance Contributions are assumed to be paid on July 1, 2023 for FY24, and July 1, 2024 for FY25.

\*\* The FY25 State Assistance Contribution is expected to be contributed 100% to pension.

	Pension	Healthcare
<b>4. Expected Annual Rate Payroll for FY26</b>		
a. Defined Benefit Members	\$ 642,884	\$ 642,884
b. Defined Contribution Retirement Members	1,956,149	1,956,149
<b>c. Total Rate Payroll</b>	<b>\$ 2,599,033</b>	<b>\$ 2,599,033</b>
<b>5. Expected FY26 Contribution Rate Calculation</b>		
a. Projected Normal Cost for FY26	\$ 96,652	\$ 49,464
b. Projected Normal Cost Rate for FY26	3.72%	1.90%
c. Expected Member Contribution Rate for FY26	(1.71%)	0.00%
<b>d. Expected Employer Normal Cost Rate for FY26</b>	<b>2.01%</b>	<b>1.90%</b>
e. Expected Unfunded Liability as of June 30, 2025	\$ 5,322,760	\$ (2,402,560)
f. FY26 Layered Amortization of Expected Unfunded Liability	474,885	(172,344)
<b>g. Expected Past Service Cost Contribution Rate for FY26</b>	<b>18.27%</b>	<b>(6.63%)</b>
<b>h. Expected Total Contribution Rate for FY26, not less than Normal Cost Rate</b>	<b>20.28%</b>	<b>1.90%</b>

The components of the expected FY26 amortization amounts are shown below (totals may not add due to rounding):

**Expected FY26 Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment for FY26
	Date Created	Years Remaining at 6/30/25	Initial	Outstanding at 6/30/25	
Initial Amount	6/30/2018	14	\$ 4,620,399	\$ 4,255,172	\$ 395,663
Change in Assumptions	6/30/2018	18	555,442	550,105	42,926
FY19 Loss	6/30/2019	19	297,539	297,013	22,370
FY20 Loss	6/30/2020	20	124,501	124,940	9,106
FY21 Gain	6/30/2021	21	(578,700)	(582,430)	(41,176)
Change in Assumptions	6/30/2022	22	205,891	207,386	14,252
FY22 Loss	6/30/2022	22	24,178	24,353	1,674
FY23 Loss	6/30/2023	23	498,751	502,012	33,600
Expected FY24 Loss	6/30/2024	24	20,029	20,110	1,313
Expected FY25 Gain	6/30/2025	25	(75,901)	(75,901)	(4,843)
<b>Total</b>				<b>\$ 5,322,760</b>	<b>\$ 474,885</b>

**Expected FY26 Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment for FY26
	Date Created	Years Remaining at 6/30/25	Initial	Outstanding at 6/30/25	
Initial Amount	6/30/2018	14	\$ (78,254)	\$ (72,070)	\$ (6,701)
Change in Assumptions/Methods/EGWP	6/30/2018	18	49,849	49,369	3,852
FY19 Gain	6/30/2019	19	(630,840)	(629,726)	(47,428)
FY20 Gain	6/30/2020	20	(291,747)	(292,771)	(21,338)
Medical/Prescription Drug Plan Changes	6/30/2021	21	(61,807)	(62,205)	(4,398)
FY21 Gain	6/30/2021	21	(707,913)	(712,478)	(50,370)
Change in Assumptions	6/30/2022	22	(88,392)	(89,034)	(6,119)
FY22 Gain	6/30/2022	22	(505,289)	(508,956)	(34,977)
FY23 Loss	6/30/2023	23	231,295	232,808	15,582
Expected FY24 Gain	6/30/2024	24	(125,532)	(126,043)	(8,231)
Expected FY25 Gain	6/30/2025	25	(191,454)	(191,454)	(12,216)
<b>Total</b>				<b>\$ (2,402,560)</b>	<b>\$ (172,344)</b>

The components of the expected FY26 amortization amounts are shown below (totals may not add due to rounding):

Section 1.4: Actuarial Gain/(Loss) for FY23 (\$'s in 000's)

	Pension	Healthcare
<b>1. Expected Actuarial Accrued Liability</b>		
a. Actuarial Accrued Liability as of June 30, 2022	\$ 16,093,679	\$ 6,657,069
b. Normal Cost	116,137	56,376
c. Interest on (a) and (b) at 7.25%	1,175,212	486,725
d. Employer Group Waiver Plan	0	60,662
e. Benefit Payments	(1,012,696)	(508,527)
f. Refund of Contributions	(10,099)	0
g. Interest on (d) thru (f) at 7.25%, adjusted for timing	(39,521)	(15,951)
h. Assumptions/Methods Changes	<u>0</u>	<u>0</u>
i. Expected Actuarial Accrued Liability as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$ 16,322,712	\$ 6,736,354
2. Actual Actuarial Accrued Liability as of June 30, 2023	<u>16,835,581</u>	<u>7,085,823</u>
<b>3. Liability Gain/(Loss), (1)(i) - (2)</b>	<b>\$ (512,869)</b>	<b>\$ (349,469)</b>
<b>4. Expected Actuarial Asset Value</b>		
a. Actuarial Value of Assets as of June 30, 2022	\$ 10,961,498	\$ 8,979,943
b. Interest on (a) at 7.25%	794,709	651,046
c. Employee Contributions	79,968	0
d. Employer Contributions	438,011	555
e. State Assistance Contributions	33,933	0
f. Employer Group Waiver Plan	0	60,662
g. Interest on (c) thru (f) at 7.25%, adjusted for timing	20,908	2,180
h. Benefit Payments	(1,012,696)	(508,527)
i. Refund of Contributions	(10,099)	0
j. Administrative Expenses	(7,842)	(4,955)
k. Interest on (h) thru (j) at 7.25%, adjusted for timing	<u>(39,800)</u>	<u>(18,288)</u>
l. Expected Actuarial Asset Value as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h) + (i) + (j) + (k)	\$ 11,258,590	\$ 9,162,616
5. Actual Actuarial Asset Value as of June 30, 2023	<u>11,272,339</u>	<u>9,180,231</u>
<b>6. Actuarial Asset Value Gain/(Loss), (5) - (4)(l)</b>	<b>\$ 13,749</b>	<b>\$ 17,615</b>
<b>7. Total Actuarial Gain/(Loss), (3) + (6)</b>	<b>\$ (499,120)</b>	<b>\$ (331,854)</b>
<b>8. Contribution Gain/(Loss)</b>	<b>\$ (771)</b>	<b>\$ 101,596</b>
<b>9. Administrative Expense Gain/(Loss)</b>	<b>\$ 1,140</b>	<b>\$ (1,037)</b>
<b>10. FY23 Gain/(Loss), (7) + (8) + (9)</b>	<b>\$ (498,751)</b>	<b>\$ (231,295)</b>

Section 1.5: Development of Change in Unfunded Liability During FY23 (\$'s in 000's)

	Pension	Healthcare
1. 2022 Unfunded Liability	\$ 5,132,181	\$ (2,322,874)
a. Interest on Unfunded Liability at 7.25%	\$ 372,083	\$ (168,408)
b. Normal Cost	116,137	56,376
c. Employee Contributions	(79,968)	0
d. Employer Contributions	(438,011)	(555)
e. State Assistance Contributions	(33,933)	0
f. Administrative Expenses	7,842	4,955
g. Interest on (b) thru (f) at 7.25%, adjusted for timing	(12,209)	4,244
h. Assumptions/Methods Changes	0	0
i. Expected Change in Unfunded Liability During FY23 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$ (68,059)	\$ (103,388)
2. Expected 2023 Unfunded Liability, (1) + (1)(i)	\$ 5,064,122	\$ (2,426,262)
a. Liability (Gain)/Loss During FY23	\$ 512,869	\$ 349,469
b. Actuarial Assets (Gain)/Loss During FY23	(13,749)	(17,615)
c. Total Actuarial (Gain)/Loss During FY23	\$ 499,120	\$ 331,854
3. Actual 2023 Unfunded Liability, (2) + (2)(c)	\$ 5,563,242	\$ (2,094,408)



## Section 1.6: Analysis of Financial Experience

### Pension

**Change in Employer / State Contribution Rate as of Valuation Date  
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years  
Resulting from Differences Between Assumed Experience and Actual Experience**

Type of (Gain) or Loss	Change in Employer / State Contribution Rate During Fiscal Year				
	Pension				
	2019	2020	2021	2022	2023
1. Health Claims	N/A	N/A	N/A	N/A	N/A
2. Salary Experience	0.16%	(0.03%)	0.05%	0.13%	0.23%
3. Investment Experience	0.50%	0.44%	(1.06%)	(0.34%)	(0.03%)
4. Demographic Experience and Miscellaneous	(0.45%)	(0.19%)	(0.54%)	0.52%	0.32%
5. Actual vs Expected Contributions	<u>0.11%</u>	<u>0.15%</u>	<u>(0.06%)</u>	<u>(0.14%)</u>	<u>0.00%</u>
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	0.32%	0.37%	(1.61%)	0.17%	0.52%
7. Assumptions / Method Changes	0.00%	0.00%	0.00%	0.54%	0.00%
8. Plan Changes	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	0.32%	0.37%	(1.61%)	0.71%	0.52%
10. Beginning Total Employer / State Contribution Rate	<u>19.85%</u>	<u>20.17%</u>	<u>20.54%</u>	<u>18.93%</u>	<u>19.64%</u>
11. Ending Valuation Year Employer / State Contribution Rate, (9) + (10)	20.17%	20.54%	18.93%	19.64%	20.16%
12. Fiscal Year Rates Adopted by ARMB					
a. Fiscal Year Employer / State Contribution Rate	20.89%	18.38%	18.47%	20.03%	20.28% *
b. Fiscal Year for which Rate Applies	FY22	FY23	FY24	FY25	FY26

\* Expected rate. Actual rate to be determined

**Healthcare**

**Change in Employer / State Contribution Rate as of Valuation Date  
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years  
Resulting from Differences Between Assumed Experience and Actual Experience**

Type of (Gain) or Loss	Change in Employer / State Contribution Rate During Fiscal Year				
	Healthcare				
	2019	2020	2021	2022	2023
1. Health Claims	(2.39%)	(0.87%)	(0.12%)	(0.11%)	0.10%
2. Salary Experience	N/A	N/A	N/A	N/A	N/A
3. Investment Experience	0.38%	0.31%	0.00%	0.00%	0.00%
4. Demographic Experience and Miscellaneous	1.16%	0.38%	(0.26%)	(0.37%)	(0.14%)
5. Actual vs Expected Contributions	<u>0.02%</u>	<u>(0.16%)</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	(0.83%)	(0.34%)	(0.38%)	(0.48%)	(0.04%)
7. Assumptions / Method Changes	0.00%	0.00%	0.00%	(0.22%)	0.00%
8. Plan Changes	<u>0.00%</u>	<u>0.00%</u>	<u>(0.03%)</u>	<u>0.00%</u>	<u>0.00%</u>
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	(0.83%)	(0.34%)	(0.41%)	(0.70%)	(0.04%)
10. Beginning Total Employer / State Contribution Rate	<u>4.74%</u>	<u>3.91%</u>	<u>3.57%</u>	<u>3.16%</u>	<u>2.46%</u>
11. Ending Valuation Year Employer / State Contribution Rate, (9) + (10)	3.91%	3.57%	3.16%	2.46%	2.42%
12. Fiscal Year Rates Adopted by ARMB					
a. Fiscal Year Employer / State Contribution Rate	3.12%	0.00%	0.00%	1.94%	1.90% *
b. Fiscal Year for which Rate Applies	FY22	FY23	FY24	FY25	FY26

\* Expected rate. Actual rate to be determined

Section 1.7: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Pension

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2006	\$ 8,094,043	\$ 6,331,065	78.2%	\$ 1,762,978
June 30, 2007	8,662,324	6,739,004	77.8%	1,923,320
June 30, 2008	9,154,282	7,210,772	78.8%	1,943,510
June 30, 2009	9,702,086	6,108,528	63.0%	3,593,558
June 30, 2010	10,371,672	6,469,832	62.4%	3,901,840
June 30, 2011	10,919,047	6,762,149	61.9%	4,156,898
June 30, 2012	11,428,944	6,530,421	57.1%	4,898,523
June 30, 2013	11,945,881	6,510,749	54.5%	5,435,132
June 30, 2014	12,947,759	7,731,438	59.7%	5,216,321
June 30, 2015	13,337,929	8,931,160	67.0%	4,406,769
June 30, 2016	13,633,033	9,056,662	66.4%	4,576,371
June 30, 2017	13,832,130	9,229,703	66.7%	4,602,427
June 30, 2018	14,606,033	9,430,192	64.6%	5,175,841
June 30, 2019	15,039,180	9,576,693	63.7%	5,462,487
June 30, 2020	15,279,525	9,713,710	63.6%	5,565,815
June 30, 2021	15,419,975	10,466,709	67.9%	4,953,266
June 30, 2022	16,093,679	10,961,498	68.1%	5,132,181

Healthcare

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2006	\$ 6,294,370	\$ 2,709,843	43.1%	\$ 3,584,527
June 30, 2007	5,908,609	3,161,956	53.5%	2,746,653
June 30, 2008	6,733,859	3,829,334	56.9%	2,904,525
June 30, 2009	6,877,285	4,134,450	60.1%	2,742,835
June 30, 2010	7,760,820	4,687,632	60.4%	3,073,188
June 30, 2011	7,821,503	5,051,625	64.6%	2,769,878
June 30, 2012	7,863,417	5,301,609	67.4%	2,561,808
June 30, 2013	8,046,878	5,651,877	70.2%	2,395,001
June 30, 2014	7,949,613	6,913,160	87.0%	1,036,453
June 30, 2015	7,310,734	7,242,299	99.1%	68,435
June 30, 2016	7,736,457	7,411,330	95.8%	325,127
June 30, 2017	8,049,265	7,557,068	93.9%	492,197
June 30, 2018	7,658,104	7,686,509	100.4%	(28,405)
June 30, 2019	7,151,694	7,810,491	109.2%	(658,797)
June 30, 2020	7,036,550	7,989,358	113.5%	(952,808)
June 30, 2021	6,856,170	8,581,155	125.2%	(1,724,985)
June 30, 2022	6,657,069	8,979,943	134.9%	(2,322,874)

## Section 2: Plan Assets

### Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2023	Pension	Healthcare	Allocation Percent
Cash and Short-Term Investments			
- Cash and Cash Equivalents	\$ 132,814	\$ 85,721	1.1%
- Subtotal	\$ 132,814	\$ 85,721	1.1%
Fixed Income Investments			
- Domestic Fixed Income Pool	\$ 2,025,160	\$ 1,665,607	18.2%
- International Fixed Income Pool	0	0	0.0%
- Tactical Fixed Income Pool	0	0	0.0%
- High Yield Pool	0	0	0.0%
- Treasury Inflation Protection Pool	0	0	0.0%
- Emerging Debt Pool	0	0	0.0%
- Subtotal	\$ 2,025,160	\$ 1,665,607	18.2%
Equity Investments			
- Domestic Equity Pool	\$ 2,753,739	\$ 2,264,832	24.8%
- International Equity Pool	1,567,079	1,288,856	14.1%
- Private Equity Pool	1,806,808	1,486,022	16.3%
- Emerging Markets Equity Pool	342,774	281,917	3.1%
- Alternative Equity Strategies	905,251	744,530	8.1%
- Subtotal	\$ 7,375,651	\$ 6,066,157	66.4%
Other Investments			
- Real Estate Pool	\$ 756,416	\$ 619,752	6.8%
- Other Investments Pool	838,503	689,632	7.5%
- Absolute Return Pool	0	0	0.0%
- Other Assets	14	967	0.0%
- Subtotal	\$ 1,594,933	\$ 1,310,351	14.3%
Total Cash and Investments	\$ 11,128,558	\$ 9,127,836	100.0%
Net Accrued Receivables	8,931	(51,614)	
Net Assets	\$ 11,137,489	\$ 9,076,222	

Section 2.2: Changes in Fair Value of Assets During FY23 (\$'s in 000's)

Fiscal Year 2023	Pension	Healthcare
1. Fair Value of Assets as of June 30, 2022	\$ 10,816,140	\$ 8,869,134
2. Additions:		
a. Employee Contributions	\$ 79,968	\$ 0
b. Employer Contributions	438,011	555
c. State Assistance Contributions	33,933	0
d. Interest and Dividend Income	170,979	141,761
e. Net Appreciation / Depreciation in Fair Value of Investments	658,417	541,145
f. Employer Group Waiver Plan	0	60,662
g. Other	<u>168</u>	<u>390</u>
h. Total Additions	\$ 1,381,476	\$ 744,513
3. Deductions:		
a. Medical Benefits	\$ 0	\$ 508,527
b. Retirement Benefits	1,012,696	0
c. Refund of Contributions	10,099	0
d. Investment Expenses	29,490	23,943
e. Administrative Expenses	<u>7,842</u>	<u>4,955</u>
f. Total Deductions	\$ 1,060,127	\$ 537,425
4. Fair Value of Assets as of June 30, 2023	\$ 11,137,489	\$ 9,076,222
5. Approximate Fair Value Investment Return Rate during FY23 Net of Investment Expenses	7.6%	7.6%

## Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of asset was set equal to the fair value as of June 30, 2014 and the 20% corridor was eliminated. Investment gains and losses after June 30, 2014 are recognized 20% per year over 5 years.

	Pension	Healthcare
1. Deferral of Investment Gain / (Loss) for FY23		
a. Fair Value of Assets as of June 30, 2022	\$ 10,816,140	\$ 8,869,134
b. Contributions	551,912	555
c. Employer Group Waiver Plan	0	60,662
d. Benefit Payments	1,022,795	508,527
e. Administrative Expenses	7,842	4,955
f. Actual Investment Return (net of investment expenses)	800,074	659,353
g. Expected Return Rate (net of investment expenses)	7.25%	7.25%
h. Expected Return, Weighted for Timing	765,278	626,904
i. Investment Gain / (Loss) for the Year, (f) - (h)	34,796	32,449
2. Actuarial Value as of June 30, 2023		
a. Fair Value as of June 30, 2023	\$ 11,137,489	\$ 9,076,222
b. Deferred Investment Gain / (Loss)	(134,850)	(104,009)
c. Actuarial Value as of June 30, 2023, (a) - (b)	11,272,339	9,180,231
3. Ratio of Actuarial Value of Assets to Fair Value of Assets	101.2%	101.1%
4. Approximate Actuarial Value Investment Return Rate during FY23 Net of Investment Expenses	7.4%	7.5%

The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

<b>Pension</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (136,242)	\$ (108,992)	\$ (27,250)	\$ 0
June 30, 2020	(310,824)	(186,495)	(62,165)	(62,164)
June 30, 2021	2,103,782	841,512	420,756	841,514
June 30, 2022	(1,570,061)	(314,012)	(314,012)	(942,037)
June 30, 2023	<u>34,796</u>	<u>0</u>	<u>6,959</u>	<u>27,837</u>
<b>Total</b>	<b>\$ 121,451</b>	<b>\$ 232,013</b>	<b>\$ 24,288</b>	<b>\$ (134,850)</b>

<b>Healthcare</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (101,128)	\$ (80,903)	\$ (20,225)	\$ 0
June 30, 2020	(244,753)	(146,853)	(48,950)	(48,950)
June 30, 2021	1,730,106	692,042	346,021	692,043
June 30, 2022	(1,288,435)	(257,687)	(257,687)	(773,061)
June 30, 2023	<u>32,449</u>	<u>0</u>	<u>6,490</u>	<u>25,959</u>
<b>Total</b>	<b>\$ 128,239</b>	<b>\$ 206,599</b>	<b>\$ 25,649</b>	<b>\$ (104,009)</b>



## Section 2.4: Historical Asset Rates of Return

Year Ending	Actuarial Value		Fair Value	
	Annual	Cumulative	Annual	Cumulative
June 30, 2005	8.7%	8.7%	8.5%	8.5%
June 30, 2006	9.3%	9.0%	11.4%	9.9%
June 30, 2007	11.6%	9.9%	18.5%	12.7%
June 30, 2008	10.0%	9.9%	(3.1%)	8.5%
June 30, 2009	(7.3%)	6.2%	(20.5%)	2.0%
June 30, 2010	7.2%	6.4%	10.2%	3.3%
June 30, 2011	7.2%	6.5%	20.4%	5.6%
June 30, 2012	1.2%	5.8%	0.2%	4.9%
June 30, 2013	4.0%	5.6%	12.1%	5.7%
June 30, 2014	21.9%	7.1%	18.1%	6.9%
June 30, 2015	7.0%	7.1%	2.9%	6.5%
June 30, 2016	5.0%	6.9%	(0.7%)	5.9%
June 30, 2017	5.4%	6.8%	12.8%	6.4%
June 30, 2018	6.1%	6.8%	8.2%	6.5%
June 30, 2019	5.5%	6.7%	6.0%	6.5%
June 30, 2020	5.8%	6.6%	4.1%	6.3%
June 30, 2021	11.6%	6.9%	30.0%	7.6%
June 30, 2022	8.7%	7.0%	(6.0%)	6.8%
June 30, 2023	7.4%	7.0%	7.6%	6.8%

Rates of return are shown based on combined assets for Pension and Healthcare.

Cumulative since fiscal year ending June 30, 2005.

# Section 3: Projections

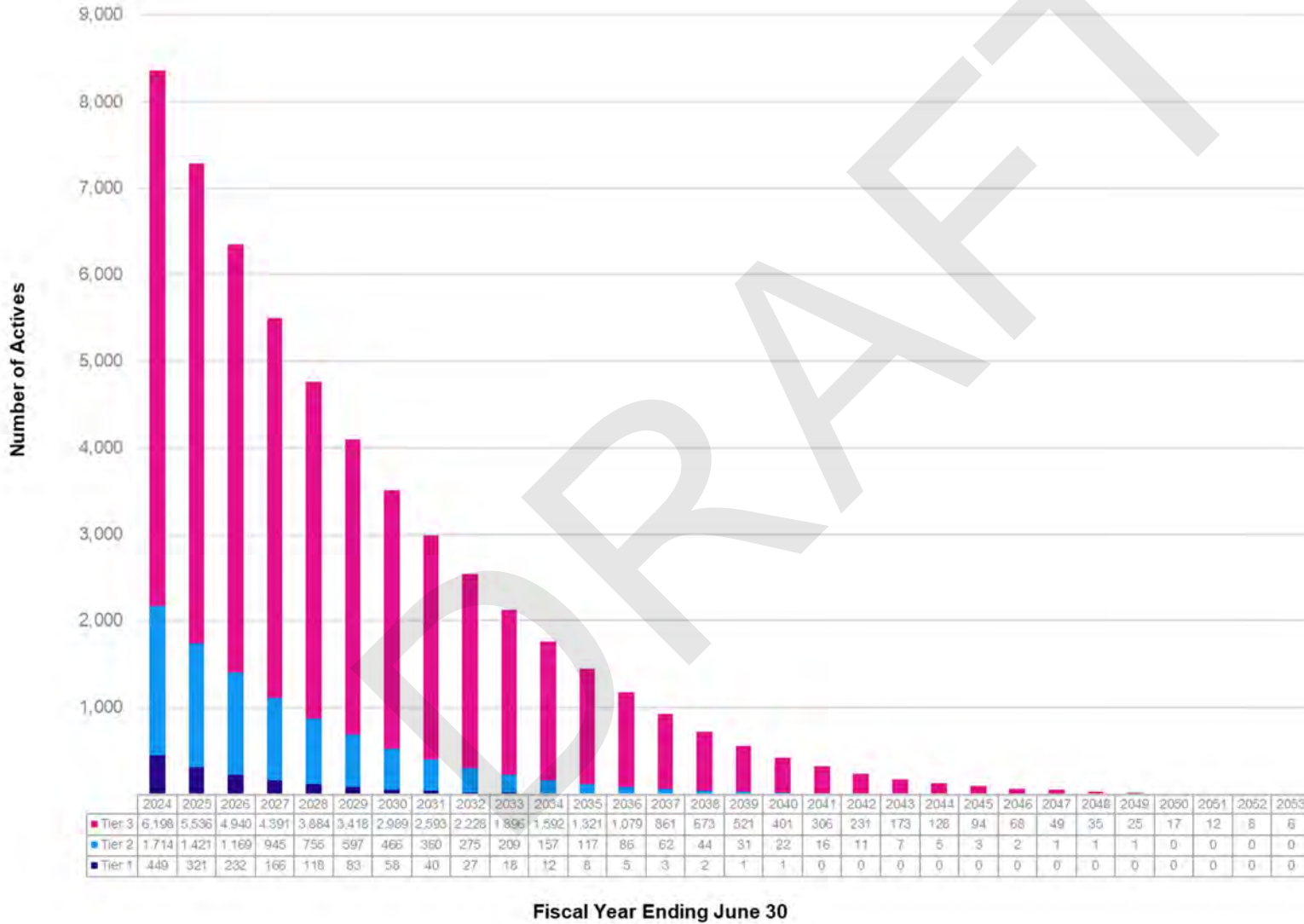
## Section 3.1: Projection Assumptions and Methods

### Key Assumptions

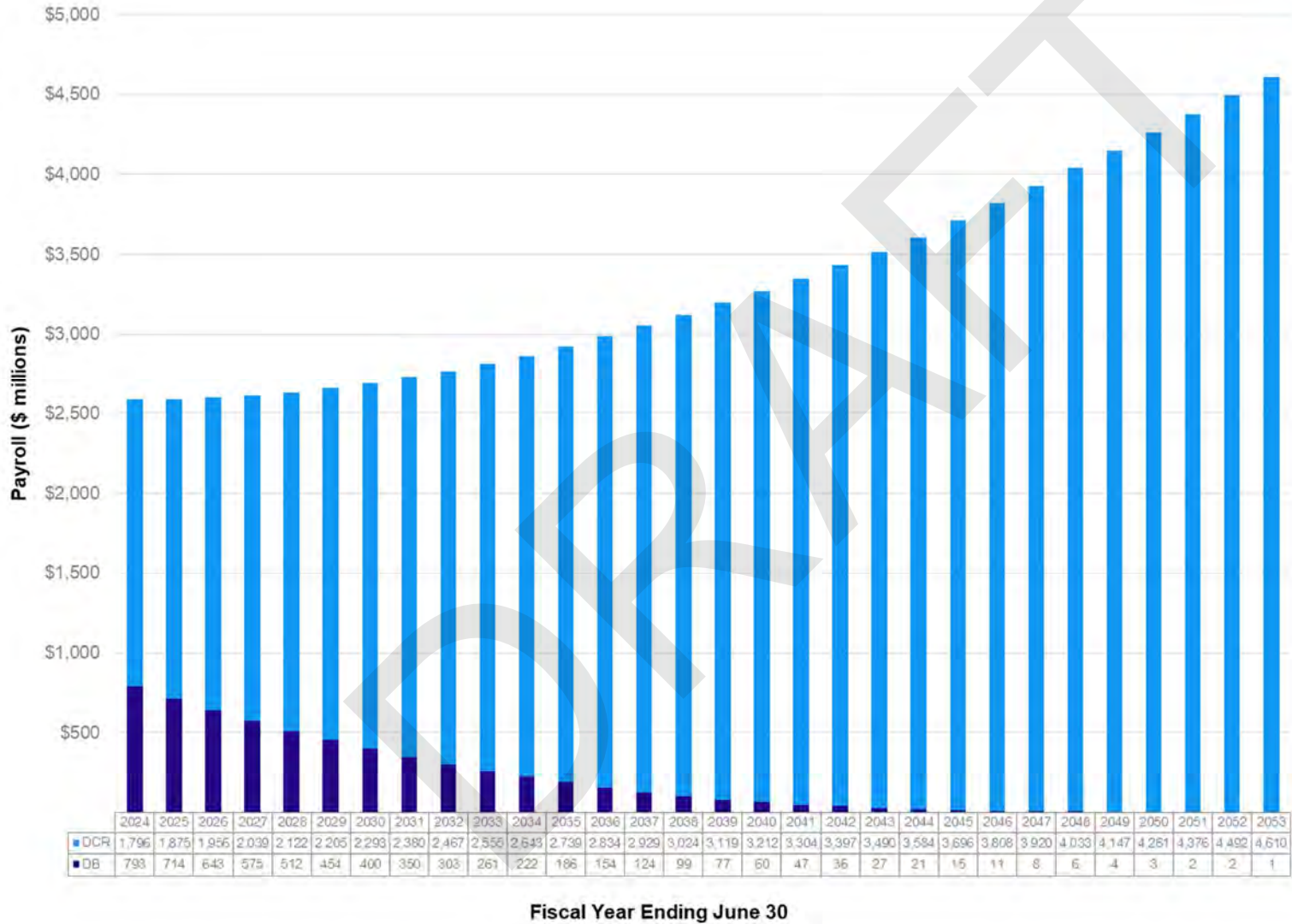
- 7.25% investment return (net of investment expenses) on the Fair Value of Assets in all future years.
- The Actuarial Value of Assets was re-initialized to Fair Value as of June 30, 2014. The Actuarial Value of Assets after June 30, 2014 reflects the deferred gains and losses generated by the smoothing method. The current deferred amount is recognized in the first four years of the projections.
- Actuarial assumptions and methods as described in Section 5. Experience after June 30, 2023 is assumed to match the assumptions.
- The actuarially calculated contribution rate using a two-year roll-forward approach is adopted each year.
- Projections assume a 0% increase in the total active member population. All new members are expected to enter the DCR plan.
- Contribution rates are determined as a percent of total DB and DCR payroll.
- The DCR contribution rate determined as of June 30, 2023 is assumed to remain constant in all future years.
- The active rehire assumption shown in Section 5 is assumed to grade to zero on a uniform basis over 20 years.
- The Normal Cost is increased by the administrative expenses shown in Section 5. For future years, the percent increase is assumed to remain constant.
- The % of total DB/DCR payroll represented by the State's employees based on the June 30, 2023 data was assumed to remain constant in all future years.
- Board-adopted contribution rates for FY24 and FY25 are reflected.
- For the projections in Section 3.6A, the healthcare Normal Cost is assumed to be contributed to the healthcare trust in FY26 and beyond. The projections in Section 3.6B reflect a zero healthcare Normal Cost contribution to the healthcare trust in FY26 and beyond.

## Section 3.2: Membership Projection

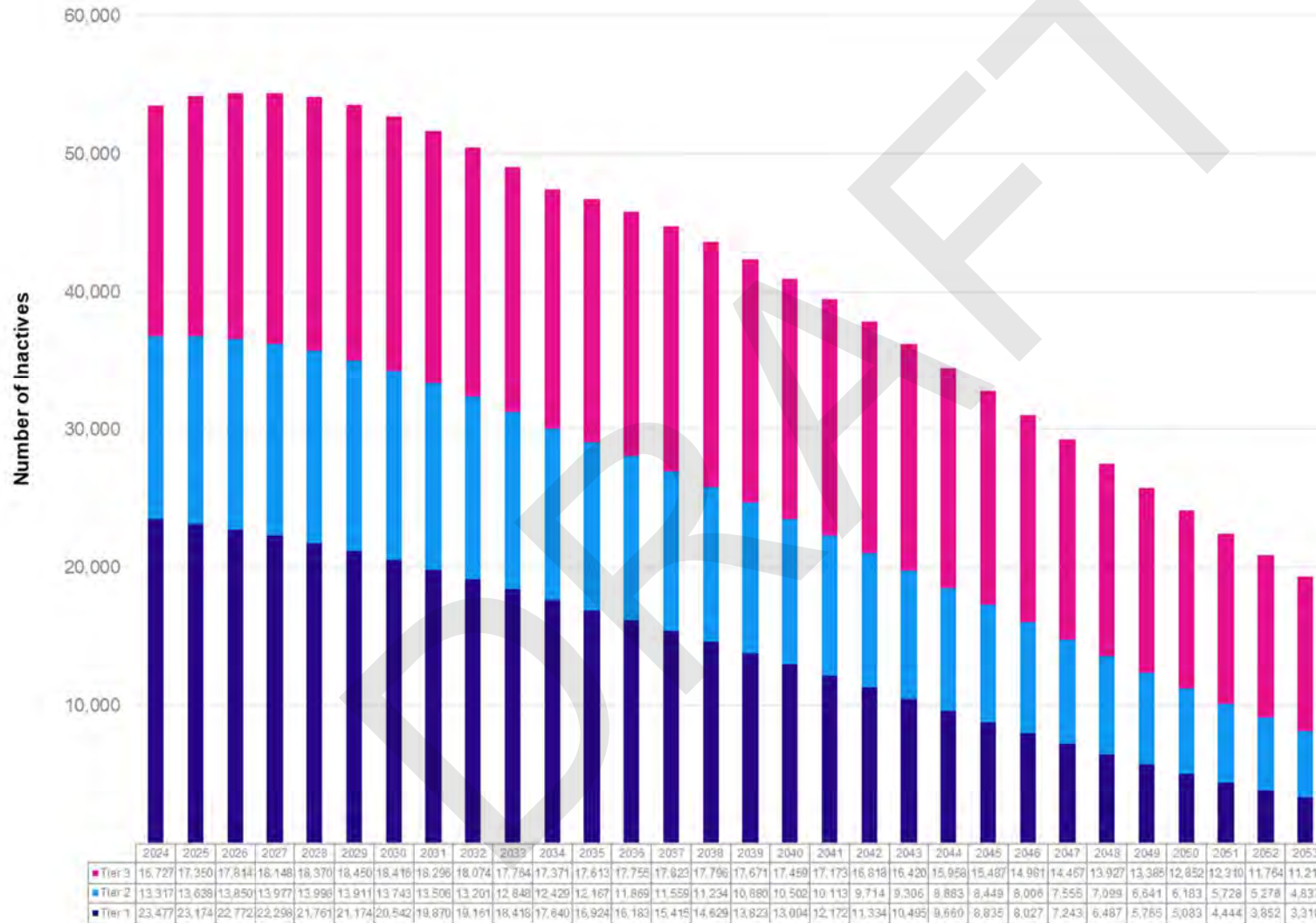
### Projected Active Member Count



**Projected DB and DCR Payroll**



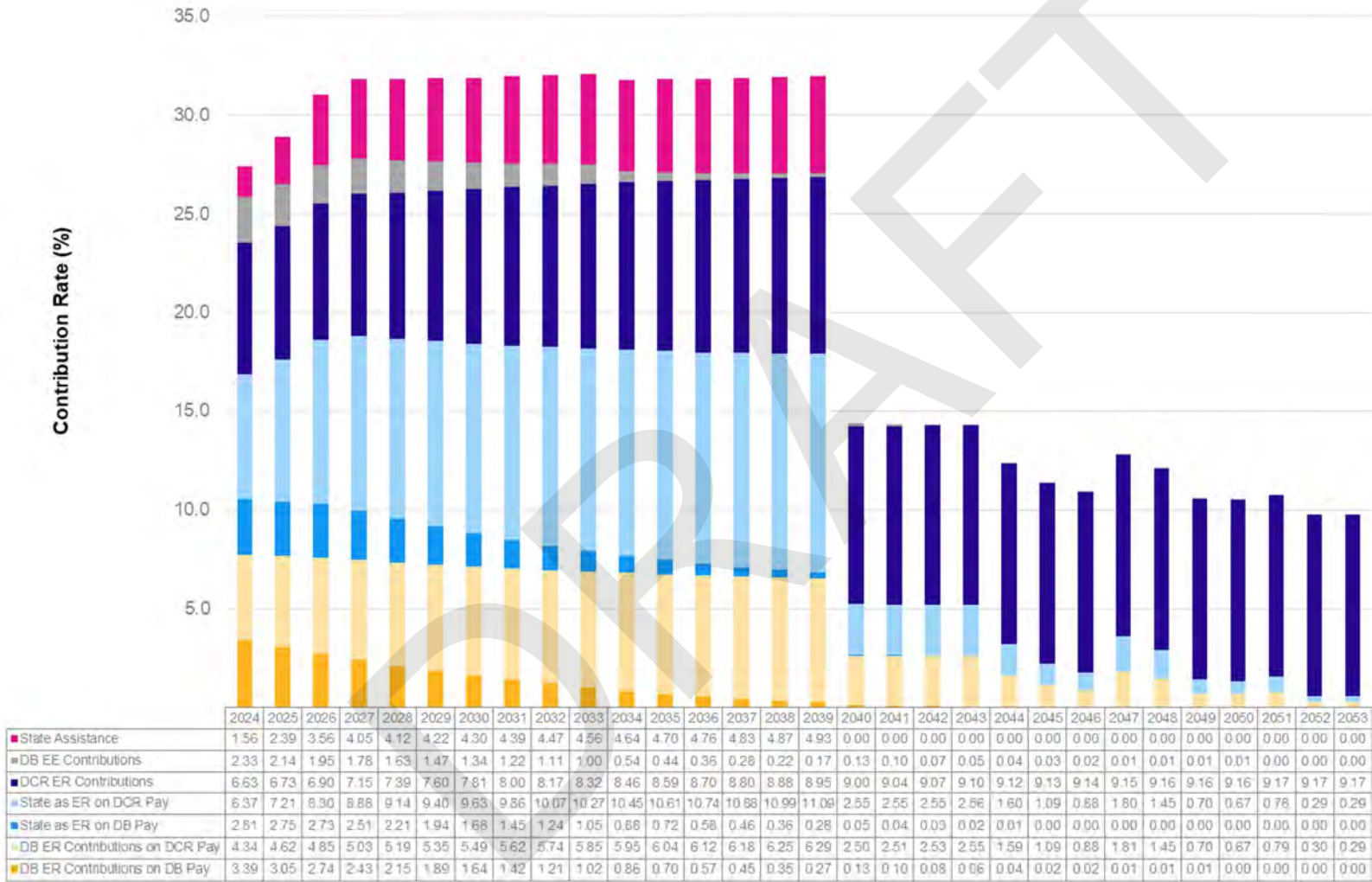
### Projected Inactive Member Count



Fiscal Year Ending June 30

### Section 3.3A: Projected Employer/State Contribution Rates

Based on Total DB and DCR Payroll



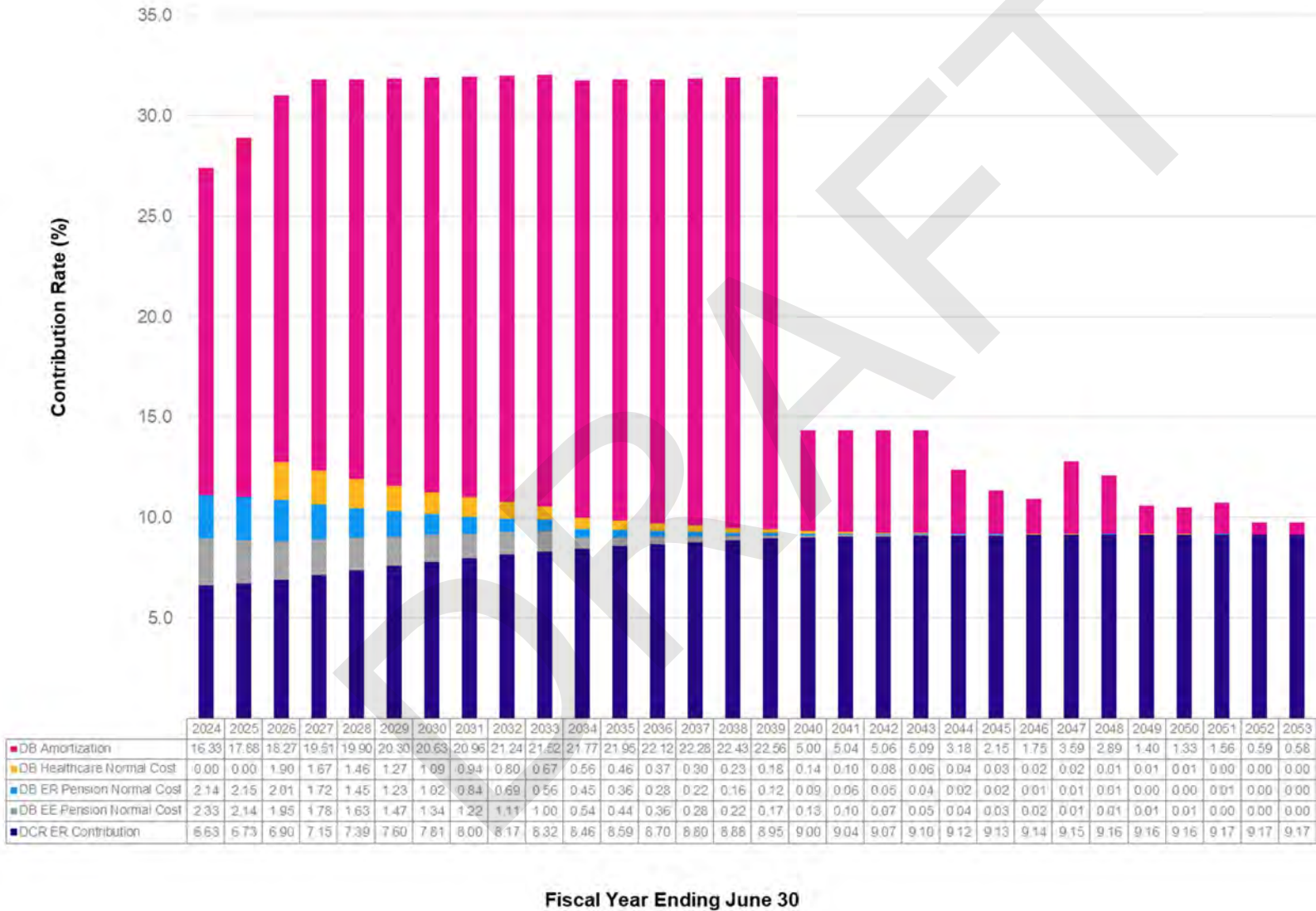
These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

Fiscal Year Ending June 30



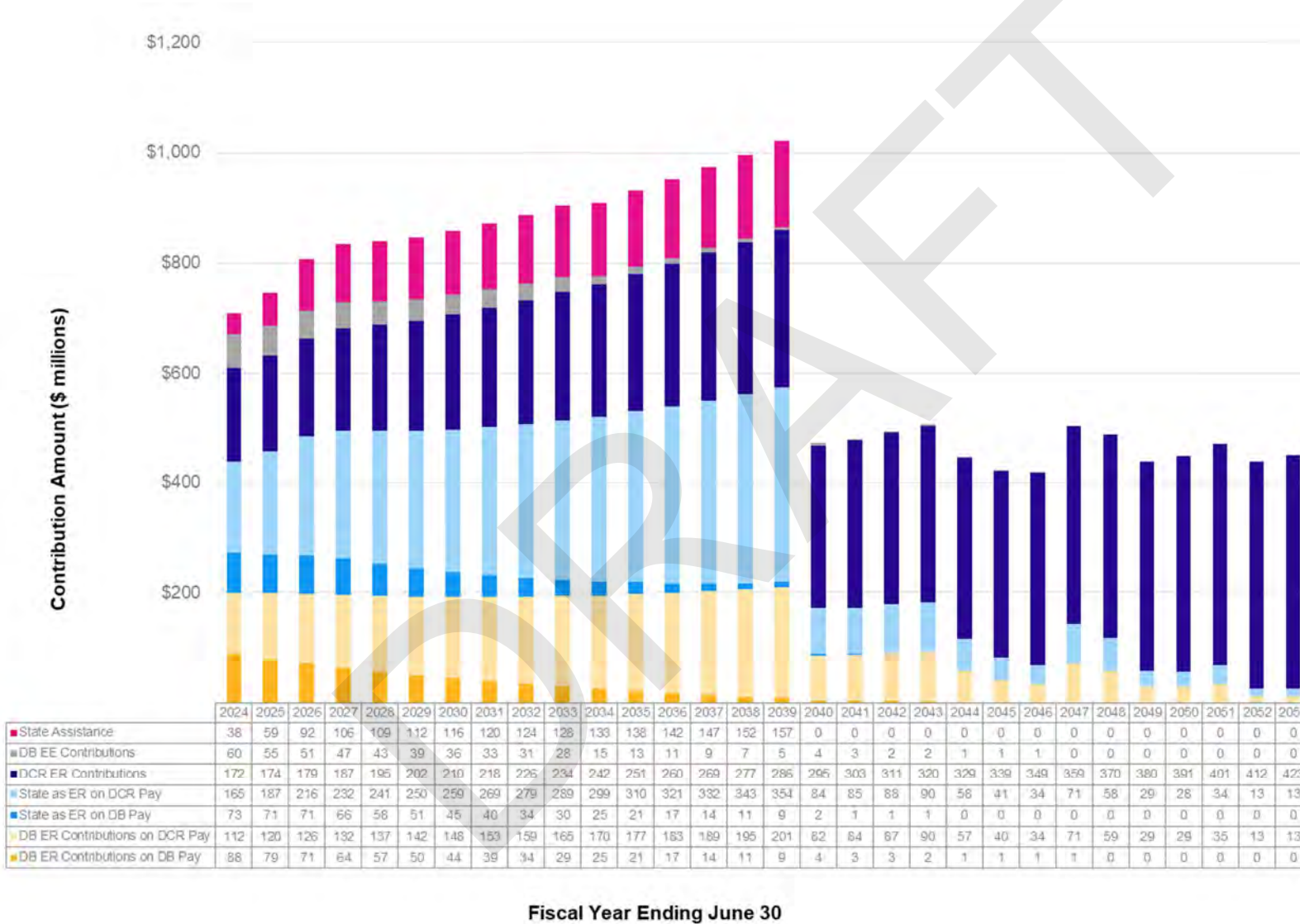
### Section 3.3B: Components of Projected Total Contribution Rates

Based on Total DB and DCR Payroll



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

### Section 3.4A: Projected Employer/State Contribution Amounts



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.



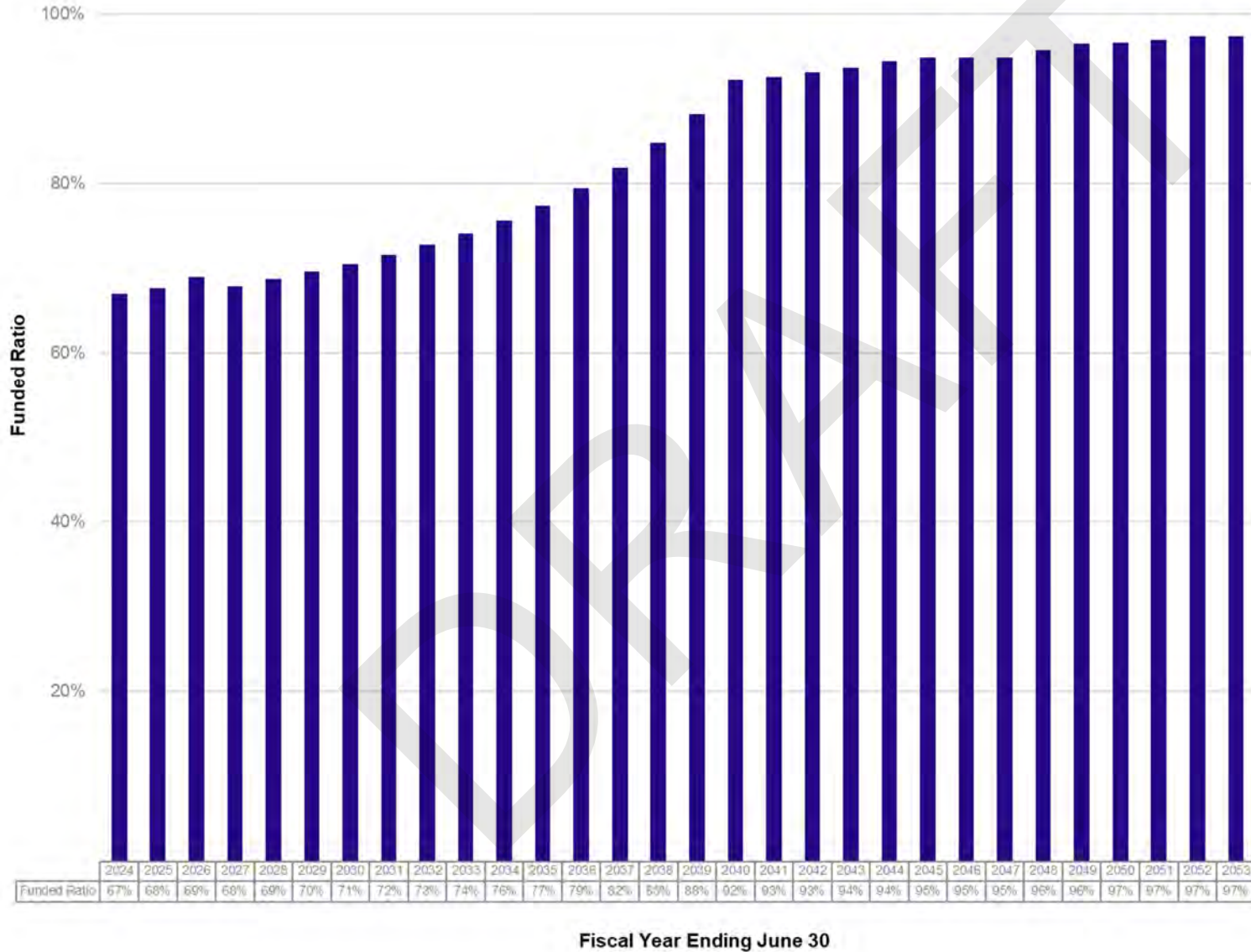
### Section 3.4B: Components of Projected Total Contribution Amounts



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

## Section 3.5A: Projection of Funded Ratios

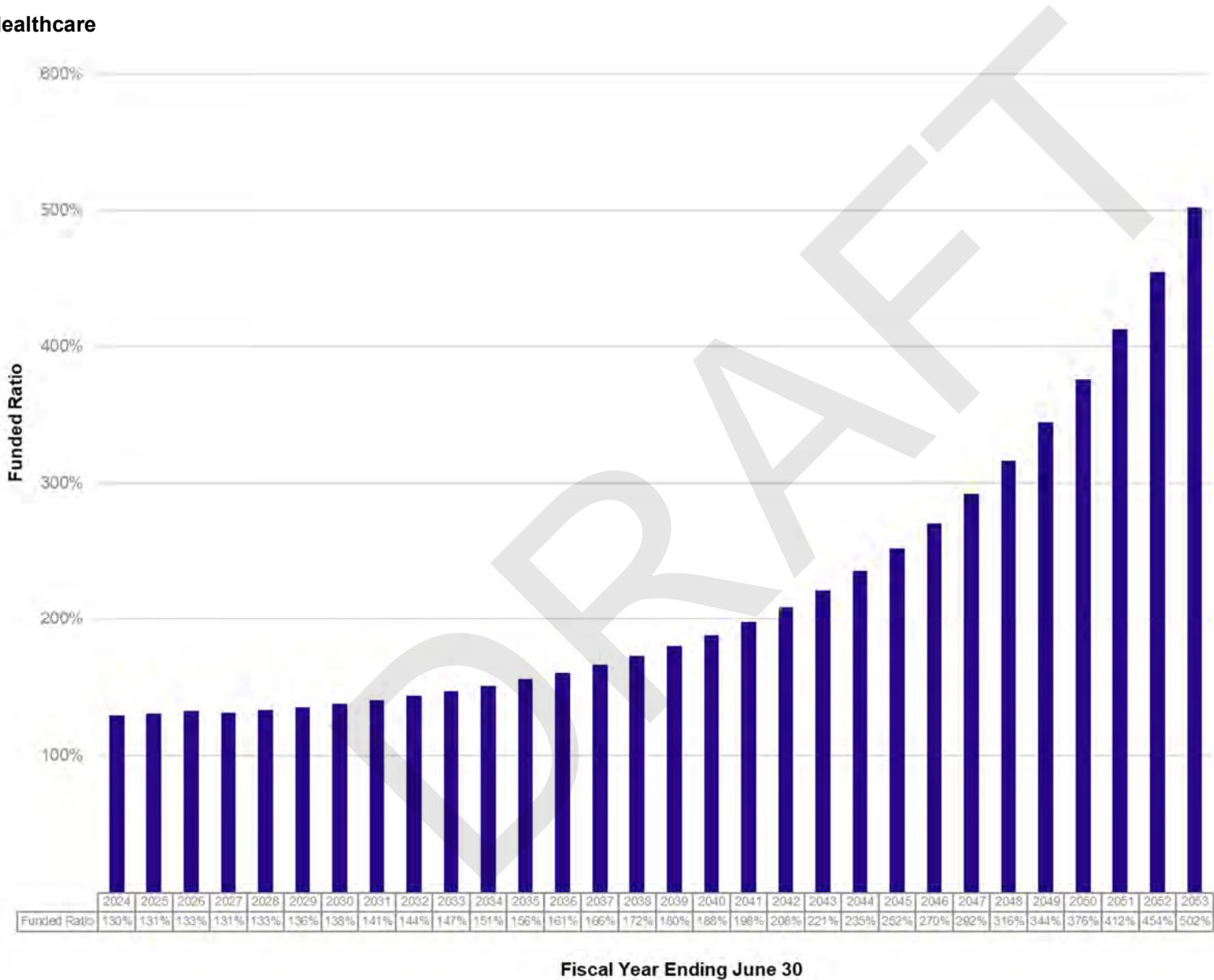
### Pension



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

## Section 3.5B: Projection of Funded Ratios

### Healthcare



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)				Cash Flow Amounts during Following 12 Months										Deferred Assed Gain / (Loss)	
	Pension		Healthcare		Total Salaries	Actuarial Contrib. Rates			DB Contributions				Benefit Payments	Pension	Healthcare	
	Actuarial Assets	Accrued Liability	Actuarial Assets	Accrued Liability		DB	DCR	Total	Non-State Employers	State as an Employer	State Assistance	Employee				Total
2024	\$ 11,272,339	\$ 16,835,581	\$ 9,180,231	\$ 7,085,823	\$ 2,588,883	18.47%	6.63%	25.10%	\$ 199,990	\$ 237,840	\$ 37,942	\$ 60,416	\$ 536,188	\$ 1,562,577	\$ (186,390)	\$ (149,883)
2025	11,517,786	17,018,390	9,415,970	7,198,491	2,588,872	20.03%	6.73%	26.76%	198,688	257,927	59,149	55,374	571,138	1,633,001	(300,094)	(244,707)
2026	11,827,834	17,150,594	9,693,328	7,290,768	2,599,033	22.18%	6.90%	29.08%	197,247	286,733	92,484	50,792	627,256	1,699,107	6,959	6,490
2027	11,692,016	17,236,896	9,668,844	7,362,833	2,614,442	22.90%	7.15%	30.05%	195,132	297,797	105,778	46,541	645,248	1,758,060	0	0
2028	11,863,234	17,269,114	9,896,652	7,418,054	2,634,598	22.81%	7.39%	30.20%	193,459	298,914	108,580	42,852	643,805	1,813,755	0	0
2029	12,001,613	17,251,181	10,113,345	7,456,353	2,659,172	22.80%	7.60%	30.40%	192,456	301,569	112,266	39,182	645,473	1,865,588	0	0
2030	12,118,817	17,184,615	10,325,744	7,477,215	2,692,542	22.74%	7.81%	30.55%	192,030	304,550	115,705	36,093	648,378	1,916,464	0	0
2031	12,216,356	17,069,108	10,532,612	7,478,666	2,729,760	22.73%	8.00%	30.73%	192,077	308,623	119,774	33,250	653,724	1,965,660	0	0
2032	12,297,741	16,905,305	10,732,913	7,458,336	2,770,765	22.73%	8.17%	30.90%	192,595	313,260	123,940	30,651	660,446	2,010,836	0	0
2033	12,366,169	16,693,844	10,927,261	7,415,906	2,815,509	22.75%	8.32%	31.07%	193,582	318,598	128,347	28,295	668,822	2,052,038	0	0
2034	12,426,165	16,436,201	11,115,732	7,350,474	2,864,534	22.78%	8.46%	31.24%	194,937	324,574	133,030	15,468	668,009	2,073,263	0	0
2035	12,485,231	16,136,097	11,301,016	7,263,302	2,924,954	22.77%	8.59%	31.36%	197,138	331,274	137,600	12,870	678,882	2,101,135	0	0
2036	12,547,131	15,793,412	11,484,225	7,154,235	2,988,194	22.77%	8.70%	31.47%	199,748	338,436	142,227	10,757	691,168	2,123,365	0	0
2037	12,617,118	15,409,492	11,667,430	7,024,004	3,053,416	22.80%	8.80%	31.60%	202,573	346,279	147,326	8,550	704,728	2,140,806	0	0
2038	12,701,387	14,986,667	11,851,217	6,871,362	3,122,742	22.81%	8.88%	31.69%	205,917	354,296	152,084	6,870	719,167	2,148,900	0	0
2039	12,808,055	14,528,805	12,039,227	6,698,642	3,196,200	22.85%	8.95%	31.80%	209,637	363,267	157,428	5,434	735,766	2,150,368	0	0
2040	12,946,150	14,039,739	12,233,603	6,505,993	3,272,751	5.23%	9.00%	14.23%	86,028	85,137	0	4,255	175,420	2,140,543	0	0
2041	12,521,140	13,524,743	12,439,837	6,297,041	3,351,127	5.19%	9.04%	14.23%	87,414	86,510	0	3,351	177,275	2,121,922	0	0
2042	12,085,296	12,987,406	12,662,818	6,074,949	3,432,621	5.18%	9.07%	14.25%	89,367	88,443	0	2,403	180,213	2,094,014	0	0
2043	11,644,119	12,432,295	12,908,174	5,842,734	3,517,114	5.18%	9.10%	14.28%	91,567	90,620	0	1,759	183,946	2,058,543	0	0
2044	11,203,647	11,864,001	13,179,775	5,602,113	3,604,562	3.23%	9.12%	12.35%	58,517	57,911	0	1,442	117,870	2,011,861	0	0
2045	10,696,362	11,286,515	13,486,311	5,359,444	3,711,282	2.21%	9.13%	11.34%	41,223	40,797	0	1,113	83,133	1,959,380	0	0
2046	10,154,627	10,704,484	13,831,499	5,115,533	3,819,034	1.78%	9.14%	10.92%	34,166	33,813	0	764	68,743	1,899,873	0	0
2047	9,600,807	10,121,494	14,221,570	4,873,834	3,928,269	3.63%	9.15%	12.78%	71,669	70,928	0	393	142,990	1,834,193	0	0
2048	9,129,052	9,541,215	14,662,879	4,637,299	4,039,008	2.91%	9.16%	12.07%	59,073	58,462	0	404	117,939	1,766,086	0	0
2049	8,645,785	8,966,829	15,158,315	4,405,959	4,151,183	1.40%	9.16%	10.56%	29,210	28,907	0	415	58,532	1,694,458	0	0
2050	8,116,642	8,401,292	15,713,385	4,181,411	4,264,234	1.34%	9.16%	10.50%	28,719	28,422	0	426	57,567	1,623,578	0	0
2051	7,600,879	7,847,357	16,329,581	3,961,354	4,378,022	1.57%	9.17%	10.74%	34,631	34,274	0	0	68,905	1,550,655	0	0
2052	7,113,850	7,307,271	17,011,811	3,746,893	4,493,321	0.59%	9.17%	9.76%	13,384	13,246	0	0	26,630	1,478,291	0	0
2053	6,602,787	6,782,955	17,763,616	3,536,996	4,610,715	0.58%	9.17%	9.75%	13,483	13,343	0	0	26,826	1,406,134	0	0
<b>Total</b>									<b>\$ 3,895,657</b>	<b>\$ 5,714,750</b>	<b>\$ 1,873,660</b>	<b>\$ 500,120</b>	<b>\$ 11,984,187</b>			

The contribution rates, contribution amounts, and benefit payments are determined separately for Pension and Healthcare. They are aggregated solely for purposes of display in this exhibit.

These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's) (continued)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)			
	Funding Ratio		Unfunded Liability / (Surplus)	
	Pension	Healthcare	Pension	Healthcare
2024	67%	130%	\$ 5,563,242	\$ (2,094,408)
2025	68%	131%	5,500,604	(2,217,479)
2026	69%	133%	5,322,760	(2,402,560)
2027	68%	131%	5,544,880	(2,306,011)
2028	69%	133%	5,405,880	(2,478,598)
2029	70%	136%	5,249,568	(2,656,992)
2030	71%	138%	5,065,798	(2,848,529)
2031	72%	141%	4,852,752	(3,053,946)
2032	73%	144%	4,607,564	(3,274,577)
2033	74%	147%	4,327,675	(3,511,355)
2034	76%	151%	4,010,036	(3,765,258)
2035	77%	156%	3,650,866	(4,037,714)
2036	79%	161%	3,246,281	(4,329,990)
2037	82%	166%	2,792,374	(4,643,426)
2038	85%	173%	2,285,280	(4,979,855)
2039	88%	180%	1,720,750	(5,340,585)
2040	92%	188%	1,093,589	(5,727,610)
2041	93%	198%	1,003,603	(6,142,796)
2042	93%	208%	902,110	(6,587,869)
2043	94%	221%	788,176	(7,065,440)
2044	94%	235%	660,354	(7,577,662)
2045	95%	252%	590,153	(8,126,867)
2046	95%	270%	549,857	(8,715,966)
2047	95%	292%	520,687	(9,347,736)
2048	96%	316%	412,163	(10,025,580)
2049	96%	344%	321,044	(10,752,356)
2050	97%	376%	284,650	(11,531,974)
2051	97%	412%	246,478	(12,368,227)
2052	97%	454%	193,421	(13,264,918)
2053	97%	502%	180,168	(14,226,620)

These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.

Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)				Cash Flow Amounts during Following 12 Months										Deferred Assed Gain / (Loss)	
	Pension		Healthcare		Total Salaries	Actuarial Contrib. Rates			DB Contributions					Benefit Payments	Pension	Healthcare
	Actuarial Assets	Accrued Liability	Actuarial Assets	Accrued Liability		DB	DCR	Total	Non-State Employers	State as an Employer	State Assistance	Employee	Total			
2024	\$ 11,272,339	\$ 16,835,581	\$ 9,180,231	\$ 7,085,823	\$ 2,588,883	18.47%	6.63%	25.10%	\$ 199,990	\$ 237,840	\$ 37,942	\$ 60,416	\$ 536,188	\$ 1,562,577	\$ (186,390)	\$ (149,883)
2025	11,517,786	17,018,390	9,415,970	7,198,491	2,588,872	20.03%	6.73%	26.76%	198,688	257,927	59,149	55,374	571,138	1,633,001	(300,094)	(244,707)
2026	11,827,834	17,150,594	9,693,328	7,290,768	2,599,033	20.28%	6.90%	27.18%	197,247	262,172	67,665	50,792	577,876	1,699,107	6,959	6,490
2027	11,691,101	17,236,896	9,617,704	7,362,833	2,614,442	21.23%	7.15%	28.38%	195,132	276,080	83,834	46,541	601,587	1,758,060	0	0
2028	11,861,443	17,269,114	9,796,588	7,418,054	2,634,598	21.36%	7.39%	28.75%	193,458	279,912	89,380	42,852	605,602	1,813,755	0	0
2029	11,999,257	17,251,181	9,966,191	7,456,353	2,659,172	21.53%	7.60%	29.13%	192,456	284,772	95,292	39,182	611,702	1,865,588	0	0
2030	12,115,665	17,184,615	10,132,947	7,477,215	2,692,542	21.66%	7.81%	29.47%	192,029	290,085	101,089	36,093	619,296	1,916,464	0	0
2031	12,212,713	17,069,108	10,295,443	7,478,666	2,729,760	21.79%	8.00%	29.79%	192,077	295,861	106,877	33,250	628,065	1,965,660	0	0
2032	12,293,360	16,905,305	10,451,975	7,458,336	2,770,765	21.94%	8.17%	30.11%	192,595	302,372	112,939	30,651	638,557	2,010,836	0	0
2033	12,361,352	16,693,844	10,602,999	7,415,906	2,815,509	22.09%	8.32%	30.41%	193,582	309,356	119,008	28,295	650,241	2,052,038	0	0
2034	12,420,948	16,436,201	10,748,425	7,350,474	2,864,534	22.23%	8.46%	30.69%	194,937	316,738	125,111	15,468	652,254	2,073,263	0	0
2035	12,479,640	16,136,097	10,890,467	7,263,302	2,924,954	22.32%	8.59%	30.91%	197,138	324,727	130,984	12,870	665,719	2,101,135	0	0
2036	12,541,192	15,793,412	11,029,978	7,154,235	2,988,194	22.41%	8.70%	31.11%	199,748	333,086	136,820	10,757	680,411	2,123,365	0	0
2037	12,610,858	15,409,492	11,168,801	7,024,004	3,053,416	22.51%	8.80%	31.31%	202,573	341,875	142,876	8,550	695,874	2,140,806	0	0
2038	12,694,826	14,986,667	11,306,951	6,871,362	3,122,742	22.60%	8.88%	31.48%	205,917	351,035	148,788	6,870	712,610	2,148,900	0	0
2039	12,801,544	14,528,805	11,448,064	6,698,642	3,196,200	22.69%	8.95%	31.64%	209,637	360,724	154,858	5,434	730,653	2,150,368	0	0
2040	12,939,736	14,039,739	11,593,622	6,505,993	3,272,751	5.10%	9.00%	14.10%	83,889	83,021	0	4,255	171,165	2,140,543	0	0
2041	12,514,600	13,524,743	11,748,712	6,297,041	3,351,127	5.10%	9.04%	14.14%	85,898	85,009	0	3,351	174,258	2,121,922	0	0
2042	12,078,628	12,987,406	11,918,117	6,074,949	3,432,621	5.12%	9.07%	14.19%	88,332	87,418	0	2,403	178,153	2,094,014	0	0
2043	11,637,678	12,432,295	12,106,638	5,842,734	3,517,114	5.14%	9.10%	14.24%	90,860	89,920	0	1,759	182,539	2,058,543	0	0
2044	11,197,468	11,864,001	12,317,942	5,602,113	3,604,562	3.20%	9.12%	12.32%	57,973	57,373	0	1,442	116,788	2,011,861	0	0
2045	10,690,108	11,286,515	12,560,502	5,359,444	3,711,282	2.20%	9.13%	11.33%	41,036	40,612	0	1,113	82,761	1,959,380	0	0
2046	10,148,688	10,704,484	12,837,415	5,115,533	3,819,034	1.78%	9.14%	10.92%	34,166	33,813	0	764	68,743	1,899,873	0	0
2047	9,595,229	10,121,494	13,154,624	4,873,834	3,928,269	3.63%	9.15%	12.78%	71,669	70,927	0	393	142,989	1,834,193	0	0
2048	9,123,882	9,541,215	13,517,765	4,637,299	4,039,008	2.92%	9.16%	12.08%	59,276	58,663	0	404	118,343	1,766,086	0	0
2049	8,641,077	8,966,829	13,929,762	4,405,959	4,151,183	1.41%	9.16%	10.57%	29,418	29,114	0	415	58,947	1,694,458	0	0
2050	8,112,452	8,401,292	14,395,332	4,181,411	4,264,234	1.35%	9.16%	10.51%	28,933	28,634	0	426	57,993	1,623,578	0	0
2051	7,597,268	7,847,357	14,915,528	3,961,354	4,378,022	1.58%	9.17%	10.75%	34,766	34,407	0	0	69,173	1,550,655	0	0
2052	7,110,431	7,307,271	15,495,063	3,746,893	4,493,321	0.61%	9.17%	9.78%	13,776	13,633	0	0	27,409	1,478,291	0	0
2053	6,600,051	6,782,955	16,136,779	3,536,996	4,610,715	0.59%	9.17%	9.76%	13,672	13,531	0	0	27,203	1,406,134	0	0
<b>Total</b>	<b>\$ 3,890,868</b>	<b>\$ 5,550,637</b>	<b>\$ 1,712,612</b>	<b>\$ 500,120</b>	<b>\$ 11,654,237</b>											

The contribution rates, contribution amounts, and benefit payments are determined separately for Pension and Healthcare. They are aggregated solely for purposes of display in this exhibit.

These projections reflect zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.

Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's) (continued)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)			
	Funding Ratio		Unfunded Liability / (Surplus)	
	Pension	Healthcare	Pension	Healthcare
2024	67%	130%	\$ 5,563,242	\$ (2,094,408)
2025	68%	131%	5,500,604	(2,217,479)
2026	69%	133%	5,322,760	(2,402,560)
2027	68%	131%	5,545,795	(2,254,871)
2028	69%	132%	5,407,671	(2,378,534)
2029	70%	134%	5,251,924	(2,509,838)
2030	71%	136%	5,068,950	(2,655,732)
2031	72%	138%	4,856,395	(2,816,777)
2032	73%	140%	4,611,945	(2,993,639)
2033	74%	143%	4,332,492	(3,187,093)
2034	76%	146%	4,015,253	(3,397,951)
2035	77%	150%	3,656,457	(3,627,165)
2036	79%	154%	3,252,220	(3,875,743)
2037	82%	159%	2,798,634	(4,144,797)
2038	85%	165%	2,291,841	(4,435,589)
2039	88%	171%	1,727,261	(4,749,422)
2040	92%	178%	1,100,003	(5,087,629)
2041	93%	187%	1,010,143	(5,451,671)
2042	93%	196%	908,778	(5,843,168)
2043	94%	207%	794,617	(6,263,904)
2044	94%	220%	666,533	(6,715,829)
2045	95%	234%	596,407	(7,201,058)
2046	95%	251%	555,796	(7,721,882)
2047	95%	270%	526,265	(8,280,790)
2048	96%	292%	417,333	(8,880,466)
2049	96%	316%	325,752	(9,523,803)
2050	97%	344%	288,840	(10,213,921)
2051	97%	377%	250,089	(10,954,174)
2052	97%	414%	196,840	(11,748,170)
2053	97%	456%	182,904	(12,599,783)

These projections reflect zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.

Section 3.7: Projected Pension Benefit Recipients and Amounts (\$'s in 000's)

Fiscal Year End	Pension		Fiscal Year End	Pension	
	Recipient Counts	Benefit Amounts		Recipient Counts	Benefit Amounts
2024	38,639	\$ 1,114,371	2066	3,513	\$ 349,347
2025	39,949	1,164,315	2067	3,065	313,765
2026	40,938	1,210,827	2068	2,661	280,141
2027	41,680	1,254,326	2069	2,298	248,516
2028	42,188	1,295,212	2070	1,974	218,928
2029	42,435	1,332,400	2071	1,685	191,414
2030	42,477	1,367,490	2072	1,428	166,004
2031	42,355	1,399,567	2073	1,202	142,714
2032	42,049	1,428,498	2074	1,003	121,548
2033	41,597	1,453,652	2075	830	102,492
2034	40,988	1,461,321	2076	681	85,510
2035	40,254	1,476,651	2077	553	70,540
2036	39,380	1,488,304	2078	445	57,504
2037	38,417	1,495,271	2079	353	46,289
2038	37,336	1,496,297	2080	278	36,773
2039	36,124	1,491,788	2081	216	28,811
2040	34,799	1,480,571	2082	167	22,248
2041	33,382	1,464,523	2083	126	16,921
2042	31,895	1,442,856	2084	95	12,670
2043	30,361	1,415,815	2085	70	9,335
2044	28,766	1,384,239	2086	52	6,768
2045	27,162	1,347,743	2087	37	4,830
2046	25,541	1,307,618	2088	26	3,394
2047	23,930	1,264,008	2089	20	2,352
2048	22,325	1,217,618	2090	14	1,611
2049	20,752	1,168,862	2091	10	1,093
2050	19,227	1,118,128	2092	7	740
2051	17,748	1,066,083	2093	5	501
2052	16,322	1,013,188	2094	4	342
2053	14,957	959,842	2095	2	238
2054	13,656	906,431	2096	2	169
2055	12,424	853,303	2097	2	123
2056	11,263	800,779	2098	1	92
2057	10,175	749,122	2099	1	70
2058	9,162	698,553	2100	1	54
2059	8,222	649,258	2101	1	42
2060	7,355	601,387	2102	0	0
2061	6,559	555,062	2103	0	0
2062	5,830	510,377	2104	0	0
2063	5,164	467,406	2105	0	0
2064	4,559	426,211	2106	0	0
2065	4,011	386,844	2107	0	0



## Section 4: Member Data

### Section 4.1: Summary of Members Included

As of June 30	2019	2020	2021	2022	2023
<b>Active Members</b>					
1. Number	12,152	11,033	9,888	8,795	8,361 <sup>1</sup>
2. Average Age	52.84	53.21	53.51	53.78	54.22
3. Average Credited Service	17.80	18.38	18.96	19.52	19.53
4. Average Entry Age	35.04	34.83	34.55	34.26	34.69
5. Average Annual Earnings	\$ 82,192	\$ 83,757	\$ 86,316	\$ 89,603	\$ 93,767
6. Number Vested	11,868	10,791	9,675	8,604	7,976
7. Percent Who Are Vested	97.7%	97.8%	97.8%	97.8%	95.4%
<b>Retirees, Disabilitants, and Beneficiaries</b>					
1. Number	36,310	37,106	37,717	38,243	38,639
2. Average Age	70.29	70.77	71.17	71.61	72.12
3. Average Years Since Retirement	12.14	12.45	12.66	12.94	13.29
4. Average Monthly Pension Benefit					
a. Base	\$ 1,660	\$ 1,704	\$ 1,752	\$ 1,802	\$ 1,846
b. COLA <sup>2</sup>	92	93	94	95	95
c. PRPA <sup>2</sup>	241	244	230	282	378
d. Adjustment	1	0	0	1	0
e. Total	\$ 1,994	\$ 2,041	\$ 2,076	\$ 2,180	\$ 2,319
<b>Vested Terminations (vested at termination, not refunded contributions, or commenced benefit)</b>					
1. Number	5,499	5,327	5,135	4,955	4,812
2. Average Age	53.06	53.52	53.92	54.37	54.98
3. Average Monthly Pension Benefit	\$ 1,123	\$ 1,158	\$ 1,205	\$ 1,258	\$ 1,306
<b>Non-Vested Terminations (not vested at termination, not refunded contributions)</b>					
1. Number	10,921	10,642	10,432	10,223	10,070
2. Average Account Balance	\$ 6,923	\$ 7,060	\$ 7,325	\$ 7,573	\$ 7,917
<b>Total Number of Members</b>	<b>64,882</b>	<b>64,108</b>	<b>63,172</b>	<b>62,216</b>	<b>61,882</b>

<sup>1</sup> Includes 3,832 male active members and 4,529 female active members.

<sup>2</sup> Calculated by taking the average of the data field, as provided by the State of Alaska, for all participants in the group.

## Summary of Members Included

As of June 30, 2023	DB					DCR Tier 4	Grand Total
	Tier 1	Tier 2	Tier 3	Total			
<b>Active Members</b>							
1. Number	449	1,714	6,198	8,361		25,448	33,809
2. Average Age	64.78	57.86	52.45	54.22		41.30	44.50
3. Average Credited Service	22.88	22.86	18.36	19.53		5.26	8.79
4. Average Entry Age	41.90	35.00	34.09	34.69		36.04	35.71
5. Annual Earnings							
a. Total (000's)	\$ 36,703	\$ 161,462	\$ 585,824	\$ 783,989		\$ 1,768,186	\$ 2,552,175
b. Average	\$ 81,744	\$ 94,202	\$ 94,518	\$ 93,767		\$ 69,482	\$ 75,488

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

As of June 30, 2023	Tier 1	Tier 2	Tier 3	Total
<b>Retirees, Disabilitants, and Beneficiaries</b>				
1. Number	22,320	9,990	6,329	38,639
2. Average Age	74.24	69.99	68.00	72.12
3. Average Years Since Retirement	17.01	9.40	6.29	13.29
4. Average Monthly Pension Benefit				
a. Base	\$ 1,806	\$ 2,080	\$ 1,618	\$ 1,846
b. COLA	121	66	49	95
c. PRPA	505	243	141	378
d. Adjustment	0	1	1	0
e. Total	\$ 2,432	\$ 2,390	\$ 1,809	\$ 2,319

## Summary of Members Included

As of June 30, 2023	Active Members	Inactive Members				Total Inactive Members
		Retirees	Covered Spouses	Covered Children / Dependents	Deferred	
<b>Retiree Medical Participants</b>						
1. Retiree Coverage Only	8,271	13,946	0	0	2,161	16,107
2. Retiree + Spouse	0	15,897	15,897	0	2,493	34,287
3. Retiree + Children / Dependents	0	246	0	304	0	550
4. Family	0	783	783	1,089	0	2,655
5. Total	8,271	30,872	16,680	1,393	4,654	53,599

As of June 30, 2023	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members
<b>Retiree Medical Participants</b>					
1. Pre-Medicare	5,519	4,730	1,393	4,437	16,079
2. Medicare Part A & B	25,108	11,857	0	217	37,182
3. Medicare Part B Only	245	93	0	0	338
4. Total	30,872	16,680	1,393	4,654	53,599

As of June 30, 2023	Retirees
<b>Summary of Retiree Medical Data Received</b>	
1. Retiree records on pension data	38,639
2. Remove duplicates on pension data	(1,259)
3. Valued in a different retiree healthcare plan <sup>1</sup>	(1,171)
4. Records without medical coverage	(5,560)
5. Medical only retirees	223
6. Total	30,872

As of June 30	2019	2020	2021	2022	2023
<b>Retiree Medical Retirees</b>					
1. Number	31,396	32,290	32,857	33,254	30,872
2. Average Age	70.06	70.41	70.87	71.31	72.27

<sup>1</sup> Each member's retiree medical benefits are valued in the plan indicated in the data from Aetna

## Summary of Members Included

### Active Members – DB Only

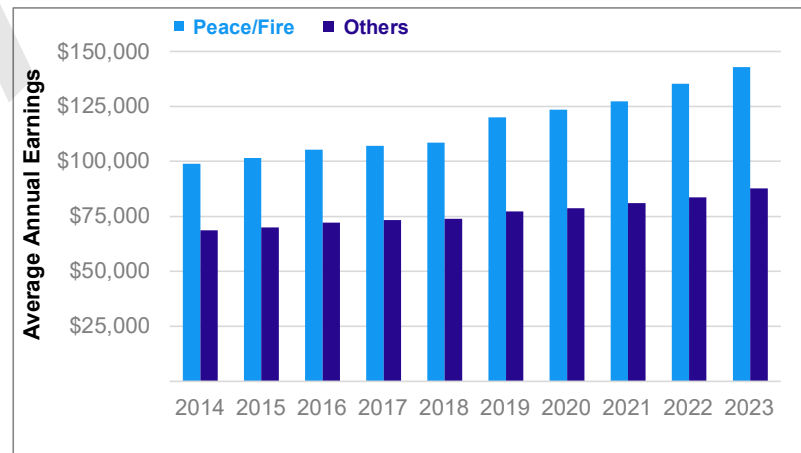
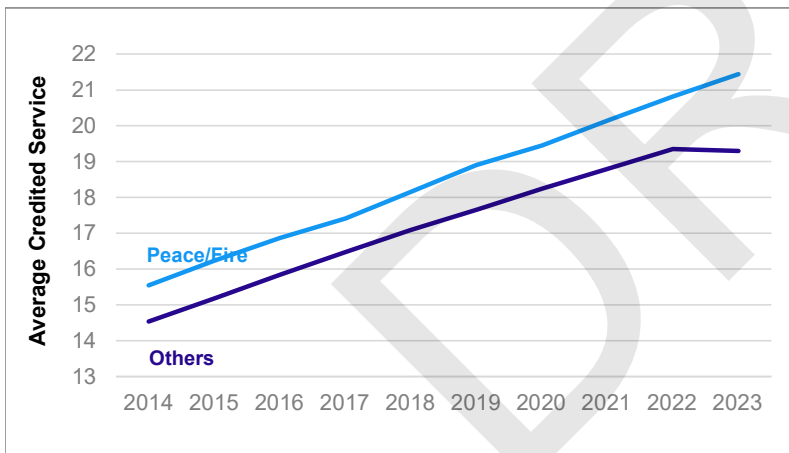
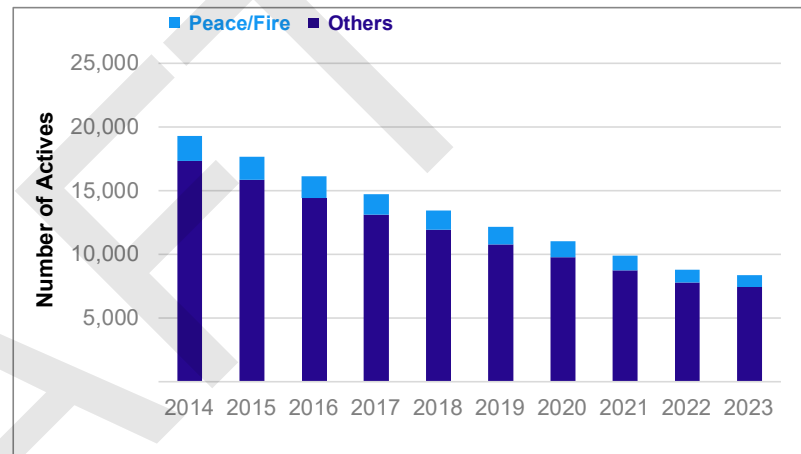
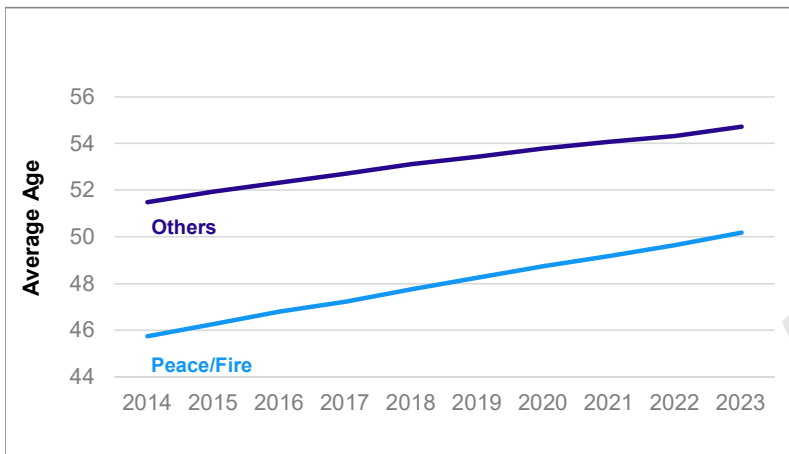
As of June 30	2019	2020	2021	2022	2023
<b>Peace Officer / Firefighter</b>					
1. Number	1,382	1,266	1,137	1,014	913 <sup>1</sup>
2. Average Age	48.25	48.74	49.18	49.64	50.18
3. Average Credited Service	18.90	19.45	20.15	20.82	21.44
4. Average Entry Age	29.35	29.29	29.03	28.82	28.74
5. Average Annual Earnings	\$ 120,089	\$ 123,436	\$ 127,327	\$ 135,357	\$ 142,982
6. Number Vested	1,374	1,260	1,134	1,011	909
7. Percent Who Are Vested	99.4%	99.5%	99.7%	99.7%	99.6%
<b>Others</b>					
1. Number	10,770	9,767	8,751	7,781	7,448 <sup>2</sup>
2. Average Age	53.43	53.79	54.07	54.32	54.72
3. Average Credited Service	17.66	18.24	18.80	19.35	19.29
4. Average Entry Age	35.77	35.55	35.27	34.97	35.43
5. Average Annual Earnings	\$ 77,329	\$ 78,613	\$ 80,987	\$ 83,641	\$ 87,735
6. Number Vested	10,494	9,531	8,541	7,593	7,067
7. Percent Who Are Vested	97.4%	97.6%	97.6%	97.6%	94.9%
<b>Total</b>					
1. Number	12,152	11,033	9,888	8,795	8,361
2. Average Age	52.84	53.21	53.51	53.78	54.22
3. Average Credited Service	17.80	18.38	18.96	19.52	19.53
4. Average Entry Age	35.04	34.83	34.55	34.26	34.69
5. Average Annual Earnings	\$ 82,192	\$ 83,757	\$ 86,316	\$ 89,603	\$ 93,767
6. Number Vested	11,868	10,791	9,675	8,604	7,976
7. Percent Who Are Vested	97.7%	97.8%	97.8%	97.8%	95.4%

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

<sup>1</sup> Includes 795 male active members and 118 female active members.

<sup>2</sup> Includes 3,037 male active members and 4,411 female active members.

Summary of Members Included - Active Members at June 30



Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 4.2: Age and Service Distribution of Active Members

Peace Officer / Firefighter

Annual Earnings by Age

Age	Number	Total Annual Earnings	Average Annual Earnings
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	27	3,619,978	134,073
40 - 44	172	24,989,294	145,287
45 - 49	261	38,225,638	146,458
50 - 54	259	38,036,906	146,861
55 - 59	141	18,877,480	133,883
60 - 64	40	5,388,430	134,711
65 - 69	11	1,156,944	105,177
70 - 74	2	247,654	123,827
75+	0	0	0

**Total 913 \$ 130,542,324 \$ 142,982**

Annual Earnings by Credited Service

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	0	\$ 0	\$ 0
1	0	0	0
2	1	100,725	100,725
3	0	0	0
4	1	98,883	98,883
<b>0 - 4</b>	<b>2</b>	<b>\$ 199,608</b>	<b>\$ 99,804</b>
5 - 9	8	788,133	98,517
10 - 14	30	3,017,525	100,584
15 - 19	317	44,415,282	140,111
20 - 24	387	55,816,401	144,228
25 - 29	145	22,713,862	156,647
30 - 34	21	3,175,165	151,198
35 - 39	2	275,233	137,617
40+	1	141,115	141,115

**Total 913 \$ 130,542,324 \$ 142,982**

Years of Credited Service by Age

Age	Years of Service										Total
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+		
0 - 19	0	0	0	0	0	0	0	0	0	0	0
20 - 24	0	0	0	0	0	0	0	0	0	0	0
25 - 29	0	0	0	0	0	0	0	0	0	0	0
30 - 34	0	0	0	0	0	0	0	0	0	0	0
35 - 39	0	3	3	19	2	0	0	0	0	0	27
40 - 44	1	4	7	111	49	0	0	0	0	0	172
45 - 49	0	0	5	73	147	36	0	0	0	0	261
50 - 54	0	1	5	58	118	72	5	0	0	0	259
55 - 59	0	0	9	36	56	31	8	1	0	0	141
60 - 64	1	0	1	17	11	5	4	0	1	1	40
65 - 69	0	0	0	3	3	1	4	0	0	0	11
70 - 74	0	0	0	0	1	0	0	1	0	0	2
75+	0	0	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>2</b>	<b>8</b>	<b>30</b>	<b>317</b>	<b>387</b>	<b>145</b>	<b>21</b>	<b>2</b>	<b>1</b>	<b>913</b>	

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

## Age and Service Distribution of Active Members

### Others

#### Annual Earnings by Age

Age	Number	Total Annual Earnings	Average Annual Earnings
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	1	80,168	80,168
35 - 39	160	13,571,275	84,820
40 - 44	744	66,740,838	89,705
45 - 49	1,243	114,260,769	91,923
50 - 54	1,591	148,174,128	93,133
55 - 59	1,844	159,331,331	86,405
60 - 64	1,182	97,259,877	82,284
65 - 69	506	40,343,338	79,730
70 - 74	125	9,580,708	76,646
75+	52	4,105,215	78,946

**Total 7,448 \$ 653,447,647 \$ 87,735**

#### Annual Earnings by Credited Service

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	40	\$ 1,799,641	\$ 44,991
1	58	3,283,631	56,614
2	59	3,886,723	65,877
3	56	3,792,091	67,716
4	74	4,833,360	65,316
<b>0 - 4</b>	<b>287</b>	<b>\$ 17,595,446</b>	<b>\$ 61,308</b>
5 - 9	475	31,747,936	66,838
10 - 14	850	62,438,080	73,457
15 - 19	2,387	206,581,739	86,545
20 - 24	2,113	200,488,490	94,883
25 - 29	964	96,898,574	100,517
30 - 34	295	29,484,909	99,949
35 - 39	57	6,100,506	107,026
40+	20	2,111,967	105,598

**Total 7,448 \$ 653,447,647 \$ 87,735**

#### Years of Credited Service by Age

Age	Years of Service									
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total
0 - 19	0	0	0	0	0	0	0	0	0	0
20 - 24	0	0	0	0	0	0	0	0	0	0
25 - 29	0	0	0	0	0	0	0	0	0	0
30 - 34	0	0	0	1	0	0	0	0	0	1
35 - 39	12	20	44	81	3	0	0	0	0	160
40 - 44	39	58	116	386	144	1	0	0	0	744
45 - 49	58	90	137	451	427	80	0	0	0	1,243
50 - 54	52	93	163	469	536	244	33	1	0	1,591
55 - 59	57	101	185	510	528	360	93	10	0	1,844
60 - 64	39	66	137	340	326	165	96	10	3	1,182
65 - 69	18	34	53	115	118	88	54	18	8	506
70 - 74	8	10	10	27	17	21	12	13	7	125
75+	4	3	5	7	14	5	7	5	2	52
<b>Total</b>	<b>287</b>	<b>475</b>	<b>850</b>	<b>2,387</b>	<b>2,113</b>	<b>964</b>	<b>295</b>	<b>57</b>	<b>20</b>	<b>7,448</b>

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

## Section 4.3: Member Data Reconciliation

### Pension

	Inactive Members						
	Active Members	Due a Refund	Deferred Benefits	Retired Members	Disabled Members	Beneficiaries	Total
<b>As of June 30, 2022</b>	<b>8,795</b>	<b>10,223</b>	<b>4,955</b>	<b>33,417 *</b>	<b>118</b>	<b>4,722</b>	<b>62,230</b>
Vested Terminations	(346)	(6)	352	0	0	0	0
Non-Vested Terminations	(31)	36	(5)	0	0	0	0
Refund of Contributions	(13)	(133)	(29)	0	0	0	(175)
Disability Retirements	(6)	0	(2)	0	8	0	0
Age Retirements	(629)	(1)	(352)	998	(16)	0	0
Deaths With Beneficiary	(6)	0	(3)	(316)	(4)	329	0
Deaths Without Beneficiary	(16)	(36)	(13)	(475)	(3)	(180)	(723)
Expired Benefits	0	0	0	0	0	0	0
Data Corrections	0	0	1	(2)	1	0	0
Converted To/From DCR Plan	308	22	24	23	1	1	379
Transfers In/Out	(5)	0	(1)	0	0	0	(6)
Rehires	304	(35)	(122)	(17)	(1)	0	129
Pick Ups***	6	0	7	11	0	37	61
<b>Net Change</b>	<b>(434)</b>	<b>(153)</b>	<b>(143)</b>	<b>222</b>	<b>(14)</b>	<b>187</b>	<b>(335)</b>
<b>As of June 30, 2023</b>	<b>8,361</b>	<b>10,070</b>	<b>4,812</b>	<b>33,639 **</b>	<b>104</b>	<b>4,909</b>	<b>61,895</b>

\* Includes 14 medical only retirees

\*\* Includes 13 medical only retirees

\*\*\* Pickup beneficiaries are primarily new DROs.



## Member Data Reconciliation

### Healthcare

	Active Members	Inactive Members				Total Inactive Members
		Retirees	Covered Spouses	Covered Children / Dependents	Deferred	
<b>As of June 30, 2022</b>	<b>8,730</b>	<b>33,758</b>	<b>13,486</b>	<b>1,408</b>	<b>5,198</b>	<b>53,850</b>
Vested Terminations	(290)	0	0	0	287	287
Non-Vested Terminations	(26)	0	0	0	0	0
Refund of Contributions	(13)	0	0	0	(28)	(28)
Disability Retirements	(5)	5	4	7	0	16
Age Retirements	(626)	626	427	134	0	1,187
Deferred Retirements	0	284	188	40	(284)	228
Retired without Medical Coverage	(71)	0	0	0	(5)	(5)
Deceased	(22)	(868)	(112)	(15)	(17)	(1,012)
New Beneficiaries	0	125	(125)	0	16	16
Added Retiree Medical Coverage	0	140	55	9	(103)	101
Added Dependent Coverage	0	0	70	64	0	134
Dropped Retiree Medical Coverage	0	(88)	(65)	(17)	8	(162)
Dropped Dependent Coverage	0	0	(381)	(234)	0	(615)
Change in Double Coverage	0	(3,122)	3,122	0	0	0
Removal of Spouse Duplicates	0	0	0	0	(326)	(326)
Rehires	295	(15)	(4)	(3)	(121)	(143)
Transfers In/Out	299	27	15	0	29	71
<b>Net Change</b>	<b>(459)</b>	<b>(2,886)</b>	<b>3,194</b>	<b>(15)</b>	<b>(544)</b>	<b>(251)</b>
<b>As of June 30, 2023</b>	<b>8,271</b>	<b>30,872</b>	<b>16,680</b>	<b>1,393</b>	<b>4,654</b>	<b>53,599</b>

## Section 4.4: Schedule of Active Member Data

### Peace Officer / Firefighter

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2023	913	\$ 130,542	\$ 142,982	5.6%	150
June 30, 2022	1,014	137,252	135,357	6.3%	150
June 30, 2021	1,137	144,771	127,327	3.2%	151
June 30, 2020	1,266	156,271	123,436	2.8%	153
June 30, 2019	1,382	165,963	120,089	10.6%	155
June 30, 2018	1,507	163,630	108,580	1.5%	155
June 30, 2017	1,606	171,821	106,987	1.6%	155
June 30, 2016	1,704	179,461	105,317	3.8%	155
June 30, 2015	1,827	185,350	101,450	2.5%	159
June 30, 2014	1,958	193,737	98,946	3.4%	159

### Others

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2023	7,448	\$ 653,448	\$ 87,735	4.9%	150
June 30, 2022	7,781	650,807	83,641	3.3%	150
June 30, 2021	8,751	708,718	80,987	3.0%	151
June 30, 2020	9,767	767,817	78,613	1.7%	153
June 30, 2019	10,770	832,832	77,329	4.6%	155
June 30, 2018	11,927	881,716	73,926	1.0%	155
June 30, 2017	13,113	960,106	73,218	1.4%	155
June 30, 2016	14,401	1,039,960	72,214	3.2%	155
June 30, 2015	15,833	1,108,218	69,994	2.1%	159
June 30, 2014	17,339	1,188,918	68,569	3.4%	159

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

## Section 4.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)
a) DRB actual reported salaries FY23 in employer list	\$ 2,399,160
b) DRB actual reported salaries FY23 in valuation data	2,334,628
c) Annualized valuation data	2,552,175
d) Valuation payroll as of June 30, 2023	2,666,416
e) Rate payroll for FY24	2,588,883
f) Rate payroll for FY26	2,599,033

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY23, including those who were not active as of June 30, 2023
- b) Payroll from valuation data for people who are in active status as of June 30, 2023
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed
- f) Payroll from (e) with two years of assumed decrements and salary scale, and 0% population growth

## Section 4.6: Summary of New Pension Benefit Recipients

### Peace Officer / Firefighter

During the Year Ending June 30	2019	2020	2021	2022	2023
<b>Service</b>					
1. Number	109	118	129	117	106
2. Average Age at Commencement	55.61	55.52	55.30	55.39	55.01
3. Average Monthly Pension Benefit	\$ 4,412	\$ 5,199	\$ 5,248	\$ 5,647	\$ 6,208
<b>Survivor (including surviving spouse and DROs)</b>					
1. Number	36	43	58	39	36
2. Average Age at Commencement	68.19	67.92	64.58	70.91	65.75
3. Average Monthly Pension Benefit	\$ 1,842	\$ 1,785	\$ 1,971	\$ 1,996	\$ 1,951
<b>Disability</b>					
1. Number	4	3	4	1	1
2. Average Age at Commencement	50.44	51.72	52.10	54.74	47.86
3. Average Monthly Pension Benefit	\$ 3,071	\$ 5,276	\$ 2,890	\$ 5,427	\$ 3,376
<b>Total</b>					
1. Number	149	164	191	157	143
2. Average Age at Commencement	58.51	58.70	58.05	59.24	57.66
3. Average Monthly Pension Benefit	\$ 3,755	\$ 4,305	\$ 4,204	\$ 4,739	\$ 5,117

## Summary of New Pension Benefit Recipients

### Peace Officer / Firefighter

	Years of Credited Service						
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/2022 – 6/30/2023:							
Average Monthly Pension	\$ 2,787	\$ 760	\$ 2,484	\$ 4,297	\$ 6,322	\$ 7,866	\$ 8,927
Average Final Avg Salary	\$ 93,744	\$ 80,385	\$ 104,037	\$ 129,639	\$ 143,492	\$ 150,864	\$ 149,341
Number of Recipients	2	2	5	14	56	21	7
Period 7/1/2021 – 6/30/2022:							
Average Monthly Pension	\$ 0	\$ 860	\$ 2,227	\$ 4,341	\$ 5,743	\$ 7,831	\$ 7,566
Average Final Avg Salary	\$ 0	\$ 60,646	\$ 97,870	\$ 122,607	\$ 137,018	\$ 144,961	\$ 119,732
Number of Recipients	0	2	7	33	42	27	7
Period 7/1/2020 – 6/30/2021:							
Average Monthly Pension	\$ 2,612	\$ 767	\$ 1,619	\$ 3,711	\$ 5,196	\$ 6,960	\$ 7,970
Average Final Avg Salary	\$ 68,013	\$ 63,962	\$ 79,481	\$ 116,789	\$ 129,218	\$ 141,383	\$ 135,765
Number of Recipients	2	5	9	26	42	40	9
Period 7/1/2019 – 6/30/2020:							
Average Monthly Pension	\$ 0	\$ 694	\$ 2,212	\$ 3,626	\$ 5,531	\$ 6,829	\$ 8,636
Average Final Avg Salary	\$ 0	\$ 60,557	\$ 107,689	\$ 111,341	\$ 131,016	\$ 140,297	\$ 127,620
Number of Recipients	0	6	11	23	40	32	9
Period 7/1/2018 – 6/30/2019:							
Average Monthly Pension	\$ 3,792	\$ 651	\$ 1,933	\$ 3,362	\$ 4,786	\$ 6,196	\$ 5,688
Average Final Avg Salary	\$ 94,797	\$ 56,617	\$ 89,247	\$ 99,086	\$ 114,079	\$ 125,509	\$ 110,542
Number of Recipients	2	5	11	25	38	26	6
Period 7/1/2017 – 6/30/2018:							
Average Monthly Pension	\$ 0	\$ 1,063	\$ 2,133	\$ 3,747	\$ 4,847	\$ 6,024	\$ 7,717
Average Final Avg Salary	\$ 0	\$ 86,908	\$ 91,941	\$ 107,039	\$ 115,635	\$ 121,972	\$ 132,459
Number of Recipients	0	4	18	19	35	30	3
Period 7/1/2016 – 6/30/2017:							
Average Monthly Pension	\$ 0	\$ 686	\$ 2,075	\$ 3,234	\$ 4,462	\$ 5,151	\$ 6,376
Average Final Avg Salary	\$ 0	\$ 74,166	\$ 83,315	\$ 99,520	\$ 109,258	\$ 104,716	\$ 108,035
Number of Recipients	0	8	9	28	41	23	14
Period 7/1/2015 – 6/30/2016:							
Average Monthly Pension	\$ 0	\$ 958	\$ 1,742	\$ 3,347	\$ 4,622	\$ 5,778	\$ 7,221
Average Final Avg Salary	\$ 0	\$ 76,190	\$ 87,241	\$ 97,297	\$ 109,236	\$ 118,513	\$ 115,323
Number of Recipients	0	6	11	19	30	28	16
Period 7/1/2014 – 6/30/2015:							
Average Monthly Pension	\$ 0	\$ 1,173	\$ 1,621	\$ 3,632	\$ 4,436	\$ 5,457	\$ 6,863
Average Final Avg Salary	\$ 0	\$ 85,992	\$ 76,254	\$ 104,320	\$ 105,430	\$ 108,874	\$ 102,705
Number of Recipients	0	8	9	26	24	25	7
Period 7/1/2013 – 6/30/2014:							
Average Monthly Pension	\$ 290	\$ 1,423	\$ 2,002	\$ 2,902	\$ 4,014	\$ 5,464	\$ 6,299
Average Final Avg Salary	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable
Number of Recipients	1	9	10	14	22	16	7

"Average Monthly Pension" includes postretirement pension adjustments and cost-of-living increases.

Beneficiaries are not included in the table above.

## Summary of New Pension Benefit Recipients

### Others

During the Year Ending June 30	2019	2020	2021	2022	2023
<b>Service</b>					
1. Number	1,288	1,166	1,171	1,121	909
2. Average Age at Commencement	61.38	61.70	62.03	62.03	61.77
3. Average Monthly Pension Benefit	\$ 2,540	\$ 2,701	\$ 2,693	\$ 2,915	\$ 3,081
<b>Survivor (including surviving spouse and DROs)</b>					
1. Number	238	297	391	326	346
2. Average Age at Commencement	69.25	72.09	72.34	70.13	72.93
3. Average Monthly Pension Benefit	\$ 1,249	\$ 1,204	\$ 1,265	\$ 1,380	\$ 1,352
<b>Disability</b>					
1. Number	17	9	14	6	8
2. Average Age at Commencement	52.95	54.21	53.39	47.91	52.27
3. Average Monthly Pension Benefit	\$ 2,313	\$ 2,422	\$ 2,587	\$ 2,533	\$ 2,566
<b>Total</b>					
1. Number	1,543	1,472	1,576	1,453	1,263
2. Average Age at Commencement	62.50	63.75	64.51	63.79	64.77
3. Average Monthly Pension Benefit	\$ 2,339	\$ 2,397	\$ 2,338	\$ 2,569	\$ 2,604

## Summary of New Pension Benefit Recipients

### Others

	Years of Credited Service						
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/2022 – 6/30/2023:							
Average Monthly Pension	\$ 1,389	\$ 742	\$ 1,284	\$ 2,272	\$ 3,416	\$ 4,947	\$ 6,593
Average Final Avg Salary	\$ 56,785	\$ 53,321	\$ 61,779	\$ 72,666	\$ 84,997	\$ 99,220	\$ 106,748
Number of Recipients	16	113	148	194	184	165	97
Period 7/1/2021 – 6/30/2022:							
Average Monthly Pension	\$ 1,453	\$ 623	\$ 1,340	\$ 2,181	\$ 3,373	\$ 4,644	\$ 6,822
Average Final Avg Salary	\$ 61,752	\$ 48,643	\$ 63,167	\$ 73,283	\$ 84,361	\$ 91,984	\$ 105,569
Number of Recipients	6	147	181	286	227	165	115
Period 7/1/2020 – 6/30/2021:							
Average Monthly Pension	\$ 553	\$ 628	\$ 1,317	\$ 2,213	\$ 3,091	\$ 4,607	\$ 6,054
Average Final Avg Salary	\$ 37,456	\$ 50,287	\$ 62,986	\$ 73,819	\$ 78,565	\$ 91,034	\$ 98,834
Number of Recipients	17	163	228	281	194	188	114
Period 7/1/2019 – 6/30/2020:							
Average Monthly Pension	\$ 492	\$ 601	\$ 1,311	\$ 2,065	\$ 3,040	\$ 4,686	\$ 6,213
Average Final Avg Salary	\$ 42,520	\$ 47,573	\$ 61,357	\$ 69,829	\$ 78,632	\$ 93,182	\$ 100,366
Number of Recipients	32	165	218	258	183	197	122
Period 7/1/2018 – 6/30/2019:							
Average Monthly Pension	\$ 652	\$ 646	\$ 1,301	\$ 2,071	\$ 3,058	\$ 4,596	\$ 5,685
Average Final Avg Salary	\$ 49,840	\$ 52,459	\$ 60,651	\$ 69,110	\$ 76,946	\$ 92,620	\$ 94,857
Number of Recipients	21	190	266	289	222	205	105
Period 7/1/2017 – 6/30/2018:							
Average Monthly Pension	\$ 414	\$ 607	\$ 1,299	\$ 1,982	\$ 3,034	\$ 4,475	\$ 6,085
Average Final Avg Salary	\$ 34,603	\$ 48,524	\$ 61,668	\$ 67,811	\$ 78,675	\$ 88,707	\$ 97,703
Number of Recipients	26	221	351	280	223	214	127
Period 7/1/2016 – 6/30/2017:							
Average Monthly Pension	\$ 381	\$ 640	\$ 1,271	\$ 2,067	\$ 3,119	\$ 4,579	\$ 6,224
Average Final Avg Salary	\$ 39,320	\$ 50,209	\$ 61,150	\$ 70,810	\$ 79,613	\$ 91,169	\$ 98,661
Number of Recipients	27	254	375	233	212	191	115
Period 7/1/2015 – 6/30/2016:							
Average Monthly Pension	\$ 434	\$ 660	\$ 1,240	\$ 2,017	\$ 3,059	\$ 4,158	\$ 6,583
Average Final Avg Salary	\$ 44,649	\$ 48,729	\$ 60,599	\$ 66,996	\$ 78,592	\$ 83,505	\$ 103,143
Number of Recipients	30	323	387	266	192	161	135
Period 7/1/2014 – 6/30/2015:							
Average Monthly Pension	\$ 430	\$ 685	\$ 1,260	\$ 2,008	\$ 3,086	\$ 4,544	\$ 6,195
Average Final Avg Salary	\$ 41,184	\$ 52,565	\$ 61,224	\$ 67,225	\$ 77,440	\$ 86,942	\$ 96,468
Number of Recipients	42	284	304	213	198	169	98
Period 7/1/2013 – 6/30/2014:							
Average Monthly Pension	\$ 503	\$ 700	\$ 1,189	\$ 2,065	\$ 3,021	\$ 4,439	\$ 5,490
Average Final Avg Salary	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable
Number of Recipients	48	347	319	241	214	224	121

“Average Monthly Pension” includes postretirement pension adjustments and cost-of-living increases.

Beneficiaries are not included in the table above.

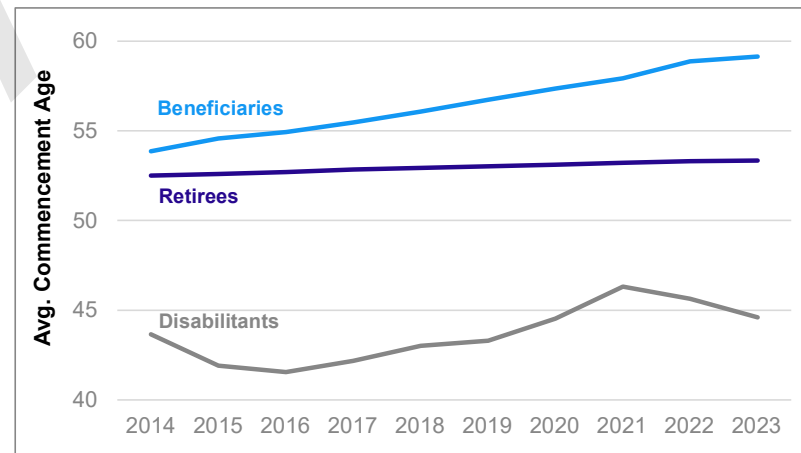
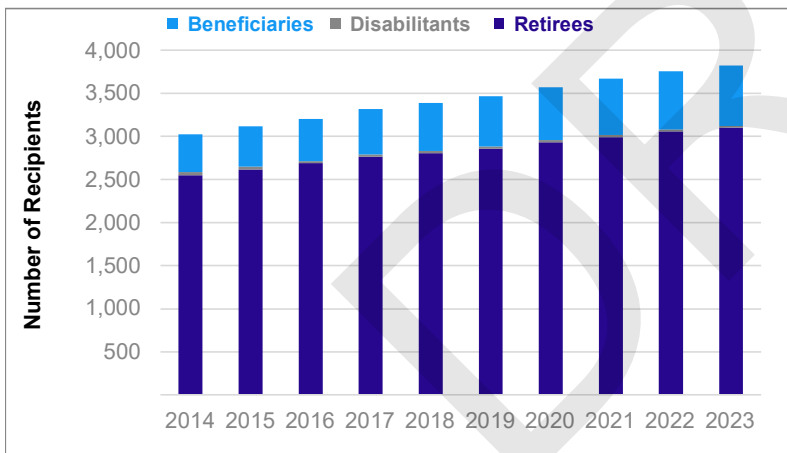
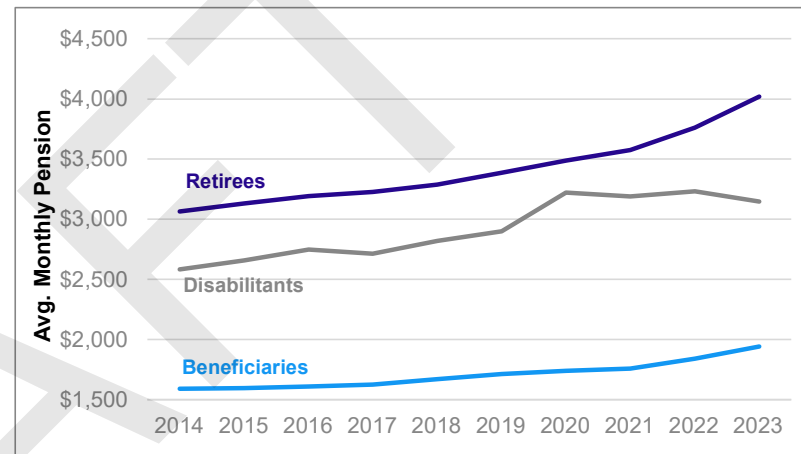
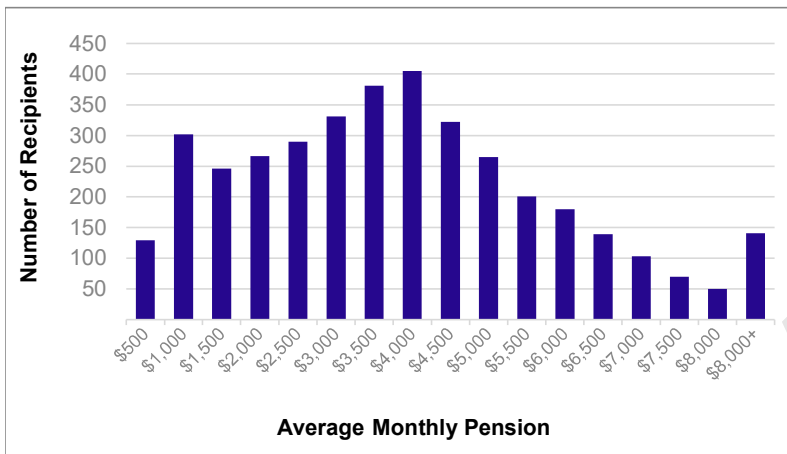
## Section 4.7: Summary of All Pension Benefit Recipients

	Peace Officer / Firefighter	Others
<b>Service</b>		
1. Number as of June 30, 2022	3,056	30,347
2. Net Change During FY23	44	179
3. Number as of June 30, 2023	3,100	30,526
4. Average Age at Commencement	53.34	58.66
5. Average Current Age	69.08	72.19
6. Average Monthly Pension Benefit	\$ 4,019	\$ 2,302
<b>Survivors (including surviving spouses and DROs)</b>		
1. Number as of June 30, 2022	675	4,047
2. Net Change During FY23	27	160
3. Number as of June 30, 2023	702	4,207
4. Average Age at Commencement	59.14	64.37
5. Average Current Age	70.85	74.48
6. Average Monthly Pension Benefit	\$ 1,941	\$ 1,243
<b>Disability</b>		
1. Number as of June 30, 2022	24	94
2. Net Change During FY23	(5)	(9)
3. Number as of June 30, 2023	19	85
4. Average Age at Commencement	44.61	46.10
5. Average Current Age	51.59	54.92
6. Average Monthly Pension Benefit	\$ 3,145	\$ 2,294
<b>Total</b>		
1. Number as of June 30, 2022	3,755	34,488
2. Net Change During FY23	66	330
3. Number as of June 30, 2023	3,821	34,818
4. Average Age at Commencement	54.36	59.32
5. Average Current Age	69.32	72.42
6. Average Monthly Pension Benefit	\$ 3,633	\$ 2,174



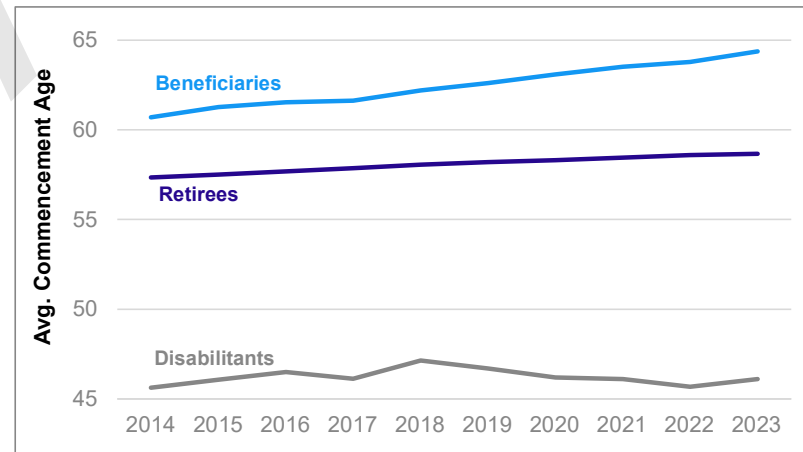
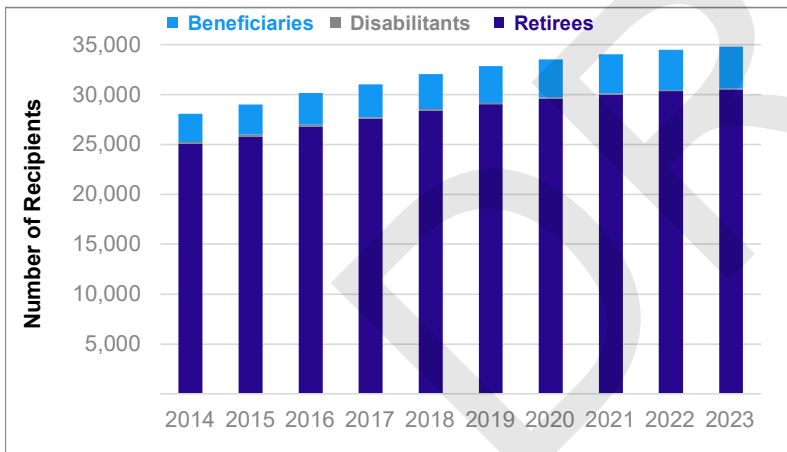
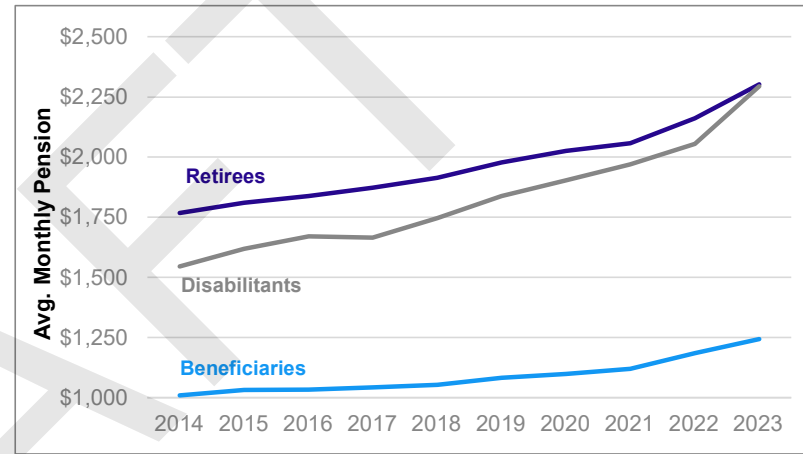
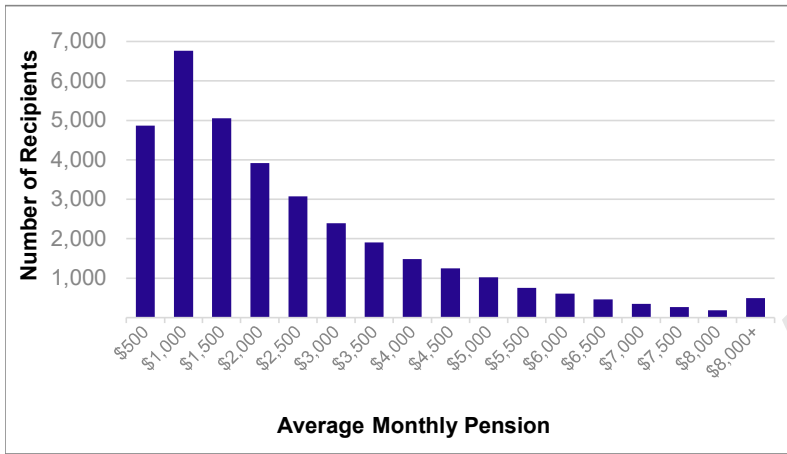
## Summary of All Pension Benefit Recipients

### Peace Officer / Firefighter



## Summary of All Pension Benefit Recipients

### Others



## Summary of All Pension Benefit Recipients

### Peace Officer / Firefighter

#### Annual Pension Benefit by Age

Age	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	0	0	0
40 - 44	13	645,885	49,683
45 - 49	74	4,689,615	63,373
50 - 54	233	15,239,759	65,407
55 - 59	327	19,090,659	58,381
60 - 64	527	24,214,049	45,947
65 - 69	758	30,167,857	39,799
70 - 74	785	30,225,753	38,504
75+	1,104	42,295,725	38,311
<b>Total</b>	<b>3,821</b>	<b>\$166,569,302</b>	<b>\$ 43,593</b>

#### Annual Pension Benefit by Years Since Commenced

Years Since Comm.	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0	163	\$ 9,598,483	\$ 58,886
1	164	9,422,428	57,454
2	185	9,678,527	52,316
3	151	8,095,398	53,612
4	151	7,051,089	46,696
<b>0 - 4</b>	<b>814</b>	<b>\$ 43,845,925</b>	<b>\$ 53,865</b>
5 - 9	667	31,752,854	47,605
10 - 14	499	18,129,531	36,332
15 - 19	583	20,099,421	34,476
20 - 24	601	22,707,557	37,783
25 - 29	374	16,345,723	43,705
30 - 34	130	5,586,850	42,976
35 - 39	119	6,689,972	56,218
40+	34	1,411,469	41,514
<b>Total</b>	<b>3,821</b>	<b>\$166,569,302</b>	<b>\$ 43,593</b>

#### Years Since Commencement by Age

Age	Years Since Commencement									
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total
0 - 19	0	0	0	0	0	0	0	0	0	0
20 - 24	0	0	0	0	0	0	0	0	0	0
25 - 29	0	0	0	0	0	0	0	0	0	0
30 - 34	0	0	0	0	0	0	0	0	0	0
35 - 39	0	0	0	0	0	0	0	0	0	0
40 - 44	9	2	1	1	0	0	0	0	0	13
45 - 49	66	8	0	0	0	0	0	0	0	74
50 - 54	165	56	10	1	1	0	0	0	0	233
55 - 59	165	120	30	7	2	1	2	0	0	327
60 - 64	184	158	81	77	26	1	0	0	0	527
65 - 69	93	182	146	162	144	26	3	1	1	758
70 - 74	48	81	153	189	206	91	12	3	2	785
75+	84	60	78	146	222	255	113	115	31	1,104
<b>Total</b>	<b>814</b>	<b>667</b>	<b>499</b>	<b>583</b>	<b>601</b>	<b>374</b>	<b>130</b>	<b>119</b>	<b>34</b>	<b>3,821</b>

## Summary of All Pension Benefit Recipients

### Others

#### Annual Pension Benefit by Age

Age	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	2	92,882	46,441
35 - 39	2	20,067	10,034
40 - 44	14	269,222	19,230
45 - 49	26	353,297	13,588
50 - 54	115	3,989,217	34,689
55 - 59	798	30,255,617	37,914
60 - 64	4,954	155,234,876	31,335
65 - 69	8,252	234,563,481	28,425
70 - 74	8,781	223,954,069	25,504
75+	11,874	259,694,129	21,871

**Total 34,818 \$ 908,426,857 \$ 26,091**

#### Annual Pension Benefit by Years Since Commenced

Years Since Comm.	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0	1,403	\$ 43,235,785	\$ 30,817
1	1,448	45,229,686	31,236
2	1,428	43,451,640	30,428
3	1,374	43,335,466	31,540
4	1,474	44,750,489	30,360
<b>0 - 4</b>	<b>7,127</b>	<b>\$220,003,066</b>	<b>\$ 30,869</b>
5 - 9	7,665	222,227,252	28,992
10 - 14	6,787	173,674,521	25,589
15 - 19	5,698	133,153,806	23,369
20 - 24	3,907	85,756,687	21,949
25 - 29	2,130	46,062,081	21,625
30 - 34	935	16,479,506	17,625
35 - 39	486	9,718,823	19,998
40+	83	1,351,115	16,278

**Total 34,818 \$908,426,857 \$ 26,091**

#### Years Since Commencement by Age

Age	Years Since Commencement									
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total
0 - 19	0	0	0	0	0	0	0	0	0	0
20 - 24	0	0	0	0	0	0	0	0	0	0
25 - 29	0	0	0	0	0	0	0	0	0	0
30 - 34	1	1	0	0	0	0	0	0	0	2
35 - 39	1	1	0	0	0	0	0	0	0	2
40 - 44	8	3	2	1	0	0	0	0	0	14
45 - 49	11	9	3	3	0	0	0	0	0	26
50 - 54	74	18	14	8	1	0	0	0	0	115
55 - 59	578	160	32	20	5	2	1	0	0	798
60 - 64	3,224	1,247	413	48	10	7	4	1	0	4,954
65 - 69	1,696	3,440	2,322	729	36	15	11	2	1	8,252
70 - 74	760	1,835	2,581	2,633	897	58	12	5	0	8,781
75+	774	951	1,420	2,256	2,958	2,048	907	478	82	11,874
<b>Total</b>	<b>7,127</b>	<b>7,665</b>	<b>6,787</b>	<b>5,698</b>	<b>3,907</b>	<b>2,130</b>	<b>935</b>	<b>486</b>	<b>83</b>	<b>34,818</b>

## Section 4.8: Pension Benefit Recipients by Type of Benefit and Option Elected

### Peace Officer / Firefighter

Amount of Monthly Pension Benefit	Number of Recipients	Type of Pension Benefit			Option Selected				
		1	2	3	1	2	3	4	5
\$ 1 – 500	129	61	68	0	85	18	7	4	15
501 – 1,000	302	163	138	1	186	64	24	15	13
1,001 – 1,500	246	132	113	1	157	51	19	8	11
1,501 – 2,000	266	170	96	0	162	51	37	9	7
2,001 – 2,500	290	216	72	2	130	83	54	11	12
2,501 – 3,000	331	258	69	4	150	103	52	15	11
3,001 – 3,500	381	329	47	5	142	145	68	16	10
3,501 – 4,000	405	350	51	4	151	156	64	19	15
4,001 – 4,500	322	305	16	1	103	138	58	20	3
4,501 – 5,000	265	254	11	0	71	117	55	20	2
5,001 – 5,500	201	193	7	1	54	95	33	15	4
5,501 – 6,000	180	174	6	0	45	93	33	9	0
6,001 – 6,500	139	136	3	0	43	59	28	6	3
6,501 – 7,000	103	98	5	0	36	44	15	8	0
7,001 – 7,500	70	70	0	0	21	31	16	2	0
7,501 – 8,000	50	50	0	0	16	21	12	1	0
8,000+	141	141	0	0	30	66	40	5	0
<b>Total</b>	<b>3,821</b>	<b>3,100</b>	<b>702</b>	<b>19</b>	<b>1,582</b>	<b>1,335</b>	<b>615</b>	<b>183</b>	<b>106</b>

#### Type of Pension Benefit

1. Regular Retirement
2. Survivor Payment
3. Disability

#### Option Selected

1. Whole Life Annuity
2. 75% Joint and Contingent Annuity
3. 50% Joint and Contingent Annuity
4. 66 2/3% Joint and Survivor Annuity
5. Level Income Option

## Pension Benefit Recipients by Type of Benefit and Option Elected

### Others

Amount of Monthly Pension Benefit	Number of Recipients	Type of Pension Benefit			Option Selected				
		1	2	3	1	2	3	4	5
\$ 1 – 500	4,864	3,782	1,081	1	2,577	1,005	700	204	378
501 – 1,000	6,766	5,594	1,161	11	3,652	1,534	1,113	292	175
1,001 – 1,500	5,051	4,346	695	10	2,583	1,178	977	199	114
1,501 – 2,000	3,912	3,433	465	14	1,895	1,043	769	126	79
2,001 – 2,500	3,070	2,726	328	16	1,462	823	586	125	74
2,501 – 3,000	2,389	2,191	181	17	1,071	649	512	89	68
3,001 – 3,500	1,906	1,782	121	3	838	570	397	68	33
3,501 – 4,000	1,484	1,406	73	5	603	469	318	64	30
4,001 – 4,500	1,246	1,201	43	2	499	412	265	50	20
4,501 – 5,000	1,018	988	26	4	380	334	241	44	19
5,001 – 5,500	755	741	14	0	287	240	184	35	9
5,501 – 6,000	611	603	7	1	213	216	142	33	7
6,001 – 6,500	459	452	6	1	163	164	106	20	6
6,501 – 7,000	341	339	2	0	121	119	83	16	2
7,001 – 7,500	268	268	0	0	90	94	64	19	1
7,501 – 8,000	183	183	0	0	67	50	42	22	2
8,000+	495	492	3	0	158	171	124	39	3
<b>Total</b>	<b>34,818</b>	<b>30,527</b>	<b>4,206</b>	<b>85</b>	<b>16,659</b>	<b>9,071</b>	<b>6,623</b>	<b>1,445</b>	<b>1,020</b>

#### Type of Pension Benefit

1. Regular Retirement
2. Survivor Payment
3. Disability

#### Option Selected

1. Whole Life Annuity
2. 75% Joint and Contingent Annuity
3. 50% Joint and Contingent Annuity
4. 66 2/3% Joint and Survivor Annuity
5. Level Income Option

Section 4.9: Pension Benefit Recipients Added to and Removed from Rolls

Peace Officer / Firefighter

Year Ended	Added to Rolls		Removed from Rolls		Rolls at End of Year		Percent Increase in Annual Pension Benefits	Average Annual Pension Benefit
	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No.	Annual Pension Benefits		
June 30, 2023	143	\$ 8,780,772	77	\$ (4,050,263)	3,821	\$ 166,569,302	8.3%	\$ 43,593
June 30, 2022	157	8,928,276	75	(1,692,346)	3,755	153,738,267	7.4%	40,942
June 30, 2021	191	9,635,568	86	2,931,719	3,673	143,117,645	4.9%	38,965
June 30, 2020	164	8,472,240	61	1,078,932	3,568	136,413,796	5.7%	38,233
June 30, 2019	149	6,713,940	71	233,335	3,465	129,020,488	5.3%	37,235
June 30, 2018	153	7,002,504	81	2,573,694	3,387	122,539,883	3.7%	36,179
June 30, 2017	165	6,971,580	54	2,132,027	3,315	118,111,073	4.3%	35,629
June 30, 2016	137	6,618,744	49	1,594,394	3,204	113,271,520	4.6%	35,353
June 30, 2015	136	5,617,344	46	633,046	3,116	108,247,168	4.8%	34,739
June 30, 2014	109	4,270,620	50	(145,771)	3,026	103,262,870	4.5%	34,125

<sup>1</sup> Numbers are estimated, and include other internal transfers.

## Pension Benefit Recipients Added to and Removed from Rolls

### Others

Year Ended	Added to Rolls		Removed from Rolls		Rolls at End of Year		Percent Increase in Annual Pension Benefits	Average Annual Pension Benefit
	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No.	Annual Pension Benefits		
June 30, 2023	1,263	\$ 39,466,224	933	\$(22,497,890)	34,818	\$ 908,426,857	7.3%	\$ 26,091
June 30, 2022	1,453	44,793,084	1,009	(5,580,072)	34,488	846,462,743	6.3%	24,544
June 30, 2021	1,576	44,216,256	1,070	20,522,550	34,044	796,089,587	3.1%	23,384
June 30, 2020	1,472	42,340,608	779	9,911,423	33,538	772,395,881	4.4%	23,030
June 30, 2019	1,543	43,301,707	765	3,096,594	32,845	739,966,696	5.7%	22,529
June 30, 2018	1,708	46,316,673	673	10,533,376	32,067	699,761,583	5.4%	21,823
June 30, 2017	1,699	44,619,382	816	14,610,212	31,032	663,978,286	4.7%	21,397
June 30, 2016	1,780	44,409,702	660	12,099,362	30,149	633,969,116	5.4%	21,028
June 30, 2015	1,583	39,939,292	627	7,232,812	29,029	601,658,776	5.7%	20,726
June 30, 2014	1,778	44,823,611	603	3,011,383	28,073	568,952,296	7.9%	20,267

<sup>1</sup> Numbers are estimated, and include other internal transfers.



# Section 5: Basis of the Actuarial Valuation

## Section 5.1: Summary of Plan Provisions

### Effective Date

January 1, 1961, with amendments through June 30, 2023. Chapter 82, 1986 Session Laws of Alaska, created a two-tier retirement system. Members who were first hired under PERS before July 1, 1986 (Tier 1) are eligible for different benefits than members hired after June 30, 1986 (Tier 2). Chapter 4, 1996 Session Laws of Alaska created a third tier for members who were first hired after June 30, 1996 (Tier 3). Chapter 9, 2005 Session Laws of Alaska, closed the plan to new members hired after June 30, 2006. The 2021 Alaska Supreme Court Metcalfe decision allows certain members the option of transferring from the DCR plan to the DB plan.

### Administration of Plan

The Commissioner of Administration or the Commissioner's designee is the administrator of the system. The Attorney General of the state is the legal counsel for the system and shall advise the administrator and represent the system in legal proceedings.

Prior to June 30, 2005, the Public Employees' Retirement Board prescribed policies and adopted regulations and performed other activities necessary to carry out the provisions of the system. The Alaska State Pension Investment Board, Department of Revenue, Treasury Division was responsible for investing PERS funds.

On July 27, 2005, Senate Bill 141, enacted as Chapter 9, 2005 Session laws of Alaska, replaced the Public Employees' Retirement Board and the Alaska State Pension Investment Board with the Alaska Retirement Management Board.

### Employers Included

Currently there are 150 employers participating in PERS, including the State of Alaska and 149 political subdivisions and public organizations. Two additional political subdivisions participate in PERS for healthcare benefits only.

### Membership

PERS membership is mandatory for all permanent full-time and part-time employees of the State of Alaska and participating political subdivisions and public organizations, unless they are specifically excluded by Alaska Statute or employer participation agreements. Employees participating in the University of Alaska's Optional Retirement Plan or other retirement plans funded by the State are not covered by PERS. Elected officials may waive PERS membership.

Certain members of the Alaska Teachers' Retirement System (TRS) are eligible for PERS retirement benefits for their concurrent elected public official service with municipalities. In addition, employees who work half-time in PERS and TRS simultaneously are eligible for half-time PERS and TRS credit.

Senate Bill 141, signed into law on July 27, 2005, closes the plan effective July 1, 2006, to new members first hired on or after July 1, 2006.

The 2021 Alaska Supreme Court Metcalfe decision allows certain members the option of transferring from the DCR plan to the DB plan.

## **Credited Service**

Permanent employees who work at least 30 hours a week earn full-time credit; part-time employees working between 15 and 30 hours a week earn partial credit based on the number of hours worked. Members receiving PERS occupational disability benefits continue to earn PERS credit while disabled. Survivors who are receiving occupational death benefits continue to earn PERS service credit while occupational survivor benefits are being paid.

Members may claim other types of service, including:

- part-time State of Alaska service rendered after December 31, 1960, and before January 1, 1976;
- service with the State, former Territory of Alaska, or U.S. Government in Alaska before January 1, 1961;
- past Peace Officer, correctional officer, fire fighter, and special officer service after January 1, 1961;
- military service (not more than five years may be claimed);
- temporary service after December 31, 1960;
- elected official service before January 1, 1981;
- Alaska Bureau of Indian Affairs service;
- past service rendered by employees who worked half-time in PERS and TRS simultaneously;
- leave without pay service after June 13, 1987, while receiving Workers' Compensation;
- Village Public Safety Officer service; and
- service as a temporary employee of the legislature before July 1, 1979, but this service must have been claimed no later than July 1, 2003, or by the date of retirement, if sooner (not more than ten years may be claimed).

Except for service before January 1, 1961, with the State, former Territory of Alaska, or U.S. Government in Alaska, contributions are required for all past service.

Past employment with participating political subdivisions that occurred before the employers joined PERS is creditable if the employers agree to pay the required contributions.

At the election of certain PERS members, certain service may be credited in the same fashion as members in TRS.

Members employed as dispatchers or within a state correctional facility may, at retirement, elect to convert their dispatcher or correctional facility service from "all other" service to Peace Officer/Firefighter service and retire under the 20-year retirement option. Members pay the full actuarial cost of conversion.

## **Employer Contributions**

PERS employers contribute the amounts required, in addition to employees' contributions, to fund the benefits of the system.

The normal cost rate is a uniform rate for all participating employers (less the value of members' contributions).

The past service rate is a uniform rate for all participating employers to amortize the unfunded past service liability with payments that are a level percentage of payroll amount over a closed 25-year period starting June 30, 2014. Effective June 30, 2018, each future year's unfunded service liability is separately amortized on a level percent of pay basis over 25 years.

Employer rates cannot be less than the normal cost rate.

Pursuant to AS 39.35.255 effective July 1, 2008 and subsequently amended on July 1, 2021, each non-state PERS employer will pay a simple uniform contribution rate of 22% of non-state member payroll and

the State as an employer will pay the total contribution rate, adopted by the Board, of State member payroll.

### **Additional State Contributions**

Pursuant to AS 39.35.280 effective July 1, 2008, the State shall contribute an amount (in addition to the State contribution as an employer) that, when combined with the total employer contributions, will be sufficient to pay the total contribution rate adopted by the Board.

### **Member Contributions**

**Mandatory Contributions:** Peace Officer/Firefighter members are required to contribute 7.5% of their compensation; all Others contribute 6.75%. Those all Others who have elected to have their service calculated under TRS rules contribute 9.76% of their compensation. Members' contributions are deducted from gross wages before federal income taxes are withheld.

**Contributions for Claimed Service:** Member contributions are also required for most of the claimed service described above.

**Voluntary Contributions:** Members may voluntarily contribute up to 5% of their salary on an after-tax basis. Voluntary contributions are recorded in a separate account and are payable to the:

- a. member in lump sum payment upon termination of employment;
- b. member's beneficiary if the member dies; or
- c. member in a lump sum, life annuity, or payments over a designated period of time when the member retires.

**Interest:** Members' contributions earn 4.5% interest, compounded semiannually on June 30 and December 31.

**Refund of Contributions:** Terminated members may receive refunds of their member contribution accounts which includes their mandatory and voluntary contributions, indebtedness payments, and interest earned. Terminated members' accounts may be attached to satisfy claims under Alaska Statute 09.38.065, federal income tax levies, and valid Qualified Domestic Relations Orders.

**Reinstatement of Contributions:** Refunded accounts and the corresponding PERS service may be reinstated upon reemployment in PERS prior to July 1, 2010. Interest accrues on refunds until paid in full or members retire.

### **Retirement Benefits**

#### **Eligibility**

- a. Members, including deferred vested members, are eligible for normal retirement at age 55 or early retirement at age 50 if they were hired before July 1, 1986 (Tier 1), and age 60 or early retirement at age 55 if they were hired on or after July 1, 1986 (Tiers 2 & 3). Additionally, they must have at least:
  - (i) five years of paid-up PERS service;
  - (ii) 60 days of paid-up PERS service as employees of the legislature during each of five legislative sessions and they were first hired by the legislature before May 30, 1987;
  - (iii) 80 days of paid-up PERS service as employees of the legislature during each of five legislative sessions and they were first hired by the legislature after May 29, 1987;
  - (iv) two years of paid-up PERS service and they are vested in TRS; or
  - (v) two years of paid-up PERS service and a minimum three years of TRS service to qualify for a public service benefit.

- b. Members may retire at any age when they have:
  - (i) 20 paid-up years of PERS Peace Officer/Firefighter service; or
  - (ii) 30 paid-up years of PERS "all other" or "elected official" service.

### **Benefit Type**

Lifetime benefits are paid to members. Eligible members may receive normal, unreduced benefits when they (1) reach normal retirement age and complete the service required; or (2) satisfy the minimum service requirements under the "20 and out" or "30 and out" provisions. Members may receive early, reduced benefits when they reach early retirement age and complete the service required. Benefits are reduced by 6% per year prior to a member's normal retirement date.

Members may select a joint and survivor option. Members who entered PERS prior to July 1, 1996 may also select a 66-2/3 last survivor option or a level income option. Under these options and early retirement, benefits are actuarially adjusted so that members receive the actuarial equivalents of their normal benefit amounts.

### **Benefit Calculations**

Retirement benefits are calculated by multiplying the average monthly compensation (AMC) times credited PERS service times the percentage multiplier. The AMC is determined by averaging the salaries earned during the five highest (three highest for Peace Officer/Firefighter members or members hired prior to July 1, 1996) consecutive payroll years. Members must earn at least 115 days of credit in the last year worked to include it in the AMC calculation. PERS pays a minimum benefit of \$25.00 per month for each year of service when the calculated benefit is less.

The percentage multipliers for Peace Officer/Firefighter members are 2% for the first ten years of service and 2.5% for all service over ten years.

The percentage multipliers for all Others are 2% for the first ten years, 2.25% for the next ten years, and 2.5% for all remaining service earned on or after July 1, 1986. All service before that date is calculated at 2%.

Salaries are subject to compensation limits under IRC 401(a)(17) for members first hired on or after July 1, 1996. Retirement benefit amounts are subject to IRC 415(b) limits regardless of hire date.

### **Indebtedness**

Members who terminate and refund their PERS contributions are not eligible to retire unless they return to PERS employment and pay back their refunds plus interest or accrue additional service which qualifies them for retirement. PERS refunds must be paid in full if the corresponding service is to count toward the minimum service requirements for retirement. Refunded PERS service is included in total service for the purpose of calculating retirement benefits. However, when refunds are not completely paid before retirement, benefits are actuarially reduced for life. Indebtedness balances may also be created when a member purchases qualified claimed service.

### **Reemployment of Retired Members**

Retirement and retiree healthcare benefits are suspended while retired members are reemployed under PERS. During reemployment, members earn additional PERS service and contributions are withheld from their wages. A member who retired with a normal retirement benefit can elect to waive payment of PERS contributions. The waiver allows the member to continue receiving the retirement benefit during the period of reemployment. Members who elect the waiver option do not earn additional PERS service. The Waiver Option first became effective July 1, 2005 and applies to reemployment periods after that date. The Waiver Option is not available to members who retired early or under the Retirement Incentive Programs (RIPs). The Waiver Option is no longer available after June 30, 2009.

Members retired under the Retirement Incentive Programs (RIPs) who return to employment will:

- a. forfeit the three years of incentive credits that they received;
- b. owe PERS 150% of the benefits that they received for state and political subdivision members, and 110% for school district employees, under the 1996-2000 RIP, which may include costs for health insurance, excluding amounts that they paid to participate for the 1986 and 1989 RIPs. Under prior RIPs, the penalty is 110% of the benefits received; and
- c. be charged 7% interest from the date that they are reemployed until their indebtedness is paid in full or they retire again. If the indebtedness is not completely paid, future benefits will be actuarially reduced for life.

Employers make contributions to the unfunded liability of the plan on behalf of rehired retired members at the rate the employer is making contributions to the unfunded liability of the plan for other members.

### **Postemployment Healthcare Benefits**

Major medical benefits are provided to retirees and their surviving spouses by PERS for all employees hired before July 1, 1986 (Tier 1) and disabled retirees. Employees hired after June 30, 1986 (Tier 2) and their surviving spouses with five years of credited service (or ten years of credited service for those first hired after June 30, 1996 (Tier 3)) must pay the full monthly premium if they are under age sixty and will receive benefits paid by PERS if they are over age sixty. Tier 3 Members with between five and ten years of credited service must pay the full monthly premium regardless of their age. Tier 2 and Tier 3 Members with less than five years of credited service are not eligible for postemployment healthcare benefits. Tier 2 Members who are receiving a conditional benefit and are age eligible are eligible for postemployment healthcare benefits. In addition, Peace Officers and their surviving spouses with twenty-five years of Peace Officer membership service, Other employees and their surviving spouses with thirty years of membership service, and any disabled member receive benefits paid by PERS, regardless of their age or date of hire.

Medical, prescription drug, dental, vision, and audio coverage is provided through the AlaskaCare Retiree Health Plan. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination. Participants in dental, vision, and audio coverage pay a full self-supporting rate and those benefits are not included in this valuation.

Starting in 2022, prior authorization is required for certain specialty medications for all participants. There is no change to the medications that are covered by the plan.

Starting in 2022, certain preventive benefits for pre-Medicare participants are covered by the plan.

Surviving spouses continue coverage only if a pension payment form that provided survivor benefits was elected. Alternate payees (i.e. individuals who are the subject of a domestic relations order or DRO) are allowed to participate in the plan, but must pay the full cost.

Where premiums are required prior to age 60, the valuation bases this payment upon the age of the retiree.

Participants in the defined benefit plan are covered under the following benefit design:

Plan Feature	Amounts
Deductible (single/family)	\$150 / \$450
Coinsurance (most services)	20%
Outpatient surgery/testing	0%
Maximum Out-of-Pocket (single/family, excluding deductible)	\$800 / \$2,400
Rx Copays (generic/brand/mail-order), does not apply to OOP max	\$4 / \$8 / \$0
Lifetime Maximum	\$2,000,000

The plan coordinates with Medicare on a traditional Coordination of Benefits Method. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.

### Disability Benefits

Monthly disability benefits are paid to permanently disabled members until they die, recover, or become eligible for normal retirement. Members are appointed to normal retirement on the first of the month after they become eligible.

#### Occupational Disability

Members are not required to satisfy age or service requirements to be eligible for occupational disability. Monthly benefits are equal to 40% of their gross monthly compensation on the date of their disability. Members on occupational disability continue to earn PERS service until they become eligible for normal retirement. Peace Officer/Firefighter members may elect to retain the disability benefit formula for the calculation of their normal retirement benefits.

At the time a disabled Peace Officer/Firefighter member retires, the retirement benefit will be increased by a percentage equal to the total cumulative percentage that has been applied to the disability benefit.

#### Non-occupational Disability

Members must be vested (five paid up years of PERS service) to be eligible for non-occupational disability benefits. Monthly benefits are calculated based on the member's average monthly compensation and PERS service on the date of termination from employment because of disability. Members do not earn PERS service while on non-occupational disability.

## **Death Benefits**

Monthly death benefits may be paid to a spouse or dependent children upon the death of a member. If monthly benefits are not payable under the occupational and non-occupational death provisions, the designated beneficiary receives the lump sum benefit described below.

### **Occupational Death**

When an active member (vested or non-vested) dies from occupational causes, a monthly survivor's pension may be paid to the spouse. The pension equals 40% of the member's gross monthly compensation on the date of death or disability, if earlier. If there is no spouse, the pension may be paid to the member's dependent children. On the member's normal retirement date, the benefit converts to a normal retirement benefit. The normal benefit is based on the member's salary on the date of death and service, including service accumulated from the date of the member's death to the normal retirement date. Survivors of Peace Officer/Firefighter members receive the greater of 50% of the member's gross monthly compensation on the date of death or disability, or 75% of the member's monthly normal retirement benefit (including service projected to Normal Retirement). If the member is unmarried with no children, a refund of contributions is payable to the estate.

### **Death after Occupational Disability**

When a member dies while occupationally disabled, benefits are paid as described above in Occupational Death.

### **Non-Occupational Death**

When a vested member dies from non-occupational causes, the surviving spouse may elect to receive a monthly 50% joint and survivor benefit or a lump sum benefit. The monthly benefit is calculated on the member's average monthly compensation and PERS service at the time of termination or death.

### **Lump Sum Non-Occupational Death Benefit**

Upon the death of a member who has less than one year of service, the designated beneficiary receives the member's contribution account, which includes mandatory and voluntary contributions, indebtedness payments, and interest earned. If the member has more than one year of PERS service or is vested, the beneficiary also receives \$1,000 and \$100 for each year of PERS service.

### **Death After Retirement**

When a retired member dies, the designated beneficiary receives the member's contribution account, less any benefits already paid and the member's last benefit check. If the member selected a survivor option at retirement, the eligible spouse receives continuing, lifetime monthly benefits.

### **Postretirement Pension Adjustments**

Postretirement pension adjustments (PRPAs) are granted annually to eligible benefit recipients when the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage increases during the preceding calendar year. PRPAs are calculated by multiplying the recipient's base benefit including past PRPAs, but excluding the Alaska COLA, times:

- a. The lesser of 75% of the CPI increase in the preceding calendar year or 9%, if the recipient is at least age 65 or on PERS disability; or
- b. The lesser of 50% of the CPI increase in the preceding calendar year or 6%, if the recipient is at least age 60, or under age 60 if the recipient has been receiving benefits for at least five years.

Ad hoc PRPAs, up to a maximum of 4%, may be granted to eligible recipients who were first hired before July 1, 1986 (Tier 1) if the CPI increases and the funded ratio is at least 105%.

In a year where an ad hoc PRPA is granted, eligible recipients will receive the higher of the two calculations.

### **Alaska Cost-of-Living Allowance (COLA)**

Eligible benefit recipients who reside in Alaska receive an Alaska COLA equal to 10% of their base benefits or \$50, whichever is more. The following benefit recipients are eligible:

- a. members who first entered PERS before July 1, 1986 (Tier 1) and their survivors;
- b. members who first entered PERS after June 30, 1986 (Tiers 2 & 3) and their survivors if they are at least age 65; and
- c. all disabled members.

### **Changes in Benefit Provisions Valued Since the Prior Valuation**

There were no changes in benefit provisions since the prior valuation.



## Section 5.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006. Changes in methods were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was changed effective June 30, 2014.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay.

Effective June 30, 2018, the Board adopted a layered UAAL amortization method: Layer #1 equals the sum of (i) the UAAL at June 30, 2018 based on the 2017 valuation, plus (ii) the FY18 experience gain/loss. Layer #1 is amortized over the remainder of the 25-year closed period that was originally established in 2014<sup>1</sup>. Layer #2 equals the change in UAAL at June 30, 2018 due to the experience study and EGWP implementation. Layer #2 is amortized over a separate closed 25-year period starting in 2018. Future layers will be created each year based on the difference between actual and expected UAAL occurring that year, and will be amortized over separate closed 25-year periods. The UAAL amortization continues to be on a level percent of pay basis. State statutes allow the contribution rate to be determined on payroll for all members, defined benefit and defined contribution member payroll combined.

Projected pension and postemployment healthcare benefits were determined for all active members. Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year from the assumed entry age to the assumed retirement age were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for retired members and their beneficiaries currently receiving benefits, terminated vested members and disabled members not yet receiving benefits was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

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<sup>1</sup> Layer #1 is referred to as "initial amount" in Sections 1.2 and 1.3.

## Valuation of Assets

The actuarial asset value was reinitialized to equal Fair Value of Assets as of June 30, 2014. Beginning in FY15, the asset valuation method recognizes 20% of the gain or loss each year, for a period of five years. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP.

## Changes in Methods Since the Prior Valuation

There were no changes in the asset or valuation methods since the prior valuation.

## Valuation of Retiree Medical and Prescription Drug Benefits

This section outlines the detailed methodology used in the internal model developed by Buck to calculate the initial per capita claims cost rates for the PERS postemployment healthcare plan. Note that the methodology reflects the results of our annual experience rate update for the period from July 1, 2022 to June 30, 2023.

Base claims cost rates are incurred healthcare costs expressed as a rate per member per year. Ideally, claims cost rates should be derived for each significant component of cost that can be expected to require differing projection assumptions or methods (i.e., medical claims, prescription drug claims, administrative costs, etc.). Separate analysis is limited by the availability and historical credibility of cost and enrollment data for each component of cost. This valuation reflects non-prescription claims separated by Medicare status, including eligibility for free Part A coverage. Prescription costs are analyzed separately as in prior valuations. Administrative costs are assumed in the final per capita claims cost rates used for valuation purposes, as described below. Analysis to date on Medicare Part A coverage is limited since Part A claim data is not available by individual, nor is this status incorporated into historical claim data.

### Benefits

Medical, prescription drug, dental, vision and audio coverage is provided through the AlaskaCare Retiree Health Plan and is available to employees of the State and subdivisions who meet retirement criteria based on the retirement plan tier in effect at their date of hire. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination for those Medicare-eligible. Dental, vision and audio claims (DVA) are excluded from data analyzed for this valuation because those are retiree-pay all benefits where rates are assumed to be self-supporting. Buck relies upon rates set by a third-party for the DVA benefits. Buck reviewed historical rate-setting information and views contribution rate adjustments made are not unreasonable.

### Administration and Data Sources

The plan was administered by Wells Fargo Insurance Services (acquired by HealthSmart, in January 2012) from July 1, 2009 through December 31, 2013 and by Aetna effective January 1, 2014.

Claims incurred for the period from July 2021 through June 2023 (FY22 through FY23) were provided by the State of Alaska from reports extracted from their data warehouse, which separated claims by Medicare status. Monthly enrollment data for the same period was provided by Aetna.

Aetna also provided census information identifying Medicare Part B only participants. These participants are identified when hospital claims are denied by Medicare; Aetna then flags that participant as a Part B only participant. Buck added newly identified participants to our list of Medicare Part B only participants. Buck assumes that once identified as Part B only, that participant remains in that status until we are notified otherwise.

Aetna provided a snapshot file as of July 1, 2023 of retirees and dependents that included a coverage level indicator. The monthly enrollment data includes double coverage participants. These are participants whereby both the retiree and spouse are retirees from the State and both are reflected with Couple coverage in the enrollment. In this case, such a couple would show up as four members in the

monthly enrollment (each would be both a retiree and a spouse). As a result, the snapshot census file was used to adjust the total member counts in the monthly enrollment reports to estimate the number of unique participants enrolled in coverage. Based on the snapshot files from the last two valuations, the total member count in the monthly enrollment reports needs to be reduced by approximately 13% to account for the number of participants with double coverage.

Aetna does not provide separate experience by Medicare status in standard reporting, so the special reports mentioned above from the data warehouse were used this year to obtain that information and incorporate it into the per capita rate development for each year of experience (with corresponding weights applied in the final per capita cost).

### Methodology

Buck projected historical claim data to FY24 for retirees using the following summarized steps:

1. Develop historical annual incurred claim cost rates – an analysis of medical costs was completed based on claims information and enrollment data provided by the State of Alaska and Aetna for each year in the experience period of FY22 through FY23.
  - Costs for medical services and prescriptions were analyzed separately, and separate trend rates were developed to project expected future medical and prescription costs for the valuation year (e.g., from the experience period up through FY24).
  - Because the reports provided reflected incurred claims, no additional adjustment was needed to determine incurred claims to be used in the valuation.
  - An offset for costs expected to be reimbursed by Medicare was incorporated beginning at age 65. Alaska retirees who do not have 40 quarters of Medicare-covered compensation do not qualify for Medicare Part A coverage free of charge. This is a relatively small and closed group. Medicare was applied to State employment for all employees hired after March 31, 1986. For the “no-Part A” individuals who are required to enroll in Medicare Part B, the State is the primary payer for hospital bills and other Part A services. Claims experience is not available separately for participants with both Medicare Parts A and B and those with Part B only. For Medicare Part B only participants, a lower average claims cost was applied to retirees covered by both Medicare Part A and B vs. retirees covered only by Medicare Part B based upon manual rate models that estimate the Medicare covered proportion of medical costs. To the extent that no-Part A claims can be isolated and applied strictly to the appropriate closed group, actuarial accrued liability will be more accurate.
  - Based on census data received from Aetna, less than 1% of the current retiree population was identified as having coverage only under Medicare Part B. We assume that 2% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.
  - Based upon a reconciliation of valuation census data to the snapshot eligibility files provided by Aetna as of July 1, 2022, and July 1, 2023, Buck adjusted member counts used for duplicate records where participants have double coverage; i.e. primary coverage as a retiree and secondary coverage as the covered spouse of another retiree. This is to reflect the total cost per distinct individual/member which is then applied to distinct members in the valuation census.
  - Buck understands that pharmacy claims reported do not reflect rebates. Based on actual pharmacy rebate information provided by Optum, rebates were assumed to be 20.1% of pre-Medicare, and 13.5% of Medicare prescription drug claims for FY22; and 31.8% of pre-Medicare, and 16.4% of Medicare prescription drug claims for FY23.
2. Develop estimated EGWP reimbursements – Segal provided estimated 2024 EGWP subsidies, developed with the assistance of OptumRx. These amounts are applicable only to Medicare-eligible participants.

3. Adjust for claim fluctuation, anomalous experience, etc. – explicit adjustments are often made for anticipated large claims or other anomalous experience. FY22 and FY23 experience was thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY22 and FY23 claims was appropriate for use in the June 30, 2023 valuation. Total medical and prescription drug claims experience for FY22 and FY23 was reasonable when compared to pre-COVID levels, so no adjustments were used in the per capita claims cost development. In addition, we did not make any large claim adjustments due to group size and demographics. We do blend both Alaska plan-specific and national trend factors as described below. Buck compared data utilized to lag reports and quarterly plan experience presentations provided by the State and Aetna to assess accuracy and reasonableness of data.
4. Trend all data points to the projection period – project prior years’ experience forward to FY24 for retiree benefits on an incurred claim basis. Trend factors derived from historical Alaska-specific experience and national trend factors are shown in the table in item 5 below.
5. Apply credibility to prior experience – adjust prior year’s data by assigning weight to recent periods, as shown at the right of the table below. The Board approved a change in the weighting of experience periods beginning with the June 30, 2017 valuation as outlined below. Note also that for FY23 to FY24 medical and both years of prescription drugs, we averaged projected plan costs using Alaska-specific trend factors and national trend factors, assigning 75% weight to Alaska-specific trends and 25% to national trends. For FY22 to FY23 medical, we applied 100% weight to national trends because the Alaska-specific trends were impacted by COVID-19:

<b>Alaska-Specific and National Average Weighted Trend from Experience Period to Valuation Year</b>			
<b>Experience Period</b>	<b>Medical</b>	<b>Prescription</b>	<b>Weighting Factors</b>
FY22 to FY23	7.4% Pre-Medicare / 5.6% Medicare	9.5%	50%
FY23 to FY24	11.1% Pre-Medicare / 7.4% Medicare	10.4%	50%

Trend assumptions used for rate development are assessed annually and as additional/improved reporting becomes available, we will incorporate into rate development as appropriate.

6. Starting in 2022, prior authorization is required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The resulting adjustment factors for pre-Medicare prescription drug, Medicare prescription drug, and EGWP costs were applied to claims experience incurred before January 1, 2022. Additionally, starting in 2022, certain preventive benefits for pre-Medicare participants are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The resulting adjustment factor for pre-Medicare medical costs was applied to claims experience incurred before January 1, 2022.
7. Develop separate administration costs – no adjustments were made for internal administrative costs. Third party retiree plan administration fees for FY24 are based upon total fees projected to 2024 by Segal based on actual FY23 fees. The annual per participant per year administrative cost rate for medical and prescription benefits is \$497.

### **Healthcare Reform**

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, and was in effect at the time the legislation was enacted, not all provisions of the health reform legislation apply to the State plan. Unlimited lifetime benefits and

dependent coverage to age 26 are two of these provisions. We reviewed the impact of including these provisions, but there was no decision made to adopt them, and no requirement to do so.

Because Transitional Reinsurance fees are only in effect until 2016, we excluded these for valuation purposes.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

The Inflation Reduction Act was signed into law on August 16, 2022. The law contains several provisions that are expected to impact Alaska's Medicare prescription drug plan (EGWP), which will be considered at the next measurement date.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

## **Data**

In accordance with actuarial standards, we note the following specific data sources and steps taken to value retiree medical benefits:

The Division of Retirement and Benefits provided pension valuation census data, which for people currently in receipt of healthcare benefits was supplemented by coverage data from the healthcare claims administrator (Aetna).

Certain adjustments and assumptions were made to prepare the data for valuation:

- All records provided with retiree medical coverage on the Aetna data were included in this valuation and we relied on the Aetna data as the source of medical coverage for current retirees and their dependents.
- Some records in the Aetna data were duplicates due to the double coverage (i.e. coverage as a retiree and as a spouse of another retiree) allowed under the plan. Records were adjusted for these members so that each member was only valued once. Any additional value of the double coverage (due to coordination of benefits) is small and reflected in the per capita costs.
- Covered children included in the Aetna data were valued until age 23, unless disabled. We assumed that those dependents over 23 were only eligible and valued due to being disabled.
- For individuals included in the pension data expecting a future pension, we valued health benefits starting at the same point that the pension benefit is assumed to start.
- Some records in the pension data were duplicates due to being a covered spouse in the Aetna data. Records were adjusted for these members so that each inactive member was only valued once, removing the record that came in through the pension data.

We are not aware of any other data issues that would be expected to have a material impact on the results and there are no unresolved matters related to the data.

The chart below shows the basis of setting the per capita claims cost assumption, which includes both PERS and TRS.

	Medical		Prescription Drugs (Rx)	
	Pre-Medicare	Medicare	Pre-Medicare	Medicare
<b>A. Fiscal 2022</b>				
1. Incurred Claims	\$ 197,733,173	\$ 98,249,082	\$ 64,076,270	\$ 230,832,315
2. Adjustments for Rx Rebates	<u>0</u>	<u>0</u>	<u>(12,879,330)</u>	<u>(31,162,363)</u>
3. Net incurred claims	\$ 197,733,173	\$ 98,249,082	\$ 51,196,940	\$ 199,669,953
4. Average Enrollment	17,072	48,698	17,072	48,698
5. Claim Cost Rate (3) / (4)	11,582	2,018	2,999	4,100
6. Trend to Fiscal 2024	1.193	1.134	1.207	1.207
7. Fiscal 2024 Incurred Cost Rate (5) x (6)	\$ 13,820	\$ 2,288	\$ 3,619	\$ 4,948
8. Adjustment Factor for 2022 Plan Changes	1.007	1.000	0.957	0.988
9. Adjusted Fiscal 2024 Incurred Cost Rate (7) x (8)	\$ 13,916	\$ 2,288	\$ 3,462	\$ 4,888

<b>B. Fiscal 2023</b>				
1. Incurred Claims	\$ 211,125,808	\$ 110,136,448	\$ 66,184,443	\$ 264,456,476
2. Adjustments for Rx Rebates	<u>0</u>	<u>0</u>	<u>(21,046,653)</u>	<u>(43,370,862)</u>
3. Net incurred claims	\$ 211,125,808	\$ 110,136,448	\$ 45,137,790	\$ 221,085,614
4. Average Enrollment	16,250	50,465	16,250	50,465
5. Claim Cost Rate (3) / (4)	12,992	2,182	2,778	4,381
6. Trend to Fiscal 2024	1.111	1.074	1.102	1.102
7. Fiscal 2024 Incurred Cost Rate (5) x (6)	\$ 14,434	\$ 2,344	\$ 3,061	\$ 4,828
8. Adjustment Factor for 2022 Plan Changes	1.000	1.000	1.000	1.000
9. Adjusted Fiscal 2024 Incurred Cost Rate (7) x (8)	\$ 14,434	\$ 2,344	\$ 3,061	\$ 4,828

	Medical		Prescription Drugs (Rx)	
	Pre-Medicare	Medicare	Pre-Medicare	Medicare
<b>C. Adjusted Incurred Cost Rate by Fiscal Year</b>				
1. Fiscal 2022 A.(9)	13,916	2,288	3,462	4,888
2. Fiscal 2023 B.(9)	14,434	2,344	3,061	4,828

<b>D. Weighting by Fiscal Year</b>				
1. Fiscal 2022	50%	50%	50%	50%
2. Fiscal 2023	50%	50%	50%	50%

<b>E. Fiscal 2024 Incurred Cost Rate</b>				
1. Rate at Average Age C x D	\$ 14,175	\$ 2,316	\$ 3,261	\$ 4,858
2. Average Aging Factor	0.818	1.288	0.826	1.130
3. Rate at Age 65 (1) / (2)	<b>\$ 17,338</b>	\$ 1,798	<b>\$ 3,947</b>	<b>\$ 4,300</b>

<b>F. Development of Part A&amp;B and Part B Only Cost from Pooled Rate Above</b>	
1. Part A&B Average Enrollment	50,007
2. Part B Only Average Enrollment	459
3. Total Medicare Average Enrollment B(4)	50,465
4. Cost ratio for those with Part B only to those with Parts A&B	3.300
5. Factor to determine cost for those with Parts A&B (2) / (3) x (4) + (1) / (3) x 1.00	1.021
6. Medicare per capita cost for all participants: E(3)	\$ 1,798
7. Cost for those eligible for Parts A&B: (6) / (5)	\$ 1,761
8. Cost for those eligible for Part B only: (7) x (4)	<b>\$ 5,812</b>

Following the development of total projected costs, a distribution of per capita claims cost was developed. This was accomplished by allocating total projected costs to the population census used in the valuation. The allocation was done separately for each of prescription drugs and medical costs for the Medicare eligible and pre-Medicare populations. The allocation weights were developed using participant counts by age and assumed morbidity and aging factors. Results were tested for reasonableness based on historical trend and external benchmarks for costs paid by Medicare.

Below are the results of this analysis:

**Distribution of Per Capita Claims Cost by Age  
for the Period July 1, 2023 through June 30, 2024**

Age	Medical and Medicare Parts A & B	Medical and Medicare Part B Only	Prescription Drug	Medicare EGWP Subsidy
45	\$ 10,581	\$ 10,581	\$ 2,533	\$ 0
50	11,971	11,971	3,009	0
55	13,544	13,544	3,573	0
60	15,324	15,324	3,755	0
65	1,761	5,812	4,300	1,267
70	1,944	6,417	4,771	1,406
75	2,147	7,085	5,293	1,560
80	2,393	7,899	5,214	1,536

## Section 5.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2023 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board at the June 2022 meeting based on the experience study for the period July 1, 2017 to June 30, 2021.

### **Investment Return**

7.25% per year, net of investment expenses.

### **Salary Scale**

Salary scale rates based on the 2017-2021 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

### **Payroll Growth**

2.75% per year (inflation + productivity).

### **Total Inflation**

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

### **Mortality (Pre-Commencement)**

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

Employee mortality for Peace Officer/Firefighters in accordance with the following tables:

- Pension: Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Employee mortality for Others in accordance with the following tables:

- Pension: Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 General Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Deaths are assumed to result from occupational causes 70% of the time for Peace Officer/Firefighters, and 35% of the time for Others.



## **Mortality (Post-Commencement)**

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

Retiree mortality for Peace Officer/Firefighters in accordance with the following tables:

- Pension: Pub-2010 Safety Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Retiree mortality for Others in accordance with the following tables:

- Pension: 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 110% of female rates of the Pub-2010 General Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Peace Officer/Firefighters in accordance with the following tables. These tables are applied only after the death of the original member.

- Pension: Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Others in accordance with the following tables. These tables are applied only after the death of the original member.

- Pension: 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

## **Turnover**

Select and ultimate rates based on the 2017-2021 actual experience (see Tables 2a and 2b).

## **Disability**

No changes to the incidence rates from the prior valuation due to insufficient 2017-2021 actual experience (see Tables 3a and 3b). Disability rates cease once a member is eligible for retirement.

Disabilities are assumed to be occupational 70% of the time for Peace Officer/Firefighters, and 35% of the time for Others.

Post-disability mortality for Peace Officer/Firefighters in accordance with the following tables:

- Pension: Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Post-disability mortality for Others in accordance with the following tables:

- Pension: Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

### **Retirement**

Retirement rates based on the 2017-2021 actual experience (see Tables 4a and 4b).

Deferred vested members are assumed to retire at their earliest unreduced retirement date.

The modified cash refund annuity is valued as a three-year certain and life annuity.

### **Spouse Age Difference**

Male members are assumed to be three years older than their wives. Female members are assumed to be two years younger than their husbands.

### **Percent Married for Pension**

For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married at termination from active service. For Others, 75% of male members and 70% of female members are assumed to be married at termination from active service.

### **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse. For Others, 60% of male members and 50% of female members are assumed to be married and cover a dependent spouse.

### **Dependent Children**

- Pension: None
- Healthcare: Benefits for dependent children have been valued only for members currently covering their dependent children. These benefits are only valued through the dependent children's age 23 (unless the child is disabled).

### **Imputed Data**

Data changes from the prior year which are deemed to have an immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data.

Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

### **Active Data Adjustment**

No adjustment was made to reflect participants who terminate employment before the valuation date and are subsequently rehired after the valuation date.

## **Administrative Expenses**

The Normal Cost as of June 30, 2023 was increased by the following amounts. These amounts are based on the average of actual administrative expenses during the last two fiscal years. For projections, the percent increase was assumed to remain constant in future years.

- Pension: \$8,440,000
- Healthcare: \$3,866,000

## **Rehire Assumption**

The Normal Cost used for determining contribution rates and in the projections includes a rehire assumption to account for anticipated rehires. The Normal Cost shown in the report includes the following assumptions based on the four years of rehire loss experience through June 30, 2021. For projections, these assumptions were assumed to grade to zero uniformly over a 20-year period.

- Pension: 15.30%
- Healthcare: 2.40%

## **Re-Employment Option**

All re-employed retirees are assumed to return to work under the Standard Option.

## **Service**

Total credited service is provided by the State. This service is assumed to be the only service that should be used to calculate benefits. Additionally, the State provides claimed service (including Bureau of Indian Affairs Service). Claimed service is used for vesting and eligibility purposes as described in Section 5.1.

## **Part-Time Service**

Peace Officer/Firefighter members are assumed to be full-time employees. For Other members, part-time employees are assumed to earn 0.75 years of service per year.

## **Final Average Earnings**

Final Average Earnings is provided on the data for active members. This amount is used as a minimum in the calculation of the average earnings in the future.

## **Contribution Refunds**

5% of terminating members with vested benefits are assumed to have their contributions refunded. 100% of those with non-vested benefits are assumed to have their contributions refunded.

## **Early Retirement Factors**

State of Alaska staff provided the early retirement factors, which reflect grandfathered factors.

## **Alaska Cost-of-Living Adjustments (COLA)**

Of those benefit recipients who are eligible for the Alaska COLA, 60% of Peace Officers/Firefighters and 65% of Others are assumed to remain in Alaska and receive the COLA.

### Postretirement Pension Adjustment (PRPA)

50% and 75% of assumed inflation, or 1.25% and 1.875% respectively, is valued for the annual automatic PRPA as specified in the statute.

### Healthcare Participation

100% of system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. For Peace Officer/Firefighters, 20% of non-system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. For Others, 25% of non-system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible.

### Medicare Part B Only

We assume that 2% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.

### Healthcare Per Capita Claims Cost

Sample claims cost rates adjusted to age 65 for FY24 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications. The pre-Medicare medical cost reflects the coverage of additional preventive benefits.

	Medical	Prescription Drugs
Pre-Medicare	\$ 17,338	\$ 3,947
Medicare Parts A & B	\$ 1,761	\$ 4,300
Medicare Part B Only	\$ 5,812	\$ 4,300
Medicare Part D – EGWP	N/A	\$ 1,267

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2024 fiscal year (July 1, 2023 – June 30, 2024).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

### Healthcare Morbidity

Morbidity rates (also called aging factors) are used to estimate utilization of healthcare benefits at each age to reflect the fact that healthcare utilization typically increases with age. Separate morbidity rates are used for medical and prescription drug benefits. These rates are based on the 2017-2021 actual experience.

Age	Medical	Prescription Drugs
0 - 44	2.0%	4.5%
45 - 54	2.5%	3.5%
55 - 64	2.5%	1.0%
65 - 74	2.0%	2.1%
75 - 84	2.2%	(0.3%)
85 - 94	0.5%	(2.5%)
95+	0.0%	0.0%

### Healthcare Third Party Administrator Fees

\$497 per person per year; assumed to increase at 4.50% per year.

## Healthcare Cost Trend

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.70% is applied to the FY24 pre-Medicare medical claims costs to get the FY25 pre-Medicare medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY24	6.70%	5.50%	7.20%
FY25	6.40%	5.40%	6.90%
FY26	6.20%	5.40%	6.65%
FY27	6.05%	5.35%	6.35%
FY28	5.85%	5.35%	6.10%
FY29	5.65%	5.30%	5.80%
FY30	5.45%	5.30%	5.55%
FY31-FY38	5.30%	5.30%	5.30%
FY39	5.25%	5.25%	5.25%
FY40	5.20%	5.20%	5.20%
FY41	5.10%	5.10%	5.10%
FY42	5.05%	5.05%	5.05%
FY43	4.95%	4.95%	4.95%
FY44	4.90%	4.90%	4.90%
FY45	4.80%	4.80%	4.80%
FY46	4.75%	4.75%	4.75%
FY47	4.70%	4.70%	4.70%
FY48	4.60%	4.60%	4.60%
FY49	4.55%	4.55%	4.55%
FY50+	4.50%	4.50%	4.50%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

### Retired Member Contributions for Medical Benefits

Currently, contributions are required for PERS members who are under age 60 and have less than 30 years of service (25 for Peace Officer/Firefighter). Eligible Tier 1 members are exempt from contribution requirements. Annual FY24 contributions based on monthly rates shown below for calendar 2024 are assumed based on the coverage category for current retirees. The retiree only rate shown is used for current active and inactive members and spouses in Tier 2 or 3 who are assumed to retire prior to age 60 with less than 30 years of service and who are not disabled. For dependent children, we value 1/3 of the annual retiree contribution to estimate the per child rate based on the assumed number of children in rates where children are covered.

Coverage Category	Calendar 2024 Annual Contribution	Calendar 2024 Monthly Contribution	Calendar 2023 Monthly Contribution
Retiree Only	\$ 8,448	\$ 704	\$ 704
Retiree and Spouse	\$ 16,896	\$ 1,408	\$ 1,408
Retiree and Child(ren)	\$ 11,940	\$ 995	\$ 995
Retiree and Family	\$ 20,388	\$ 1,699	\$ 1,699
Composite	\$ 12,552	\$ 1,046	\$ 1,046

### Trend Rate for Retired Member Medical Contributions

The table below shows the rate used to project the retired member medical contributions from the shown fiscal year to the next fiscal year. For example, 4.0% is applied to the FY24 retired member medical contributions to get the FY25 retired member medical contributions.

Trend Assumptions	
FY24+	4.0%

Graded trend rates for retired member medical contributions are consistent with the rates used for the June 30, 2022 valuation. Actual FY24 retired member medical contributions are reflected in the valuation.

### Changes in Assumptions Since the Prior Valuation

The healthcare per capita claims cost assumption is updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were changed from \$8,635,000 to \$8,440,000 for pension, and from \$3,818,000 to \$3,866,000 for healthcare (based on the most recent two years of actual administrative expenses paid from plan assets). There were no other changes in actuarial assumptions since the prior valuation.

**Table 1: Salary Scales**

Peace Officer / Firefighter		Others	
Years of Service	Percent Increase	Years of Service	Percent Increase
< 1	8.50%	< 1	6.75%
1	7.75%	1	6.00%
2	7.25%	2	5.50%
3	7.00%	3	5.00%
4	6.75%	4	4.75%
5	6.25%	5	4.25%
6	5.75%	6	4.05%
7	5.50%	7	3.95%
8	5.25%	8	3.75%
9	5.05%	9	3.55%
10	4.95%	10	3.45%
11	4.85%	11	3.25%
12	4.75%	12	3.10%
13	4.65%	13	3.05%
14	4.55%	14	3.00%
15	4.45%	15	2.95%
16	4.35%	16	2.90%
17	4.25%	17+	2.85%
18	4.05%		
19	4.05%		
20+	3.85%		



## Table 2a: Turnover Rates for Peace Officer / Firefighter

### Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
< 1	15.00%	15.00%
1	12.00%	8.00%
2	7.20%	6.40%
3	5.67%	5.60%
4	6.48%	7.20%

### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female
< 30	2.40%	5.80%
30 - 34	2.00%	5.10%
35 - 39	1.60%	3.00%
40 - 44	1.30%	3.00%
45 - 49	1.50%	2.90%
50 - 54	3.00%	5.00%
55+	2.25%	1.80%

**Table 2b: Turnover Rates for Others**

**Select Rates during the First 5 Years of Employment**

Hire Age Under 35			Hire Age Over 35		
Years of Service	Male	Female	Years of Service	Male	Female
< 1	29.00%	29.00%	< 1	20.00%	20.00%
1	16.25%	20.00%	1	12.00%	15.00%
2	13.00%	16.00%	2	10.00%	12.50%
3	10.40%	12.80%	3	8.50%	10.00%
4	8.45%	10.40%	4	8.50%	9.00%

**Ultimate Rates after the First 5 Years of Employment**

Age	Male	Female
< 30	7.80%	8.20%
30 - 34	7.00%	7.10%
35 - 39	5.70%	5.50%
40 - 44	4.50%	5.20%
45 - 49	4.20%	4.40%
50 - 54	3.60%	4.70%
55+	2.90%	4.90%

**Table 3a: Disability Rates for Peace Officer / Firefighter**

Age	Male	Female	Age	Male	Female
< 23	0.0179%	0.0112%	46	0.1247%	0.0780%
23	0.0244%	0.0153%	47	0.1337%	0.0836%
24	0.0310%	0.0194%	48	0.1462%	0.0914%
25	0.0374%	0.0234%	49	0.1588%	0.0993%
26	0.0440%	0.0275%	50	0.1714%	0.1071%
27	0.0505%	0.0316%	51	0.1839%	0.1150%
28	0.0526%	0.0329%	52	0.1965%	0.1228%
29	0.0548%	0.0343%	53	0.2294%	0.1434%
30	0.0570%	0.0356%	54	0.2624%	0.1640%
31	0.0591%	0.0370%	55	0.2954%	0.1846%
32	0.0612%	0.0383%	56	0.3283%	0.2052%
33	0.0634%	0.0397%	57	0.3613%	0.2258%
34	0.0657%	0.0411%	58	0.4112%	0.2570%
35	0.0679%	0.0425%	59	0.4611%	0.2882%
36	0.0702%	0.0439%	60	0.5110%	0.3194%
37	0.0724%	0.0453%	61	0.5610%	0.3506%
38	0.0757%	0.0473%	62	0.6109%	0.3818%
39	0.0789%	0.0493%	63	0.6109%	0.3818%
40	0.0822%	0.0514%	64	0.6109%	0.3818%
41	0.0854%	0.0534%	65	0.6109%	0.3818%
42	0.0886%	0.0554%	66	0.6109%	0.3818%
43	0.0977%	0.0611%	67	0.6109%	0.3818%
44	0.1066%	0.0667%	68	0.4073%	0.2546%
45	0.1157%	0.0723%	69	0.2036%	0.1273%
			70+	0.2036%	0.1273%

**Table 3b: Disability Rates for Others**

Age	Male	Female	Age	Male	Female
< 23	0.0327%	0.0376%	46	0.1125%	0.1154%
23	0.0360%	0.0400%	47	0.1208%	0.1236%
24	0.0392%	0.0424%	48	0.1329%	0.1360%
25	0.0425%	0.0448%	49	0.1451%	0.1484%
26	0.0456%	0.0472%	50	0.1572%	0.1608%
27	0.0489%	0.0496%	51	0.1694%	0.1734%
28	0.0501%	0.0510%	52	0.1815%	0.1858%
29	0.0513%	0.0524%	53	0.2132%	0.2168%
30	0.0524%	0.0538%	54	0.2450%	0.2478%
31	0.0536%	0.0554%	55	0.2766%	0.2788%
32	0.0548%	0.0568%	56	0.3084%	0.3098%
33	0.0566%	0.0586%	57	0.3401%	0.3408%
34	0.0584%	0.0606%	58	0.4068%	0.4096%
35	0.0602%	0.0624%	59	0.4736%	0.4784%
36	0.0620%	0.0644%	60	0.5405%	0.5470%
37	0.0638%	0.0662%	61	0.6072%	0.6158%
38	0.0669%	0.0696%	62	0.6740%	0.6844%
39	0.0701%	0.0728%	63	0.8526%	0.8450%
40	0.0734%	0.0762%	64	1.0314%	1.0054%
41	0.0765%	0.0794%	65	1.2101%	1.1660%
42	0.0797%	0.0826%	66	1.3889%	1.3264%
43	0.0879%	0.0908%	67	1.5675%	1.4870%
44	0.0962%	0.0990%	68	1.0451%	0.9914%
45	0.1043%	0.1072%	69	0.5225%	0.4956%
			70+	0.5225%	0.4956%

**Table 4a: Retirement Rates for Peace Officer / Firefighter**

Age	Reduced		Unreduced	
	Male	Female	Male	Female
< 47	N/A	N/A	9.00%	7.50%
47	N/A	N/A	13.00%	18.50%
48	N/A	N/A	13.00%	18.50%
49	N/A	N/A	13.00%	18.50%
50	5.00%	5.00%	20.00%	21.00%
51	5.00%	5.00%	20.00%	21.00%
52	7.00%	7.00%	20.00%	21.00%
53	7.00%	7.00%	20.00%	21.00%
54	7.00%	7.00%	20.00%	21.00%
55	7.50%	7.50%	29.00%	20.00%
56	7.50%	7.50%	29.00%	20.00%
57	7.50%	7.50%	29.00%	20.00%
58	7.50%	7.50%	29.00%	20.00%
59	20.00%	20.00%	29.00%	20.00%
60 - 64	N/A	N/A	29.00%	31.50%
65 - 69	N/A	N/A	45.00%	45.00%
70+	N/A	N/A	100.00%	100.00%

**Table 4b: Retirement Rates for Others**

Age	Reduced		Unreduced	
	Male	Female	Male	Female
< 50	N/A	N/A	11.50%	11.50%
50	7.00%	8.50%	37.50%	40.50%
51	7.00%	8.50%	37.50%	40.50%
52	11.00%	8.50%	37.50%	40.50%
53	11.00%	8.50%	37.50%	40.50%
54	24.00%	16.50%	37.50%	40.50%
55	7.00%	6.50%	25.50%	24.00%
56	7.00%	6.50%	25.50%	24.00%
57	7.00%	6.50%	25.50%	24.00%
58	7.00%	6.50%	25.50%	24.00%
59	18.00%	22.00%	25.50%	24.00%
60 - 64	N/A	N/A	26.50%	24.50%
65 - 69	N/A	N/A	30.50%	28.50%
70 - 74	N/A	N/A	27.50%	27.50%
75 - 79	N/A	N/A	50.00%	50.00%
80+	N/A	N/A	100.00%	100.00%

## Section 6: Risk Information

Funding future retirement benefits prior to when those benefits become due involves assumptions regarding future economic and demographic experience. These assumptions are applied to calculate actuarial liabilities, current contribution requirements, and the funded status of the plan. However, to the extent future experience deviates from the assumptions used, variations will occur in these calculated values. These variations create risk to the plan. Understanding the risks to the funding of the plan is important.

Actuarial Standard of Practice No. 51 (ASOP 51)<sup>1</sup> requires certain disclosures of potential risks to the plan and provides useful information for intended users of actuarial reports that determine plan contributions or evaluate the adequacy of specified contribution levels to support benefit provisions.

Under ASOP 51, risk is defined as the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience.

It is important to note that not all risk is negative, but all risk should be understood and accepted based on knowledge, judgement, and educated decisions. Future measurements may deviate in ways that produce positive or negative financial impacts to the plan.

In the actuary's professional judgment, the following risks may reasonably be anticipated to significantly affect the pension plan's future financial condition and contribution requirements.

- Investment Risk – potential that the investment return will differ from the rate assumed in the actuarial valuation
- Contribution Risk – potential that actual contributions will differ from actuarially determined contributions
- Long-Term Return on Investment Risk – potential that changes in long-term capital market assumptions or the plan's asset allocation will create the need to update the long-term return on investment assumption
- Longevity Risk – potential that participants live longer than projected under valuation mortality assumptions
- Salary Increase Risk – potential that future salaries will differ from the valuation assumptions
- Inflation Risk – potential that the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage will differ from the rate assumed in the actuarial valuation
- Other Demographic Risk – potential that other demographic experience will differ from the valuation assumptions

The following information is provided to comply with ASOP 51 and furnish beneficial information on potential risks to the plan. This list is not all-inclusive. It is an attempt to identify the more significant risks and how those risks might affect the results shown in this report.

Note that ASOP 51 does not require the actuary to evaluate the ability or willingness of the plan sponsor to make contributions to the plan when due, or to assess the likelihood or consequences of potential future changes in law. In addition, this valuation report is not intended to provide investment advice or to provide guidance on the management or reduction of risk.

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<sup>1</sup> ASOP 51 does not apply to the healthcare portion of the plan. Accordingly, all figures in this section relate to the pension portion.

## Assessment of Risks

### Investment Risk

Plan costs are very sensitive to the market return.

- Any return on assets lower than assumed will increase costs.
- The plan uses an actuarial value of assets that smooths gains and losses on market returns over a five-year period to help control some of the volatility in costs due to investment risk.
- Historical experience of actual returns is shown in Section 2.4 of this report. This historical experience illustrates how returns can vary over time.

The plan invests in a diversified portfolio of assets with the objective of maximizing investment returns at a reasonable level of risk. Actuarial Standard of Practice No. 4 (ASOP 4) requires the actuary to disclose a Low-Default-Risk Obligation Measure (LDROM) of the plan's pension liability and provide commentary to help the intended users of this report understand the significance of the LDROM with respect to funded status, contributions, and participant benefit security.

The LDROM is based on discount rates derived from low-default-risk fixed income securities whose cash flows are reasonably consistent with the pattern of pension benefits expected to be paid in the future. The LDROM shown here represents what the plan's pension liability would be if the plan invested its assets solely in a portfolio of high-quality bonds whose cash flows approximately match future pension benefit payments. Consequently, the difference between the LDROM and the Actuarial Accrued Liability represents the taxpayer savings from investing in a diversified portfolio of assets versus only investing in high-quality bonds. Furthermore, this difference also represents the cost of reducing investment risk.

As of June 30, 2023, the LDROM is \$20.6B for the pension plan based on an interest rate of 5.35%. The interest rate used for the LDROM was determined by calculating a single equivalent discount rate using projected pension benefit payments and the Buck Above Median Yield Curve as of June 30, 2023. Please note that the interest rate used for the LDROM is based on bond yields as of the measurement and will therefore vary for different measurement dates. All other assumptions are the same as those used for funding purposes as shown in this report.

Actuaries play a role in helping to determine funding methods and policies that can achieve affordable and appropriate contributions and risk management. The funded status based on the Actuarial Accrued Liability, as well as the actuarially determined contributions, are calculated using the expected return on assets, which reflects the actual investment portfolio. Since the assets are not invested solely in an all-bond portfolio, the LDROM does not indicate the plan's pension funded status or progress, nor does it provide information on necessary plan contributions.

Regarding participant benefit security, if this plan were to be funded on an LDROM basis, participant benefits currently accrued as of the measurement date may be considered more secure, since the investment risk may be significantly reduced. However, the fact that assets are invested in a diversified portfolio does not mean that the participant benefits are not secure. Security of participant benefits relies on a combination of the assets in the plan, the investment returns generated on those assets, and the promise of future contributions from the plan sponsor. Reducing investment risk by investing solely in bonds may significantly increase the actuarially determined contributions, and therefore increase contribution risk by decreasing the ability of the plan sponsor to make necessary contributions to fund the benefits. Unnecessarily high contribution requirements in the near term may not be affordable and could imperil plan sustainability and benefit security. Participant benefits will remain secure if reasonable and appropriate contributions with managed risk are calculated and paid.



Since this plan is closed to new entrants, the investment horizon of the funds will decrease over the long term. As this change happens, the asset allocation may shift to less risky assets, and the difference between the Actuarial Accrued Liability and LDRM will become smaller. Monitoring this difference may help the plan sponsor decide when the cost of less investment risk is advantageous.

### **Contribution Risk**

There is a risk to the plan when the employer's and/or State's actual contribution amount and the actuarially determined contribution differ.

- If the actual contribution is lower than the actuarially determined contribution, the plan may not be sustainable in the long term.
- Any underpayment of the contribution will increase future contribution amounts to help pay off the additional Unfunded Actuarial Accrued Liability associated with the underpayment(s).
- As long as the Board consistently adopts the actuarially determined contributions, this risk is mitigated due to Alaska statutes requiring the State to contribute additional funds necessary to pay the total contributions adopted by the Board.

### **Long-Term Return on Investment Risk**

Inherent in the long-term return on investment assumption is the expectation that the current rate will be used until the last benefit payment of the plan is made. There is a risk that sustained changes in economic conditions, changes in long-term future capital market assumptions, or changes to the plan's asset allocation will necessitate an update to the long-term return on investment assumption used.

- Under a lower long-term return on investment assumption, less investment return is available to pay plan benefits. This may lead to a need for increased employer contributions.
- The liabilities will be higher at a lower assumed rate of return because future benefits will have a lower discount rate applied when calculating the present value.
- A 1% decrease in the long-term return on investment assumption will increase actuarial accrued liability by approximately 11%.
- This risk may be increased due to the plan being closed to new entrants. As the plan continues to mature, the magnitude of negative cash flow discussed in the Plan Maturity Measures later in this section will grow, thereby creating a need for more liquid assets that may not garner the same long-term return as currently assumed.

### **Longevity Risk**

Plan costs will be increased as participants are expected to live longer.

- Benefits are paid over a longer lifetime when life expectancy is expected to increase. The longer duration of payments leads to higher liabilities.
- Health care has been improving, which affects the life expectancy of participants. As health care improves, leading to longer life expectancies, costs to the plan could increase.
- The mortality assumption for the plan mitigates this risk by assuming future improvement in mortality. However, any improvement in future mortality greater than that expected by the current mortality assumption would lead to increased costs for the plan.
- The Postretirement Pension Adjustments and Alaska Cost-of-Living Allowance increase longevity risk because members who live longer than expected will incur more benefit payment increases than expected and therefore increase costs.

### **Salary Increase Risk**

Plan costs will be increased if actual salary increases are larger than expected.

- Higher-than-expected salary increases will produce higher benefits.
- The higher benefits may be partially offset by increased employee contributions due to higher salaries.
- If future payroll grows at a rate different than assumed, contributions as a percentage of payroll will be affected.

### **Inflation Risk**

Plan costs will be increased if the actual CPI for Anchorage is greater than the 2.5% assumed in the valuation.

- Retirement benefits will be greater than expected if the CPI is greater than the assumed rate, which will increase costs.
- This risk is mitigated by the 75% and 50% of CPI provisions and the 9% and 6% maximums.
- This risk is also mitigated by the age and time in payment requirements to receive an increase.
- Inflation risk may be associated with the interaction of inflation with other assumptions, but this is not significant as a standalone assumption, and therefore is considered as part of the associated assumption risk instead of being discussed here.

### **Other Demographic Risk**

The plan is subject to risks associated with other demographic assumptions (e.g., retirement, termination, and retired members remaining in Alaska assumptions). Differences between actual and expected experience for these assumptions tend to have less impact on the overall costs of the plan. The demographic assumptions used in the valuation are re-evaluated regularly as part of the four-year experience studies to ensure the assumptions are consistent with long-term expectations.

### **Historical Information**

Monitoring certain information over time may help understand risks faced by the plan. Historical information is included throughout this report. Some examples are:

- Funded Ratio History shown in the Executive Summary illustrates how the plan's funded status (comparison of actuarial accrued liabilities to actuarial value of assets) has changed over time.
- Section 1.6 shows historical analysis of financial experience including how contribution rates have changed over time.
- Section 2.4 shows the volatility of asset returns over time.
- Section 4 includes various historical information showing how member census data has changed over time.
- Section 7 includes historical information for the plan's funding progress, solvency test results, and changes in member demographics.

## Plan Maturity Measures

There are certain measures that may aid in understanding the significant risks to the plan.

### Ratio of Retired Liability to Total Liability (\$'s in \$000's)

As of June 30	2019	2020	2021	2022	2023
1. Retiree and Beneficiary Accrued Liability	\$ 10,076,528	\$ 10,472,466	\$ 10,774,140	\$ 11,426,889	\$ 12,144,404
2. Total Accrued Liability	\$ 15,039,180	\$ 15,279,525	\$ 15,419,975	\$ 16,093,679	\$ 16,835,581
3. Ratio, (1) ÷ (2)	67.0%	68.5%	69.9%	71.0%	72.1%

A high percentage of liability concentrated on participants in pay status indicates a mature plan (often a ratio above 60% - 65%). Because the plan was closed to new entrants in 2006, we expect the percentage in item #3 to continue to increase over time. An increasing percentage may indicate a need for a less risky asset allocation, which may lead to a lower long-term return on asset assumption and increased costs. Higher percentages may also indicate greater investment risk as benefit payments may be greater than contributions creating an increased reliance on investment returns. This ratio should be monitored each year in the future.

### Ratio of Cash Flow to Assets (\$'s in \$000's)

During FYE June 30	2019	2020	2021	2022	2023
1. Contributions	\$ 498,067	\$ 504,029	\$ 586,737	\$ 579,650	\$ 551,912
2. Benefit Payments	<u>848,019</u>	<u>895,523</u>	<u>930,006</u>	<u>962,357</u>	<u>1,022,795</u>
3. Cash Flow, (1) - (2)	\$ (349,952)	\$ (391,494)	\$ (343,269)	\$ (382,707)	\$ (470,883)
4. Fair Value of Assets	\$ 9,489,405	\$ 9,469,161	\$ 11,912,309	\$ 10,816,140	\$ 11,137,489
5. Ratio, (3) ÷ (4)	(3.7%)	(4.1%)	(2.9%)	(3.5%)	(4.2%)

When this cash flow ratio is negative, more cash is being paid out than deposited in the trust. Negative cash flow indicates the trust needs to rely on investment returns to cover benefit payments and / or may need to invest in more liquid assets to cover the benefit payments. More liquid assets may not generate the same returns as less liquid assets, which can increase the investment risk. Currently, the low magnitude of the ratio implies there may already be enough liquid assets to cover the benefit payments, less investment return is needed to cover the shortfall, or only a small portion of assets will need to be converted to cash. Therefore, the investment risk is likely not amplified at this time. However, due to the plan being closed, we expect this measure to become increasingly negative over time. This maturity measure should be monitored in the future.

**Contribution Volatility (\$'s in \$000's)**

As of June 30	2019	2020	2021	2022	2023
1. Fair Value of Assets	\$ 9,489,405	\$ 9,469,161	\$ 11,912,309	\$ 10,816,140	\$ 11,137,489
2. DB/DCR Payroll	\$ 2,347,306	\$ 2,373,078	\$ 2,406,757	\$ 2,442,007	\$ 2,588,883
3. Asset to Payroll Ratio, (1) ÷ (2)	404.3%	399.0%	495.0%	442.9%	430.2%
4. Accrued Liability	\$ 15,039,180	\$ 15,279,525	\$ 15,419,975	\$ 16,093,679	\$ 16,835,581
5. Liability to Payroll Ratio, (4) ÷ (2)	640.7%	643.9%	640.7%	659.0%	650.3%

Plans that have higher asset-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to investment return. For example, a plan with an asset-to-payroll ratio of 10% may experience twice the contribution volatility due to investment return volatility than a plan with an asset-to-payroll ratio of 5%. Plans that have higher liability-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to changes in liability. For example, if an assumption change increases the liability of two plans by the same percent, the plan with a liability-to-payroll ratio of 10% may experience twice the contribution volatility than a plan with a liability-to-payroll ratio of 5%.

## Section 7: Historical Information<sup>1</sup>

### Section 7.1: Funding Progress

#### Funding Progress - Pension (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability	Valuation Assets	Assets as Pct. of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)	Active Member Payroll	UAAL as Pct. of Active Member Payroll
June 30, 2023	\$ 16,835,581	\$ 11,272,339	67.0%	\$ 5,563,242	\$ 792,805	701.7%
June 30, 2022	16,093,679	10,961,498	68.1%	5,132,181	796,666	644.2%
June 30, 2021	15,419,975	10,466,709	67.9%	4,953,266	858,641	576.9%
June 30, 2020	15,279,525	9,713,710	63.6%	5,565,815	930,061	598.4%
June 30, 2019	15,039,180	9,576,693	63.7%	5,462,487	1,004,467	543.8%
June 30, 2018	14,606,033	9,430,192	64.6%	5,175,841	1,049,152	493.3%
June 30, 2017	13,832,130	9,229,703	66.7%	4,602,427	1,159,599	396.9%
June 30, 2016	13,633,033	9,056,662	66.4%	4,576,371	1,247,884	366.7%
June 30, 2015	13,337,929	8,931,160	67.0%	4,406,769	1,322,925	333.1%
June 30, 2014	12,947,759	7,731,438	59.7%	5,216,321	1,412,237	369.4%
June 30, 2013	11,945,881	6,510,749	54.5%	5,435,132	1,514,034	359.0%
June 30, 2012	11,428,944	6,530,421	57.1%	4,898,523	1,569,710	312.1%
June 30, 2011	10,919,047	6,762,149	61.9%	4,156,898	1,611,744	257.9%
June 30, 2010	10,371,672	6,469,832	62.4%	3,901,840	1,661,170	234.9%
June 30, 2009	9,702,086	6,108,528	63.0%	3,593,558	1,662,781	216.1%
June 30, 2008	9,154,282	7,210,772	78.8%	1,943,510	1,657,186	117.3%
June 30, 2007	8,662,324	6,739,004	77.8%	1,923,320	1,689,969	113.8%

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2006 valuations.

Change in methods reflected in 2014 and 2006 valuations.

<sup>1</sup> GASB 67 replaced GASB 25 effective for the fiscal year ending June 30, 2014, and GASB 74 replaced GASB 43 effective for the fiscal year ending June 30, 2017. At the request of the State, historical accounting information has been included in this section as if GASB 25 and GASB 43 were still effective.

**Funding Progress - Healthcare (\$'s in 000's)**

<b>Valuation Date</b>	<b>Actuarial Accrued Liability</b>	<b>Valuation Assets</b>	<b>Assets as Pct. of Actuarial Accrued Liability</b>	<b>Unfunded Actuarial Accrued Liability (UAAL)</b>	<b>Active Member Payroll</b>	<b>UAAL as Pct. of Active Member Payroll</b>
June 30, 2023	\$ 7,085,823	\$ 9,180,231	129.6%	\$ (2,094,408)	\$ 792,805	(264.2%)
June 30, 2022	6,657,069	8,979,943	134.9%	(2,322,874)	796,666	(291.6%)
June 30, 2021	6,856,170	8,581,155	125.2%	(1,724,985)	858,641	(200.9%)
June 30, 2020	7,036,550	7,989,358	113.5%	(952,808)	930,061	(102.4%)
June 30, 2019	7,151,694	7,810,491	109.2%	(658,797)	1,004,467	(65.6%)
June 30, 2018	7,658,104	7,686,509	100.4%	(28,405)	1,049,152	(2.7%)
June 30, 2017	8,049,265	7,557,068	93.9%	492,197	1,159,599	42.4%
June 30, 2016	7,736,457	7,411,330	95.8%	325,127	1,247,884	26.1%
June 30, 2015	7,310,734	7,242,299	99.1%	68,435	1,322,925	5.2%
June 30, 2014	7,949,613	6,913,160	87.0%	1,036,453	1,412,237	73.4%
June 30, 2013	8,046,878	5,651,877	70.2%	2,395,001	1,514,034	158.2%
June 30, 2012	7,863,417	5,301,609	67.4%	2,561,808	1,569,710	163.2%
June 30, 2011	7,821,503	5,051,625	64.6%	2,769,878	1,611,744	171.9%
June 30, 2010	7,760,820	4,687,632	60.4%	3,073,188	1,661,170	185.0%
June 30, 2009	6,877,285	4,134,450	60.1%	2,742,835	1,662,781	165.0%
June 30, 2008	6,733,859	3,829,334	56.9%	2,904,525	1,657,186	175.3%
June 30, 2007	5,908,609	3,161,956	53.5%	2,746,653	1,689,969	162.5%

Change in assumptions reflected in 2022, 2018, 2016, 2014, 2012, 2010, 2008, and 2006 valuations.

Change in methods reflected in 2018, 2014, 2006 valuations.

Section 7.2: Solvency Test

Solvency Test - Pension (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability (AAL)			Valuation Assets	Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)		(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 1,188,514	\$ 12,944,910	\$ 2,702,157	\$ 11,272,339	100.0%	77.9%	0.0%
June 30, 2022	1,220,552	12,209,639	2,663,488	10,961,498	100.0%	79.8%	0.0%
June 30, 2021	1,291,313	11,524,330	2,604,332	10,466,709	100.0%	79.6%	0.0%
June 30, 2020	1,336,269	11,210,836	2,732,420	9,713,710	100.0%	74.7%	0.0%
June 30, 2019	1,375,913	10,801,729	2,861,538	9,576,693	100.0%	75.9%	0.0%
June 30, 2018	1,411,881	10,300,818	2,893,334	9,430,192	100.0%	77.8%	0.0%
June 30, 2017	1,435,091	9,505,267	2,891,772	9,229,703	100.0%	82.0%	0.0%
June 30, 2016	1,458,830	9,147,818	3,026,385	9,056,662	100.0%	83.1%	0.0%
June 30, 2015	1,475,852	8,762,863	3,099,214	8,931,160	100.0%	85.1%	0.0%
June 30, 2014	1,486,335	8,264,683	3,196,741	7,731,438	100.0%	75.6%	0.0%
June 30, 2013	1,479,538	7,514,255	2,952,088	6,510,749	100.0%	67.0%	0.0%
June 30, 2012	1,459,943	7,057,967	2,911,034	6,530,421	100.0%	71.8%	0.0%
June 30, 2011	1,421,967	6,657,517	2,839,563	6,762,149	100.0%	80.2%	0.0%
June 30, 2010	1,388,029	6,268,461	2,715,182	6,469,832	100.0%	81.1%	0.0%
June 30, 2009	1,315,924	5,914,959	2,471,203	6,108,528	100.0%	81.0%	0.0%
June 30, 2008	1,242,288	5,606,402	2,305,592	7,210,772	100.0%	100.0%	15.7%
June 30, 2007	1,203,007	5,282,132	2,177,185	6,739,004	100.0%	100.0%	11.7%

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2006 valuations.

Change in methods reflected in 2014 and 2006 valuations.

Solvency Test - Healthcare (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability (AAL)			Valuation Assets	Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)		(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 0	\$ 5,564,308	\$ 1,521,515	\$ 9,180,231	100.0%	100.0%	100.0%
June 30, 2022	0	5,188,441	1,468,628	8,979,943	100.0%	100.0%	100.0%
June 30, 2021	0	5,260,804	1,595,366	8,581,155	100.0%	100.0%	100.0%
June 30, 2020	0	5,306,689	1,729,861	7,989,358	100.0%	100.0%	100.0%
June 30, 2019	0	5,304,790	1,846,904	7,810,491	100.0%	100.0%	100.0%
June 30, 2018	0	5,546,497	2,111,607	7,686,509	100.0%	100.0%	100.0%
June 30, 2017	0	5,671,509	2,377,756	7,557,068	100.0%	100.0%	79.3%
June 30, 2016	0	5,393,537	2,342,920	7,411,330	100.0%	100.0%	86.1%
June 30, 2015	0	5,159,283	2,151,451	7,242,299	100.0%	100.0%	96.8%
June 30, 2014	0	5,455,114	2,494,499	6,913,160	100.0%	100.0%	58.5%
June 30, 2013	0	5,298,380	2,748,498	5,651,877	100.0%	100.0%	12.9%
June 30, 2012	0	5,026,080	2,837,337	5,301,609	100.0%	100.0%	9.7%
June 30, 2011	0	4,812,845	3,008,658	5,051,625	100.0%	100.0%	7.9%
June 30, 2010	0	4,581,806	3,179,014	4,687,632	100.0%	100.0%	3.3%
June 30, 2009	0	4,232,394	2,644,891	4,134,450	100.0%	97.7%	0.0%
June 30, 2008	0	4,166,270	2,567,589	3,829,334	100.0%	91.9%	0.0%
June 30, 2007	0	3,684,906	2,223,703	3,161,956	100.0%	85.8%	0.0%

Change in assumptions reflected in 2022, 2018, 2016, 2014, 2012, 2010, 2008, and 2006 valuations.

Change in methods reflected in 2018, 2014, 2006 valuations.



## Section 7.3: Member Data

As of June 30	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Active Members</b>										
1. Number	19,297	17,660	16,105	14,719	13,434	12,152	11,033	9,888	8,795	8,361
2. Average Age	50.90	51.34	51.74	52.10	52.52	52.84	53.21	53.51	53.78	54.22
3. Average Credited Service	14.64	15.29	15.95	16.57	17.21	17.80	18.38	18.96	19.52	19.53
4. Average Entry Age	36.26	36.05	35.79	35.53	35.30	35.04	34.83	34.55	34.26	34.69
5. Average Annual Earnings	\$ 71,651	\$ 73,248	\$ 75,717	\$ 76,902	\$ 77,813	\$ 82,192	\$ 83,757	\$ 86,316	\$ 89,603	\$ 93,767
6. Number Vested	18,381	16,996	15,607	14,314	13,103	11,868	10,791	9,675	8,604	7,976
7. Percent Who Are Vested	95.3%	96.2%	96.9%	97.2%	97.5%	97.7%	97.8%	97.8%	97.8%	95.4%
<b>Retirees, Disabilitants, and Beneficiaries</b>										
1. Number	31,099	32,145	33,353	34,347	35,454	36,310	37,106	37,717	38,243	38,639
2. Average Age	68.15	68.60	69.02	69.42	69.85	70.29	70.77	71.17	71.61	72.12
3. Average Years Since Retirement	N/A	11.27	11.48	11.71	11.87	12.14	12.45	12.66	12.94	13.29
4. Average Monthly Pension Benefit	\$ 1,800	\$ 1,841	\$ 1,868	\$ 1,898	\$ 1,933	\$ 1,994	\$ 2,041	\$ 2,076	\$ 2,180	\$ 2,319
<b>Vested Terminations (vested at termination, not refunded contributions, and not commenced benefit)</b>										
1. Number	6,167	6,304	6,160	5,962	5,660	5,499	5,327	5,135	4,955	4,812
2. Average Age	51.15	51.80	52.08	52.45	52.56	53.06	53.52	53.92	54.37	54.98
3. Average Monthly Pension Benefit	\$ 897	\$ 991	\$ 1,042	\$ 1,080	\$ 1,087	\$ 1,123	\$ 1,158	\$ 1,205	\$ 1,258	\$ 1,306
<b>Non-Vested Terminations (not vested at termination and not refunded contributions)</b>										
1. Number	12,713	12,339	11,880	11,506	11,192	10,921	10,642	10,432	10,223	10,070
2. Average Account Balance	\$ 5,765	\$ 5,981	\$ 6,212	\$ 6,462	\$ 6,558	\$ 6,923	\$ 7,060	\$ 7,325	\$ 7,573	\$ 7,917
<b>Total Number of Members</b>	<b>69,276</b>	<b>68,448</b>	<b>67,498</b>	<b>66,534</b>	<b>65,740</b>	<b>64,882</b>	<b>64,108</b>	<b>63,172</b>	<b>62,216</b>	<b>61,882</b>

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

# Glossary of Terms

## **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

## **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

## **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

## **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

## **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

## **GASB 67 and 68**

Governmental Accounting Standards Board Statement Number 67 amends Number 25 effective for the fiscal year beginning after June 15, 2013 and defines new financial reporting requirements for public pension plans.

Governmental Accounting Standards Board Statement Number 68 amends Number 27 effective for fiscal years beginning after June 15, 2014 and defines new accounting and financial reporting requirements for employers sponsoring public pension plans.

## **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans.

Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

## **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.

**Rate Payroll**

Members' earnings used to determine contribution rates.

**Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.

**Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

**Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.

DRAFT

# **State of Alaska**

## **Public Employees' Retirement System**

### **Defined Contribution Retirement Plan**

#### **For Occupational Death & Disability and Retiree Medical Benefits**

Actuarial Valuation Report  
as of June 30, 2023



January 18, 2024

State of Alaska  
The Alaska Retirement Management Board  
The Department of Revenue, Treasury Division  
The Department of Administration, Division of Retirement and Benefits  
P.O. Box 110203  
Juneau, AK 99811-0203

### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Public Employees' Retirement System Defined Contribution Retirement (PERS DCR) Plan as of June 30, 2023 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2023. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities and other factors under PERS DCR were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of PERS DCR as of June 30, 2023.

PERS DCR is funded by Employer Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board). The funding objective for PERS DCR is to pay required contributions that remain level as a percent of PERS DCR compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability as a level percent of PERS DCR compensation over closed layered 25-year periods. This objective is currently being met and is projected to continue to be met as required by the Alaska State statutes. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the funded status of the occupational death & disability trust and the retiree medical trust are expected to remain at or above 100%.

The Board and staff of the State of Alaska may use this report for the review of the operations of PERS DCR. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions due to failure to understand applicable assumptions, methodologies, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, Buck recommends requesting its advanced review of any statement to be based on information contained in this report. Buck will accept no liability for any such statement made without its prior review.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes in assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2017 to June 30, 2021. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2022 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the healthcare per capita claims cost rates effective June 30, 2023 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 4.2 and 4.3. We certify that the assumptions and methods used for funding purposes, as described in Sections 4.2 and 4.3 of this report, meet the requirements of all applicable Actuarial Standards of Practice.

Actuarial Standards of Practice No. 27 (ASOP 27) and No. 35 (ASOP 35) require the actuary to disclose the information and analysis used to support the actuary's determination that the assumptions selected by the plan sponsor do not significantly conflict with those that, in the actuary's professional judgment, are reasonable for the purpose of the measurement. Buck provides advice on reasonable assumptions when performing periodic experience studies. The Board selects the assumptions used, and the signing actuaries review the assumptions annually through discussions with the Board staff and analysis of actuarial experience.

In the case of the Board's selected expected return on assets, the signing actuaries have used economic information provided by Buck's Investment Consulting and Financial Risk Management practices. Buck's Capital Market Assumptions provide relevant expected returns, standard deviations, and correlations. Projected returns are then developed for the portfolio using the GEMS<sup>®</sup> Economic Scenario Generator from Conning. This sophisticated model uses a multifactor approach to create internally consistent, realistic economic scenarios for all asset classes that reflect the current economic environment as a starting point. Equity returns include stochastic volatility with jumps to reflect extreme, infrequent events. However, such scenarios do not typically impact the 5<sup>th</sup> through 95<sup>th</sup> percentiles. Corporate bond yields are generated by adding credit spreads to the corresponding zero-coupon Treasury yields. The credit spread is driven by several factors, including equity returns, and also contains a shock process to allow the model to generate scenarios like the 2008 Financial Crisis. GEMS<sup>®</sup> does not, however, model specific risks such as war, pandemics, political risks, severe economic dislocations occurring with greater frequency or severity than predicted by the model, or the risk that relationships among macroeconomic variables may differ from those of the past. From these scenarios, a probabilistic model of expected returns is created, reflecting the duration of investment and the approximate allocation of assets in the portfolio to various asset classes. Under current calibrations, GEMS<sup>®</sup> will tend to show higher expected returns for longer durations and a greater divergence between arithmetic and geometric average returns at higher standard deviations of portfolio return.

Based on the actuaries' analysis, including consistency with other assumptions used in the valuation, the percentiles generated by the GEMS<sup>®</sup> model described above, and review of actuarial gain/loss analysis, the signing actuaries believe the assumptions, in their professional judgment, do not significantly conflict with what are reasonable for the purpose of the measurement.

**ACFR Information**

We have prepared the following information in this report for the Actuarial Section and Statistical Section of the ACFR: (i) member data tables in Section 3; (ii) summary of actuarial assumptions in Section 4.3; and (iii) historical information in Section 5.

Governmental Accounting Standards Board (GASB) Statement No. 74 (GASB 74) was effective for PERS DCR beginning with fiscal year ending June 30, 2017. Please see our separate GASB 74 report for other information needed for the ACFR.

**Risk Information**

Actuarial Standards of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the retiree medical portion of PERS DCR. We also believe ASOP 51 does not apply to the occupational death & disability portion of PERS DCR. Therefore, information related to ASOP 51 is not included in this report. However, it may be beneficial to review the ASOP 51 information provided in the PERS DB valuation report for information on risks that may also relate to the occupational death & disability benefits provided by this plan.

**Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries performing actuarial services that involve designing, developing, selecting, modifying, using, reviewing, or evaluating models. In addition to the GEMS® model disclosed above, Buck uses third-party software to perform annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to an internally developed model that applies applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal model are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal model, extra checking and review are completed. Significant changes to the internal model that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan, and to reflect the different Medicare coordination methods between the two plans. The manual rate models are intended to provide benchmark data and pricing capabilities, calculate per capita costs, and calculate actuarial values of different commercial health plans. Buck relied on the models, which were developed using industry data by actuaries and consultants at OptumInsight.

**COVID-19**

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and no adjustments were made in setting the FY24 per capita claims cost assumption. A more detailed explanation on these adjustments is shown in Sections 4.2 and 4.3 and in the valuation report for the DB plan.

This report was prepared under the overall direction of David Kershner, who meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. He is a Fellow of the Society of Actuaries, an Enrolled Actuary, a Member of the American Academy of Actuaries, and a Fellow of the Conference of Consulting Actuaries.

We are available to discuss this report with you at your convenience. David can be reached at 602-803-6174 and Brett can be reached at 260-423-1072.

Respectfully submitted,



David J. Kershner, FSA, EA, MAAA, FCA  
Principal  
Buck, A Gallagher Company



Brett Hunter, ASA, EA, MAAA  
Senior Consultant  
Buck, A Gallagher Company

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.



Robert Besenhofer, ASA, MAAA, FCA  
Director  
Buck, A Gallagher Company



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# Executive Summary

## Overview

The State of Alaska Public Employees’ Retirement System Defined Contribution Retirement (PERS DCR) Plan provides occupational death & disability and retiree medical benefits to eligible members hired after June 30, 2006 or who have elected participation in this plan. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of PERS DCR as of the valuation date of June 30, 2023.

## Purpose

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

1. To determine the Employer contribution necessary to meet the Board’s funding policy for the plan;
2. To disclose the funding assets and liability measures as of the valuation date;
3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining actuarially determined contributions;
4. To compare actual and expected experience under the plan during the last fiscal year; and
5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a “snapshot” of the funded position of PERS DCR based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

## Funded Status

Where presented, references to “funded ratio” and “unfunded actuarial accrued liability” typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

Funded Status as of June 30 (\$’s in 000’s)	2022	2023
<b>Occupational Death &amp; Disability</b>		
a. Actuarial Accrued Liability	\$ 14,952	\$ 18,064
b. Valuation Assets	<u>62,938</u>	<u>73,068</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (47,986)	\$ (55,004)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	420.9%	404.5%
e. Fair Value of Assets	\$ 61,458	\$ 71,888
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	411.0%	398.0%

**Funded Status as of June 30 (\$'s in 000's)****2022****2023****Retiree Medical**

a. Actuarial Accrued Liability	\$ 169,396	\$ 204,540
b. Valuation Assets	<u>212,638</u>	<u>246,953</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (43,242)	\$ (42,413)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	125.5%	120.7%
e. Fair Value of Assets	\$ 207,686	\$ 242,977
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	122.6%	118.8%

The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions so there is potential for actuarial gains or losses.

**1. Investment Experience**

The asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. The FY23 investment return based on fair value of assets was approximately 7.7% compared to the expected investment return of 7.25% (net of investment expenses). This resulted in a market asset gain of approximately \$314,000 (occupational death & disability) and \$1,061,000 (retiree medical). Due to the recognition of investment gains and losses over a 5-year period, the FY23 investment return based on actuarial value of assets was approximately 7.1%, which resulted in an actuarial asset loss of approximately \$93,000 (occupational death & disability) and \$274,000 (retiree medical).

**2. Salary Increases**

Salary increases for continuing active members during FY23 were higher than expected based on the valuation assumptions, resulting in a liability loss of approximately \$296,000.

**3. Demographic Experience**

The number of active members increased 3.0% from 24,702 at June 30, 2022 to 25,448 at June 30, 2023. The average age of active members decreased from 41.35 to 41.30 and average credited service increased from 5.11 to 5.26 years.

The demographic experience gains/losses are shown on page 5.

**4. Retiree Medical Claims Experience**

Please refer to the State of Alaska Public Employees' Retirement System (PERS) Defined Benefit Plan Actuarial Valuation Report as of June 30, 2023 for a full description of the assumptions and costs of the retiree medical plan. Adjustments to these costs and assumptions are described in this report.

The recent claims experience described in Section 4.2 of this report (Section 5.2 of the PERS DB report) created an actuarial loss of approximately \$12,317,000. The EGWP subsidy received by the plan during FY23 was approximately \$161,000; the expected EGWP subsidy for FY23 was approximately \$234,000.

## 5. Changes in Methods Since the Prior Valuation

There were no changes in actuarial methods since the prior valuation.

## 6. Changes in Assumptions Since the Prior Valuation

Healthcare claim costs are updated annually as described in Section 4.2. The amounts included in the Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

## 7. Changes in Benefit Provisions Since the Prior Valuation

There have been no changes in benefit provisions valued since the prior valuation.

### Comparative Summary of Contribution Rates

<b>Occupational Death &amp; Disability</b>	<b>FY 2025</b>	<b>FY 2026</b>
<b><u>Peace Officer/Firefighter</u></b>		
a. Employer Normal Cost Rate	0.69%	0.69%
b. Past Service Cost Rate	<u>(0.20)%</u>	<u>(0.19)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	0.69%	0.69%
<b><u>Others</u></b>		
a. Employer Normal Cost Rate	0.24%	0.24%
b. Past Service Cost Rate	<u>(0.22)%</u>	<u>(0.24)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	0.24%	0.24%
<b>Retiree Medical</b>		
a. Employer Normal Cost Rate	0.83%	0.86%
b. Past Service Cost Rate	<u>(0.14)%</u>	<u>(0.13)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	0.83%	0.86%

Total	FY 2025	FY 2026
<b><u>Peace Officer/Firefighter</u></b>		
a. Employer Normal Cost Rate	1.52%	1.55%
b. Past Service Cost Rate	<u>(0.34)%</u>	<u>(0.32)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	1.52%	1.55%
<b><u>Others</u></b>		
a. Employer Normal Cost Rate	1.07%	1.10%
b. Past Service Cost Rate	<u>(0.36)%</u>	<u>(0.37)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	1.07%	1.10%

The exhibit below shows the historical Board-adopted employer contribution rates for PERS DCR.

Total Employer Contribution Rate				
Valuation Date	Fiscal Year	Occupational Death & Disability (PF / Others)	Retiree Medical	Total (PF / Others)
June 30, 2008	FY11	1.18% / 0.31%	0.55%	1.73% / 0.86%
June 30, 2009	FY12	0.97% / 0.11%	0.51%	1.48% / 0.62%
June 30, 2010	FY13	0.99% / 0.14%	0.48%	1.47% / 0.62%
June 30, 2011	FY14	1.14% / 0.20%	0.48%	1.62% / 0.68%
June 30, 2012	FY15	1.06% / 0.22%	1.66%	2.72% / 1.88%
June 30, 2013	FY16	1.05% / 0.22%	1.68%	2.73% / 1.90%
June 30, 2014	FY17	0.49% / 0.17%	1.18%	1.67% / 1.35%
June 30, 2015	FY18	0.43% / 0.16%	1.03%	1.46% / 1.19%
June 30, 2016	FY19	0.76% / 0.26%	0.94%	1.70% / 1.20%
June 30, 2017	FY20	0.72% / 0.26%	1.32%	2.04% / 1.58%
June 30, 2018	FY21	0.70% / 0.31%	1.27%	1.97% / 1.58%
June 30, 2019	FY22	0.68% / 0.31%	1.07%	1.75% / 1.38%
June 30, 2020	FY23	0.68% / 0.30%	1.10%	1.78% / 1.40%
June 30, 2021	FY24	0.68% / 0.30%	1.01%	1.69% / 1.31%
June 30, 2022	FY25	0.69% / 0.24%	0.83%	1.52% / 1.07%
June 30, 2023	FY26	TBD	TBD	TBD

### Summary of Actuarial Accrued Liability Gain/(Loss)

The following table shows the FY23 gain/(loss) on actuarial accrued liability as of June 30, 2023 (\$'s in 000's):

	Occupational Death & Disability	Retiree Medical
Retirement Experience	\$ (1)	\$ 1,195
Termination Experience	(64)	683
Disability Experience	2,294	293
Active Mortality Experience	1,641	(33)
Inactive Mortality Experience	(688)	(87)
Salary Increases	(296)	N/A
New Entrants	(689)	(1,306)
Rehires	(59)	(3,804)
Transfers Between P/F and Others	(68)	82
Metcalfe Transfers	136	3,879
Benefit Payments Different than Expected	240	644
Per Capita Claims Cost	N/A	(12,317)
Miscellaneous <sup>1</sup>	<u>312</u>	<u>2,366</u>
Total	\$ 2,758	\$ (8,405)

<sup>1</sup> Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories.

# Section 1: Actuarial Funding Results

## Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

Peace Officer / Firefighter

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Occupational Death Benefits	\$ 4,065	\$ (110)
Occupational Disability Benefits	18,417	6,319
Medical and Prescription Drug Benefits	53,035	29,030
Medicare Part D Subsidy	<u>(9,907)</u>	<u>(5,464)</u>
Subtotal	\$ 65,610	\$ 29,775
<b>Benefit Recipients</b>		
Survivor Benefits	\$ 1,028	\$ 1,028
Disability Benefits	7,482	7,482
Medical and Prescription Drug Benefits	1,581	1,581
Medicare Part D Subsidy	<u>(286)</u>	<u>(286)</u>
Subtotal	\$ 9,805	\$ 9,805
<b>Total</b>	<b>\$ 75,415</b>	<b>\$ 39,580</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$ 30,992</b>	<b>\$ 14,719</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$ 44,423</b>	<b>\$ 24,861</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$ 54,616</b>	<b>\$ 30,611</b>

As of June 30, 2023	Normal Cost
<b>Active Members</b>	
Occupational Death Benefits	\$ 516
Occupational Disability Benefits	1,373
Medical and Prescription Drug Benefits	2,558
Medicare Part D Subsidy	<u>(476)</u>
Subtotal	\$ 3,971
<b>Administrative Expense Load</b>	
Occupational Death & Disability	\$ 12
Retiree Medical	<u>18</u>
Subtotal	\$ 30
<b>Total</b>	<b>\$ 4,001</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$ 1,901</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$ 2,100</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$ 2,576</b>

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

Others

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Occupational Death Benefits	\$ 7,420	\$ 610
Occupational Disability Benefits	15,614	1,686
Medical and Prescription Drug Benefits	304,947	208,797
Medicare Part D Subsidy	<u>(61,224)</u>	<u>(42,113)</u>
Subtotal	\$ 266,757	\$ 168,980
<b>Benefit Recipients</b>		
Survivor Benefits	\$ 0	\$ 0
Disability Benefits	1,049	1,049
Medical and Prescription Drug Benefits	16,374	16,374
Medicare Part D Subsidy	<u>(3,379)</u>	<u>(3,379)</u>
Subtotal	\$ 14,044	\$ 14,044
<b>Total</b>	<b>\$ 280,801</b>	<b>\$ 183,024</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$ 24,083</b>	<b>\$ 3,345</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$ 256,718</b>	<b>\$ 179,679</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$ 321,321</b>	<b>\$ 225,171</b>

As of June 30, 2023	Normal Cost
<b>Active Members</b>	
Occupational Death Benefits	\$ 1,151
Occupational Disability Benefits	2,443
Medical and Prescription Drug Benefits	16,722
Medicare Part D Subsidy	<u>(3,338)</u>
Subtotal	\$ 16,978
<b>Administrative Expense Load</b>	
Occupational Death & Disability	\$ 22
Retiree Medical	<u>33</u>
Subtotal	\$ 55
<b>Total</b>	<b>\$ 17,033</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$ 3,616</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$ 13,417</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$ 16,755</b>



Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

All Members

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Occupational Death Benefits	\$ 11,485	\$ 500
Occupational Disability Benefits	34,031	8,005
Medical and Prescription Drug Benefits	357,982	237,827
Medicare Part D Subsidy	<u>(71,131)</u>	<u>(47,577)</u>
Subtotal	\$ 332,367	\$ 198,755
<b>Benefit Recipients</b>		
Survivor Benefits	\$ 1,028	\$ 1,028
Disability Benefits	8,531	8,531
Medical and Prescription Drug Benefits	17,955	17,955
Medicare Part D Subsidy	<u>(3,665)</u>	<u>(3,665)</u>
Subtotal	\$ 23,849	\$ 23,849
<b>Total</b>	<b>\$ 356,216</b>	<b>\$ 222,604</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$ 55,075</b>	<b>\$ 18,064</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$ 301,141</b>	<b>\$ 204,540</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$ 375,937</b>	<b>\$ 255,782</b>

As of June 30, 2023	Normal Cost
<b>Active Members</b>	
Occupational Death Benefits	\$ 1,667
Occupational Disability Benefits	3,816
Medical and Prescription Drug Benefits	19,280
Medicare Part D Subsidy	<u>(3,814)</u>
Subtotal	\$ 20,949
<b>Administrative Expense Load</b>	
Occupational Death & Disability	\$ 34
Retiree Medical	<u>51</u>
Subtotal	\$ 85
<b>Total</b>	<b>\$ 21,034</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$ 5,517</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$ 15,517</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$ 19,331</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 for FY26 (\$'s in 000's)

Peace Officer / Firefighter

Normal Cost Rate	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 1,901	\$ 2,100
2. DCR Plan Rate Payroll Projected for FY24	276,452	276,452
3. Employer Normal Cost Rate, (1) ÷ (2)	0.69%	0.76%
<b>Past Service Rate</b>		
1. Actuarial Accrued Liability	\$ 14,719	\$ 24,861
2. Valuation Assets	21,294	30,016
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ (6,575)	\$ (5,155)
4. Funded Ratio based on Valuation Assets	144.7%	120.7%
5. Past Service Cost Amortization Payment	(522)	(294)
6. DCR Plan Rate Payroll Projected for FY24	276,452	276,452
7. Past Service Cost Rate, (5) ÷ (6)	(0.19%)	(0.11%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.69%</b>	<b>0.76%</b>

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 1,901	\$ 2,100
2. Total DB and DCR Plan Rate Payroll Projected for FY24	411,674	411,674
3. Employer Normal Cost Rate, (1) ÷ (2)	0.46%	0.51%
4. Past Service Cost Amortization Payment	(522)	(294)
5. Past Service Cost Rate, (4) ÷ (2)	(0.13%)	(0.07%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.46%</b>	<b>0.51%</b>

Peace Officer / Firefighter

Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ (100)	\$ (84)	\$ (11)
FY08 Gain	06/30/2008	10	(586)	(508)	(61)
Change in Assumptions	06/30/2009	11	(104)	(94)	(10)
FY09 Loss	06/30/2009	11	446	402	45
Change in Assumptions	06/30/2010	12	79	73	8
FY10 Gain	06/30/2010	12	(282)	(264)	(28)
FY11 Loss	06/30/2011	13	73	68	7
FY12 Gain	06/30/2012	14	(349)	(340)	(32)
FY13 Gain	06/30/2013	15	(204)	(201)	(18)
Change in Assumptions	06/30/2014	16	(1,274)	(1,270)	(107)
PRPA Modification	06/30/2014	16	(91)	(90)	(8)
FY14 Gain	06/30/2014	16	(95)	(95)	(8)
FY15 Gain	06/30/2015	17	(664)	(665)	(54)
FY16 Loss	06/30/2016	18	4	4	0
FY17 Gain	06/30/2017	19	(525)	(530)	(40)
FY18 Gain	06/30/2018	20	(262)	(263)	(19)
Change in Assumptions	06/30/2018	20	(633)	(637)	(46)
FY19 Loss	06/30/2019	21	219	220	16
FY20 Gain	06/30/2020	22	(792)	(799)	(55)
FY21 Gain	06/30/2021	23	(1,842)	(1,854)	(124)
Change in Assumptions	06/30/2022	24	1,590	1,597	104
FY22 Gain	06/30/2022	24	(887)	(890)	(58)
FY23 Gain	06/30/2023	25	(355)	(355)	(23)
<b>Total</b>				<b>\$ (6,575)</b>	<b>\$ (522)</b>

Peace Officer / Firefighter

Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ (21)	\$ (19)	\$ (2)
Change in Assumptions	06/30/2008	10	17	13	2
FY08 Gain	06/30/2008	10	(62)	(55)	(7)
Change in Assumptions	06/30/2009	11	(8)	(8)	(1)
FY09 Gain	06/30/2009	11	(38)	(35)	(4)
Change in Assumptions	06/30/2010	12	41	38	4
FY10 Gain	06/30/2010	12	(46)	(40)	(4)
FY11 Loss	06/30/2011	13	70	65	6
Change in Assumptions	06/30/2012	14	3,085	2,999	279
FY12 Gain	06/30/2012	14	(273)	(265)	(25)
FY13 Loss	06/30/2013	15	880	869	77
Change in Assumptions	06/30/2014	16	(3,034)	(3,022)	(255)
FY14 Loss	06/30/2014	16	1,213	1,209	102
FY15 Gain	06/30/2015	17	(712)	(714)	(58)
EGWP Gain	06/30/2016	18	(1,675)	(1,688)	(132)
FY16 Loss	06/30/2016	18	1,116	1,125	88
Change in Assumptions	06/30/2017	19	2,244	2,260	170
FY17 Gain	06/30/2017	19	(50)	(51)	(4)
FY18 Gain	06/30/2018	20	(231)	(233)	(17)
Change in Assumptions/Methods	06/30/2018	20	(649)	(652)	(48)
FY19 Gain	06/30/2019	21	(1,291)	(1,300)	(92)
Change in Assumptions	06/30/2020	22	1,116	1,125	77
FY20 Gain	06/30/2020	22	(1,082)	(1,091)	(75)
Prescription Drug Plan Changes	06/30/2021	23	(235)	(237)	(16)
FY21 Gain	06/30/2021	23	(1,726)	(1,739)	(116)
Change in Assumptions	06/30/2022	24	(1,769)	(1,776)	(116)
FY22 Gain	06/30/2022	24	(1,976)	(1,984)	(130)
FY23 Loss	06/30/2023	25	51	51	3
<b>Total</b>				<b>\$ (5,155)</b>	<b>\$ (294)</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 for FY26 (\$'s in 000's)

Others

Normal Cost Rate	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 3,616	\$ 13,417
2. DCR Plan Rate Payroll Projected for FY24	1,519,626	1,519,626
3. Employer Normal Cost Rate, (1) ÷ (2)	0.24%	0.88%
<b>Past Service Rate</b>		
1. Actuarial Accrued Liability	\$ 3,345	\$ 179,679
2. Valuation Assets	51,774	216,937
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ (48,429)	\$ (37,258)
4. Funded Ratio based on Valuation Assets	1,547.8%	120.7%
5. Past Service Cost Amortization Payment	(3,573)	(2,003)
6. DCR Plan Rate Payroll Projected for FY24	1,519,626	1,519,626
7. Past Service Cost Rate, (5) ÷ (6)	(0.24%)	(0.13%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.24%</b>	<b>0.88%</b>

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 3,616	\$ 13,417
2. Total DB and DCR Plan Rate Payroll Projected for FY24	2,177,208	2,177,208
3. Employer Normal Cost Rate, (1) ÷ (2)	0.17%	0.61%
4. Past Service Cost Amortization Payment	(3,573)	(2,003)
5. Past Service Cost Rate, (4) ÷ (2)	(0.16%)	(0.10%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.17%</b>	<b>0.61%</b>

**Others**

**Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ (40)	\$ (34)	\$ (4)
FY08 Gain	06/30/2008	10	(318)	(278)	(34)
Change in Assumptions	06/30/2009	11	(92)	(83)	(10)
FY09 Gain	06/30/2009	11	(1,924)	(1,732)	(193)
Change in Assumptions	06/30/2010	12	24	22	2
FY10 Gain	06/30/2010	12	(994)	(923)	(96)
FY11 Gain	06/30/2011	13	(1,184)	(1,127)	(111)
FY12 Gain	06/30/2012	14	(1,233)	(1,197)	(111)
FY13 Gain	06/30/2013	15	(779)	(769)	(68)
Change in Assumptions	06/30/2014	16	(51)	(49)	(5)
PRPA Modification	06/30/2014	16	(27)	(27)	(2)
FY14 Gain	06/30/2014	16	(2,003)	(1,993)	(169)
FY15 Gain	06/30/2015	17	(1,850)	(1,855)	(150)
FY16 Gain	06/30/2016	18	(2,361)	(2,376)	(185)
FY17 Gain	06/30/2017	19	(2,377)	(2,393)	(180)
FY18 Gain	06/30/2018	20	(2,590)	(2,603)	(190)
Change in Assumptions	06/30/2018	20	(272)	(274)	(20)
FY19 Gain	06/30/2019	21	(3,984)	(4,012)	(284)
FY20 Gain	06/30/2020	22	(4,803)	(4,841)	(333)
FY21 Gain	06/30/2021	23	(7,268)	(7,319)	(490)
Change in Assumptions	06/30/2022	24	(368)	(370)	(24)
FY22 Gain	06/30/2022	24	(7,196)	(7,226)	(472)
FY23 Gain	06/30/2023	25	(6,970)	(6,970)	(444)
<b>Total</b>				<b>\$ (48,429)</b>	<b>\$ (3,573)</b>

**Others**

**Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ (335)	\$ (279)	\$ (37)
Change in Assumptions	06/30/2008	10	165	145	17
FY08 Gain	06/30/2008	10	(702)	(607)	(73)
Change in Assumptions	06/30/2009	11	(122)	(109)	(12)
FY09 Gain	06/30/2009	11	(438)	(395)	(44)
Change in Assumptions	06/30/2010	12	(572)	(531)	(55)
FY10 Loss	06/30/2010	12	579	534	56
FY11 Loss	06/30/2011	13	820	783	77
Change in Assumptions	06/30/2012	14	25,180	24,463	2,275
FY12 Loss	06/30/2012	14	1,451	1,408	131
FY13 Loss	06/30/2013	15	9,974	9,833	870
Change in Assumptions	06/30/2014	16	(21,822)	(21,744)	(1,839)
FY14 Loss	06/30/2014	16	7,002	6,977	590
FY15 Gain	06/30/2015	17	(8,726)	(8,753)	(710)
EGWP Gain	06/30/2016	18	(17,884)	(17,993)	(1,404)
FY16 Loss	06/30/2016	18	10,367	10,430	814
Change in Assumptions	06/30/2017	19	21,288	21,428	1,614
FY17 Gain	06/30/2017	19	(1,658)	(1,668)	(125)
FY18 Loss	06/30/2018	20	118	119	9
Change in Assumptions/Methods	06/30/2018	20	(8,993)	(9,033)	(658)
FY19 Gain	06/30/2019	21	(10,841)	(10,921)	(772)
Change in Assumptions	06/30/2020	22	6,369	6,420	442
FY20 Gain	06/30/2020	22	(6,288)	(6,338)	(436)
Prescription Drug Plan Changes	06/30/2021	23	(1,794)	(1,806)	(121)
FY21 Gain	06/30/2021	23	(13,896)	(13,990)	(937)
Change in Assumptions	06/30/2022	24	(20,579)	(20,663)	(1,349)
FY22 Gain	06/30/2022	24	(6,360)	(6,386)	(417)
FY23 Loss	06/30/2023	25	1,418	1,418	91
<b>Total</b>				<b>\$ (37,258)</b>	<b>\$ (2,003)</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 for FY26 (\$'s in 000's)

**All Members**

Normal Cost Rate	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 5,517	\$ 15,517
2. DCR Plan Rate Payroll Projected for FY24	1,796,078	1,796,078
3. Employer Normal Cost Rate, (1) ÷ (2)	0.31%	0.86%
<b>Past Service Rate</b>		
1. Actuarial Accrued Liability	\$ 18,064	\$ 204,540
2. Valuation Assets	<u>73,068</u>	<u>246,953</u>
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ (55,004)	\$ (42,413)
4. Funded Ratio based on Valuation Assets	404.5%	120.7%
5. Past Service Cost Amortization Payment	(4,095)	(2,297)
6. DCR Plan Rate Payroll Projected for FY24	1,796,078	1,796,078
7. Past Service Cost Rate, (5) ÷ (6)	(0.23%)	(0.13%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.31%</b>	<b>0.86%</b>

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 5,517	\$ 15,517
2. Total DB and DCR Plan Rate Payroll Projected for FY24	2,588,882	2,588,882
3. Employer Normal Cost Rate, (1) ÷ (2)	0.21%	0.60%
4. Past Service Cost Amortization Payment	(4,095)	(2,297)
5. Past Service Cost Rate, (4) ÷ (2)	(0.16%)	(0.09%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.21%</b>	<b>0.60%</b>



**All Members**

**Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ (140)	\$ (118)	\$ (15)
FY08 Gain	06/30/2008	10	(904)	(786)	(95)
Change in Assumptions	06/30/2009	11	(196)	(177)	(20)
FY09 Gain	06/30/2009	11	(1,478)	(1,330)	(148)
Change in Assumptions	06/30/2010	12	103	95	10
FY10 Gain	06/30/2010	12	(1,276)	(1,187)	(124)
FY11 Gain	06/30/2011	13	(1,111)	(1,059)	(104)
FY12 Gain	06/30/2012	14	(1,582)	(1,537)	(143)
FY13 Gain	06/30/2013	15	(983)	(970)	(86)
Change in Assumptions	06/30/2014	16	(1,325)	(1,319)	(112)
PRPA Modification	06/30/2014	16	(118)	(117)	(10)
FY14 Gain	06/30/2014	16	(2,098)	(2,088)	(177)
FY15 Gain	06/30/2015	17	(2,514)	(2,520)	(204)
FY16 Gain	06/30/2016	18	(2,357)	(2,372)	(185)
FY17 Gain	06/30/2017	19	(2,902)	(2,923)	(220)
FY18 Gain	06/30/2018	20	(2,852)	(2,866)	(209)
Change in Assumptions	06/30/2018	20	(905)	(911)	(66)
FY19 Gain	06/30/2019	21	(3,765)	(3,792)	(268)
FY20 Gain	06/30/2020	22	(5,595)	(5,640)	(388)
FY21 Gain	06/30/2021	23	(9,110)	(9,173)	(614)
Change in Assumptions	06/30/2022	24	1,222	1,227	80
FY22 Gain	06/30/2022	24	(8,083)	(8,116)	(530)
FY23 Gain	06/30/2023	25	(7,325)	(7,325)	(467)
<b>Total</b>				<b>\$ (55,004)</b>	<b>\$ (4,095)</b>

**All Members**

**Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ (356)	\$ (298)	\$ (39)
Change in Assumptions	06/30/2008	10	182	158	19
FY08 Gain	06/30/2008	10	(764)	(662)	(80)
Change in Assumptions	06/30/2009	11	(130)	(117)	(13)
FY09 Gain	06/30/2009	11	(476)	(430)	(48)
Change in Assumptions	06/30/2010	12	(531)	(493)	(51)
FY10 Loss	06/30/2010	12	533	494	52
FY11 Loss	06/30/2011	13	890	848	83
Change in Assumptions	06/30/2012	14	28,265	27,462	2,554
FY12 Loss	06/30/2012	14	1,178	1,143	106
FY13 Loss	06/30/2013	15	10,854	10,702	947
Change in Assumptions	06/30/2014	16	(24,856)	(24,766)	(2,094)
FY14 Loss	06/30/2014	16	8,215	8,186	692
FY15 Gain	06/30/2015	17	(9,438)	(9,467)	(768)
EGWP Gain	06/30/2016	18	(19,559)	(19,681)	(1,536)
FY16 Loss	06/30/2016	18	11,483	11,555	902
Change in Assumptions	06/30/2017	19	23,532	23,688	1,784
FY17 Gain	06/30/2017	19	(1,708)	(1,719)	(129)
FY18 Gain	06/30/2018	20	(113)	(114)	(8)
Change in Assumptions/Methods	06/30/2018	20	(9,642)	(9,685)	(706)
FY19 Gain	06/30/2019	21	(12,132)	(12,221)	(864)
Change in Assumptions	06/30/2020	22	7,485	7,545	519
FY20 Gain	06/30/2020	22	(7,370)	(7,429)	(511)
Prescription Drug Plan Changes	06/30/2021	23	(2,029)	(2,043)	(137)
FY21 Gain	06/30/2021	23	(15,622)	(15,729)	(1,053)
Change in Assumptions	06/30/2022	24	(22,348)	(22,439)	(1,465)
FY22 Gain	06/30/2022	24	(8,336)	(8,370)	(547)
FY23 Loss	06/30/2023	25	1,469	1,469	94
<b>Total</b>				<b>\$ (42,413)</b>	<b>\$ (2,297)</b>

Section 1.3: Actuarial Gain/(Loss) for FY23 (\$'s in 000's)

	<b>Occupational Death &amp; Disability</b>	<b>Retiree Medical</b>
<b>1. Expected Actuarial Accrued Liability</b>		
a. Actuarial Accrued Liability as of June 30, 2022	\$ 14,952	\$ 169,396
b. Normal Cost	5,068	13,669
c. Interest on (a) and (b) at 7.25%	1,451	13,272
d. Employer Group Waiver Plan	0	161
e. Benefit Payments	(625)	(356)
f. Interest on (d) and (e) at 7.25%, adjusted for timing	(24)	(7)
g. Experience Study Assumptions/Methods	0	0
h. Expected Actuarial Accrued Liability as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g)	<u>\$ 20,822</u>	<u>\$ 196,135</u>
2. Actual Actuarial Accrued Liability as of June 30, 2023	<u>18,064</u>	<u>204,540</u>
<b>3. Liability Gain/(Loss), (1)(h) - (2)</b>	<b>\$ 2,758</b>	<b>\$ (8,405)</b>
<b>4. Expected Actuarial Asset Value</b>		
a. Actuarial Asset Value as of June 30, 2022	\$ 62,938	\$ 212,638
b. Interest on (a) at 7.25%	4,563	15,416
c. Employer Contributions	6,126	18,753
d. Employer Group Waiver Plan	0	161
e. Interest on (c) and (d) at 7.25%, adjusted for timing	218	674
f. Benefit Payments	(625)	(356)
g. Administrative Expenses	(34)	(45)
h. Interest on (f) and (g) at 7.25%, adjusted for timing	(25)	(14)
i. Expected Actuarial Asset Value as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	<u>\$ 73,161</u>	<u>\$ 247,227</u>
5. Actuarial Asset Value as of June 30, 2023	<u>73,068</u>	<u>246,953</u>
<b>6. Actuarial Asset Gain/(Loss), (5) - (4)(i)</b>	<b>\$ (93)</b>	<b>\$ (274)</b>
<b>7. Total Actuarial Gain/(Loss), (3) + (6)</b>	<b>\$ 2,665</b>	<b>\$ (8,679)</b>
<b>8. Contribution Gain/(Loss)</b>	<b>\$ 4,660</b>	<b>\$ 7,215</b>
<b>9. Administrative Expense Gain/(Loss)</b>	<b>\$ -</b>	<b>\$ (5)</b>
<b>10. FY23 Gain/(Loss), (7) + (8) + (9)</b>	<b>\$ 7,325</b>	<b>\$ (1,469)</b>

Section 1.4: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Occupational Death & Disability

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2007	\$ 48	\$ 188	391.7%	\$ (140)
June 30, 2008	242	1,288	532.2%	(1,046)
June 30, 2009	403	3,138	778.7%	(2,735)
June 30, 2010	853	4,801	562.8%	(3,948)
June 30, 2011	1,949	7,049	361.7%	(5,100)
June 30, 2012	2,412	9,142	379.0%	(6,730)
June 30, 2013	3,603	11,373	315.7%	(7,770)
June 30, 2014	3,627	14,995	413.4%	(11,368)
June 30, 2015	5,049	19,014	376.6%	(13,965)
June 30, 2016	6,763	23,176	342.7%	(16,413)
June 30, 2017	7,540	26,944	357.3%	(19,404)
June 30, 2018	7,713	30,961	401.4%	(23,248)
June 30, 2019	9,774	36,701	375.5%	(26,927)
June 30, 2020	10,634	43,029	404.6%	(32,395)
June 30, 2021	11,740	53,075	452.1%	(41,335)
June 30, 2022	14,952	62,938	420.9%	(47,986)

**Retiree Medical**

<b>Valuation Date</b>	<b>Total Actuarial Accrued Liability</b>	<b>Valuation Assets</b>	<b>Assets as a Percent of Actuarial Accrued Liability</b>	<b>Unfunded Actuarial Accrued Liability (UAAL)</b>
June 30, 2007	\$ 711	\$ 1,067	150.1%	\$ (356)
June 30, 2008	1,776	2,719	153.1%	(943)
June 30, 2009	3,913	5,475	139.9%	(1,562)
June 30, 2010	7,185	8,767	122.0%	(1,582)
June 30, 2011	11,302	12,009	106.3%	(707)
June 30, 2012	44,509	15,773	35.4%	28,736
June 30, 2013	60,282	20,336	33.7%	39,946
June 30, 2014	50,217	26,466	52.7%	23,751
June 30, 2015	58,683	44,188	75.3%	14,495
June 30, 2016	70,289	63,851	90.8%	6,438
June 30, 2017	109,703	81,559	74.3%	28,144
June 30, 2018	118,598	100,097	84.4%	18,501
June 30, 2019	124,946	118,783	95.1%	6,163
June 30, 2020	150,701	144,747	96.0%	5,954
June 30, 2021	168,472	180,536	107.2%	(12,064)
June 30, 2022	169,396	212,638	125.5%	(43,242)

## Section 2: Plan Assets

### Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2023	Occupational Death & Disability	Retiree Medical	Allocation Percent
<b>Cash and Short-Term Investments</b>			
- Cash and Cash Equivalents	\$ 937	\$ 3,111	1.3%
- Subtotal	\$ 937	\$ 3,111	1.3%
<b>Fixed Income Investments</b>			
- Domestic Fixed Income Pool	\$ 13,036	\$ 44,081	18.2%
- International Fixed Income Pool	0	0	0.0%
- Tactical Fixed Income Pool	0	0	0.0%
- High Yield Pool	0	0	0.0%
- Treasury Inflation Protection Pool	0	0	0.0%
- Emerging Debt Pool	0	0	0.0%
- Subtotal	\$ 13,036	\$ 44,081	18.2%
<b>Equity Investments</b>			
- Domestic Equity Pool	\$ 17,727	\$ 59,940	24.7%
- International Equity Pool	10,088	34,110	14.1%
- Private Equity Pool	11,631	39,328	16.2%
- Emerging Markets Equity Pool	2,207	7,461	3.1%
- Alternative Equity Strategies	5,826	19,704	8.1%
- Subtotal	\$ 47,479	\$ 160,543	66.2%
<b>Other Investments</b>			
- Real Estate Pool	\$ 4,851	\$ 16,402	6.8%
- Other Investments Pool	5,397	18,251	7.5%
- Absolute Return Pool	0	0	0.0%
- Other Assets	0	0	0.0%
- Subtotal	\$ 10,248	\$ 34,653	14.3%
<b>Total Cash and Investments</b>	<b>\$ 71,700</b>	<b>\$ 242,388</b>	<b>100.0%</b>
<b>Net Accrued Receivables</b>	<b>188</b>	<b>589</b>	
<b>Net Assets</b>	<b>\$ 71,888</b>	<b>\$ 242,977</b>	
Peace Officer / Firefighter	\$ 20,950	N/A	
Others	50,938	N/A	
<b>All Members</b>	<b>\$ 71,888</b>	<b>\$ 242,977</b>	

Section 2.2: Changes in Fair Value of Assets During FY23 (\$'s in 000's)

Fiscal Year 2023	Occupational Death & Disability	Retiree Medical
1. Fair Value of Assets as of June 30, 2022	\$ 61,458	\$ 207,686
2. Additions:		
a. Member Contributions	\$ 0	\$ 0
b. Employer Contributions	6,126	18,753
c. Interest and Dividend Income	1,039	3,516
d. Net Appreciation/(Depreciation) in Fair Value of Investments	4,103	13,864
e. Employer Group Waiver Plan	0	161
f. Other	0	2
g. Total Additions	\$ 11,268	\$ 36,296
3. Deductions:		
a. Medical Benefits	\$ 0	\$ 356
b. Death & Disability Benefits	625	0
c. Investment Expenses	179	604
d. Administrative Expenses	34	45
e. Total Deductions	\$ 838	\$ 1,005
4. Fair Value of Assets as of June 30, 2023	\$ 71,888	\$ 242,977
5. Approximate Fair Value Investment Return Rate during FY23 Net of Investment Expenses	7.7%	7.7%

## Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of assets and the fair value were \$0 at June 30, 2006. Investment gains and losses are recognized 20% per year over 5 years. In no event may valuation assets be less than 80% or more than 120% of fair value as of the current valuation date.

	Occupational Death & Disability	Retiree Medical
1. Investment Gain/(Loss) for FY23		
a. Fair Value as of June 30, 2022	\$ 61,458	\$ 207,686
b. Contributions	6,126	18,753
c. Employer Group Waiver Plan	0	161
d. Benefit Payments	625	356
e. Administrative Expenses	34	45
f. Actual Investment Return (net of investment expenses)	4,963	16,778
g. Expected Return Rate (net of investment expenses)	7.25%	7.25%
h. Expected Return	4,649	15,717
i. Investment Gain/(Loss) for the Year (f) - (h)	314	1,061
2. Actuarial Value as of June 30, 2023		
a. Fair Value as of June 30, 2023	\$ 71,888	\$ 242,977
b. Deferred Investment Gain/(Loss)	(1,180)	(3,976)
c. Preliminary Actuarial Value as of June 30, 2023, (a) - (b)	73,068	246,953
d. Upper Limit: 120% of Fair Value as of June 30, 2023	86,265	291,572
e. Lower Limit: 80% of Fair Value as of June 30, 2023	57,511	194,382
f. Actuarial Value at June 30, 2023, (c) limited by (d) and (e)	73,068	246,953
3. Ratio of Actuarial Value of Assets to Fair Value of Assets		
	101.6%	101.6%
4. Approximate Actuarial Value Investment Return Rate during FY23 Net of Investment Expenses		
	7.1%	7.1%
5. Actuarial Value Allocation <sup>1</sup>		
a. Peace Officer / Firefighter	\$ 21,294	\$ 30,016
b. Others	51,774	216,937
c. All Members	\$ 73,068	\$ 246,953

<sup>1</sup> Occupational death & disability allocated using fair value of assets. Retiree medical allocated based on retiree medical actuarial accrued liability.



The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

<b>Occupational Death &amp; Disability</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (370)	\$ (296)	\$ (74)	\$ 0
June 30, 2020	(1,178)	(708)	(236)	(234)
June 30, 2021	9,901	3,960	1,980	3,961
June 30, 2022	(8,596)	(1,719)	(1,719)	(5,158)
June 30, 2023	<u>314</u>	<u>0</u>	<u>63</u>	<u>251</u>
<b>Total</b>	<b>\$ 71</b>	<b>\$ 1,237</b>	<b>\$ 14</b>	<b>\$ (1,180)</b>

<b>Retiree Medical</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (1,212)	\$ (968)	\$ (244)	\$ 0
June 30, 2020	(3,825)	(2,295)	(765)	(765)
June 30, 2021	33,513	13,406	6,703	13,404
June 30, 2022	(29,106)	(5,821)	(5,821)	(17,464)
June 30, 2023	<u>1,061</u>	<u>0</u>	<u>212</u>	<u>849</u>
<b>Total</b>	<b>\$ 431</b>	<b>\$ 4,322</b>	<b>\$ 85</b>	<b>\$ (3,976)</b>

## Section 2.4: Historical Asset Rates of Return

Year Ending	Actuarial Value		Fair Value	
	Annual	Cumulative	Annual	Cumulative
June 30, 2008	5.0%	5.0%	(7.1%)	(7.1%)
June 30, 2009	2.4%	3.7%	(13.0%)	(10.1%)
June 30, 2010	3.9%	3.8%	6.6%	(4.8%)
June 30, 2011	7.3%	4.6%	19.2%	0.7%
June 30, 2012	6.9%	5.1%	2.0%	0.9%
June 30, 2013	7.9%	5.5%	11.8%	2.7%
June 30, 2014	10.9%	6.3%	18.0%	4.7%
June 30, 2015	9.5%	6.7%	3.3%	4.6%
June 30, 2016	6.7%	6.7%	0.2%	4.1%
June 30, 2017	7.8%	6.8%	12.6%	4.9%
June 30, 2018	7.9%	6.9%	7.9%	5.2%
June 30, 2019	6.6%	6.9%	6.2%	5.2%
June 30, 2020	6.4%	6.8%	4.3%	5.2%
June 30, 2021	11.3%	7.2%	29.6%	6.7%
June 30, 2022	8.2%	7.2%	(6.3%)	5.8%
June 30, 2023	7.1%	7.2%	7.7%	5.9%

Rates of return are shown based on combined assets for OD&D and Retiree Medical.

Cumulative returns are since fiscal year ending June 30, 2008.

## Section 3: Member Data

### Section 3.1: Summary of Members Included

As of June 30	2019	2020	2021	2022	2023
<b>Active Members - Peace Officer / Firefighter</b>					
1. Number	2,038	2,228	2,350	2,482	2,548 <sup>1</sup>
2. Average Age	35.76	35.92	36.40	36.65	36.84
3. Average Credited Service	5.09	5.36	5.71	5.91	6.22
4. Average Entry Age	30.67	30.56	30.69	30.74	30.62
5. Average Annual Earnings	\$ 84,593	\$ 87,365	\$ 90,022	\$ 95,429	\$ 103,066
<b>Active Members - Others</b>					
1. Number	19,864	20,695	21,583	22,220	22,900 <sup>2</sup>
2. Average Age	41.49	41.78	41.79	41.87	41.80
3. Average Credited Service	4.25	4.59	4.84	5.02	5.15
4. Average Entry Age	37.24	37.19	36.95	36.85	36.65
5. Average Annual Earnings	\$ 58,223	\$ 59,603	\$ 61,129	\$ 62,371	\$ 65,746
<b>Active Members - Total</b>					
1. Number	21,902	22,923	23,933	24,702	25,448 <sup>3</sup>
2. Average Age	40.96	41.21	41.26	41.35	41.30
3. Average Credited Service	4.33	4.66	4.93	5.11	5.26
4. Average Entry Age	36.63	36.55	36.33	36.24	36.04
5. Average Annual Earnings	\$ 60,676	\$ 62,302	\$ 63,966	\$ 65,693	\$ 69,483
<b>Disabilitants and Beneficiaries (Occupational Death &amp; Disability)</b>					
1. Number	16	15	14	16	18
2. Average Age	42.28	44.66	47.27	46.22	46.69
3. Average Monthly Death & Disability Benefit	\$ 2,404	\$ 2,698	\$ 2,601	\$ 2,791	\$ 3,161
<b>Retirees, Surviving Spouses, and Dependent Spouses (Retiree Medical)</b>					
1. Number	43	66	93	166	241
2. Average Age	69.72	68.85	69.75	69.46	69.45
<b>Total Number of Members</b>	<b>21,961</b>	<b>23,004</b>	<b>24,040</b>	<b>24,884</b>	<b>25,707</b>

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

<sup>1</sup> Includes 2,122 male active members and 426 female active members.

<sup>2</sup> Includes 9,965 male active members and 12,935 female active members.

<sup>3</sup> Includes 12,087 male active members and 13,361 female active members.

Section 3.2: Age and Service Distribution of Active Members

Annual Earnings by Age

Age	Number	Total Annual Earnings	Average Annual Earnings
0 - 19	143	\$ 5,378,986	\$ 37,615
20 - 24	1,517	75,148,590	49,538
25 - 29	3,053	185,336,531	60,706
30 - 34	4,164	286,365,469	68,772
35 - 39	4,141	310,775,487	75,048
40 - 44	3,475	262,666,273	75,587
45 - 49	2,628	193,235,695	73,530
50 - 54	2,343	169,026,128	72,141
55 - 59	1,857	132,227,768	71,205
60 - 64	1,443	99,829,595	69,182
65 - 69	515	36,480,948	70,837
70 - 74	130	9,363,700	72,028
75+	39	2,351,172	60,286
<b>Total</b>	<b>25,448</b>	<b>\$1,768,186,342</b>	<b>\$ 69,482</b>

Annual Earnings by Credited Service

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	4,585	\$ 235,247,729	\$ 51,308
1	3,411	200,557,849	58,797
2	2,479	158,155,465	63,798
3	2,107	139,685,242	66,296
4	2,030	141,460,353	69,685
<b>0 - 4</b>	<b>14,612</b>	<b>\$ 875,106,638</b>	<b>\$ 59,890</b>
5 - 9	6,347	489,054,190	77,053
10 - 14	3,614	315,892,775	87,408
15 - 19	874	88,031,212	100,722
20 - 24	1	101,527	101,527
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	0	0	0
40+	0	0	0
<b>Total</b>	<b>25,448</b>	<b>\$1,768,186,342</b>	<b>\$ 69,482</b>

Years of Credited Service by Age

Age	Years of Service									Total
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	
0 - 19	143	0	0	0	0	0	0	0	0	143
20 - 24	1,508	9	0	0	0	0	0	0	0	1,517
25 - 29	2,664	382	7	0	0	0	0	0	0	3,053
30 - 34	2,761	1,153	248	2	0	0	0	0	0	4,164
35 - 39	2,054	1,227	731	129	0	0	0	0	0	4,141
40 - 44	1,623	975	683	194	0	0	0	0	0	3,475
45 - 49	1,212	741	529	146	0	0	0	0	0	2,628
50 - 54	1,052	685	473	133	0	0	0	0	0	2,343
55 - 59	760	546	427	124	0	0	0	0	0	1,857
60 - 64	582	418	343	100	0	0	0	0	0	1,443
65 - 69	188	167	131	28	1	0	0	0	0	515
70 - 74	52	28	36	14	0	0	0	0	0	130
75+	13	16	6	4	0	0	0	0	0	39
<b>Total</b>	<b>14,612</b>	<b>6,347</b>	<b>3,614</b>	<b>874</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>25,448</b>

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

### Section 3.3: Member Data Reconciliation

	Actives	Retirees and Surviving Spouses	Dependent Spouses	OD&D Disabilitants	OD&D Beneficiaries	Total
<b>As of June 30, 2022 <sup>1</sup></b>	<b>24,702</b>	<b>124</b>	<b>42</b>	<b>15</b>	<b>1</b>	<b>24,884</b>
New Entrants	4,225	0	0	0	0	4,225
Rehires	787	0	0	0	0	787
Vested Terminations	(768)	0	0	0	0	(768)
Non-Vested Terminations	(2,366)	0	0	0	0	(2,366)
Refund of Contributions	(778)	0	0	0	0	(778)
Disability Retirements	(1)	0	0	2	0	1
Age Retirements	(55)	55	25	0	0	25
Deaths With Beneficiary	(29)	0	0	0	0	(29)
Deaths Without Beneficiary	(2)	0	0	0	1	(1)
Converted To/From DB Plan	(304)	0	0	0	0	(304)
Added Dependent Coverage	0	0	5	0	0	5
Dropped Dependent Coverage	0	0	(1)	0	0	(1)
Transfers In/Out	22	0	0	(1)	0	21
Data Corrections	15	(9)	0	0	0	6
<b>Net Change</b>	<b>746</b>	<b>46</b>	<b>29</b>	<b>1</b>	<b>1</b>	<b>823</b>
<b>As of June 30, 2023 <sup>2</sup></b>	<b>25,448</b>	<b>170</b>	<b>71</b>	<b>16</b>	<b>2</b>	<b>25,707</b>

<sup>1</sup> 94 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

<sup>2</sup> 90 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

### Section 3.4: Schedule of Active Member Data

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2023	25,448	\$ 1,768,186	\$ 69,482	5.8%	151
June 30, 2022	24,702	1,622,742	65,693	2.7%	151
June 30, 2021	23,933	1,530,905	63,966	2.7%	151
June 30, 2020	22,923	1,428,140	62,302	2.7%	153
June 30, 2019	21,902	1,328,934	60,676	2.3%	155
June 30, 2018	20,378	1,209,152	59,336	2.3%	155
June 30, 2017	19,171	1,112,398	58,025	1.5%	157
June 30, 2016	18,215	1,041,437	57,175	3.4%	157
June 30, 2015	17,098	945,496	55,299	1.9%	159
June 30, 2014	15,800	857,150	54,250	3.7%	159

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Note: The number of participating employers as of June 30, 2022 was changed from 150 to 151 based on the audited financial statements.

### Section 3.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)
a) DRB actual reported salaries FY23 in employer list	\$ 1,652,928
b) DRB actual reported salaries FY23 in valuation data	1,577,264
c) Annualized valuation data	1,768,186
d) Valuation payroll as of June 30, 2023	1,857,424
e) Rate payroll for FY24	1,796,078

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY23, including those who were not active as of June 30, 2023
- b) Payroll from valuation data for people who are in active status as of June 30, 2023
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed

# Section 4: Basis of the Actuarial Valuation

## Section 4.1: Summary of Plan Provisions

### Effective Date

July 1, 2006, with amendments through June 30, 2023.

### Administration of Plan

The Commissioner of Administration or the Commissioner's designee is the administrator of the Plan. The Attorney General of the state is the legal counsel for the Plan and shall advise the administrator and represent the Plan in legal proceedings.

The Alaska Retirement Management Board prescribes policies, adopts regulations, invests the funds, and performs other activities necessary to carry out the provisions of the Plan.

### Employers Included

Currently there are 151 employers participating in PERS DCR, including the State of Alaska, and 150 political subdivisions and public organizations.

### Membership

An employee of a participating employer who first enters service on or after July 1, 2006, or a member of the defined benefit plan who works for an employer who began participation on or after July 1, 2006, and meets the following criteria is a member in the Plan:

- Permanent full-time or part-time employees of the State of Alaska, participating political subdivisions or public organizations. An employee must be regularly scheduled to work 30 or more hours per week to be considered full-time by the PERS. An employee must be regularly scheduled to work 15 or more hours per week but less than 30 hours to be considered a part-time employee for PERS purposes.
- Elected state officials.
- Elected municipal officials who are compensated and receive at least \$2,001.00 per month.

Members can convert to PERS DCR if they are an eligible non-vested member of the PERS defined benefit plan whose employer consents to transfers to the defined contribution plan and they elect to transfer his or her account balance to PERS DCR.

### Member Contributions

Other than the member-paid premiums discussed later in this section, there are no member contributions for the occupational death & disability and retiree medical benefits.



## Retiree Medical Benefits

- Member must retire directly from the plan to be eligible for retiree medical coverage. Normal retirement eligibility is the earlier of a) 25 years of service as a peace officer or firefighter and 30 years of service for any other employee or b) Medicare eligible and 10 years of service.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's and any covered dependent's premium is 100% until the member is Medicare eligible. Upon the member's Medicare-eligibility, the required contribution will follow the service-based schedule shown below.
- Coverage cannot be denied except for failure to pay premium.
- Members who are receiving disability benefits or survivors who are receiving monthly survivor benefits are not eligible until the member meets, or would have met if he/she had lived, the normal retirement eligibility requirements.
- The following is a summary of the medical benefit design adopted in July 2016. The plan description below is used for valuation purposes and indicates participant cost-sharing. Please refer to the benefit handbook for more details.

Plan Design Feature	In-Network <sup>1</sup>	Out-of-Network <sup>1 2</sup>
Deductible (single / family)	\$300 / \$600	
Medical services (participant share)	20%	40%
Emergency Room Copay (non-emergent use)	\$100	\$100
Medical Out-of-Pocket Maximum (single / family, including deductible)	\$1,500 / \$3,000	\$3,000 / \$6,000
Medicare Coordination	Exclusion	Exclusion
Pharmacy	No Deductible	No Deductible
Retail Generic (per 30-day fill)	20% \$10 min / \$50 max	
Retail Non-Formulary Brand (per 30-day fill)	25% \$25 min / \$75 max	40%
Retail Formulary Brand (per 30-day fill)	35% \$80 min / \$150 max	
Mail-Order Generic	\$20 copay	
Mail-Order Non-Formulary Brand	\$50 copay	40%
Mail-Order Formulary Brand	\$100 copay	
Pharmacy Out-of-Pocket Max (single / family)	\$1,000 / \$2,000	
Medicare Pharmacy Arrangement	Retiree Drug Subsidy / Employer Group Waiver Plan effective 1/1/2019	
Wellness / Preventative	100% covered, not subject to deductible	20%, after deductible

<sup>1</sup> Section 1.1 of the AlaskaCare Defined Contribution Retiree Benefit Plan states that this health plan shall be updated from time to time to reflect changes in benefits, including annual adjustments to the premium, deductible, coinsurance, medical out-of-pocket limit, and prescription drug out-of-pocket limit.

<sup>2</sup> OON applies only to non-Medicare eligible participants.

- Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan outlined above. We applied the ratio of the DCR retiree medical plan value to the DB retiree medical plan value to the per capita costs determined for each of pre/post-Medicare medical and pharmacy benefits to estimate corresponding values for the DCR retiree medical plan design. These factors are noted in Section 4.3. We further adjusted the Medicare medical manual rate to reflect the Medicare coordination method adopted. The estimated 2024 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates). We reflect estimated discounts and pharmacy rebates in the defined benefit medical cost so no further adjustment was needed for the DCR retiree medical plan. The medical network differential is reflected in the relative plan value adjustments.
- Starting in 2022, prior authorization is required for certain specialty medications. There is no change to the medications that are covered by the plan.
- The retiree medical plan’s coverage is supplemental to Medicare. Medicare coordination is described in the DCR Plan Handbook, referred to in the industry as exclusion coordination: Medicare payment is deducted from the Medicare allowable expense and plan parameters are applied to the remaining amount. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.
- The premium for Medicare-eligible retirees will be based on the member’s years of service. The percentage of premium paid by the member is as follows:

<b>Years of Service</b>	<b>Percent of Premium Paid by Member</b>
< 15	30%
15 – 19	25%
20 – 24	20%
25 – 29	15%
30+	10%

- The premium for dependents who are not eligible for Medicare aligns with the member’s subsidy. While a member is not Medicare-eligible, premiums are 100% of the estimated cost.
- Members have a separate defined contribution Health Reimbursement Arrangement account, which is not reflected in this valuation, that can be used to pay for premiums or other medical expenses.
- For valuation purposes, retiree premiums were assumed to equal the percentages outlined in the table above times the age-related plan costs. Future premiums calculated and charged to DCR participants will need to be determined reflecting any appropriate adjustments to the defined benefit (DB) plan data because current DB premiums were determined using information based upon enrollment with members who have double coverage.
- Coverage will continue for surviving spouses of covered retired members.

### **Occupational Disability Benefits**

- Benefit is 40% of salary at date of disability.
- For Peace Officer and Firefighters there is a Disability Benefit Adjustment such that:
  - The disability benefit is increased by 75% of the cost-of-living increase in the preceding calendar year or 9%, whichever is less.
  - At the time the disabled member retires, the retirement benefit will be increased by a percentage equal to the total cumulative percentage that has been applied to the disability benefit. Monthly annuity payments are made from the member's contribution balance until the fund is exhausted, at which the plan pays all remaining payments.
- For Others, there is no increase in the occupational disability benefit after commencement.
- Member earns service while on occupational disability.
- Benefits cease when the member becomes eligible for normal retirement at Medicare-eligible age and 10 years of service, or at any age with 30 years of service for Others members or 25 years of service for Peace Officer/Firefighter members.
- Peace Officer/Firefighter members may select the defined contribution account or the monthly benefit payable as if they were retiring under Tier 3 (service continues during disability, final average salary is as of date of disability), but with payments first made from the member's DC account until it's exhausted.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's premium is 100% of the estimated cost until they are Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

### **Occupational Death Benefits**

- Benefit is 40% of salary for Others members and 50% of salary for Peace Officer/Firefighter members.
- Survivor's Pension Adjustment: A survivor's pension is increased by 50% of the cost-of-living increase in the preceding calendar year or 6%, whichever is less, if the recipient is at least age 60 on July 1, or under age 60 if the recipient has been receiving PERS benefits for at least 5 years as of July 1.
- Benefits cease when the member would have become eligible for normal retirement.
- The period during which the survivor is receiving benefits is counted as service credit toward retiree medical benefits.
- No subsidized retiree medical benefits are provided until the member would have been eligible for normal retirement. The surviving spouse's premium is 100% of the estimated cost until the member would have been Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

### **Changes in Benefit Provisions Valued Since the Prior Valuation**

There were no changes in benefit provisions since the prior valuation.

## Section 4.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006, and was modified as part of the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was implemented effective June 30, 2006.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay. Each year's difference between actual and expected unfunded actuarial accrued liability is amortized over 25 years as a level percentage of expected payroll.

Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year for death & disability benefits and retiree medical benefits, from the assumed entry age to the last age with a future benefit were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total DCR Plan payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for beneficiaries and disabled members currently receiving benefits (if any) was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

### **Valuation of Assets**

Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method was phased in over five years. Fair Value of Assets was \$0 as of June 30, 2006. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.

### **Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

## Valuation of Retiree Medical and Prescription Drug Benefits

The methodology used for the valuation of the retiree medical benefits is described in Section 5.2 of the State of Alaska Public Employees' Retirement System Defined Benefit Plan Actuarial Valuation Report as of June 30, 2023.

Starting in 2022, prior authorization is required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The resulting adjustment factors for pre-Medicare prescription drug, Medicare prescription drug, and EGWP costs were applied to claims experience incurred before January 1, 2022. Those base claims costs were used for the DCR valuation with further adjustments as noted below. Additionally, starting in 2022, certain common preventive benefits are covered for the DB plan. The resulting adjustment factor for pre-Medicare medical costs was applied to claims experience incurred before January 1, 2022. However, preventive benefits were already covered under the DCR plan so the pre-65 DCR medical adjustment factor referenced below was increased from 3.1% to 4.4%.

Due to the lack of experience for the DCR retiree medical plan, base claims costs are based on those described in the actuarial valuation as of June 30, 2023 for the Defined Benefit (DB) retiree medical plan covering TRS and PERS. The DB rates were used with some adjustments. The claims costs were adjusted to reflect the differences between the DCR medical plan and the DB medical plan. These differences include network steerage, different coverage levels, different Medicare coordination for medical benefits, and an indexing of the retiree out-of-pocket dollar amounts. To account for higher initial copays, deductibles, and out-of-pocket limits, projected FY24 claims costs were reduced 4.4% for pre-Medicare medical claims, 3.1% for Medicare medical claims, and 8.9% for prescription drugs. In addition, to account for the difference in Medicare coordination, projected FY24 medical claims costs for Medicare eligible retirees were further reduced 29.5%.

FY22 and FY23 experience was thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY22 and FY23 claims was appropriate for use in the June 30, 2023 valuation. FY22 and FY23 per capita claims were reasonable when compared to pre-COVID levels, so no adjustments were made to the claims used in the per capita claims cost development.

No implicit subsidies are assumed. Employees projected to retire with 30 years of service (25 years of service for Peace/Fire) prior to Medicare are valued with commencement deferred to Medicare eligibility, because those members will be required to pay the full plan premium prior to Medicare. Explicit subsidies for disabled and normal retirement are determined using the plan-defined percentages of age-related total projected plan costs, again with no implicit subsidy assumed.

The State transitioned to an Employer Group Waiver Program (EGWP) for DCR participants effective January 1, 2019. The estimated 2024 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates).

## Healthcare Reform

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, not all provisions are required. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. The adopted DCR plan does not place lifetime limits on benefits, but does restrict dependent child coverage.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise

Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

The Inflation Reduction Act was signed into law on August 16, 2022. The law contains several provisions that are expected to impact Alaska's Medicare prescription drug plan (EGWP), which will be considered at the next measurement date.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

DRAFT

## Section 4.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2023 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board at the June 2022 meeting based on the experience study for the period July 1, 2017 to June 30, 2021.

### **Investment Return**

7.25% per year, net of investment expenses.

### **Salary Scale**

Salary scale rates based on the 2017-2021 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

### **Payroll Growth**

2.75% per year (inflation + productivity).

### **Total Inflation**

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

### **Mortality (Pre-Commencement)**

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

Employee mortality for Peace Officer/Firefighters in accordance with the following tables:

- Occ D&D: Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Employee mortality for Others in accordance with the following tables:

- Occ D&D: Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 General Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Deaths are assumed to result from occupational causes 70% of the time for Peace Officer/Firefighters, and 35% of the time for Others.

## **Mortality (Post-Commencement)**

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

Retiree mortality for Peace Officer/Firefighters in accordance with the following tables:

- Occ D&D: Pub-2010 Safety Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Retiree mortality for Others in accordance with the following tables:

- Occ D&D: 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 110% of female rates of the Pub-2010 General Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Peace Officer/Firefighters in accordance with the following tables. These tables are applied only after the death of the original member.

- Occ D&D: Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Others in accordance with the following tables. These tables are applied only after the death of the original member.

- Occ D&D: 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

## **Turnover**

Select and ultimate rates based on the 2017-2021 actual experience (see Tables 2a and 2b).

## **Disability**

No changes to the incidence rates from the prior valuation due to insufficient 2017-2021 actual experience (see Tables 3a and 3b). For retiree medical benefits, the disability rates cease once a member is eligible for retirement. However, the disability rates continue after retirement eligibility for occupational death & disability benefits.

Disabilities are assumed to be occupational 70% of the time for Peace Officer/Firefighters, and 35% of the time for Others.

For Peace Officer/Firefighters, members are assumed to take the monthly annuity 100% of the time.

Post-disability mortality for Peace Officer/Firefighters in accordance with the following tables:

- Occ D&D: Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.



Post-disability mortality for Others in accordance with the following tables:

- Occ D&D: Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

## **Retirement**

Retirement rates based on the 2017-2021 actual experience (see Table 4).

## **Spouse Age Difference**

Males are assumed to be three years older than their wives. Females are assumed to be two years younger than their husbands.

## **Percent Married for Occupational Death & Disability**

For Others, 75% of male members and 70% of female members are assumed to be married at termination from active service. For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married at termination from active service.

## **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse. For Others, 60% of male members and 50% of female members are assumed to be married and cover a dependent spouse.

## **Part-Time Service**

Peace Officer/Firefighter members are assumed to be full-time employees. For Other members, part-time employees are assumed to earn 0.75 years of service per year.

## **Peace Officer / Firefighter Occupational Disability Retirement Benefit Commencement**

The occupational disability retirement benefit is assumed to be first payable from the member's DC account and the retirement benefit payable from the occupational death & disability trust will commence five years later.

## **Imputed Data**

Data changes from the prior year which are deemed to have immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data.

Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

## Administrative Expenses

The Normal Cost as of June 30, 2023 was increased by \$34,000 for occupational death & disability and \$51,000 for retiree medical. These amounts are based on the average of actual administrative expenses during the last two fiscal years.

## Retiree Medical Participation

Death / Disability Decrement		Retirement Decrement	
Age	Percent Participation	Age	Percent Participation*
< 56	75.0%	55	50.0%
56	77.5%	56	55.0%
57	80.0%	57	60.0%
58	82.5%	58	65.0%
59	85.0%	59	70.0%
60	87.5%	60	75.0%
61	90.0%	61	80.0%
62	92.5%	62	85.0%
63	95.0%	63	90.0%
64	97.5%	64	95.0%
65+	100.0%	65+	<b>Years of Service</b>
			< 15      75.0%
			15 – 19    80.0%
			20 – 24    85.0%
			25 – 29    90.0%
			30+        95.0%

\* Participation assumption is a combination of (i) the service-based rates for retirement from employment at age 65+ and (ii) the age-based rates for retirement from employment before age 65. These rates reflect the expected plan election rate that varies by reason for decrement, duration that a member may pay full cost prior to Medicare eligibility, and availability of alternative and/or lower cost options, particularly in the Medicare market. This assumption is based on observed trends in participation from a range of other plans.

### Healthcare Per Capita Claims Cost

Sample claims cost rates (before base claims cost adjustments described below) adjusted to age 65 for FY24 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications.

	Medical	Prescription Drugs
Pre-Medicare	\$ 17,338	\$ 3,947
Medicare Parts A & B	\$ 1,761	\$ 4,300
Medicare Part D – EGWP	N/A	\$ 1,267

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2024 fiscal year (July 1, 2023 – June 30, 2024).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

### Base Claims Cost Adjustments

Due to higher initial copays, deductibles, out-of-pocket limits, and member cost sharing compared to the DB medical plan, the following cost adjustments are applied to the per capita claims cost rates above:

- 0.956 for the pre-Medicare plan.
- 0.674 for both the Medicare medical plan and Medicare coordination method (3.1% reduction for the medical plan and 29.5% reduction for the coordination method).
- 0.911 for the prescription drug plan.

### Healthcare Morbidity

Morbidity rates (also called aging factors) are used to estimate utilization of healthcare benefits at each age to reflect the fact that healthcare utilization typically increases with age. Separate morbidity rates are used for medical and prescription drug benefits. These rates are based on the 2017-2021 actual experience.

Age	Medical	Prescription Drugs
0 - 44	2.0%	4.5%
45 - 54	2.5%	3.5%
55 - 64	2.5%	1.0%
65 - 74	2.0%	2.1%
75 - 84	2.2%	(0.3%)
85 - 94	0.5%	(2.5%)
95+	0.0%	0.0%

### Healthcare Third Party Administrator Fees

\$497 per person per year; assumed to increase at 4.50% per year.

## Healthcare Cost Trend

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.70% is applied to the FY24 pre-Medicare medical claims costs to get the FY25 medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY24	6.70%	5.50%	7.20%
FY25	6.40%	5.40%	6.90%
FY26	6.20%	5.40%	6.65%
FY27	6.05%	5.35%	6.35%
FY28	5.85%	5.35%	6.10%
FY29	5.65%	5.30%	5.80%
FY30	5.45%	5.30%	5.55%
FY31-FY38	5.30%	5.30%	5.30%
FY39	5.25%	5.25%	5.25%
FY40	5.20%	5.20%	5.20%
FY41	5.10%	5.10%	5.10%
FY42	5.05%	5.05%	5.05%
FY43	4.95%	4.95%	4.95%
FY44	4.90%	4.90%	4.90%
FY45	4.80%	4.80%	4.80%
FY46	4.75%	4.75%	4.75%
FY47	4.70%	4.70%	4.70%
FY48	4.60%	4.60%	4.60%
FY49	4.55%	4.55%	4.55%
FY50+	4.50%	4.50%	4.50%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

### Changes in Assumptions Since the Prior Valuation

The healthcare per capita claims cost assumption is updated annually as described in Section 4.2. The amounts included in the Normal Cost for administrative expenses were changed from \$33,000 to \$34,000 for occupational death & disability, and from \$39,000 to \$51,000 for retiree medical (based on the most recent two years of actual administrative expenses paid from plan assets). There were no other changes in actuarial assumptions since the prior valuation.

**Table 1: Salary Scales**

Peace Officer / Firefighter		Others	
Years of Service	Percent Increase	Years of Service	Percent Increase
< 1	8.50%	< 1	6.75%
1	7.75%	1	6.00%
2	7.25%	2	5.50%
3	7.00%	3	5.00%
4	6.75%	4	4.75%
5	6.25%	5	4.25%
6	5.75%	6	4.05%
7	5.50%	7	3.95%
8	5.25%	8	3.75%
9	5.05%	9	3.55%
10	4.95%	10	3.45%
11	4.85%	11	3.25%
12	4.75%	12	3.10%
13	4.65%	13	3.05%
14	4.55%	14	3.00%
15	4.45%	15	2.95%
16	4.35%	16	2.90%
17	4.25%	17+	2.85%
18	4.05%		
19	4.05%		
20+	3.85%		

**Table 2a: Turnover Rates for Peace Officer / Firefighter**

**Select Rates during the First 5 Years of Employment**

Years of Service	Male	Female
< 1	17.00%	27.00%
1	12.00%	21.00%
2	11.00%	15.00%
3	11.00%	13.00%
4	10.00%	9.00%

**Ultimate Rates after the First 5 Years of Employment**

Age	Male	Female
< 30	6.60%	10.20%
30 - 34	6.80%	10.00%
35 - 39	6.70%	9.90%
40 - 44	6.50%	9.50%
45 - 49	6.50%	9.30%
50 - 54	8.50%	9.10%
55 - 59	9.80%	9.60%
60 - 64	12.50%	10.30%
65+	19.20%	10.70%

## Table 2b: Turnover Rates for Others

### Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
< 1	28.00%	29.00%
1	20.00%	24.00%
2	16.00%	19.00%
3	14.00%	16.00%
4	12.00%	14.00%

### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female
< 30	13.70%	15.80%
30 - 34	12.20%	11.20%
35 - 39	9.70%	10.20%
40 - 44	8.50%	10.60%
45 - 49	8.90%	8.90%
50 - 54	8.40%	8.70%
55 - 59	8.70%	9.50%
60 - 64	10.10%	11.80%
65+	11.20%	15.70%

**Table 3a: Disability Rates for Peace Officer / Firefighter**

Age	Male	Female	Age	Male	Female
< 23	0.0179%	0.0112%	46	0.1247%	0.0780%
23	0.0244%	0.0153%	47	0.1337%	0.0836%
24	0.0310%	0.0194%	48	0.1462%	0.0914%
25	0.0374%	0.0234%	49	0.1588%	0.0993%
26	0.0440%	0.0275%	50	0.1714%	0.1071%
27	0.0505%	0.0316%	51	0.1839%	0.1150%
28	0.0526%	0.0329%	52	0.1965%	0.1228%
29	0.0548%	0.0343%	53	0.2294%	0.1434%
30	0.0570%	0.0356%	54	0.2624%	0.1640%
31	0.0591%	0.0370%	55	0.2954%	0.1846%
32	0.0612%	0.0383%	56	0.3283%	0.2052%
33	0.0634%	0.0397%	57	0.3613%	0.2258%
34	0.0657%	0.0411%	58	0.4112%	0.2570%
35	0.0679%	0.0425%	59	0.4611%	0.2882%
36	0.0702%	0.0439%	60	0.5110%	0.3194%
37	0.0724%	0.0453%	61	0.5610%	0.3506%
38	0.0757%	0.0473%	62	0.6109%	0.3818%
39	0.0789%	0.0493%	63	0.6109%	0.3818%
40	0.0822%	0.0514%	64	0.6109%	0.3818%
41	0.0854%	0.0534%	65	0.6109%	0.3818%
42	0.0886%	0.0554%	66	0.6109%	0.3818%
43	0.0977%	0.0611%	67	0.6109%	0.3818%
44	0.1066%	0.0667%	68	0.4073%	0.2546%
45	0.1157%	0.0723%	69	0.2036%	0.1273%
			70+	0.2036%	0.1273%



**Table 3b: Disability Rates for Others**

Age	Male	Female	Age	Male	Female
< 23	0.0327%	0.0376%	46	0.1125%	0.1154%
23	0.0360%	0.0400%	47	0.1208%	0.1236%
24	0.0392%	0.0424%	48	0.1329%	0.1360%
25	0.0425%	0.0448%	49	0.1451%	0.1484%
26	0.0456%	0.0472%	50	0.1572%	0.1608%
27	0.0489%	0.0496%	51	0.1694%	0.1734%
28	0.0501%	0.0510%	52	0.1815%	0.1858%
29	0.0513%	0.0524%	53	0.2132%	0.2168%
30	0.0524%	0.0538%	54	0.2450%	0.2478%
31	0.0536%	0.0554%	55	0.2766%	0.2788%
32	0.0548%	0.0568%	56	0.3084%	0.3098%
33	0.0566%	0.0586%	57	0.3401%	0.3408%
34	0.0584%	0.0606%	58	0.4068%	0.4096%
35	0.0602%	0.0624%	59	0.4736%	0.4784%
36	0.0620%	0.0644%	60	0.5405%	0.5470%
37	0.0638%	0.0662%	61	0.6072%	0.6158%
38	0.0669%	0.0696%	62	0.6740%	0.6844%
39	0.0701%	0.0728%	63	0.8526%	0.8450%
40	0.0734%	0.0762%	64	1.0314%	1.0054%
41	0.0765%	0.0794%	65	1.2101%	1.1660%
42	0.0797%	0.0826%	66	1.3889%	1.3264%
43	0.0879%	0.0908%	67	1.5675%	1.4870%
44	0.0962%	0.0990%	68	1.0451%	0.9914%
45	0.1043%	0.1072%	69	0.5225%	0.4956%
			70+	0.5225%	0.4956%

**Table 4: Retirement Rates**

Age	Rate
< 55	2.00%
55	3.00%
56	3.00%
57	3.00%
58	3.00%
59	3.00%
60	5.00%
61	5.00%
62	10.00%
63	5.00%
64	5.00%
65	25.00%
66	25.00%
67	25.00%
68	20.00%
69	20.00%
70+	100.00%

## Section 5: Historical Information<sup>1</sup>

### Section 5.1: Funding Progress

#### Funding Progress - Occupational Death & Disability (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability	Valuation Assets	Assets as Pct. of Actuarial Liability	Unfunded Actuarial Liability (UAAL)	Active Member Payroll	UAAL as Pct. of Active Member Payroll
June 30, 2023	\$ 18,064	\$ 73,068	404.5%	\$ (55,004)	\$ 1,796,078	(3.1%)
June 30, 2022	14,952	62,938	420.9%	(47,986)	1,645,341	(2.9%)
June 30, 2021	11,740	53,075	452.1%	(41,335)	1,548,116	(2.7%)
June 30, 2020	10,634	43,029	404.6%	(32,395)	1,443,017	(2.2%)
June 30, 2019	9,774	36,701	375.5%	(26,927)	1,342,839	(2.0%)
June 30, 2018	7,713	30,961	401.4%	(23,248)	1,218,186	(1.9%)
June 30, 2017	7,540	26,944	357.3%	(19,404)	1,131,441	(1.7%)
June 30, 2016	6,763	23,176	342.7%	(16,413)	1,059,791	(1.5%)
June 30, 2015	5,049	19,014	376.6%	(13,965)	958,135	(1.5%)
June 30, 2014	3,627	14,995	413.4%	(11,368)	865,146	(1.3%)
June 30, 2013	3,603	11,373	315.7%	(7,770)	802,645	(1.0%)
June 30, 2012	2,412	9,142	379.0%	(6,730)	675,976	(1.0%)
June 30, 2011	1,949	7,049	361.7%	(5,100)	564,434	(0.9%)
June 30, 2010	853	4,801	562.8%	(3,948)	455,113	(0.9%)
June 30, 2009	403	3,138	778.7%	(2,735)	340,360	(0.8%)
June 30, 2008	242	1,288	532.2%	(1,046)	221,931	(0.5%)
June 30, 2007	48	188	391.7%	(140)	115,329	(0.1%)

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2009 valuations.

<sup>1</sup> GASB 74 replaced GASB 43 effective for the fiscal year ending June 30, 2017. At the request of the State, historical accounting information has been included in this section as if GASB 43 were still effective.

**Funding Progress - Retiree Medical (\$'s in 000's)**

<b>Valuation Date</b>	<b>Actuarial Accrued Liability</b>	<b>Valuation Assets</b>	<b>Assets as Pct. of Actuarial Accrued Liability</b>	<b>Unfunded Actuarial Accrued Liability (UAAL)</b>	<b>Active Member Payroll</b>	<b>UAAL as Pct. of Active Member Payroll</b>
June 30, 2023	\$ 204,540	\$ 246,953	120.7%	\$ (42,413)	\$ 1,796,078	(2.4%)
June 30, 2022	169,396	212,638	125.5%	(43,242)	1,645,341	(2.6%)
June 30, 2021	168,472	180,536	107.2%	(12,064)	1,548,116	(0.8%)
June 30, 2020	150,701	144,747	96.0%	5,954	1,443,017	0.4%
June 30, 2019	124,946	118,783	95.1%	6,163	1,342,839	0.5%
June 30, 2018	118,598	100,097	84.4%	18,501	1,218,186	1.5%
June 30, 2017	109,703	81,559	74.3%	28,144	1,131,441	2.5%
June 30, 2016	70,289	63,851	90.8%	6,438	1,059,791	0.6%
June 30, 2015	58,683	44,188	75.3%	14,495	958,135	1.5%
June 30, 2014	50,217	26,466	52.7%	23,751	865,146	2.7%
June 30, 2013	60,282	20,336	33.7%	39,946	802,645	5.0%
June 30, 2012	44,509	15,773	35.4%	28,736	675,976	4.3%
June 30, 2011	11,302	12,009	106.3%	(707)	564,434	(0.1%)
June 30, 2010	7,185	8,767	122.0%	(1,582)	455,113	(0.3%)
June 30, 2009	3,913	5,475	139.9%	(1,562)	340,360	(0.5%)
June 30, 2008	1,776	2,719	153.1%	(943)	221,931	(0.4%)
June 30, 2007	711	1,067	150.1%	(356)	115,329	(0.3%)

Change in assumptions reflected in 2022, 2020, 2018, 2017, 2014, 2012, 2011, 2010, 2009, and 2008 valuations.

Change in methods reflected in 2018 valuation.

Change in plan provisions reflected in 2021 and 2016 valuations.

Section 5.2: Solvency Test

Solvency Test - Occupational Death & Disability (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability (AAL)			Valuation Assets	Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)		(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 0	\$ 9,559	\$ 8,505	\$ 73,068	100.0%	100.0%	100.0%
June 30, 2022	0	7,593	7,359	62,938	100.0%	100.0%	100.0%
June 30, 2021	0	5,743	5,997	53,075	100.0%	100.0%	100.0%
June 30, 2020	0	5,432	5,202	43,029	100.0%	100.0%	100.0%
June 30, 2019	0	5,350	4,424	36,701	100.0%	100.0%	100.0%
June 30, 2018	0	3,978	3,735	30,961	100.0%	100.0%	100.0%
June 30, 2017	0	3,437	4,103	26,944	100.0%	100.0%	100.0%
June 30, 2016	0	3,147	3,616	23,176	100.0%	100.0%	100.0%
June 30, 2015	0	2,502	2,547	19,014	100.0%	100.0%	100.0%
June 30, 2014	0	1,367	2,260	14,995	100.0%	100.0%	100.0%
June 30, 2013	0	666	2,937	11,373	100.0%	100.0%	100.0%
June 30, 2012	0	197	2,215	9,142	100.0%	100.0%	100.0%
June 30, 2011	0	228	1,721	7,049	100.0%	100.0%	100.0%
June 30, 2010	0	0	853	4,801	100.0%	100.0%	100.0%
June 30, 2009	0	0	403	3,138	100.0%	100.0%	100.0%
June 30, 2008	0	0	242	1,288	100.0%	100.0%	100.0%
June 30, 2007	0	0	48	188	100.0%	100.0%	100.0%

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2009 valuations.

**Solvency Test - Retiree Medical (\$'s in 000's)**

Valuation Date	Actuarial Accrued Liability (AAL)			Valuation Assets	Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)		(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 0	\$ 14,290	\$ 190,250	\$ 246,953	100.0%	100.0%	100.0%
June 30, 2022	0	9,069	160,327	212,638	100.0%	100.0%	100.0%
June 30, 2021	0	5,191	163,281	180,536	100.0%	100.0%	100.0%
June 30, 2020	0	3,885	146,816	144,747	100.0%	100.0%	95.9%
June 30, 2019	0	2,647	122,299	118,783	100.0%	100.0%	95.0%
June 30, 2018	0	1,915	116,683	100,097	100.0%	100.0%	84.1%
June 30, 2017	0	982	108,721	81,559	100.0%	100.0%	74.1%
June 30, 2016	0	528	69,761	63,851	100.0%	100.0%	90.8%
June 30, 2015	0	339	58,344	44,188	100.0%	100.0%	75.2%
June 30, 2014	0	124	50,093	26,466	100.0%	100.0%	52.6%
June 30, 2013	0	101	60,181	20,336	100.0%	100.0%	33.6%
June 30, 2012	0	0	44,509	15,773	100.0%	100.0%	35.4%
June 30, 2011	0	0	11,302	12,009	100.0%	100.0%	100.0%
June 30, 2010	0	0	7,185	8,767	100.0%	100.0%	100.0%
June 30, 2009	0	0	3,913	5,475	100.0%	100.0%	100.0%
June 30, 2008	0	0	1,776	2,719	100.0%	100.0%	100.0%
June 30, 2007	0	0	711	1,067	100.0%	100.0%	100.0%

Change in assumptions reflected in 2022, 2020, 2018, 2017, 2014, 2012, 2011, 2010, 2009, and 2008 valuations.

Change in methods reflected in 2018 valuation.

Change in plan provisions reflected in 2021 and 2016 valuations.

Section 5.3: Member Data

As of June 30	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Active Members - Peace Officer / Firefighter</b>										
1. Number	1,313	1,438	1,605	1,701	1,905	2,038	2,228	2,350	2,482	2,548
2. Average Age	34.80	34.93	35.17	35.59	35.63	35.76	35.92	36.40	36.65	36.84
3. Average Credited Service	3.28	3.71	4.12	4.65	4.83	5.09	5.36	5.71	5.91	6.22
4. Average Entry Age	31.52	31.22	31.05	30.94	30.80	30.67	30.56	30.69	30.74	30.62
5. Average Annual Earnings	\$ 69,904	\$ 71,839	\$ 76,213	\$ 77,800	\$ 78,603	\$ 84,593	\$ 87,365	\$ 90,022	\$ 95,429	\$ 103,066
<b>Active Members - Others</b>										
1. Number	14,487	15,660	16,610	17,470	18,473	19,864	20,695	21,583	22,220	22,900
2. Average Age	40.19	40.54	40.90	41.22	41.34	41.49	41.78	41.79	41.87	41.80
3. Average Credited Service	2.94	3.24	3.51	3.83	4.08	4.25	4.59	4.84	5.02	5.15
4. Average Entry Age	37.25	37.30	37.39	37.39	37.26	37.24	37.19	36.95	36.85	36.65
5. Average Annual Earnings	\$ 52,831	\$ 53,780	\$ 55,335	\$ 56,100	\$ 57,349	\$ 58,223	\$ 59,603	\$ 61,129	\$ 62,371	\$ 65,746
<b>Active Members - Total</b>										
1. Number	15,800	17,098	18,215	19,171	20,378	21,902	22,923	23,933	24,702	25,448
2. Average Age	39.74	40.07	40.39	40.72	40.80	40.96	41.21	41.26	41.35	41.30
3. Average Credited Service	2.97	3.28	3.56	3.90	4.15	4.33	4.66	4.93	5.11	5.26
4. Average Entry Age	36.77	36.79	36.83	36.82	36.65	36.63	36.55	36.33	36.24	36.04
5. Average Annual Earnings	\$ 54,250	\$ 55,299	\$ 57,175	\$ 58,025	\$ 59,336	\$ 60,676	\$ 62,302	\$ 63,966	\$ 65,693	\$ 69,483
<b>Disabiltants and Beneficiaries (Occupational Death &amp; Disability)</b>										
1. Number	6	12	12	14	15	16	15	14	16	18
2. Average Age	34.00	43.00	44.00	42.00	43.66	42.28	44.66	47.27	46.22	46.69
3. Average Monthly Death & Disability Benefit	2,554	2,399	2,442	2,199	2,285	2,404	\$ 2,698	\$ 2,601	\$ 2,791	\$ 3,161
<b>Retirees, Surviving Spouses, and Dependent Spouses (Retiree Medical)</b>										
1. Number	0	0	0	9	23	43	66	93	166	241
2. Average Age	N/A	N/A	N/A	70.76	69.97	69.72	68.85	69.75	69.46	69.45
<b>Total Number of Members</b>	<b>15,806</b>	<b>17,110</b>	<b>18,227</b>	<b>19,194</b>	<b>20,416</b>	<b>21,961</b>	<b>23,004</b>	<b>24,040</b>	<b>24,884</b>	<b>25,707</b>

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

# Glossary of Terms

## **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

## **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

## **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

## **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

## **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

## **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans. Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

## **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.

## **Rate Payroll**

Members' earnings used to determine contribution rates.

## **Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.



**Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

**Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.

DRAFT

# State of Alaska Teachers' Retirement System

Actuarial Valuation Report  
as of June 30, 2023

January 2024



January 25, 2024

State of Alaska  
The Alaska Retirement Management Board  
The Department of Revenue, Treasury Division  
The Department of Administration, Division of Retirement and Benefits  
P.O. Box 110203  
Juneau, AK 99811-0203

### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue, and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Teachers' Retirement System (TRS) as of June 30, 2023 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2023. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities, and other factors under TRS were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of TRS as of June 30, 2023.

TRS is funded by Employer, State, and Member Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board) and as required by Alaska state statutes. The funding objective for TRS is to pay required contributions that remain level as a percent of total TRS compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability (UAAL) as a level percentage of total TRS compensation over a closed 25-year period as required by Alaska state statutes. The closed 25-year period was originally established effective June 30, 2014. Effective June 30, 2018, the Board adopted a 25-year layered UAAL amortization method as described in Section 5.2. The UAAL amortization continues to be on a level percent of pay basis. The compensation used to determine required contributions is the total compensation of all active members in TRS, including those hired after July 1, 2006 who are members of the Defined Contribution Retirement (DCR) Plan. This objective is currently being met and is projected to continue to be met. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the funded status of the pension trust is expected to increase to 100% in FY52. The funded status of the healthcare trust is expected to remain at or above 100%.

The Board and staff of the State of Alaska may use this report for the review of the operations of TRS. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions due to failure to understand applicable assumptions, methodologies, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of

actuarial results, Buck recommends requesting its advanced review of any statement to be based on information contained in this report. Buck will accept no liability for any such statement made without its prior review.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes in assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. In our professional judgement, the combined effect of the assumptions is expected to have no significant bias. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2017 to June 30, 2021. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2022 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the healthcare per capita claims cost rates effective June 30, 2023 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 5.2 and 5.3. We certify that the assumptions and methods used for funding purposes, as described in Sections 5.2 and 5.3 of this report, meet the requirements of all applicable Actuarial Standards of Practice.

Actuarial Standards of Practice No. 27 (ASOP 27) and No. 35 (ASOP 35) require the actuary to disclose the information and analysis used to support the actuary's determination that the assumptions selected by the plan sponsor do not significantly conflict with those that, in the actuary's professional judgment, are reasonable for the purpose of the measurement. Buck provides advice on reasonable assumptions when performing periodic experience studies. The Board selects the assumptions used, and the signing actuaries review the assumptions annually through discussions with the Board staff and analysis of actuarial experience.

In the case of the Board's selected expected return on assets, the signing actuaries have used economic information provided by Buck's Investment Consulting and Financial Risk Management practices. Buck's Capital Market Assumptions provide relevant expected returns, standard deviations, and correlations. Projected returns are then developed for the portfolio using the GEMS<sup>®</sup> Economic Scenario Generator from Conning. This sophisticated model uses a multifactor approach to create internally consistent, realistic economic scenarios for all asset classes that reflect the current economic environment as a starting point. Equity returns include stochastic volatility with jumps to reflect extreme, infrequent events. However, such scenarios do not typically impact the 5<sup>th</sup> through 95<sup>th</sup> percentiles. Corporate bond yields are generated by adding credit spreads to the corresponding zero-coupon Treasury yields. The credit spread is driven by several factors, including equity returns, and also contains a shock process to allow the model to generate scenarios like the 2008 Financial Crisis. GEMS<sup>®</sup> does not, however, model specific risks such as war, pandemics, political risks, severe economic dislocations occurring with greater frequency or severity than predicted by the model, or the risk that relationships among macroeconomic variables may differ from those of the past. From these scenarios, a probabilistic model of expected returns is created, reflecting the duration of investment and the approximate allocation of assets in the portfolio to various asset classes. Under current calibrations, GEMS<sup>®</sup> will tend to show higher expected returns for longer durations and a greater divergence between arithmetic and geometric average returns at higher standard deviations of portfolio return.

Based on the actuaries' analysis, including consistency with other assumptions used in the valuation, the percentiles generated by the GEMS® model described above, and review of actuarial gain/loss analysis, the signing actuaries believe the assumptions, in their professional judgment, do not significantly conflict with what are reasonable for the purpose of the measurement.

### **ACFR Information**

We have prepared the following information in this report for the Actuarial Section and Statistical Section of the ACFR: (i) member data tables in Section 4; (ii) analysis of financial experience in Section 1.6; (iii) summary of actuarial assumptions in Section 5.3; and (iv) historical information in Section 7.

Governmental Accounting Standards Board (GASB) Statement No. 67 (GASB 67) was effective for TRS beginning with fiscal year ending June 30, 2014, and Statement No. 74 (GASB 74) was effective for TRS beginning with fiscal year ending June 30, 2017. Please see our separate GASB 67 and GASB 74 reports for other information needed for the ACFR.

### **Risk Information**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the healthcare portion of TRS. See Section 6 of this report for further details regarding ASOP 51. Section 6 also contains information on the Low-Default-Risk Obligation Measure (LDROM) required by Actuarial Standard of Practice No. 4 (ASOP 4).

### **Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries performing actuarial services that involve designing, developing, selecting, modifying, using, reviewing, or evaluating models. In addition to the GEMS® model disclosed above, Buck uses third-party software to perform annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to internally developed models that apply applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal models are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal models, extra checking and review are completed. Significant changes to the internal models that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Additional models used in valuing health benefits are described later in the report.

**COVID-19**

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and no adjustments were made in setting the FY24 per capita claims cost assumption. Please see Section 5.2 for further details.

This report was prepared under the overall direction of David Kershner, who meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. He is a Fellow of the Society of Actuaries, an Enrolled Actuary, a Member of the American Academy of Actuaries, and a Fellow of the Conference of Consulting Actuaries.

We are available to discuss this report with you at your convenience. David can be reached at 602-803-6174 and Brett can be reached at 260-423-1072.

Respectfully submitted,



David J. Kershner, FSA, EA, MAAA, FCA  
Principal  
Buck, A Gallagher Company



Brett Hunter, ASA, EA, MAAA  
Senior Consultant  
Buck, A Gallagher Company

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.



Robert Besenhofer, ASA, MAAA, FCA  
Director  
Buck, A Gallagher Company

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# Executive Summary

## Overview

The State of Alaska Teachers' Retirement System (TRS) provides pension and postemployment healthcare benefits to teachers and other eligible participants. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of TRS as of the valuation date of June 30, 2023.

## Purpose

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

1. To determine the Employer/State contribution necessary to meet the Board's funding policy for the plan;
2. To disclose the funding assets and liability measures as of the valuation date;
3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining future actuarially determined contributions;
4. To compare actual and expected experience under the plan during the last fiscal year; and
5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a "snapshot" of the funded position of TRS based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

Actuarial projections are also performed to provide a long-term view of the expected future funded status and contribution patterns (see Section 3). The future funded status and contribution patterns would be different than those shown in Section 3 if future experience does not match the actuarial assumptions used in the projections.

Retiree group benefits models necessarily rely on the use of approximations and estimates, and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements.

## Funded Status

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

**Funded Status as of June 30 (\$'s in 000's)****2022****2023****Pension**

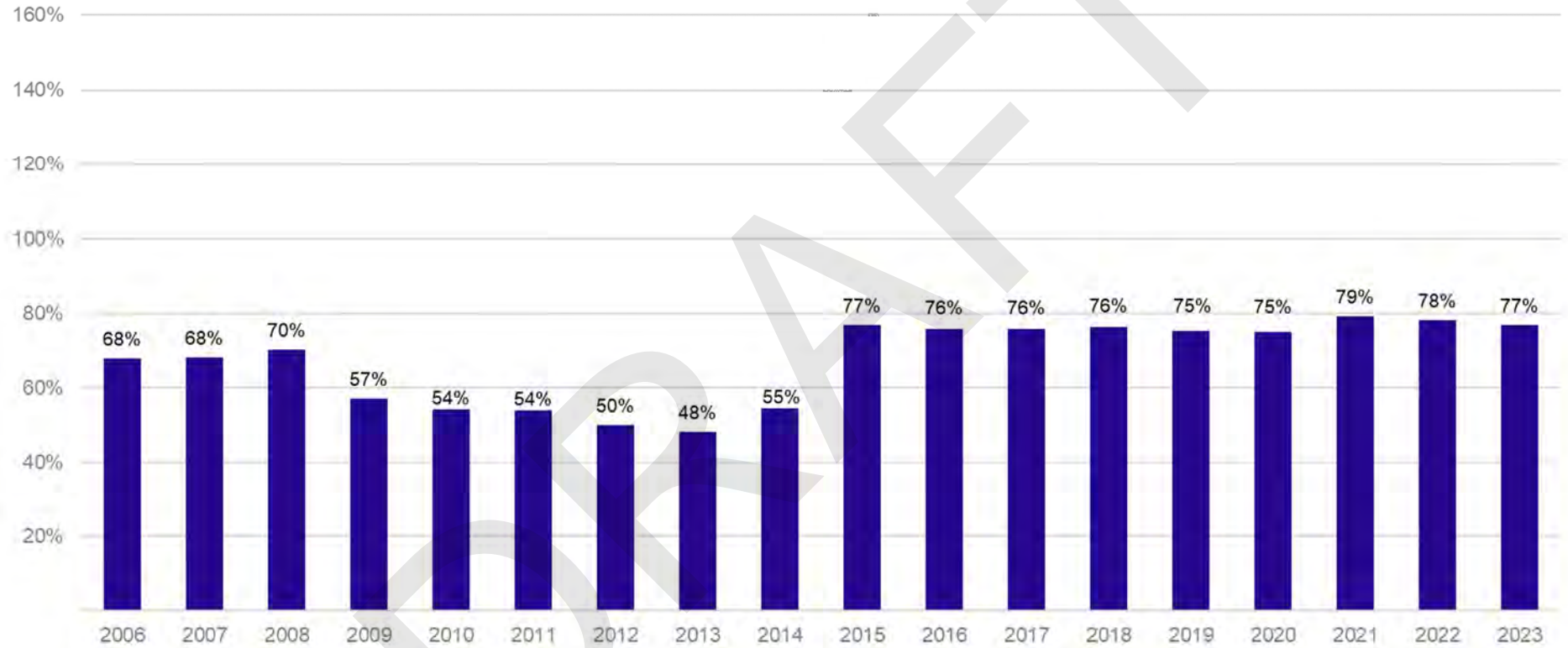
a. Actuarial Accrued Liability	\$ 7,804,046	\$ 8,036,685
b. Valuation Assets	<u>6,100,204</u>	<u>6,171,460</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ 1,703,842	\$ 1,865,225
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	78.2%	76.8%
e. Fair Value of Assets	\$ 6,026,651	\$ 6,099,520
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	77.2%	75.9%

**Healthcare**

a. Actuarial Accrued Liability	\$ 2,442,577	\$ 2,617,821
b. Valuation Assets	<u>3,437,216</u>	<u>3,547,973</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (994,639)	\$ (930,152)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	140.7%	135.5%
e. Fair Value of Assets	\$ 3,392,211	\$ 3,506,595
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	138.9%	134.0%

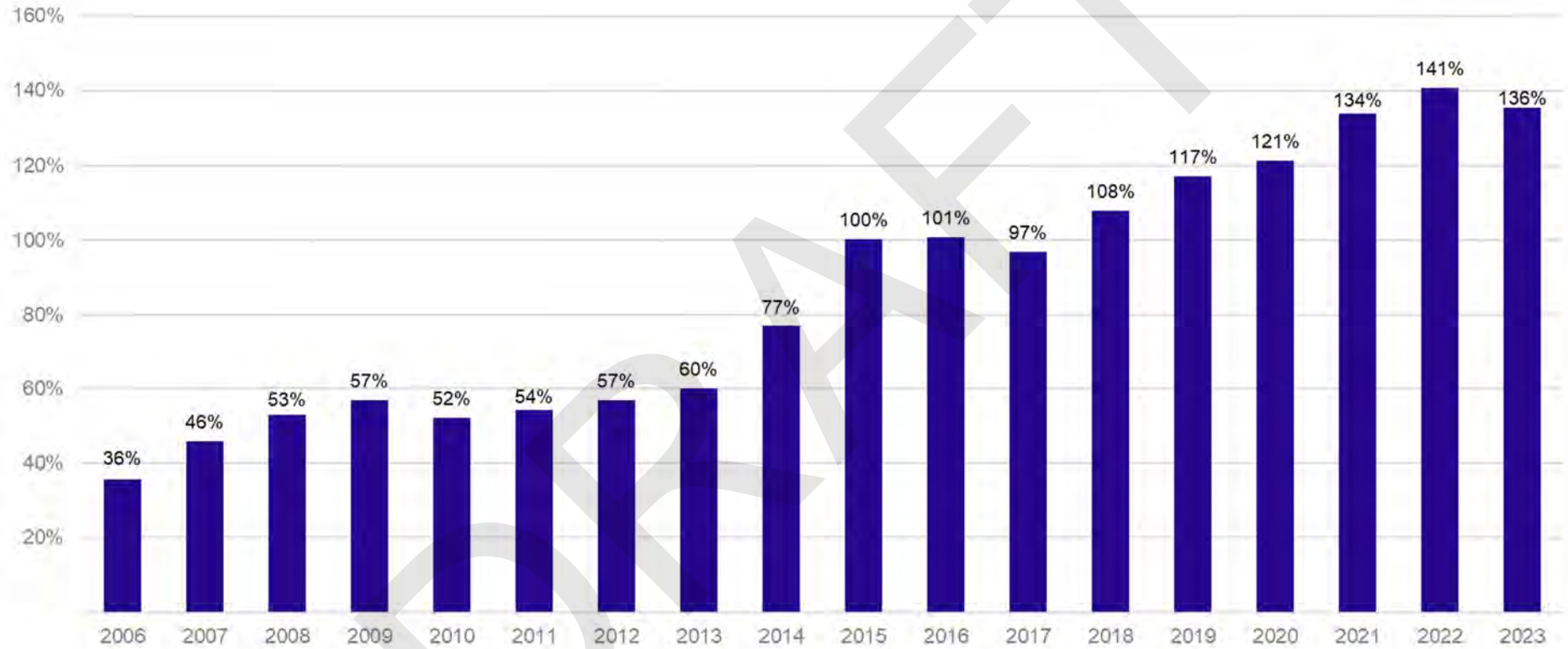
## Funded Ratio History (Based on Valuation Assets)

### Pension (2006 and later)



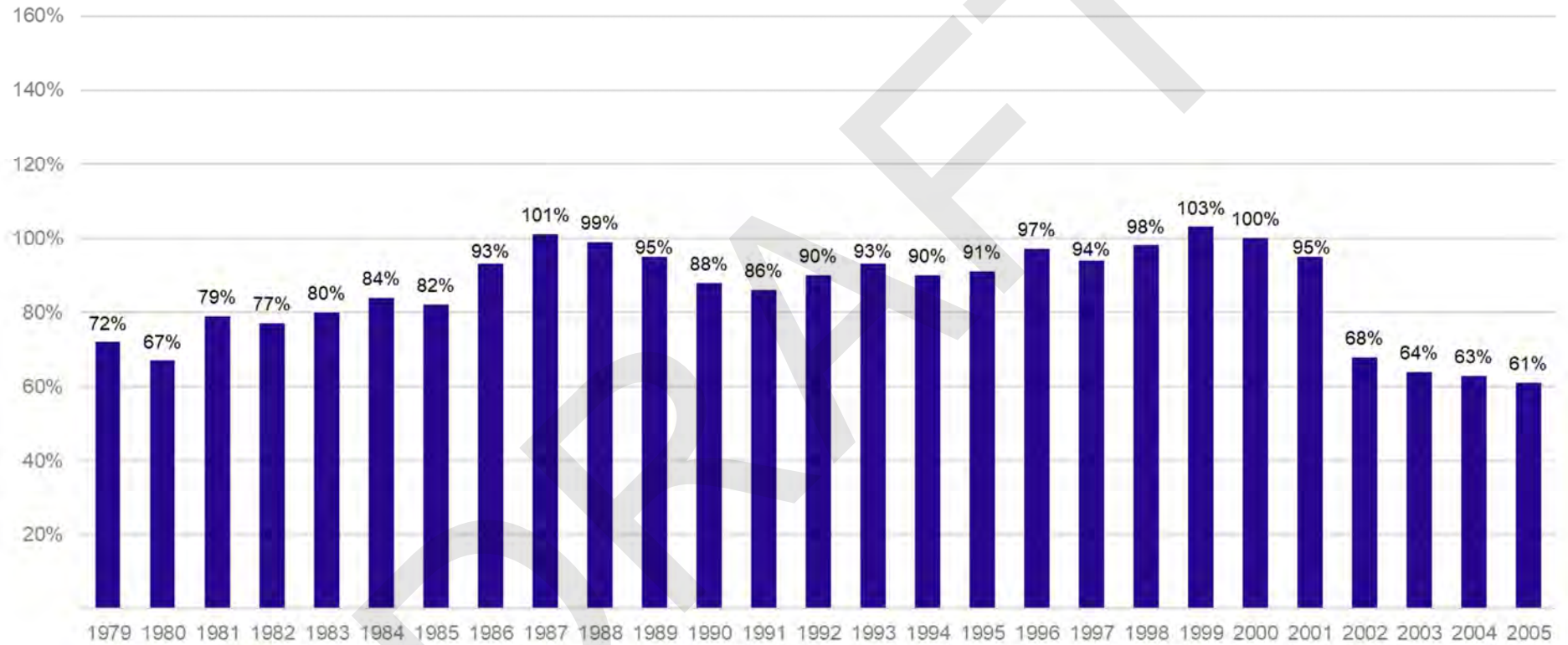
## Funded Ratio History (Based on Valuation Assets)

### Healthcare (2006 and later)



## Funded Ratio History (Based on Valuation Assets)

Total (1979 – 2005) \*



\* Prior to 2006, assets and liabilities were provided in aggregate only (Pension and Healthcare combined).

The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions so there is potential for actuarial gains or losses.

### **1. Investment Experience**

The asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. The FY23 investment return based on fair value of assets was approximately 7.6% compared to the expected investment return of 7.25% (net of investment expenses). This resulted in a market asset gain of approximately \$16 million (pension) and \$13 million (healthcare). Due to the recognition of investment gains and losses over a 5-year period, the FY23 investment return based on actuarial value of assets was approximately 7.4%, which resulted in an actuarial asset gain of approximately \$9 million (pension) and \$6 million (healthcare).

### **2. Salary Increases**

Salary increases for continuing active members during FY23 were less than expected based on the valuation assumptions, resulting in a liability gain of approximately \$18 million.

### **3. Demographic Experience**

Section 4 provides statistics on active and inactive members. The number of active members decreased 9.6% from 3,023 at June 30, 2022 to 2,734 at June 30, 2023 due to active members exiting the plan during the year (due to retirement, termination, death, and disability) and the closure of the plan to new entrants as of July 1, 2006. The average age of active members increased from 52.57 to 52.95 and average credited service increased from 20.85 to 21.18 years.

The number of benefit recipients increased 0.9% from 14,126 to 14,255, and their average age increased from 72.60 to 73.10. The number of vested terminated participants increased 4.7% from 729 to 763. Their average age increased from 53.22 to 53.70.

The overall effect of the demographic experience during FY23 was a liability gain of approximately \$4 million (pension) and a liability loss of approximately \$17<sup>1</sup> million (healthcare).

### **4. COLA / PRPA Experience**

The cost-of-living increases (COLA) for benefit recipients during FY23 were less than expected based on the valuation assumptions, resulting in a liability gain of approximately \$3 million. However, the CPI-based postretirement pension adjustments (PRPA) were more than expected, resulting in a liability loss of approximately \$189 million.

### **5. Retiree Medical Claims Experience**

As described in Section 5.2, recent medical claims experience and changes in healthcare enrollment data provided to us for the June 30, 2023 valuation generated a liability loss of approximately \$127 million. Healthcare benefits paid during FY23 were less than expected, which generated a liability gain of approximately \$0.1 million. The EGWP subsidy received by the plan during FY23 was approximately \$20 million; the expected EGWP subsidy for FY23 was approximately \$20 million.

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<sup>1</sup> Includes the effects of changes in dependent coverage elections and Medicare Part B only experience.

**6. Changes in Methods Since the Prior Valuation**

There were no changes in actuarial methods since the prior valuation.

**7. Changes in Assumptions Since the Prior Valuation**

Healthcare claim costs are updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

**8. Changes in Benefit Provisions Since the Prior Valuation**

There have been no changes in benefit provisions valued since the prior valuation.

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## Comparative Summary of Contribution Rates

	Actual FY 2025	Estimated FY 2026
<b>Pension</b>		
a. Normal Cost Rate Net of Member Contributions	2.21%	2.05%
b. Past Service Cost Rate	<u>19.02%</u>	<u>20.82%</u>
c. Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	21.23%	22.87%
<b>Healthcare</b>		
a. Normal Cost Rate	2.10%	2.07%
b. Past Service Cost Rate	<u>(10.26%)</u>	<u>(10.22%)</u>
c. Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	2.10%	2.07%
<b>Total</b>		
a. Normal Cost Rate Net of Member Contributions	4.31%	4.12%
b. Past Service Cost Rate	<u>19.02%</u>	<u>20.82%</u>
c. Total Employer/State Contribution Rate, (a) + (b) <sup>1</sup>	23.33%	24.94%
d. Board Adopted Total Employer/State Contribution Rate	21.30% <sup>2</sup>	TBD
e. Defined Contribution Retirement (DCR) Rate Paid by Employers	<u>7.29%</u>	<u>7.65%</u>
f. Board Adopted Total Rate, Including DCR Rate Paid by Employers, (d) + (e)	28.59%	TBD

Contribution rates are based on total (DB and DCR) payroll. The contribution rates shown above for FY26 are estimated assuming no actuarial gains/losses during FY24 and FY25. Actual FY26 contribution rates will be adopted by the Board in September 2024 reflecting FY24 asset experience.

Contribution rates include Employer contribution rates as limited by Alaska state statutes and the Additional State Contribution required under SB 125.

<sup>1</sup> Beginning with the June 30, 2014 valuation, contribution rates for FY17 and beyond are determined using new methodology in accordance with 2014 legislation under HB 385 and SB 119, 2014 Alaska Laws, which changed the amortization methodology to a closed 25-year period as a level percentage of pay, and eliminated the time lag on the contribution rate calculation by using a 2-year "roll-forward" approach assuming 0% population growth. Investment gains and losses are recognized over a 5-year period beginning in FY15. Beginning with the June 30, 2018 valuation, the UAAL amortization was changed as described in Section 5.2.

<sup>2</sup> The FY25 contribution rates adopted by the Board in September 2023 were 21.30% for Pension and 0.00% for Healthcare. The FY25 adopted rates reflect a single 25-year amortization base that was established June 30, 2014.



## Summary of Actuarial Accrued Liability Gain/(Loss) and Other Changes During the Year

The following table summarizes the sources of change in the total Employer/State contribution rate as of June 30, 2022 and June 30, 2023 based on DB and DCR payroll combined:

	Pension	Healthcare
1. Total Employer/State Contribution Rate as of June 30, 2022	21.00%	2.56%
2. Change due to:		
a. Health Claims Experience	N/A	0.11%
b. Salary Increases	(0.15%)	N/A
c. Investment Experience	(0.08%)	0.00%
d. Demographic Experience and Miscellaneous <sup>1</sup>	2.09%	(0.11%)
e. Actual vs Expected Contributions	0.14%	0.00%
f. Assumption/Method Changes	0.00%	0.00%
g. Plan Changes	<u>0.00%</u>	<u>0.00%</u>
h. Total Change, (a) + (b) + (c) + (d) + (e) + (f) + (g)	2.00%	0.00%
3. Total Employer/State Contribution Rate as of June 30, 2023, (1) + (2)(h)	23.00%	2.56%

The following table shows the FY23 gain/(loss) on actuarial accrued liability as of June 30, 2023 (\$'s in 000's):

	Pension	Healthcare
Retirement Experience	\$ 10,236	\$ (16,924)
Termination Experience	(7,548)	(1,845)
Disability Experience	104	179
Active Mortality Experience	1,685	1,100
Inactive Mortality Experience	(474)	3,044
Salary Increases	17,683	N/A
Rehires (Net of Rehire Load)	7	(92)
Metcalfe Transfers <sup>2</sup>	(16,471)	(9,787)
COLA Increases	2,647	N/A
PRPA Increases	(189,020)	N/A
Benefit Payments Different than Expected	11,368	91
Per Capita Claims Cost	N/A	(126,535)
Medicare Part B Only Experience	N/A	(999)
Changes in Dependent Coverage Elections	N/A	(2,034)
Programming Changes <sup>3</sup>	840	32,254
Miscellaneous <sup>4</sup>	<u>(9,778)</u>	<u>(225)</u>
Total	\$ (178,721)	\$ (121,773)

<sup>1</sup> Includes the effects of census data changes between the two valuations.

<sup>2</sup> As of June 30, 2023, 73 members have transferred from the DCR plan to the DB plan under the 2021 Alaska Supreme Court Metcalfe decision (65 transfers in FY23, 8 transfers in FY22).

<sup>3</sup> Includes adjustment to the percent married assumption applied to spousal death benefits due to occupational causes (pension), adjustment to the COLA amount valued for Tier 2 disabled retirees under age 65 (pension), and removal of deferred participants who are also valued as a covered spouse of a retired participant (healthcare).

<sup>4</sup> Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories.

The rehire gain/(loss) amount shown on the previous page is the difference between (i) the increase in Actuarial Accrued Liability at June 30, 2023 due to rehires during the most recent plan year, and (ii) the load that was added to the June 30, 2022 Normal Cost based on the rehire load assumption used in the June 30, 2022 valuation. The development of the FY23 rehire gain/(loss) amount is shown in the table below (\$'s in 000's):

	Pension	Healthcare
1. Increase/(Decrease) in Actuarial Accrued Liability at June 30, 2023 due to Rehires	\$ 5,049	\$ 130
2. June 30, 2022 Normal Cost Rehire Load, with interest to June 30, 2023	\$ 5,056	\$ 38
3. Rehire Gain/(Loss), (2) - (1)	\$ 7	\$ (92)

## Section 1: Actuarial Funding Results

### Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Retirement Benefits	\$ 1,717,507	\$ 1,572,556
Termination Benefits	16,703	(1,775)
Disability Benefits	1,058	(2,035)
Death Benefits	7,065	6,014
Return of Contributions	1,601	(25,976)
Medical and Prescription Drug Benefits	785,014	676,395
Medicare Part D Subsidy	(85,837)	(74,297)
Indebtedness	(23,467)	(23,467)
Subtotal	<u>\$ 2,419,644</u>	<u>\$ 2,127,415</u>
<b>Inactive Members</b>		
Not Vested	\$ 38,521	\$ 38,521
Vested Terminations		
- Retirement Benefits	203,610	203,610
- Medical and Prescription Drug Benefits	266,796	266,796
- Medicare Part D Subsidy	(30,260)	(30,260)
- Indebtedness	(5,328)	(5,328)
Retirees & Beneficiaries		
- Retirement Benefits	6,274,565	6,274,565
- Medical and Prescription Drug Benefits	2,110,884	2,110,884
- Medicare Part D Subsidy	(331,697)	(331,697)
Subtotal	<u>\$ 8,527,091</u>	<u>\$ 8,527,091</u>
<b>Total</b>	<b>\$ 10,946,735</b>	<b>\$ 10,654,506</b>
<b>Total Pension</b>	<b>\$ 8,231,835</b>	<b>\$ 8,036,685</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 2,714,900</b>	<b>\$ 2,617,821</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 3,162,694</b>	<b>\$ 3,054,075</b>

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>By Tier</b>		
Tier 1		
- Pension	\$ 4,418,019	\$ 4,413,956
- Medical, Net of Part D Subsidy	1,077,000	1,075,198
Tier 2		
- Pension	3,813,816	3,622,729
- Medical, Net of Part D Subsidy	1,637,900	1,542,623
<b>Total</b>	<b>\$ 10,946,735</b>	<b>\$ 10,654,506</b>

As of June 30, 2023	Normal Cost
<b>Active Members</b>	
Retirement Benefits	\$ 26,659
Termination Benefits	3,394
Disability Benefits	563
Death Benefits	203
Return of Contributions	5,133
Medical and Prescription Drug Benefits	19,398
Medicare Part D Subsidy	(2,098)
Rehire Assumption (Pension)	4,314
Rehire Assumption (Medical)	35
Administrative Expenses (Pension)	3,558
Administrative Expenses (Medical)	1,956
<b>Total</b>	<b>\$ 63,115</b>
<b>Total Pension</b>	<b>\$ 43,824</b>
<b>Total Medical, Net of Part D Subsidy</b>	<b>\$ 19,291</b>
<b>Total Medical, Gross of Part D Subsidy</b>	<b>\$ 21,389</b>

<b>By Tier</b>	
Tier 1	
- Pension	\$ 1,507
- Medical, Net of Part D Subsidy	582
Tier 2	
- Pension	42,317
- Medical, Net of Part D Subsidy	18,709
<b>Total</b>	<b>\$ 63,115</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 (\$'s in 000's)

Normal Cost Rate	Pension	Healthcare
1. Total Normal Cost	\$ 43,824	\$ 19,291
2. DB Rate Payroll Projected for FY24	276,417	276,417
3. DCR Rate Payroll Projected for FY24	477,857	477,857
4. Total Rate Payroll Projected for FY24	754,274	754,274
5. Normal Cost Rate		
a. Based on DB Rate Payroll, (1) ÷ (2)	15.85%	6.98%
b. Based on Total Rate Payroll, (1) ÷ (4)	5.81%	2.56%
6. Average Member Contribution Rate <sup>1</sup>	3.17%	0.00%
7. Employer Normal Cost, (5)(b) - (6)	2.64%	2.56%

Past Service Rate	Pension	Healthcare
1. Actuarial Accrued Liability	\$ 8,036,685	\$ 2,617,821
2. Valuation Assets	6,171,460	3,547,973
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ 1,865,225	\$ (930,152)
4. Funded Ratio, (2) ÷ (1)	76.8%	135.5%
5. Past Service Cost Amortization Payment	153,583	(64,990)
6. Total Rate Payroll Projected for FY24	754,274	754,274
7. Past Service Rate, (5) ÷ (6)	20.36%	(8.62%)
<b>Total Employer / State Contribution Rate, not less than Normal Cost Rate</b>	<b>23.00%</b>	<b>2.56%</b>
<b>Normal Cost Rate by Tier (Total Employer and Member)<sup>2</sup></b>		
Tier 1	16.85%	6.51%
Tier 2	15.82%	6.99%

<sup>1</sup> Assumes no member contributions from members in the DCR plan, 9.65% contributions for Tier 1 members who elected supplemental coverage, and 8.65% for the remaining members.

<sup>2</sup> Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.

**Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	\$ 1,720,344	\$ 1,650,618	\$ 139,540
Change in Assumptions	6/30/2018	20	14,346	14,407	1,050
FY19 Loss	6/30/2019	21	94,314	95,000	6,716
FY20 Loss	6/30/2020	22	44,395	44,754	3,076
FY21 Gain	6/30/2021	23	(285,576)	(287,559)	(19,247)
Change in Assumptions	6/30/2022	24	144,033	144,618	9,444
FY22 Loss	6/30/2022	24	17,525	17,597	1,149
FY23 Loss	6/30/2023	25	185,790	185,790	11,855
<b>Total</b>				<b>\$ 1,865,225</b>	<b>\$ 153,583</b>

**Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Amount	6/30/2018	16	\$ (48,285)	\$ (46,329)	\$ (3,917)
Change in Assumptions/Methods/EGWP	6/30/2018	20	(166,274)	(166,998)	(12,171)
FY19 Gain	6/30/2019	21	(213,757)	(215,312)	(15,222)
FY20 Gain	6/30/2020	22	(101,507)	(102,327)	(7,032)
Medical/Prescription Drug Plan Changes	6/30/2021	23	(21,763)	(21,914)	(1,467)
FY21 Gain	6/30/2021	23	(273,877)	(275,777)	(18,458)
Change in Assumptions	6/30/2022	24	20,542	20,625	1,347
FY22 Gain	6/30/2022	24	(185,832)	(186,587)	(12,184)
FY23 Loss	6/30/2023	25	64,467	64,467	4,114
<b>Total</b>				<b>\$ (930,152)</b>	<b>\$ (64,990)</b>

Section 1.3: Roll-Forward Contribution Rate Calculation for FY26 (\$'s in 000's)

	Pension	Healthcare
<b>1. Liability Roll Forward</b>		
<b>a. Actuarial Accrued Liability as of June 30, 2023</b>	<b>\$ 8,036,685</b>	<b>\$ 2,617,821</b>
b. Normal Cost	40,266	17,335
c. Interest on (a) and (b) at 7.25%	585,579	191,049
d. Estimated Benefit Payments	(585,684)	(153,237)
e. Interest on (d) at 7.25%, adjusted for timing	<u>(26,436)</u>	<u>(5,507)</u>
<b>f. Expected Actuarial Accrued Liability as of June 30, 2024</b>	<b>\$ 8,050,410</b>	<b>\$ 2,667,461</b>
g. Projected Normal Cost	36,130	15,787
h. Interest on (f) and (g) at 7.25%	586,274	194,535
i. Estimated Benefit Payments	(602,632)	(161,186)
j. Interest on (i) at 7.25%, adjusted for timing	<u>(26,097)</u>	<u>(6,068)</u>
<b>k. Expected Actuarial Accrued Liability as of June 30, 2025</b>	<b>\$ 8,044,085</b>	<b>\$ 2,710,529</b>
<b>2. Asset Roll Forward</b>		
<b>a. Actuarial Value of Assets as of June 30, 2023</b>	<b>\$ 6,171,460</b>	<b>\$ 3,547,973</b>
b. Interest on (a) at 7.25%	447,431	257,228
c. Employee Contributions	26,892	0
d. Employer Contributions	41,711	0
e. State Assistance Contributions	98,766	0
f. Interest on (c) thru (e) at 7.25%, adjusted for timing*	9,604	0
g. Estimated Benefit Payments	(585,684)	(153,237)
h. Administrative Expenses	(3,558)	(1,956)
i. Interest on (g) and (h) at 7.25%, adjusted for timing	(26,563)	(5,577)
j. AVA Adjustments	<u>25,542</u>	<u>13,722</u>
<b>k. Expected Actuarial Value of Assets as of June 30, 2024</b>	<b>\$ 6,205,601</b>	<b>\$ 3,658,153</b>
l. Interest on (k) at 7.25%	449,906	265,216
m. Employee Contributions	24,840	0
n. Employer Contributions	40,031	0
o. State Assistance Contributions**	123,358	0
p. Interest on (m) thru (o) at 7.25%, adjusted for timing*	11,254	0
q. Estimated Benefit Payments	(602,632)	(161,186)
r. Administrative Expenses	(3,210)	(1,782)
s. Interest on (q) and (r) at 7.25%, adjusted for timing	(26,211)	(6,131)
t. AVA Adjustments	<u>59,675</u>	<u>30,984</u>
<b>u. Expected Actuarial Value of Assets as of June 30, 2025</b>	<b>\$ 6,282,612</b>	<b>\$ 3,785,254</b>
<b>3. Expected Unfunded Actuarial Accrued Liability as of June 30, 2025, 1(k) - 2(u)</b>	<b>\$ 1,761,473</b>	<b>\$ (1,074,725)</b>

\* Employee and Employer Contributions are paid throughout the year. State Assistance Contributions are assumed to be paid on July 1, 2023 for FY24, and July 1, 2024 for FY25.

\*\* The FY25 State Assistance Contribution is expected to be contributed 100% to pension.

	Pension	Healthcare
<b>4. Expected Annual Rate Payroll for FY26</b>		
a. Defined Benefit Members	\$ 224,658	\$ 224,658
b. Defined Contribution Retirement Members	542,354	542,354
<b>c. Total Rate Payroll</b>	<b>\$ 767,012</b>	<b>\$ 767,012</b>
<b>5. Expected FY26 Contribution Rate Calculation</b>		
a. Projected Normal Cost for FY26	\$ 35,114	\$ 15,907
b. Projected Normal Cost Rate for FY26	4.58%	2.07%
c. Expected Member Contribution Rate for FY26	(2.53%)	0.00%
<b>d. Expected Employer Normal Cost Rate for FY26</b>	<b>2.05%</b>	<b>2.07%</b>
e. Expected Unfunded Liability as of June 30, 2025	\$ 1,761,473	\$ (1,074,725)
f. FY26 Layered Amortization of Expected Unfunded Liability	159,728	(78,355)
<b>g. Expected Past Service Cost Contribution Rate for FY26</b>	<b>20.82%</b>	<b>(10.22%)</b>
<b>h. Expected Total Contribution Rate for FY26, not less than Normal Cost Rate</b>	<b>22.87%</b>	<b>2.07%</b>



The components of the expected FY26 amortization amounts are shown below (totals may not add due to rounding):

**Expected FY26 Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment for FY26
	Date Created	Years Remaining at 6/30/25	Initial	Outstanding at 6/30/25	
Initial Amount	6/30/2018	14	\$ 1,720,344	\$ 1,584,355	\$ 147,320
Change in Assumptions	6/30/2018	18	14,346	14,206	1,109
FY19 Loss	6/30/2019	19	94,314	94,148	7,091
FY20 Loss	6/30/2020	20	44,395	44,552	3,247
FY21 Gain	6/30/2021	21	(285,576)	(287,418)	(20,320)
Change in Assumptions	6/30/2022	22	144,033	145,078	9,970
FY22 Loss	6/30/2022	22	17,525	17,652	1,213
FY23 Loss	6/30/2023	23	185,790	187,005	12,516
Expected FY24 Loss	6/30/2024	24	9,073	9,110	595
Expected FY25 Gain	6/30/2025	25	(47,215)	(47,215)	(3,013)
<b>Total</b>				<b>\$ 1,761,473</b>	<b>\$ 159,728</b>

**Expected FY26 Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)**

Layer	Amortization Period		Balances		Beginning-of-Year Payment for FY26
	Date Created	Years Remaining at 6/30/25	Initial	Outstanding at 6/30/25	
Initial Amount	6/30/2018	14	\$ (48,285)	\$ (44,469)	\$ (4,135)
Change in Assumptions/Methods/EGWP	6/30/2018	18	(166,274)	(164,678)	(12,850)
FY19 Gain	6/30/2019	19	(213,757)	(213,380)	(16,071)
FY20 Gain	6/30/2020	20	(101,507)	(101,864)	(7,424)
Medical/Prescription Drug Plan Changes	6/30/2021	21	(21,763)	(21,903)	(1,548)
FY21 Gain	6/30/2021	21	(273,877)	(275,642)	(19,487)
Change in Assumptions	6/30/2022	22	20,542	20,691	1,422
FY22 Gain	6/30/2022	22	(185,832)	(187,181)	(12,864)
FY23 Loss	6/30/2023	23	64,467	64,888	4,343
Expected FY24 Gain	6/30/2024	24	(62,807)	(63,062)	(4,118)
Expected FY25 Gain	6/30/2025	25	(88,125)	(88,125)	(5,623)
<b>Total</b>				<b>\$ (1,074,725)</b>	<b>\$ (78,355)</b>

Section 1.4: Actuarial Gain/(Loss) for FY23 (\$'s in 000's)

	Pension	Healthcare
<b>1. Expected Actuarial Accrued Liability</b>		
a. Actuarial Accrued Liability as of June 30, 2022	\$ 7,804,046	\$ 2,442,577
b. Normal Cost	44,003	17,514
c. Interest on (a) and (b) at 7.25%	568,984	178,357
d. Employer Group Waiver Plan	0	20,499
e. Benefit Payments	(536,866)	(158,002)
f. Refund of Contributions	(1,404)	0
g. Interest on (d) thru (f) at 7.25%, adjusted for timing	(20,799)	(4,897)
h. Assumptions/Methods Changes	<u>0</u>	<u>0</u>
i. Expected Actuarial Accrued Liability as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$ 7,857,964	\$ 2,496,048
2. Actual Actuarial Accrued Liability as of June 30, 2023	<u>8,036,685</u>	<u>2,617,821</u>
<b>3. Liability Gain/(Loss), (1)(i) - (2)</b>	<b>\$ (178,721)</b>	<b>\$ (121,773)</b>
<b>4. Expected Actuarial Asset Value</b>		
a. Actuarial Value of Assets as of June 30, 2022	\$ 6,100,204	\$ 3,437,216
b. Interest on (a) at 7.25%	442,265	249,198
c. Employee Contributions	31,835	0
d. Employer Contributions	50,129	92
e. State Assistance Contributions	91,029	0
f. Employer Group Waiver Plan	0	20,499
g. Interest on (c) thru (f) at 7.25%, adjusted for timing	9,519	733
h. Benefit Payments	(536,866)	(158,002)
i. Refund of Contributions	(1,404)	0
j. Administrative Expenses	(3,310)	(1,867)
k. Interest on (h) thru (j) at 7.25%, adjusted for timing	<u>(20,917)</u>	<u>(5,694)</u>
l. Expected Actuarial Asset Value as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h) + (i) + (j) + (k)	\$ 6,162,484	\$ 3,542,175
5. Actual Actuarial Asset Value as of June 30, 2023	<u>6,171,460</u>	<u>3,547,973</u>
<b>6. Actuarial Asset Value Gain/(Loss), (5) - (4)(l)</b>	<b>\$ 8,976</b>	<b>\$ 5,798</b>
<b>7. Total Actuarial Gain/(Loss), (3) + (6)</b>	<b>\$ (169,745)</b>	<b>\$ (115,975)</b>
<b>8. Contribution Gain/(Loss)</b>	<b>\$ (16,506)</b>	<b>\$ 51,361</b>
<b>9. Administrative Expense Gain/(Loss)</b>	<b>\$ 461</b>	<b>\$ 147</b>
<b>10. FY23 Gain/(Loss), (7) + (8) + (9)</b>	<b>\$ (185,790)</b>	<b>\$ (64,467)</b>

Section 1.5: Development of Change in Unfunded Liability During FY23 (\$'s in 000's)

	Pension	Healthcare
1. 2022 Unfunded Liability	\$ 1,703,842	\$ (994,639)
a. Interest on Unfunded Liability at 7.25%	\$ 123,529	\$ (72,111)
b. Normal Cost	44,003	17,514
c. Employee Contributions	(31,835)	0
d. Employer Contributions	(50,129)	(92)
e. State Assistance Contributions	(91,029)	0
f. Administrative Expenses	3,310	1,867
g. Interest on (b) thru (f) at 7.25%, adjusted for timing	(6,211)	1,334
h. Assumptions/Methods Changes	<u>0</u>	<u>0</u>
i. Expected Change in Unfunded Liability During FY23 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$ (8,362)	\$ (51,488)
2. Expected 2023 Unfunded Liability, (1) + (1)(i)	\$ 1,695,480	\$ (1,046,127)
a. Liability (Gain)/Loss During FY23	\$ 178,721	\$ 121,773
b. Actuarial Assets (Gain)/Loss During FY23	<u>(8,976)</u>	<u>(5,798)</u>
c. Total Actuarial (Gain)/Loss During FY23	\$ 169,745	\$ 115,975
3. Actual 2023 Unfunded Liability, (2) + (2)(c)	\$ 1,865,225	\$ (930,152)

Section 1.6: Analysis of Financial Experience

**Pension**

**Change in Employer / State Contribution Rate as of Valuation Date  
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years  
Resulting from Differences Between Assumed Experience and Actual Experience**

Type of (Gain) or Loss	Change in Employer / State Contribution Rate During Fiscal Year				
	Pension				
	2019	2020	2021	2022	2023
1. Health Claims	N/A	N/A	N/A	N/A	N/A
2. Salary Experience	(0.06%)	(0.06%)	0.25%	0.26%	(0.15%)
3. Investment Experience	0.93%	0.83%	(1.95%)	(0.63%)	(0.08%)
4. Demographic Experience and Miscellaneous	0.75%	(0.28%)	(0.68%)	0.91%	2.09%
5. Actual vs Expected Contributions	<u>(0.15%)</u>	<u>(0.17%)</u>	<u>(0.03%)</u>	<u>(0.25%)</u>	<u>0.14%</u>
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	1.47%	0.32%	(2.41%)	0.29%	2.00%
7. Assumptions / Method Changes	0.00%	0.00%	0.00%	1.39%	0.00%
8. Plan Changes	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	1.47%	0.32%	(2.41%)	1.68%	2.00%
10. Beginning Total Employer / State Contribution Rate	<u>19.94%</u>	<u>21.41%</u>	<u>21.73%</u>	<u>19.32%</u>	<u>21.00%</u>
11. Ending Valuation Year Employer / State Contribution Rate, (9) + (10)	21.41%	21.73%	19.32%	21.00%	23.00%
12. Fiscal Year Rates Adopted by ARMB					
a. Fiscal Year Employer / State Contribution Rate	22.51%	17.90%	18.49%	21.30%	22.87% *
b. Fiscal Year for which Rate Applies	FY22	FY23	FY24	FY25	FY26

\* Expected rate. Actual rate to be determined

**Healthcare**

**Change in Employer / State Contribution Rate as of Valuation Date  
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years  
Resulting from Differences Between Assumed Experience and Actual Experience**

Type of (Gain) or Loss	Change in Employer / State Contribution Rate During Fiscal Year				
	Healthcare				
	2019	2020	2021	2022	2023
1. Health Claims	(2.51%)	(0.95%)	(0.11%)	(0.11%)	0.11%
2. Salary Experience	N/A	N/A	N/A	N/A	N/A
3. Investment Experience	0.45%	0.38%	0.00%	0.00%	0.00%
4. Demographic Experience and Miscellaneous	1.60%	0.49%	(0.23%)	(0.21%)	(0.11%)
5. Actual vs Expected Contributions	<u>(0.02%)</u>	<u>(0.19%)</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	(0.48%)	(0.27%)	(0.34%)	(0.32%)	0.00%
7. Assumptions / Method Changes	0.00%	0.00%	0.00%	(0.06%)	0.00%
8. Plan Changes	<u>0.00%</u>	<u>0.00%</u>	<u>(0.02%)</u>	<u>0.00%</u>	<u>0.00%</u>
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	(0.48%)	(0.27%)	(0.36%)	(0.38%)	0.00%
10. Beginning Total Employer / State Contribution Rate	<u>4.05%</u>	<u>3.57%</u>	<u>3.30%</u>	<u>2.94%</u>	<u>2.56%</u>
11. Ending Valuation Year Employer / State Contribution Rate, (9) + (10)	3.57%	3.30%	2.94%	2.56%	2.56%
12. Fiscal Year Rates Adopted by ARMB					
a. Fiscal Year Employer / State Contribution Rate	2.98%	0.00%	0.00%	0.00%	2.07% *
b. Fiscal Year for which Rate Applies	FY22	FY23	FY24	FY25	FY26

\* Expected rate. Actual rate to be determined

Section 1.7: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Pension

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2006	\$ 4,859,336	\$ 3,296,934	67.8%	\$ 1,562,402
June 30, 2007	5,043,448	3,441,867	68.2%	1,601,581
June 30, 2008	5,231,654	3,670,086	70.2%	1,561,568
June 30, 2009	5,463,987	3,115,719	57.0%	2,348,268
June 30, 2010	6,006,981	3,259,868	54.3%	2,747,113
June 30, 2011	6,196,104	3,345,949	54.0%	2,850,155
June 30, 2012	6,399,777	3,194,994	49.9%	3,204,783
June 30, 2013	6,589,553	3,170,313	48.1%	3,419,240
June 30, 2014	6,921,362	3,771,139	54.5%	3,150,223
June 30, 2015	7,051,724	5,422,651	76.9%	1,629,073
June 30, 2016	7,159,788	5,428,687	75.8%	1,731,101
June 30, 2017	7,217,525	5,476,835	75.9%	1,740,690
June 30, 2018	7,276,290	5,541,600	76.2%	1,734,690
June 30, 2019	7,388,020	5,563,931	75.3%	1,824,089
June 30, 2020	7,447,036	5,587,064	75.0%	1,859,972
June 30, 2021	7,471,887	5,910,369	79.1%	1,561,518
June 30, 2022	7,804,046	6,100,204	78.2%	1,703,842
June 30, 2023	8,036,685	6,171,460	76.8%	1,865,225

Healthcare

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2006	\$ 2,370,515	\$ 844,766	35.6%	\$ 1,525,749
June 30, 2007	2,145,955	982,532	45.8%	1,163,423
June 30, 2008	2,387,524	1,266,890	53.1%	1,120,634
June 30, 2009	2,383,527	1,357,239	56.9%	1,026,288
June 30, 2010	2,840,807	1,479,260	52.1%	1,361,547
June 30, 2011	2,932,691	1,591,988	54.3%	1,340,703
June 30, 2012	2,946,667	1,674,160	56.8%	1,272,507
June 30, 2013	3,002,554	1,803,763	60.1%	1,198,791
June 30, 2014	2,919,670	2,248,135	77.0%	671,535
June 30, 2015	2,677,393	2,686,272	100.3%	(8,879)
June 30, 2016	2,747,836	2,771,704	100.9%	(23,868)
June 30, 2017	2,927,093	2,836,802	96.9%	90,291
June 30, 2018	2,684,150	2,898,709	108.0%	(214,559)
June 30, 2019	2,518,644	2,947,562	117.0%	(428,918)
June 30, 2020	2,489,675	3,021,283	121.4%	(531,608)
June 30, 2021	2,439,603	3,267,737	133.9%	(828,134)
June 30, 2022	2,442,577	3,437,216	140.7%	(994,639)
June 30, 2023	2,617,821	3,547,973	135.5%	(930,152)

## Section 2: Plan Assets

### Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2023	Pension	Healthcare	Allocation Percent
Cash and Short-Term Investments			
- Cash and Cash Equivalents	\$ 71,429	\$ 33,681	1.1%
- Subtotal	\$ 71,429	\$ 33,681	1.1%
Fixed Income Investments			
- Domestic Fixed Income Pool	\$ 1,109,941	\$ 642,873	18.2%
- International Fixed Income Pool	0	0	0.0%
- Alternative Fixed Income Pool	166,899	96,667	2.7%
- High Yield Pool	0	0	0.0%
- Treasury Inflation Protection Pool	0	0	0.0%
- Emerging Debt Pool	0	0	0.0%
- Subtotal	\$ 1,276,840	\$ 739,540	20.9%
Equity Investments			
- Domestic Equity Pool	\$ 1,509,258	\$ 874,155	24.8%
- International Equity Pool	858,878	497,458	14.1%
- Private Equity Pool	990,268	573,558	16.3%
- Emerging Markets Equity Pool	187,866	108,811	3.1%
- Alternative Equity Strategies	329,248	190,699	5.4%
- Subtotal	\$ 3,875,518	\$ 2,244,681	63.7%
Other Investments			
- Real Estate Pool	\$ 414,574	\$ 239,204	6.8%
- Other Investments Pool	459,563	266,177	7.5%
- Absolute Return Pool	0	0	0.0%
- Other Assets	0	318	0.0%
- Subtotal	\$ 874,137	\$ 505,699	14.3%
Total Cash and Investments	\$ 6,097,924	\$ 3,523,601	100.0%
Net Accrued Receivables	1,596	(17,006)	
Net Assets	\$ 6,099,520	\$ 3,506,595	



Section 2.2: Changes in Fair Value of Assets During FY23 (\$'s in 000's)

Fiscal Year 2023	Pension	Healthcare
1. Fair Value of Assets as of June 30, 2022	\$ 6,026,651	\$ 3,392,211
2. Additions:		
a. Employee Contributions	\$ 31,835	\$ 0
b. Employer Contributions	50,129	92
c. State Assistance Contributions	91,029	0
d. Interest and Dividend Income	95,086	54,453
e. Net Appreciation / Depreciation in Fair Value of Investments	362,776	208,241
f. Employer Group Waiver Plan	0	20,499
g. Other	<u>31</u>	<u>173</u>
h. Total Additions	\$ 630,886	\$ 283,458
3. Deductions:		
a. Medical Benefits	\$ 0	\$ 158,002
b. Retirement Benefits	536,866	0
c. Refund of Contributions	1,404	0
d. Investment Expenses	16,437	9,205
e. Administrative Expenses	<u>3,310</u>	<u>1,867</u>
f. Total Deductions	\$ 558,017	\$ 169,074
4. Fair Value of Assets as of June 30, 2023	\$ 6,099,520	\$ 3,506,595
5. Approximate Fair Value Investment Return Rate during FY23 Net of Investment Expenses	7.6%	7.6%

### Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of asset was set equal to the fair value as of June 30, 2014 and the 20% corridor was eliminated. Investment gains and losses after June 30, 2014 are recognized 20% per year over 5 years.

	Pension	Healthcare
1. Deferral of Investment Gain / (Loss) for FY23		
a. Fair Value of Assets as of June 30, 2022	\$ 6,026,651	\$ 3,392,211
b. Contributions	172,993	92
c. Employer Group Waiver Plan	0	20,499
d. Benefit Payments	538,270	158,002
e. Administrative Expenses	3,310	1,867
f. Actual Investment Return (net of investment expenses)	441,456	253,662
g. Expected Return Rate (net of investment expenses)	7.25%	7.25%
h. Expected Return, Weighted for Timing	425,534	240,975
i. Investment Gain / (Loss) for the Year, (f) - (h)	15,922	12,687
2. Actuarial Value as of June 30, 2023		
a. Fair Value as of June 30, 2023	\$ 6,099,520	\$ 3,506,595
b. Deferred Investment Gain / (Loss)	(71,940)	(41,378)
c. Actuarial Value as of June 30, 2023, (a) - (b)	6,171,460	3,547,973
3. Ratio of Actuarial Value of Assets to Fair Value of Assets	101.2%	101.2%
4. Approximate Actuarial Value Investment Return Rate during FY23 Net of Investment Expenses	7.4%	7.4%

The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

<b>Pension</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (82,246)	\$ (65,797)	\$ (16,449)	\$ 0
June 30, 2020	(181,816)	(109,089)	(36,363)	(36,364)
June 30, 2021	1,200,625	480,250	240,125	480,250
June 30, 2022	(880,940)	(176,188)	(176,188)	(528,564)
June 30, 2023	<u>15,922</u>	<u>0</u>	<u>3,184</u>	<u>12,738</u>
<b>Total</b>	<b>\$ 71,545</b>	<b>\$ 129,176</b>	<b>\$ 14,309</b>	<b>\$ (71,940)</b>

<b>Healthcare</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (38,309)	\$ (30,647)	\$ (7,662)	\$ 0
June 30, 2020	(92,367)	(55,420)	(18,473)	(18,474)
June 30, 2021	655,144	262,058	131,029	262,057
June 30, 2022	(491,853)	(98,371)	(98,371)	(295,111)
June 30, 2023	<u>12,687</u>	<u>0</u>	<u>2,537</u>	<u>10,150</u>
<b>Total</b>	<b>\$ 45,302</b>	<b>\$ 77,620</b>	<b>\$ 9,060</b>	<b>\$ (41,378)</b>

## Section 2.4: Historical Asset Rates of Return

Year Ending	Actuarial Value		Fair Value	
	Annual	Cumulative	Annual	Cumulative
June 30, 2005	9.1%	9.1%	8.5%	8.5%
June 30, 2006	9.6%	9.3%	11.4%	9.9%
June 30, 2007	11.9%	10.2%	18.5%	12.7%
June 30, 2008	10.2%	10.2%	(3.0%)	8.6%
June 30, 2009	(7.9%)	6.3%	(21.0%)	1.9%
June 30, 2010	8.1%	6.6%	10.6%	3.3%
June 30, 2011	6.9%	6.6%	20.5%	5.6%
June 30, 2012	0.7%	5.9%	0.2%	4.9%
June 30, 2013	3.7%	5.6%	12.2%	5.7%
June 30, 2014	22.7%	7.2%	18.2%	6.9%
June 30, 2015	7.2%	7.2%	3.2%	6.5%
June 30, 2016	5.1%	7.1%	(0.7%)	5.9%
June 30, 2017	5.6%	6.9%	12.9%	6.4%
June 30, 2018	6.2%	6.9%	8.2%	6.6%
June 30, 2019	5.5%	6.8%	5.9%	6.5%
June 30, 2020	5.8%	6.7%	4.1%	6.4%
June 30, 2021	11.6%	7.0%	30.1%	7.6%
June 30, 2022	8.7%	7.1%	(6.0%)	6.8%
June 30, 2023	7.4%	7.1%	7.6%	6.9%

Rates of return are shown based on combined assets for Pension and Healthcare.

Cumulative returns are since fiscal year ending June 30, 2005.

# Section 3: Projections

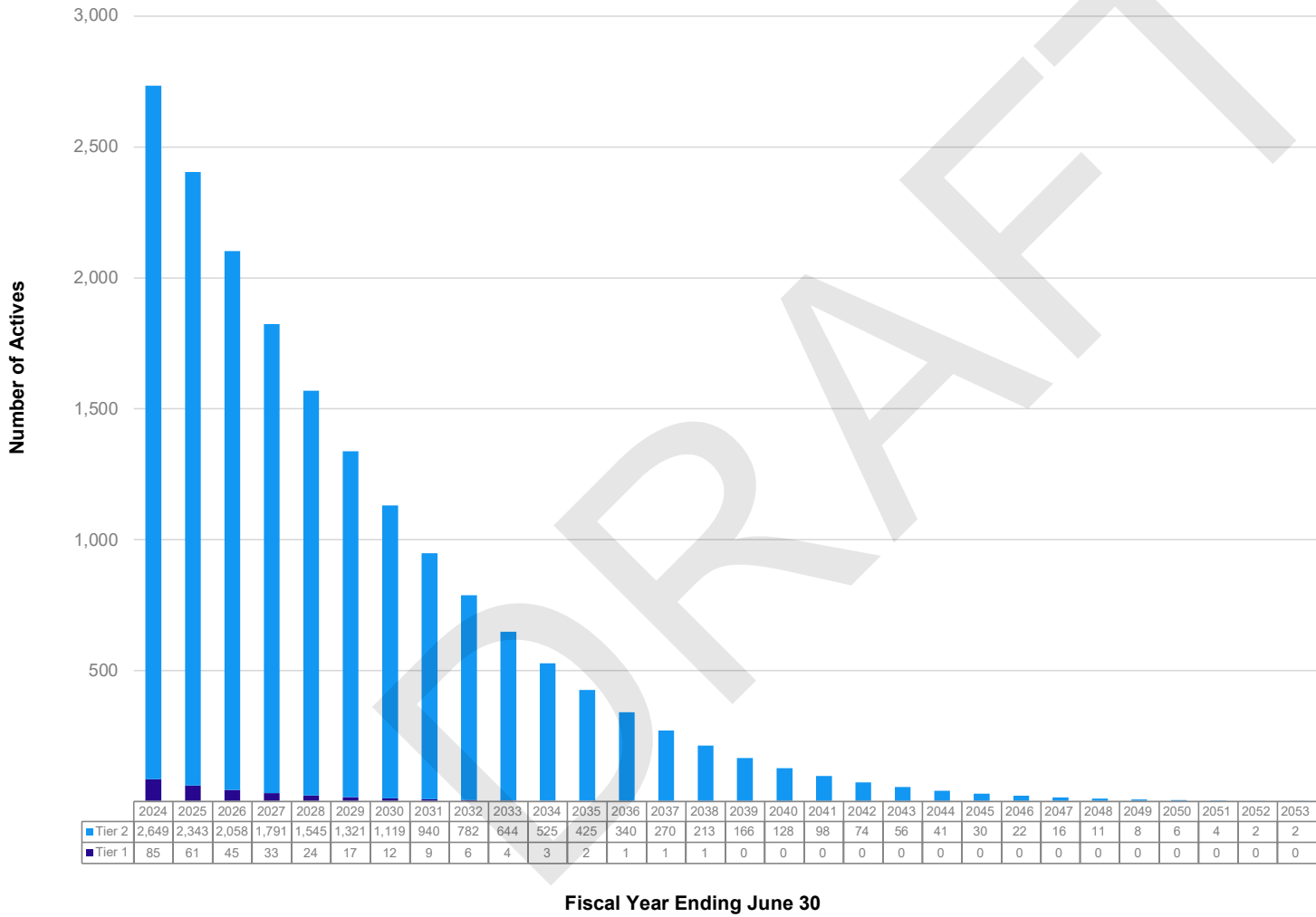
## Section 3.1: Projection Assumptions and Methods

### Key Assumptions

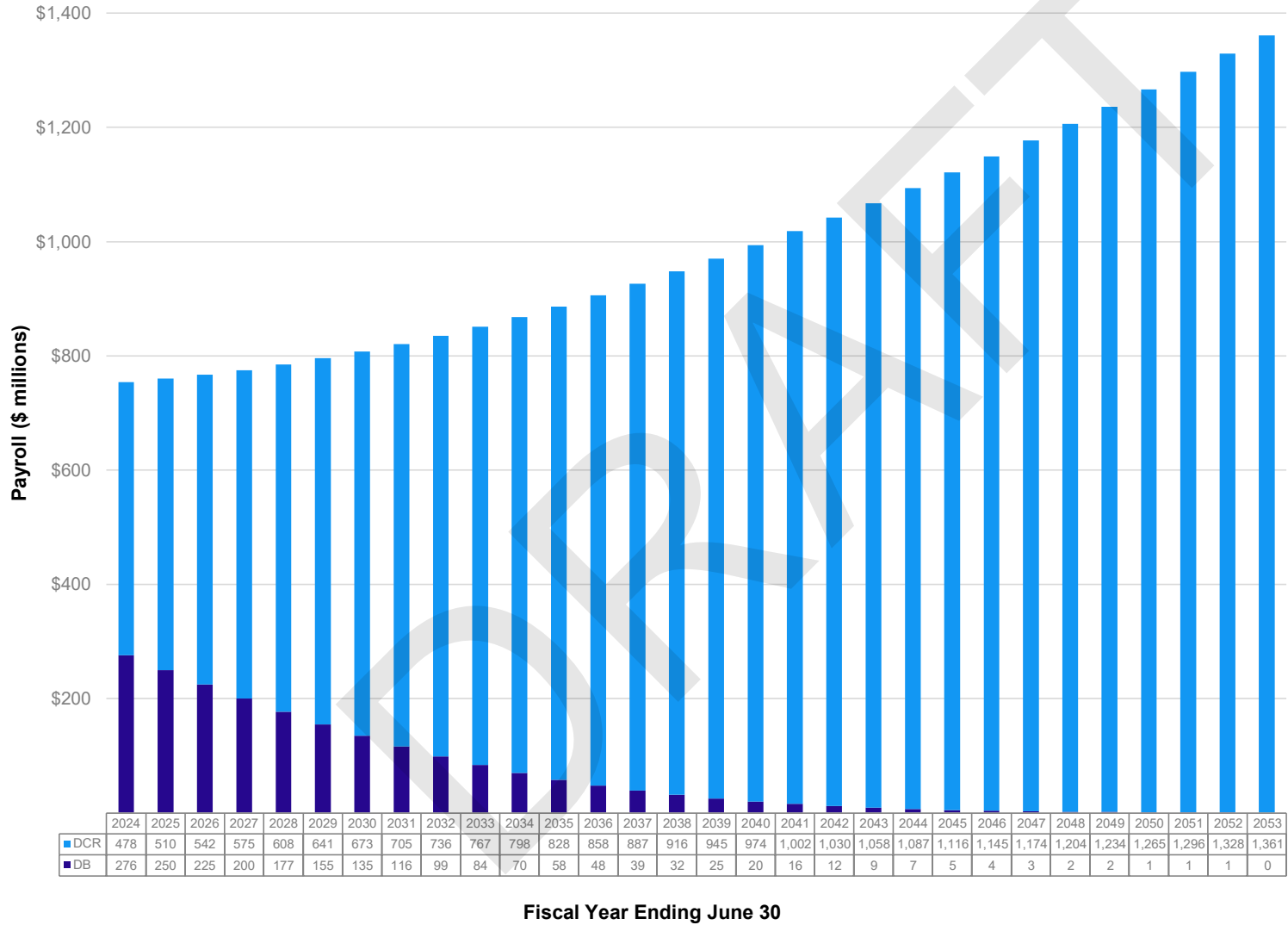
- 7.25% investment return (net of investment expenses) on the Fair Value of Assets in all future years.
- The Actuarial Value of Assets was re-initialized to Fair Value as of June 30, 2014. The Actuarial Value of Assets after June 30, 2014 reflects the deferred gains and losses generated by the smoothing method. The current deferred amount is recognized in the first four years of the projections.
- Actuarial assumptions and methods as described in Section 5. Experience after June 30, 2023 is assumed to match the assumptions.
- The actuarially calculated contribution rate using a two-year roll-forward approach is adopted each year.
- Projections assume a 0% increase in the total active member population. All new members are expected to enter the DCR plan.
- Contribution rates are determined as a percent of total DB and DCR payroll.
- The DCR contribution rate determined as of June 30, 2023 is assumed to remain constant in all future years.
- The active rehire assumption shown in Section 5 is assumed to grade to zero on a uniform basis over 20 years.
- The Normal Cost is increased by the administrative expenses shown in Section 5. For future years, the percent increase is assumed to remain constant.
- Board-adopted contribution rates for FY24 and FY25 are reflected.
- For the projections in Section 3.6A, the healthcare Normal Cost is assumed to be contributed to the healthcare trust in FY26 and beyond. The projections in Section 3.6B reflect a zero healthcare Normal Cost contribution to the healthcare trust in FY26 and beyond.

## Section 3.2: Membership Projection

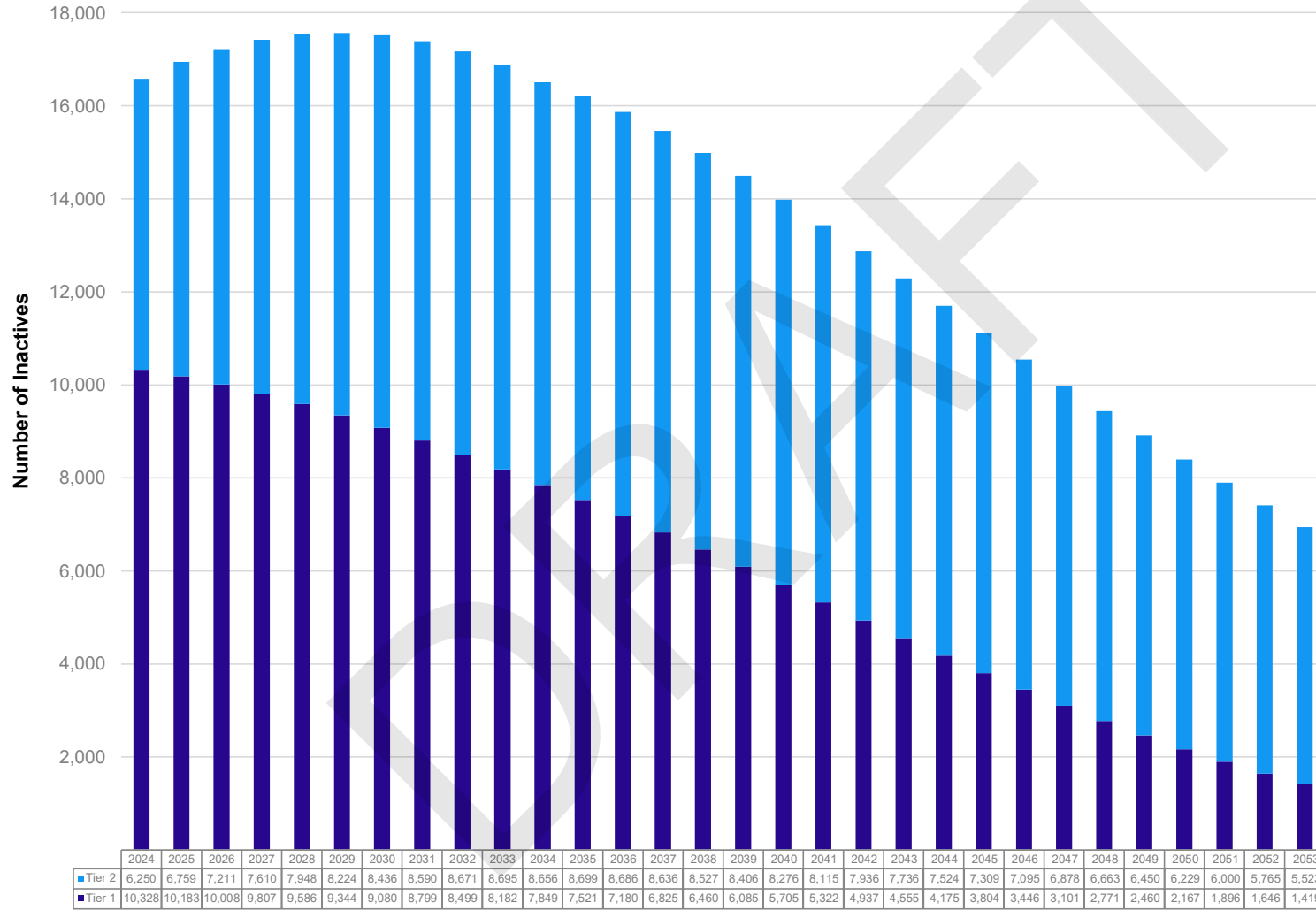
### Projected Active Member Count



### Projected DB and DCR Payroll



### Projected Inactive Member Count

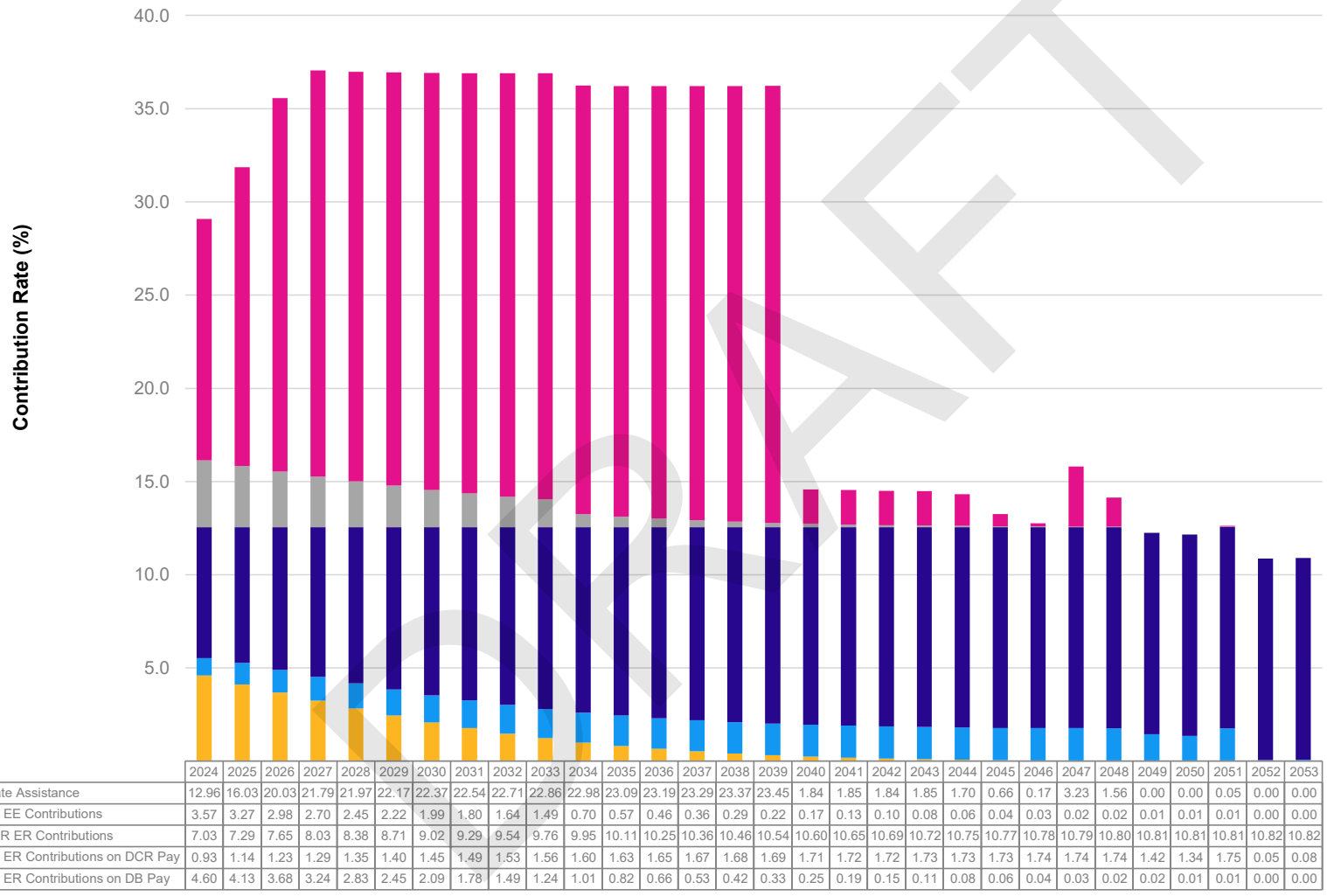


Fiscal Year Ending June 30



### Section 3.3A: Projected Employer/State Contribution Rates

Based on Total DB and DCR Payroll

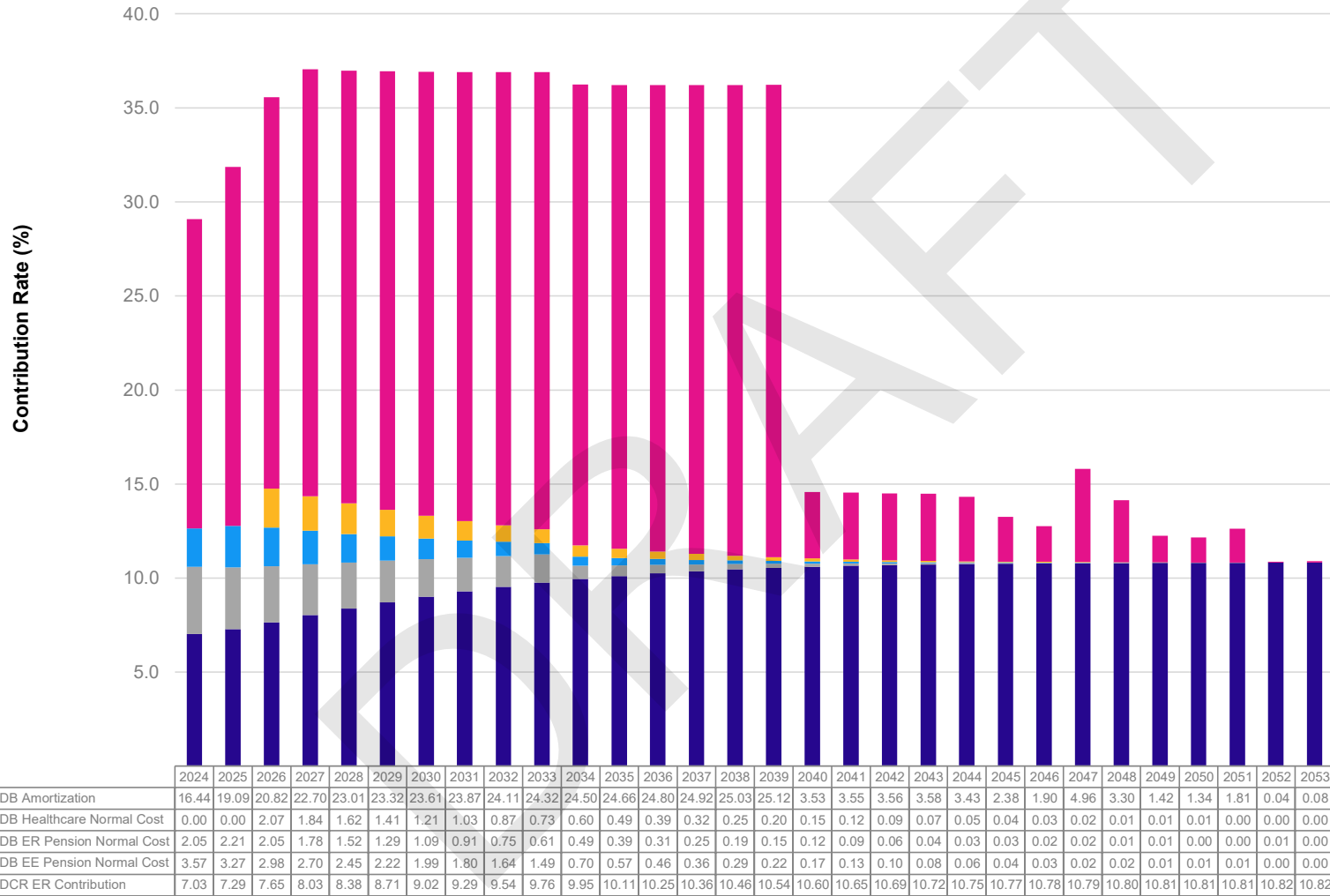


These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

Fiscal Year Ending June 30

## Section 3.3B: Components of Projected Total Contribution Rates

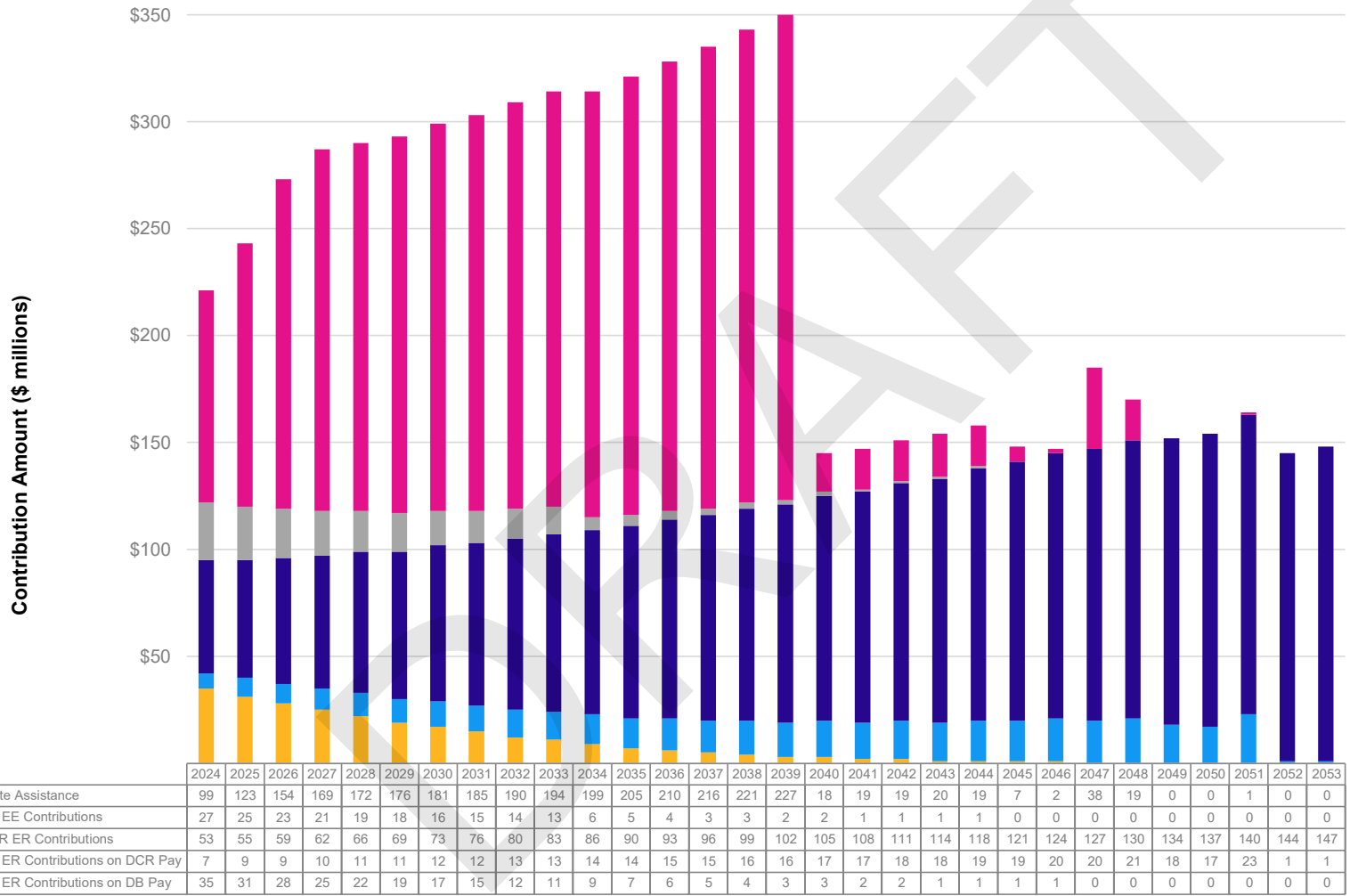
Based on Total DB and DCR Payroll



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

Fiscal Year Ending June 30

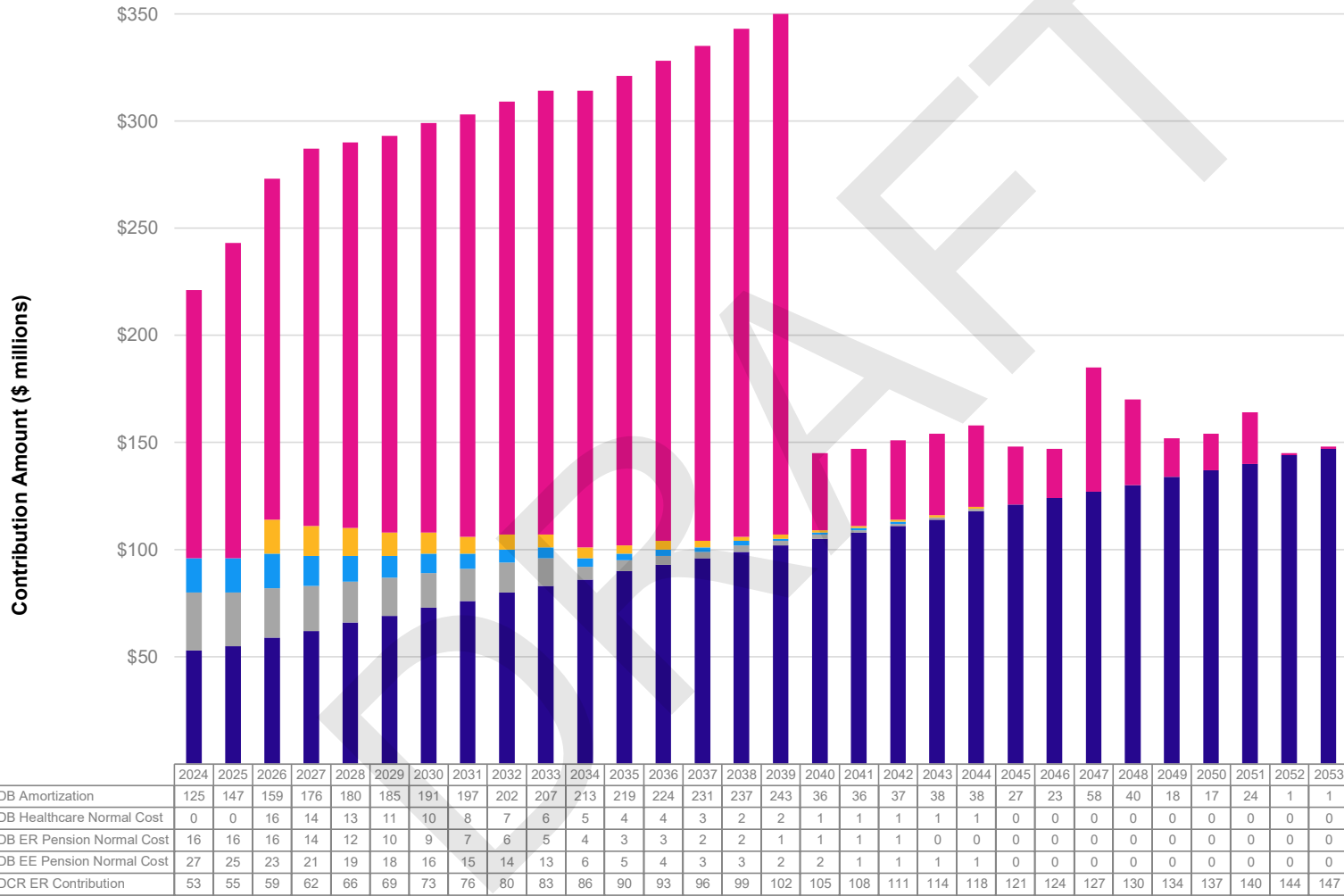
### Section 3.4A: Projected Employer/State Contribution Amounts



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

Fiscal Year Ending June 30

### Section 3.4B: Components of Projected Total Contribution Amounts

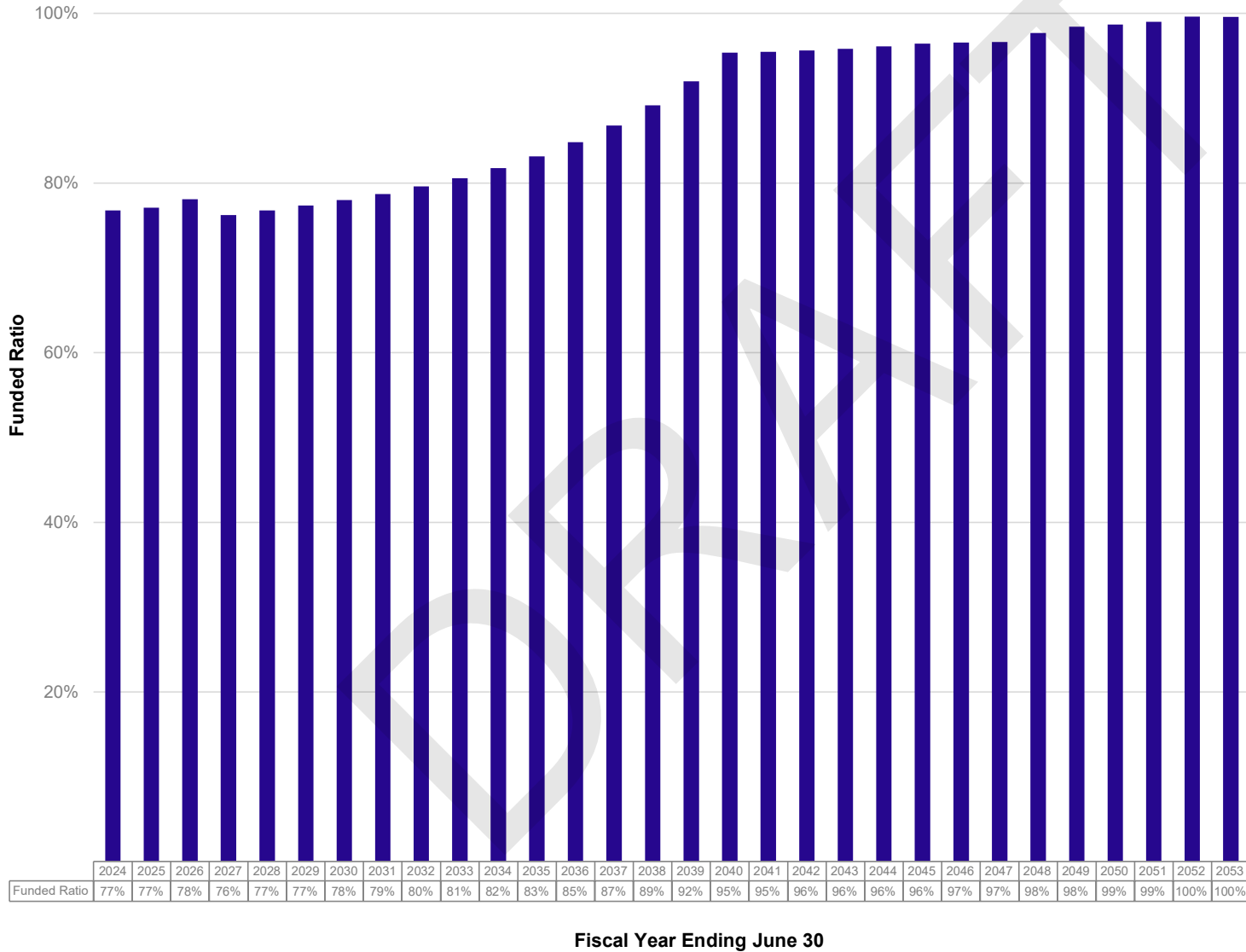


These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

Fiscal Year Ending June 30

## Section 3.5A: Projection of Funded Ratios

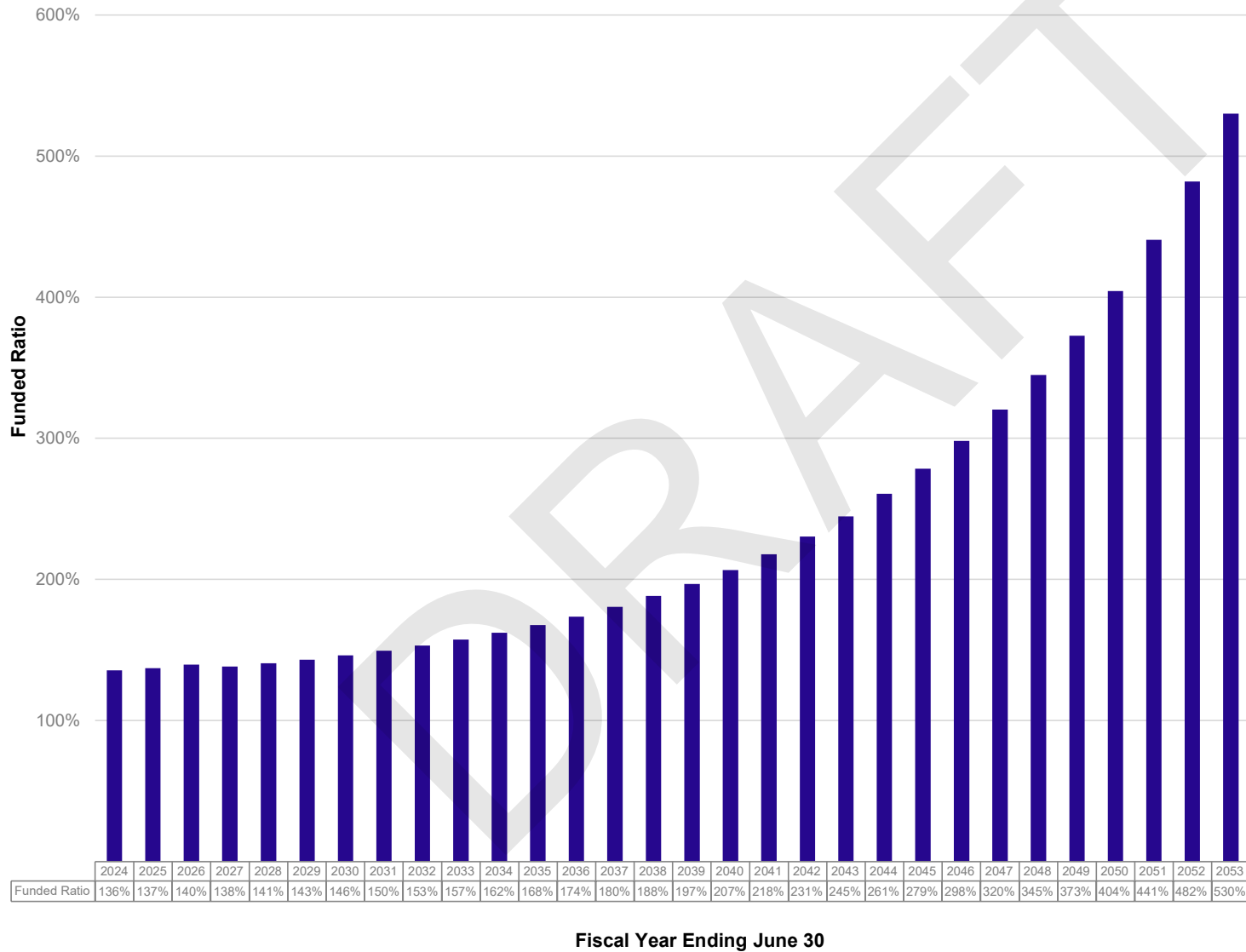
### Pension



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

## Section 3.5B: Projection of Funded Ratios

### Healthcare



These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond, as summarized in Section 3.6A.

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)				Cash Flow Amounts during Following 12 Months									Deferred Asset Gain / (Loss)	
	Pension		Healthcare		Total Salaries	Actuarial Contrib. Rates			DB Contributions				Benefit Payments	Pension	Healthcare
	Actuarial Assets	Accrued Liability	Actuarial Assets	Accrued Liability		DB	DCR	Total	Employer	State Assistance	Employee	Total			
2024	\$ 6,171,460	\$ 8,036,685	\$ 3,547,973	\$ 2,617,821	\$ 754,274	18.49%	7.03%	25.52%	\$ 41,711	\$ 98,766	\$ 26,892	\$ 167,369	\$ 738,921	\$ (102,698)	\$ (58,100)
2025	6,205,601	8,050,410	3,658,153	2,667,461	759,599	21.30%	7.29%	28.59%	40,031	123,358	24,840	188,229	763,818	(169,819)	(93,296)
2026	6,282,612	8,044,085	3,785,254	2,710,529	767,012	24.94%	7.65%	32.59%	37,660	153,633	22,819	214,112	787,516	3,184	2,537
2027	6,115,456	8,020,478	3,796,331	2,746,843	775,550	26.32%	8.03%	34.35%	35,132	168,992	20,948	225,072	809,797	0	0
2028	6,123,764	7,973,923	3,903,769	2,775,950	785,088	26.15%	8.38%	34.53%	32,816	172,484	19,218	224,518	831,749	0	0
2029	6,116,868	7,906,862	4,005,673	2,796,486	795,759	26.02%	8.71%	34.73%	30,637	176,420	17,630	224,687	852,568	0	0
2030	6,099,680	7,820,036	4,103,791	2,807,285	807,592	25.91%	9.02%	34.93%	28,589	180,658	16,104	225,351	871,344	0	0
2031	6,073,460	7,713,889	4,198,468	2,808,296	820,527	25.81%	9.29%	35.10%	26,831	184,947	14,799	226,577	886,978	0	0
2032	6,040,120	7,589,525	4,290,740	2,800,086	834,912	25.73%	9.54%	35.27%	25,215	189,609	13,724	228,548	900,816	0	0
2033	6,001,299	7,447,489	4,381,017	2,782,539	850,629	25.66%	9.76%	35.42%	23,818	194,454	12,712	230,984	912,590	0	0
2034	5,959,077	7,288,991	4,469,345	2,755,147	867,613	25.59%	9.95%	35.54%	22,645	199,377	6,073	228,095	913,945	0	0
2035	5,916,428	7,115,653	4,557,714	2,719,396	886,047	25.54%	10.11%	35.65%	21,709	204,588	5,050	231,347	917,282	0	0
2036	5,875,894	6,928,550	4,647,806	2,676,333	905,483	25.50%	10.25%	35.75%	20,916	209,982	4,165	235,063	917,563	0	0
2037	5,840,236	6,729,140	4,740,793	2,626,547	925,959	25.49%	10.36%	35.85%	20,371	215,656	3,333	239,360	914,755	0	0
2038	5,812,393	6,519,008	4,838,126	2,570,648	947,505	25.47%	10.46%	35.93%	19,898	221,432	2,748	244,078	908,598	0	0
2039	5,795,297	6,299,502	4,941,665	2,509,870	970,065	25.47%	10.54%	36.01%	19,595	227,480	2,134	249,209	900,331	0	0
2040	5,792,298	6,072,445	5,051,902	2,443,822	993,529	3.80%	10.60%	14.40%	19,473	18,281	1,689	39,443	889,806	0	0
2041	5,575,849	5,839,363	5,169,705	2,372,611	1,017,314	3.76%	10.65%	14.41%	19,431	18,820	1,323	39,574	875,293	0	0
2042	5,357,020	5,601,596	5,298,252	2,298,375	1,042,083	3.71%	10.69%	14.40%	19,487	19,174	1,042	39,703	857,752	0	0
2043	5,137,409	5,360,701	5,439,641	2,222,294	1,067,612	3.69%	10.72%	14.41%	19,644	19,751	854	40,249	836,131	0	0
2044	4,918,813	5,118,063	5,597,560	2,146,950	1,094,097	3.51%	10.75%	14.26%	19,803	18,600	656	39,059	812,897	0	0
2045	4,700,667	4,874,858	5,773,611	2,072,852	1,121,264	2.45%	10.77%	13.22%	20,071	7,400	449	27,920	787,186	0	0
2046	4,473,415	4,632,315	5,970,568	2,001,483	1,148,946	1.95%	10.78%	12.73%	20,452	1,953	345	22,750	761,687	0	0
2047	4,243,721	4,391,467	6,188,792	1,931,925	1,177,192	5.00%	10.79%	15.79%	20,836	38,023	235	59,094	736,240	0	0
2048	4,056,672	4,153,215	6,429,027	1,863,543	1,206,103	3.32%	10.80%	14.12%	21,228	18,815	241	40,284	711,989	0	0
2049	3,856,785	3,918,364	6,691,046	1,794,620	1,235,749	1.44%	10.81%	12.25%	17,795	0	124	17,919	687,669	0	0
2050	3,639,768	3,687,616	6,976,188	1,724,775	1,266,055	1.35%	10.81%	12.16%	17,092	0	127	17,219	663,746	0	0
2051	3,427,743	3,461,523	7,285,483	1,653,304	1,296,847	1.80%	10.81%	12.61%	22,755	648	130	23,533	639,329	0	0
2052	3,228,524	3,240,534	7,621,025	1,580,515	1,328,479	0.05%	10.82%	10.87%	705	0	0	705	614,893	0	0
2053	3,012,759	3,025,028	7,984,786	1,506,339	1,361,052	0.08%	10.82%	10.90%	1,116	0	0	1,116	590,414	0	0
<b>Total</b>									<b>\$ 687,462</b>	<b>\$ 3,083,301</b>	<b>\$ 220,404</b>	<b>\$ 3,991,167</b>			

The contribution rates, contribution amounts, and benefit payments are determined separately for Pension and Healthcare. They are aggregated solely for purposes of display in this exhibit.

These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's) (continued)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)			
	Funded Ratio		Unfunded Liability / (Surplus)	
	Pension	Healthcare	Pension	Healthcare
2024	77%	136%	\$ 1,865,225	\$ (930,152)
2025	77%	137%	1,844,809	(990,692)
2026	78%	140%	1,761,473	(1,074,725)
2027	76%	138%	1,905,022	(1,049,488)
2028	77%	141%	1,850,159	(1,127,819)
2029	77%	143%	1,789,994	(1,209,187)
2030	78%	146%	1,720,356	(1,296,506)
2031	79%	150%	1,640,429	(1,390,172)
2032	80%	153%	1,549,405	(1,490,654)
2033	81%	157%	1,446,190	(1,598,478)
2034	82%	162%	1,329,914	(1,714,198)
2035	83%	168%	1,199,225	(1,838,318)
2036	85%	174%	1,052,656	(1,971,473)
2037	87%	181%	888,904	(2,114,246)
2038	89%	188%	706,615	(2,267,478)
2039	92%	197%	504,205	(2,431,795)
2040	95%	207%	280,147	(2,608,080)
2041	96%	218%	263,514	(2,797,094)
2042	96%	231%	244,576	(2,999,877)
2043	96%	245%	223,292	(3,217,347)
2044	96%	261%	199,250	(3,450,610)
2045	96%	279%	174,191	(3,700,759)
2046	97%	298%	158,900	(3,969,085)
2047	97%	320%	147,746	(4,256,867)
2048	98%	345%	96,543	(4,565,484)
2049	98%	373%	61,579	(4,896,426)
2050	99%	405%	47,848	(5,251,413)
2051	99%	441%	33,780	(5,632,179)
2052	100%	482%	12,010	(6,040,510)
2053	100%	530%	12,269	(6,478,447)

These projections reflect non-zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.



Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)				Cash Flow Amounts during Following 12 Months									Deferred Asset Gain / (Loss)	
	Pension		Healthcare		Total Salaries	Actuarial Contrib. Rates			DB Contributions				Benefit Payments	Pension	Healthcare
	Actuarial Assets	Accrued Liability	Actuarial Assets	Accrued Liability		DB	DCR	Total	Employer	State Assistance	Employee	Total			
2024	\$ 6,171,460	\$ 8,036,685	\$ 3,547,973	\$ 2,617,821	\$ 754,274	18.49%	7.03%	25.52%	\$ 41,711	\$ 98,766	\$ 26,892	\$ 167,369	\$ 738,921	\$ (102,698)	\$ (58,100)
2025	6,205,601	8,050,410	3,658,153	2,667,461	759,599	21.30%	7.29%	28.59%	40,031	123,358	24,840	188,229	763,818	(169,819)	(93,296)
2026	6,282,612	8,044,085	3,785,254	2,710,529	767,012	22.87%	7.65%	30.52%	37,660	137,755	22,819	198,234	787,516	3,184	2,537
2027	6,114,870	8,020,478	3,779,888	2,746,843	775,550	24.49%	8.03%	32.52%	35,132	154,800	20,948	210,880	809,797	0	0
2028	6,122,693	7,973,923	3,871,356	2,775,950	785,088	24.54%	8.38%	32.92%	32,817	159,844	19,218	211,879	831,749	0	0
2029	6,115,335	7,906,862	3,957,739	2,796,486	795,759	24.62%	8.71%	33.33%	30,637	165,279	17,630	213,546	852,568	0	0
2030	6,097,707	7,820,036	4,040,762	2,807,285	807,592	24.71%	9.02%	33.73%	28,589	170,967	16,104	215,660	871,344	0	0
2031	6,071,070	7,713,889	4,120,749	2,808,296	820,527	24.80%	9.29%	34.09%	26,831	176,659	14,799	218,289	886,978	0	0
2032	6,037,420	7,589,525	4,198,635	2,800,086	834,912	24.88%	9.54%	34.42%	25,214	182,512	13,724	221,450	900,816	0	0
2033	5,998,313	7,447,489	4,274,712	2,782,539	850,629	24.95%	9.76%	34.71%	23,818	188,414	12,712	224,944	912,590	0	0
2034	5,955,828	7,288,991	4,348,901	2,755,147	867,613	25.02%	9.95%	34.97%	22,645	194,432	6,073	223,150	913,945	0	0
2035	5,913,031	7,115,653	4,423,146	2,719,396	886,047	25.07%	10.11%	35.18%	21,708	200,424	5,050	227,182	917,282	0	0
2036	5,872,280	6,928,550	4,498,985	2,676,333	905,483	25.14%	10.25%	35.39%	20,917	206,722	4,165	231,804	917,563	0	0
2037	5,836,521	6,729,140	4,577,526	2,626,547	925,959	25.20%	10.36%	35.56%	20,371	212,971	3,333	236,675	914,755	0	0
2038	5,808,597	6,519,008	4,659,953	2,570,648	947,505	25.25%	10.46%	35.71%	19,898	219,347	2,748	241,993	908,598	0	0
2039	5,791,443	6,299,502	4,748,121	2,509,870	970,065	25.30%	10.54%	35.84%	19,595	225,831	2,134	247,560	900,331	0	0
2040	5,788,405	6,072,445	4,842,317	2,443,822	993,529	3.68%	10.60%	14.28%	19,473	17,089	1,689	38,251	889,806	0	0
2041	5,571,938	5,839,363	4,943,382	2,372,611	1,017,314	3.67%	10.65%	14.32%	19,431	17,905	1,323	38,659	875,293	0	0
2042	5,353,109	5,601,596	5,054,256	2,298,375	1,042,083	3.66%	10.69%	14.35%	19,487	18,653	1,042	39,182	857,752	0	0
2043	5,133,628	5,360,701	5,176,984	2,222,294	1,067,612	3.65%	10.72%	14.37%	19,644	19,324	854	39,822	836,131	0	0
2044	4,915,074	5,118,063	5,315,087	2,146,950	1,094,097	3.49%	10.75%	14.24%	19,803	18,381	656	38,840	812,897	0	0
2045	4,696,989	4,874,858	5,470,092	2,072,852	1,121,264	2.44%	10.77%	13.21%	20,071	7,288	449	27,808	787,186	0	0
2046	4,469,815	4,632,315	5,644,579	2,001,483	1,148,946	1.96%	10.78%	12.74%	20,451	2,068	345	22,864	761,687	0	0
2047	4,240,340	4,391,467	5,838,811	1,931,925	1,177,192	5.02%	10.79%	15.81%	20,836	38,259	235	59,330	736,240	0	0
2048	4,053,543	4,153,215	6,053,429	1,863,543	1,206,103	3.34%	10.80%	14.14%	21,227	19,056	241	40,524	711,989	0	0
2049	3,853,812	3,918,364	6,288,092	1,794,620	1,235,749	1.47%	10.81%	12.28%	18,166	0	124	18,290	687,669	0	0
2050	3,637,092	3,687,616	6,543,891	1,724,775	1,266,055	1.37%	10.81%	12.18%	17,345	0	127	17,472	663,746	0	0
2051	3,425,266	3,461,523	6,821,713	1,653,304	1,296,847	1.84%	10.81%	12.65%	22,695	1,167	130	23,992	639,329	0	0
2052	3,226,424	3,240,534	7,123,570	1,580,515	1,328,479	0.08%	10.82%	10.90%	1,063	0	0	1,063	614,893	0	0
2053	3,010,920	3,025,028	7,451,223	1,506,339	1,361,052	0.11%	10.82%	10.93%	1,497	0	0	1,497	590,414	0	0
<b>Total</b>									<b>\$ 688,763</b>	<b>\$ 2,977,271</b>	<b>\$ 220,404</b>	<b>\$ 3,886,438</b>			

The contribution rates, contribution amounts, and benefit payments are determined separately for Pension and Healthcare. They are aggregated solely for purposes of display in this exhibit.

These projections reflect zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.

Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's) (continued)

Fiscal Year End	Valuation Amounts on July 1 (Beginning of FY)			
	Funded Ratio		Unfunded Liability / (Surplus)	
	Pension	Healthcare	Pension	Healthcare
2024	77%	136%	\$ 1,865,225	\$ (930,152)
2025	77%	137%	1,844,809	(990,692)
2026	78%	140%	1,761,473	(1,074,725)
2027	76%	138%	1,905,608	(1,033,045)
2028	77%	140%	1,851,230	(1,095,406)
2029	77%	142%	1,791,527	(1,161,253)
2030	78%	144%	1,722,329	(1,233,477)
2031	79%	147%	1,642,819	(1,312,453)
2032	80%	150%	1,552,105	(1,398,549)
2033	81%	154%	1,449,176	(1,492,173)
2034	82%	158%	1,333,163	(1,593,754)
2035	83%	163%	1,202,622	(1,703,750)
2036	85%	168%	1,056,270	(1,822,652)
2037	87%	174%	892,619	(1,950,979)
2038	89%	181%	710,411	(2,089,305)
2039	92%	189%	508,059	(2,238,251)
2040	95%	198%	284,040	(2,398,495)
2041	95%	208%	267,425	(2,570,771)
2042	96%	220%	248,487	(2,755,881)
2043	96%	233%	227,073	(2,954,690)
2044	96%	248%	202,989	(3,168,137)
2045	96%	264%	177,869	(3,397,240)
2046	97%	282%	162,500	(3,643,096)
2047	97%	302%	151,127	(3,906,886)
2048	98%	325%	99,672	(4,189,886)
2049	98%	350%	64,552	(4,493,472)
2050	99%	379%	50,524	(4,819,116)
2051	99%	413%	36,257	(5,168,409)
2052	100%	451%	14,110	(5,543,055)
2053	100%	495%	14,108	(5,944,884)

These projections reflect zero healthcare Normal Cost contributions into the healthcare trust in FY26 and beyond.

Section 3.7: Projected Pension Benefit Recipients and Amounts (\$'s in 000's)

Fiscal Year End	Pension		Fiscal Year End	Pension	
	Recipient Counts	Benefit Amounts		Recipient Counts	Benefit Amounts
2024	14,255	\$ 585,684	2062	2,941	\$ 235,723
2025	14,694	602,632	2063	2,669	217,484
2026	15,066	618,570	2064	2,410	199,606
2027	15,380	633,073	2065	2,165	182,141
2028	15,623	646,407	2066	1,933	165,151
2029	15,789	657,926	2067	1,716	148,709
2030	15,873	667,955	2068	1,511	132,897
2031	15,884	675,928	2069	1,321	117,799
2032	15,810	682,450	2070	1,144	103,495
2033	15,665	686,895	2071	983	90,066
2034	15,442	682,887	2072	835	77,581
2035	15,150	682,358	2073	703	66,096
2036	14,792	679,737	2074	584	55,653
2037	14,387	674,972	2075	481	46,277
2038	13,918	668,363	2076	389	37,974
2039	13,425	659,519	2077	312	30,728
2040	12,919	648,831	2078	246	24,501
2041	12,380	636,563	2079	191	19,238
2042	11,825	622,590	2080	147	14,865
2043	11,251	607,150	2081	110	11,297
2044	10,669	590,534	2082	82	8,438
2045	10,097	572,769	2083	60	6,194
2046	9,538	554,112	2084	43	4,465
2047	8,993	534,745	2085	30	3,165
2048	8,468	514,818	2086	21	2,206
2049	7,964	494,476	2087	15	1,514
2050	7,474	473,907	2088	10	1,027
2051	7,000	453,246	2089	7	691
2052	6,542	432,585	2090	4	464
2053	6,102	411,997	2091	4	313
2054	5,680	391,536	2092	2	214
2055	5,277	371,245	2093	2	150
2056	4,893	351,154	2094	1	106
2057	4,526	331,284	2095	1	77
2058	4,177	311,651	2096	1	57
2059	3,844	292,265	2097	0	0
2060	3,528	273,138	2098	0	0
2061	3,227	254,283	2099	0	0

Counts include retirees, disability, and beneficiaries.

## Section 4: Member Data

### Section 4.1: Summary of Members Included

As of June 30	2019	2020	2021	2022	2023
<b>Active Members</b>					
1. Number	4,044	3,789	3,396	3,023	2,734 <sup>1</sup>
2. Average Age	51.48	51.92	52.14	52.57	52.95
3. Average Credited Service	19.21	19.76	20.31	20.85	21.18
4. Average Entry Age	32.27	32.16	31.83	31.72	31.77
5. Average Annual Earnings	\$ 88,879	\$ 90,564	\$ 94,143	\$ 97,702	\$ 98,820
6. Number Vested	4,044	3,789	3,396	3,023	2,734
7. Percent Who Are Vested	100.0%	100.0%	100.0%	100.0%	100.0%
<b>Retirees, Disabilitants, and Beneficiaries</b>					
1. Number	13,491	13,689	13,972	14,126	14,255
2. Average Age	71.30	71.85	72.26	72.60	73.10
3. Average Years Since Retirement	14.74	15.06	15.24	15.51	15.80
4. Average Monthly Pension Benefit					
a. Base	\$ 2,303	\$ 2,330	\$ 2,363	\$ 2,411	\$ 2,445
b. COLA <sup>2</sup>	126	126	125	123	122
c. PRPA <sup>2</sup>	518	519	491	561	692
d. Adjustment	0	0	(1)	0	(1)
e. Sick	67	68	70	72	74
f. Total	\$ 3,014	\$ 3,043	\$ 3,048	\$ 3,167	\$ 3,332
<b>Vested Terminations (vested at termination, not refunded contributions, and not commenced benefit)</b>					
1. Number	812	764	727	729	763
2. Average Age	51.71	52.37	52.68	53.22	53.70
3. Average Monthly Pension Benefit	\$ 1,534	\$ 1,579	\$ 1,635	\$ 1,725	\$ 1,967
<b>Non-Vested Terminations (not vested at termination and not refunded contributions)</b>					
1. Number	1,810	1,744	1,679	1,616	1,560
2. Average Account Balance	\$ 21,612	\$ 22,591	\$ 23,388	\$ 23,906	\$ 24,693
<b>Total Number of Members</b>	<b>20,157</b>	<b>19,986</b>	<b>19,774</b>	<b>19,494</b>	<b>19,312</b>

<sup>1</sup> Includes 825 male active members and 1,909 female active members.

<sup>2</sup> Calculated by taking the average of the data field, as provided by the State of Alaska, for all participants in the group.

## Summary of Members Included

As of June 30, 2023	DB			DCR Tier 3	Grand Total
	Tier 1	Tier 2	Total		
<b>Active Members</b>					
1. Number	85	2,649	2,734	5,877	8,611
2. Average Age	65.23	52.56	52.95	42.44	45.78
3. Average Credited Service	30.16	20.89	21.18	6.72	11.31
4. Average Entry Age	35.07	31.67	31.77	35.72	34.47
5. Annual Earnings					
a. Total	\$ 8,775,277	\$ 261,398,875	\$ 270,174,152	\$ 459,104,767	\$ 729,278,919
b. Average	\$ 103,239	\$ 98,678	\$ 98,820	\$ 78,119	\$ 84,692

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

As of June 30, 2023	Tier 1	Tier 2	Total
<b>Retirees, Disabilitants, and Beneficiaries</b>			
1. Number	10,104	4,151	14,255
2. Average Age	75.76	66.61	73.10
3. Average Years Since Retirement	19.47	6.85	15.80
4. Average Monthly Pension Benefit			
a. Base	\$ 2,399	\$ 2,557	\$ 2,445
b. COLA	147	61	122
c. PRPA	888	215	692
d. Adjustment	(1)	0	(1)
e. Sick	71	83	74
f. Total	\$ 3,504	\$ 2,916	\$ 3,332

## Summary of Members Included

As of June 30, 2023	Active Members	Inactive Members				Total Inactive Members
		Retirees	Covered Spouses	Covered Children / Dependents	Deferred	
<b>Retiree Medical Participants</b>						
1. Retiree Coverage Only	2,700	4,659	0	0	398	5,057
2. Retiree + Spouse	0	5,690	5,690	0	486	11,866
3. Retiree + Children / Dependents	0	119	0	130	0	249
4. Family	0	363	363	515	0	1,241
5. Total	2,700	10,831	6,053	645	884	18,413

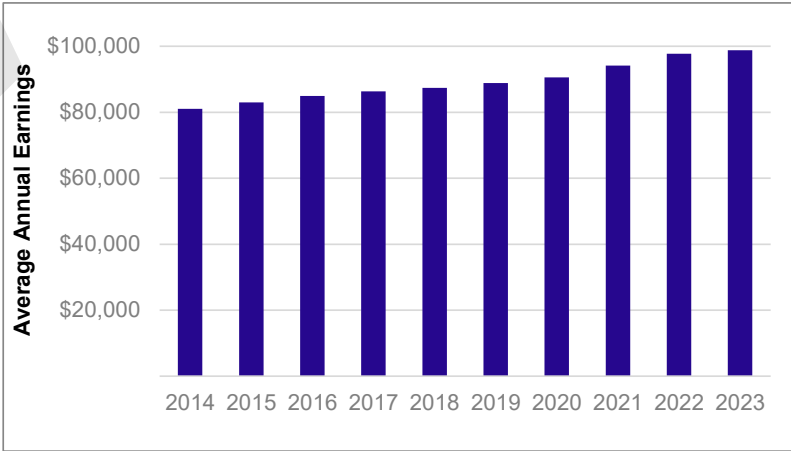
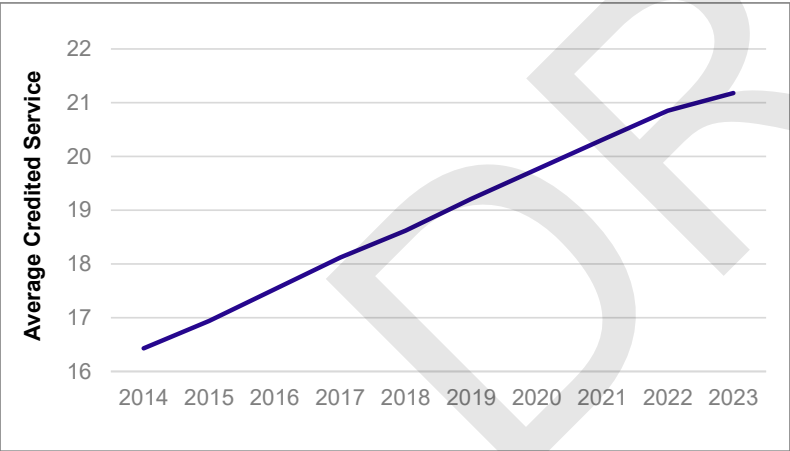
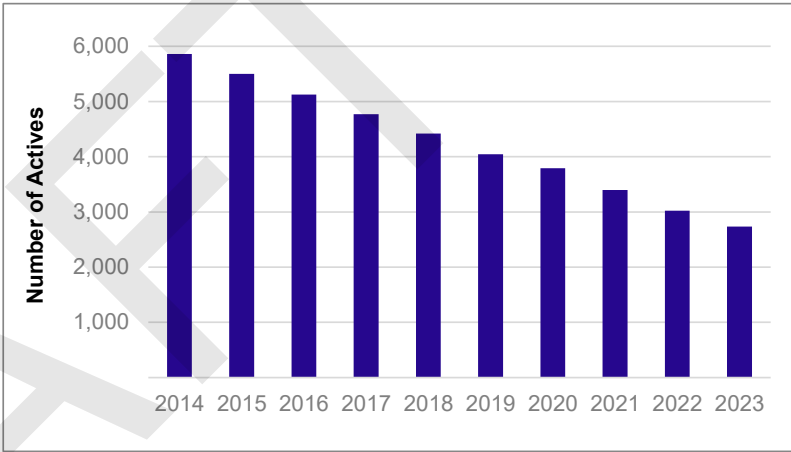
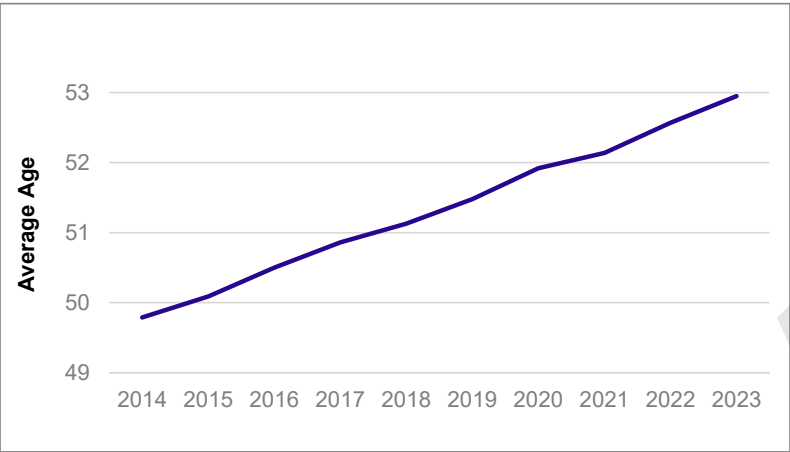
As of June 30, 2023	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members
<b>Retiree Medical Participants</b>					
1. Pre-Medicare	1,886	1,482	645	872	4,885
2. Medicare Part A & B	8,759	4,510	0	12	13,281
3. Medicare Part B Only	186	61	0	0	247
4. Total	10,831	6,053	645	884	18,413

As of June 30, 2023	Retirees
<b>Summary of Retiree Medical Data Received</b>	
1. Retiree records on pension data	14,255
2. Remove duplicates on pension data	(565)
3. Valued in a different retiree healthcare plan <sup>1</sup>	(858)
4. Records without medical coverage	(2,100)
5. Medical only retirees	99
6. Total	10,831

As of June 30	2019	2020	2021	2022	2023
<b>Retiree Medical Retirees</b>					
1. Number	11,914	12,019	12,138	12,325	10,831
2. Average Age	71.47	72.02	72.48	72.80	73.25

<sup>1</sup> Each member's retiree medical benefits are valued in the plan indicated in the data from Aetna

Summary of Members Included - Active Members at June 30



Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

## Section 4.2: Age and Service Distribution of Active Members

### Annual Earnings by Age

Age	Number	Total Annual Earnings	Average Annual Earnings
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	0	0	0
40 - 44	303	28,798,180	95,043
45 - 49	669	66,021,366	98,687
50 - 54	849	84,676,272	99,736
55 - 59	520	51,635,441	99,299
60 - 64	233	22,994,280	98,688
65 - 69	106	10,575,452	99,768
70 - 74	30	3,034,033	101,134
75+	24	2,439,128	101,630
<b>Total</b>	<b>2,734</b>	<b>\$270,174,152</b>	<b>\$ 98,820</b>

### Annual Earnings by Credited Service

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	1	\$ 71,842	\$ 71,842
1	1	57,187	57,187
2	2	144,378	72,189
3	5	396,396	79,279
4	3	205,049	68,350
<b>0 - 4</b>	<b>12</b>	<b>\$ 874,852</b>	<b>\$ 72,904</b>
5 - 9	90	6,896,419	76,627
10 - 14	166	14,635,986	88,169
15 - 19	756	72,540,549	95,953
20 - 24	1,103	111,593,788	101,173
25 - 29	470	48,971,999	104,196
30 - 34	105	11,137,485	106,071
35 - 39	24	2,600,567	108,357
40+	8	922,507	115,313
<b>Total</b>	<b>2,734</b>	<b>\$270,174,152</b>	<b>\$ 98,820</b>

### Years of Credited Service by Age

Age	Years of Service									Total
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	
0 - 19	0	0	0	0	0	0	0	0	0	0
20 - 24	0	0	0	0	0	0	0	0	0	0
25 - 29	0	0	0	0	0	0	0	0	0	0
30 - 34	0	0	0	0	0	0	0	0	0	0
35 - 39	0	0	0	0	0	0	0	0	0	0
40 - 44	2	12	30	194	65	0	0	0	0	303
45 - 49	3	18	57	222	329	40	0	0	0	669
50 - 54	3	32	40	183	371	210	10	0	0	849
55 - 59	2	18	21	92	210	130	44	3	0	520
60 - 64	1	6	11	35	81	61	31	7	0	233
65 - 69	0	3	6	22	27	22	13	10	3	106
70 - 74	1	1	0	4	12	5	5	0	2	30
75+	0	0	1	4	8	2	2	4	3	24
<b>Total</b>	<b>12</b>	<b>90</b>	<b>166</b>	<b>756</b>	<b>1,103</b>	<b>470</b>	<b>105</b>	<b>24</b>	<b>8</b>	<b>2,734</b>

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.



## Section 4.3: Member Data Reconciliation

### Pension

	Inactive Members						Total
	Active Members	Due a Refund	Deferred Benefits	Retired Members	Disabled Members	Bene-ficiaries	
<b>As of June 30, 2022</b>	<b>3,023</b>	<b>1,616</b>	<b>729</b>	<b>12,570</b>	<b>16</b>	<b>1,540</b>	<b>19,494</b>
Vested Terminations	(164)	(1)	165	0	0	0	0
Non-Vested Terminations	0	0	0	0	0	0	0
Refund of Contributions	0	(48)	(1)	0	0	(1)	(50)
Disability Retirements	0	0	0	0	0	0	0
Age Retirements	(236)	(2)	(90)	334	(6)	0	0
Deaths With Beneficiary	(7)	(1)	0	(131)	0	139	0
Deaths Without Beneficiary	(1)	(5)	(1)	(149)	0	(55)	(211)
Data Corrections	0	0	0	0	0	(1)	(1)
Transfers In/Out	50	5	7	3	0	0	65
Rehires	65	(10)	(46)	(9)	0	0	0
Pick Ups*	4	6	0	0	0	5	15
<b>Net Change</b>	<b>(289)</b>	<b>(56)</b>	<b>34</b>	<b>48</b>	<b>(6)</b>	<b>87</b>	<b>(182)</b>
<b>As of June 30, 2023</b>	<b>2,734</b>	<b>1,560</b>	<b>763</b>	<b>12,618</b>	<b>10</b>	<b>1,627</b>	<b>19,312</b>

\* Pickup beneficiaries are primarily new DROs.

Healthcare

	Inactive Members					Total Inactive Members
	Active Members	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	
<b>As of June 30, 2022</b>	<b>2,997</b>	<b>12,325</b>	<b>4,314</b>	<b>636</b>	<b>966</b>	<b>18,241</b>
Vested Terminations	(92)	0	0	0	92	92
Non-Vested Terminations	0	0	0	0	0	0
Refund of Contributions	0	0	0	0	(1)	(1)
Disability Retirements	0	0	0	0	0	0
Age Retirements	(265)	265	174	114	0	553
Deferred Retirements	0	45	27	8	(45)	35
Retired without Medical Coverage	(46)	0	0	0	28	28
Deceased	(8)	(302)	(34)	0	(1)	(337)
New Beneficiaries	0	41	(41)	0	0	0
Added Retiree Medical Coverage	0	37	18	10	(24)	41
Added Dependent Coverage	0	0	133	33	0	166
Dropped Retiree Medical Coverage	0	(31)	(17)	(5)	13	(40)
Dropped Dependent Coverage	0	0	(68)	(149)	0	(217)
Change in Double Coverage	0	(1,546)	1,546	0	0	0
Removal of Spouse Duplicates	0	0	0	0	(107)	(107)
Rehires	65	(6)	(1)	(3)	(45)	(55)
Transfers In/Out	49	3	2	1	8	14
<b>Net Change</b>	<b>(297)</b>	<b>(1,494)</b>	<b>1,739</b>	<b>9</b>	<b>(82)</b>	<b>172</b>
<b>As of June 30, 2023</b>	<b>2,700</b>	<b>10,831</b>	<b>6,053</b>	<b>645</b>	<b>884</b>	<b>18,413</b>

#### Section 4.4: Schedule of Active Member Data

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2023	2,734	\$ 270,174	\$ 98,820	1.1%	57
June 30, 2022	3,023	295,354	97,702	3.8%	57
June 30, 2021	3,396	319,711	94,143	4.0%	56
June 30, 2020	3,789	343,146	90,564	1.9%	56
June 30, 2019	4,044	359,426	88,879	1.7%	56
June 30, 2018	4,418	386,016	87,374	1.2%	56
June 30, 2017	4,772	411,951	86,327	1.6%	57
June 30, 2016	5,123	435,222	84,954	2.4%	57
June 30, 2015	5,502	456,636	82,995	2.4%	58
June 30, 2014	5,861	474,873	81,023	2.1%	58

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

## Section 4.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)
a) DRB actual reported salaries FY23 in employer list	\$ 817,946
b) DRB actual reported salaries FY23 in valuation data	717,639
c) Annualized valuation data	729,279
d) Valuation payroll as of June 30, 2023	760,228
e) Rate payroll for FY24	754,274
f) Rate payroll for FY26	767,012

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY23, including those who were not active as of June 30, 2023
- b) Payroll from valuation data for people who are in active status as of June 30, 2023
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed
- f) Payroll from (e) with two years of assumed decrements and salary scale, and 0% population growth

## Section 4.6: Summary of New Pension Benefit Recipients

During the Year Ending June 30	2019	2020	2021	2022	2023
<b>Service</b>					
1. Number	367	331	447	394	334
2. Average Age at Commencement	59.87	59.71	59.79	58.49	58.97
3. Average Monthly Pension Benefit	\$ 3,562	\$ 3,693	\$ 3,593	\$ 4,079	\$ 4,092
<b>Survivor (including surviving spouse and DROs)</b>					
1. Number	96	127	145	135	144
2. Average Age at Commencement	74.36	74.16	76.80	73.76	75.00
3. Average Monthly Pension Benefit	\$ 1,795	\$ 1,903	\$ 1,951	\$ 2,071	\$ 2,052
<b>Disability</b>					
1. Number	5	2	1	0	0
2. Average Age at Commencement	51.51	53.65	54.35	0.00	0.00
3. Average Monthly Pension Benefit	\$ 4,182	\$ 3,019	\$ 4,886	\$ 0	\$ 0
<b>Total</b>					
1. Number	468	460	593	529	478
2. Average Age at Commencement	62.75	63.67	63.94	62.39	63.80
3. Average Monthly Pension Benefit	\$ 3,206	\$ 3,196	\$ 3,194	\$ 3,567	\$ 3,477

## Summary of New Pension Benefit Recipients

### Average Pension Benefit Payments

	Years of Credited Service						
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/2022 – 6/30/2023:							
Average Monthly Pension	\$ 191	\$ 698	\$ 1,431	\$ 2,705	\$ 4,018	\$ 4,919	\$ 6,375
Average Final Avg Salary	\$ 32,298	\$ 45,878	\$ 69,642	\$ 89,836	\$ 99,759	\$ 103,676	\$ 107,194
Number of Recipients	1	9	26	46	118	89	45
Period 7/1/2021 – 6/30/2022:							
Average Monthly Pension	\$ 1,073	\$ 994	\$ 1,828	\$ 2,952	\$ 3,984	\$ 4,743	\$ 6,936
Average Final Avg Salary	\$ 56,500	\$ 63,629	\$ 79,736	\$ 92,533	\$ 98,208	\$ 101,942	\$ 112,372
Number of Recipients	5	19	15	69	139	101	46
Period 7/1/2020 – 6/30/2021:							
Average Monthly Pension	\$ 451	\$ 764	\$ 1,509	\$ 2,684	\$ 3,625	\$ 4,659	\$ 6,090
Average Final Avg Salary	\$ 43,545	\$ 54,444	\$ 71,764	\$ 88,437	\$ 94,909	\$ 97,881	\$ 98,847
Number of Recipients	8	24	33	83	142	112	46
Period 7/1/2019 – 6/30/2020:							
Average Monthly Pension	\$ 243	\$ 1,054	\$ 1,647	\$ 2,600	\$ 3,616	\$ 4,874	\$ 6,772
Average Final Avg Salary	\$ 35,203	\$ 70,014	\$ 76,621	\$ 86,341	\$ 91,619	\$ 96,657	\$ 107,454
Number of Recipients	8	19	26	72	90	78	40
Period 7/1/2018 – 6/30/2019:							
Average Monthly Pension	\$ 334	\$ 891	\$ 1,540	\$ 2,760	\$ 3,567	\$ 4,666	\$ 6,777
Average Final Avg Salary	\$ 21,317	\$ 57,735	\$ 72,728	\$ 85,580	\$ 92,422	\$ 96,096	\$ 104,880
Number of Recipients	4	23	39	87	93	85	41
Period 7/1/2017 – 6/30/2018:							
Average Monthly Pension	\$ 204	\$ 899	\$ 1,583	\$ 2,583	\$ 3,422	\$ 4,580	\$ 6,083
Average Final Avg Salary	\$ 34,164	\$ 56,061	\$ 75,433	\$ 85,174	\$ 90,449	\$ 94,803	\$ 102,076
Number of Recipients	5	21	61	85	109	130	57
Period 7/1/2016 – 6/30/2017:							
Average Monthly Pension	\$ 426	\$ 795	\$ 1,626	\$ 2,433	\$ 3,549	\$ 4,536	\$ 6,351
Average Final Avg Salary	\$ 37,851	\$ 56,206	\$ 75,706	\$ 81,394	\$ 91,313	\$ 95,651	\$ 101,423
Number of Recipients	10	22	60	75	100	64	48
Period 7/1/2015 – 6/30/2016:							
Average Monthly Pension	\$ 245	\$ 1,002	\$ 1,535	\$ 2,540	\$ 3,445	\$ 4,472	\$ 6,168
Average Final Avg Salary	\$ 33,030	\$ 59,102	\$ 74,725	\$ 85,087	\$ 89,590	\$ 91,468	\$ 98,446
Number of Recipients	11	31	82	69	105	74	54
Period 7/1/2014 – 6/30/2015:							
Average Monthly Pension	\$ 349	\$ 1,041	\$ 1,342	\$ 2,205	\$ 3,267	\$ 4,220	\$ 5,900
Average Final Avg Salary	\$ 30,580	\$ 66,389	\$ 66,444	\$ 75,510	\$ 88,520	\$ 90,069	\$ 96,693
Number of Recipients	11	33	70	67	137	125	94
Period 7/1/2013 – 6/30/2014:							
Average Monthly Pension	\$ 235	\$ 904	\$ 1,435	\$ 2,398	\$ 3,016	\$ 4,073	\$ 7,485
Average Final Avg Salary	\$ 32,410	\$ 57,124	\$ 63,001	\$ 75,489	\$ 84,962	\$ 93,746	\$ 111,694
Number of Recipients	8	31	31	28	22	18	12

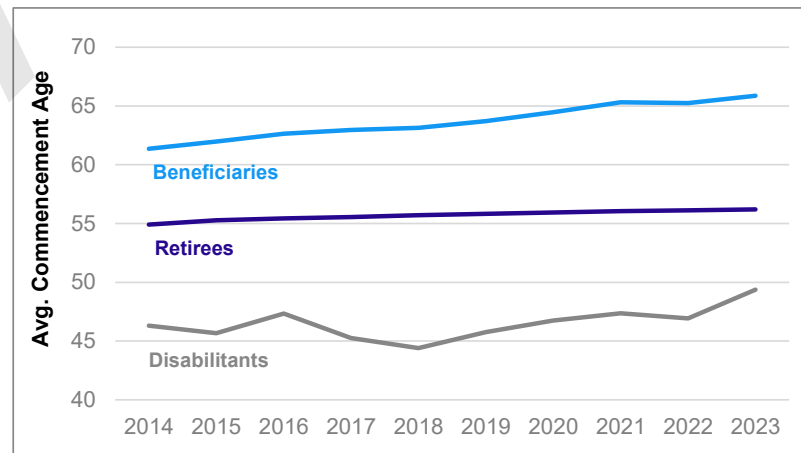
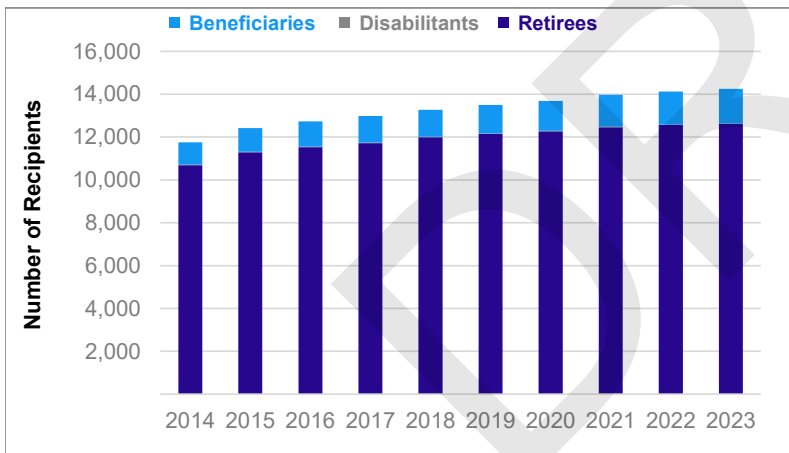
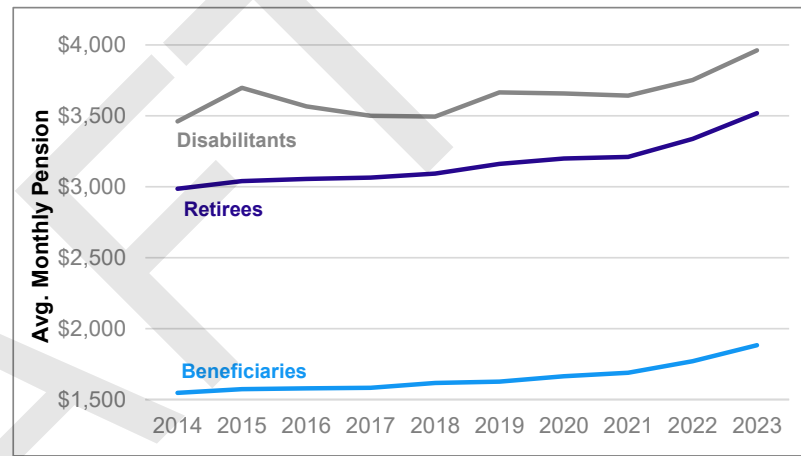
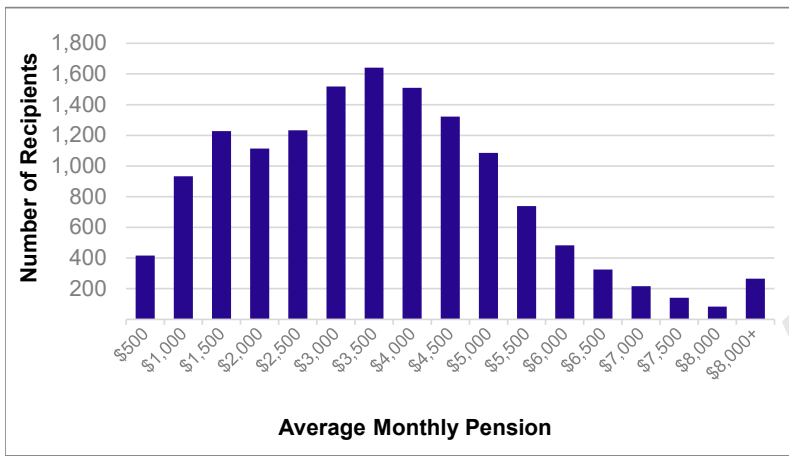
“Average Monthly Pension” includes postretirement pension adjustments and cost-of-living increases.

Beneficiaries are not included in the table above.

## Section 4.7: Summary of All Pension Benefit Recipients

As of June 30	2019	2020	2021	2022	2023
<b>Service</b>					
1. Number, Fiscal Year Start	11,988	12,147	12,267	12,459	12,570
2. Net Change	159	120	192	111	48
3. Number, Fiscal Year End	12,147	12,267	12,459	12,570	12,618
4. Average Age at Commencement	55.82	55.93	56.05	56.12	56.20
5. Average Current Age	70.99	71.50	71.85	72.20	72.64
6. Average Monthly Pension Benefit	\$ 3,161	\$ 3,199	\$ 3,210	\$ 3,338	\$ 3,519
<b>Surviving Spouse (including DROs)</b>					
1. Number, Fiscal Year Start	1,261	1,315	1,400	1,493	1,540
2. Net Change	54	85	93	47	87
3. Number, Fiscal Year End	1,315	1,400	1,493	1,540	1,627
4. Average Age at Commencement	63.73	64.49	65.32	65.24	65.87
5. Average Current Age	74.65	75.26	75.97	76.13	76.67
6. Average Monthly Pension Benefit	\$ 1,629	\$ 1,665	\$ 1,688	\$ 1,770	\$ 1,883
<b>Survivor (other than spouse)</b>					
1. Number, Fiscal Year Start	3	3	2	0	0
2. Net Change	0	(1)	(2)	0	0
3. Number, Fiscal Year End	3	2	0	0	0
4. Average Age at Commencement	53.85	53.94	0.00	0.00	0.00
5. Average Current Age	61.65	61.56	0.00	0.00	0.00
6. Average Monthly Pension Benefit	\$ 765	\$ 705	\$ 0	\$ 0	\$ 0
<b>Disability</b>					
1. Number, Fiscal Year Start	25	26	20	20	16
2. Net Change	1	(6)	0	(4)	(6)
3. Number, Fiscal Year End	26	20	20	16	10
4. Average Age at Commencement	45.75	46.74	47.37	46.92	49.37
5. Average Current Age	51.08	51.73	52.85	53.23	55.92
6. Average Monthly Pension Benefit	\$ 3,666	\$ 3,658	\$ 3,643	\$ 3,752	\$ 3,962
<b>Total</b>					
1. Number, Fiscal Year Start	13,277	13,491	13,689	13,972	14,126
2. Net Change	214	198	283	154	129
3. Number, Fiscal Year End	13,491	13,689	13,972	14,126	14,255
4. Average Age at Commencement	56.56	56.79	57.02	57.09	57.30
5. Average Current Age	71.30	71.85	72.26	72.60	73.10
6. Average Monthly Pension Benefit	\$ 3,014	\$ 3,043	\$ 3,048	\$ 3,167	\$ 3,332

## Summary of All Pension Benefit Recipients





## Summary of All Pension Benefit Recipients

### Distribution of Annual Pension Benefits for Benefit Recipients

#### Annual Pension Benefit by Age

Age	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	0	0	0
40 - 44	4	121,819	30,455
45 - 49	71	2,698,215	38,003
50 - 54	301	14,233,227	47,286
55 - 59	669	31,221,811	46,669
60 - 64	1,503	61,657,733	41,023
65 - 69	2,381	93,695,566	39,351
70 - 74	3,327	125,141,784	37,614
75+	5,999	241,298,719	40,223
<b>Total</b>	<b>14,255</b>	<b>\$570,068,874</b>	<b>\$ 39,991</b>

#### Annual Pension Benefit by Years Since Commenced

Years Since Comm.	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0	431	\$ 17,182,334	\$ 39,866
1	511	22,794,897	44,608
2	529	22,467,153	42,471
3	458	18,927,677	41,327
4	461	19,203,457	41,656
<b>0 - 4</b>	<b>2,390</b>	<b>\$100,575,518</b>	<b>\$ 42,082</b>
5 - 9	2,441	101,520,269	41,590
10 - 14	2,216	86,044,106	38,829
15 - 19	2,011	69,779,002	34,699
20 - 24	1,981	71,037,755	35,860
25 - 29	1,843	79,111,475	42,925
30 - 34	748	32,732,829	43,760
35 - 39	495	24,456,921	49,408
40+	130	4,810,999	37,008
<b>Total</b>	<b>14,255</b>	<b>\$570,068,874</b>	<b>\$ 39,991</b>

#### Years Since Commencement by Age

Age	Years Since Commencement									
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total
0 - 19	0	0	0	0	0	0	0	0	0	0
20 - 24	0	0	0	0	0	0	0	0	0	0
25 - 29	0	0	0	0	0	0	0	0	0	0
30 - 34	0	0	0	0	0	0	0	0	0	0
35 - 39	0	0	0	0	0	0	0	0	0	0
40 - 44	3	1	0	0	0	0	0	0	0	4
45 - 49	64	7	0	0	0	0	0	0	0	71
50 - 54	251	45	3	1	0	1	0	0	0	301
55 - 59	398	197	62	11	1	0	0	0	0	669
60 - 64	716	439	209	116	19	3	1	0	0	1,503
65 - 69	360	852	609	340	176	42	1	0	1	2,381
70 - 74	222	534	848	803	581	312	24	2	1	3,327
75+	376	366	485	740	1,204	1,485	722	493	128	5,999
<b>Total</b>	<b>2,390</b>	<b>2,441</b>	<b>2,216</b>	<b>2,011</b>	<b>1,981</b>	<b>1,843</b>	<b>748</b>	<b>495</b>	<b>130</b>	<b>14,255</b>

Section 4.8: Pension Benefit Recipients by Type of Benefit and Option Elected

Amount of Monthly Pension Benefit	Number of Recipients	Type of Pension Benefit			Option Selected			
		1	2	3	1	2	3	4
\$ 1 – 500	416	277	139	0	260	76	65	15
501 – 1,000	934	690	244	0	528	170	181	55
1,001 – 1,500	1,228	955	273	0	737	232	214	45
1,501 – 2,000	1,114	805	309	0	655	216	212	31
2,001 – 2,500	1,233	991	242	0	629	274	284	46
2,501 – 3,000	1,519	1,345	174	0	699	358	419	43
3,001 – 3,500	1,641	1,518	118	5	712	396	483	50
3,501 – 4,000	1,510	1,456	53	1	604	341	520	45
4,001 – 4,500	1,322	1,288	33	1	552	278	452	40
4,501 – 5,000	1,086	1,071	14	1	449	212	395	30
5,001 – 5,500	738	728	9	1	286	143	290	19
5,501 – 6,000	483	473	9	1	196	101	170	16
6,001 – 6,500	325	316	9	0	130	46	132	17
6,501 – 7,000	216	216	0	0	79	36	88	13
7,001 – 7,500	141	140	1	0	49	28	58	6
7,501 – 8,000	84	84	0	0	35	14	31	4
8,000+	265	265	0	0	87	48	116	14
<b>Total</b>	<b>14,255</b>	<b>12,618</b>	<b>1,627</b>	<b>10</b>	<b>6,687</b>	<b>2,969</b>	<b>4,110</b>	<b>489</b>

**Type of Pension Benefit**

1. Regular Retirement
2. Survivor Payment
3. Disability

**Option Selected**

1. Whole Life Annuity
2. 75% Joint and Contingent Annuity
3. 50% Joint and Contingent Annuity
4. 66 2/3% Joint and Survivor Annuity

Section 4.9: Pension Benefit Recipients Added to and Removed from Rolls

Year Ended	Added to Rolls		Removed from Rolls		Rolls at End of Year		Percent Increase in Annual Pension Benefits	Average Annual Pension Benefit
	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No.	Annual Pension Benefits		
June 30, 2023	478	\$ 19,944,072	349	\$(13,224,262)	14,255	\$ 570,068,874	6.2%	\$ 39,991
June 30, 2022	529	22,643,316	375	(3,174,745)	14,126	536,900,540	5.1%	38,008
June 30, 2021	593	22,728,504	310	11,391,465	13,972	511,082,479	2.3%	36,579
June 30, 2020	460	17,641,920	262	5,527,983	13,689	499,745,440	2.5%	36,507
June 30, 2019	468	18,004,896	254	871,684	13,491	487,631,503	3.6%	36,145
June 30, 2018	555	21,924,986	261	6,926,129	13,277	470,498,291	3.3%	35,437
June 30, 2017	487	17,151,684	230	7,736,025	12,983	455,499,434	2.1%	35,084
June 30, 2016	530	18,364,581	222	6,144,109	12,726	446,083,775	2.8%	35,053
June 30, 2015	888	34,120,658	220	3,531,501	12,418	433,863,303	7.6%	34,938
June 30, 2014	226	5,964,256	181	(1,150,187)	11,750	403,274,146	1.8%	34,321

<sup>1</sup> Numbers are estimated, and include other internal transfers.

# Section 5: Basis of the Actuarial Valuation

## Section 5.1: Summary of Plan Provisions

### Effective Date

July 1, 1955, with amendments through June 30, 2023. Chapter 97, 1990 Session Laws of Alaska, created a two-tier retirement system. Members who were first hired under TRS before July 1, 1990 (Tier 1) are eligible for different benefits than members hired after June 30, 1990 (Tier 2). Chapter 9, 2005 Session Laws of Alaska, closed the plan to new members hired after June 30, 2006. The 2021 Alaska Supreme Court Metcalfe decision allows certain members the option of transferring from the DCR plan to the DB plan.

### Administration of Plan

The Commissioner of Administration or the Commissioner's designee is the administrator of the system. The Attorney General of the state is the legal counsel for the system and shall advise the administrator and represent the system in legal proceedings.

Prior to June 30, 2005, the Teachers' Retirement Board prescribed policies and adopted regulations and performed other activities necessary to carry out the provisions of the system. The Alaska State Pension Investment Board, Department of Revenue, Treasury Division was responsible for investing TRS funds.

On July 27, 2005, Senate Bill 141, enacted as Chapter 9, 2005 Session laws of Alaska, replaced the Teachers' Retirement Board and the Alaska State Pension Investment Board with the Alaska Retirement Management Board.

### Employers Included

Currently, there are 57 employers participating in TRS, including the State of Alaska, 53 school districts, and three other eligible organizations.

### Membership

Membership in TRS is mandatory for the following employees hired before July 1, 2006:

- certificated full-time and part-time elementary and secondary teachers, certificated school nurses, and certificated employees in positions requiring teaching certificates;
- positions requiring a teaching certificate as a condition of employment in the Department of Education and Early Development and the Department of Labor and Workforce Development;
- University of Alaska full-time and part-time teachers, and full-time administrative employees in positions requiring academic standing if approved by the TRS administrator;
- certain full-time or part-time teachers of Alaska Native language or culture who have elected to be covered under TRS;
- members on approved sabbatical leave under AS 14.20.310;
- certain State legislators who have elected to be covered under TRS; and
- a teacher who has filed for worker's compensation benefits due to an on-the-job assault and who, as a result of the physical injury, is placed on leave without pay.

Employees participating in the University of Alaska's Optional Retirement Plan or other retirement plans funded by the State are not covered by TRS.

Employees who work half-time in TRS and Public Employees' Retirement System (PERS) simultaneously are eligible for half-time TRS and PERS credit.

Senate Bill 141, signed into law on July 27, 2005, closes the plan effective July 1, 2006 to new members first hired on or after July 1, 2006.

The 2021 Alaska Supreme Court Metcalfe decision allows certain members the option of transferring from the DCR plan to the DB plan.

### **Credited Service**

TRS members receive a year of membership credit if they work a minimum of 172 days during the school year (July 1 through June 30 of the following year). Fractional credit is determined based on the number of days worked. Part-time members who work at least 50% of full-time receive membership credit for each day in proportion to full-time service. Credit is granted for all Alaskan public school service.

Members may claim other types of service, including:

- Outside teaching service in out-of-state schools or Alaska private schools (not more than ten years may be claimed);
- Military service (not more than five years of military service or ten years of combined outside and military service may be claimed);
- Alaska Bureau of Indian Affairs (BIA) service;
- Retroactive Alaskan service that was not creditable at the time it occurred, but later became creditable because of legislative change;
- Unused sick leave credit after members retire; and
- Leave of absence without pay.

Except for retroactive Alaska service that occurred before July 1, 1955, and unused sick leave, contributions are required for all claimed service.

Members receiving TRS disability benefits continue to earn TRS credit while disabled.

Survivors who are receiving occupational death benefits continue to earn TRS service credit while occupational survivor benefits are being paid.

### **Employer Contributions**

TRS employers contribute the amounts required, in addition to employees' contributions, to fund the benefits of the system.

The normal cost rate is a uniform rate for all participating employers (less the value of members' contributions).

The past service rate is a uniform rate for all participating employers to amortize the unfunded past service liability with payments that are a level percentage of payroll amount over a closed 25-year period starting June 30, 2014. Effective June 30, 2018, each future year's unfunded service liability is separately amortized on a level percent of pay basis over 25 years.

Employer rates cannot be less than the normal cost rate.

Pursuant to AS14.25.070 effective July 1, 2008, each TRS employer will pay a simple uniform contribution rate of 12.56% of member payroll.

## **Additional State Contributions**

Pursuant to AS14.25.085 effective July 1, 2008, the State shall contribute an amount (in addition to the State contribution as an employer) that, when combined with the employer contribution of 12.56%, will be sufficient to pay the total contribution rate adopted by the Board.

## **Member Contributions**

### **Mandatory Contributions**

Members are required to contribute 8.65% of their base salaries. Members' contributions are deducted from gross salaries before federal income taxes are withheld.

### **Contributions for Claimed Service**

Member contributions are also required for most of the claimed service described above.

### **1% Supplemental Contributions**

Members who joined the system before July 1, 1982 and elected to participate in the supplemental contributions provision are required to contribute an additional 1% of their salaries. Supplemental contributions are deducted from gross salaries after federal income taxes are withheld. Under the supplemental provision, an eligible spouse or dependent child will receive a survivor's allowance or spouse's pension if the member dies (see below). Supplemental contributions are only refundable upon death (see below).

### **Interest**

Members' contributions earn 4.5% interest, compounded annually on June 30.

### **Refund of Contributions**

Terminated members may receive refunds of their member contribution accounts which includes their mandatory contributions, indebtedness payments, and interest earned. Terminated members' accounts may be attached to satisfy claims under Alaska Statute 09.38.065, federal income tax levies, and valid Qualified Domestic Relations Orders.

### **Reinstatement of Contributions**

Refunded accounts and the corresponding TRS service may be reinstated upon reemployment in TRS. Interest accrues on refunds until paid in full or members retire.

## **Retirement Benefits**

### **Eligibility**

- a. Members, including deferred vested members, are eligible for normal retirement at age 55 or early retirement at age 50 if they were hired before July 1, 1990 (Tier 1), and age 60 or early retirement at age 55 if they were hired on or after July 1, 1990 (Tier 2). Additionally, they must have at least:
  - (i) eight years of paid-up membership service;
  - (ii) 15 years of paid-up creditable service, the last five years of which are membership service, and they were first hired under TRS before July 1, 1975;
  - (iii) five years of paid-up membership service and three years of paid-up Alaska Bureau of Indian Affairs service;
  - (iv) 12 years of combined part-time and full-time paid-up membership service;
  - (v) two years of paid-up membership service if they are vested in PERS; or
  - (vi) one year of paid-up membership service if they are retired from PERS.

- b. Members may retire at any age when they have:
- (i) 25 years of paid-up creditable service, the last five years of which are membership service;
  - (ii) 20 years of paid-up membership service;
  - (iii) 20 years of combined paid-up membership and Alaska Bureau of Indian Affairs service, the last five years of which are membership service; or
  - (iv) 20 years of combined paid-up part-time and full-time membership service.

### **Benefit Type**

Lifetime benefits are paid to members. Eligible members may receive normal, unreduced benefits when they (1) reach normal retirement age and complete the service required; or (2) satisfy the minimum service requirements to retire at any age under (b) above. Members may receive early, actuarially reduced benefits when they reach early retirement age and complete the service required.

Members may select joint and survivor options and a last survivor option. Under these options and early retirement, benefits are actuarially adjusted so that members receive the actuarial equivalents of their normal benefit amounts.

### **Benefit Calculations**

Retirement benefits are calculated by multiplying the average base salary (ABS) times the total TRS service times the percentage multiplier. The ABS is determined by averaging the salaries earned during the three highest school years. Members must earn at least 115 days of credit in a school year to include it in the ABS calculation. TRS pays a minimum benefit of \$25 per month for each year of service when the calculated benefit is less.

The percentage multipliers are 2% for the first 20 years and 2.5% for all remaining service. Service before July 1, 1990 is calculated at 2%.

Salaries are subject to compensation limits under IRC 401(a)(17) for members first hired on or after July 1, 1996. Retirement benefit amounts are subject to IRC 415(b) limits regardless of hire date.

### **Indebtedness**

Members who terminate and refund their TRS contributions are not eligible to retire unless they return to TRS employment and pay back their refunds plus interest or accrue additional service which qualifies them for retirement. TRS refunds must be paid in full if the corresponding service is to count toward the minimum service requirements for retirement. Refunded TRS service is included in total service for the purpose of calculating retirement benefits. However, when refunds are not completely paid before retirement, benefits are actuarially reduced for life. Indebtedness balances may also be created when a member purchases qualified claimed service.

### **Reemployment of Retired Members**

Retirees who return to work in a permanent full-time or part-time TRS position after a normal retirement are eligible to return under the Standard Option.

Under the Standard Option, retirement and retiree healthcare benefits are suspended while retired members are reemployed under TRS. During reemployment, members earn additional TRS service and contributions are withheld from their wages.

Members retired under the Retirement Incentive Programs (RIPs) who return to employment will:

- a. forfeit the three years of incentive credits that they received;
- b. owe TRS 110% of the benefits that they received under the RIP, which may include costs for health insurance, excluding amounts that they paid to participate; and

- c. be charged 7% interest from the date that they are reemployed until their indebtedness is paid in full or they retire again. If the indebtedness is not completely paid, future benefits will be actuarially reduced for life.

Employers make contributions to the unfunded liability of the plan on behalf of rehired retired members at the rate the employer is making contributions to the unfunded liability of the plan for other members.

**Postemployment Healthcare Benefits**

When pension benefits begin, major medical benefits are provided by TRS to (1) all employees first hired before July 1, 1990 (Tier 1) and their surviving spouses and (2) members and their surviving spouses who have 25 years of membership service, are disabled or age 60 or older, regardless of their initial hire dates. Employees first hired after June 30, 1990 (Tier 2) and their surviving spouses may receive major medical benefits prior to age 60 by paying premiums.

Medical, prescription drug, dental, vision, and audio coverage is provided through the AlaskaCare Retiree Health Plan. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination. Participants in dental, vision, and audio coverage pay a full self-supporting rate and those benefits are not included in this valuation.

Starting in 2022, prior authorization is required for certain specialty medications for all participants. There is no change to the medications that are covered by the plan.

Starting in 2022, certain preventive benefits for pre-Medicare participants are covered by the plan.

Surviving spouses continue coverage only if a pension payment form that provided survivor benefits was elected. Alternate payees (i.e. individuals who are the subject of a domestic relations order or DRO) are allowed to participate in the plan, but must pay the full cost.

Where premiums are required prior to age 60 (Tier 2), the valuation bases this payment upon the age of the retiree.

Participants in the defined benefit plan are covered under the following benefit design:

Plan Feature	Amounts
Deductible (single/family)	\$150 / \$450
Coinsurance (most services)	20%
Outpatient surgery/testing	0%
Maximum Out-of-Pocket (single/family, excluding deductible)	\$800 / \$2,400
Rx Copays (generic/brand/mail-order), does not apply to OOP max	\$4 / \$8 / \$0
Lifetime Maximum	\$2,000,000

The plan coordinates with Medicare on a traditional Coordination of Benefits Method. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.

**Disability Benefits**

Monthly disability benefits are paid to permanently disabled members until they die, recover, or become eligible for normal retirement. To be eligible, members must have at least five years of paid-up membership service.

Disability benefits are equal to 50% of the member’s base salary at the time of disability. The benefit is increased by 10% of the base salary for each minor child, up to a maximum of 40%. Members continue to earn TRS service until eligible for normal retirement.

Members are appointed to normal retirement on the first of the month after they become eligible.



## **Death Benefits**

Death benefits may be paid to a spouse, dependent children, or a designated beneficiary upon the death of a member.

### **Occupational Death**

When an active member dies from occupational causes, a monthly survivor's pension may be paid to the spouse or to the member's dependent children if there is no spouse, unless benefits are payable under the supplemental contributions provision. The pension equals 40% of the member's base salary on the date of death or disability. On the member's normal retirement date, the benefit converts to a normal retirement benefit based on the member's average base salary on the date of death and TRS service, including service accumulated from the date of death to normal retirement date.

If there is no surviving spouse or dependent children, the designated beneficiary receives the member's contribution account, which includes mandatory contributions, supplemental contributions, indebtedness payments, and interest earned. The designated beneficiary also receives a lump sum payment equal to \$1,000 plus \$100 for each year of TRS service, up to a maximum of \$3,000.

### **Non-Occupational Death**

When a vested member dies from non-occupational causes, the surviving spouse may elect to receive a monthly 50% joint and survivor benefit or a lump sum benefit (see below), unless benefits are payable under the supplemental contributions provision. The monthly benefit is based on the member's average base salary and TRS service accrued on the date of death.

Upon the death of an active member who has less than one year of service or an inactive member who is not vested, the designated beneficiary receives the member's contribution account, which includes mandatory contributions, supplemental contributions, indebtedness payments, and interest earned. If the member has more than one year of TRS service or is vested, the designated beneficiary also receives a lump sum payment equal to \$1,000 plus \$100 for each year of TRS service, up to a maximum of \$3,000. An additional \$500 may be payable if the member is survived by dependent children.

### **Supplemental Contributions Provision**

Members are eligible for supplemental coverage if they joined TRS before July 1, 1982, elected to participate in the supplemental provision, and made the required contributions. A survivor's allowance or spouse's pension may be payable if the member made supplemental contributions for at least one year and dies while in membership service or while disabled under TRS. In addition, the allowance and pension may be payable if the member dies while retired or in deferred vested status if supplemental contributions were made for at least five years.

#### **Survivor's Allowance**

If the member is survived by dependent children, the surviving spouse and dependent children are entitled to a survivor's allowance. The allowance for the spouse is equal to 35% of the member's base salary at the time of death or disability, plus 10% for each dependent child up to a maximum of 40%. The allowance terminates and a spouse's pension becomes payable when there is no longer an eligible dependent child.

#### **Spouse's Pension**

A monthly spouse's pension is payable to the surviving spouse if there are no dependent children. The spouse's pension is equal to 50% of the retirement benefit that the deceased member was receiving or the unreduced retirement benefit that the deceased member would have received if retired at the time of death. The spouse's pension begins on the first of the month after the member's death or termination of the survivor's allowance.

### **Death After Retirement**

If a joint and survivor option was selected at retirement, the eligible spouse receives continuing, lifetime monthly benefits after the member dies. A survivor's allowance or spouse's pension may be payable if the member participated in the supplemental contributions provision. If a joint and survivor option was not selected and benefits are not payable under the supplemental contributions provision, the designated beneficiary receives the member's contribution account, less any benefits already paid and the member's last benefit check.

### **Postretirement Pension Adjustments**

Postretirement pension adjustments (PRPAs) are granted annually to eligible benefit recipients when the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage increases during the preceding calendar year. PRPAs are calculated by multiplying the recipient's base benefit including past PRPAs, but excluding the Alaska COLA, times:

- a. The lesser of 75% of the CPI increase in the preceding calendar year or 9% if the recipient is at least age 65 or on TRS disability; or
- b. The lesser of 50% of the CPI increase in the preceding calendar year or 6% if the recipient is at least age 60, or under age 60 if the recipient has been receiving benefits for at least eight years.

Ad hoc PRPAs, up to a maximum of 4%, may be granted to eligible recipients who were first hired before July 1, 1990 (Tier 1) if the CPI increases and the funded ratio is at least 105%.

In a year where an ad hoc PRPA is granted, eligible recipients will receive the higher of the two calculations.

### **Alaska Cost-of-Living Allowance (COLA)**

Eligible benefit recipients who reside in Alaska receive an Alaska COLA equal to 10% of their base benefits. The following benefit recipients are eligible:

- a. members who were first hired under TRS before July 1, 1990 (Tier 1) and their survivors;
- b. members who were first hired under TRS after June 30, 1990 (Tier 2) and their survivors if they are at least age 65; and
- c. all disabled members.

### **Changes in Benefit Provisions Valued Since the Prior Valuation**

There were no changes in benefit provisions since the prior valuation.

## Section 5.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006. Changes in methods were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was changed effective June 30, 2014.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay.

Effective June 30, 2018, the Board adopted a layered UAAL amortization method: Layer #1 equals the sum of (i) the UAAL at June 30, 2018 based on the 2017 valuation, plus (ii) the FY18 experience gain/loss. Layer #1 is amortized over the remainder of the 25-year closed period that was originally established in 2014<sup>1</sup>. Layer #2 equals the change in UAAL at June 30, 2018 due to the experience study and EGWP implementation. Layer #2 is amortized over a separate closed 25-year period starting in 2018. Future layers will be created each year based on the difference between actual and expected UAAL occurring that year, and will be amortized over separate closed 25-year periods. The UAAL amortization continues to be on a level percent of pay basis. State statutes allow the contribution rate to be determined on payroll for all members, defined benefit and defined contribution member payroll combined.

Projected pension and postemployment healthcare benefits were determined for all active members. Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year from the assumed entry age to the assumed retirement age were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for retired members and their beneficiaries currently receiving benefits, terminated vested members and disabled members not yet receiving benefits was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

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<sup>1</sup> Layer #1 is referred to as "initial amount" in Sections 1.2 and 1.3.

## Valuation of Assets

The actuarial asset value was reinitialized to equal Fair Value of Assets as of June 30, 2014. Beginning in FY15, the asset valuation method recognizes 20% of the gain or loss each year, for a period of five years. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP.

## Changes in Methods Since the Prior Valuation

There were no changes in the asset or valuation methods since the prior valuation.

## Valuation of Retiree Medical and Prescription Drug Benefits

This section outlines the detailed methodology used in the internal model developed by Buck to calculate the initial per capita claims cost rates for the TRS postemployment healthcare plan. Note that the methodology reflects the results of our annual experience rate update for the period from July 1, 2022 to June 30, 2023.

Base claims cost rates are incurred healthcare costs expressed as a rate per member per year. Ideally, claims cost rates should be derived for each significant component of cost that can be expected to require differing projection assumptions or methods (i.e., medical claims, prescription drug claims, administrative costs, etc.). Separate analysis is limited by the availability and historical credibility of cost and enrollment data for each component of cost. This valuation reflects non-prescription claims separated by Medicare status, including eligibility for free Part A coverage. Prescription costs are analyzed separately as in prior valuations. Administrative costs are assumed in the final per capita claims cost rates used for valuation purposes, as described below. Analysis to date on Medicare Part A coverage is limited since Part A claim data is not available by individual, nor is this status incorporated into historical claim data.

### Benefits

Medical, prescription drug, dental, vision and audio coverage is provided through the AlaskaCare Retiree Health Plan and is available to employees of the State and subdivisions who meet retirement criteria based on the retirement plan tier in effect at their date of hire. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination for those Medicare-eligible. Dental, vision and audio claims (DVA) are excluded from data analyzed for this valuation because those are retiree-pay all benefits where rates are assumed to be self-supporting. Buck relies upon rates set by a third-party for the DVA benefits. Buck reviewed historical rate-setting information and views contribution rate adjustments made are not unreasonable.

### Administration and Data Sources

The plan was administered by Wells Fargo Insurance Services (acquired by HealthSmart, in January 2012) from July 1, 2009 through December 31, 2013 and by Aetna effective January 1, 2014.

Claims incurred for the period from July 2021 through June 2023 (FY22 through FY23) were provided by the State of Alaska from reports extracted from their data warehouse, which separated claims by Medicare status. Monthly enrollment data for the same period was provided by Aetna.

Aetna also provided census information identifying Medicare Part B only participants. These participants are identified when hospital claims are denied by Medicare; Aetna then flags that participant as a Part B only participant. Buck added newly identified participants to our list of Medicare Part B only participants. Buck assumes that once identified as Part B only, that participant remains in that status until we are notified otherwise.

Aetna provided a snapshot file as of July 1, 2023 of retirees and dependents that included a coverage level indicator. The monthly enrollment data includes double coverage participants. These are participants whereby both the retiree and spouse are retirees from the State and both are reflected with Couple coverage in the enrollment. In this case, such a couple would show up as four members in the

monthly enrollment (each would be both a retiree and a spouse). As a result, the snapshot census file was used to adjust the total member counts in the monthly enrollment reports to estimate the number of unique participants enrolled in coverage. Based on the snapshot files from the last two valuations, the total member count in the monthly enrollment reports needs to be reduced by approximately 13% to account for the number of participants with double coverage.

Aetna does not provide separate experience by Medicare status in standard reporting, so the special reports mentioned above from the data warehouse were used this year to obtain that information and incorporate it into the per capita rate development for each year of experience (with corresponding weights applied in the final per capita cost).

### Methodology

Buck projected historical claim data to FY24 for retirees using the following summarized steps:

1. Develop historical annual incurred claim cost rates – an analysis of medical costs was completed based on claims information and enrollment data provided by the State of Alaska and Aetna for each year in the experience period of FY22 through FY23.
  - Costs for medical services and prescriptions were analyzed separately, and separate trend rates were developed to project expected future medical and prescription costs for the valuation year (e.g., from the experience period up through FY24).
  - Because the reports provided reflected incurred claims, no additional adjustment was needed to determine incurred claims to be used in the valuation.
  - An offset for costs expected to be reimbursed by Medicare was incorporated beginning at age 65. Alaska retirees who do not have 40 quarters of Medicare-covered compensation do not qualify for Medicare Part A coverage free of charge. This is a relatively small and closed group. Medicare was applied to State employment for all employees hired after March 31, 1986. For the “no-Part A” individuals who are required to enroll in Medicare Part B, the State is the primary payer for hospital bills and other Part A services. Claims experience is not available separately for participants with both Medicare Parts A and B and those with Part B only. For Medicare Part B only participants, a lower average claims cost was applied to retirees covered by both Medicare Part A and B vs. retirees covered only by Medicare Part B based upon manual rate models that estimate the Medicare covered proportion of medical costs. To the extent that no-Part A claims can be isolated and applied strictly to the appropriate closed group, actuarial accrued liability will be more accurate.
  - Based on census data received from Aetna, less than 1% of the current retiree population was identified as having coverage only under Medicare Part B. We assume that 2% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.
  - Based upon a reconciliation of valuation census data to the snapshot eligibility files provided by Aetna as of July 1, 2022, and July 1, 2023, Buck adjusted member counts used for duplicate records where participants have double coverage; i.e. primary coverage as a retiree and secondary coverage as the covered spouse of another retiree. This is to reflect the total cost per distinct individual/member which is then applied to distinct members in the valuation census.
  - Buck understands that pharmacy claims reported do not reflect rebates. Based on actual pharmacy rebate information provided by Optum, rebates were assumed to be 20.1% of pre-Medicare, and 13.5% of Medicare prescription drug claims for FY22; and 31.8% of pre-Medicare, and 16.4% of Medicare prescription drug claims for FY23.
2. Develop estimated EGWP reimbursements – Segal provided estimated 2024 EGWP subsidies, developed with the assistance of OptumRx. These amounts are applicable only to Medicare-eligible participants.

3. Adjust for claim fluctuation, anomalous experience, etc. – explicit adjustments are often made for anticipated large claims or other anomalous experience. FY22 and FY23 experience was thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY22 and FY23 claims was appropriate for use in the June 30, 2023 valuation. Total medical and prescription drug claims experience for FY22 and FY23 was reasonable when compared to pre-COVID levels, so no adjustments were used in the per capita claims cost development. In addition, we did not make any large claim adjustments due to group size and demographics. We do blend both Alaska plan-specific and national trend factors as described below. Buck compared data utilized to lag reports and quarterly plan experience presentations provided by the State and Aetna to assess accuracy and reasonableness of data.
4. Trend all data points to the projection period – project prior years’ experience forward to FY24 for retiree benefits on an incurred claim basis. Trend factors derived from historical Alaska-specific experience and national trend factors are shown in the table in item 5 below.
5. Apply credibility to prior experience – adjust prior year’s data by assigning weight to recent periods, as shown at the right of the table below. The Board approved a change in the weighting of experience periods beginning with the June 30, 2017 valuation as outlined below. Note also that for FY23 to FY24 medical and both years of prescription drugs, we averaged projected plan costs using Alaska-specific trend factors and national trend factors, assigning 75% weight to Alaska-specific trends and 25% to national trends. For FY22 to FY23 medical, we applied 100% weight to national trends because the Alaska-specific trends were impacted by COVID-19:

<b>Alaska-Specific and National Average Weighted Trend from Experience Period to Valuation Year</b>			
<b>Experience Period</b>	<b>Medical</b>	<b>Prescription</b>	<b>Weighting Factors</b>
FY22 to FY23	7.4% Pre-Medicare / 5.6% Medicare	9.5%	50%
FY23 to FY24	11.1% Pre-Medicare / 7.4% Medicare	10.4%	50%

Trend assumptions used for rate development are assessed annually and as additional/improved reporting becomes available, we will incorporate into rate development as appropriate.

6. Starting in 2022, prior authorization is required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The resulting adjustment factors for pre-Medicare prescription drug, Medicare prescription drug, and EGWP costs were applied to claims experience incurred before January 1, 2022. Additionally, starting in 2022, certain preventive benefits for pre-Medicare participants are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The resulting adjustment factor for pre-Medicare medical costs was applied to claims experience incurred before January 1, 2022.
7. Develop separate administration costs – no adjustments were made for internal administrative costs. Third party retiree plan administration fees for FY24 are based upon total fees projected to 2024 by Segal based on actual FY23 fees. The annual per participant per year administrative cost rate for medical and prescription benefits is \$497.

### **Healthcare Reform**

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, and was in effect at the time the legislation was enacted, not all provisions of the health reform legislation apply to the State plan. Unlimited lifetime benefits and

dependent coverage to age 26 are two of these provisions. We reviewed the impact of including these provisions, but there was no decision made to adopt them, and no requirement to do so.

Because Transitional Reinsurance fees are only in effect until 2016, we excluded these for valuation purposes.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

The Inflation Reduction Act was signed into law on August 16, 2022. The law contains several provisions that are expected to impact Alaska's Medicare prescription drug plan (EGWP), which will be considered at the next measurement date.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

## **Data**

In accordance with actuarial standards, we note the following specific data sources and steps taken to value retiree medical benefits:

The Division of Retirement and Benefits provided pension valuation census data, which for people currently in receipt of healthcare benefits was supplemented by coverage data from the healthcare claims administrator (Aetna).

Certain adjustments and assumptions were made to prepare the data for valuation:

- All records provided with retiree medical coverage on the Aetna data were included in this valuation and we relied on the Aetna data as the source of medical coverage for current retirees and their dependents.
- Some records in the Aetna data were duplicates due to the double coverage (i.e. coverage as a retiree and as a spouse of another retiree) allowed under the plan. Records were adjusted for these members so that each member was only valued once. Any additional value of the double coverage (due to coordination of benefits) is small and reflected in the per capita costs.
- Covered children included in the Aetna data were valued until age 23, unless disabled. We assumed that those dependents over 23 were only eligible and valued due to being disabled.
- For individuals included in the pension data expecting a future pension, we valued health benefits starting at the same point that the pension benefit is assumed to start.
- Some records in the pension data were duplicates due to being a covered spouse in the Aetna data. Records were adjusted for these members so that each inactive member was only valued once, removing the record that came in through the pension data.

We are not aware of any other data issues that would be expected to have a material impact on the results and there are no unresolved matters related to the data.

The chart below shows the basis of setting the per capita claims cost assumption, which includes both PERS and TRS.

	Medical		Prescription Drugs (Rx)	
	Pre-Medicare	Medicare	Pre-Medicare	Medicare
<b>A. Fiscal 2022</b>				
1. Incurred Claims	\$ 197,733,173	\$ 98,249,082	\$ 64,076,270	\$ 230,832,315
2. Adjustments for Rx Rebates	<u>0</u>	<u>0</u>	<u>(12,879,330)</u>	<u>(31,162,363)</u>
3. Net incurred claims	\$ 197,733,173	\$ 98,249,082	\$ 51,196,940	\$ 199,669,953
4. Average Enrollment	17,072	48,698	17,072	48,698
5. Claim Cost Rate (3) / (4)	11,582	2,018	2,999	4,100
6. Trend to Fiscal 2024	1.193	1.134	1.207	1.207
7. Fiscal 2024 Incurred Cost Rate (5) x (6)	\$ 13,820	\$ 2,288	\$ 3,619	\$ 4,948
8. Adjustment Factor for 2022 Plan Changes	1.007	1.000	0.957	0.988
9. Adjusted Fiscal 2024 Incurred Cost Rate (7) x (8)	\$ 13,916	\$ 2,288	\$ 3,462	\$ 4,888

<b>B. Fiscal 2023</b>				
1. Incurred Claims	\$ 211,125,808	\$ 110,136,448	\$ 66,184,443	\$ 264,456,476
2. Adjustments for Rx Rebates	<u>0</u>	<u>0</u>	<u>(21,046,653)</u>	<u>(43,370,862)</u>
3. Net incurred claims	\$ 211,125,808	\$ 110,136,448	\$ 45,137,790	\$ 221,085,614
4. Average Enrollment	16,250	50,465	16,250	50,465
5. Claim Cost Rate (3) / (4)	12,992	2,182	2,778	4,381
6. Trend to Fiscal 2024	1.111	1.074	1.102	1.102
7. Fiscal 2024 Incurred Cost Rate (5) x (6)	\$ 14,434	\$ 2,344	\$ 3,061	\$ 4,828
8. Adjustment Factor for 2022 Plan Changes	1.000	1.000	1.000	1.000
9. Adjusted Fiscal 2024 Incurred Cost Rate (7) x (8)	\$ 14,434	\$ 2,344	\$ 3,061	\$ 4,828

	Medical		Prescription Drugs (Rx)	
	Pre-Medicare	Medicare	Pre-Medicare	Medicare
<b>C. Adjusted Incurred Cost Rate by Fiscal Year</b>				
1. Fiscal 2022 A.(9)	13,916	2,288	3,462	4,888
2. Fiscal 2023 B.(9)	14,434	2,344	3,061	4,828

<b>D. Weighting by Fiscal Year</b>				
1. Fiscal 2022	50%	50%	50%	50%
2. Fiscal 2023	50%	50%	50%	50%

<b>E. Fiscal 2024 Incurred Cost Rate</b>				
1. Rate at Average Age C x D	\$ 14,175	\$ 2,316	\$ 3,261	\$ 4,858
2. Average Aging Factor	0.818	1.288	0.826	1.130
3. Rate at Age 65 (1) / (2)	<b>\$ 17,338</b>	\$ 1,798	<b>\$ 3,947</b>	<b>\$ 4,300</b>

<b>F. Development of Part A&amp;B and Part B Only Cost from Pooled Rate Above</b>	
1. Part A&B Average Enrollment	50,007
2. Part B Only Average Enrollment	459
3. Total Medicare Average Enrollment B(4)	50,465
4. Cost ratio for those with Part B only to those with Parts A&B	3.300
5. Factor to determine cost for those with Parts A&B (2) / (3) x (4) + (1) / (3) x 1.00	1.021
6. Medicare per capita cost for all participants: E(3)	\$ 1,798
7. Cost for those eligible for Parts A&B: (6) / (5)	\$ 1,761
8. Cost for those eligible for Part B only: (7) x (4)	\$ 5,812



Following the development of total projected costs, a distribution of per capita claims cost was developed. This was accomplished by allocating total projected costs to the population census used in the valuation. The allocation was done separately for each of prescription drugs and medical costs for the Medicare eligible and pre-Medicare populations. The allocation weights were developed using participant counts by age and assumed morbidity and aging factors. Results were tested for reasonableness based on historical trend and external benchmarks for costs paid by Medicare.

Below are the results of this analysis:

**Distribution of Per Capita Claims Cost by Age  
for the Period July 1, 2023 through June 30, 2024**

Age	Medical and Medicare Parts A & B	Medical and Medicare Part B Only	Prescription Drug	Medicare EGWP Subsidy
45	\$ 10,581	\$ 10,581	\$ 2,533	\$ 0
50	11,971	11,971	3,009	0
55	13,544	13,544	3,573	0
60	15,324	15,324	3,755	0
65	1,761	5,812	4,300	1,267
70	1,944	6,417	4,771	1,406
75	2,147	7,085	5,293	1,560
80	2,393	7,899	5,214	1,536

## Section 5.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2023 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board at the June 2022 meeting based on the experience study for the period July 1, 2017 to June 30, 2021.

### Investment Return

7.25% per year, net of investment expenses.

### Salary Scale

Salary scale rates based on the 2017-2021 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

### Payroll Growth

2.75% per year (inflation + productivity).

### Total Inflation

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

### Mortality (Pre-Commencement)

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

- Pension: Pub-2010 Teachers Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Teachers Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Deaths are assumed to result from occupational causes 15% of the time.

### Mortality (Post-Commencement)

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

Retiree mortality in accordance with the following tables:

- Pension: 97% of male and 97% of female rates of the Pub-2010 Teachers Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 98% of male and 100% of female rates of the Pub-2010 Teachers Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality in accordance with the following tables. These tables are applied only after the death of the original member.

- Pension: 100% of male and 95% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 100% of male and 94% of female rates of the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

### **Turnover**

Select and ultimate rates based on the 2017-2021 actual experience (see Table 2).

### **Disability**

No changes to the incidence rates from the prior valuation due to insufficient 2017-2021 actual experience (see Table 3). Disability rates cease once a member is eligible for retirement.

Post-disability mortality in accordance with the following tables:

- Pension: Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

### **Retirement**

Retirement rates based on the 2017-2021 actual experience (see Table 4).

Deferred vested members are assumed to retire at their earliest unreduced retirement date.

The modified cash refund annuity is valued as a three-year certain and life annuity.

### **Spouse Age Difference**

Male members are assumed to be three years older than their wives. Female members are assumed to be two years younger than their husbands.

### **Percent Married for Pension**

85% of male members and 75% of female members are assumed to be married at termination from active service.

### **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. 60% of male members and 50% of female members are assumed to be married and cover a dependent spouse.

### **Dependent Children**

- Pension: For the participants who are assumed to be married, those between ages 25 and 45 are assumed to have two dependent children.
- Healthcare: Benefits for dependent children have been valued only for members currently covering their dependent children. These benefits are only valued through the dependent children's age 23 (unless the child is disabled).

### **Imputed Data**

Data changes from the prior year which are deemed to have an immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data.

Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

### **Active Data Adjustment**

No adjustment was made to reflect participants who terminate employment before the valuation date and are subsequently rehired after the valuation date.

### **Administrative Expenses**

The Normal Cost as of June 30, 2023 was increased by the following amounts. These amounts are based on the average of actual administrative expenses during the last two fiscal years. For projections, the percent increase was assumed to remain constant in future years.

- Pension: \$3,558,000
- Healthcare: \$1,956,000

### **Rehire Assumption**

The Normal Cost used for determining contribution rates and in the projections includes a rehire assumption to account for anticipated rehires. The Normal Cost shown in the report includes the following assumptions based on the four years of rehire loss experience through June 30, 2021. For projections, these assumptions were assumed to grade to zero uniformly over a 20-year period.

- Pension: 12.00%
- Healthcare: 0.20%

### **Re-Employment Option**

All re-employed retirees are assumed to return to work under the Standard Option.

### **Service**

Total credited service is provided by the State. This service is assumed to be the only service that should be used to calculate benefits. Additionally, the State provides claimed service (including Bureau of Indian Affairs Service). Claimed service is used for vesting and eligibility purposes as described in Section 5.1.

### **Part-Time Service**

Part-time employees are assumed to earn 0.75 years of credited service per year.

### **Unused Sick Leave**

5.25 days of unused sick leave for each year of service are assumed to be available to be credited once the member is retired, terminates, or dies.

### Final Average Earnings

Final Average Earnings is provided on the data for active members. This amount is used as a minimum in the calculation of the average earnings in the future.

### Contribution Refunds

0% of terminating members with vested benefits are assumed to have their contributions refunded. 100% of those with non-vested benefits are assumed to have their contributions refunded.

### Early Retirement Factors

State of Alaska staff provided the early retirement factors, which reflect grandfathered factors.

### Alaska Cost-of-Living Adjustments (COLA)

Of those benefit recipients who are eligible for the Alaska COLA, 60% are assumed to remain in Alaska and receive the COLA.

### Postretirement Pension Adjustment (PRPA)

50% and 75% of assumed inflation, or 1.25% and 1.875% respectively, is valued for the annual automatic PRPA as specified in the statute.

### Healthcare Participation

100% of system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. 20% of non-system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible.

### Medicare Part B Only

We assume that 2% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.

### Healthcare Per Capita Claims Cost

Sample claims cost rates adjusted to age 65 for FY24 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications. The pre-Medicare medical cost reflects the coverage of additional preventive benefits.

	Medical	Prescription Drugs
Pre-Medicare	\$ 17,338	\$ 3,947
Medicare Parts A & B	\$ 1,761	\$ 4,300
Medicare Part B Only	\$ 5,812	\$ 4,300
Medicare Part D – EGWP	N/A	\$ 1,267

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2024 fiscal year (July 1, 2023 – June 30, 2024).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

**Healthcare Morbidity**

Morbidity rates (also called aging factors) are used to estimate utilization of healthcare benefits at each age to reflect the fact that healthcare utilization typically increases with age. Separate morbidity rates are used for medical and prescription drug benefits. These rates are based on the 2017-2021 actual experience.

Age	Medical	Prescription Drugs
0 - 44	2.0%	4.5%
45 - 54	2.5%	3.5%
55 - 64	2.5%	1.0%
65 - 74	2.0%	2.1%
75 - 84	2.2%	(0.3%)
85 - 94	0.5%	(2.5%)
95+	0.0%	0.0%

**Healthcare Third Party Administrator Fees**

\$497 per person per year; assumed to increase at 4.50% per year.

## Healthcare Cost Trend

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.70% is applied to the FY24 pre-Medicare medical claims costs to get the FY25 pre-Medicare medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY24	6.70%	5.50%	7.20%
FY25	6.40%	5.40%	6.90%
FY26	6.20%	5.40%	6.65%
FY27	6.05%	5.35%	6.35%
FY28	5.85%	5.35%	6.10%
FY29	5.65%	5.30%	5.80%
FY30	5.45%	5.30%	5.55%
FY31-FY38	5.30%	5.30%	5.30%
FY39	5.25%	5.25%	5.25%
FY40	5.20%	5.20%	5.20%
FY41	5.10%	5.10%	5.10%
FY42	5.05%	5.05%	5.05%
FY43	4.95%	4.95%	4.95%
FY44	4.90%	4.90%	4.90%
FY45	4.80%	4.80%	4.80%
FY46	4.75%	4.75%	4.75%
FY47	4.70%	4.70%	4.70%
FY48	4.60%	4.60%	4.60%
FY49	4.55%	4.55%	4.55%
FY50+	4.50%	4.50%	4.50%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

### Retired Member Contributions for Medical Benefits

Currently, contributions are required for TRS members who are under age 60 and have less than 25 years of service. Eligible Tier 1 members are exempt from contribution requirements. Annual FY24 contributions based on monthly rates shown below for calendar 2024 are assumed based on the coverage category for current retirees. The retiree only rate shown is used for current active and inactive members and spouses in Tier 2 who are assumed to retire prior to age 60 with less than 25 years of service and who are not disabled. For dependent children, we value 1/3 of the annual retiree contribution to estimate the per child rate based on the assumed number of children in rates where children are covered.

Coverage Category	Calendar 2024 Annual Contribution	Calendar 2024 Monthly Contribution	Calendar 2023 Monthly Contribution
Retiree Only	\$ 8,448	\$ 704	\$ 704
Retiree and Spouse	\$ 16,896	\$ 1,408	\$ 1,408
Retiree and Child(ren)	\$ 11,940	\$ 995	\$ 995
Retiree and Family	\$ 20,388	\$ 1,699	\$ 1,699
Composite	\$ 12,552	\$ 1,046	\$ 1,046

### Trend Rate for Retired Member Medical Contributions

The table below shows the rate used to project the retired member medical contributions from the shown fiscal year to the next fiscal year. For example, 4.0% is applied to the FY24 retired member medical contributions to get the FY25 retired member medical contributions.

Trend Assumptions	
FY24+	4.0%

Graded trend rates for retired member medical contributions are consistent with the rates used for the June 30, 2022 valuation. Actual FY24 retired member medical contributions are reflected in the valuation.

### Changes in Assumptions Since the Prior Valuation

The healthcare per capita claims cost assumption is updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were changed from \$3,626,000 to \$3,558,000 for pension, and from \$1,940,000 to \$1,956,000 for healthcare (based on the most recent two years of actual administrative expenses paid from plan assets). There were no other changes in actuarial assumptions since the prior valuation.



**Table 1: Salary Scale**

<b>Years of Service</b>	<b>Percent Increase</b>
< 1	7.00%
1	6.50%
2	6.00%
3	5.75%
4	5.50%
5	5.25%
6	5.00%
7	4.75%
8	4.50%
9	4.25%
10	4.00%
11	3.75%
12	3.50%
13	3.45%
14	3.35%
15	3.25%
16	3.15%
17	3.05%
18	3.00%
19	2.95%
20+	2.85%

## Table 2: Turnover Rates

### Select Rates during the First 8 Years of Employment

Years of Service	Male	Female
< 1	20.40%	17.00%
1	20.40%	17.00%
2	16.80%	14.00%
3	14.40%	12.00%
4	12.00%	10.00%
5	10.80%	9.00%
6	9.00%	7.50%
7	7.20%	6.00%

### Ultimate Rates after the First 8 Years of Employment

Age	Male	Female
< 30	3.60%	4.60%
30 - 34	3.60%	5.40%
35 - 39	3.60%	3.90%
40 - 44	3.10%	2.60%
45 - 49	3.10%	2.60%
50 - 54	4.60%	4.80%
55+	2.80%	4.80%

**Table 3: Disability Rates**

Age	Male	Female	Age	Male	Female
< 31	0.0337%	0.0612%	50	0.0601%	0.1093%
31	0.0337%	0.0613%	51	0.0634%	0.1152%
32	0.0337%	0.0613%	52	0.0666%	0.1211%
33	0.0342%	0.0622%	53	0.0746%	0.1356%
34	0.0347%	0.0631%	54	0.0826%	0.1501%
35	0.0353%	0.0641%	55	0.0905%	0.1645%
36	0.0357%	0.0650%	56	0.0985%	0.1790%
37	0.0362%	0.0659%	57	0.1064%	0.1935%
38	0.0371%	0.0674%	58	0.1245%	0.2263%
39	0.0379%	0.0689%	59	0.1426%	0.2592%
40	0.0387%	0.0703%	60	0.1606%	0.2920%
41	0.0395%	0.0718%	61	0.1787%	0.3249%
42	0.0403%	0.0733%	62	0.1967%	0.3577%
43	0.0423%	0.0770%	63	0.2253%	0.4096%
44	0.0443%	0.0806%	64	0.2572%	0.4677%
45	0.0464%	0.0843%	65	0.2933%	0.5332%
46	0.0483%	0.0879%	66	0.3343%	0.6079%
47	0.0504%	0.0916%	67	0.3812%	0.6930%
48	0.0536%	0.0975%	68	0.4345%	0.7900%
49	0.0569%	0.1034%	69	0.4953%	0.9006%
			70+	0.5647%	1.0267%

**Table 4: Retirement Rates**

Age	Reduced		Unreduced	
	Male	Female	Male	Female
< 45	N/A	N/A	3.00%	3.00%
45	N/A	N/A	5.50%	7.00%
46	N/A	N/A	5.50%	7.00%
47	N/A	N/A	5.50%	7.00%
48	N/A	N/A	5.50%	7.00%
49	N/A	N/A	5.50%	7.00%
50	5.00%	5.00%	12.50%	13.00%
51	5.00%	5.00%	12.50%	13.00%
52	5.00%	10.00%	12.50%	13.00%
53	5.00%	5.00%	12.50%	13.00%
54	10.00%	5.00%	12.50%	13.00%
55	14.50%	11.00%	20.00%	17.50%
56	9.50%	11.00%	20.00%	17.50%
57	9.50%	11.00%	20.00%	17.50%
58	9.50%	11.00%	20.00%	17.50%
59	9.50%	11.00%	20.00%	17.50%
60 - 64	N/A	N/A	19.50%	23.50%
65 - 69	N/A	N/A	28.00%	23.50%
70 - 74	N/A	N/A	30.00%	36.00%
75 - 79	N/A	N/A	50.00%	50.00%
80+	N/A	N/A	100.00%	100.00%

## Section 6: Risk Information

Funding future retirement benefits prior to when those benefits become due involves assumptions regarding future economic and demographic experience. These assumptions are applied to calculate actuarial liabilities, current contribution requirements, and the funded status of the plan. However, to the extent future experience deviates from the assumptions used, variations will occur in these calculated values. These variations create risk to the plan. Understanding the risks to the funding of the plan is important.

Actuarial Standard of Practice No. 51 (ASOP 51)<sup>1</sup> requires certain disclosures of potential risks to the plan and provides useful information for intended users of actuarial reports that determine plan contributions or evaluate the adequacy of specified contribution levels to support benefit provisions.

Under ASOP 51, risk is defined as the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience.

It is important to note that not all risk is negative, but all risk should be understood and accepted based on knowledge, judgement, and educated decisions. Future measurements may deviate in ways that produce positive or negative financial impacts to the plan.

In the actuary's professional judgment, the following risks may reasonably be anticipated to significantly affect the pension plan's future financial condition and contribution requirements.

- Investment Risk – potential that the investment return will differ from the rate assumed in the actuarial valuation
- Contribution Risk – potential that actual contributions will differ from actuarially determined contributions
- Long-Term Return on Investment Risk – potential that changes in long-term capital market assumptions or the plan's asset allocation will create the need to update the long-term return on investment assumption
- Longevity Risk – potential that participants live longer than projected under valuation mortality assumptions
- Salary Increase Risk – potential that future salaries will differ from the valuation assumptions
- Inflation Risk – potential that the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage will differ from the rate assumed in the actuarial valuation
- Other Demographic Risk – potential that other demographic experience will differ from the valuation assumptions

The following information is provided to comply with ASOP 51 and furnish beneficial information on potential risks to the plan. This list is not all-inclusive. It is an attempt to identify the more significant risks and how those risks might affect the results shown in this report.

Note that ASOP 51 does not require the actuary to evaluate the ability or willingness of the plan sponsor to make contributions to the plan when due, or to assess the likelihood or consequences of potential future changes in law. In addition, this valuation report is not intended to provide investment advice or to provide guidance on the management or reduction of risk.

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<sup>1</sup> ASOP 51 does not apply to the healthcare portion of the plan. Accordingly, all figures in this section relate to the pension portion.

## Assessment of Risks

### Investment Risk

Plan costs are very sensitive to the market return.

- Any return on assets lower than assumed will increase costs.
- The plan uses an actuarial value of assets that smooths gains and losses on market returns over a five-year period to help control some of the volatility in costs due to investment risk.
- Historical experience of actual returns is shown in Section 2.4 of this report. This historical experience illustrates how returns can vary over time.

The plan invests in a diversified portfolio of assets with the objective of maximizing investment returns at a reasonable level of risk. Actuarial Standard of Practice No. 4 (ASOP 4) requires the actuary to disclose a Low-Default-Risk Obligation Measure (LDRM) of the plan's pension liability and provide commentary to help the intended users of this report understand the significance of the LDRM with respect to funded status, contributions, and participant benefit security.

The LDRM is based on discount rates derived from low-default-risk fixed income securities whose cash flows are reasonably consistent with the pattern of pension benefits expected to be paid in the future. The LDRM shown here represents what the plan's pension liability would be if the plan invested its assets solely in a portfolio of high-quality bonds whose cash flows approximately match future pension benefit payments. Consequently, the difference between the LDRM and the Actuarial Accrued Liability represents the taxpayer savings from investing in a diversified portfolio of assets versus only investing in high-quality bonds. Furthermore, this difference also represents the cost of reducing investment risk.

As of June 30, 2023, the LDRM is \$9.8 billion for the pension plan based on an interest rate of 5.35%. The interest rate used for the LDRM was determined by calculating a single equivalent discount rate using projected pension benefit payments and the Buck Above Median Yield Curve as of June 30, 2023. Please note that the interest rate used for the LDRM is based on bond yields as of the measurement and will therefore vary for different measurement dates. All other assumptions are the same as those used for funding purposes as shown in this report.

Actuaries play a role in helping to determine funding methods and policies that can achieve affordable and appropriate contributions and risk management. The funded status based on the Actuarial Accrued Liability, as well as the actuarially determined contributions, are calculated using the expected return on assets, which reflects the actual investment portfolio. Since the assets are not invested solely in an all-bond portfolio, the LDRM does not indicate the plan's pension funded status or progress, nor does it provide information on necessary plan contributions.

Regarding participant benefit security, if this plan were to be funded on an LDRM basis, participant benefits currently accrued as of the measurement date may be considered more secure, since the investment risk may be significantly reduced. However, the fact that assets are invested in a diversified portfolio does not mean that the participant benefits are not secure. Security of participant benefits relies on a combination of the assets in the plan, the investment returns generated on those assets, and the promise of future contributions from the plan sponsor. Reducing investment risk by investing solely in bonds may significantly increase the actuarially determined contributions, and therefore increase contribution risk by decreasing the ability of the plan sponsor to make necessary contributions to fund the benefits. Unnecessarily high contribution requirements in the near term may not be affordable and could imperil plan sustainability and benefit security. Participant benefits will remain secure if reasonable and appropriate contributions with managed risk are calculated and paid.

Since this plan is closed to new entrants, the investment horizon of the funds will decrease over the long term. As this change happens, the asset allocation may shift to less risky assets, and the difference between the Actuarial Accrued Liability and LDRM will become smaller. Monitoring this difference may help the plan sponsor decide when the cost of less investment risk is advantageous.

### **Contribution Risk**

There is a risk to the plan when the employer's and/or State's actual contribution amount and the actuarially determined contribution differ.

- If the actual contribution is lower than the actuarially determined contribution, the plan may not be sustainable in the long term.
- Any underpayment of the contribution will increase future contribution amounts to help pay off the additional Unfunded Actuarial Accrued Liability associated with the underpayment(s).
- As long as the Board consistently adopts the actuarially determined contributions, this risk is mitigated due to Alaska statutes requiring the State to contribute additional funds necessary to pay the total contributions adopted by the Board.

### **Long-Term Return on Investment Risk**

Inherent in the long-term return on investment assumption is the expectation that the current rate will be used until the last benefit payment of the plan is made. There is a risk that sustained changes in economic conditions, changes in long-term future capital market assumptions, or changes to the plan's asset allocation will necessitate an update to the long-term return on investment assumption used.

- Under a lower long-term return on investment assumption, less investment return is available to pay plan benefits. This may lead to a need for increased employer contributions.
- The liabilities will be higher at a lower assumed rate of return because future benefits will have a lower discount rate applied when calculating the present value.
- A 1% decrease in the long-term return on investment assumption will increase the actuarial accrued liability by approximately 11%.
- This risk may be increased due to the plan being closed to new entrants. As the plan continues to mature, the magnitude of negative cash flow discussed in the Plan Maturity Measures later in this section will grow, thereby creating a need for more liquid assets that may not garner the same long-term return as currently assumed.

### **Longevity Risk**

Plan costs will be increased as participants are expected to live longer.

- Benefits are paid over a longer lifetime when life expectancy is expected to increase. The longer duration of payments leads to higher liabilities.
- Health care has been improving, which affects the life expectancy of participants. As health care improves, leading to longer life expectancies, costs to the plan could increase.
- The mortality assumption for the plan mitigates this risk by assuming future improvement in mortality. However, any improvement in future mortality greater than that expected by the current mortality assumption would lead to increased costs for the plan.
- The Postretirement Pension Adjustments and Alaska Cost-of-Living Allowance increase longevity risk because members who live longer than expected will incur more benefit payment increases than expected and therefore increase costs.

### **Salary Increase Risk**

Plan costs will be increased if actual salary increases are larger than expected.

- Higher-than-expected salary increases will produce higher benefits.
- The higher benefits may be partially offset by increased employee contributions due to higher salaries.
- If future payroll grows at a rate different than assumed, contributions as a percentage of payroll will be affected.

### **Inflation Risk**

Plan costs will be increased if the actual CPI for Anchorage is greater than the 2.5% assumed in the valuation.

- Retirement benefits will be greater than expected if the CPI is greater than the assumed rate, which will increase costs.
- This risk is mitigated by the 75% and 50% of CPI provisions and the 9% and 6% maximums.
- This risk is also mitigated by the age and time in payment requirements to receive an increase.
- Inflation risk may be associated with the interaction of inflation with other assumptions, but this is not significant as a standalone assumption, and therefore is considered as part of the associated assumption risk instead of being discussed here.

### **Other Demographic Risk**

The plan is subject to risks associated with other demographic assumptions (e.g., retirement, termination, and retired members remaining in Alaska assumptions). Differences between actual and expected experience for these assumptions tend to have less impact on the overall costs of the plan. The demographic assumptions used in the valuation are re-evaluated regularly as part of the four-year experience studies to ensure the assumptions are consistent with long-term expectations.

### **Historical Information**

Monitoring certain information over time may help understand risks faced by the plan. Historical information is included throughout this report. Some examples are:

- Funded Ratio History shown in the Executive Summary illustrates how the plan's funded status (comparison of actuarial accrued liabilities to actuarial value of assets) has changed over time.
- Section 1.6 shows historical analysis of financial experience including how contribution rates have changed over time.
- Section 2.4 shows the volatility of asset returns over time.
- Section 4 includes various historical information showing how member census data has changed over time.
- Section 7 includes historical information for the plan's funding progress, solvency test results, and changes in member demographics.



## Plan Maturity Measures

There are certain measures that may aid in understanding the significant risks to the plan.

### Ratio of Retired Liability to Total Liability (\$'s in \$000's)

As of June 30	2019	2020	2021	2022	2023
1. Retiree and Beneficiary Accrued Liability	\$ 5,495,907	\$ 5,570,625	\$ 5,657,056	\$ 5,977,257	\$ 6,274,565
2. Total Accrued Liability	\$ 7,388,020	\$ 7,447,036	\$ 7,471,887	\$ 7,804,046	\$ 8,036,685
3. Ratio, (1) ÷ (2)	74.4%	74.8%	75.7%	76.6%	78.1%

A high percentage of liability concentrated on participants in pay status indicates a mature plan (often a ratio above 60% - 65%). Because the plan was closed to new entrants in 2006, we expect the percentage in item #3 to continue to increase over time. An increasing percentage may indicate a need for a less risky asset allocation, which may lead to a lower long-term return on asset assumption and increased costs. Higher percentages may also indicate greater investment risk as benefit payments may be greater than contributions creating an increased reliance on investment returns. This ratio should be monitored each year in the future.

### Ratio of Cash Flow to Assets (\$'s in \$000's)

During FYE June 30	2019	2020	2021	2022	2023
1. Contributions	\$ 199,933	\$ 207,899	\$ 196,748	\$ 202,459	\$ 172,993
2. Benefit Payments	<u>472,717</u>	<u>490,447</u>	<u>501,429</u>	<u>511,762</u>	<u>538,270</u>
3. Cash Flow, (1) - (2)	\$ (272,784)	\$ (282,548)	\$ (304,681)	\$ (309,303)	\$ (365,277)
4. Fair Value of Assets	\$ 5,511,929	\$ 5,444,799	\$ 6,731,481	\$ 6,026,651	\$ 6,099,520
5. Ratio, (3) ÷ (4)	(4.9%)	(5.2%)	(4.5%)	(5.1%)	(6.0%)

When this cash flow ratio is negative, more cash is being paid out than deposited in the trust. Negative cash flow indicates the trust needs to rely on investment returns to cover benefit payments and / or may need to invest in more liquid assets to cover the benefit payments. More liquid assets may not generate the same returns as less liquid assets, which can increase the investment risk. Currently, the low magnitude of the ratio implies there may already be enough liquid assets to cover the benefit payments, less investment return is needed to cover the shortfall, or only a small portion of assets will need to be converted to cash. Therefore, the investment risk is likely not amplified at this time. However, due to the plan being closed, we expect this measure to become increasingly negative over time. This maturity measure should be monitored in the future.

**Contribution Volatility (\$'s in \$000's)**

As of June 30	2019	2020	2021	2022	2023
1. Fair Value of Assets	\$ 5,511,929	\$ 5,444,799	\$ 6,731,481	\$ 6,026,651	\$ 6,099,520
2. DB/DCR Payroll	\$ 725,659	\$ 741,090	\$ 750,334	\$ 758,938	\$ 754,274
3. Asset to Payroll Ratio, (1) ÷ (2)	759.6%	734.7%	897.1%	794.1%	808.7%
4. Accrued Liability	\$ 7,388,020	\$ 7,447,036	\$ 7,471,887	\$ 7,804,046	\$ 8,036,685
5. Liability to Payroll Ratio, (4) ÷ (2)	1,018.1%	1,004.9%	995.8%	1,028.3%	1,065.5%

Plans that have higher asset-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to investment return. For example, a plan with an asset-to-payroll ratio of 10% may experience twice the contribution volatility due to investment return volatility than a plan with an asset-to-payroll ratio of 5%. Plans that have higher liability-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to changes in liability. For example, if an assumption change increases the liability of two plans by the same percent, the plan with a liability-to-payroll ratio of 10% may experience twice the contribution volatility than a plan with a liability-to-payroll ratio of 5%.

## Section 7: Historical Information<sup>1</sup>

### Section 7.1: Funding Progress

#### Funding Progress - Pension (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability	Valuation Assets	Assets as Pct. of Actuarial Liability	Unfunded Actuarial Liability (UAAL)	Active Member Payroll	UAAL as Pct. of Active Member Payroll
June 30, 2023	\$ 8,036,685	\$ 6,171,460	76.8%	\$ 1,865,225	\$ 276,417	674.8%
June 30, 2022	7,804,046	6,100,204	78.2%	1,703,842	303,011	562.3%
June 30, 2021	7,471,887	5,910,369	79.1%	1,561,518	326,551	478.2%
June 30, 2020	7,447,036	5,587,064	75.0%	1,859,972	349,236	532.6%
June 30, 2019	7,388,020	5,563,931	75.3%	1,824,089	366,037	498.3%
June 30, 2018	7,276,290	5,541,600	76.2%	1,734,690	392,609	441.8%
June 30, 2017	7,217,525	5,476,835	75.9%	1,740,690	425,841	408.8%
June 30, 2016	7,159,788	5,428,687	75.8%	1,731,101	449,629	385.0%
June 30, 2015	7,051,724	5,422,651	76.9%	1,629,073	473,734	343.9%
June 30, 2014	6,921,362	3,771,139	54.5%	3,150,223	490,667	642.0%
June 30, 2013	6,589,553	3,170,313	48.1%	3,419,240	527,474	648.2%
June 30, 2012	6,399,777	3,194,994	49.9%	3,204,783	554,277	578.2%
June 30, 2011	6,196,104	3,345,949	54.0%	2,850,155	571,143	499.0%
June 30, 2010	6,006,981	3,259,868	54.3%	2,747,113	591,943	464.1%
June 30, 2009	5,463,987	3,115,719	57.0%	2,348,268	583,746	402.3%
June 30, 2008	5,231,654	3,670,086	70.2%	1,561,568	575,946	271.1%
June 30, 2007	5,043,448	3,441,867	68.2%	1,601,581	582,743	274.8%
June 30, 2006	4,859,336	3,296,934	67.8%	1,562,402	603,035	259.1%

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2006 valuations.

Change in methods reflected in 2014 and 2006 valuations.

<sup>1</sup> GASB 67 replaced GASB 25 effective for the fiscal year ending June 30, 2014, and GASB 74 replaced GASB 43 effective for the fiscal year ending June 30, 2017. At the request of the State, historical accounting information has been included in this section as if GASB 25 and GASB 43 were still effective.

**Funding Progress - Healthcare (\$'s in 000's)**

<b>Valuation Date</b>	<b>Actuarial Accrued Liability</b>	<b>Valuation Assets</b>	<b>Assets as Pct. of Actuarial Accrued Liability</b>	<b>Unfunded Actuarial Accrued Liability (UAAL)</b>	<b>Active Member Payroll</b>	<b>UAAL as Pct. of Active Member Payroll</b>
June 30, 2023	\$ 2,617,821	\$ 3,547,973	135.5%	\$ (930,152)	\$ 276,417	(336.5%)
June 30, 2022	2,442,577	3,437,216	140.7%	(994,639)	303,011	(328.3%)
June 30, 2021	2,439,603	3,267,737	133.9%	(828,134)	326,551	(253.6%)
June 30, 2020	2,489,675	3,021,283	121.4%	(531,608)	349,236	(152.2%)
June 30, 2019	2,518,644	2,947,562	117.0%	(428,918)	366,037	(117.2%)
June 30, 2018	2,684,150	2,898,709	108.0%	(214,559)	392,609	(54.6%)
June 30, 2017	2,927,093	2,836,802	96.9%	90,291	425,841	21.2%
June 30, 2016	2,747,836	2,771,704	100.9%	(23,868)	449,629	(5.3%)
June 30, 2015	2,677,393	2,686,272	100.3%	(8,879)	473,734	(1.9%)
June 30, 2014	2,919,670	2,248,135	77.0%	671,535	490,667	136.9%
June 30, 2013	3,002,554	1,803,763	60.1%	1,198,791	527,474	227.3%
June 30, 2012	2,946,667	1,674,160	56.8%	1,272,507	554,277	229.6%
June 30, 2011	2,932,691	1,591,988	54.3%	1,340,703	571,143	234.7%
June 30, 2010	2,840,807	1,479,260	52.1%	1,361,547	591,943	230.0%
June 30, 2009	2,383,527	1,357,239	56.9%	1,026,288	583,746	175.8%
June 30, 2008	2,387,524	1,266,890	53.1%	1,120,634	575,946	194.6%
June 30, 2007	2,145,955	982,532	45.8%	1,163,423	582,743	199.6%
June 30, 2006	2,370,515	844,766	35.6%	1,525,749	603,035	253.0%

Change in assumptions reflected in 2022, 2018, 2016, 2014, 2012, 2010, 2008, and 2006 valuations.

Change in methods reflected in 2018, 2014, 2006 valuations.

## Section 7.2: Solvency Test

### Solvency Test - Pension (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability (AAL)				Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)	Valuation Assets	(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 557,567	\$ 6,511,368	\$ 967,750	\$ 6,171,460	100.0%	86.2%	0.0%
June 30, 2022	594,033	6,169,712	1,040,301	6,100,204	100.0%	89.2%	0.0%
June 30, 2021	634,029	5,833,812	1,004,046	5,910,369	100.0%	90.4%	0.0%
June 30, 2020	668,105	5,749,353	1,029,578	5,587,064	100.0%	85.6%	0.0%
June 30, 2019	673,540	5,672,003	1,042,477	5,563,931	100.0%	86.2%	0.0%
June 30, 2018	690,775	5,502,418	1,083,097	5,541,600	100.0%	88.2%	0.0%
June 30, 2017	706,772	5,418,948	1,091,805	5,476,835	100.0%	88.0%	0.0%
June 30, 2016	709,903	5,329,673	1,120,212	5,428,687	100.0%	88.5%	0.0%
June 30, 2015	714,422	5,192,935	1,144,367	5,422,651	100.0%	90.7%	0.0%
June 30, 2014	718,694	5,042,250	1,160,418	3,771,139	100.0%	60.5%	0.0%
June 30, 2013	726,139	4,726,282	1,137,132	3,170,313	100.0%	51.7%	0.0%
June 30, 2012	727,435	4,532,982	1,139,360	3,194,994	100.0%	54.4%	0.0%
June 30, 2011	717,819	4,352,035	1,126,250	3,345,949	100.0%	60.4%	0.0%
June 30, 2010	716,675	4,153,119	1,137,187	3,259,868	100.0%	61.2%	0.0%
June 30, 2009	692,105	3,815,020	956,862	3,115,719	100.0%	63.5%	0.0%
June 30, 2008	654,662	3,700,812	876,180	3,670,086	100.0%	81.5%	0.0%
June 30, 2007	638,420	3,567,894	837,134	3,441,867	100.0%	78.6%	0.0%
June 30, 2006	615,207	3,432,703	811,426	3,296,934	100.0%	78.1%	0.0%

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2006 valuations.

Change in methods reflected in 2014 and 2006 valuations.

Solvency Test - Healthcare (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability (AAL)				Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)	Valuation Assets	(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 0	\$ 2,015,723	\$ 602,098	\$ 3,547,973	100.0%	100.0%	100.0%
June 30, 2022	0	1,841,588	600,989	3,437,216	100.0%	100.0%	100.0%
June 30, 2021	0	1,778,645	660,958	3,267,737	100.0%	100.0%	100.0%
June 30, 2020	0	1,776,704	712,971	3,021,283	100.0%	100.0%	100.0%
June 30, 2019	0	1,788,124	730,520	2,947,562	100.0%	100.0%	100.0%
June 30, 2018	0	1,874,333	809,817	2,898,709	100.0%	100.0%	100.0%
June 30, 2017	0	1,980,148	946,945	2,836,802	100.0%	100.0%	90.5%
June 30, 2016	0	1,853,084	894,752	2,771,704	100.0%	100.0%	100.0%
June 30, 2015	0	1,870,987	806,406	2,686,272	100.0%	100.0%	100.0%
June 30, 2014	0	2,008,223	911,447	2,248,135	100.0%	100.0%	26.3%
June 30, 2013	0	2,012,114	990,440	1,803,763	100.0%	89.6%	0.0%
June 30, 2012	0	1,933,288	1,013,379	1,674,160	100.0%	86.6%	0.0%
June 30, 2011	0	1,879,564	1,053,127	1,591,988	100.0%	84.7%	0.0%
June 30, 2010	0	1,755,961	1,084,846	1,479,260	100.0%	84.2%	0.0%
June 30, 2009	0	1,477,788	905,739	1,357,239	100.0%	91.8%	0.0%
June 30, 2008	0	1,480,864	906,660	1,266,890	100.0%	85.6%	0.0%
June 30, 2007	0	1,344,131	801,824	982,532	100.0%	73.1%	0.0%
June 30, 2006	0	1,493,219	877,296	844,766	100.0%	56.6%	0.0%

Change in assumptions reflected in 2022, 2018, 2016, 2014, 2012, 2010, 2008, and 2006 valuations.

Change in methods reflected in 2018, 2014, 2006 valuations.

### Section 7.3: Member Data

As of June 30	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Active Members</b>										
1. Number	5,861	5,502	5,123	4,772	4,418	4,044	3,789	3,396	3,023	2,734
2. Average Age	49.79	50.09	50.50	50.86	51.13	51.48	51.92	52.14	52.57	52.95
3. Average Credited Service	16.43	16.94	17.53	18.12	18.62	19.21	19.76	20.31	20.85	21.18
4. Average Entry Age	33.36	33.15	32.97	32.74	32.51	32.27	32.16	31.83	31.72	31.77
5. Average Annual Earnings	\$ 81,023	\$ 82,995	\$ 84,954	\$ 86,327	\$ 87,374	\$ 88,879	\$ 90,564	\$ 94,143	\$ 97,702	\$ 98,820
6. Number Vested	5,586	5,297	4,966	4,772	4,418	4,044	3,789	3,396	3,023	2,734
7. Percent Who Are Vested	95.3%	96.3%	96.9%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
<b>Retirees, Disabilitants, and Beneficiaries</b>										
1. Number	11,750	12,418	12,726	12,983	13,277	13,491	13,689	13,972	14,126	14,255
2. Average Age	69.09	69.35	69.85	70.36	70.78	71.30	71.85	72.26	72.60	73.10
3. Average Years Since Retirement	N/A	13.50	13.78	14.13	14.40	14.74	15.06	15.24	15.51	15.80
4. Average Monthly Pension Benefit	\$ 2,860	\$ 2,912	\$ 2,921	\$ 2,924	\$ 2,954	\$ 3,014	\$ 3,043	\$ 3,048	\$ 3,167	\$ 3,332
<b>Vested Terminations (vested at termination, not refunded contributions, and not commenced benefit)</b>										
1. Number	1,274	890	875	876	797	812	764	727	729	763
2. Average Age	52.56	50.09	50.25	50.82	51.01	51.71	52.37	52.68	53.22	53.70
3. Average Monthly Pension Benefit	\$ 1,916	\$ 1,273	\$ 1,352	\$ 1,441	\$ 1,350	\$ 1,534	\$ 1,579	\$ 1,635	\$ 1,725	\$ 1,967
<b>Non-Vested Terminations (not vested at termination and not refunded contributions)</b>										
1. Number	2,328	2,218	2,103	1,994	1,900	1,810	1,744	1,679	1,616	1,560
2. Average Account Balance	\$ 18,452	\$ 18,962	\$ 19,728	\$ 20,290	\$ 20,872	\$ 21,612	\$ 22,591	\$ 23,388	\$ 23,906	\$ 24,693
<b>Total Number of Members</b>	<b>21,213</b>	<b>21,028</b>	<b>20,827</b>	<b>20,625</b>	<b>20,392</b>	<b>20,157</b>	<b>19,986</b>	<b>19,774</b>	<b>19,494</b>	<b>19,312</b>

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

# Glossary of Terms

## **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

## **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

## **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

## **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

## **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

## **GASB 67 and 68**

Governmental Accounting Standards Board Statement Number 67 amends Number 25 effective for the fiscal year beginning after June 15, 2013 and defines new financial reporting requirements for public pension plans.

Governmental Accounting Standards Board Statement Number 68 amends Number 27 effective for fiscal years beginning after June 15, 2014 and defines new accounting and financial reporting requirements for employers sponsoring public pension plans.

## **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans.

Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

## **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.



**Rate Payroll**

Members' earnings used to determine contribution rates.

**Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.

**Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

**Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.

DRAFT

# **State of Alaska**

## **Teachers' Retirement System**

### **Defined Contribution Retirement Plan**

#### **For Occupational Death & Disability and Retiree Medical Benefits**

Actuarial Valuation Report  
as of June 30, 2023



January 18, 2024

State of Alaska  
The Alaska Retirement Management Board  
The Department of Revenue, Treasury Division  
The Department of Administration, Division of Retirement and Benefits  
P.O. Box 110203  
Juneau, AK 99811-0203

### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue, and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Teachers' Retirement System Defined Contribution Retirement (TRS DCR) Plan as of June 30, 2023 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2023. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities, and other factors under TRS DCR were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of TRS DCR as of June 30, 2023.

TRS DCR is funded by Employer Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board). The funding objective for TRS DCR is to pay required contributions that remain level as a percent of TRS DCR compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability as a level percent of TRS DCR compensation over closed layered 25-year periods. This objective is currently being met and is projected to continue to be met as required by the Alaska State statutes. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the funded status of the occupational death & disability trust and the retiree medical trust are expected to remain at or above 100%.

The Board and staff of the State of Alaska may use this report for the review of the operations of TRS DCR. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions due to failure to understand applicable assumptions, methodologies, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, Buck recommends requesting its advanced review of any statement to be based on information contained in this report. Buck will accept no liability for any such statement made without its prior review.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes in assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2017 to June 30, 2021. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2022 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the healthcare per capita claims cost rates effective June 30, 2023 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 4.2 and 4.3. We certify that the assumptions and methods used for funding purposes, as described in Sections 4.2 and 4.3 of this report, meet the requirements of all applicable Actuarial Standards of Practice.

Actuarial Standards of Practice No. 27 (ASOP 27) and No. 35 (ASOP 35) require the actuary to disclose the information and analysis used to support the actuary's determination that the assumptions selected by the plan sponsor do not significantly conflict with those that, in the actuary's professional judgment, are reasonable for the purpose of the measurement. Buck provides advice on reasonable assumptions when performing periodic experience studies. The Board selects the assumptions used, and the signing actuaries review the assumptions annually through discussions with the Board staff and analysis of actuarial experience.

In the case of the Board's selected expected return on assets, the signing actuaries have used economic information provided by Buck's Investment Consulting and Financial Risk Management practices. Buck's Capital Market Assumptions provide relevant expected returns, standard deviations, and correlations. Projected returns are then developed for the portfolio using the GEMS<sup>®</sup> Economic Scenario Generator from Conning. This sophisticated model uses a multifactor approach to create internally consistent, realistic economic scenarios for all asset classes that reflect the current economic environment as a starting point. Equity returns include stochastic volatility with jumps to reflect extreme, infrequent events. However, such scenarios do not typically impact the 5<sup>th</sup> through 95<sup>th</sup> percentiles. Corporate bond yields are generated by adding credit spreads to the corresponding zero-coupon Treasury yields. The credit spread is driven by several factors, including equity returns, and also contains a shock process to allow the model to generate scenarios like the 2008 Financial Crisis. GEMS<sup>®</sup> does not, however, model specific risks such as war, pandemics, political risks, severe economic dislocations occurring with greater frequency or severity than predicted by the model, or the risk that relationships among macroeconomic variables may differ from those of the past. From these scenarios, a probabilistic model of expected returns is created, reflecting the duration of investment and the approximate allocation of assets in the portfolio to various asset classes. Under current calibrations, GEMS<sup>®</sup> will tend to show higher expected returns for longer durations and a greater divergence between arithmetic and geometric average returns at higher standard deviations of portfolio return.

Based on the actuaries' analysis, including consistency with other assumptions used in the valuation, the percentiles generated by the GEMS<sup>®</sup> model described above, and review of actuarial gain/loss analysis, the signing actuaries believe the assumptions, in their professional judgment, do not significantly conflict with what are reasonable for the purpose of the measurement.

**ACFR Information**

We have prepared the following information in this report for the Actuarial Section and Statistical Section of the ACFR: (i) member data tables in Section 3; (ii) summary of actuarial assumptions in Section 4.3; and (iii) historical information in Section 5.

Governmental Accounting Standards Board (GASB) Statement No. 74 (GASB 74) was effective for TRS DCR beginning with fiscal year ending June 30, 2017. Please see our separate GASB 74 report for other information needed for the ACFR.

**Risk Information**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the retiree medical portion of TRS DCR. We also believe ASOP 51 does not apply to the occupational death & disability portion of TRS DCR. Therefore, information related to ASOP 51 is not included in this report. However, it may be beneficial to review the ASOP 51 information provided in the TRS valuation report for information on risks that may also relate to the occupational death & disability benefits provided by this plan.

**Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries performing actuarial services that involve designing, developing, selecting, modifying, using, reviewing, or evaluating models. In addition to the GEMS® model disclosed above, Buck uses third-party software to perform annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to an internally developed model that applies applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal model are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal model, extra checking and review are completed. Significant changes to the internal model that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan, and to reflect the different Medicare coordination methods between the two plans. The manual rate models are intended to provide benchmark data and pricing capabilities, calculate per capita costs, and calculate actuarial values of different commercial health plans. Buck relied on the models, which were developed using industry data by actuaries and consultants at OptumInsight.

**COVID-19**

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and no adjustments were made in setting the FY24 per capita claims cost assumption. A more detailed explanation on these adjustments is shown in Sections 4.2 and 4.3 and in the valuation report for the DB plan.

This report was prepared under the overall direction of David Kershner, who meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. He is a Fellow of the Society of Actuaries, an Enrolled Actuary, a Member of the American Academy of Actuaries, and a Fellow of the Conference of Consulting Actuaries.

We are available to discuss this report with you at your convenience. David can be reached at 602-803-6174 and Brett can be reached at 260-423-1072.

Respectfully submitted,



David J. Kershner, FSA, EA, MAAA, FCA  
Principal  
Buck, A Gallagher Company



Brett Hunter, ASA, EA, MAAA  
Senior Consultant  
Buck, A Gallagher Company

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.



Robert Besenhofer, ASA, MAAA, FCA  
Director  
Buck, A Gallagher Company

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# Executive Summary

## Overview

The State of Alaska Teachers' Retirement System Defined Contribution Retirement (TRS DCR) Plan provides occupational death & disability and retiree medical benefits to teachers and other eligible members hired after June 30, 2006 or who have elected participation in this plan. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of TRS DCR as of the valuation date of June 30, 2023.

## Purpose

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

1. To determine the Employer contribution necessary to meet the Board's funding policy for the plan;
2. To disclose the funding assets and liability measures as of the valuation date;
3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining actuarially determined contributions;
4. To compare actual and expected experience under the plan during the last fiscal year; and
5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a "snapshot" of the funded position of TRS DCR based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

## Funded Status

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

<b>Funded Status as of June 30 (\$'s in 000's)</b>	<b>2022</b>	<b>2023</b>
<b>Occupational Death &amp; Disability</b>		
a. Actuarial Accrued Liability	\$ 199	\$ 190
b. Valuation Assets	<u>6,700</u>	<u>7,568</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (6,501)	\$ (7,378)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	3,366.8%	3,983.2%
e. Fair Value of Assets	\$ 6,557	\$ 7,447
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	3,295.0%	3,919.5%



**Funded Status as of June 30 (\$'s in 000's)****2022****2023****Retiree Medical**

a. Actuarial Accrued Liability	\$ 47,797	\$ 57,093
b. Valuation Assets	<u>68,403</u>	<u>77,815</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (20,606)	\$ (20,722)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	143.1%	136.3%
e. Fair Value of Assets	\$ 66,909	\$ 76,557
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	140.0%	134.1%

The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions so there is potential for actuarial gains or losses.

**1. Investment Experience**

The asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. The FY23 investment return based on fair value of assets was approximately 7.6% compared to the expected investment return of 7.25% (net of investment expenses). This resulted in a market asset gain of approximately \$26,000 (occupational death & disability) and \$266,000 (retiree medical). Due to the recognition of investment gains and losses over a 5-year period, the FY23 investment return based on actuarial value of assets was approximately 7.1%, which resulted in an actuarial asset loss of approximately \$7,000 (occupational death & disability) and \$78,000 (retiree medical).

**2. Salary Increases**

Salary increases for continuing active members during FY23 were slightly higher than expected based on the valuation assumptions, resulting in a very small liability loss (less than \$1,000).

**3. Demographic Experience**

The number of active members increased 3.3% from 5,688 at June 30, 2022 to 5,877 at June 30, 2023. The average age of active members increased from 42.26 to 42.44 and average credited service increased from 6.60 to 6.72 years.

The demographic experience gains/losses are shown on page 4.

**4. Retiree Medical Claims Experience**

Please refer to the State of Alaska Teachers' Retirement System (TRS) Defined Benefit Plan Actuarial Valuation Report as of June 30, 2023 for a full description of the assumptions and costs of the retiree medical plan. Adjustments to these costs and assumptions are described in this report.

The recent claims experience described in Section 4.2 of this report (Section 5.2 of the TRS DB report) created an actuarial loss of approximately \$3,496,000. The EGWP subsidy received by the plan during FY23 was approximately \$31,000; the expected EGWP subsidy for FY23 was approximately \$43,000.

## 5. Changes in Methods Since the Prior Valuation

There were no changes in actuarial methods since the prior valuation.

## 6. Changes in Assumptions Since the Prior Valuation

Healthcare claim costs are updated annually as described in Section 4.2. The amounts included in the Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

## 7. Changes in Benefit Provisions Since the Prior Valuation

There have been no changes in benefit provisions valued since the prior valuation.

### Comparative Summary of Contribution Rates

	FY 2025	FY 2026
<b>Occupational Death &amp; Disability</b>		
a. Employer Normal Cost Rate	0.08%	0.08%
b. Past Service Cost Rate	<u>(0.11)%</u>	<u>(0.12)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	0.08%	0.08%
<b>Retiree Medical</b>		
a. Employer Normal Cost Rate	0.68%	0.74%
b. Past Service Cost Rate	<u>(0.29)%</u>	<u>(0.28)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	0.68%	0.74%
<b>Total</b>		
a. Employer Normal Cost Rate	0.76%	0.82%
b. Past Service Cost Rate	<u>(0.40)%</u>	<u>(0.40)%</u>
c. Total Employer Contribution Rate, (a) + (b), not less than (a)	0.76%	0.82%

The exhibit below shows the historical Board-adopted employer contribution rates for TRS DCR.

<b>Total Employer Contribution Rate</b>				
<b>Valuation Date</b>	<b>Fiscal Year</b>	<b>Occupational Death &amp; Disability</b>	<b>Retiree Medical</b>	<b>Total</b>
June 30, 2012	FY15	0.00%	2.04%	2.04%
June 30, 2013	FY16	0.00%	2.04%	2.04%
June 30, 2014	FY17	0.00%	1.05%	1.05%
June 30, 2015	FY18	0.00%	0.91%	0.91%
June 30, 2016	FY19	0.08%	0.79%	0.87%
June 30, 2017	FY20	0.08%	1.09%	1.17%
June 30, 2018	FY21	0.08%	0.93%	1.01%
June 30, 2019	FY22	0.08%	0.83%	0.91%
June 30, 2020	FY23	0.08%	0.87%	0.95%
June 30, 2021	FY24	0.08%	0.82%	0.90%
June 30, 2022	FY25	0.08%	0.68%	0.76%
June 30, 2023	FY26	TBD	TBD	TBD

### Summary of Actuarial Accrued Liability Gain/(Loss)

The following table shows the FY23 gain/(loss) on actuarial accrued liability as of June 30, 2023 (\$'s in 000's):

	<b>Occupational Death &amp; Disability</b>	<b>Retiree Medical</b>
Retirement Experience	\$ 0	\$ (150)
Termination Experience	(10)	2,618
Disability Experience	251	(40)
Active Mortality Experience	116	(57)
Inactive Mortality Experience	(1)	(17)
Salary Increases	0	N/A
New Entrants	0	(591)
Rehires	0	(1,985)
Metcalfe Transfers	5	768
Benefit Payments Different than Expected	6	94
Per Capita Claims Cost	N/A	(3,496)
Miscellaneous <sup>1</sup>	<u>(7)</u>	<u>263</u>
Total	\$ 360	\$ (2,593)

<sup>1</sup> Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories.

## Section 1: Actuarial Funding Results

### Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

As of June 30, 2023	Present Value of Projected Benefits	Actuarial Accrued (Past Service) Liability
<b>Active Members</b>		
Occupational Death Benefits	\$ 776	\$ 107
Occupational Disability Benefits	1,538	(84)
Medical and Prescription Drug Benefits	96,496	67,989
Medicare Part D Subsidy	<u>(19,762)</u>	<u>(13,920)</u>
Subtotal	\$ 79,048	\$ 54,092
<b>Benefit Recipients</b>		
Survivor Benefits	\$ 0	\$ 0
Disability Benefits	167	167
Medical and Prescription Drug Benefits	3,804	3,804
Medicare Part D Subsidy	<u>(780)</u>	<u>(780)</u>
Subtotal	\$ 3,191	\$ 3,191
<b>Total</b>	<b>\$ 82,239</b>	<b>\$ 57,283</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$ 2,481</b>	<b>\$ 190</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$ 79,758</b>	<b>\$ 57,093</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$ 100,300</b>	<b>\$ 71,793</b>
As of June 30, 2023	Normal Cost	
<b>Active Members</b>		
Occupational Death Benefits	\$	108
Occupational Disability Benefits		247
Medical and Prescription Drug Benefits		4,422
Medicare Part D Subsidy		<u>(906)</u>
Subtotal	\$	3,871
<b>Administrative Expense Load</b>		
Occupational Death & Disability	\$	10
Retiree Medical		<u>36</u>
Subtotal	\$	46
<b>Total</b>	<b>\$</b>	<b>3,917</b>
<b>Total Occupational Death &amp; Disability</b>	<b>\$</b>	<b>365</b>
<b>Total Retiree Medical, Net of Part D Subsidy</b>	<b>\$</b>	<b>3,552</b>
<b>Total Retiree Medical, Gross of Part D Subsidy</b>	<b>\$</b>	<b>4,458</b>

Section 1.2: Actuarial Contributions as of June 30, 2023 for FY26 (\$'s in 000's)

Normal Cost Rate	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 365	\$ 3,552
2. DCR Plan Rate Payroll Projected for FY24	477,857	477,857
3. Employer Normal Cost Rate, (1) ÷ (2)	0.08%	0.74%

Past Service Cost Rate	Occupational Death & Disability	Retiree Medical
1. Actuarial Accrued Liability	\$ 190	\$ 57,093
2. Valuation Assets	<u>7,568</u>	<u>77,815</u>
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ (7,378)	\$ (20,722)
4. Funded Ratio based on Valuation Assets	3,983.2%	136.3%
5. Past Service Cost Amortization Payment	(590)	(1,338)
6. DCR Plan Rate Payroll Projected for FY24	477,857	477,857
7. Past Service Cost Rate, (5) ÷ (6)	(0.12%)	(0.28%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.08%</b>	<b>0.74%</b>

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll	Occupational Death & Disability	Retiree Medical
1. Total Normal Cost	\$ 365	\$ 3,552
2. Total DB and DCR Plan Rate Payroll Projected for FY24	754,274	754,274
3. Employer Normal Cost Rate, (1) ÷ (2)	0.05%	0.47%
4. Past Service Cost Amortization Payment	(590)	(1,338)
5. Past Service Cost Rate, (4) ÷ (2)	(0.08%)	(0.18%)
<b>Total Employer Contribution Rate, not less than Normal Cost Rate</b>	<b>0.05%</b>	<b>0.47%</b>

Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ 16	\$ 12	\$ 2
FY08 Gain	06/30/2008	10	(392)	(336)	(40)
Change in Assumptions	06/30/2009	11	(82)	(72)	(8)
FY09 Gain	06/30/2009	11	(594)	(536)	(60)
Change in Assumptions	06/30/2010	12	(7)	(8)	(1)
FY10 Gain	06/30/2010	12	(479)	(445)	(46)
FY11 Gain	06/30/2011	13	(560)	(532)	(52)
FY12 Gain	06/30/2012	14	(129)	(127)	(12)
FY13 Gain	06/30/2013	15	(149)	(145)	(13)
Change in Assumptions	06/30/2014	16	(50)	(53)	(4)
PRPA Modification	06/30/2014	16	(25)	(25)	(2)
FY14 Gain	06/30/2014	16	(255)	(254)	(21)
FY15 Gain	06/30/2015	17	(275)	(275)	(22)
FY16 Gain	06/30/2016	18	(209)	(212)	(17)
FY17 Gain	06/30/2017	19	(251)	(251)	(19)
Change in Assumptions <sup>1</sup>	06/30/2018	20	0	0	0
FY18 Gain	06/30/2018	20	(257)	(258)	(19)
FY19 Gain	06/30/2019	21	(338)	(340)	(24)
FY20 Gain	06/30/2020	22	(637)	(642)	(44)
FY21 Gain	06/30/2021	23	(985)	(991)	(66)
Change in Assumptions <sup>1</sup>	06/30/2022	24	0	0	0
FY22 Gain	06/30/2022	24	(927)	(931)	(61)
FY23 Gain	06/30/2023	25	(957)	(957)	(61)
<b>Total</b>				<b>\$ (7,378)</b>	<b>\$ (590)</b>

<sup>1</sup> The net effect of changing assumptions was less than \$1,000.

Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability	06/30/2007	9	\$ (239)	\$ (198)	\$ (26)
Change in Assumptions	06/30/2008	10	84	75	9
FY08 Gain	06/30/2008	10	(393)	(336)	(40)
Change in Assumptions	06/30/2009	11	(69)	(60)	(7)
FY09 Gain	06/30/2009	11	(281)	(254)	(28)
Change in Assumptions <sup>1</sup>	06/30/2010	12	0	0	0
FY10 Gain	06/30/2010	12	(545)	(506)	(53)
FY11 Gain	06/30/2011	13	(94)	(88)	(9)
Change in Assumptions	06/30/2012	14	11,518	11,192	1,041
FY12 Gain	06/30/2012	14	(60)	(55)	(5)
FY13 Loss	06/30/2013	15	3,439	3,394	300
Change in Assumptions	06/30/2014	16	(9,736)	(9,703)	(820)
FY14 Loss	06/30/2014	16	1,616	1,609	136
FY15 Gain	06/30/2015	17	(3,485)	(3,494)	(283)
EGWP Impact	06/30/2016	18	(6,400)	(6,440)	(503)
FY16 Loss	06/30/2016	18	958	967	75
Change in Assumptions	06/30/2017	19	7,645	7,695	580
FY17 Gain	06/30/2017	19	(1,451)	(1,461)	(110)
Change in Assumptions/Methods	06/30/2018	20	(9,505)	(9,545)	(696)
FY18 Loss	06/30/2018	20	2,491	2,502	182
FY19 Gain	06/30/2019	21	(4,904)	(4,941)	(349)
Change in Assumptions	06/30/2020	22	2,153	2,171	149
FY20 Gain	06/30/2020	22	(1,655)	(1,668)	(115)
Prescription Drug Plan Changes	06/30/2021	23	(528)	(531)	(36)
FY21 Gain	06/30/2021	23	(5,449)	(5,487)	(367)
Change in Assumptions	06/30/2022	24	(3,374)	(3,388)	(221)
FY22 Gain	06/30/2022	24	(2,147)	(2,156)	(141)
FY23 Gain	06/30/2023	25	(16)	(16)	(1)
<b>Total</b>				<b>\$ (20,722)</b>	<b>\$ (1,338)</b>

<sup>1</sup> The net effect of changing assumptions was less than \$1,000. The demographic assumption changes decreased liability by \$133,000 and the economic assumptions changes increased the liability by \$133,000. Therefore, the net effect of all assumptions changes is \$0 for amortization purposes.

Section 1.3: Actuarial Gain/(Loss) for FY23 (\$'s in 000's)

	Occupational Death & Disability	Retiree Medical
<b>1. Expected Actuarial Accrued Liability</b>		
a. Actuarial Accrued Liability as of June 30, 2022	\$ 199	\$ 47,797
b. Normal Cost	339	3,072
c. Interest on (a) and (b) at 7.25%	39	3,688
d. Employer Group Waiver Plan	0	31
e. Benefit Payments	(26)	(86)
f. Interest on (d) and (e) at 7.25%, adjusted for timing	(1)	(2)
g. Assumptions/Methods Changes	0	0
h. Expected Actuarial Accrued Liability as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g)	\$ 550	\$ 54,500
2. Actual Actuarial Accrued Liability as of June 30, 2023	190	57,093
<b>3. Liability Gain/(Loss), (1)(h) - (2)</b>	<b>\$ 360</b>	<b>\$ (2,593)</b>
<b>4. Expected Actuarial Asset Value</b>		
a. Actuarial Asset Value as of June 30, 2022	\$ 6,700	\$ 68,403
b. Interest on (a) at 7.25%	486	4,959
c. Employer Contributions	411	4,467
d. Employer Group Waiver Plan	0	31
e. Interest on (c) and (d) at 7.25%, adjusted for timing	15	160
f. Benefit Payments	(26)	(86)
g. Administrative Expenses	(10)	(37)
h. Interest on (f) and (g) at 7.25%, adjusted for timing	(1)	(4)
i. Expected Actuarial Asset Value as of June 30, 2023 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$ 7,575	\$ 77,893
5. Actuarial Asset Value as of June 30, 2023	7,568	77,815
<b>6. Actuarial Asset Gain/(Loss), (5) - (4)(i)</b>	<b>\$ (7)</b>	<b>\$ (78)</b>
<b>7. Total Actuarial Gain/(Loss), (3) + (6)</b>	<b>\$ 353</b>	<b>\$ (2,671)</b>
<b>8. Contribution Gain/(Loss)</b>	<b>\$ 605</b>	<b>\$ 2,688</b>
<b>9. Administrative Expense Gain/(Loss)</b>	<b>\$ (1)</b>	<b>\$ (1)</b>
<b>10. FY23 Gain/(Loss), (7) + (8) + (9)</b>	<b>\$ 957</b>	<b>\$ 16</b>



Section 1.4: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Occupational Death & Disability

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2007	\$ 16	\$ 0	0.0%	\$ 16
June 30, 2008	44	420	954.5%	(376)
June 30, 2009	14	1,071	7,650.0%	(1,057)
June 30, 2010	18	1,577	8,761.1%	(1,559)
June 30, 2011	57	2,193	3,847.4%	(2,136)
June 30, 2012	63	2,348	3,727.0%	(2,285)
June 30, 2013	80	2,532	3,165.0%	(2,452)
June 30, 2014	23	2,820	12,260.9%	(2,797)
June 30, 2015	29	3,114	10,737.9%	(3,085)
June 30, 2016	19	3,323	17,489.5%	(3,304)
June 30, 2017	26	3,588	13,800.0%	(3,562)
June 30, 2018	30	3,845	12,816.7%	(3,815)
June 30, 2019	240	4,359	1,816.3%	(4,119)
June 30, 2020	223	4,933	2,212.1%	(4,710)
June 30, 2021	205	5,843	2,850.2%	(5,638)
June 30, 2022	199	6,700	3,366.8%	(6,501)
June 30, 2023	190	7,568	3,983.2%	(7,378)

**Retiree Medical**

<b>Valuation Date</b>	<b>Total Actuarial Accrued Liability</b>	<b>Valuation Assets</b>	<b>Assets as a Percent of Actuarial Accrued Liability</b>	<b>Unfunded Actuarial Accrued Liability (UAAL)</b>
June 30, 2007	\$ 358	\$ 597	166.8%	\$ (239)
June 30, 2008	757	1,308	172.8%	(551)
June 30, 2009	1,446	2,353	162.7%	(907)
June 30, 2010	2,430	3,895	160.3%	(1,465)
June 30, 2011	3,801	5,373	141.4%	(1,572)
June 30, 2012	16,811	6,937	41.3%	9,874
June 30, 2013	22,058	8,614	39.1%	13,444
June 30, 2014	16,273	10,791	66.3%	5,482
June 30, 2015	19,768	17,733	89.7%	2,035
June 30, 2016	21,988	25,410	115.6%	(3,422)
June 30, 2017	33,681	30,998	92.0%	2,683
June 30, 2018	32,429	36,776	113.4%	(4,347)
June 30, 2019	32,981	42,307	128.3%	(9,326)
June 30, 2020	40,634	49,554	122.0%	(8,920)
June 30, 2021	44,396	59,380	133.8%	(14,984)
June 30, 2022	47,797	68,403	143.1%	(20,606)
June 30, 2023	57,093	77,815	136.3%	(20,722)

## Section 2: Plan Assets

### Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2023	Occupational Death & Disability	Retiree Medical	Allocation Percent
Cash and Short-Term Investments			
- Cash and Cash Equivalents	\$ 111	\$ 1,160	1.5%
- Subtotal	\$ 111	\$ 1,160	1.5%
Fixed Income Investments			
- Domestic Fixed Income Pool	\$ 1,345	\$ 13,822	18.1%
- International Fixed Income Pool	0	0	0.0%
- Alternative Fixed Income Pool	202	2,078	2.7%
- High Yield Pool	0	0	0.0%
- Treasury Inflation Protection Pool	0	0	0.0%
- Emerging Debt Pool	0	0	0.0%
- Subtotal	\$ 1,547	\$ 15,900	20.8%
Equity Investments			
- Domestic Equity Pool	\$ 1,830	\$ 18,794	24.7%
- International Equity Pool	1,041	10,695	14.0%
- Private Equity Pool	1,200	12,331	16.2%
- Emerging Markets Equity Pool	228	2,339	3.1%
- Alternative Equity Strategies	399	4,100	5.4%
- Subtotal	\$ 4,698	\$ 48,259	63.4%
Other Investments			
- Real Estate Pool	\$ 501	\$ 5,143	6.8%
- Other Investments Pool	557	5,723	7.5%
- Absolute Return Pool	0	0	0.0%
- Other Assets	0	0	0.0%
- Subtotal	\$ 1,058	\$ 10,866	14.3%
Total Cash and Investments	\$ 7,414	\$ 76,185	100.0%
Net Accrued Receivables	33	372	
Net Assets	\$ 7,447	\$ 76,557	

Section 2.2: Changes in Fair Value of Assets During FY23 (\$'s in 000's)

Fiscal Year 2023	Occupational Death & Disability	Retiree Medical
1. Fair Value of Assets as of June 30, 2022	\$ 6,557	\$ 66,909
2. Additions:		
a. Member Contributions	\$ 0	\$ 0
b. Employer Contributions	411	4,467
c. Interest and Dividend Income	109	1,113
d. Net Appreciation/(Depreciation) in Fair Value of Investments	426	4,367
e. Employer Group Waiver Plan	0	31
f. Other	0	0
g. Total Additions	\$ 946	\$ 9,978
3. Deductions:		
a. Medical Benefits	\$ 0	\$ 86
b. Death & Disability Benefits	26	0
c. Investment Expenses	20	207
d. Administrative Expenses	10	37
e. Total Deductions	\$ 56	\$ 330
4. Fair Value of Assets as of June 30, 2023	\$ 7,447	\$ 76,557
5. Approximate Fair Value Investment Return Rate during FY23 Net of Investment Expenses	7.6%	7.6%

### Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of assets and the fair value were \$0 at June 30, 2006. Investment gains and losses are recognized 20% per year over 5 years. In no event may valuation assets be less than 80% or more than 120% of fair value as of the current valuation date.

	<b>Occupational Death &amp; Disability</b>	<b>Retiree Medical</b>
1. Investment Gain/(Loss) for FY23		
a. Fair Value as of June 30, 2022	\$ 6,557	\$ 66,909
b. Contributions	411	4,467
c. Employer Group Waiver Plan	0	31
d. Benefit Payments	26	86
e. Administrative Expenses	10	37
f. Actual Investment Return (net of investment expenses)	515	5,273
g. Expected Return Rate (net of investment expenses)	7.25%	7.25%
h. Expected Return	489	5,007
i. Investment Gain/(Loss) for the Year (f) - (h)	26	266
2. Actuarial Value as of June 30, 2023		
a. Fair Value as of June 30, 2023	\$ 7,447	\$ 76,557
b. Deferred Investment Gain/(Loss)	(121)	(1,258)
c. Preliminary Actuarial Value as of June 30, 2023, (a) - (b)	7,568	77,815
d. Upper Limit: 120% of Fair Value as of June 30, 2023	8,936	91,868
e. Lower Limit: 80% of Fair Value as of June 30, 2023	5,958	61,246
f. Actuarial Value at June 30, 2023, (c) limited by (d) and (e)	7,568	77,815
3. Ratio of Actuarial Value of Assets to Fair Value of Assets	101.6%	101.6%
4. Approximate Actuarial Value Investment Return Rate during FY23 Net of Investment Expenses	7.2%	7.1%

The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

<b>Occupational Death &amp; Disability</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (48)	\$ (40)	\$ (8)	\$ 0
June 30, 2020	(140)	(84)	(28)	(28)
June 30, 2021	1,103	442	220	441
June 30, 2022	(925)	(185)	(185)	(555)
June 30, 2023	<u>26</u>	<u>0</u>	<u>5</u>	<u>21</u>
<b>Total</b>	<b>\$ 16</b>	<b>\$ 133</b>	<b>\$ 4</b>	<b>\$ (121)</b>

<b>Retiree Medical</b>				
<b>Fiscal Year Ending</b>	<b>Asset Gain / (Loss)</b>	<b>Gain / (Loss) Recognized in Prior Years</b>	<b>Gain / (Loss) Recognized This Year</b>	<b>Gain / (Loss) Deferred to Future Years</b>
June 30, 2019	\$ (460)	\$ (368)	\$ (92)	\$ 0
June 30, 2020	(1,367)	(819)	(274)	(274)
June 30, 2021	11,132	4,452	2,227	4,453
June 30, 2022	(9,418)	(1,884)	(1,884)	(5,650)
June 30, 2023	<u>266</u>	<u>0</u>	<u>53</u>	<u>213</u>
<b>Total</b>	<b>\$ 153</b>	<b>\$ 1,381</b>	<b>\$ 30</b>	<b>\$ (1,258)</b>

## Section 2.4: Historical Asset Rates of Return

Year Ending	Actuarial Value		Fair Value	
	Annual	Cumulative	Annual	Cumulative
June 30, 2008	6.4%	6.4%	(0.3%)	(0.3%)
June 30, 2009	3.2%	4.8%	(12.0%)	(6.3%)
June 30, 2010	4.2%	4.6%	6.4%	(2.3%)
June 30, 2011	7.4%	5.3%	18.9%	2.6%
June 30, 2012	6.9%	5.6%	1.6%	2.4%
June 30, 2013	7.7%	6.0%	11.9%	3.9%
June 30, 2014	10.9%	6.6%	18.0%	5.8%
June 30, 2015	9.5%	7.0%	3.1%	5.5%
June 30, 2016	6.5%	6.9%	(0.1%)	4.9%
June 30, 2017	7.6%	7.0%	12.6%	5.6%
June 30, 2018	7.8%	7.1%	8.0%	5.8%
June 30, 2019	6.4%	7.0%	6.2%	5.9%
June 30, 2020	6.3%	7.0%	4.3%	5.7%
June 30, 2021	11.3%	7.3%	29.5%	7.3%
June 30, 2022	8.3%	7.3%	(6.2%)	6.3%
June 30, 2023	7.1%	7.3%	7.6%	6.4%

Rates of return are shown based on combined assets for OD&D and Retiree Medical.

Cumulative returns are since fiscal year ending June 30, 2008.

## Section 3: Member Data

### Section 3.1: Summary of Members Included

As of June 30	2019	2020	2021	2022	2023
<b>Active Members</b>					
1. Number	4,998	5,332	5,521	5,688	5,877 <sup>1</sup>
2. Average Age	41.06	41.63	41.90	42.26	42.44
3. Average Credited Service	5.67	6.03	6.34	6.60	6.72
4. Average Entry Age	35.39	35.60	35.56	35.66	35.72
5. Average Annual Earnings	\$ 69,619	\$ 71,118	\$ 74,045	\$ 76,956	\$ 78,119
<b>Disabilitants and Beneficiaries (Occupational Death &amp; Disability)</b>					
1. Number	1	1	1	1	1
2. Average Age	53.45	54.45	55.45	56.45	57.45
3. Average Monthly Death & Disability Benefit	\$ 2,024	\$ 2,024	\$ 2,024	\$ 2,170	\$ 2,299
<b>Retirees, Surviving Spouses, and Dependent Spouses (Retiree Medical)</b>					
1. Number	12	17	24	35	51
2. Average Age	68.54	68.79	67.71	69.66	70.58
<b>Total Number of Members</b>	<b>5,011</b>	<b>5,350</b>	<b>5,546</b>	<b>5,724</b>	<b>5,929</b>

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

<sup>1</sup> Includes 1,548 male active members and 4,329 female active members.



## Section 3.2: Age and Service Distribution of Active Members

### Annual Earnings by Age

Age	Number	Total Annual Earnings	Average Annual Earnings
0 - 19	0	\$ 0	\$ 0
20 - 24	112	6,307,635	56,318
25 - 29	547	34,325,861	62,753
30 - 34	873	63,152,967	72,340
35 - 39	1,120	87,984,264	78,557
40 - 44	1,115	89,906,565	80,634
45 - 49	737	60,608,262	82,236
50 - 54	571	48,923,314	85,680
55 - 59	398	33,328,551	83,740
60 - 64	269	23,133,459	85,998
65 - 69	98	8,486,977	86,602
70 - 74	30	2,407,932	80,264
75+	7	538,980	76,997

**Total 5,877 \$459,104,767 \$ 78,119**

### Annual Earnings by Credited Service

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	262	\$ 15,709,478	\$ 59,960
1	760	49,976,413	65,758
2	565	39,360,670	69,665
3	471	33,734,970	71,624
4	430	32,100,454	74,652
<b>0 - 4</b>	<b>2,488</b>	<b>\$170,881,985</b>	<b>\$ 68,682</b>
5 - 9	1,732	138,507,087	79,969
10 - 14	1,178	104,568,265	88,768
15 - 19	476	44,846,288	94,215
20 - 24	3	301,142	100,381
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	0	0	0
40+	0	0	0

**Total 5,877 \$459,104,767 \$ 78,119**

### Years of Credited Service by Age

Age	Years of Service										Total
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+		
0 - 19	0	0	0	0	0	0	0	0	0	0	0
20 - 24	112	0	0	0	0	0	0	0	0	0	112
25 - 29	453	93	1	0	0	0	0	0	0	0	547
30 - 34	442	374	57	0	0	0	0	0	0	0	873
35 - 39	393	357	323	47	0	0	0	0	0	0	1,120
40 - 44	381	293	300	140	1	0	0	0	0	0	1,115
45 - 49	262	211	166	98	0	0	0	0	0	0	737
50 - 54	191	151	147	82	0	0	0	0	0	0	571
55 - 59	127	134	84	52	1	0	0	0	0	0	398
60 - 64	70	87	71	41	0	0	0	0	0	0	269
65 - 69	41	19	25	12	1	0	0	0	0	0	98
70 - 74	13	11	3	3	0	0	0	0	0	0	30
75+	3	2	1	1	0	0	0	0	0	0	7
<b>Total</b>	<b>2,488</b>	<b>1,732</b>	<b>1,178</b>	<b>476</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5,877</b>

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

### Section 3.3: Member Data Reconciliation

	Actives	Retirees and Surviving Spouses	Dependent Spouses	OD&D Disabilitants	OD&D Beneficiaries	Total
<b>As of June 30, 2022 <sup>1</sup></b>	<b>5,688</b>	<b>27</b>	<b>8</b>	<b>1</b>	<b>0</b>	<b>5,724</b>
New Entrants	874	0	0	0	0	874
Rehires	253	0	0	0	0	253
Vested Terminations	(379)	0	0	0	0	(379)
Non-Vested Terminations	(436)	0	0	0	0	(436)
Refund of Contributions	(60)	0	0	0	0	(60)
Disability Retirements	0	0	0	0	0	0
Age Retirements	(9)	9	6	0	0	6
Deaths With Beneficiary	0	0	0	0	0	0
Deaths Without Beneficiary	(3)	0	0	0	0	(3)
Added Retiree Medical Coverage	0	0	0	0	0	0
Dropped Retiree Medical Coverage	0	(1)	0	0	0	(1)
Transfers In/Out	(50)	2	0	0	0	(48)
Data Corrections	(1)	0	0	0	0	(1)
<b>Net Change</b>	<b>189</b>	<b>10</b>	<b>6</b>	<b>0</b>	<b>0</b>	<b>205</b>
<b>As of June 30, 2023 <sup>2</sup></b>	<b>5,877</b>	<b>37</b>	<b>14</b>	<b>1</b>	<b>0</b>	<b>5,929</b>

<sup>1</sup> 124 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

<sup>2</sup> 130 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

### Section 3.4: Schedule of Active Member Data

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2023	5,877	\$ 459,105	\$ 78,119	1.5%	57
June 30, 2022	5,688	437,728	76,956	3.9%	57
June 30, 2021	5,521	408,805	74,045	4.1%	57
June 30, 2020	5,332	379,201	71,118	2.2%	57
June 30, 2019	4,998	347,957	69,619	2.2%	57
June 30, 2018	4,915	334,803	68,119	2.4%	57
June 30, 2017	4,694	312,347	66,542	2.0%	57
June 30, 2016	4,383	285,854	65,219	2.5%	58
June 30, 2015	4,095	260,584	63,635	2.7%	58
June 30, 2014	3,547	219,701	61,940	2.4%	58

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

### Section 3.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)
a) DRB actual reported salaries FY23 in employer list	\$ 512,714
b) DRB actual reported salaries FY23 in valuation data	449,165
c) Annualized valuation data	459,105
d) Valuation payroll as of June 30, 2023	481,866
e) Rate payroll for FY24	477,857

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY23, including those who were not active as of June 30, 2023
- b) Payroll from valuation data for people who are in active status as of June 30, 2023
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed

# Section 4: Basis of the Actuarial Valuation

## Section 4.1: Summary of Plan Provisions

### Effective Date

July 1, 2006, with amendments through June 30, 2023.

### Administration of Plan

The Commissioner of Administration or the Commissioner's designee is the administrator of the Plan. The Attorney General of the state is the legal counsel for the Plan and shall advise the administrator and represent the Plan in legal proceedings.

The Alaska Retirement Management Board prescribes policies, adopts regulations, invests the funds, and performs other activities necessary to carry out the provisions of the Plan.

### Employers Included

Currently, there are 57 employers participating in TRS DCR, including the State of Alaska, 53 school districts, and three other eligible organizations.

### Membership

An employee of a participating employer who first enters service on or after July 1, 2006, or a member of the defined benefit plan who works for an employer who began participation on or after July 1, 2006, and meets the following criteria is a member in the Plan:

- Permanent full-time or part-time elementary or secondary teachers, school nurses, or a person in a position requiring a teaching certificate as a condition of hire in a public school of the State of Alaska, the Department of Education and Early Development, or in the Department of Labor and Workforce Development.
- Full-time or part-time teachers at the University of Alaska or persons occupying full-time administrative positions requiring academic standing who are not in the University's Optional Retirement Plan.

Members can convert to TRS DCR if they are an eligible non-vested member of the TRS defined benefit plan whose employer consents to transfers to the defined contribution plan and they elect to transfer his or her account balance to TRS DCR.

### Member Contributions

Other than the member-paid premiums discussed later in this section, there are no member contributions for the occupational death & disability and retiree medical benefits.

## Retiree Medical Benefits

- Member must retire directly from the plan to be eligible for retiree medical coverage. Normal retirement eligibility is the earlier of a) 30 years of service or b) Medicare eligible and 10 years of service.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's and any covered dependent's premium is 100% until the member is Medicare eligible. Upon the member's Medicare-eligibility, the required contribution will follow the service-based schedule shown below.
- Coverage cannot be denied except for failure to pay premium.
- Members who are receiving disability benefits or survivors who are receiving monthly survivor benefits are not eligible until the member meets, or would have met if he/she had lived, the normal retirement eligibility requirements.
- The following is a summary of the medical benefit design adopted in July 2016. The plan description below is used for valuation purposes and indicates participant cost-sharing. Please refer to the benefit handbook for more details.

Plan Design Feature	In-Network <sup>1</sup>	Out-of-Network <sup>1 2</sup>
Deductible (single / family)	\$300 / \$600	
Medical services (participant share)	20%	40%
Emergency Room Copay (non-emergent use)	\$100	\$100
Medical Out-of-Pocket Maximum (single / family, including deductible)	\$1,500 / \$3,000	\$3,000 / \$6,000
Medicare Coordination	Exclusion	Exclusion
Pharmacy	No Deductible	No Deductible
Retail Generic (per 30-day fill)	20% \$10 min / \$50 max	
Retail Non-Formulary Brand (per 30-day fill)	25% \$25 min / \$75 max	40%
Retail Formulary Brand (per 30-day fill)	35% \$80 min / \$150 max	
Mail-Order Generic	\$20 copay	
Mail-Order Non-Formulary Brand	\$50 copay	40%
Mail-Order Formulary Brand	\$100 copay	
Pharmacy Out-of-Pocket Max (single / family)	\$1,000 / \$2,000	
Medicare Pharmacy Arrangement	Retiree Drug Subsidy / Employer Group Waiver Plan effective 1/1/2019	
Wellness / Preventative	100% covered, not subject to deductible	20%, after deductible

<sup>1</sup> Section 1.1 of the AlaskaCare Defined Contribution Retiree Benefit Plan states that this health plan shall be updated from time to time to reflect changes in benefits, including annual adjustments to the premium, deductible, coinsurance, medical out-of-pocket limit, and prescription drug out-of-pocket limit.

<sup>2</sup> OON applies only to non-Medicare eligible participants.

- Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan outlined above. We applied the ratio of the DCR retiree medical plan value to the DB retiree medical plan value to the per capita costs determined for each of pre/post-Medicare medical and pharmacy benefits to estimate corresponding values for the DCR retiree medical plan design. These factors are noted in Section 4.3. We further adjusted the Medicare medical manual rate to reflect the Medicare coordination method adopted. The estimated 2024 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates). We reflect estimated discounts and pharmacy rebates in the defined benefit medical cost so no further adjustment was needed for the DCR retiree medical plan. The medical network differential is reflected in the relative plan value adjustments.
- Starting in 2022, prior authorization is required for certain specialty medications. There is no change to the medications that are covered by the plan.
- The retiree medical plan’s coverage is supplemental to Medicare. Medicare coordination is described in the DCR Plan Handbook, referred to in the industry as exclusion coordination: Medicare payment is deducted from the Medicare allowable expense and plan parameters are applied to the remaining amount. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.
- The premium for Medicare-eligible retirees will be based on the member’s years of service. The percentage of premium paid by the member is as follows:

<b>Years of Service</b>	<b>Percent of Premium Paid by Member</b>
< 15	30%
15 – 19	25%
20 – 24	20%
25 – 29	15%
30+	10%

- The premium for dependents who are not eligible for Medicare aligns with the member’s subsidy. While a member is not Medicare-eligible, premiums are 100% of the estimated cost.
- Members have a separate defined contribution Health Reimbursement Arrangement account, which is not reflected in this valuation, that can be used to pay for premiums or other medical expenses.
- For valuation purposes, retiree premiums were assumed to equal the percentages outlined in the table above times the age-related plan costs. Future premiums calculated and charged to DCR participants will need to be determined reflecting any appropriate adjustments to the defined benefit (DB) plan data because current DB premiums were determined using information based upon enrollment with members who have double coverage.
- Coverage will continue for surviving spouses of covered retired members.

### **Occupational Disability Benefits**

- Benefit is 40% of salary at date of disability.
- Disability Benefit Adjustment: The disability benefit is increased by 75% of the cost-of-living increase in the preceding calendar year or 9%, whichever is less.
- Member earns service while on occupational disability.
- Benefits cease when the member becomes eligible for normal retirement at Medicare-eligible age and 10 years of service, or at any age with 30 years of service.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's premium is 100% of the estimated cost until they are Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

### **Occupational Death Benefits**

- Benefit is 40% of salary.
- Survivor's Pension Adjustment: A survivor's pension is increased by 50% of the cost-of-living increase in the preceding calendar year or 6%, whichever is less, if the recipient is at least age 60 on July 1, or under age 60 if the recipient has been receiving TRS benefits for at least 8 years as of July 1.
- Benefits cease when the member would have become eligible for normal retirement.
- The period during which the survivor is receiving benefits is counted as service credit toward retiree medical benefits.
- No subsidized retiree medical benefits are provided until the member would have been eligible for normal retirement. The surviving spouse's premium is 100% of the estimated cost until the member would have been Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

### **Changes in Benefit Provisions Valued Since the Prior Valuation**

There were no changes in benefit provisions since the prior valuation.



## Section 4.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006, and was modified as part of the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was implemented effective June 30, 2006.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay. Each year's difference between actual and expected unfunded actuarial accrued liability is amortized over 25 years as a level percentage of expected payroll.

Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year for death & disability benefits and retiree medical benefits, from the assumed entry age to the last age with a future benefit, were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total DCR Plan payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for beneficiaries and disabled members currently receiving benefits (if any) was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

### **Valuation of Assets**

Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method was phased in over five years. Fair Value of Assets was \$0 as of June 30, 2006. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.

### **Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

## **Valuation of Retiree Medical and Prescription Drug Benefits**

The methodology used for the valuation of the retiree medical benefits is described in Section 5.2 of the State of Alaska Teachers' Retirement System Defined Benefit Plan Actuarial Valuation Report as of June 30, 2023.

Starting in 2022, prior authorization is required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The resulting adjustment factors for pre-Medicare prescription drug, Medicare prescription drug, and EGWP costs were applied to claims experience incurred before January 1, 2022. Those base claims costs were used for the DCR valuation with further adjustments as noted below. Additionally, starting in 2022, certain common preventive benefits are covered for the DB plan. The resulting adjustment factor for pre-Medicare medical costs was applied to claims experience incurred before January 1, 2022. However, preventive benefits were already covered under the DCR plan so the pre-65 DCR medical adjustment factor referenced below was increased from 3.1% to 4.4%.

Due to the lack of experience for the DCR retiree medical plan, base claims costs are based on those described in the actuarial valuation as of June 30, 2023 for the Defined Benefit (DB) retiree medical plan covering TRS and PERS. The DB rates were used with some adjustments. The claims costs were adjusted to reflect the differences between the DCR medical plan and the DB medical plan. These differences include network steerage, different coverage levels, different Medicare coordination for medical benefits, and an indexing of the retiree out-of-pocket dollar amounts. To account for higher initial copays, deductibles, and out-of-pocket limits, projected FY24 claims costs were reduced 4.4% for pre-Medicare medical claims, 3.1% for Medicare medical claims, and 8.9% for prescription drugs. In addition, to account for the difference in Medicare coordination, projected FY24 medical claims costs for Medicare eligible retirees were further reduced 29.5%.

FY22 and FY23 experience was thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY22 and FY23 claims was appropriate for use in the June 30, 2023 valuation. FY22 and FY23 per capita claims were reasonable when compared to pre-COVID levels, so no adjustments were made to the claims used in the per capita claims cost development.

No implicit subsidies are assumed. Employees projected to retire with 30 years of service prior to Medicare are valued with commencement deferred to Medicare eligibility, because those members will be required to pay the full plan premium prior to Medicare. Explicit subsidies for disabled and normal retirement are determined using the plan-defined percentages of age-related total projected plan costs, again with no implicit subsidy assumed.

The State transitioned to an Employer Group Waiver Program (EGWP) for DCR participants effective January 1, 2019. The estimated 2024 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates).

## **Healthcare Reform**

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, not all provisions are required. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. The adopted DCR plan does not place lifetime limits on benefits, but does restrict dependent child coverage.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

The Inflation Reduction Act was signed into law on August 16, 2022. The law contains several provisions that are expected to impact Alaska's Medicare prescription drug plan (EGWP), which will be considered at the next measurement date.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

## Section 4.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2023 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board at the June 2022 meeting based on the experience study for the period July 1, 2017 to June 30, 2021.

### Investment Return

7.25% per year, net of investment expenses.

### Salary Scale

Salary scale rates based on the 2017-2021 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

### Payroll Growth

2.75% per year (inflation + productivity).

### Total Inflation

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

### Mortality (Pre-Commencement)

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

- Occ D&D: Pub-2010 Teachers Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Teachers Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Deaths are assumed to result from occupational causes 15% of the time.

### Mortality (Post-Commencement)

Mortality rates based on the 2017-2021 actual experience, to the extent the experience was statistically credible.

Retiree mortality in accordance with the following tables:

- Occ D&D: 97% of male and 97% of female rates of the Pub-2010 Teachers Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 98% of male and 100% of female rates of the Pub-2010 Teachers Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality in accordance with the following tables. These tables are applied only after the death of the original member.

- Occ D&D: 100% of male and 95% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 100% of male and 94% of female rates of the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

### **Turnover**

Select and ultimate rates based on the 2017-2021 actual experience (see Table 2).

### **Disability**

No changes to the incidence rates from the prior valuation due to insufficient 2017-2021 actual experience (see Table 3). For retiree medical benefits, the disability rates cease once a member is eligible for retirement. However, the disability rates continue after retirement eligibility for occupational death & disability benefits.

Disabilities are assumed to be occupational 15% of the time.

Post-disability mortality in accordance with the following tables:

- Occ D&D: Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

### **Retirement**

Retirement rates based on the 2017-2021 actual experience (see Table 4).

### **Spouse Age Difference**

Male members are assumed to be three years older than their wives. Female members are assumed to be two years younger than their husbands.

### **Percent Married for Occupational Death & Disability**

85% of male members and 75% of female members are assumed to be married at termination from active service.

### **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. 60% of male members and 50% of female members are assumed to be married and cover a dependent spouse.

### **Part-Time Service**

Part-time employees are assumed to earn 0.75 years of service per year.

## Imputed Data

Data changes from the prior year which are deemed to have immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data.

Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

## Administrative Expenses

The Normal Cost as of June 30, 2023 was increased by \$10,000 for occupational death & disability and \$36,000 for retiree medical. These amounts are based on the average of actual administrative expenses during the last two fiscal years.

## Retiree Medical Participation

Death / Disability Decrement		Retirement Decrement	
Age	Percent Participation	Age	Percent Participation*
< 56	75.0%	55	50.0%
56	77.5%	56	55.0%
57	80.0%	57	60.0%
58	82.5%	58	65.0%
59	85.0%	59	70.0%
60	87.5%	60	75.0%
61	90.0%	61	80.0%
62	92.5%	62	85.0%
63	95.0%	63	90.0%
64	97.5%	64	95.0%
65+	100.0%	65+	<b>Years of Service</b>
			< 15      75.0%
			15 – 19    80.0%
			20 – 24    85.0%
			25 – 29    90.0%
			30+        95.0%

\* Participation assumption is a combination of (i) the service-based rates for retirement from employment at age 65+ and (ii) the age-based rates for retirement from employment before age 65. These rates reflect the expected plan election rate that varies by reason for decrement, duration that a member may pay full cost prior to Medicare eligibility, and availability of alternative and/or lower cost options, particularly in the Medicare market. This assumption is based on observed trends in participation from a range of other plans.

### Healthcare Per Capita Claims Cost

Sample claims cost rates (before base claims cost adjustments described below) adjusted to age 65 for FY24 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications.

	Medical	Prescription Drugs
Pre-Medicare	\$ 17,338	\$ 3,947
Medicare Parts A & B	\$ 1,761	\$ 4,300
Medicare Part D – EGWP	N/A	\$ 1,267

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2024 fiscal year (July 1, 2023 – June 30, 2024).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

### Base Claims Cost Adjustments

Due to higher initial copays, deductibles, out-of-pocket limits, and member cost sharing compared to the DB medical plan, the following cost adjustments are applied to the per capita claims cost rates above:

- 0.956 for the pre-Medicare plan.
- 0.674 for both the Medicare medical plan and Medicare coordination method (3.1% reduction for the medical plan and 29.5% reduction for the coordination method).
- 0.911 for the prescription drug plan.

### Healthcare Morbidity

Morbidity rates (also called aging factors) are used to estimate utilization of healthcare benefits at each age to reflect the fact that healthcare utilization typically increases with age. Separate morbidity rates are used for medical and prescription drug benefits. These rates are based on the 2017-2021 actual experience.

Age	Medical	Prescription Drugs
0 - 44	2.0%	4.5%
45 - 54	2.5%	3.5%
55 - 64	2.5%	1.0%
65 - 74	2.0%	2.1%
75 - 84	2.2%	(0.3%)
85 - 94	0.5%	(2.5%)
95+	0.0%	0.0%

### Healthcare Third Party Administrator Fees

\$497 per person per year; assumed to increase at 4.50% per year.

## Healthcare Cost Trend

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.70% is applied to the FY24 pre-Medicare medical claims costs to get the FY25 medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY24	6.70%	5.50%	7.20%
FY25	6.40%	5.40%	6.90%
FY26	6.20%	5.40%	6.65%
FY27	6.05%	5.35%	6.35%
FY28	5.85%	5.35%	6.10%
FY29	5.65%	5.30%	5.80%
FY30	5.45%	5.30%	5.55%
FY31-FY38	5.30%	5.30%	5.30%
FY39	5.25%	5.25%	5.25%
FY40	5.20%	5.20%	5.20%
FY41	5.10%	5.10%	5.10%
FY42	5.05%	5.05%	5.05%
FY43	4.95%	4.95%	4.95%
FY44	4.90%	4.90%	4.90%
FY45	4.80%	4.80%	4.80%
FY46	4.75%	4.75%	4.75%
FY47	4.70%	4.70%	4.70%
FY48	4.60%	4.60%	4.60%
FY49	4.55%	4.55%	4.55%
FY50+	4.50%	4.50%	4.50%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

## Changes in Assumptions Since the Prior Valuation

The healthcare per capita claims cost assumption is updated annually as described in Section 4.2. The amounts included in the Normal Cost for administrative expenses were changed from \$9,000 to \$10,000 for occupational death & disability, and from \$35,000 to \$36,000 for retiree medical (based on the most recent two years of actual administrative expenses paid from plan assets). There were no other changes in actuarial assumptions since the prior valuation.



**Table 1: Salary Scale**

<b>Years of Service</b>	<b>Percent Increase</b>
< 1	7.25%
1	6.75%
2	6.25%
3	5.75%
4	5.25%
5	5.00%
6	4.75%
7	4.50%
8	4.25%
9	4.00%
10	3.75%
11	3.50%
12	3.25%
13	3.05%
14	3.00%
15	2.95%
16	2.90%
17+	2.85%

## Table 2: Turnover Rates

### Select Rates during the First 6 Years of Employment

Years of Service	Male	Female
< 1	28.00%	31.00%
1	28.00%	21.00%
2	19.00%	18.00%
3	17.00%	13.00%
4	13.00%	13.00%
5	13.00%	10.00%

### Ultimate Rates after the First 6 Years of Employment

Age	Male	Female
< 30	10.50%	8.70%
30 - 34	10.50%	8.70%
35 - 39	10.40%	8.60%
40 - 44	10.30%	8.60%
45 - 49	10.00%	8.40%
50 - 54	9.50%	8.10%
55 - 59	8.80%	7.90%
60 - 64	9.30%	8.70%
65+	10.90%	7.40%

**Table 3: Disability Rates**

Age	Male	Female	Age	Male	Female
< 31	0.0337%	0.0612%	50	0.0601%	0.1093%
31	0.0337%	0.0613%	51	0.0634%	0.1152%
32	0.0337%	0.0613%	52	0.0666%	0.1211%
33	0.0342%	0.0622%	53	0.0746%	0.1356%
34	0.0347%	0.0631%	54	0.0826%	0.1501%
35	0.0353%	0.0641%	55	0.0905%	0.1645%
36	0.0357%	0.0650%	56	0.0985%	0.1790%
37	0.0362%	0.0659%	57	0.1064%	0.1935%
38	0.0371%	0.0674%	58	0.1245%	0.2263%
39	0.0379%	0.0689%	59	0.1426%	0.2592%
40	0.0387%	0.0703%	60	0.1606%	0.2920%
41	0.0395%	0.0718%	61	0.1787%	0.3249%
42	0.0403%	0.0733%	62	0.1967%	0.3577%
43	0.0423%	0.0770%	63	0.2253%	0.4096%
44	0.0443%	0.0806%	64	0.2572%	0.4677%
45	0.0464%	0.0843%	65	0.2933%	0.5332%
46	0.0483%	0.0879%	66	0.3343%	0.6079%
47	0.0504%	0.0916%	67	0.3812%	0.6930%
48	0.0536%	0.0975%	68	0.4345%	0.7900%
49	0.0569%	0.1034%	69	0.4953%	0.9006%
			70+	0.5647%	1.0267%

**Table 4: Retirement Rates**

Age	Rate
< 55	2.00%
55	3.00%
56	3.00%
57	3.00%
58	3.00%
59	3.00%
60	5.00%
61	5.00%
62	10.00%
63	5.00%
64	5.00%
65	25.00%
66	25.00%
67	25.00%
68	20.00%
69	20.00%
70+	100.00%

## Section 5: Historical Information<sup>1</sup>

### Section 5.1: Funding Progress

#### Funding Progress - Occupational Death & Disability (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability	Valuation Assets	Assets as Pct. of Actuarial Liability	Unfunded Actuarial Liability (UAAL)	Active Member Payroll	UAAL as Pct. of Active Member Payroll
June 30, 2023	\$ 190	\$ 7,568	3,983.2%	\$ (7,378)	\$ 477,857	(1.5%)
June 30, 2022	199	6,700	3,366.8%	(6,501)	455,927	(1.4%)
June 30, 2021	205	5,843	2,850.2%	(5,638)	423,783	(1.3%)
June 30, 2020	223	4,933	2,212.1%	(4,710)	391,854	(1.2%)
June 30, 2019	240	4,359	1,816.3%	(4,119)	359,622	(1.1%)
June 30, 2018	30	3,845	12,816.7%	(3,815)	346,044	(1.1%)
June 30, 2017	26	3,588	13,800.0%	(3,562)	327,765	(1.1%)
June 30, 2016	19	3,323	17,489.5%	(3,304)	300,750	(1.1%)
June 30, 2015	29	3,114	10,737.9%	(3,085)	274,892	(1.1%)
June 30, 2014	23	2,820	12,260.9%	(2,797)	232,051	(1.2%)
June 30, 2013	80	2,532	3,165.0%	(2,452)	210,004	(1.2%)
June 30, 2012	63	2,348	3,727.0%	(2,285)	189,680	(1.2%)
June 30, 2011	57	2,193	3,847.4%	(2,136)	160,509	(1.3%)
June 30, 2010	18	1,577	8,761.1%	(1,559)	126,520	(1.2%)
June 30, 2009	14	1,071	7,650.0%	(1,057)	95,141	(1.1%)
June 30, 2008	44	420	954.5%	(376)	59,750	(0.6%)
June 30, 2007	16	0	0.0%	16	30,113	0.1%

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2009 valuations.

<sup>1</sup> GASB 74 replaced GASB 43 effective for the fiscal year ending June 30, 2017. At the request of the State, historical accounting information has been included in this section as if GASB 43 were still effective.

**Funding Progress - Retiree Medical (\$'s in 000's)**

<b>Valuation Date</b>	<b>Actuarial Accrued Liability</b>	<b>Valuation Assets</b>	<b>Assets as Pct. of Actuarial Accrued Liability</b>	<b>Unfunded Actuarial Accrued Liability (UAAL)</b>	<b>Active Member Payroll</b>	<b>UAAL as Pct. of Active Member Payroll</b>
June 30, 2023	\$ 57,093	\$ 77,815	136.3%	\$ (20,722)	\$ 477,857	(4.3%)
June 30, 2022	47,797	68,403	143.1%	(20,606)	455,927	(4.5%)
June 30, 2021	44,396	59,380	133.8%	(14,984)	423,783	(3.5%)
June 30, 2020	40,634	49,554	122.0%	(8,920)	391,854	(2.3%)
June 30, 2019	32,981	42,307	128.3%	(9,326)	359,622	(2.6%)
June 30, 2018	32,429	36,776	113.4%	(4,347)	346,044	(1.3%)
June 30, 2017	33,681	30,998	92.0%	2,683	327,765	0.8%
June 30, 2016	21,988	25,410	115.6%	(3,422)	300,750	(1.1%)
June 30, 2015	19,768	17,733	89.7%	2,035	274,892	0.7%
June 30, 2014	16,273	10,791	66.3%	5,482	232,051	2.4%
June 30, 2013	22,058	8,614	39.1%	13,444	210,004	6.4%
June 30, 2012	16,811	6,937	41.3%	9,874	189,680	5.2%
June 30, 2011	3,801	5,373	141.4%	(1,572)	160,509	(1.0%)
June 30, 2010	2,430	3,895	160.3%	(1,465)	126,520	(1.2%)
June 30, 2009	1,446	2,353	162.7%	(907)	95,141	(1.0%)
June 30, 2008	757	1,308	172.8%	(551)	59,750	(0.9%)
June 30, 2007	358	597	166.8%	(239)	30,113	(0.8%)

Change in assumptions reflected in 2022, 2020, 2018, 2017, 2014, 2012, 2011, 2010, 2009, and 2008 valuations.

Change in methods reflected in 2018 valuation.

Change in plan provisions reflected in 2021 and 2016 valuations.

## Section 5.2: Solvency Test

### Solvency Test - Occupational Death & Disability (\$'s in 000's)

Valuation Date	Actuarial Accrued Liability (AAL)			Valuation Assets	Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)		(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 0	\$ 167	\$ 23	\$ 7,568	100.0%	100.0%	100.0%
June 30, 2022	0	174	25	6,700	100.0%	100.0%	100.0%
June 30, 2021	0	177	28	5,843	100.0%	100.0%	100.0%
June 30, 2020	0	196	27	4,933	100.0%	100.0%	100.0%
June 30, 2019	0	209	31	4,359	100.0%	100.0%	100.0%
June 30, 2018	0	0	30	3,845	100.0%	100.0%	100.0%
June 30, 2017	0	0	26	3,588	100.0%	100.0%	100.0%
June 30, 2016	0	0	19	3,323	100.0%	100.0%	100.0%
June 30, 2015	0	0	29	3,114	100.0%	100.0%	100.0%
June 30, 2014	0	0	23	2,820	100.0%	100.0%	100.0%
June 30, 2013	0	0	80	2,532	100.0%	100.0%	100.0%
June 30, 2012	0	0	63	2,348	100.0%	100.0%	100.0%
June 30, 2011	0	0	57	2,193	100.0%	100.0%	100.0%
June 30, 2010	0	0	18	1,577	100.0%	100.0%	100.0%
June 30, 2009	0	0	14	1,071	100.0%	100.0%	100.0%
June 30, 2008	0	0	44	420	100.0%	100.0%	100.0%
June 30, 2007	0	0	16	0	100.0%	100.0%	0.0%

Change in assumptions reflected in 2022, 2018, 2014, 2010, and 2009 valuations.

**Solvency Test - Retiree Medical (\$'s in 000's)**

Valuation Date	Actuarial Accrued Liability (AAL)				Portion of AAL Covered by Valuation Assets		
	(1)	(2)	(3)	Valuation Assets	(1)	(2)	(3)
	Active Member Contributions	Inactive Members	Active Members Employer Financed				
June 30, 2023	\$ 0	\$ 3,024	\$ 54,069	\$ 77,815	100.0%	100.0%	100.0%
June 30, 2022	0	1,913	45,884	68,403	100.0%	100.0%	100.0%
June 30, 2021	0	1,265	43,131	59,380	100.0%	100.0%	100.0%
June 30, 2020	0	925	39,709	49,554	100.0%	100.0%	100.0%
June 30, 2019	0	647	32,334	42,307	100.0%	100.0%	100.0%
June 30, 2018	0	534	31,895	36,776	100.0%	100.0%	100.0%
June 30, 2017	0	199	33,482	30,998	100.0%	100.0%	92.0%
June 30, 2016	0	0	21,988	25,410	100.0%	100.0%	100.0%
June 30, 2015	0	0	19,768	17,733	100.0%	100.0%	89.7%
June 30, 2014	0	0	16,273	10,791	100.0%	100.0%	66.3%
June 30, 2013	0	0	22,058	8,614	100.0%	100.0%	39.1%
June 30, 2012	0	0	16,811	6,937	100.0%	100.0%	41.3%
June 30, 2011	0	0	3,801	5,373	100.0%	100.0%	100.0%
June 30, 2010	0	0	2,430	3,895	100.0%	100.0%	100.0%
June 30, 2009	0	0	1,446	2,353	100.0%	100.0%	100.0%
June 30, 2008	0	0	757	1,308	100.0%	100.0%	100.0%
June 30, 2007	0	0	358	597	100.0%	100.0%	100.0%

Change in assumptions reflected in 2022, 2020, 2018, 2017, 2014, 2012, 2011, 2010, 2009, and 2008 valuations.

Change in methods reflected in 2018 valuation.

Change in plan provisions reflected in 2021 and 2016 valuations.



### Section 5.3: Member Data

As of June 30	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Active Members</b>										
1. Number	3,547	4,095	4,383	4,694	4,915	4,998	5,332	5,521	5,688	5,877
2. Average Age	38.52	39.15	39.57	40.21	40.64	41.06	41.63	41.90	42.26	42.44
3. Average Credited Service	3.90	4.19	4.50	4.88	5.30	5.67	6.03	6.34	6.60	6.72
4. Average Entry Age	34.62	34.96	35.07	35.33	35.34	35.39	35.60	35.56	35.66	35.72
5. Average Annual Earnings	\$ 61,940	\$ 63,635	\$ 65,219	\$ 66,542	\$ 68,119	\$ 69,619	\$ 71,118	\$ 74,045	\$ 76,956	\$ 78,119
<b>Disabilitants and Beneficiaries (Occupational Death &amp; Disability)</b>										
1. Number	0	0	0	0	0	1	1	1	1	1
2. Average Age	N/A	N/A	N/A	N/A	N/A	53.45	54.45	55.45	56.45	57.45
3. Average Monthly Death & Disability Benefit	N/A	N/A	N/A	N/A	N/A	\$ 2,024	\$ 2,024	\$ 2,024	\$ 2,170	\$ 2,299
<b>Retirees, Surviving Spouses, and Dependent Spouses (Retiree Medical)</b>										
1. Number	0	0	0	4	9	12	17	24	35	51
2. Average Age	N/A	N/A	N/A	69.72	68.59	68.54	68.79	67.71	69.66	70.58
<b>Total Number of Members</b>	<b>3,547</b>	<b>4,095</b>	<b>4,383</b>	<b>4,698</b>	<b>4,924</b>	<b>5,011</b>	<b>5,350</b>	<b>5,546</b>	<b>5,724</b>	<b>5,929</b>

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

# Glossary of Terms

## **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

## **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

## **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

## **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

## **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

## **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans. Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

## **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.

## **Rate Payroll**

Members' earnings used to determine contribution rates.

## **Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.

**Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

**Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.

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February 13, 2024

State of Alaska  
The Alaska Retirement Management Board  
The Department of Revenue, Treasury Division  
The Department of Administration, Division of Retirement and Benefits  
P.O. Box 110203  
Juneau, AK 99811-0203

**Re: Judicial Retirement System and National Guard and Naval Militia Retirement System  
Roll-Forward Actuarial Valuations as of June 30, 2023**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue, and The Department of Administration:

We have completed the roll-forward actuarial valuations for the State of Alaska Judicial Retirement System (JRS) and the National Guard and Naval Militia Retirement System (NGNMRS) as of June 30, 2023. The valuations have been performed by a projection or “roll forward” of liabilities and costs from the last valuation date of June 30, 2022 to June 30, 2023. Actual asset values as of June 30, 2023 were reflected. A summary of results and description of assumptions and methods are included in this report.

The purposes of these roll-forward valuations are to (i) determine the employer contributions necessary to meet the Board’s funding policy for each System, (ii) disclose the funding assets and liability measures as of the valuation date, and (iii) review the current funded status of each System and assess the funded status as an appropriate measure for determining future actuarially determined contributions.

The Board and staff of the State of Alaska may use this report for the review of the operations of JRS and NGNMRS. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions due to failure to understand applicable assumptions, methodologies, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, Buck recommends requesting its advanced review any statement to be based on information contained in this report. Buck will accept no liability for any such statement made without its prior review.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes in assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of these valuations.

## Actuarial Assumptions and Methods

In lieu of collecting new participant data as of June 30, 2023 and performing a full actuarial valuation, the actuarial liabilities were projected or “rolled forward” from the June 30, 2022 valuation date to June 30, 2023 by assuming the actuarial assumptions during the year were exactly realized.

The actuarial value of assets was calculated as of June 30, 2023 using actual assets and cash flows during FY23. The asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.

All data, actuarial assumptions, methods, and plan provisions are the same as those shown in the June 30, 2022 valuation reports dated August 15, 2023 (JRS) and May 31, 2023 (NGNMRS), with the following exceptions:

- For JRS, the salary increase and pensioner benefit increase assumptions were modified effective June 30, 2023 to be 5% for FY23, 0% for FY24, 5% for FY25, 0% for FY26-FY28, and 3% per year thereafter to better reflect expected short-term experience.
- For JRS, the amounts included in the Normal Cost for administrative expenses were changed from \$102,000 to \$103,000 for pension and remained level at \$34,000 for healthcare, based on the most recent two years of actual administrative expenses paid from plan assets.
- For NGNMRS, the amount included in the Normal Cost for administrative expenses was changed from \$331,000 to \$327,000, based on the most recent two years of actual administrative expenses paid from plan assets.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of each System and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under each System. A description of the assumption-setting process is provided in the June 30, 2022 valuation reports. In our professional judgement, the combined effect of the assumptions is expected to have no significant bias. We certify that the assumptions and methods used for funding purposes meet the requirements of all applicable Actuarial Standards of Practice.

Actuarial Standards of Practice No. 27 (ASOP 27) and No. 35 (ASOP 35) require the actuary to disclose the information and analysis used to support the actuary’s determination that the assumptions selected by the plan sponsor do not significantly conflict with those that, in the actuary’s professional judgment, are reasonable for the purpose of the measurement. Buck provides advice on reasonable assumptions when performing periodic experience studies. The Board selects the assumptions used, and the signing actuaries review the assumptions annually through discussions with the Board staff and analysis of actuarial experience.

In the case of the Board’s selected expected return on assets, the signing actuaries have used economic information provided by Buck’s Investment Consulting and Financial Risk Management practices. Buck’s Capital Market Assumptions provide relevant expected returns, standard deviations, and correlations. Projected returns are then developed for the portfolio using the GEMS® Economic Scenario Generator from Conning. This sophisticated model uses a multifactor approach to create internally consistent, realistic economic scenarios for all asset classes that reflect the current economic environment as a starting point. Equity returns include stochastic volatility with jumps to reflect extreme, infrequent events. However, such scenarios do not typically impact the 5<sup>th</sup> through 95<sup>th</sup> percentiles. Corporate bond yields are generated by adding credit spreads to the corresponding zero-coupon Treasury yields. The credit spread is driven by several factors, including equity returns, and also contains a shock process to allow the model to generate

scenarios like the 2008 Financial Crisis. GEMS® does not, however, model specific risks such as war, pandemics, political risks, severe economic dislocations occurring with greater frequency or severity than predicted by the model, or the risk that relationships among macroeconomic variables may differ from those of the past. From these scenarios, a probabilistic model of expected returns is created, reflecting the duration of investment and the approximate allocation of assets in the portfolio to various asset classes. Under current calibrations, GEMS® will tend to show higher expected returns for longer durations and a greater divergence between arithmetic and geometric average returns at higher standard deviations of portfolio return.

Based on the actuaries' analysis, including consistency with other assumptions used in the valuation, the percentiles generated by the GEMS® model described above, and review of actuarial gain/loss analysis, the signing actuaries believe the assumptions, in their professional judgment, do not significantly conflict with what are reasonable for the purpose of the measurement.

### Funded Status

Where presented, references to “funded ratio”, “funded status”, and “unfunded actuarial accrued liability” typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded actuarial accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but make no assessment regarding the funded status of the plans if the plans were to settle (i.e. purchase annuities) for a portion or all of their liabilities.

### Summary of Results

The results of the June 30, 2023 roll-forward valuations are shown below (results from the June 30, 2022 valuations are shown for comparison purposes):

	June 30, 2022	June 30, 2023
<b>Judicial Retirement System</b>		
• Funded Status <sup>1</sup>		
○ Pension	101.6%	112.6%
○ Healthcare	228.7%	226.5%
• Employer/State Contribution Rates <sup>2</sup>		
○ Pension	52.49%	40.48%
○ Healthcare	<u>6.75%</u>	<u>6.93%</u>
○ Total	59.24%	47.41%
<b>National Guard and Naval Militia Retirement System</b>		
• Funded Status <sup>1</sup>	162.9%	160.1%
• Actuarially Determined Contribution, not less than zero <sup>3</sup>	\$ 0	\$ 0

<sup>1</sup> The funded status shown is based on the actuarial value of assets. The funded status is different based on the fair value of assets.

<sup>2</sup> The June 30, 2022 valuation determined the contribution rates for FY25. The June 30, 2023 valuation determines the contribution rates for FY26. Total contribution rates are not less than the Normal Cost rate.

<sup>3</sup> The June 30, 2022 valuation determined the contribution for FY25. The June 30, 2023 valuation determines the contribution for FY26.

The following table summarizes the FY23 actuarial gains/(losses). Net actuarial gains/losses decrease/increase the unfunded actuarial accrued liability versus what was expected based on the previous valuation. Figures in the tables below for JRS are combined for pension and healthcare.

	JRS	NGNMRS
Asset Gain/(Loss)	\$ 149,000	\$ (458,000)
Liability Gain/(Loss)	N/A	N/A
Healthcare Benefit Payment Gain/(Loss)	(169,000)	N/A
Contribution Gain/(Loss)	4,799,000	0
Administrative Expense Gain/(Loss)	<u>11,000</u>	<u>47,000</u>
Total Gain/(Loss)	\$ 4,790,000	\$ (411,000)

Other items that increased/(decreased) the actuarial accrued liability as of June 30, 2023 are shown below:

	JRS	NGNMRS
New Salary/Pensioner Benefit Increase Assumptions	\$ (17,196,000)	\$ N/A

### Risk Information

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the healthcare portion of JRS. Please see pages 16-19 of this report for further details regarding ASOP 51, as well as information on the Low-Default-Risk Obligation Measure (LDROM) required by Actuarial Standard of Practice No. 4 (ASOP 4).

### Use of Models

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries performing actuarial services that involve designing, developing, selecting, modifying, using, reviewing, or evaluating models. In addition to the GEMS® model disclosed above, Buck uses third-party software to perform actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of each plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to internally developed models that apply applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal models are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal models, extra checking and review are completed. Significant changes to the internal models that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Additional models used in valuing health benefits for JRS are described in Section 4.2 of the June 30, 2022 report dated August 15, 2023.

This report was prepared under the overall direction of David Kershner, who meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. He is a Fellow of the Society of Actuaries, an Enrolled Actuary, a Member of the American Academy of Actuaries, and a Fellow of the Conference of Consulting Actuaries.

We are available to discuss this report with you at your convenience. David can be reached at 602-803-6174 and Brett can be reached at 260-423-1072.

Respectfully submitted,



David J. Kershner, FSA, EA, MAAA, FCA  
Principal  
Buck, A Gallagher Company



Brett Hunter, ASA, EA, MAAA  
Senior Consultant  
Buck, A Gallagher Company

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.



Robert Besenhofer, ASA, MAAA, FCA  
Director  
Buck, A Gallagher Company

Attachments

cc: Mr. Kevin Worley, State of Alaska



# Judicial Retirement System

Funded Status as of June 30		2022	2023
<b>Pension</b>			
a. Actuarial Accrued Liability		\$ 227,227,808	\$ 215,813,907
b. Valuation Assets		<u>230,801,847</u>	<u>243,016,248</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)		\$ (3,574,039)	\$ (27,202,341)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)		101.6%	112.6%
e. Fair Value of Assets		\$ 227,181,866	\$ 239,742,591
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		100.0%	111.1%
<b>Healthcare</b>			
a. Actuarial Accrued Liability		\$ 17,864,257	\$ 19,234,976
b. Valuation Assets		<u>40,855,819</u>	<u>43,561,548</u>
c. Unfunded Actuarial Accrued Liability, (a) - (b)		\$ (22,991,562)	\$ (24,326,572)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)		228.7%	226.5%
e. Fair Value of Assets		\$ 40,267,620	\$ 43,039,373
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		225.4%	223.8%

Comparative Summary of Contribution Rates		FY 2025	FY 2026
<b>Pension</b>			
a. Normal Cost Rate Net of Member Contributions		35.32%	32.29%
b. Past Service Cost Rate		<u>17.17%</u>	<u>8.19%</u>
c. Total Employer/State Contribution Rate, (a) + (b), not less than (a)		52.49%	40.48%
<b>Healthcare</b>			
a. Normal Cost Rate		6.75%	6.93%
b. Past Service Cost Rate		<u>(10.19%)</u>	<u>(11.01%)</u>
c. Total Employer/State Contribution Rate, (a) + (b), not less than (a)		6.75%	6.93%
<b>Total</b>			
a. Normal Cost Rate Net of Member Contributions		42.07%	39.22%
b. Past Service Cost Rate		<u>17.17%</u>	<u>8.19%</u>
c. Total Employer/State Contribution Rate, (a) + (b)		59.24%	47.41%

## Judicial Retirement System (continued)

Actuarial Contributions as of June 30, 2023 for FY26	Pension	Healthcare
<b>Normal Cost Rate</b>		
1. Total Normal Cost	\$ 5,422,765	\$ 972,119
2. Base Salaries for Upcoming Fiscal Year	14,035,020	14,035,020
3. Normal Cost Rate, (1) ÷ (2)	38.64%	6.93%
4. Average Member Contribution Rate	6.35%	0.00%
5. Employer Normal Cost Rate, (3) - (4)	32.29%	6.93%
<b>Past Service Rate</b>		
1. Actuarial Accrued Liability	\$ 215,813,907	\$ 19,234,976
2. Valuation Assets	<u>243,016,248</u>	<u>43,561,548</u>
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$ (27,202,341)	\$ (24,326,572)
4. Funded Ratio, (2) ÷ (1)	112.6%	226.5%
5. Past Service Cost Amortization Payment	1,150,003	(1,545,624)
6. Base Salaries for Upcoming Fiscal Year	14,035,020	14,035,020
7. Past Service Rate, (5) ÷ (6)	8.19%	(11.01%)
<b>Total Employer / State Contribution Rate, not less than Normal Cost Rate</b>	<b>40.48%</b>	<b>6.93%</b>

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# Judicial Retirement System (continued)

## Schedule of Past Service Cost Amortizations - Pension

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability <sup>1</sup>	6/30/2002	4	\$ 5,864,449	\$ 2,894,036	\$ 770,670
FY03/04 Loss <sup>1</sup>	6/30/2004	6	855,068	562,111	104,003
Revaluation of Liabilities <sup>1</sup>	6/30/2005	7	9,115,451	6,589,591	1,066,626
FY05/06 Loss <sup>1</sup>	6/30/2006	8	18,186,558	14,164,135	2,047,207
FY07 Loss	6/30/2007	9	1,364,721	1,127,971	147,863
FY08 Gain	6/30/2008	10	(29,014,739)	(25,165,577)	(3,028,936)
FY09 Loss	6/30/2009	11	21,273,454	19,171,541	2,139,732
Change in Assumptions	6/30/2010	12	13,976,981	12,981,395	1,354,507
FY10 Loss	6/30/2010	12	6,474,780	6,013,578	627,470
FY11 Loss	6/30/2011	13	7,397,917	7,048,258	692,246
FY12 Loss	6/30/2012	14	11,916,371	11,578,829	1,076,647
FY13 Loss	6/30/2013	15	7,033,497	6,701,863	592,913
Change in Assumptions	6/30/2014	16	4,219,851	4,204,556	355,444
FY14 Gain	6/30/2014	16	(14,458,986)	(14,406,592)	(1,217,902)
FY15 Gain	6/30/2015	17	(3,325,706)	(3,335,671)	(270,474)
FY16 Gain	6/30/2016	18	(9,932,623)	(9,995,267)	(779,951)
FY17 Gain	6/30/2017	19	(1,137,538)	(1,145,106)	(86,244)
Change in Assumptions	6/30/2018	20	10,343,783	10,388,773	757,175
FY18 Gain	6/30/2018	20	(12,096,419)	(12,149,034)	(885,470)
Change in Assumptions	6/30/2019	21	(14,775,890)	(14,883,353)	(1,052,217)
FY19 Loss	6/30/2019	21	3,344,559	3,368,884	238,172
Change in Assumptions	6/30/2020	22	(21,604,253)	(21,778,605)	(1,496,681)
FY20 Loss	6/30/2020	22	5,424,705	5,468,482	375,808
FY21 Gain	6/30/2021	23	(11,633,233)	(11,713,960)	(784,029)
Change in Assumptions	6/30/2022	24	(1,189,628)	(1,194,461)	(77,999)
FY22 Gain	6/30/2022	24	(2,902,472)	(2,914,265)	(190,303)
Change in Assumptions	6/30/2023	25	(17,358,229)	(17,358,229)	(1,107,644)
FY23 Gain	6/30/2023	25	(3,426,224)	<u>(3,426,224)</u>	<u>(218,630)</u>
<b>Total</b>				<b>\$ (27,202,341)</b>	<b>\$ 1,150,003</b>

<sup>1</sup> The pension and healthcare split was done based on the ratio of unfunded actuarial accrued liability as of June 30, 2006.

# Judicial Retirement System (continued)

## Schedule of Past Service Cost Amortizations - Healthcare

Layer	Amortization Period		Balances		Beginning-of-Year Payment
	Date Created	Years Remaining	Initial	Outstanding	
Initial Unfunded Liability <sup>1</sup>	6/30/2002	4	\$ 2,295,257	\$ 1,132,684	\$ 301,629
FY03/04 Loss <sup>1</sup>	6/30/2004	6	334,660	220,001	40,705
Revaluation of Liabilities <sup>1</sup>	6/30/2005	7	3,567,649	2,579,064	417,461
FY05/06 Loss <sup>1</sup>	6/30/2006	8	7,117,943	5,543,627	801,246
FY07 Gain	6/30/2007	9	(810,073)	(669,542)	(87,769)
Change in Assumptions	6/30/2008	10	789,072	684,393	82,374
FY08 Gain	6/30/2008	10	(14,011,596)	(12,152,786)	(1,462,713)
FY09 Loss	6/30/2009	11	901,355	812,299	90,661
Change in Assumptions	6/30/2010	12	2,006,196	1,863,293	194,420
FY10 Gain	6/30/2010	12	(1,930,656)	(1,793,132)	(187,099)
FY11 Loss	6/30/2011	13	550,376	524,362	51,500
Change in Assumptions	6/30/2012	14	353,605	343,587	31,948
FY12 Gain	6/30/2012	14	(5,516,210)	(5,359,961)	(498,391)
FY13 Loss	6/30/2013	15	226,259	223,110	19,739
Change in Assumptions	6/30/2014	16	772,305	769,506	65,052
FY14 Gain	6/30/2014	16	(3,342,464)	(3,330,353)	(281,541)
FY15 Gain	6/30/2015	17	(1,416,996)	(1,421,242)	(115,242)
Change in Method	6/30/2016	18	(3,567,789)	(3,590,291)	(280,158)
FY16 Gain	6/30/2016	18	(425,711)	(428,396)	(33,429)
FY17 Gain	6/30/2017	19	(586,113)	(590,013)	(44,437)
Change in Assumptions/Methods/EGWP	6/30/2018	20	1,009,960	1,014,353	73,930
FY18 Gain	6/30/2018	20	(2,148,478)	(2,157,822)	(157,271)
Change in Assumptions	6/30/2019	21	126,754	127,674	9,026
FY19 Gain	6/30/2019	21	(155,028)	(156,155)	(11,040)
Change in Assumptions	6/30/2020	22	200,955	202,577	13,922
FY20 Gain	6/30/2020	22	(2,842,610)	(2,865,549)	(196,928)
FY21 Gain	6/30/2021	23	(1,754,192)	(1,766,365)	(118,225)
Change in Assumptions	6/30/2022	24	(802,844)	(806,106)	(52,639)
Medical/Prescription Drug Plan Changes	6/30/2022	24	(223,750)	(224,659)	(14,670)
FY22 Gain	6/30/2022	24	(1,845,814)	(1,853,313)	(121,022)
Change in Assumptions	6/30/2023	25	162,192	162,192	10,350
FY23 Gain	6/30/2023	25	(1,363,609)	(1,363,609)	(87,013)
<b>Total</b>				<b>\$ (24,326,572)</b>	<b>\$ (1,545,624)</b>

<sup>1</sup> The pension and healthcare split was done based on the ratio of unfunded actuarial accrued liability as of June 30, 2006.

## Judicial Retirement System (continued)

Changes in Fair Value of Assets During FY23		Pension	Healthcare
1. Fair Value of Assets as of June 30, 2022		\$ 227,181,866	\$ 40,267,620
2. Additions:			
a. Employee Contributions		\$ 906,106	\$ 0
b. Employer Contributions		7,518,356	921,731
c. State Appropriation		3,225,000	0
d. Interest and Dividend Income		3,643,436	655,621
e. Net Appreciation / Depreciation in Fair Value of Investments		14,066,948	2,525,508
f. Employer Group Waiver Plan		0	199,648
g. Other		0	4,725
h. Total Additions		\$ 29,359,846	\$ 4,307,233
3. Deductions:			
a. Medical Benefits		\$ 0	\$ 1,391,918
b. Retirement Benefits		16,032,039	0
c. Refund of Contributions		39,292	0
d. Investment Expenses		629,801	110,878
e. Administrative Expenses		97,989	32,684
f. Total Deductions		\$ 16,799,121	\$ 1,535,480
4. Fair Value of Assets as of June 30, 2023		\$ 239,742,591	\$ 43,039,373
5. Approximate Fair Value Investment Return Rate during FY23 Net of Investment Expenses		7.6%	7.7%

## Judicial Retirement System (continued)

Development of Actuarial Value of Assets	Pension	Healthcare
1. Deferral of Investment Gain / (Loss) for FY23		
a. Fair Value of Assets as of June 30, 2022	\$ 227,181,866	\$ 40,267,620
b. Contributions	11,649,462	921,731
c. Employer Group Waiver Plan	0	199,648
d. Benefit Payments	16,071,331	1,391,918
e. Administrative Expenses	97,989	32,684
f. Actual Investment Return (net of investment expenses)	17,080,583	3,074,976
g. Expected Return Rate (net of investment expenses)	7.25%	7.25%
h. Expected Return, Weighted for Timing	16,380,049	2,908,603
i. Investment Gain / (Loss) for the Year, (f) - (h)	700,534	166,373
2. Actuarial Value as of June 30, 2023		
a. Fair Value as of June 30, 2023	\$ 239,742,591	\$ 43,039,373
b. Deferred Investment Gain / (Loss)	(3,273,657)	(522,175)
c. Preliminary Actuarial Value at June 30, 2023, (a) - (b)	243,016,248	43,561,548
d. Upper Limit: 120% of Fair Value as of June 30, 2023	287,691,109	51,647,248
e. Lower Limit: 80% of Fair Value as of June 30, 2023	191,794,073	34,431,498
f. Actuarial Value as of June 30, 2023, (c) limited by (d) and (e)	243,016,248	43,561,548
3. Ratio of Actuarial Value of Assets to Fair Value of Assets	101.4%	101.2%
4. Approximate Actuarial Value Investment Return Rate during FY23 Net of Investment Expenses	7.3%	7.4%

## Judicial Retirement System (continued)

Pension				
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years
June 30, 2019	\$ (2,647,188)	\$ (2,117,751)	\$ (529,437)	\$ 0
June 30, 2020	(6,148,327)	(3,688,995)	(1,229,666)	(1,229,666)
June 30, 2021	42,620,191	17,048,076	8,524,038	17,048,077
June 30, 2022	(32,754,159)	(6,550,832)	(6,550,832)	(19,652,495)
June 30, 2023	<u>700,534</u>	<u>0</u>	<u>140,107</u>	<u>560,427</u>
<b>Total</b>	<b>\$ 1,771,051</b>	<b>\$ 4,690,498</b>	<b>\$ 354,210</b>	<b>\$ (3,273,657)</b>

Healthcare				
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years
June 30, 2019	\$ (409,783)	\$ (327,827)	\$ (81,956)	\$ 0
June 30, 2020	(1,023,945)	(614,367)	(204,789)	(204,789)
June 30, 2021	7,559,703	3,023,882	1,511,940	3,023,881
June 30, 2022	(5,790,607)	(1,158,121)	(1,158,121)	(3,474,365)
June 30, 2023	<u>166,373</u>	<u>0</u>	<u>33,275</u>	<u>133,098</u>
<b>Total</b>	<b>\$ 501,741</b>	<b>\$ 923,567</b>	<b>\$ 100,349</b>	<b>\$ (522,175)</b>

# National Guard and Naval Militia Retirement System

Funded Status as of June 30	2022	2023
a. Actuarial Accrued Liability	\$ 28,366,668	\$ 28,928,732
b. Valuation Assets	46,215,854	46,312,767
c. Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (17,849,186)	\$ (17,384,035)
d. Funded Ratio based on Valuation Assets, (b) ÷ (a)	162.9%	160.1%
e. Fair Value of Assets	\$ 44,088,041	\$ 44,501,184
f. Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	155.4%	153.8%

Actuarial Determined Contribution Amounts	FY 2025	FY 2026
a. Normal Cost	\$ 690,172	\$ 690,172
b. Administrative Expense Load	331,000	327,000
c. Past Service Cost	(2,691,240)	(2,621,106)
d. Total Annual Contribution, (a) + (b) + (c), not less than 0	\$ 0	\$ 0

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# National Guard and Naval Militia Retirement System (continued)

## Changes in Fair Value of Assets During FY23

1. Fair Value of Assets as of June 30, 2022	\$ 44,088,041
2. Additions:	
a. Employer Contributions	\$ 0
b. Investment Income	2,551,427
c. Other	<u>0</u>
d. Total Additions	\$ 2,551,427
3. Deductions:	
a. Retirement Benefits	\$ 1,745,217
b. Investment Expenses	98,026
c. Administrative Expenses	<u>295,041</u>
d. Total Deductions	\$ 2,138,284
4. Fair Value of Assets as of June 30, 2023	\$ 44,501,184
5. Approximate Fair Value Investment Return Rate during FY23 Net of Investment Expenses	5.7%

# National Guard and Naval Militia Retirement System (continued)

## Development of Actuarial Value of Assets

1. Deferral of Investment Gain / (Loss) for FY23		
a. Fair Value of Assets as of June 30, 2022	\$	44,088,041
b. Contributions		0
c. Benefit Payments		1,745,217
d. Administrative Expenses		295,041
e. Actual Investment Return (net of investment expenses)		2,453,401
f. Expected Return Rate (net of investment expenses)		5.75%
g. Expected Return, Weighted for Timing		2,473,039
h. Investment Gain / (Loss) for the Year, (e) - (g)		(19,638)
2. Actuarial Value as of June 30, 2023		
a. Fair Value as of June 30, 2023	\$	44,501,184
b. Deferred Investment Gain / (Loss)		(1,811,583)
c. Preliminary Actuarial Value at June 30, 2023, (a) - (b)		46,312,767
d. Upper Limit: 120% of Fair Value as of June 30, 2023		53,401,421
e. Lower Limit: 80% of Fair Value as of June 30, 2023		35,600,947
f. Actuarial Value as of June 30, 2023, (c) limited by (d) and (e)		46,312,767
3. Ratio of Actuarial Value of Assets to Fair Value of Assets		104.1%
4. Approximate Actuarial Value Investment Return Rate during FY23 Net of Investment Expenses		4.7%

Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years
June 30, 2019	\$ (407,413)	\$ (325,932)	\$ (81,481)	\$ 0
June 30, 2020	(685,847)	(411,507)	(137,169)	(137,171)
June 30, 2021	6,594,160	2,637,664	1,318,832	2,637,664
June 30, 2022	(7,160,610)	(1,432,122)	(1,432,122)	(4,296,366)
June 30, 2023	(19,638)	0	(3,928)	(15,710)
<b>Total</b>	<b>\$ (1,679,348)</b>	<b>\$ 468,103</b>	<b>\$ (335,868)</b>	<b>\$ (1,811,583)</b>

# Risk Information

Funding future retirement benefits prior to when those benefits become due involves assumptions regarding future economic and demographic experience. These assumptions are applied to calculate actuarial liabilities, current contribution requirements, and the funded status of the plans. However, to the extent future experience deviates from the assumptions used, variations will occur in these calculated values. These variations create risk to the plans. Understanding the risks to the funding of the plans is important.

Actuarial Standard of Practice No. 51 (ASOP 51)<sup>1</sup> requires certain disclosures of potential risks to the plans and provides useful information for intended users of actuarial reports that determine plan contributions or evaluate the adequacy of specified contribution levels to support benefit provisions.

Under ASOP 51, risk is defined as the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience.

It is important to note that not all risk is negative, but all risk should be understood and accepted based on knowledge, judgement, and educated decisions. Future measurements may deviate in ways that produce positive or negative financial impacts to the plan.

In the actuary's professional judgment, the following risks may reasonably be anticipated to significantly affect the pension plans' future financial condition and contribution requirements.

- Investment Risk – potential that the investment return will differ from the rate assumed in the actuarial valuation (7.25% for JRS and 5.75% for NGNMRS)
- Contribution Risk – potential that actual contributions will differ from actuarially determined contributions
- Long-Term Return on Investment Risk – potential that changes in long-term capital market assumptions or the plan's asset allocation will create the need to update the long-term return on investment assumption
- Longevity Risk – potential that participants live longer than projected under valuation mortality assumptions
- Salary Increase Risk<sup>2</sup> – potential that future salaries will differ from the valuation assumptions
- Inflation Risk<sup>2</sup> – potential that the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage will differ from the rate assumed in the actuarial valuation (2.50% for JRS)
- Other Demographic Risk – potential that other demographic experience will differ from the valuation assumptions

The following information is provided to comply with ASOP 51 and furnish beneficial information on potential risks to the plan. This list is not all-inclusive. It is an attempt to identify the more significant risks and how those risks might affect the results shown in this report.

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<sup>1</sup> ASOP 51 does not apply to the healthcare portion of JRS. Accordingly, all comments in this section relate to the pension portion of JRS and to NGNMRS.

<sup>2</sup> Salary increase risk and inflation risk apply to JRS only.

Note that ASOP 51 does not require the actuary to evaluate the ability or willingness of the plan sponsor to make contributions to the plans when due, or to assess the likelihood or consequences of potential future changes in law. In addition, this valuation report is not intended to provide investment advice or to provide guidance on the management or reduction of risk.

## Assessment of Risks

### Investment Risk

Plan costs are very sensitive to the market return.

- Any return on assets lower than assumed will increase costs.
- The plans use an actuarial value of assets that smooths gains and losses on market returns over a five-year period to help control some of the volatility in costs due to investment risk.
- Historical experience of actual returns is shown in Section 2.5 (JRS) and Section 2.4 (NGNMRS) of the June 30, 2022 reports dated August 15, 2023 (JRS) and May 31, 2023 (NGNMRS). This historical experience illustrates how returns can vary over time.

The plans invest in diversified portfolios of assets with the objective of maximizing investment returns at reasonable levels of risk. Actuarial Standard of Practice No. 4 (ASOP 4) requires the actuary to disclose a Low-Default-Risk Obligation Measure (LDRM) of each plan's pension liabilities and provide commentary to help the intended users of this report understand the significance of the LDRM with respect to funded status, contributions, and participant benefit security.

The LDRM for each plan is based on a discount rate derived from low-default-risk fixed income securities whose cash flows are reasonably consistent with the pattern of pension benefits expected to be paid in the future. The LDRM amounts shown here represent what the plans' pension liabilities would be if each plan invested its assets solely in a portfolio of high-quality bonds whose cash flows approximately match future pension benefit payments. Consequently, the difference between the LDRM and the Actuarial Accrued Liability represents the taxpayer savings from investing in a diversified portfolio of assets versus only investing in high-quality bonds. Furthermore, this difference also represents the cost of reducing investment risk.

As of June 30, 2023, the LDRM for the JRS pension plan is \$260.3 million based on an interest rate of 5.37%. As of the same date, the LDRM for NGNMRS is \$30.1 million based on an interest rate of 5.34%. The interest rates used for the LDRM were determined separately for each plan by calculating a single equivalent discount rate using projected pension benefit payments and the Buck Above Median Yield Curve as of June 30, 2023. Please note that the interest rates used for the LDRM are based on bond yields as of the measurement and will therefore vary for different measurement dates. For NGNMRS, the LDRM is also based on lump sums calculated at an interest rate of 5.34%. All other assumptions are the same as those used for funding purposes.

Actuaries play a role in helping to determine funding methods and policies that can achieve affordable and appropriate contributions and risk management. The funded status based on the Actuarial Accrued Liability, as well as the actuarially determined contributions, are calculated using the expected return on assets, which reflects the actual investment portfolio. Since the assets are not invested solely in an all-bond portfolio, the LDRM does not indicate a plan's pension funded status or progress, nor does it provide information on necessary plan contributions.

Regarding participant benefit security, if a plan were to be funded on an LDRM basis, participant benefits currently accrued as of the measurement date may be considered more secure, since the investment risk may be significantly reduced. However, the fact that assets are invested in a diversified portfolio does not

mean that the participant benefits are not secure. Security of participant benefits relies on a combination of the assets in the plan, the investment returns generated on those assets, and the promise of future contributions from the plan sponsor. Reducing investment risk by investing solely in bonds may significantly increase the actuarially determined contributions, and therefore increase contribution risk by decreasing the ability of the plan sponsor to make necessary contributions to fund the benefits. Unnecessarily high contribution requirements in the near term may not be affordable and could imperil plan sustainability and benefit security. Participant benefits will remain secure if reasonable and appropriate contributions with managed risk are calculated and paid.

### **Contribution Risk**

There is a risk to the plans when the employer's and/or State's actual contribution amount and the actuarially determined contribution differ.

- If the actual contributions are lower than the actuarially determined contributions, the plans may not be sustainable in the long term.
- Any underpayment of the contribution will increase future contribution amounts to help pay off the additional Unfunded Actuarial Accrued Liability associated with the underpayment(s).
- As long as the Board consistently adopts the actuarially determined contributions, this risk is mitigated due to Alaska statutes requiring the State to contribute additional funds necessary to pay the total contributions adopted by the Board.

### **Long-Term Return on Investment Risk**

Inherent in the long-term return on investment assumption is the expectation that the current rate will be used until the last benefit payment of the plan is made. There is a risk that sustained changes in economic conditions, changes in long-term future capital market assumptions, or changes to the plans' asset allocations will necessitate an update to the long-term return on investment assumption used.

- Under a lower long-term return on investment assumption, less investment return is available to pay plan benefits. This may lead to a need for increased employer contributions.
- The liabilities will be higher at a lower assumed rate of return because future benefits will have a lower discount rate applied when calculating the present value.
- A 1% decrease in the long-term return on investment assumption will increase the actuarial accrued liability by approximately 10% for JRS and 9% for NGNMRS.

## **Longevity Risk**

Plan costs will be increased as participants are expected to live longer.

- Benefits are paid over a longer lifetime when life expectancy is expected to increase. The longer duration of payments leads to higher liabilities.
- Health care has been improving, which affects the life expectancy of participants. As health care improves, leading to longer life expectancies, costs to the plans could increase.
- The mortality assumptions for the plans mitigate this risk by assuming future improvement in mortality. However, any improvement in future mortality greater than that expected by the current mortality assumptions would lead to increased costs for the plans.

JRS provides cost-of-living adjustments on retirement benefits (based on salary changes of sitting judges) that increase longevity risk because members who live longer than expected will incur more benefit payment increases than expected and therefore increase costs.

## **Salary Increase Risk<sup>1</sup>**

Plan costs will be increased if actual salary increases are larger than expected.

- Higher-than-expected salary increases will produce higher benefits.
- The higher benefits may be partially offset by increased employee contributions due to higher salaries.
- If future payroll grows at a rate different than assumed, contributions as a percentage of payroll will be affected.

## **Inflation Risk<sup>1</sup>**

Inflation risk may be associated with the interaction of inflation with other assumptions, but this is not significant as a standalone assumption, and therefore is considered as part of the associated assumption risk instead of being discussed here.

## **Other Demographic Risk**

The plans are subject to risks associated with other demographic assumptions (e.g., retirement and termination). Differences between actual and expected experience for these assumptions tend to have less impact on the overall costs of the plans. The demographic assumptions used in the valuations are re-evaluated regularly as part of the four-year experience studies to ensure the assumptions are consistent with long-term expectations.

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<sup>1</sup> Salary increase risk and inflation risk apply to JRS only.



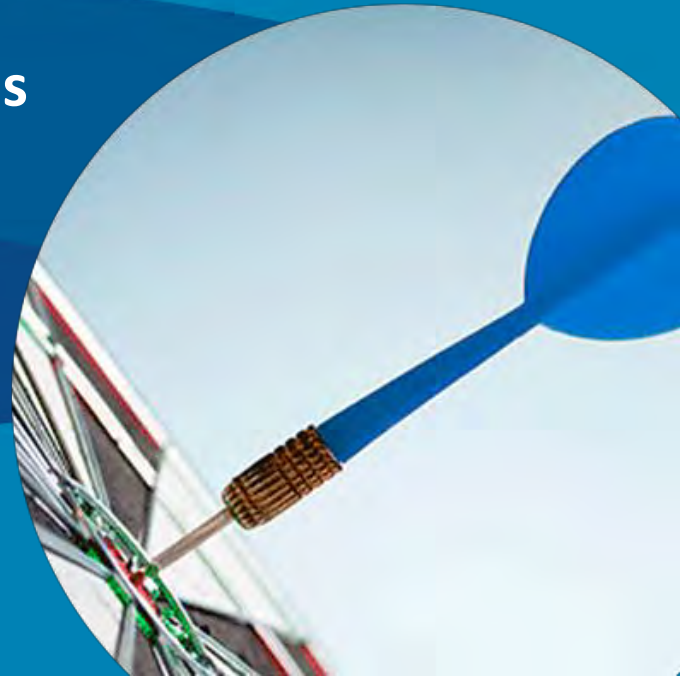
# Alaska Retirement Management Board Actuarial Committee

## Actuarial Review of June 30, 2023 Valuations

**Paul Wood, ASA, FCA, MAAA**

**Bill Detweiler, ASA, EA, FCA, MAAA**

**March 5, 2024**



# Review of the June 30, 2023 Actuarial Valuation

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- ASOP #4 Review
- Claims and Enrollment Review
- PERS & TRS Gain/Loss Review
- PERS & GRS Test Life Review
- PRPA Strategies to Consider
- JRS/NGNMRS Roll-Forward Review



# ASOP #4 Review

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- Updated standard of practice first effective with the June 30, 2023 valuation reports
- We would like to highlight significant changes in the updated standard
  - Amortization Methods
    - Each amortization layer is expected to produce amortization payments that fully amortize the layer within a reasonable time period or reduce the outstanding balance by a reasonable amount each year
    - Total amortization payments are expected to fully amortize the UAAL within a reasonable time period or reduce the UAAL by a reasonable amount within a sufficiently short period
    - The actuary should assess whether the UAAL is expected to be fully amortized
    - ***The amortization methods used in the valuations meet this standard***

# ASOP #4 Review (cont'd)

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- Reasonable Actuarially Determined Contribution
  - Required to calculate and disclose a reasonable actuarially determined contribution
  - Various criteria used to determine a reasonable actuarially determined contribution
  - ***The actuarially determined contribution calculated in the valuations meet this standard***
  - ***We would recommend Buck make an affirmative statement in the valuation reports that the contribution calculation is reasonable according to ASOP #4***

# ASOP #4 Review (cont'd)

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## – Other significant changes

- Additional assessments of the PERS's contribution allocation procedure or funding policy
- Performance of a gain and loss analysis
- Guidance regarding contribution lags
- ***The actuarial valuations satisfy the standard in these regards (and has for many years now)***
- ***May want to state that incorporating an adjustment for the lag in contributions for JRS pension was considered***

# ASOP #4 Review (cont'd)

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## – Low Default Risk Obligation (LDRROM)

- The actuary should calculate and disclose an LDRROM when performing a funding valuation
- The actuary should use an immediate gain actuarial cost method (e.g., entry age normal)
- The actuary should select a discount rate or discount rates derived from low-default-risk fixed income securities whose cash flows are reasonably consistent with the pattern of benefits expected to be paid in the future
- The actuary should provide commentary to help the intended user (usually a Board of Trustees for a public pension plan) understand the significance of the LDRROM

# ASOP #4 Review (cont'd)

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## – Low Default Risk Obligation (LDRROM)

- LDRROM in the Valuation Reports calculated using a discount rate of 5.35% based on the Buck Above Median Yield Curve as of June 30, 2023

LDRROM Disclosure (\$'s in billions)			
	Actuarial Accrued	Low Default Risk	
	Liability	Obligation Measure	Percent Change
PERS DB	\$16.8	\$20.6	23%
TRS DB	\$8.0	\$9.8	23%

- ***The discount rate selected is reasonable, as is the change in the liability figure***
- ***Therefore, the PERS DB and TRS DB valuation reports meet this standard***

# Claims and Enrollment Review

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- We reviewed Buck's development of the Per Capita Claims Costs (PCCC)
- There was unfavorable medical claims experience and prescription drug experience, meaning the PCCC increased more than expected and EGWP subsidies increased less than expected
  - Pre-Medicare prescription drug experience increased less than expected, partially offsetting some of this unfavorable experience
- Overall, there were liability losses

# Claims and Enrollment Review

## *PCCC Claims Development*

- Overall, we found the development of the PCCC to be reasonable
- The table below shows the final PCCC used in the valuation, as confirmed through test life checking
- It also compares the PCCC used this year to those used last year

Per Capita Claims Cost (Age 65)								
	Medical				Prescription Drugs			
	June 30, 2022 Valuation	June 30, 2023 Valuation	Change	Expected Change	June 30, 2022 Valuation	June 30, 2023 Valuation	Change	Expected Change
Pre-Medicare	\$ 15,706	\$ 17,338	10.4%	7.0%	\$ 3,712	\$ 3,947	6.3%	7.5%
Medicare Parts A & B	\$ 1,625	\$ 1,761	8.4%	5.5%	\$ 3,907	\$ 4,300	10.1%	7.5%
Medicare Part B Only	\$ 5,363	\$ 5,812	8.4%	5.5%	\$ 3,907	\$ 4,300	10.1%	7.5%
Medicare Part D – EGWP	N/A	N/A	N/A	N/A	\$ 1,309	\$ 1,267	-3.2%	7.5%

# Gains and Losses Review

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- First year of experience under new assumptions
  - Most assumption changes appear to be working correctly, but want multiple years of experience
- After large retiree medical gains for six years in a row, experience losses this year
  - OPEB coverage counts were noticeably different
    - Due to new Aetna reporting
    - Had mostly offsetting gain/loss impacts
- Large PRPA losses - We have some strategies the Board could consider if the PRPA volatility is a concern
- Metcalfe transfers
  - Liability losses on DB side and liability gains on DCR side
  - Only liability losses known, but will be offset by assets gains

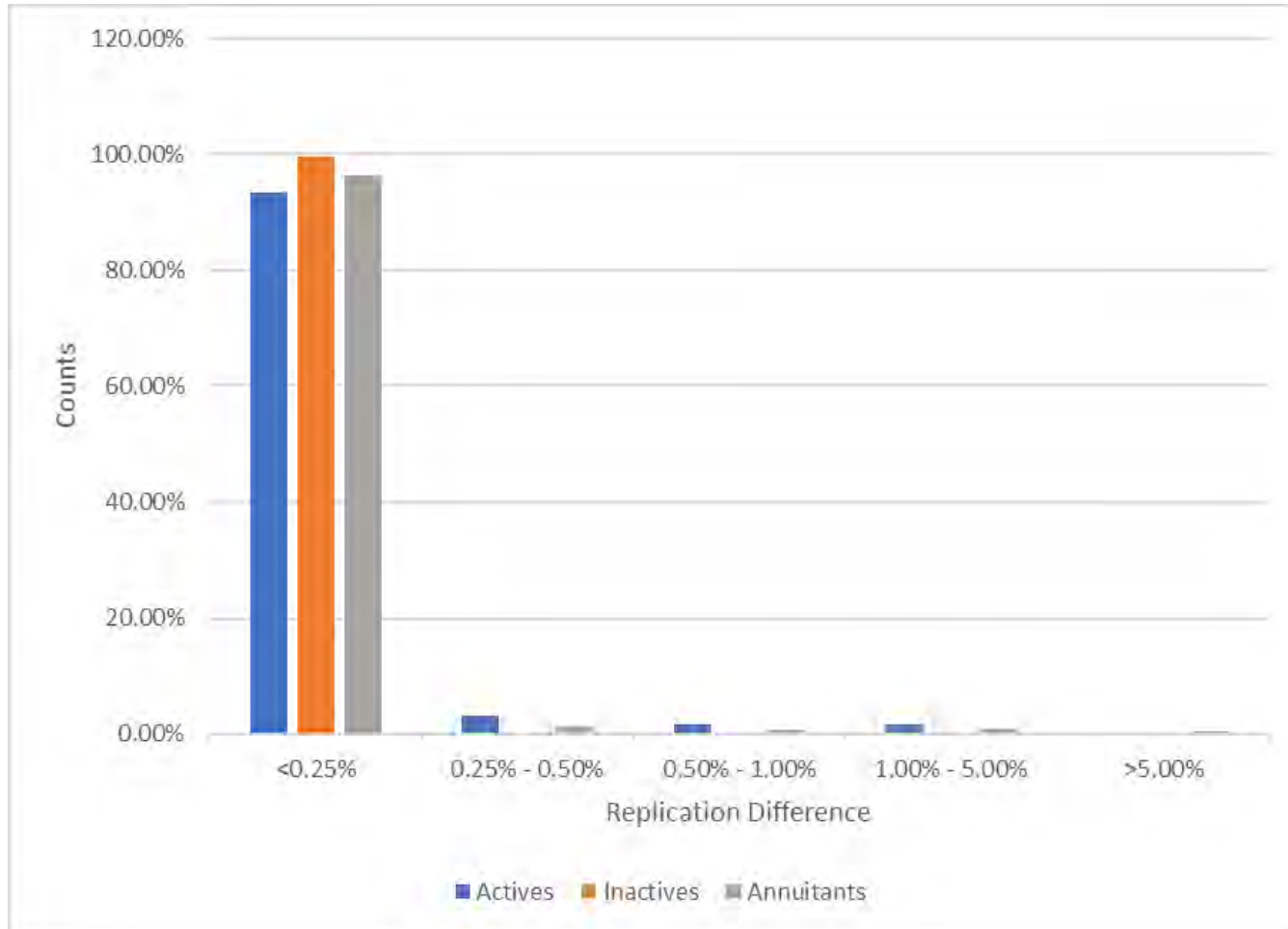


# Test Life Review - Process

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- For a sample group we examine the following:
  - Data inputs
  - Benefit amounts
  - Liability calculations
- The sample lives tell us if the assumptions are correctly employed
- They tell us if the plan provisions are valued correctly
- The full replication completed with new assumptions last year greatly helped select test lives this year

# Test Life Review – Picking Test Lives



# Test Life Review - Materiality

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- Materiality Standards
  - Actuaries look to the Actuarial Standards of Practice
    - “An item or a combination of related items is material if its omission or misstatement could influence a decision of an intended user”
  - Relies heavily on the professional judgement of the actuary

# Test Life Review - Findings

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- We had 8 findings related to data, assumptions, methods and calculations
  - Most were unique to characteristics of the test lives chosen
- We believe all of these findings are immaterial according to the standard discussed earlier and, as long as Buck and the Board agree, recommend they be included in the next valuation
  - 2 of the findings were already included in the current valuation

# Test Life Review - Findings

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- **Finding #1 – Certain Period Calculations for PERS**
  - We were unable to match the certain period calculation for a PERS active test life
  - We asked Buck for additional details and they identified an issue with their calculations, which they updated and resulted in a gain this year of \$145k
- **Finding #2 – Duplicate Spouse Records**
  - One of the inactive test lives we requested was previously being valued as both the spouse of a current retiree and as a deferred retiree
  - Buck updated their process to only value members in this situation once, which results in gains this year of \$70.2 million for PERS and \$32.3 million for TRS
- **Finding #3 – No Retirement Decrement**
  - Buck was not applying a retirement decrement to a TRS active employee who is eligible for unreduced retirement
  - Retirement decrements should be applied at every age active employees are eligible to retire
  - Buck confirmed this finding

# Test Life Review - Findings

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- **Finding #4 – PERS PF DB Deferred Vested Benefit**
  - We couldn't match the accrued benefit amount Buck was valuing at the assumed retirement age
  - Buck confirmed they were incorrectly applying an ERF
- **Finding #5 – PERS DCR Disability Benefit**
  - We couldn't match the accrued benefit amount Buck was valuing at the future retirement date
  - Buck confirmed they were calculating the benefit as if the service reported is as of the date of disability, but it should be calculated as if the service reported is as of the valuation date
  - This was one of our findings two years ago

# Test Life Review - Findings

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- **Finding #6 – Medicare Part B Only Assumption**

- 2% of actives hired before April 1, 1986 are assumed to be Medicare Part B Only, but one of the test lives fell into this category and was using a 0% assumption
- Buck confirmed the assumption was not applied properly to this person

- **Finding #7 – Spouse Participation Rates**

- Spouse participation rates should be based on the member age, but all test lives were one year off
  - Males members are assumed to have female spouses 3 years young, and females members are assumed to have male spouses 2 years older
- Buck confirmed the age differences were flipped

- **Finding #8 – DCR Disability Participation Rate**

- All DCR disability benefits had a 94% participation rate being applied
- Buck confirmed this was an old assumption and should be 100% now

# Test Life Review – Summary

## PERS DB Pension

PERS DB - Active Test Case 1 - Others Tier 2			
<i>Basic Data:</i>	<u>Current Age</u>	<u>Credited Service</u>	<u>Gender</u>
	58.4	6.5	Male
Present Value of Benefits (PVB)	GRS	Buck	% Diff
Total Retirement PVB	217,273	217,273	0.0%
Total Withdrawal PVB	-	-	0.0%
Total Death PVB	2,152	2,152	0.0%
Total Disability PVB	-	-	0.0%
<b>GRAND TOTAL PVB</b>	<b>219,424</b>	<b>219,425</b>	<b>0.0%</b>

PERS DB - Active Test Case 2 - Others Tier 3			
<i>Basic Data:</i>	<u>Current Age</u>	<u>Credited Service</u>	<u>Gender</u>
	51.3	7.3	Female
Present Value of Benefits (PVB)	GRS	Buck	% Diff
Total Retirement PVB	127,639	127,639	0.0%
Total Withdrawal PVB	-	-	0.0%
Total Death PVB	1,159	1,159	0.0%
Total Disability PVB	-	-	0.0%
<b>GRAND TOTAL PVB</b>	<b>128,798</b>	<b>128,798</b>	<b>0.0%</b>

PERS DB - Active Test Case 3 - Peach Officer/Firefighter Tier 3			
<i>Basic Data:</i>	<u>Current Age</u>	<u>Credited Service</u>	<u>Gender</u>
	54.2	7.2	Male
Present Value of Benefits (PVB)	GRS	Buck	% Diff
Total Retirement PVB	393,720	393,720	0.0%
Total Withdrawal PVB	5,847	5,846	0.0%
Total Death PVB	9,006	9,006	0.0%
Total Disability PVB	1,771	1,771	0.0%
<b>GRAND TOTAL PVB</b>	<b>410,343</b>	<b>410,342</b>	<b>0.0%</b>

PERS DB - Inactive Test Cases			
Present Value of Benefits (PVB)	GRS	Buck	% Diff
PERS Peace Officer/Firefighter - Retiree	621,257	621,257	0.0%
PERS Peace Officer/Firefighter - DV	777,164	777,164	0.0%
PERS Peace Officer/Firefighter - Disability	860,088	755,859	13.8%
PERS Others - Retiree	19,475	19,475	0.0%
PERS Others - DV	40,432	40,432	0.0%
PERS Others - Disability	52,907	52,912	0.0%





# Test Life Review – Summary

## TRS DB Pension

TRS DB - Active Test Case 1 - Tier 1			
<i>Basic Data:</i>	<u>Current Age</u>	<u>Credited Service</u>	<u>Gender</u>
	75.4	39.0	Female
Present Value of Benefits (PVB)	GRS	Buck	% Diff
<i>Total Retirement PVB</i>	813,629	813,761	0.0%
<i>Total Withdrawal PVB</i>	-	-	0.0%
<i>Total Death PVB</i>	4,625	4,640	-0.3%
<i>Total Disability PVB</i>	-	-	0.0%
<b>GRAND TOTAL PVB</b>	<b>818,254</b>	<b>818,401</b>	<b>0.0%</b>

TRS DB - Active Test Case 2 - Tier 2			
<i>Basic Data:</i>	<u>Current Age</u>	<u>Credited Service</u>	<u>Gender</u>
	51.2	26.5	Female
Present Value of Benefits (PVB)	GRS	Buck	% Diff
<i>Total Retirement PVB</i>	795,231	792,150	0.4%
<i>Total Withdrawal PVB</i>	-	-	0.0%
<i>Total Death PVB</i>	2,184	2,477	-11.8%
<i>Total Disability PVB</i>	-	-	0.0%
<b>GRAND TOTAL PVB</b>	<b>797,415</b>	<b>794,627</b>	<b>0.4%</b>

TRS DB - Active Test Case 3 - Tier 2			
<i>Basic Data:</i>	<u>Current Age</u>	<u>Credited Service</u>	<u>Gender</u>
	48.9	19.4	Male
Present Value of Benefits (PVB)	GRS	Buck	% Diff
<i>Total Retirement PVB</i>	635,439	635,439	0.0%
<i>Total Withdrawal PVB</i>	64,202	64,201	0.0%
<i>Total Death PVB</i>	5,077	5,078	0.0%
<i>Total Disability PVB</i>	1,709	1,710	0.0%
<b>GRAND TOTAL PVB</b>	<b>706,428</b>	<b>706,427</b>	<b>0.0%</b>

TRS DB - Inactive Test Cases			
Present Value of Benefits (PVB)	GRS	Buck	% Diff
<i>TRS - Retiree - Female, Tier 2</i>	714,007	714,007	0.0%
<i>TRS - Beneficiary - Male, Tiers 1 &amp; 2</i>	253,895	253,895	0.0%
<i>TRS - Deferred Vested - Female, Tier 1</i>	203,758	203,777	0.0%



# Test Life Review – Summary

## PERS Retiree Health

<b>Actives</b>	<b>Test Case 1 - Other Tier 2</b>			<b>Test Case 2 - Other Tier 3</b>			<b>Test Case 3 - PF Tier 3</b>		
<b>Basic Data:</b>									
Sex	Male			Female			Male		
Current Age	58.36			51.29			54.25		
Current Credited Service	6.54			7.32			7.23		
<b>Present Value of Benefits (PVB)</b>	<b>GRS*</b>	<b>Buck</b>	<b>% Diff</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
<b>Retirement:</b>									
Tier x <Member>	161,267	161,267	0.0%	129,935	129,935	0.0%	139,728	133,941	4.3%
Tier x <Spouse>	125,656	123,036	2.1%	52,256	49,763	5.0%	133,715	124,774	7.2%
Contrib Tier x <Member>	(365)	(365)	0.0%	(1,073)	(1,073)	0.0%	(1,889)	(2,103)	-10.2%
Contrib Tier x <Spouse>	(219)	(602)	-63.5%	(534)	(826)	-35.4%	(1,426)	(1,589)	-10.2%
Post 65 Part D Tier x <Member>	(20,399)	(20,399)	0.0%	(15,944)	(15,944)	0.0%	(16,467)	(15,803)	4.2%
Post 65 Part D Tier x <Spouse>	(12,644)	(12,644)	0.0%	(7,530)	(7,530)	0.0%	(12,576)	(12,069)	4.2%
<b>Total Retirement PVB</b>	<b>253,296</b>	<b>250,294</b>	<b>1.2%</b>	<b>157,111</b>	<b>154,327</b>	<b>1.8%</b>	<b>241,084</b>	<b>227,151</b>	<b>6.1%</b>

<b>Inactives - PVB</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
PERS Peace Officer/Firefighter - Retiree	297,252	297,252	0.0%
PERS Peace Officer/Firefighter - Beneficiary	197,560	197,560	0.0%
PERS Peace Officer/Firefighter - DV	348,473	348,473	0.0%
PERS Others - Retiree	102,201	102,201	0.0%
PERS Others - Beneficiary	25,415	25,415	0.0%
PERS Others - DV*	401,444	401,444	0.0%



# Test Life Review – Summary

## TRS Retiree Health

<b>Actives</b>	<b>Test Case 1 - Tier 1</b>			<b>Test Case 2 - Tier 2</b>			<b>Test Case 3 - Tier 2</b>		
<i>Basic Data:</i>									
Sex	Female			Male			Female		
Current Age	75.39			48.90			51.20		
Current Credited Service	39.00			19.40			26.50		
<b>Present Value of Benefits (PVB)</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
<i>Retirement:</i>									
Tier x <Member>	97,910	96,543	1.4%	163,491	163,491	0.0%	248,389	235,936	5.3%
Tier x <Spouse>	39,339	38,784	1.4%	116,375	115,299	0.9%	108,691	102,445	6.1%
Post 65 Part D Tier x <Member>	(18,097)	(18,097)	0.0%	(15,742)	(15,742)	0.0%	(21,199)	(21,157)	0.2%
Post 65 Part D Tier x <Spouse>	(7,226)	(7,226)	0.0%	(9,373)	(9,373)	0.0%	(10,192)	(10,172)	0.2%
Contrib <Member>	-	-	0.0%	(1,219)	(1,219)	0.0%	-	-	0.0%
Contrib <Spouse>	-	-	0.0%	(734)	(734)	0.0%	-	-	0.0%
<b>Total Retirement PVB</b>	<b>111,926</b>	<b>110,005</b>	<b>1.7%</b>	<b>252,798</b>	<b>251,722</b>	<b>0.4%</b>	<b>325,688</b>	<b>307,052</b>	<b>6.1%</b>

<b>Inactives - PVB</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
TRS - Retiree - Female, Tier 2	228,882	228,882	0.0%
TRS - Beneficiary - Male, Tier 2*	151,866	151,866	0.0%
TRS - Deferred Vested - Female, Tier 1	351,702	351,702	0.0%



# Test Life Review – Summary

## *PERS and TRS DCR Occupational Death & Disability*

<b>DCR Active Test Case 1 PERS Others</b>			
<u>Basic Data:</u>	<u>Current Age</u>	<u>Credited Service</u>	<u>Sex</u>
	38.56	15.06	Female
<b>Present Value of Benefits (PVB)</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
Total Disability PVB	561	561	0.0%
Total Death PVB	213	213	0.0%
<b>GRAND TOTAL PVB</b>	<b>774</b>	<b>774</b>	<b>0.0%</b>

<b>DCR Active Test Case 2 PERS P/F</b>			
<u>Basic Data:</u>	<u>Current Age</u>	<u>Credited Service</u>	<u>Sex</u>
	27.19	8.74	Male
<b>Present Value of Benefits (PVB)</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
Total Disability PVB	7,528	7,526	0.0%
Total Death PVB	1,175	1,175	0.0%
<b>GRAND TOTAL PVB</b>	<b>8,703</b>	<b>8,701</b>	<b>0.0%</b>

<b>DCR Active Test Case 3 TRS</b>			
<u>Basic Data:</u>	<u>Current Age</u>	<u>Credited Service</u>	<u>Sex</u>
	37.29	7.50	Female
<b>Present Value of Benefits (PVB)</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
Total Disability PVB	307	307	0.0%
Total Death PVB	111	110	0.1%
<b>GRAND TOTAL PVB</b>	<b>417</b>	<b>417</b>	<b>0.0%</b>

<b>DCR Inactive Test Cases</b>			
<b>Present Value of Benefits (PVB)</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
PERS Other - Disability	166,122	165,898	0.1%
PERS P/F - Disability	567,924	676,717	-16.1%
TRS - Disability	167,934	166,631	0.8%



# Test Life Review – Summary

## PERS and TRS DCR Retiree Health

<b>Actives</b>	<b>Test Case 1 - PERS Other</b>			<b>Test Case 2 - PERS PF</b>			<b>Test Case 3 - TRS</b>		
<u>Basic Data:</u>									
Sex	Female			Male			Female		
Current Age	38.56			27.19			37.29		
Current Credited Service	15.06			8.74			7.50		
<b>Present Value of Benefits (PVB)</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
<u>Retirement:</u>									
Post 65 DCR <Member>	11,404	11,404	0.0%	10,669	10,669	0.0%	8,031	8,031	0.0%
Post 65 DCR <Spouse>	4,999	4,999	0.0%	11,200	11,200	0.0%	3,560	3,560	0.0%
Contrib DCR <Member>	(1,140)	(1,140)	0.0%	(1,104)	(1,104)	0.0%	(808)	(808)	0.0%
Contrib DCR <Spouse>	(500)	(500)	0.0%	(1,163)	(1,163)	0.0%	(358)	(358)	0.0%
Post 65 Part D DCR <Member>	(2,149)	(2,149)	0.0%	(2,007)	(2,007)	0.0%	(1,507)	(1,507)	0.0%
Post 65 Part D DCR <Spouse>	(943)	(943)	0.0%	(1,583)	(1,583)	0.0%	(669)	(669)	0.0%
<b>Total Retirement PVB</b>	<b>11,671</b>	<b>11,671</b>	<b>0.0%</b>	<b>16,012</b>	<b>16,012</b>	<b>0.0%</b>	<b>8,250</b>	<b>8,250</b>	<b>0.0%</b>

<b>Inactives - PVB</b>	<b>GRS</b>	<b>Buck</b>	<b>% Diff</b>
PERS Other - Disability	97,758	91,893	6.4%
PERS P/F - Disability	123,382	115,979	6.4%
TRS - Disability	97,954	92,077	6.4%



# JRS/NGNMRS Roll-Forward

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- Liabilities are only calculated for JRS and NGNMRS every other year.
- In the off-years where liabilities are not calculated, they are rolled-forward.
  - Should use acceptable actuarial principles.
- June 30, 2023 valuation results use liabilities calculated as of June 30, 2022 and rolled forward
  - Combined with June 30, 2023 assets to calculate contributions for FY26

# JRS/NGNMRS Roll-Forward Review

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- We were able to closely replicate Buck's roll-forward and corresponding calculations
- No findings or recommendations on the roll-forward process and FY26 contributions
- We recommend additional ASOP 4 disclosure in the roll-forward letter
  - Contribution timing

# Summary of Recommendations

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- We recommend Buck continues to track the medical claims experience closely, particularly any impact from legislative changes
- We recommend Buck continue to disclose the nature and impact of all programming changes included in the valuation
- We recommend that Buck implement any appropriate changes to their valuation methods as detailed in findings of the test life review
- We recommend Buck make some small modifications to their valuation reports to improve communication and disclosures
  - ASOP 4 disclosures
  - Data, assumption, and method disclosures related to test lives



# Questions?

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## **Alaska Retirement Management Board**

### **Actuarial Committee Schedule of 2024 Meetings**

#### **March 5, 2024 (Juneau/ Videoconference)**

1. Discuss Draft Review Actuary Report;
2. Review Draft Valuation Reports; requests or recommendations for edits or corrections
3. Review Audit Findings List; proposed resolution and recommendations
4. Optional Renewal for Actuary Contract (Buck) for FY24
4. Education Topic:

#### **April TBD, 2024 (Videoconference)**

1. *If necessary* – scheduled to follow up on discussion/findings/questions from March meeting

#### **June 11, 2024 (Anchorage/ Videoconference)**

1. Review and discussion of final review reports and valuations, including any items brought forward from March meeting
2. Action: Recommendations from committee to board for acceptance of review reports and valuations
3. Recommendation from committee to board for action on Audit Findings List
4. FY2023 valuation discussion
  - a. Valuation Timeline
  - b. Actuarial principles and underlying assumptions; any proposed new assumptions
  - c. Outstanding audit issues (Audit Findings List)
5. Committee Performance – Self Assessment
6. Education Topic:

#### **September 17, 2024 (Fairbanks/ Videoconference)**

1. Review contribution rate resolutions/action memos for recommendation to Board
2. Status/Follow-up from previous meetings
3. Education Topic:

#### **December 3, 2024 (Anchorage/ Videoconference)**

1. Status Report/Discussion on Draft Actuarial Valuation and Second Actuary Review Process
2. Discussion of new trends and findings in actuarial matters
3. Committee Performance – Self Assessment
4. Education topic:

#### **Periodic and As Needed Meeting Topics**

1. Updates by DOA on actuary procurement.
2. Actuarial Committee training.

PROPOSED SCHEDULE OF 2025 MEETINGS

**March 11, 2025 (Juneau / Videoconference)**

1. DRB and Empower Update  
Surveys, Education/Outreach Efforts, New Initiatives/Plans
2. Treasury Update  
Investment Updates, New Initiatives/Plans
3. Update: TRS members with Social Security Data
4. (Additional Topics To Be Determined)

**June 17, 2024 (Anchorage / Videoconference)**

1. DRB and Empower Update  
Surveys, Education/Outreach Efforts, New Initiatives/Plans
2. Treasury Update  
Investment Updates, New Initiatives/Plans
3. (Additional Topics To Be Determined)

**September 16, 2025 (Fairbanks / Videoconference)**

1. DRB and Empower Update  
Surveys, Education/Outreach Efforts, New Initiatives/Plans
2. Treasury Update  
Investment Updates, New Initiatives/Plans
3. (Additional Topics To Be Determined)

**December 2, 2025 (Anchorage / Videoconference)**

1. DRB and Empower Update  
Surveys, Education/Outreach Efforts, New Initiatives/Plans
2. Treasury Update  
Investment Updates, New Initiatives/Plans
3. Annual Planning – Set Committee Goals
4. (Additional Topics To Be Determined)

**Periodic and As Needed Meeting Topics**

1. Committee Self-Assessment (*Generally conducted during June & December meetings*)
2. (Topics To Be Determined)

**Alaska Retirement Management Board**  
**CHARTER OF THE ACTUARIAL COMMITTEE**

**I. Actuarial Committee Purpose.**

The Actuarial Committee (Committee) assists the Alaska Retirement Management Board (Board) in fulfilling the Board's function of independent oversight of the integrity of the Alaska Retirement Management Board's (Board) retirement systems' actuarial valuations, experience analyses, and other requested reports and analysis, including compliance with legal, accounting, and regulatory requirements. It also serves as a conduit of communication between the Actuary, the Review Actuary, the Audit Actuary, Department of Administration (DOA) and Department of Revenue (DOR) staff, and the Board.

The Committee has the authority to conduct any review appropriate to fulfilling its responsibilities and it has direct access to the independent actuaries, as well as DOR and DOA management and staff, and legal counsel. The Committee may recommend that the Board retain, at Board expense and consistent with applicable procurement requirements, special legal, accounting, or other consultants or experts it considers necessary in the performance of its duties.

**II. Actuarial Committee Responsibilities and Duties.**

A. The Committee shall assist the Board in carrying out the following responsibilities:

1. Coordinate with the retirement system administrator to have an annual actuarial valuation of each retirement system prepared to determine system assets, accrued liabilities, and funding ratios and to certify to the appropriate budgetary authority of each employer in the system (A) an appropriate contribution rate for normal costs; (B) an appropriate contribution rate for liquidating any past service liability; in this subparagraph, the appropriate contribution rate for liquidating the past service liability of the defined benefit retirement plan under AS 14.25.009 - 14.25.220 or the past service liability of the defined benefit retirement plan under AS 39.35.095 - 39.35.680 must be determined by a level percent of pay method based on amortization of the past service liability for a closed term of 25 years;

2. Review actuarial assumptions prepared and certified by a member of the American Academy of Actuaries and conduct experience analyses of the retirement systems not less than once every four years, except for health cost assumptions, which shall be reviewed annually; the results of all actuarial assumptions prepared under this paragraph shall be reviewed and certified by a second member of the American Academy of Actuaries before presentation to the board.

3. Review the annual actuarial valuations and any actuarial experience analysis prepared by the Actuary and the report prepared by the Review Actuary prior to presentation or distribution of any report.

4. Coordinate with staff to conduct an independent audit of the state's actuary not less than once every four years and review any audit report prepared by the Audit Actuary prior to presentation or distribution to the Board.

5. In consultation with management and the independent actuaries, consider the integrity of the actuarial reporting processes and controls, including the process for "closure" on the audit findings.

6. Review any significant changes to applicable actuarial principles and any items required to be communicated by the independent actuaries.

7. Review the independence and performance of the actuaries and periodically recommend to the Board the appointment of the independent actuaries or recommend approval of any discharge of actuaries when circumstances warrant.

8. Review, discuss and recommend for Board consideration any strategic issues related to the actuarial work.

9. Review and assess the adequacy of this Charter at least annually and submit recommended changes to it to the Board for approval.

10. Review and periodically perform self-assessment of the Committee's performance.

B. The Committee shall have the following responsibilities with respect to the ARMB's independent actuaries:

1. Schedule an annual pre-valuation entrance conference with the Actuary that includes DOA and DOR staff and the Review Actuary to discuss scope, staffing, locations, timeline, reliance upon management, and general approach to the annual valuation conducted for the retirement systems; and in the year that an actuarial experience analysis is conducted, schedule a similar entrance conference.

2. Discuss with management and the independent actuaries the actuarial principles and provide input as to the underlying assumptions and methods used in the preparation of the retirement systems' valuation reports and experience analyses to ensure the integrity of actuarial numbers used in preparation of accounting reports, compliance with GASB or other regulatory bodies, consistency with the actuarial policies of the plan, and alignment with the purpose of the reporting.

3. Review the Actuary's draft valuation and the Review Actuary's draft report (and the experience analysis and review when conducted); discuss the contents with the actuaries and monitor the follow-up on significant observations, findings, and recommendations.

4. Discuss with the independent actuaries the clarity and format of the presentations in appearances before the committee and the Board.

5. Meet with the actuaries, in the absence of management, to review findings, recommendations or other pertinent subjects.

6. Review Audit Actuary report (conducted every four years); discuss any significant findings with Actuary and management.

C. In addition to the foregoing, the Committee shall:

1. Perform such other activities consistent with this Charter, and governing law as the Committee considers necessary or appropriate or as the Board may otherwise request.

2. Maintain minutes of Committee meetings and periodically report to the Board on significant results of the Committee's activities.