#### STATE OF ALASKA ALASKA RETIREMENT MANAGEMENT BOARD

#### **ACTUARIAL COMMITTEE MEETING**

March 16, 2022 – 1:00 p.m.

 Call In (Audio Only): 1-907-202-7104
 Code: 147 082 531#

- I. Call to Order
- II. Roll Call
- III. Public Meeting Notice
- IV. A. Approval of Agenda
  - B. Approval of Minutes December 1, 2021
- V. Public / Member Participation, Communications and Appearances

(Three Minute Limit)

- VI. Actuarial Update BUCK (30-45 minutes)
  - A. June 30, 2021 Valuation Results (PERS, TRS, PERS-DCR, TRS-DCR, JRS & NGNMRS)
  - B. Discussion of Increase in March 2020 and March 2021 Prescription Incurred Claims & Underlying Reasons
  - C. 2021 Valuation Projections (PERS/TRS)
  - D. Sensitivity Analysis
  - E. Valuation Timeline
  - F. Draft June 30, 2021 Valuation Reports
  - G. Actuarial Education
    - 1. Explanation of the 25-year layered unfunded liability amortization methodology
    - 2. Example showing the development of the FY22 Additional State Contribution of TRS

David Kershner & Scott Young, Buck

#### VII. Review of Valuation Results and Recommendations (30 minutes)

Paul Wood & Bill Detweiler, Gabriel Roeder Smith & Company

- VIII. Assumptions for Experience Study (60 -90 minutes)
  - Updated economic assumptions
  - Demographic assumptions

David Kershner & Scott Young, Buck

#### IX. Update on RFP for Review Actuary Contract

Pamela Leary, Director, Division of Treasury

- X. Review Committee Charter (per Charter)
- XI. Future Meetings
  - A. Calendar Review
  - B. Agenda Items
  - C. Requests / Follow-Ups

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- XII. Public / Member Comments
- XIII. Adjournment

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## State of Alaska ALASKA RETIREMENT MANAGEMENT BOARD ACTUARIAL COMMITTEE MEETING

#### Videoconference

#### MINUTES OF December 1, 2021

Wednesday, December 1, 2021

#### **ATTENDANCE**

**Committee Present:** Allen Hippler, *Chair* 

Lorne Bretz Gayle Harbo Robert Johnson

Commissioner Paula Vrana

Bob Williams Dennis Moen Donald Krohn

**Committee Absent:** Commissioner Lucinda Mahoney

#### **ARM Board Trustees Present:**

#### **Investment Advisory Council Members Present:**

Dr. William Jennings

#### **Department of Revenue Staff Present:**

Zachary Hanna, Chief Investment Officer

Pamela Leary, Director, Treasury Division

Brian Fechter, Deputy Commissioner

Shane Carson, State Investment Officer

Casey Colton, State Investment Officer

Victoria Djajalie, State Investment Officer

Sean Howard, State Investment Officer

Scott Jones, Head of Investment Operations, Performance & Analytics

Ryan Kauzlarich, Accountant V

Mark Moon, State Investment Officer

Michelle Prebula, State Investment Officer

Hunter Romberg, Investment Data Analyst

Stephen Sikes, State Investment Officer

Grant Ficek, Business Analyst

Alysia Jones, Board Liaison

#### **Department of Administration Staff Present:**

Ajay Desai, Director, Division of Retirement and Benefits

Kevin Puckett, Deputy Director, Division of Retirement and Benefits

Kevin Worley, Chief Financial Officer, Division of Retirement and Benefits

Traci Walther, Account V, Division of Retirement and Benefits

Emily Ricci, Health Care Policy Administrator, Division of Retirement and Benefits

#### **ARMB Legal Counsel Present:**

Benjamin Hofmeister, Assistant Attorney General, Department of Law

#### **Others Present:**

Steve Center, Callan

Paul Erlendson, Callan

David Kershner, Buck

Scott Young, Buck

Tonya Manning, Buck

Stuart Schulman, Buck

Paul Wood, Gabriel Roeder Smith

Bill Detweiler, Gabriel Roeder Smith

#### I. CALL TO ORDER

CHAIR ALLEN HIPPLER called the meeting of the ARM Board Actuarial Committee to order at 1:30 p.m.

#### II. ROLL CALL

MS. HARBO, MR. JOHNSON, COMMISSIONER VRANA, MR. MOEN, MR. WILLIAMS, and CHAIR HIPPLER were present at roll call.

MR. BRETZ joined the meeting at 1:36 p.m.

#### III. PUBLIC MEETING NOTICE

ALYSIA JONES confirmed that public meeting notice requirements had been met.

#### IV. A. APPROVAL OF AGENDA

MS. HARBO moved to approve the agenda. MR JOHNSON seconded the motion. The agenda was approved without objection.

#### B. Approval of Minutes: September 22, 2021

MS. HARBO moved to approve the minutes of the September 22, 2021 meeting. MR. WILLIAMS seconded the motion. The minutes were approved without objection.

### V. PUBLIC/MEMBER PARTICIPATION, COMMUNICATIONS & APPEARANCES – None.

#### VI. ACTUARIAL CALENDAR REVIEW

MS. LEARY noted that on page 17 of the packet was the Actuarial Committee timeline and agenda deadlines. She explained it was intended to allow the Board to be prepared for the annual segue of actuarial tasks and deadlines for the coming year. She said they were open to suggestions, changes, additions or subtractions from it. She explained it was broken out in two components, one for the quarterly agenda items and one for contract and rate review deadlines. She said this was a subset of a calendar/timeline that MS. JONES would present to the full Board the following day.

MR. JOHNSON said he appreciated the preparation of the timeline and agenda items, that it was a good reminder of what they were doing and why.

MS. HARBO said she also appreciated the inclusion of the contracts, and their expiration and renewal dates. She said it was hard to keep track of them all.

#### VII. VALUATIONS AND ACTUARY REVIEW

#### A. Preliminary 2021 Valuation Results

CHAIR HIPPLER invited MR. KERSHNER and MR. YOUNG from Buck to speak.

MR. KERSHNER noted that it was good to see everyone in person again. He said that MS. MANNING and MR. SCHULMAN were attending telephonically.

MR. KERSHNER began his presentation on slide 18 with background information for those who were new to the Board. He explained that each year they perform the actuarial valuations of all the retirement systems with a snapshot measurement of a point in time, which was June 30, the end of the plan fiscal year. He said they measured the funded status of each plan, which was a comparison between the assets invested and the liabilities they determined and combined them to determine the funded status and contribution rates. He said every year they also evaluate what occurred during the year to assets and liabilities compared to what was expected to happen during the year based on assumptions used in the valuations. The current valuations formed the basis for setting FY2024 contribution rates.

MR. KERSHNER noted that it had been a good year for the plans from both an asset and a liability perspective. He said the market return was about 30 percent for both PERS and TRS. He explained that the full 30 percent was not recognized for the year because if it was, there would have been a significant drop in contribution rates. He said that if they had a year where the returns were bad, they would see the reverse, contribution rates would have gone up. They use a five-year asset smoothing to recognize the market gains and losses 20 percent per year, that way all the gains and losses would be fully recognized in the actuarial value.

MR. KERSHNER said that when they recognized 20 percent of the FY2021 market gain, and 20 percent of the previous four years of gains and losses, it resulted in an actuarial return of about 12 percent for year end 6/30/2021. He said the actuarial returns generated significant asset gains.

MR. KERSHNER said the liabilities expected were determined based on the 2020 liabilities which

they projected forward one year. He explained if everything occurred during the year according to what their assumptions predicted they would have an expected liability and that gets compared to the actual liability that is based on collected data. The liabilities for the year were less than expected. He said the chart on the slide showed the two biggest sources of the liability gains and losses on both pension and healthcare. He said the pension side for both PERS and TRS had the biggest gain with the PRPA (Post-Retirement Pension Adjustments) and COLA increases. He explained that PRPA's that would have gone into effect on 7/1/2021 were based on the calendar 2020 CPI increase, which was negative, so effectively zero. We had assumed those PRPA increases would go up with inflation, which was 2.5 percent. So, the difference between the expected 2.5 percent increase versus the actual zero percent gave rise to these large PRPA gains.

MR. KERSHNER said this year was the first in several where they had salary increase losses because the salary increases for the year were larger than expected for both PERS and TRS which resulted in salary losses in those years.

MR. YOUNG said on the healthcare side, the two biggest gains of the year were the per capita claims costs on the medical side. For the past two years had been on the prescription drug side. He said they were seeing some of the favorable experience on the medical side because of the move from Aetna to Optum, phasing in the more favorable contract and higher rebates.

MR. YOUNG explained that the percentages were under 4 percent. He said with PERS, they had a liability on the healthcare side of over \$7 billion, which 4 percent of that was \$280 million with a gain of about \$272 million.

MR. YOUNG said there were two plan changes for 2022, one was preventative benefits added for the pre-Medicare participants, which was a small cost increase. He said for the prescription drug benefits, a prior authorization program was being put in place for certain specialty medications, which was expected to decrease the overall cost.

MS. HARBO said she thought another reason was the increasing number of the DB retirees that fall under Medicare. That as population ages, there were more retirees under Medicare, which would make Medicare primary and Aetna secondary. She asked if the numbers of PERS and TRS DB participants on Medicare was over 70 percent; MR. YOUNG said it was getting close to that. He said 17,500 were pre-Medicare and about 47,500 were post-Medicare.

MS. HARBO said she thought another reason costs were going down was because those on Medicare were paying out-of-pocket for their Medicare expenses; MR. YOUNG said that was true but clarified that this gain was measured on the average cost per person and already accounts for the fact that there were different costs for Medicare and non-Medicare members.

MR. KERSHNER said PERS total pension gain was about \$162 million, which was 1 percent of the PERS pension liability. He said they evaluate not only the magnitude but also the sources of these costs every year. They can see a trend of gains or losses for one of the particular events like retirements or salaries and that is a signal that the assumption needs to be reevaluated. He said on the TRS side, the gain was a bit under \$50 million, about 0.6 percent of the total TRS pension liability. He said the healthcare side was about 5.5 percent of the healthcare liabilities. He said that the bottom-line result

was the funded ratios were higher this year than they thought and the contribution rates, as a result, are down versus last year.

MR. YOUNG noted that slide 7 provided more information on the gains on the retiree medical side of \$272 million for PERS and \$97 million for TRS. He said the main reason the medical side was carrying the lions share was because the costs were per person, and they were all made to be at age 65. He said the valuation assumed that every year the average cost per person would change by the trend assumption used to project costs into the future. He said for the FY2020 valuations, they had the assumption on the pre-Medicare side, that the medical costs were going to go up by 6.5 percent per person and 5.4 percent on the Medicare side.

He explained that the valuation assumes that every year the average cost per person would change by the trend assumption used to project costs into the future. He said they use the actual claims from the data warehouse and actual enrollment from Aetna to calculate a new average cost using the two most recent years of experience and weigh them equally and some other adjustments projecting into the valuation year. He said they come up with an average expected cost in the valuation year, which was the basis for projecting future costs. He said they calculate a gain or loss by looking at what the cost expected in the prior year projected forward was and compared that to what the new cost was based on the updated data and underwriting. He said for pre-Medicare, the expected cost was \$16,358 and the actual cost was \$15,708, so 4 percent lower than what was assumed. He said Medicare had slightly higher gains of 5 percent. He explained that Medicare Part B only had a couple of hundred people enrolled.

MR. YOUNG said that since Optum was fully phased in, the prescription drug side compared to last year, was 1.3 percent on pre-Medicare, 0.9 percent on the Medicare side.

MR. YOUNG noted that the EGWP side had a sizeable percentage gain because the EGWP subsidy estimate provided by Optum increased by 16 percent from 2021 to 2022. He said for the two years, the 2020 valuation assumed 8 percent and 7.5 percent, they had expected it to be 15 percent higher two years later. He said it was not too far off, that they were pretty close with a net liability gain of a little under 4 percent.

MR. YOUNG said that preventative benefits were being added for pre-Medicare members in 2022, and a prior authorization program for specialty medications would be implemented as well. He said he had worked with the Retiree Health Plan Advisory Board to come up with the estimates of how it would affect the funded status of the plan and contribution rates. He said they used estimates Segal had produced while working with Optum on the specialty medication approach. He said they provided additional costs for preventative benefits of \$3.35 million in 2022; he explained that meant no additional costs for members who currently use preventive benefits. He said there would be a cost savings for prior authorization estimated to be \$5 million for the pre-Medicare prescription drug side, \$4.7 million in savings on the Medicare side and a reduction in the EGWP of \$2 million. He said the total expected savings would be \$7.7 million in 2022 and offset that by the \$3.35 million cost, which would still be an expected savings of over \$3 million for 2022.

MR. YOUNG moved on to slide 9 which displayed the medical incurred claims on a monthly basis per member averaged over the past three fiscal years. He said that it was used to calculate the average

cost per person each month and they used that information to set the assumption for all future years. He explained that the chart on the left was for under-65 members and the chart on the right was for over-65 members. He noted that the pink line was for FY2020 when COVID hit. He said they excluded claims from March through June and replaced the numbers with what they expected they would have been during that time.

MR. YOUNG said that after looking at a number of different factors as to what adjustments they used, they ended up using a 4 percent load. They looked at the actual medical claims incurred during the prior fiscal year and increased them by 4 percent which was the estimate of what additional claims would have been if COVID had not caused people to avoid and defer care. He noted that some people were experiencing higher than expected costs, but the net effect was a decrease during the most recent 12 months. He said other clients had used a 2 to 7 percent adjustment and that they felt 4 percent was the best estimate.

MR. YOUNG said that slide 10 showed charts for the prescription drug plan's experience. He said the over-65 side showed where the better contract with Optum was initiated in December of 2019 and the cost went down. He noted that last year there was a spike in March possibly due to the impact of COVID and people rushed to refill their prescriptions with concerns of not being able to get to the pharmacy and some people switched from monthly to three-month mail-order.

MR. WILLIAMS asked if there was data for the spike in prescriptions due to COVID or if they could tell if there was some other issue that would have caused the spike; MR. YOUNG said they received aggregate monthly data rather than detailed individual data, so they were not able to determine the amount of prescriptions filled at that time or if the prescriptions where high-cost specialty medications. He said the data was available, but it was not data that they receive for valuations. He said they would have to investigate it if the Board wanted a clearer answer; MR. WILLIAMS said he was interested because it had jumped up; MR. YOUNG said the average monthly cost was \$400 per month per person.

CHAIR HIPPLER asked who would have that information and how would it be obtained; MR. YOUNG said he would check with Segal to see if they had access to that information from the data warehouse, otherwise he would see if he could get it from Optum.

MR. KERSHNER moved to slide 12 which included charts with actual and expected figures for 2020 and 2021 actual. He said they compare 6/30/21 actual versus 6/30/21 expected to get their gains and losses. He said slide 13 showed a chart of the market value and actuarial value of Pension and Healthcare for PERS. He said the striped bars were the market values, the solid bars were the actuarial values. He said the pension market value was \$9.469 billion and they expected that to increase to \$9.8 billion. He said the red striped bar, actual market value, jumped up to almost \$12 billion. He said the solid green line, the expected value, was a little over \$10 billion, the actual value was at almost \$10.5 billion showing a gain of \$396 million. He said if nothing else happened in the next four years, they would expect to recognize another 20 percent of the \$2.1 billion market gain in the following year and another 20 percent the year after.

MR. KERSHNER said on the right side of the chart showed the corresponding values on the healthcare assets. He said the market gain was \$1.7 billion and with smoothing, the actuarial value

of the assets was about \$338 million higher than expected.

MR. KERSHNER said slide 14 showed a comparison between the actuarial value of assets - the solid bars, and the liabilities - the striped bars. He said when they compared the striped red versus the striped green on the pension side, the difference between what they expected the liabilities to be versus what they were measured at showed a gain of \$162 million and a \$338 million actuarial value of asset gain. He said the healthcare side showed the liability gain of \$394 million and the asset gain of \$338 million.

MR. KERSHNER said that slide 15 showed the funded status. He said last year the PERS pension was funded at 63.6 percent with an expected increase to 64.6 percent due to funding a portion of the unfunded liability. He said the actual funded ratio for FY2021 was 67.9 percent funded on the pension side. He said on the healthcare side they were over 100 percent funded because they contribute the normal cost every year and the overfunded status was expected to continue to rise.

MR. KERSHNER said the left side of slide 16 showed the contribution rates as of 6/30/20 explaining that the contribution rates were determined as a percentage of total payroll and reflected the percentage of both the PERS DB and the PERS DCR payroll. He said the normal cost was shown in pink and was 3.1 percent for pension and 3.6 percent for healthcare. He said the blue bar was the amortization of the unfunded liability, shown as a percentage of payroll, and the gold bar was the total contribution rate.

MR. JOHNSON asked if they had a chart that showed what the combined funded status was of the funds together; MR. KERSHNER said he did not have a chart but did have the figures. He said for PERS the total funded ratio last year was 79.3 percent and was expected to be 80.3 percent, the actual was 85.5 percent. He said for TRS it was 86.6 a year ago and expected it to be 87.4 but was actually 92.5.

CHAIR HIPPLER asked what the combined numbers for TRS would be if they were to use fair market value numbers: MR. KERSHNER said it would be 105.4 percent. He said if they used market value for PERS it would be 97.4 percent.

MR. KERSHNER said slide 16 showed the contribution rates as of 6/30/21 were a bit lower. He said the normal cost was the cost of benefits accruing through the upcoming year, that as actives earned one more year of service, they earned an additional accrual of benefits. He said the normal cost was the cost of those benefit accruals. He said for pension it went from 3.1 percent to 2.8 percent. He said they expected the normal costs to decrease over time because the defined benefit plans were closed. He said there were no replacements for the actives that retire, and all new hires go into the DCR plans. He said normal costs decrease because of the different tiers of benefits, as the older tier becomes less prominent in the plan, the newer tier becomes more predominant. He explained that the normal cost rates were net of the member contribution rates. They are the employer normal cost rates.

MR. KERSHNER said the blue bars on the right reflect the amortization of the unfunded liabilities, which were less than they expected, and the unfunded liability amortization rate was lower. He said the total contribution rate for PERS last year was at 24.11, a year later it was just over 22.

MR. WILLIAMS asked if they had to look at PERS and TRS separately or if there was the ability to combine PERS and TRS to determine the rates; MR. KERSHNER said the contributions rates were determined separately based on the pension funded status and separately based on the healthcare funded status, that they were not combined for the purpose of determining contribution rates.

MR. JOHNSON said that he thought it was accurate to say that combining both yields a figure and that could be broken out into the two separate components, but the contractual and constitutional expectations of the beneficiaries were for a single contribution rate; MR. KERSHNER said they do look at the 22 percent and the 12.56 percent for TRS, that it was done on a global basis but determined separately by first determining the pension contribution rate and add the healthcare contribution rate to get a total. He said if they determined the contribution rates on an aggregate basis, they would get a completely different answer because they would be getting the benefit of the overfunded status of the healthcare trusts depressing the pension contribution rates.

MS. HARBO noted that most states do not provide healthcare and if they wanted to compare Alaska with Idaho or California, they would use the combined amount.

MR. KERSHNER said she was correct, that when comparing Alaska funded ratios versus other states, the other states were almost always pension only.

CHAIR HIPPLER asked if he understood correctly, that when they mention those rates, the assumption was that they were continuing to get the 7.38 percent throughout, that the costs estimated are all on track, and that's where they were coming up with those numbers; MR. KERSHNER responded affirmatively.

MR. KERSHNER said slide 18 showed the market and actuarial value of assets for TRS, that it had a similar story to PERS. He said the market gains on the pension side were \$1.2 billion and when smoothed out the gain recognized for the previous four years of gains was \$226 million. He said on the healthcare side it was a \$656 million market gain on the assets and after smoothing, \$127 million.

MR. KERSHNER said slide 19 compared the actuarial value of assets, that under each chart showed the liability gain and the actuarial value of asset gain that had been previously discussed. He said slide 20 showed the funded ratios, actual actuarial value of assets versus the actuarial accrued liability. He said that on the pension side, last year they were at 75 percent funded and expected it to be at 75.5 percent, but they were actually at 79 percent. He said healthcare was overfunded, that TRS funded ratio on a combined basis at 6/30/21 was 92.5 percent based on the actuarial value of assets.

MR. KERSHNER said this year was a roll-forward year for the JRS Plan and the National Guard Plan which meant they did not collect participant data. He said they would reflect the asset performance during the year but would project the 2020 liabilities one year forward to 6/30/21 as part of the roll-forward valuation. He said they would also complete the 30-year projections they do for PERS and TRS of assets, liabilities, and contributions. He said the draft valuation reports would be discussed at the next meeting in March.

#### **B.** Actuary Review

MR. WOOD said he would give brief update on the annual review of the test lives, the report, and the

results. He said that they had received most of the test lives, that they were also performing a concurrent replication audit. He said the audit added tremendous value to the process because Buck had provided the present value of benefits by every single individual in the valuation. He said they were able to compare apples to apples on every person they ran through the valuation. He said they had sent the supplemental list to Buck who was working on it, and they would deliver the results in March.

MR. WOOD said they had reviewed MR. YOUNG's work on the per capita claims cost development and sent it to their OPEB expert to have him review it and he was very impressed with the work MR. YOUNG did.

MR. WOOD said that he felt having the 4 percent load was important, he said they were erring on the side of caution by including that load, and he thought it was a reasonable approach.

CHAIR HIPPLER asked if there were any specific subjects that would be more appropriate for him to address today, as opposed to at the Board meeting; MR. WOOD said they would go through the scope and have the results by plan laid out. He was comfortable with the information that they have. He said it would be great when they come back in March to be able to say here's the differences on an individual basis.

MR. JOHNSON commented on GRS' abbreviated presentation to the committee meeting versus the presentation scheduled for the Board meeting saying that by and large the intent was to have committees do the deeper dives. He said that he had a discussion with CHAIR HIPPLER recommending that as Chair of the Board at that time to emphasize GRS' presentation to the Board as distinct from the committee, because in this instance there was a statutory requirement that spoke of delivery of the actuarial audit to the Board.

#### VIII. ECONOMIC ASSUMPTIONS FOR EXPERIENCE STUDY

MR. KERSHNER reminded the Board that the valuation was based on a set of assumptions, that were based on what they expect to happen to the assets, salaries, participants, who would retire early, what percentage of people were expected to leave employment, and what percentage of people were expected to continue to be alive.

MR. KERSHNER said they conduct experience studies every four years as required by the Alaska statutes. He said the purpose of the study was to evaluate what happened over the last four years and to try to project what they think would happen and adjust the assumptions based on what they had observed and what they expect to happen in the future. He noted that healthcare costs and trend rates were updated annually, but the underlying assumptions were analyzed every four years.

MR. KERSHNER said today's presentation would focus on economic assumptions and in March they would focus on demographic assumptions as to future retirement, withdrawal, et cetera. He said that for the experience study they look at more than the last four years, they also look at historical data. Then they do a deeper dive into the five different economic assumptions used in the valuation – the inflation rate, the investment return assumption, salary increases, the payroll growth rate, and the healthcare trend rates.

MR. KERSHNER said the current experience study covered July 2017 through June 2021, the assumptions the ARMB adopts would be effective beginning with the June 2022 valuations. He reminded the Board that setting assumptions was data driven with a lot of science involved, with a bit of art and judgment as well. He said there would never be, based on one set of data, the same analysis of different actuaries because judgment enters into everything they do. He explained they were governed by Actuarial Standards of Practice that required they opine the assumptions were their best estimate of reasonable long-term expectations, that there was not one correct answer for assumptions. He said there was always a range of reasonable, and it could be at the low end or at the high end of the range. He said an assumption was generally considered reasonable if it was not expected to develop a bias on either side.

MR. KERSHNER said they evaluated each assumption in terms of its materiality on the valuation, if the analysis was not going to impact the valuation results, they avoid doing that. He explained that disability rate did not have a lot of data to study and would generally not cause material impact on the valuation results. He said they look at and consider past experience, but do not set the future by looking at the past.

MR. KERSHNER said they look at the range of reasonableness as it relates specifically to the investment return assumption. They consider anything between the 65<sup>th</sup> and 35<sup>th</sup> percentiles. He said the 65<sup>th</sup> percentile of the investment return assumption was 7 percent, meaning 65 percent of the time they expected investment returns to be at 7 percent or lower. He said the 35<sup>th</sup> percentile would be at 6 percent and 35 percent of the time they expected the return to be at 6 percent or lower.

MR. KERSHNER explained that the cost effects shown at the end of his presentation were determined on the 6/30/20 valuations as that was the last valuation the ARMB had adopted. He said for the purposes of the cost effects, all of the demographic assumptions they used were kept constant under the current set and proposed set, that the only change was in the economic assumptions.

MR. JOHNSON asked if the Board had either explicitly or implicitly went along with a 65 to 35 percent range; MR. KERSHNER said that was their view of what the Board had dictated; MR. JOHNSON asked if it could be changed; MR. KERSHNER said there was no line in the sand that said they could not go above the 65<sup>th</sup> percentile, as long as it was not, in their view, unreasonable.

MR. WOOD explained that the standards had evolved over time, that they had discussed the best estimate range and it implied that with a range between the 25<sup>th</sup> and 75<sup>th</sup> percentile, there was a 50 percent chance of falling within that range. He said when the Actuarial Standard of Practice was updated, it tightened the range where it implied that it was the difference between the geometric mean and the arithmetic mean, with the arithmetic mean being a little higher, but there was no set standard, it came down to the professional judgment of the actuary.

MR. KERSHNER said slide 6 discussed the Actuarial Standard of Practice No. 51. He explained that it required the actuary to identify risks that were underlying the plan that could affect the future financial condition, funded ratios, and contribution rates. He said the experience study was a good tool to help mitigate risks because as they tweak and reevaluate their assumptions every four years to better estimate future experience and those modifications help reduce some of the risks.

MR. KERSHNER explained that one of the risk factors was longevity – predicting how long people would live. He said they update their mortality assumption every four years to a more current mortality table that reflected recently observed mortality experience which helped them to mitigate against longevity.

MR. KERSHNER said slide 8 showed the 10-year periods ending 2000, 2010, and 2020 as well as the 20-year period for inflation ending in 2020. He said the 20-year inflation rate for Urban Alaska/Anchorage was just over 2 percent for the 20-year period. He said slide 9 showed the historical market returns for PER/TRS/JRS/National Guard for the 20-year period. He said that once every four or five years, they had negative returns. He said for most of the years on the chart, the bars go above the assumed rate which was 8 percent until 2018 when it decreased to 7.38 percent. He said the allocation for the National Guard Plan was a little more conservative and had returns lower than expected.

MR. KERSHNER said slide 10 showed the average market returns of each plan for the last 5 to 25 years. He said for the last five years, those returns were considerably higher, primarily because of the high returns experience in 2021. He noted that looking at the last 25 years PERS, TRS and JRS were around 8 percent with the National Guard at 6.5 percent.

MR. KERSHNER said slides 11 and 12 showed the increases in average pay at each valuation year, which takes the number of the total pay divided by the number of actives, which gave the average pay. He said that the increases in average pay had been declining over time. He said there was a big spike in 2019 for PERS as that was the year the peace/fire group received large increases.

MS. HARBO commented that she thought the other reason salary increases had not been as large was due to the union's bargaining healthcare more than salary increases.

MR. KERSHNER said that was a fair observation adding that they believed another reason could be that a lot of the older teachers continue to work beyond retirement ages and longer service teachers generally do not receive high payments.

MS. HARBO noted that for the DCR plan, there may be people who worked for five years and then left the system, so new people coming in start at a lower salary. She also noted that the older teachers at the top of the salary schedule on the DB side often bargain that the last year they work was a bonus instead of a percentage increase.

MR. KERSHNER said that slide 12 showed the same information for the DCR plans and noted that the TRS DCR had not lagged as much as the TRS DB plan and that they did not see the same spike in 2018 for the PERS DCR that they had been shown on the prior slide.

MR. KERSHNER said slide 13 showed the growth in total payroll for PERS and that they had combined DB and DCR. He said the average pay increase for PERS DCR for 2018-2021 was 1.6 percent, which was less than assumed. He said they were currently assuming 2.75 percent. He said the consequence of total pay not going up had two effects. One was fewer contributions were coming into the systems payroll and because contribution rates were the dollar cost divided by total pay, and if total pay was not rising as fast, contribution rates would go up. He said the increases were more

pronounced for TRS DCR, shown on slide 14, with an average increase barely above zero for the four-year period of 2018-2021.

MS. HARBO said that the charts showed the number of actives had decreased significantly between 2010 to 2021 and noted that in 2021 there were only 8,917 active TRS people; MR. KERSHNER said that DB Plan population continued to decline and there were not as many new entrants coming into the DCR Plans to replace the exiting.

MR. KERSHNER said the inflation rate was an underlying component of each of the four other economic assumptions and needed to be consistent. He said the inflation rate also directly affected the liabilities, or the PRPA, because they are linked by statute. He said they were a percentage of the CPI increases for the calendar year up to a certain amount that directly affected liabilities for the PRPA benefits. He said the CPI increases had been relatively low in the past until the most recent year they just experienced. He said it had been the first year where the CPI spiked.

MR. KERSHNER said that the high inflation rates might continue for a couple years, but no one was predicting they would persist long term. He said that they were focused on the long-term benefits and were trying to set assumptions based on current conditions with an eye towards the long-term goals. He said the bottom half of slide 17 showed external forecasts, for Callan's January 2021 market outlook, the 10-year inflation forecast was 2 percent. He said the Philadelphia Reserve Bank published a survey of professional forecasters in May and the 10-year outlook was for 2.3 percent. He added that NASRA, which surveys U.S. public state retirement systems, in February their Issue Brief said in FY2010, the average inflation of all the state retirement systems was at about 3.5 percent and Alaska's assumption was 3.12 percent. He said in FY2019, the NASRA survey average inflation was down to 2.65 percent and Alaska's assumption was at 2.5 percent.

MR. KERSHNER explained that slide 18 showed the GEMS model which forecasts the expected inflation rates based on the first quarter of 2021 capital market assumptions. He said the 30-year rate was at 2.08 percent. He noted that the current assumption the ARMB adopted beginning with the 2018 valuations was 2.5 percent and that based on the data discussed as well as their GEMS modeling. He said they proposed lowering the inflation assumption between 2 and 2.25 percent would be a reasonable inflation assumption.

CHAIR HIPPLER asked if their inflation assumption changed real rates of return; MR. KERSHNER responded affirmatively.

MS. HARBO noted that when the Board changed the assumptions before, they had a 4.88 percent real rate of return and 3.12 for inflation and kept the real rate of return at 4.88 and lowered the inflation to 2.25 with the last experience study. MR. KERSHNER said that was correct.

CHAIR HIPPLER asked if inflation were to change this time, would it impact real rates of return; MR. KERSHNER said it would, that the real rate of return was the nominal return minus the inflation. He said the inflation was 2 percent and that produces a certain real rate of return, and if it was 2.25 percent, the real rate of return would be 25 basis points lower.

MR. KERSHNER said that of all the assumptions changing the investment return had the biggest

impact on liabilities, funded ratios, and contributions; MS. HARBO opined that investment return and mortality were the two highest.; MR. KERSHNER said that it depended on how big of a change mortality was.

MR. KERSHNER explained that the investment return assumption was what they expected the assets to earn every year, net of investment expenses. He said they use the return assumption to discount projected benefits to determine the present value of the liabilities. He said that was the reason investment return was so important to the valuation, the lower the investment return, the liabilities go up and vice versa.

MR. KERSHNER said there were several factors they considered when setting the investment return assumptions. They considered the plan's investment policy and asset allocation strategy, and the underlying capital market assumptions. He said the third quarter capital markets assumptions were going to be issued later in December. He said if they were to redo the analysis using up-to-date capital market assumptions, they would get a different answer.

MR. KERSHNER said they tend to focus on 30 years, that projected benefit payments for PERS that were currently at \$1.35 billion in benefit payments – pension and healthcare combined and was expected to peak at \$2.1 billion in 18 years. He noted that because the Defined Benefit plans were closed, as retirees drop off due to mortality and there were not many actives, it was expected to peak and then come down. He said they were projecting that in 30 years, they would have \$1.64 billion in benefits.

MR. KERSHNER said slide 21 showed the asset allocations and the target allocations the Board adopted in June 2021 and were reflected in the assumptions. He said slide 22 showed how the GEMS model spread the allocations across a wider variety of asset funds. He explained that GEMS was a random-generated outcome for both inflation and investment returns with thousands of potential outcomes used to develop the expected investment returns and percentiles.

CHAIR HIPPLER asked if the staff concurred with the breakout; MR. HANNA confirmed that they had worked together, and it mapped to their allocation.

MR. KERSHNER said slide 23 showed the two different approaches. He said Approach 1 showed that asset returns, and inflation rates would come close to historical norms, where Approach 2 had a lower risk premium on some of the equity investments so the rates would be about 50 to 100 basis points lower than Approach 1.

MR. KERSHNER said slide 25 discussed the results of the Building Block Method which used arithmetic returns versus geometric returns for the GEMS model. He said the difference was the geometric returns factor in the volatility of the asset classes and the correlation between the asset classes and the volatility of the overall portfolio would be impossible to model under the building block method. He said building block rates were higher than GEMS because the arithmetic returns under the building block were higher than under the GEMS geometric returns.

CHAIR HIPPLER asked if they were nominal rates of return or real rates of return; MR. KERSHNER said they were nominal rates of return of net of investment expenses; CHAIR HIPPLER asked what

they calculated first when running models, the nominal rate of return or the real rate of return and which number drives the other numbers; MR. KERSHNER said the nominal return, that they did not calculate the real rate of return and add inflation to get the nominal, they calculated the nominal return. He said the building block method does it the other way, it starts with the real rate of return and adds inflation.

MR. SCHULMAN commented that the model generated the nominal returns, and the expectation of inflation was generated concurrently. He said one could then subtract the two to get the real rate.

MR. KERSHNER said Option 2 was more conservative and the 30-year expected return, net of investment expenses before subtracting inflation was 6.1 percent or 75 basis points lower than Approach 1 versus Approach 2. For the National Guard, the expected 30-year return was 5.65 percent.

MR. WILLIAMS asked if the rates were lower because they were expecting them to fall within the next 10 years; MR. KERSHNER invited MR. SCHULMAN to respond.

MR. SCHULMAN explained there were a couple reasons why the rates were lower than they were four years ago and why the expected returns go up 10, 20, 30, years. He said they have lower interest rates than they had four years ago. He said if the interest rates revert to something closer to the norm, then interest rates would be expected to rise and the further they have to rise, the poorer the bonds would be over time because interest rates would rise by a larger amount and there would be capital losses. He said the bonds that were part of the portfolio would not do well the lower the starting interest rate was. He said the further out they go, the longer they had to amortize the losses. He also believed their expectations about equity risk premiums were more tempered and that there was more likelihood that the new normal would persist longer.

MR. KERSHNER said slide 27 was a summary of their proposed assumptions, noting that all proposed assumptions were shown in red throughout the presentation to help them stand out from the current assumptions. He said for PERS, TRS and JRS, the nominal return, net of investment expenses of 7.38 percent, less the inflation rate of 2.5 percent gave a real rate of return of 4.88 percent. He said they were proposing lowering the nominal rate of return to 7 percent and with a 2 percent inflation rate, the real rate of return would be 5 percent. He noted that if they added a 2.25 percent inflation rate, the real rate of return would be 4.75 percent.

MR. KERSHNER said the National Guard's return was at 7 percent and they were proposing to lower it to 5.75 percent, noting that the inflation rate did not factor in the National Guard liabilities which were not sensitive to inflation, that the benefits were fixed.

CHAIR HIPPLER asked if they had used the building block approach to come up with the numbers; MR. KERSHNER said it was more from the GEMS geometric returns than the building block; CHAIR HIPPLER asked if the Board was uncomfortable with the inflation number and left the inflation number alone or did not reduce it as much, would that reduce the rate of return; MR. KERSHNER said that was correct, assuming they used the 7 percent nominal.

MR. KERSHNER moved to slide 29 to discuss salary increases. He said they were proposing the

same salary increase rates for PERS DB and PERS DCR and different rates for TRS DB and TRS DCR because they saw significant differences between the two sets of plans.

MR. KERSHNER said because retirement benefits other than the National Guard Plan were a function of salary, either average three-year or five-years, or for JRS, the final year of pay and because they were trying to project benefits into the future, they had to project salary increases. Those projected salaries would be used to generate the projected benefits. He said they increased every active member's current pay in the data and projected it based on the salary increase assumption until they were expected to retire in order to determine the projected benefits. He said the increases included two components – the inflation rate component and the merit, productivity component.

MR. KERSHNER said slide 30 showed the PERS peace/fire group noting that the expected increase was 3 percent, the actual was 4.7 percent and based on their proposed rates, the average increase would be 4 percent. He said they were suggesting an increase of all the salary increase rates, that the actual increases for three of the four years were what they were currently assuming.

MR. KERSHNER said slide 31 showed the PERS non-peace/fire group and other group. He said two of the four years were below the expected rate. He said their proposed rates would lower the salary increase rates, partially due to the inflation assumption being lower. He said another reason was that their proposed assumption was currently 2.5 down to 2 percent.

MR. KERSHNER said slides 32 -35 showed the salary increases for TRS, PERS DCR, TRS DCR with similar charts and that they were suggested minor tweaks in the increase rates. He said slide 36 showed the current year-by-year service for PERS/PERS DCR peace/fire and others. He said all the proposed rates, shown in red, were higher than the current rates for peace/fire. The proposed rates for others were lower because the inflation rate was 50 basis points lower.

MR. WILLIAMS said it appeared that the assumption was that they wanted to drop inflation 50 basis points and increase salaries above what they currently were and also factor inflation into it, was that accurate; MR. KERSHNER said that was correct, but it was also based on experience. He said the peace/fire group had a higher increase than they expected in the four-year period. He said that even factoring in a lower inflation, the actual increases were still trying to fit salary increase rates to match the experience as best they could while reflecting the lower inflation; MR. WILLIAMS asked if it comes to a determination and inflation is held at 2.5 percent, how would that change the proposed numbers; MR. KERSHNER said they would all shift up to reflect the higher inflation.

MR. JOHNSON asked if the ARMB kept the 2.5 inflation but not agree with the proposals respective to the salary increase, how would they give the Board information that would allow them to choose among the various groupings; MR. KERSHNER said they would modify the proposed rates for the Board to consider; MR. JOHNSON asked how they would present the matrix of choices to the Board so they were not on a preordained path based upon the inflation assumption; MR. KERSHNER said the rates reflected a 2 percent inflation and that if the Board instructed them to, they would come back with a new set of rates for the Board to consider and evaluate.

MR. KERSHNER moved on to slide 37 which showed the proposed rates for TRS and TRS DCR. He said they were not suggesting any change for the first three service periods for TRS, it showed a

slight increase through year 16, then a slight decrease because of the lower inflation component. He said the ultimate rate was 25 basis points above inflation, based on 2 percent inflation, the ultimate rate would be 2.25. He said for TRS DCR the first 10 years showed rates slightly higher and then slightly lower for the next eight years.

MR. WILLIAMS asked if the Board decided to change the rates would that be like making a change in an Excel file where a number is changed, and the rest of the numbers fall into place; MR. KERSHNER said that it was basically like modifying a spreadsheet to come up with a different set of patterns.

CHAIR HIPPLER asked if the proposed 5.1 percent for TRS DCR was equivalent to the actual of the last four years; MR. KERSHNER said that was correct. CHAIR HIPPLER asked if he was proposing a nominal increase of 5.1 percent going forward; MR. KERSHNER said it was nominal except that it also reflected a lower inflation number. He explained that if they went to a 2.25 percent inflation rate and increased all the rates by 25 basis points, the proposed rates would be higher than 5.1 percent; CHAIR HIPPLER then asked if increases in the TRS and PERS members who have defined contributions, what would be their impact on anything based on the fact that they were not part of the Defined Benefit package; MR. KERSHNER said the impact of the salary increase rates for the DCR Plans would be much less significant than it was for the DB Plans because under DCR, the occupational death and disability benefits are determined based on payroll. He said when someone becomes disabled, they receive 40 or 60 percent of their pay, so the projected pay would then affect the projected disability benefits.

MR. KERSHNER said slide 39 showed the payroll growth rate. He said it was used to determine the amount of the amortization of the unfunded liability because the amortization was done on a level percentage of pay basis, so as payroll was projected to increase the amortization amounts would also increase.

MR. KERSHNER said current payroll growth rate assumption was 25 basis points above the inflation assumption – at 2.75. He said they were suggesting continuing with the 25 basis point relationship between payroll growth rate and inflation. He noted that based on a 2 percent inflation, the payroll growth rates were proposed to be 2.25 percent and with a 2.25 percent inflation, the payroll grow rate would be 2.5 percent. He said that up until the last experience study, the payroll growth rate was 50 basis points higher than the inflation rate which was 3.12 percent, and the payroll growth rate was 3.62 percent. He said they lowered that difference versus inflation from 50 basis points to 25 in the last experience study and were proposed maintaining that relationship.

MR. YOUNG said they have to assume a healthcare policy increase just as they have to assume salary increases every year. He said that they used the Getzen model to project the costs into the future. He said slide 42 showed the current assumption with a set of trend rates for medical benefits prior to 65 and another set for after 65 that had a different trend rate. He said pre-Medicare benefits had generally increased and were expected to increase higher than the Medicare benefits, and prescription drug benefits in EGWP were assumed to increase at slightly higher rates than in the short term, but then long-term, they were expected to increase at the same trend rate.

MR. YOUNG explained that the idea of the Getzen model was that it projected out costs over the

long term and had an assumption that, at a certain point, healthcare could not continue to grow above the normal GDP rate, so at some point the trend rates have to go down to be the same as the overall economic growth of the nation. He said they input the two key assumptions and inflation would drive it and the recommended rates would change if the inflation assumption was different. He said they added the two key assumptions and added that inflation would drive it and the recommended rates would change if the inflation assumption was different. He noted that the current assumptions used in the valuation were shown on slide 42.

MR. YOUNG said slide 43 showed two recent trend surveys related to the short-term, first-year expected increases. He said they were pretty close to the assumptions used by the Alaska plans. He then referred to slide 44 and said the initial trend rates vary from 5 percent up to almost 9 percent, within the range of what was assumed for Alaska. He said the most common trend rate was 4.5 percent, which was the current assumption for Alaska.

MR. YOUNG said slide 45 had a short discussion of the ultimate rate. He said there were two components to the ultimate rate, inflation and the real GDP growth, and the sum of the two was the nominal GDP growth – the current assumption was 4.5 percent. He said they were proposing keeping the real GDP growth the same, at 2 percent based on several sources of information, including the Federal Open Market Committee forecast and CBO's 10-year projection. He said they also looked at Callan's presentation from the June Board meeting where they were projecting 2 to 2.5 percent over the next 10 years and 3 percent over the long term.

MR. YOUNG said page 47 showed the current and proposed assumptions for healthcare trends assuming the inflation assumption had decreased from 2.5 to 2 percent. He said they changed the ultimate from 4.5 down to 4 and the rates prior to the ultimate were also smoothly written down to phase into the new ultimate rate on a uniform basis. He reiterated that this was theoretical, that they were not changing the 6/30/21 trend assumption.

MR. KERSHNER said the cost effects of the proposed economic assumptions were based on the most recent valuations adopted by the ARMB, June 30, 2020. He said slide 49 shows the cost effects in two steps to isolate, for informational purposes, the effect of just changing the investment return assumption using the latest assumption.

MR. KERSHNER said that by lowering the investment return assumption from 7.38 percent to 7 percent, the inflation assumption was still 2.5 percent. He noted the National Guard was different because they were only changing the investment return assumption. He said the first three columns were current as of 6/30/20, the middle three columns showed what they would look like if they had changed the investment return assumption and the last three columns were if they had changed all of the economic assumptions including the investment return assumption. He said they had bolded item 4, the funded ratio and item 7c, the contribution rate, to give a sense to what they believed stood out.

MR. KERSHNER said looking at the proposed investment return assumption, line 4 was currently at 79.3 percent total funded ratio and that would drop to 76.1 percent. He said the liabilities on line 1 would go up a little over 4 percent. He said that change would increase liabilities by a little over 4 percent and they dropped the funded ratio by 3 basis points, and the contribution rates would go up from 24.1 to 26.1.

MR. KERSHNER said they factor in all the assumption changes, including the lower inflation, all salary increased rates and the healthcare trend rates. He said they would drop it to 76.1 percent, changing the investment return but factoring in the other assumptions that help offset some of the investment return effect and they would be at 79.0, which was almost where they were at 6/30/20.

MR. KERSHNER said the contributions rates would be a little higher partly because the projected payroll would be lower because of the salary increase changes. He said with a lower payroll, the contribution rates go up. He said it was a similar story for TRS.

MR. KERSHNER said that with the sets of proposed assumptions which reflected 2 percent and a 7 percent investment return, the funded status and liabilities would basically remain unchanged from where they currently were. He noted that this was using 6-30-20 as their barometer and that the effects would be implemented at 6/30/22.

MR. WOOD asked if the Board were to stay on the 2.5 percent inflation assumption, would the results look similar to the middle column, the investment return only, or would it be very close to that change; MR. KERSHNER thought it would be a bit higher than the current column because of the salary increase rates; MR. WOOD said that he was asking about the middle column; MR. KERSHNER said it would be fairly close, a bit higher liabilities and lower funded ratio.

MR. WOOD commented that from their perspective, the GEMS model seemed to be putting out something that was much more reasonable than the last experience. He said they feel comfortable with a 7 percent nominal return. He added that he liked to think about risk on a balancing scale and that what MR. KERSHNER showed in the cost impact, was there was a bit of wash because they were taking risk out in the nominal rate of return but added back in risk with that lower inflation number. He said if they end up at a lower inflation point than 2.5 percent, they need to understand that it could put some risk through potential losses on their COLA going forward.

MR. HANNA said as to slide 24, he thought the time horizon mattered when looking at 10 versus 20 versus 30 years, the median values change quite a bit. He said the shorter-term rates were anchored in where interest rates were starting, and generally expectation was that you have rising rates and returns will get larger over time. He said as the plans become more mature, the time horizon shrinks and would become a more important decision for the ARMB plans than it was for a typical pension plan.

#### **IX. REIVEW COMMITTEE CHARTER** – None

#### X. FUTURE MEETINGS

CHAIR HIPPLER stated that as they had already reviewed the calendar review with MS. LEARY, for the interest of time he asked if any Trustees of staff members wanted something on the future agenda or had requests for follow up items, to e-mail to him and cc the Chairman.

- A. Calendar Review None
- **B.** Agenda Items None
- C. Requests/Follow-ups None

#### XI. PUBLIC/MEMBER COMMENTS – None.

#### XII. ADJOURNMENT

MS. HARBO moved to adjourn the meeting. MR. WILLIAMS seconded the motion. The motion passed without objection.

The meeting was adjourned at 4:15 p.m.

ATTEST:		

#### Corporate Secretary

Note: An outside contractor recorded the meeting and prepared the summary minutes. For in-depth discussion and more presentation details, please refer to the recording of the meeting and presentation materials on file at the ARMB office.



# State of Alaska Retirement Systems

Presentation to ARMB Actuarial Committee

June 30, 2021 Valuation Results – PERS and TRS (DB and DCR)
June 30, 2021 Roll-Forward Valuation Results – JRS and NGNMRS
June 30, 2021 Valuation Projections – PERS and TRS
Healthcare Sensitivities – PERS and TRS

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# Purpose of the Valuations



## Purpose of the 2021 Valuations

- Measure each plan's funded status as of June 30, 2021
- Compare actual FY21 experience (assets and liabilities) to expected experience based on the assumptions used in the 2020 valuations
- Provide the basis for FY24 contribution rates



# 2021 Valuation Highlights (PERS and TRS)



## Highlights of 2021 Valuation Results (PERS and TRS)

- Asset performance
  - o FY21 asset returns **exceeded** the 7.38% expected return
    - ☐ Market returns were approximately 30%
    - ☐ Due to 5-year asset smoothing, actuarial returns were approximately 12%
- Liability experience
  - o Liabilities are **less** than expected. Overall liability gains/(losses) and the more significant gain/(loss) amounts are:

Source	P	ERS	TRS		
	<u>Pension</u>	<u>Healthcare</u>	<u>Pension</u>	<u>Healthcare</u>	
PRPA/COLA increases	\$155M		\$82M		
Salary increases	\$(17)M		\$(29)M		
Per capita claims cost		\$272M		\$97M	
Plan changes		\$62M		\$22M	
Overall gains/(losses)	\$161M	\$384M	\$56M	\$131M	
- as % of 6/30/21 liability	1.0%	5.6%	0.7%	5.4%	

#### The result:

- Funded ratios are up
- Contribution rates are down



## Highlights of 2021 Valuation Results (cont'd)

- Key reasons for the \$272M (PERS) and \$97M (TRS) per capita claims cost gains:
  - Medical costs are lower than projected (4% lower for Pre-Medicare / 5% lower for Medicare)
  - o EGWP subsidy provided by Optum increased by 16% from \$1,003 for 2021 to \$1,168 for 2022

	Medical			Prescription Drugs (Rx)		
	Pre-Medicare	Medicare Parts A & B	Medicare Part B Only	Pre-Medicare	Medicare	EGWP
Fiscal 2022 valuation age 65 per capita cost						
- Expected	16,358	1,705	5,628	3,647	3,591	(1,078)
- Actual	15,708	1,619	5,341	3,695	3,560	(1,168)
- Dollar (Gain) / Loss	(650)	(86)	(287)	48	(31)	(90)
- Percentage (Gain) / Loss	-4.0%	-5.0%	-5.1%	1.3%	-0.9%	8.3%

Note: The actual per capita costs in this table are before reflecting the impact of plan changes shown on the next slide.



## Highlights of 2021 Valuation Results (cont'd)

- Two healthcare plan changes will be effective January 1, 2022:
  - o Preventive benefits are being added for pre-Medicare members
  - o Prior authorization of certain specialty medications is being implemented
- The estimated impact of these changes was provided by Segal
- Adjustments to the 6/30/21 valuation per capita costs to reflect these plan changes are as follows:

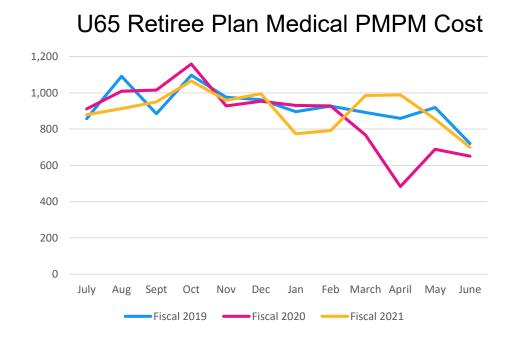
	Medical			Pres	cription Drugs	(Rx)
	Pre-Medicare	Medicare Parts A & B	Medicare Part B Only	Pre-Medicare	Medicare	EGWP
Fiscal 2022 valuation age 65 per capita cost						
- Prior to plan changes	15,708	1,619	5,341	3,695	3,560	(1,168)
- Impact of plan changes	1.4%	0.0%	0.0%	-8.7%	-2.4%	-3.2%
- After plan changes	15,926	1,619	5,341	3,375	3,474	(1,131)

Note: Figures in this table may differ due to rounding.

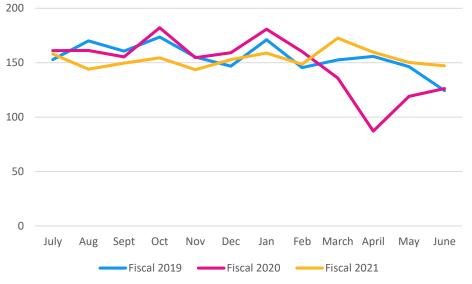


## COVID-19 Impact – Medical Incurred Claims

Per Member Per Month (PMPM)





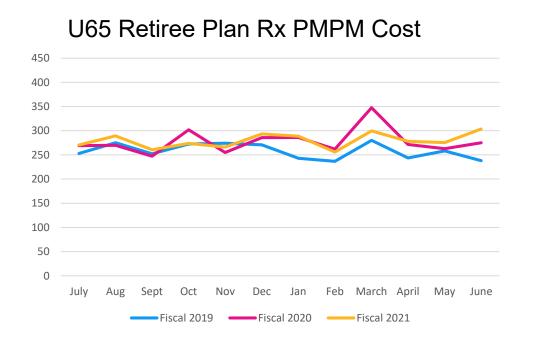


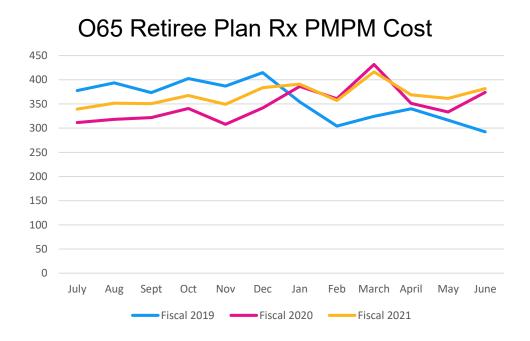
- Material decrease in PMPM cost during March June of 2020 due to COVID-19
- Fiscal 2021 PMPM medical cost was lower than pre-COVID levels, so a 4% load was added to the Fiscal 2021 medical claims used in the per capita claims cost development to better reflect expected long-term costs



## COVID-19 Impact – Rx Incurred Claims

Per Member Per Month (PMPM)





- Observed a spike in prescription drug claims in March 2020 (see next slide for details)
- Fiscal 2021 PMPM Rx cost not impacted by COVID like medical



## Details on March 2020 Spike in Rx Claims

 Because of COVID-19, Alaska permitted early refill of medications and members also increased utilization of home delivery and Retail 90 prescriptions

	Non-EGWP	EGWP
From Optum's Q1 2020 report (Q1 2020 vs Q1 2019):		
- Increase in overall plan paid PMPM trend	11.2%	21.9%
- Increase in Rx Count	20.1%	11.5%
- Increase in Rx Count due to COVID-19 (Refill Too Soon exception)	3.0%	3.5%
- Home delivery rate change (from 11.6% to 11.4% & 14.9% to 16.8%)	-0.2%	1.9%
From Optum's Q1 2021 report (Q1 2021 vs Q1 2020):		
- Home delivery rate change (from 11.4% to 11.5% & 16.8% to 18.3%)	0.1%	1.5%
- Retail 90 rate (from 34.7% to 34.8% & 35.2% to 35.6%)	0.1%	0.4%



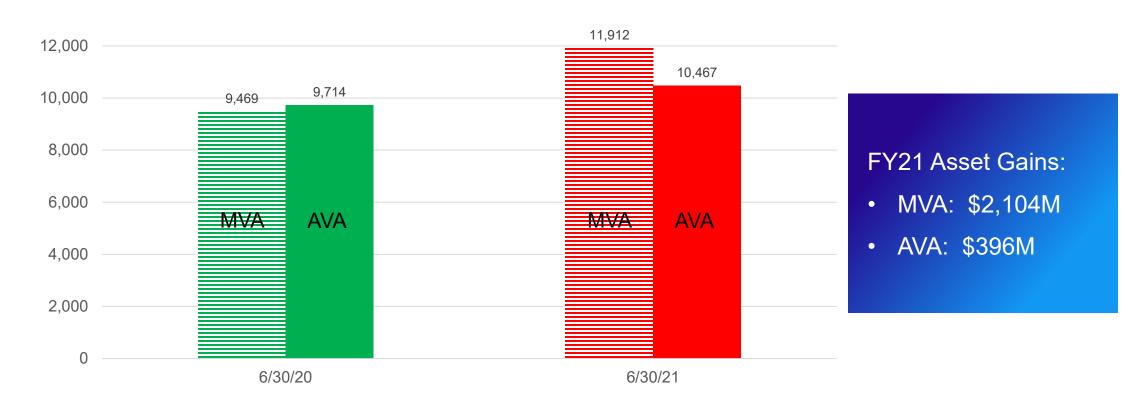
## 2021 Valuation Results - PERS



## PERS: Assets – Pension

(\$millions)

MVA = Market Value of Assets
AVA = Actuarial Value of Assets

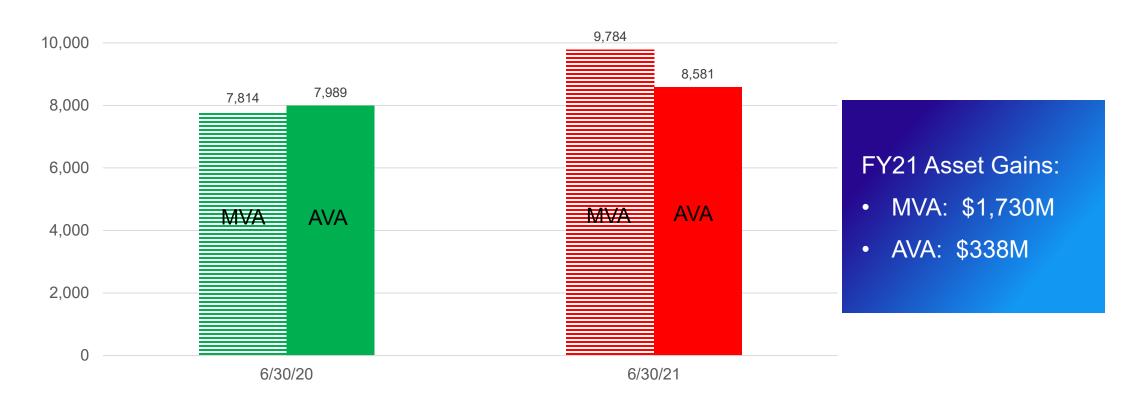




## PERS: Assets – Healthcare

(\$millions)

MVA = Market Value of Assets
AVA = Actuarial Value of Assets

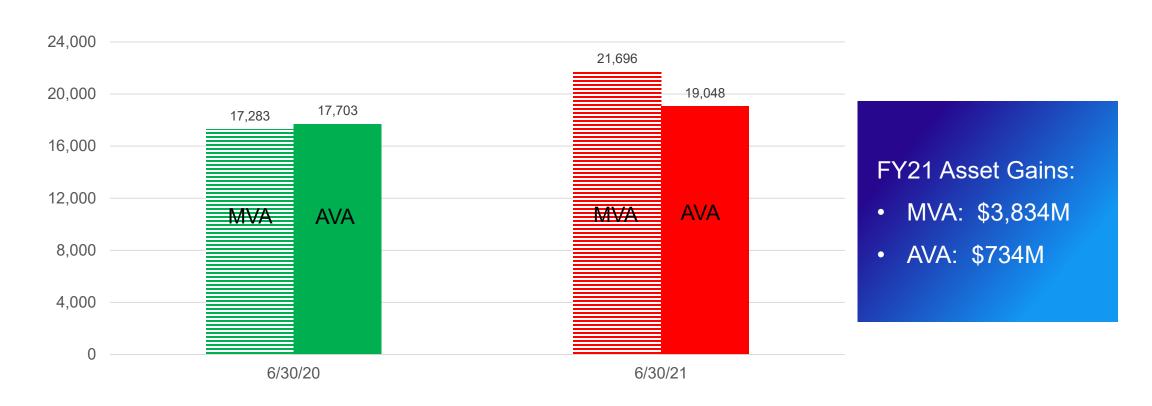




## PERS: Assets – Total

(\$millions)

MVA = Market Value of Assets
AVA = Actuarial Value of Assets





### PERS: Assets vs Liabilities – Pension

(\$millions)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

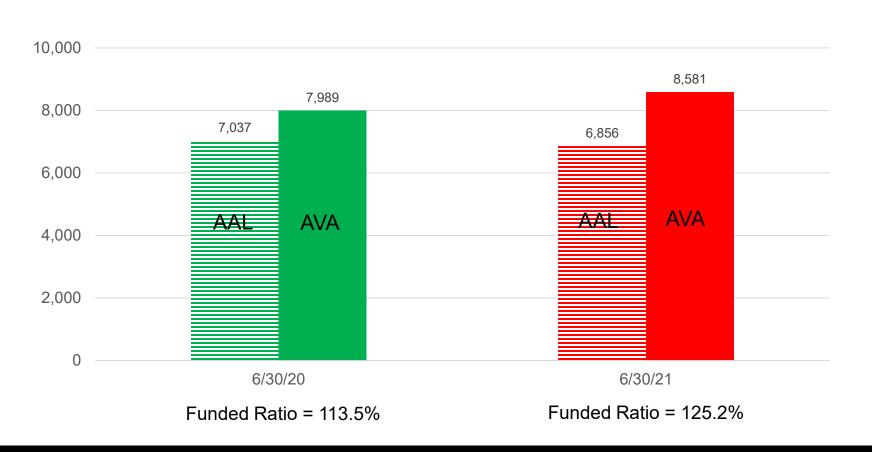
• AAL: \$161M

• AVA: \$396M



## PERS: Assets vs Liabilities – Healthcare (\$millions)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

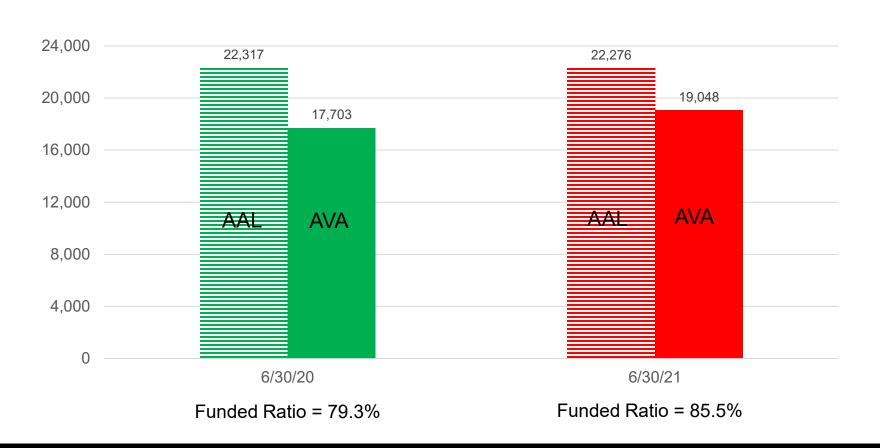
• AAL: \$384M

• AVA: \$338M

### PERS: Assets vs Liabilities – Total

(\$millions)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

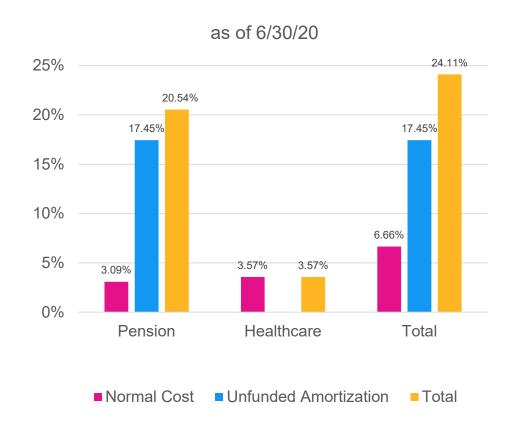
• AAL: \$545M

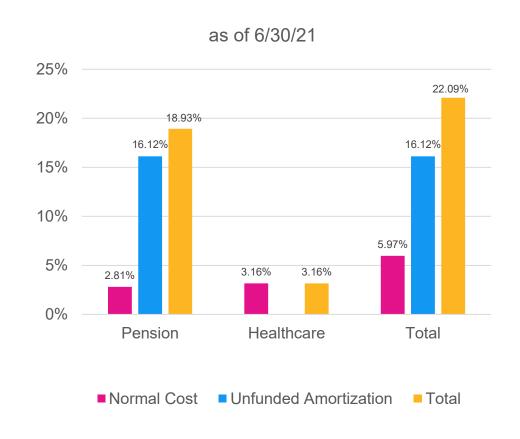
• AVA: \$734M



### PERS: Employer/State Contribution Rates

(% of DB/DCR payroll)





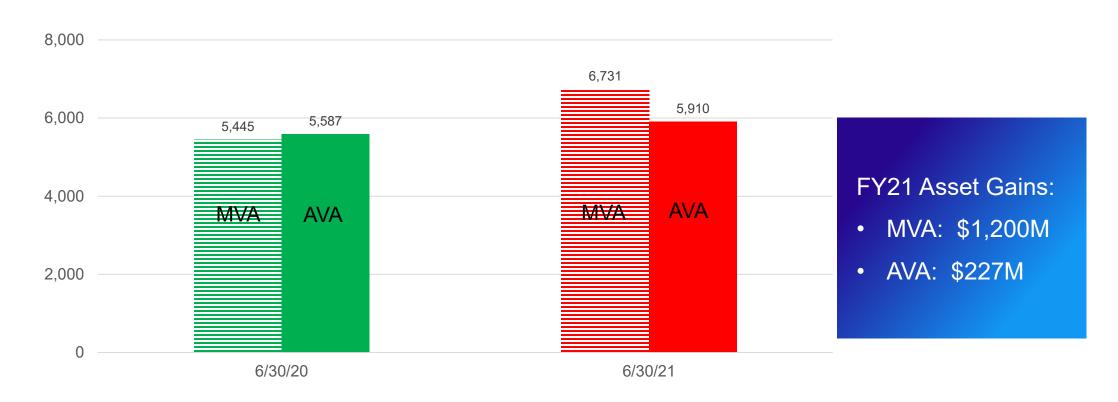


### 2021 Valuation Results - TRS



#### TRS: Assets – Pension

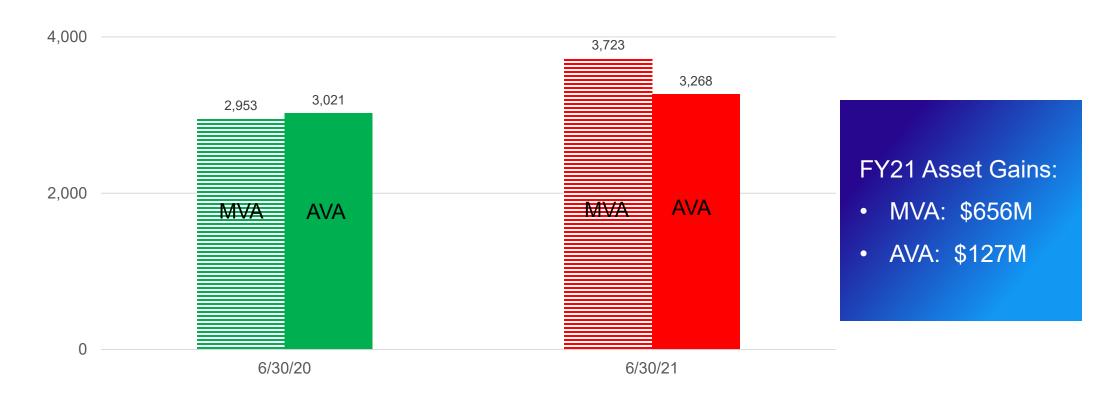
(\$millions)





#### TRS: Assets – Healthcare

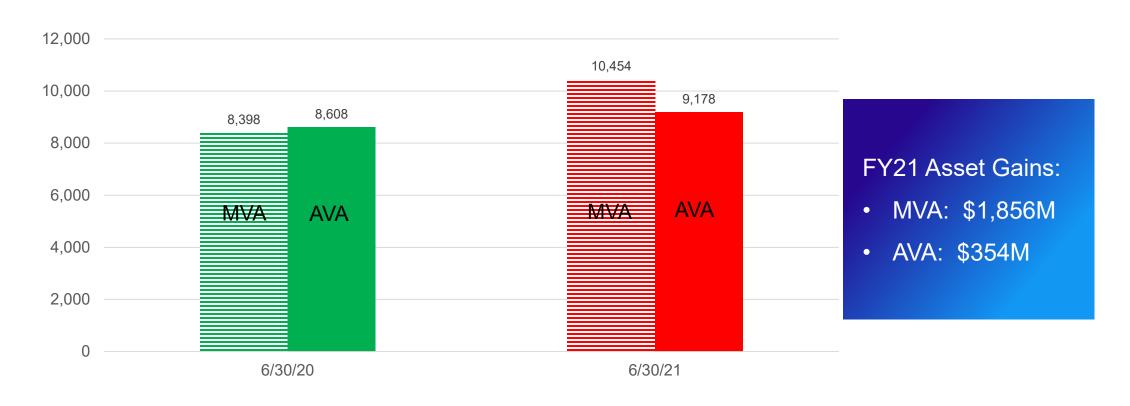
(\$millions)





### TRS: Assets – Total

(\$millions)

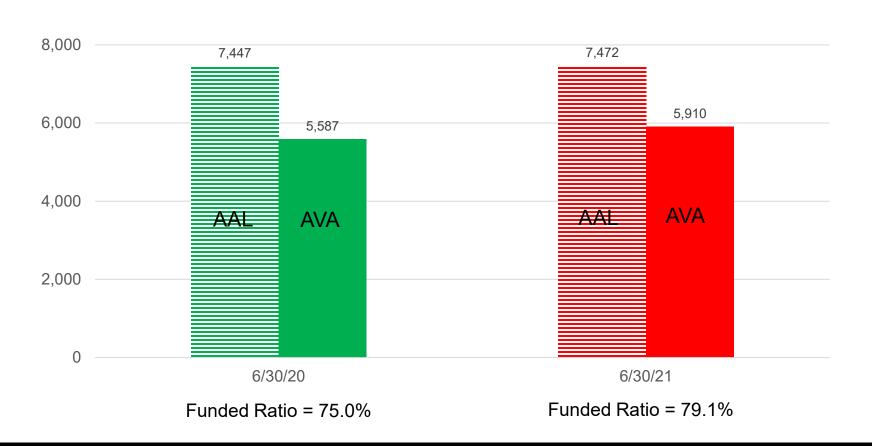




### TRS: Assets vs Liabilities – Pension

(\$millions)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

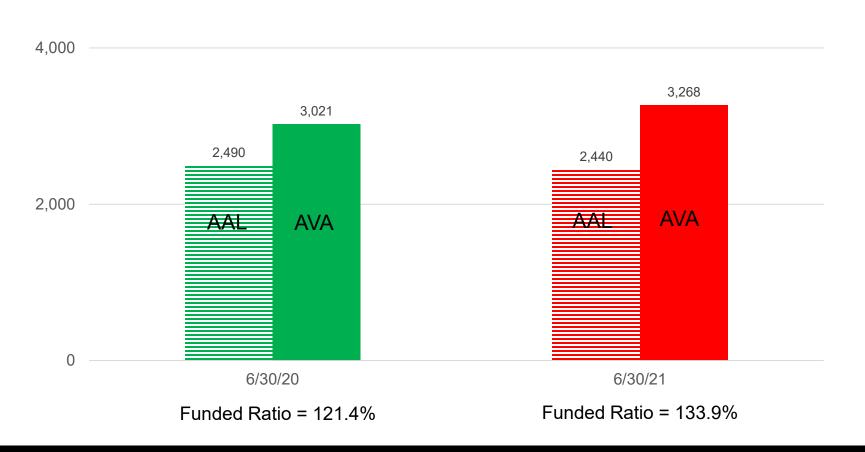
AAL: \$56M

AVA: \$227M

### TRS: Assets vs Liabilities – Healthcare

(\$millions)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

• AAL: \$131M

• AVA: \$127M



### TRS: Assets vs Liabilities – Total

(\$millions)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

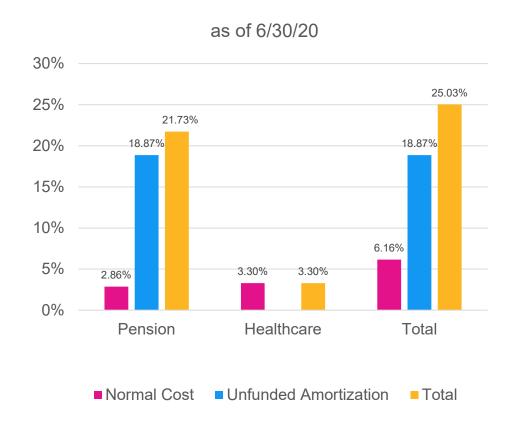
• AAL: \$187M

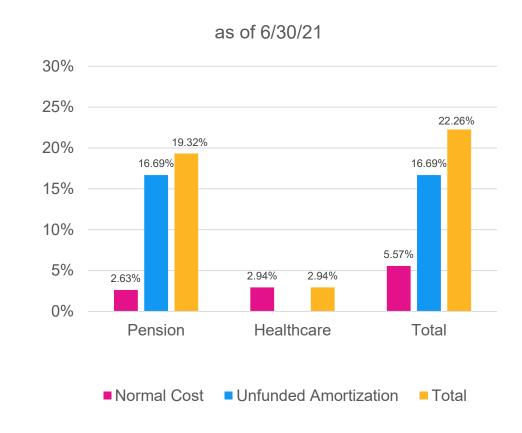
• AVA: \$354M



### TRS: Employer/State Contribution Rates

(% of DB/DCR payroll)





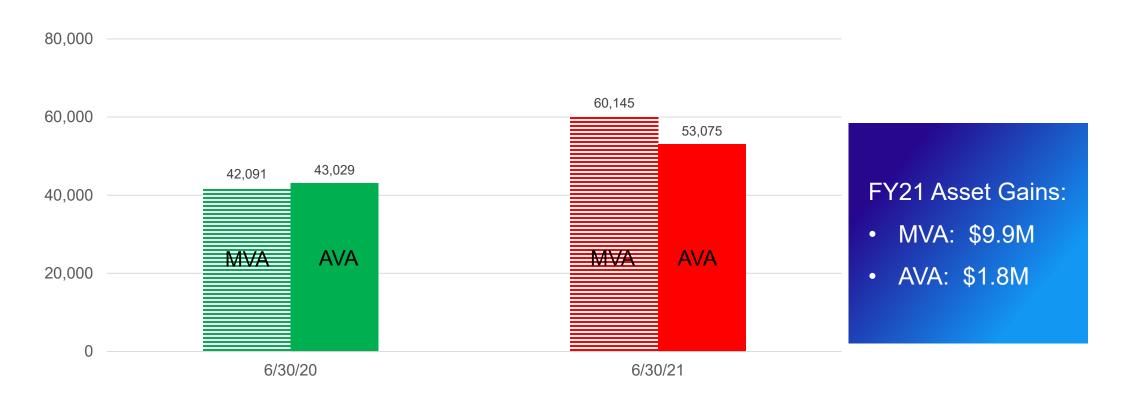


### 2021 Valuation Results – PERS DCR



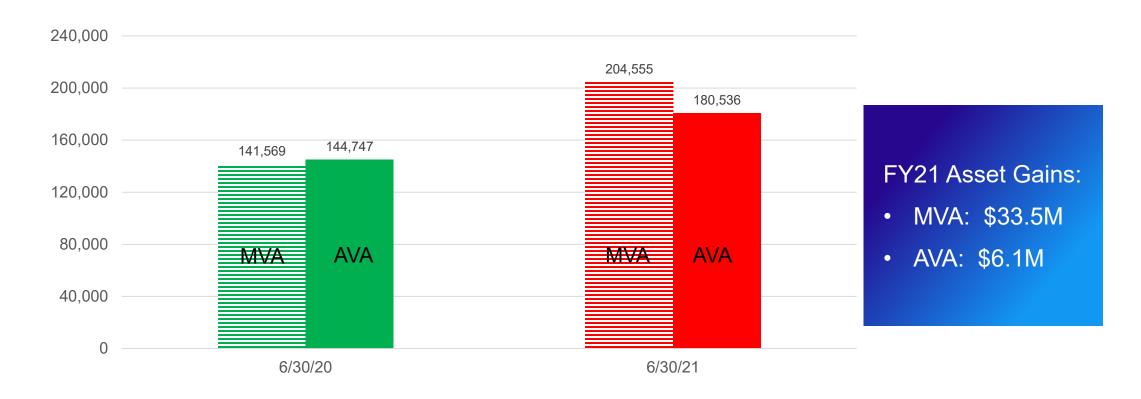
### PERS DCR: Assets – ODD

(\$000s)



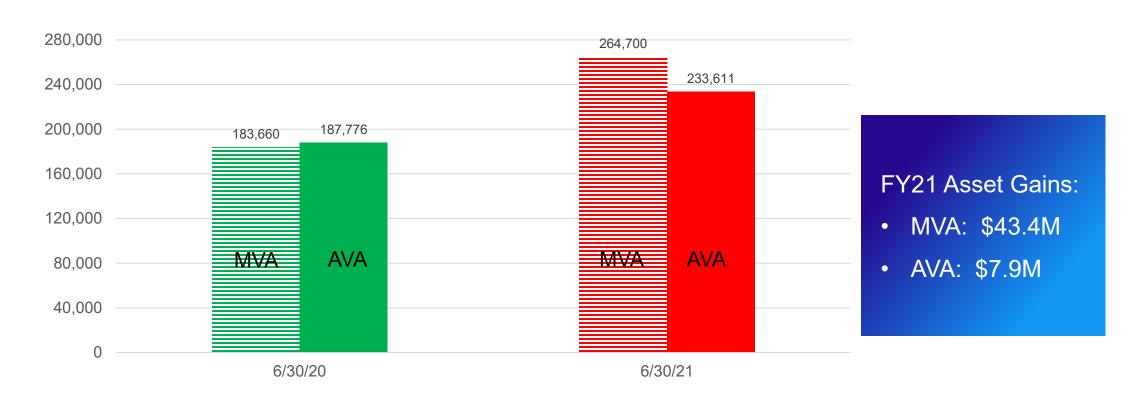


## PERS DCR: Assets – Healthcare (\$000s)





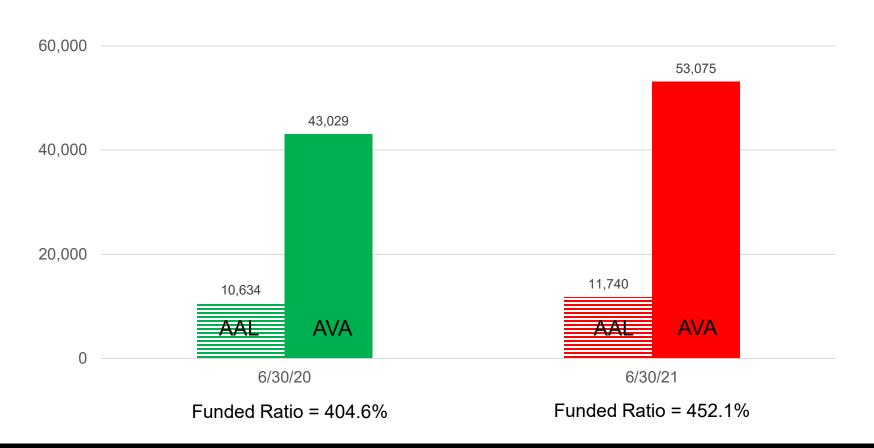
## PERS DCR: Assets – Total (\$000s)





## PERS DCR: Assets vs Liabilities – ODD (\$000s)

AAL = Actuarial Accrued Liability
AVA = Actuarial Value of Assets



#### FY21 Gains:

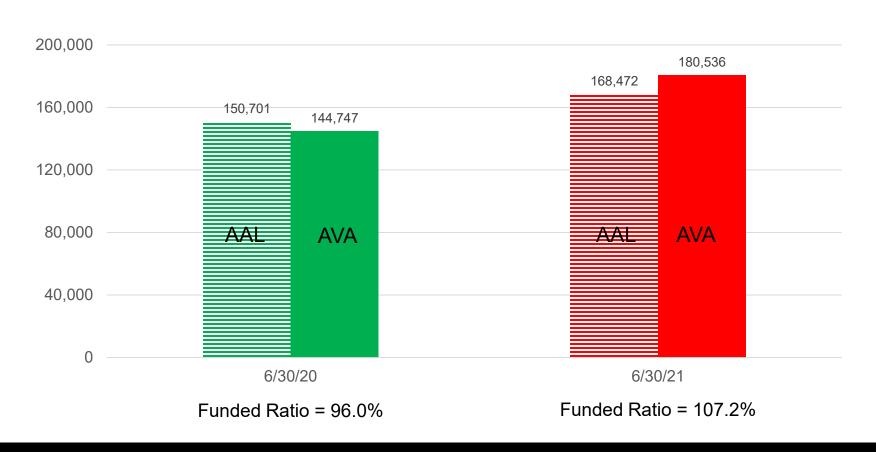
• AAL: \$4.7M

• AVA: \$1.8M



## PERS DCR: Assets vs Liabilities – Healthcare (\$000s)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

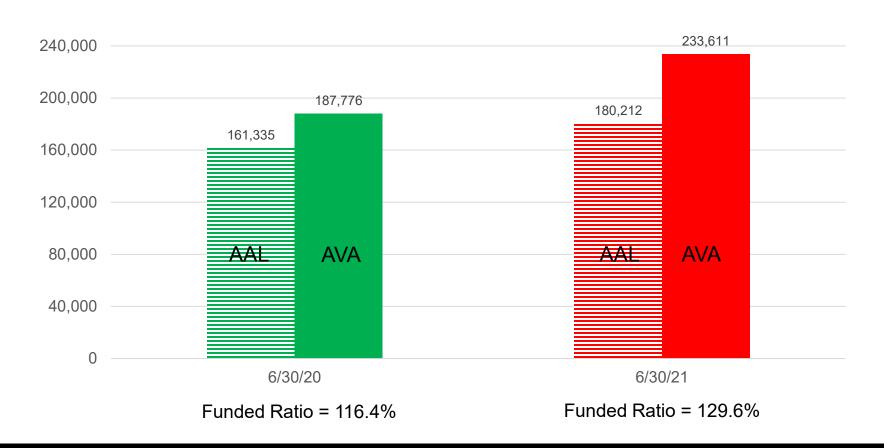
• AAL: \$9.5M

• AVA: \$6.1M



## PERS DCR: Assets vs Liabilities – Total (\$000)

AAL = Actuarial Accrued Liability
AVA = Actuarial Value of Assets



#### FY21 Gains:

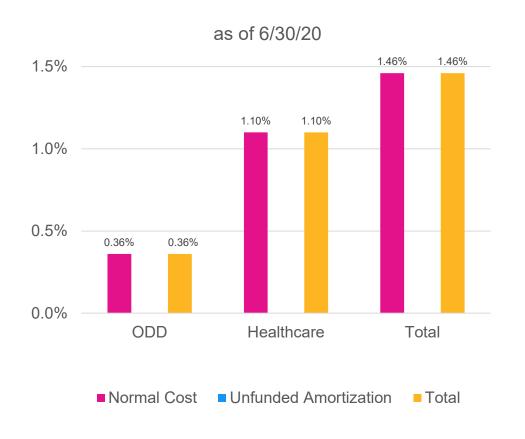
• AAL: \$14.2M

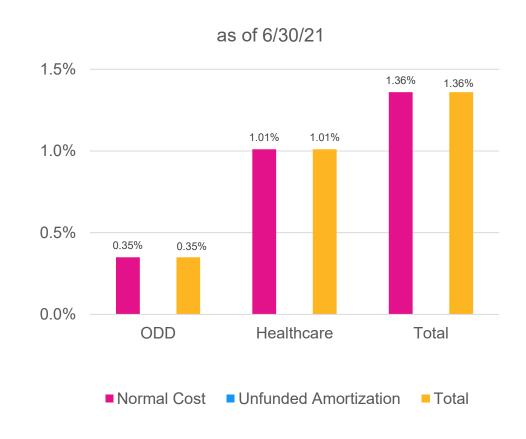
• AVA: \$7.9M



### PERS DCR: Employer Contribution Rates

(% of DCR payroll)





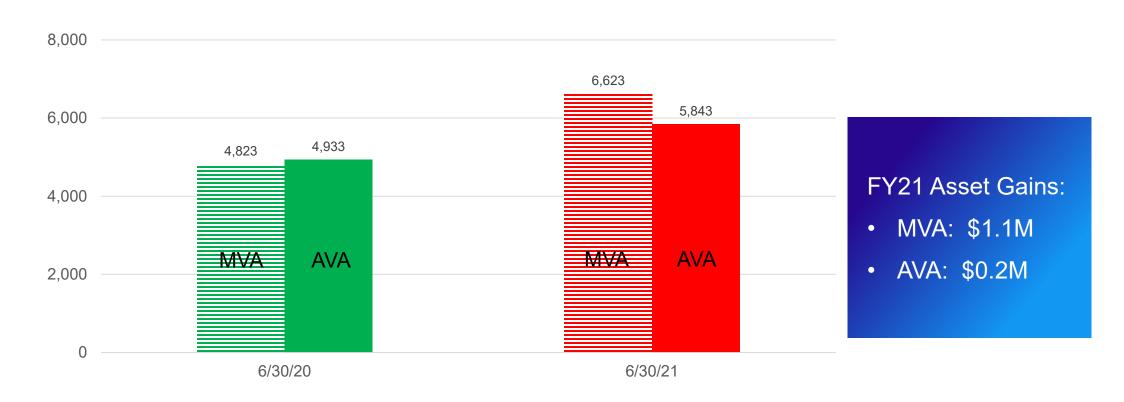


### 2021 Valuation Results – TRS DCR



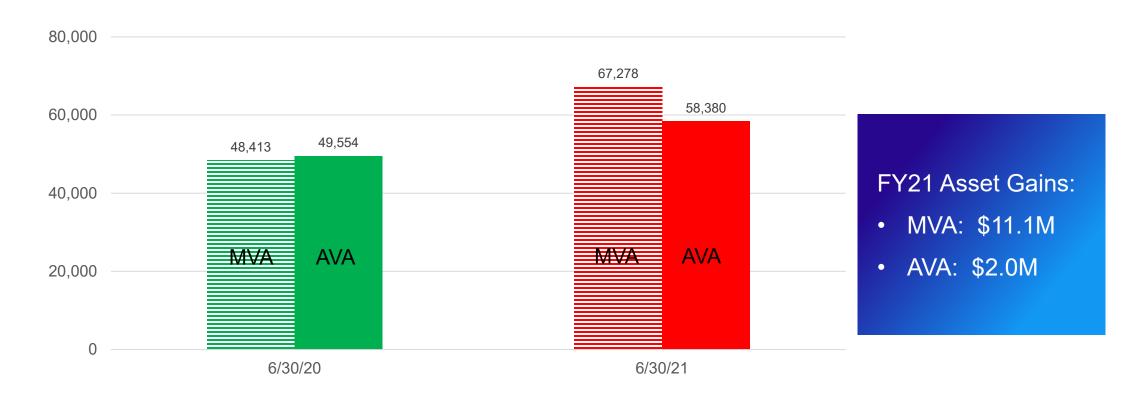
### TRS DCR: Assets – ODD

(\$000s)





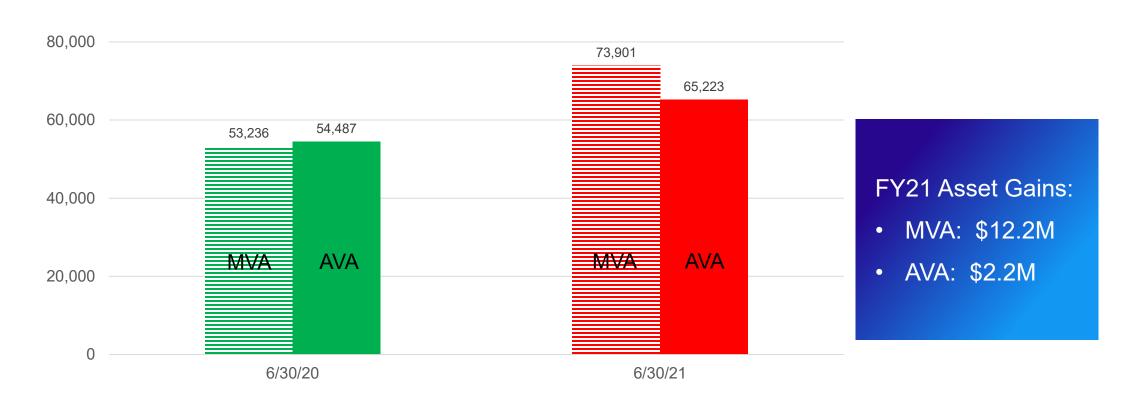
## TRS DCR: Assets – Healthcare (\$000s)





### TRS DCR: Assets – Total

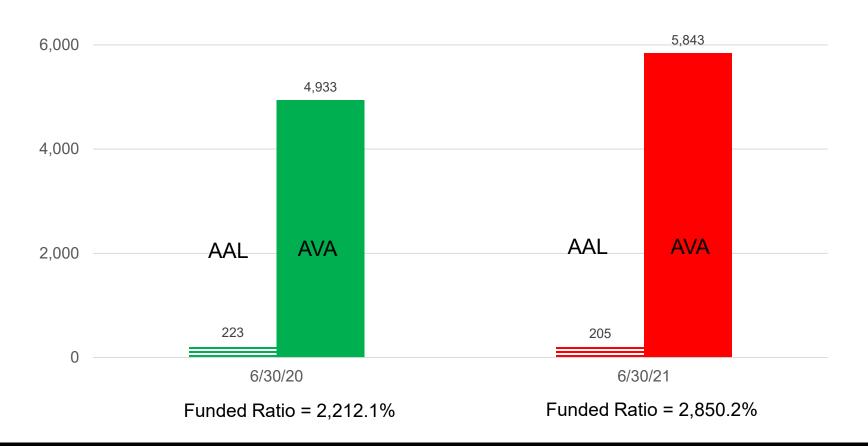
(\$000s)





## TRS DCR: Assets vs Liabilities – ODD (\$000s)

AAL = Actuarial Accrued Liability
AVA = Actuarial Value of Assets



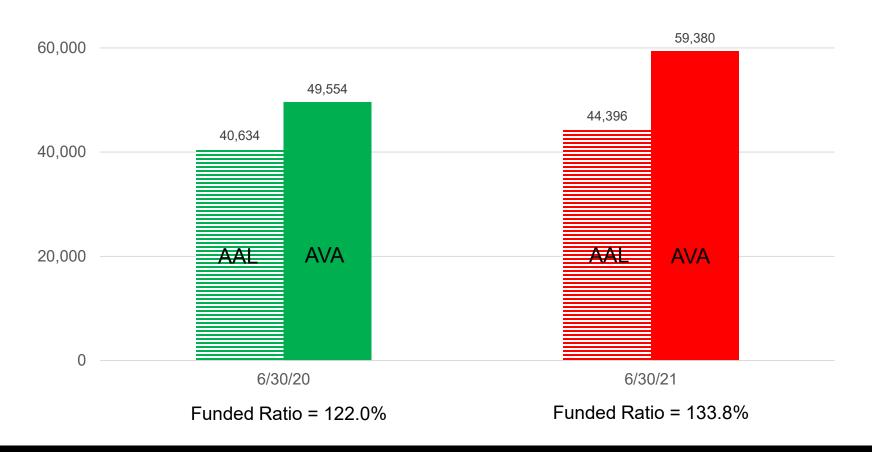
#### FY21 Gains:

• AAL: \$0.3M

AVA: \$0.2M

## TRS DCR: Assets vs Liabilities – Healthcare (\$000s)

AAL = Actuarial Accrued Liability
AVA = Actuarial Value of Assets



#### FY21 Gains:

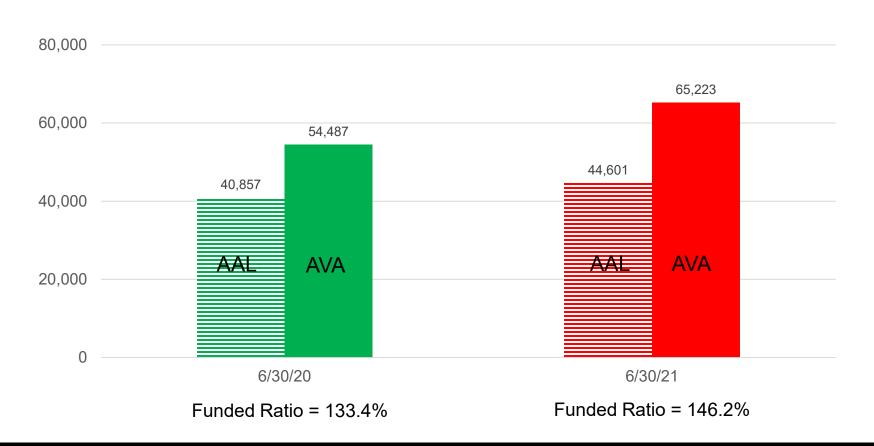
• AAL: \$2.7M

• AVA: \$2.0M



## TRS DCR: Assets vs Liabilities – Total (\$000)

AAL = Actuarial Accrued Liability AVA = Actuarial Value of Assets



#### FY21 Gains:

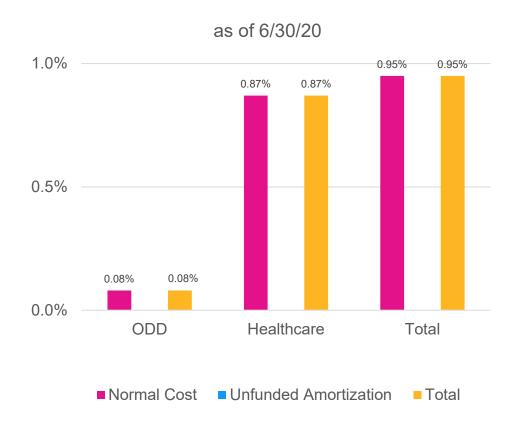
• AAL: \$3.0M

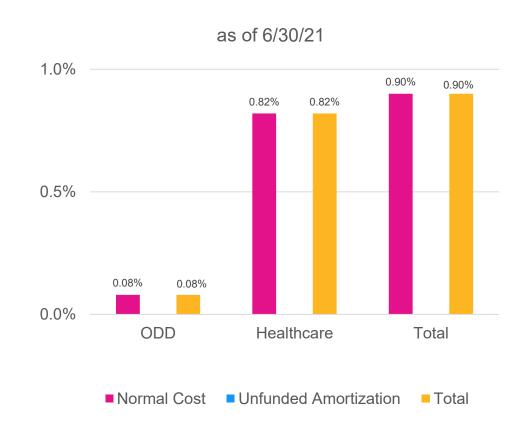
AVA: \$2.2M



### TRS DCR: Employer Contribution Rates

(% of DCR payroll)







### 2021 Valuation Results – JRS



## 2021 Roll-Forward Valuation Results – JRS (\$000s)

	Pension	Healthcare	Total
Actuarial Accrued Liability (AAL)	218,717	17,921	236,638
Actuarial Value of Assets (AVA)	<u>215,641</u>	<u>37,884</u>	<u>253,525</u>
Unfunded Actuarial Accrued Liability (AAL – AVA)	3,076	(19,963)	(16,887)
Funded Ratio (AVA / AAL)	98.6%	211.4%	107.1%
Market Value of Assets (MVA)	245,048	43,173	288,221
Contribution Rate (% of JRS payroll)			
- Normal Cost	38.99%	6.54%	45.53%
- Unfunded Amortization	<u>19.71%</u>	0.00%	<u>19.71%</u>
- Total	58.70%	6.54%	65.24%



### 2021 Valuation Results – NGNMRS



## 2021 Roll-Forward Valuation Results – NGNMRS (\$000s)

	Pension
Actuarial Accrued Liability (AAL)	22,975
Actuarial Value of Assets (AVA)	<u>45,248</u>
Unfunded Actuarial Accrued Liability (AAL – AVA)	(22,273)
Funded Ratio (AVA / AAL)	196.9%
Market Value of Assets (MVA)	49,813
Contribution Amount	
- Normal Cost	503
- Administrative Expenses	268
- Unfunded Amortization	(3,486)
- Total	0



# 2021 Valuation Liability Gains/(Losses)



### 2021 Valuation Liability Gains/(Losses) – PERS

(\$000s)

	Pension	Healthcare	Total
Retirement	(7,211)	7,125	(86)
Termination	(7,963)	(10,409)	(18,372)
Disability	6,650	10,858	17,508
Mortality – Actives	14,401	(745)	13,656
Mortality – Inactives	(1,576)	2,684	1,108
Salary Increases	(17,126)	N/A	(17,126)
COLA/PRPA	155,142	N/A	155,142
Rehires	15,067	14,045	29,112
Transfers Between P/F and Others	(1,706)	(161)	(1,867)
Per Capita Claims Costs	N/A	272,205	272,205
Rx Plan Changes	N/A	61,807	61,807
Medicare Part B Only	N/A	5,743	5,743
Changes in Dependent Coverage Elections	N/A	15,017	15,017
Benefit Payments Different than Expected	19,147	21,107	40,254
Miscellaneous*	(13,992)	(15,552)	(29,544)
Total	160,833	383,724	544,557

<sup>\*</sup>Pension amount includes 10,900 loss due to data changes related to beneficiaries and QDRO's. Healthcare amount includes 10,592 loss for data changes related to spouses' dates of birth.



## 2021 Valuation Liability Gains/(Losses) – TRS (\$000s)

	Pension	Healthcare	Total
Retirement	4,502	(2,282)	2,220
Termination	(7,088)	(2,979)	(10,067)
Disability	(103)	220	117
Mortality – Actives	311	(2,709)	(2,398)
Mortality – Inactives	(5,089)	269	(4,820)
Salary Increases	(29,192)	N/A	(29,192)
COLA/PRPA	81,655	N/A	81,655
Rehires	3,085	3,476	6,561
Per Capita Claims Costs	N/A	96,861	96,861
Rx Plan Changes	N/A	21,763	21,763
Medicare Part B Only	N/A	1,278	1,278
Changes in Dependent Coverage Elections	N/A	9,126	9,126
Benefit Payments Different than Expected	14,033	10,592	24,625
Miscellaneous	(6.547)	<u>(4,278)</u>	(10,825)
Total	55,567	131,337	186,904



## 2021 Valuation Liability Gains/(Losses) – PERS DCR (\$000s)

	ODD	Healthcare	Total
Retirement	0	(521)	(521)
Termination	(90)	2,669	2,579
Disability	3,346	341	3,687
Mortality – Actives	1,900	104	2,004
Mortality – Inactives	(21)	432	411
Salary Increases	(8)	N/A	(8)
New Entrants	(89)	(1,320)	(1,409)
Rehires	(47)	(3,068)	(3,115)
Transfers Between P/F and Others	(31)	(52)	(83)
Per Capita Claims Costs	N/A	7,066	7,066
Rx Plan Changes	N/A	2,029	2,029
Benefit Payments Different than Expected	145	209	354
Miscellaneous	(362)	<u>1,560</u>	<u>1,198</u>
Total	4,743	9,449	14,192



# 2021 Valuation Liability Gains/(Losses) – TRS DCR (\$000s)

	ODD	Healthcare	Total
Retirement	0	550	550
Termination	(7)	2,361	2,354
Disability	219	(57)	162
Mortality – Actives	107	(9)	98
Mortality – Inactives	(1)	(30)	(31)
Salary Increases	(1)	N/A	(1)
New Entrants	0	(581)	(581)
Rehires	1	(2,038)	(2,037)
Per Capita Claims Costs	N/A	1,883	1,883
Rx Plan Changes	N/A	528	528
Benefit Payments Different than Expected	18	(101)	(83)
Miscellaneous	8	<u>195</u>	_203
Total	344	2,701	3,045



# 2021 Valuation Projections



## 2021 Valuation Projections - Background

- Because of the unusually large FY21 market asset gains, the pension trusts are currently projected to be 100% funded by FY37 (PERS) and by FY32 (TRS) much sooner than prior years' projections
- When the pension trusts are projected to be 100% funded, we still have non-zero unfunded liability layered amortization amounts
  - o These positive amortization amounts generate Additional State Contributions in years *after* the pension trusts are projected to be 100% funded → this leads to pension trust funded ratios *greater* than 100%
- Now or at some point in the future, the ARMB may want to consider modifying the 25-year layered amortization method such that all remaining layered amortization amounts are eliminated when a trust reaches a funded status of 100%, thereby avoiding funding the trust above 100%\*.



<sup>\*</sup> The healthcare trusts are currently more than 100% funded. If the ARMB were to implement this change, the healthcare unfunded liability amortization amounts (which are negative) would also be eliminated. However, this does not impact the current projections.

## 2021 Valuation Projections – Background (cont'd)

- To illustrate the impact of this potential change, we have included two alternative projections for the PERS and TRS pension trusts:
  - Alternative 1 Current state (no changes to future unfunded liability amortization amounts)
  - Alternative 2 Eliminate all remaining unfunded liability amortization amounts once the trust is projected to be 100% funded
- We considered each of these alternatives under two asset return scenarios\*:
  - Scenario A Market return of 7.38% in all years
  - Scenario B Market return of 7.38% in all years except FY33 return of -10% (i.e., in the year after TRS is projected to be 100% funded)



<sup>\*</sup> The impact of potential adverse asset returns (Scenario B) on future PERS contributions is not as significant as it is for TRS. Accordingly, projections for PERS are shown for Scenario A only.

## 2021 Valuation Projections – Background (cont'd)

- Why make the change?
  - Avoids funding the pension trust above 100%
    - Without the change, the FY39 funded ratio of the TRS pension trust is projected to be 115% assuming expected asset returns in all years see Alternative 1A on slide 68
    - With the change, the FY39 funded ratio of the TRS pension trust is projected to be 100% assuming expected asset returns in all years − see Alternative 2A on slide 68
- Why not make the change?
  - If TRS experiences an adverse market return in FY33
    - ☐ The amortization amounts from the FY21 market gain are *negative*. If these negative amortization amounts are maintained (Alternative 1), they will mitigate against the *positive* amortization amounts from the FY33 adverse market return
    - □ Contributing the higher amounts in FY33-FY39 (Alternative 1) will lead to a higher projected FY39 funded ratio → see Alternative 1B (92%) vs Alternative 2B (77%) on slide 68



## 2021 Valuation Projections – Background (cont'd)

Summary of FY24-FY62 TRS employer contributions and Additional State Contributions (ASC's) (\$000's):

Asset Return Scenario		Alternative 1			Alternative 2	
	<u>Employer</u>	ASC's	<u>Total</u>	<u>Employer</u>	<u>ASCs</u>	<u>Total</u>
A - Expected Returns	\$446,193	\$1,182,244	\$1,628,437	\$338,616	\$629,575	\$968,191
B - FY33 Return of -10%	\$794,741	\$2,617,898	\$3,412,639	\$950,338	\$3,064,566	\$4,014,904

Projected TRS pension funded ratios in FY39:

Asset Return Scenario	Scenario Alternative 1	
A – Expected Returns	115%	100%
B – FY33 Return of -10%	92%	77%

### With expected returns each year:

 Employer contributions and ASC's thru FY62 are *lower* under Alternative 2 (\$968M vs \$1,628M) because the positive pension amortization amounts after FY32 have been eliminated.

### With adverse return in FY33:

ASC's are *lower* under
Alternative 1 (\$3,413M vs
\$4,015M) because the
negative pension
amortization amounts from
the FY21 asset gain are
maintained, which will offset
the positive amortization
amounts from the FY33
asset loss.



## 2021 Valuation Projections – Assumptions

- All experience after 6/30/21 matches valuation assumptions
- 0% active plan population growth overall, all new hires enter the DCR plans
- DCR contribution rates as of 6/30/21 assumed to remain constant
- Active rehire assumption grades to zero uniformly over 20 years
- Normal Cost percentage load for administrative expenses assumed to remain constant
- Additional State Contributions were allocated 100% to pension each year
- The FY23 contribution rates adopted by the ARMB in October 2021 are reflected
- The healthcare Normal Cost was assumed to be deposited to the healthcare trusts in FY24 and later
- The percentage of total PERS DB/DCR payroll attributable to the State's employees based on the June 30, 2021 data (approximately 50%) was assumed to remain constant in all years

Note: The 2020 valuation projections are shown for comparison purposes, and reflect SB 55 that was implemented effective July 1, 2021. See Section 3.1 of the June 30, 2020 valuation reports for the 2020 valuation projection assumptions.

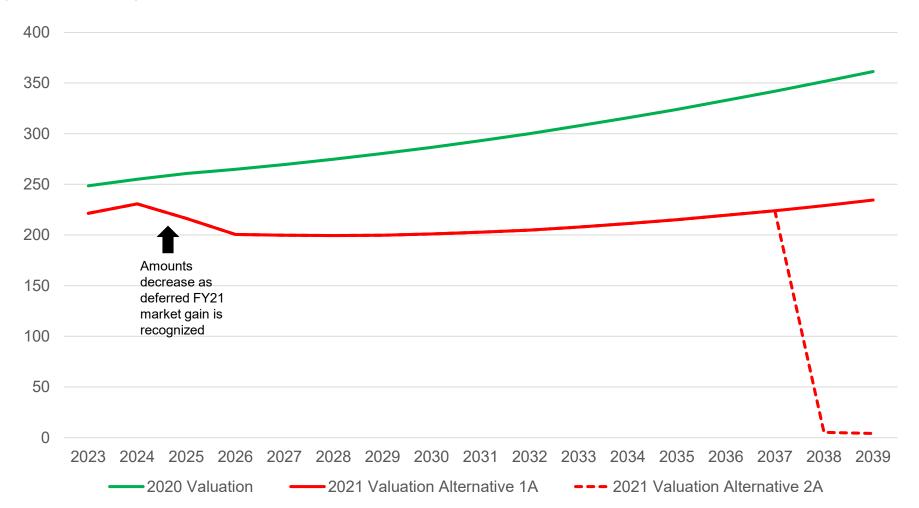


# PERS Projections



# PERS – State-as-an-Employer Contributions

(\$millions)



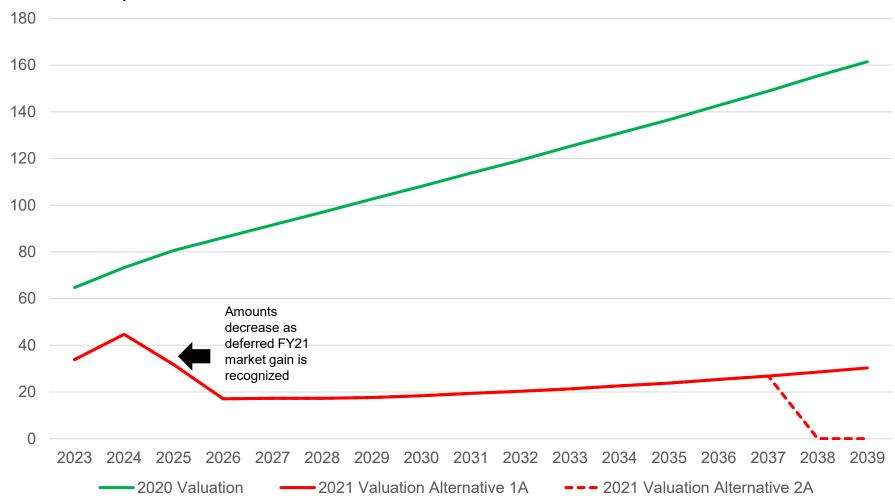
Under 2021 Valuation
Alternative 1A, State-as-anEmployer Contributions
continue to increase after the
pension trust is projected to
reach a funded status of 100%.

Under 2021 Valuation Alternative 2A, State-as-an-Employer Contributions are reduced to the Normal Cost after the pension trust is projected to reach a funded status of 100%.



### PERS – Additional State Contributions

### (\$millions)



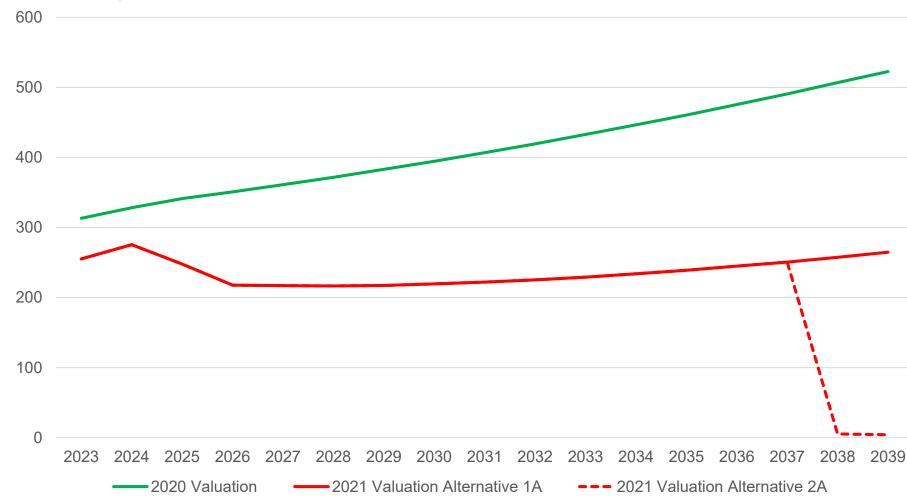
Under 2021 Valuation Alternative 1A, Additional State Contributions continue after the pension trust is projected to reach a funded status of 100%.

Under 2021 Valuation Alternative 2A, Additional State Contributions are zero after the pension trust is projected to reach a funded status of 100%.



### PERS – Total State Contributions

(\$millions)





## PERS – State Contribution Projection Summary

(\$millions)

	State-as	State-as-an-Employer Contributions				
Fiscal Year	2020 Valuation	2021 Valuation Alternative 1A	2021 Valuation Alternative 2A			
2023	248.6	221.4	221.4			
2024	255.0	230.8	230.8			
2025	260.7	216.3	216.3			
2026	264.9	200.6	200.6			
2027	269.6	199.8	199.8			
2028	274.8	199.4	199.4			
2029	280.5	199.8	199.8			
2030	286.5	201.1	201.1			
2031	293.1	202.8	202.8			
2032	300.1	204.9	204.9			
2033	307.8	207.8	207.8			
2034	315.7	211.3	211.3			
2035	323.9	215.1	215.1			
2036	332.9	219.5	219.5			
2037	341.9	223.9	223.9			
2038	351.5	229.0	5.3			
2039	361.3	234.5	4.1			
Sub-Total	5,068.8	3,618.0	3,163.9			
2040-2062	0.0	13.1	13.1			
Total	5,068.8	3,631.1	3,177.0			

Additional State Contributions					
	2021	2021			
2020	Valuation	Valuation			
Valuation	Alternative 1A	Alternative 2A			
64.7	33.9	33.9			
73.3	44.7	44.7			
80.6	31.7	31.7			
86.1	17.1	17.1			
91.6	17.3	17.3			
97.0	17.3	17.3			
102.6	17.6	17.6			
108.1	18.4	18.4			
113.8	19.4	19.4			
119.3	20.3	20.3			
125.2	21.3	21.3			
130.9	22.6	22.6			
136.6	23.8	23.8			
142.8	25.4	25.4			
148.9	26.8	26.8			
155.4	28.5	0.0			
161.5	30.3	0.0			
1,938.4	416.4	357.6			
0.0	0.0	0.0			
1,938.4	416.4	357.6			

Total State Contributions						
	2021	2021				
2020	Valuation	Valuation				
Valuation	Alternative 1A	Alternative 2A				
313.3	255.3	255.3				
328.3	275.5	275.5				
341.3	248.0	248.0				
351.0	217.7	217.7				
361.2	217.1	217.1				
371.8	216.7	216.7				
383.1	217.4	217.4				
394.6	219.5	219.5				
406.9	222.2	222.2				
419.4	225.2	225.2				
433.0	229.1	229.1				
446.6	233.9	233.9				
460.5	238.9	238.9				
475.7	244.9	244.9				
490.8	250.7	250.7				
506.9	257.5	5.3				
522.8	264.8	4.1				
7,007.2	4,034.4	3,521.5				
0.0	13.1	13.1				
7,007.2	4,047.5	3,534.6				

**Total State Contributions** 

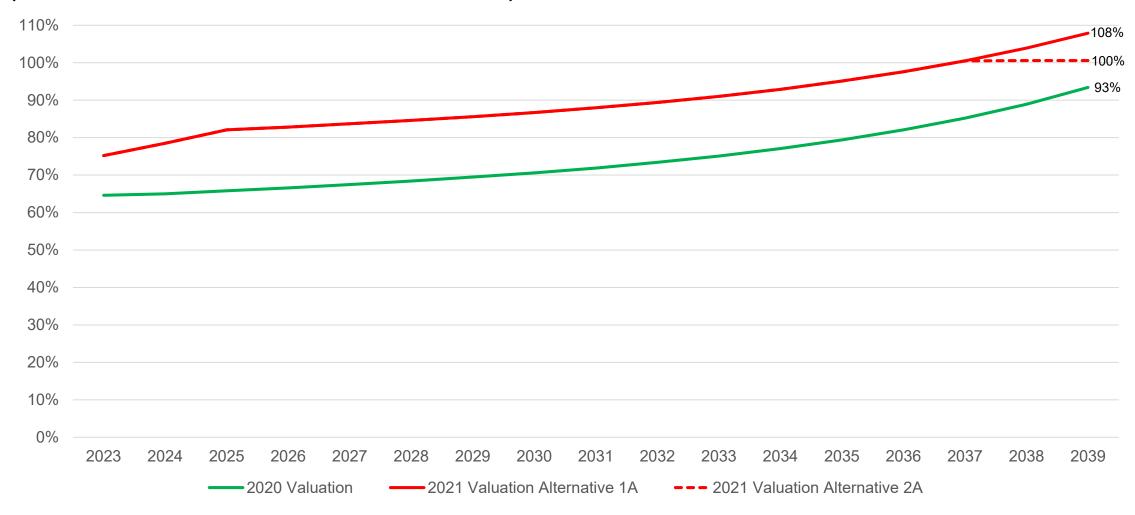
State-as-an-Employer contributions and Additional State Contributions thru FY39 are lower under Alternative 2A vs Alternative 1A because the positive amortization amounts after FY37 are eliminated under Alternative 2A.

Total State contributions thru FY62 are also ower under Alternative 2A vs Alternative 1A.



# PERS – Projected Funded Ratios of Pension Trust

(based on Actuarial Value of Assets)



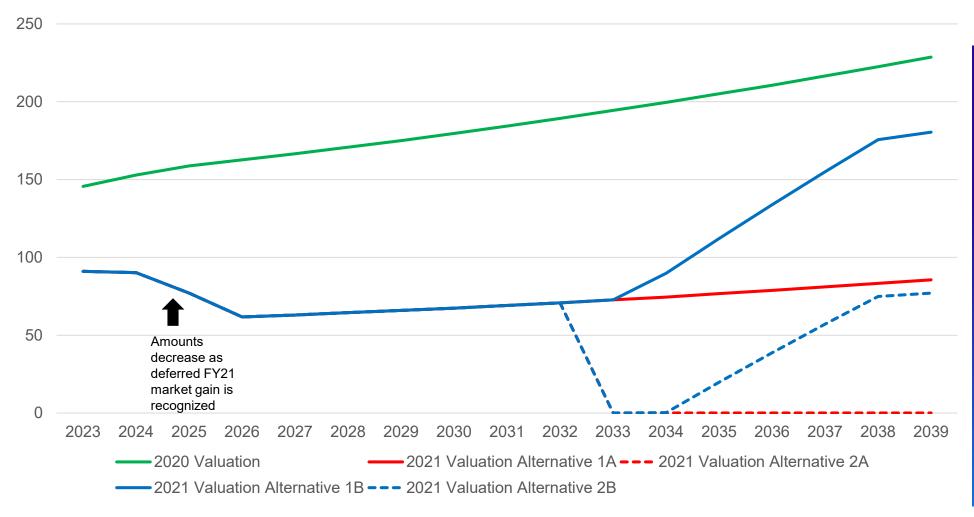


# TRS Projections



### TRS – Additional State Contributions

(\$millions)



All 2021 valuation alternative scenarios are the same through FY32.

The increases after FY33 under Alternatives 1B and 2B are due to the adverse FY33 market return.

Additional State Contributions are projected to be **zero** after FY39 with expected returns each year (Alternatives 1A and 2A).

Additional State Contributions are projected to be **non-zero** after FY39 with adverse FY33 returns (Alternatives 1B and 2B).



# TRS – Additional State Contribution Projection Summary

(\$millions)

Fiscal
Year
2023
2024
2025
2026
2027
2028
2029
2030
2031
2032
2033
2034
2035
2036
2037
2038
2039
Sub-Total
2040-2062
Total

Additional State Contributions							
2020	2021 Valuation	2021 Valuation	2021 Valuation	2021 Valuation			
Valuation	Alternative 1A	Alternative 2A	Alternative 1B	Alternative 2B			
445.6	04.0	04.0	04.0	04.0			
145.6	91.0	91.0	91.0	91.0			
152.9	90.2	90.2	90.2	90.2			
158.8	77.0	77.0	77.0	77.0			
162.7	61.7	61.7	61.7	61.7			
166.6	63.0	63.0	63.0	63.0			
170.8	64.5	64.5	64.5	64.5			
175.0	65.9	65.9	65.9	65.9			
179.6	67.4	67.4	67.4	67.4			
184.4	69.1	69.1	69.1	69.1			
189.3	70.8	70.8	70.8	70.8			
194.4	72.7	0.0	72.7	0.0			
199.6	74.5	0.0	89.8	0.2			
205.1	76.7	0.0	112.1	19.8			
210.6	78.8	0.0	133.8	38.7			
216.5	81.0	0.0	155.0	57.1			
222.5	83.3	0.0	175.6	74.9			
228.7	85.6	0.0	180.5	77.0			
3,163.1	1,273.2	720.6	1,640.1	988.3			
-,	, -		,				
0.0	0.0	0.0	1,068.9	2,167.3			
0.0	0.0	0.0	2,000.0	2,207.0			
3,163.1	1,273.2	720.6	2,709.0	3,155.6			

Comparing Alternatives 1A and 2A (expected returns each year):

Additional State Contributions thru
 FY39 are lower under Alternative 2A
 vs Alternative 1A because the positive
 amortization amounts after FY32 are
 eliminated.

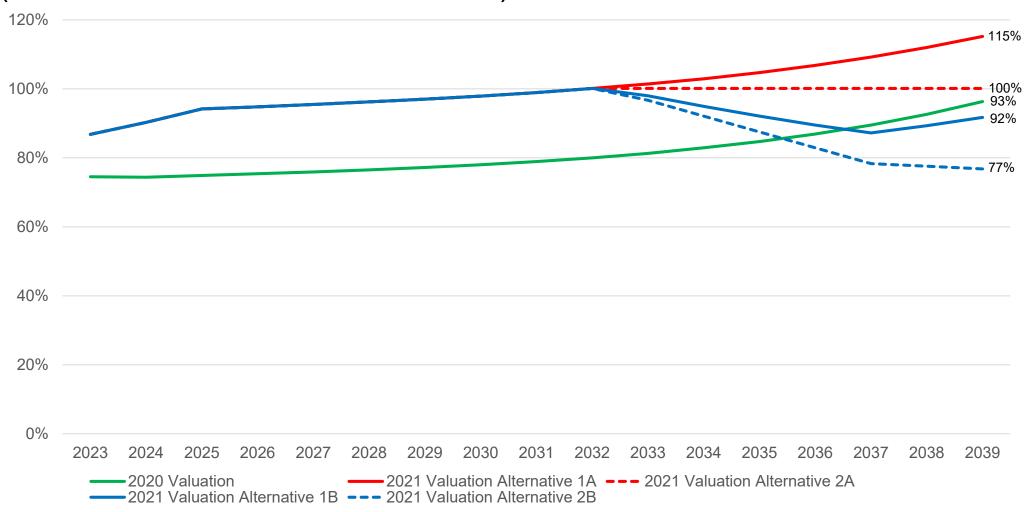
Comparing Alternatives 1B and 2B (adverse return in FY33):

- If we also consider FY40-FY62,
   Additional State Contributions in these years are lower under Alternative 1B vs Alternative 2B because the negative amortization amounts from the FY21 asset gain are maintained.



# TRS – Projected Funded Ratios of Pension Trust

(based on Actuarial Value of Assets)



All 2021 valuation alternative scenarios are the same through FY32



# Healthcare Sensitivities



### Healthcare Sensitivities - Background

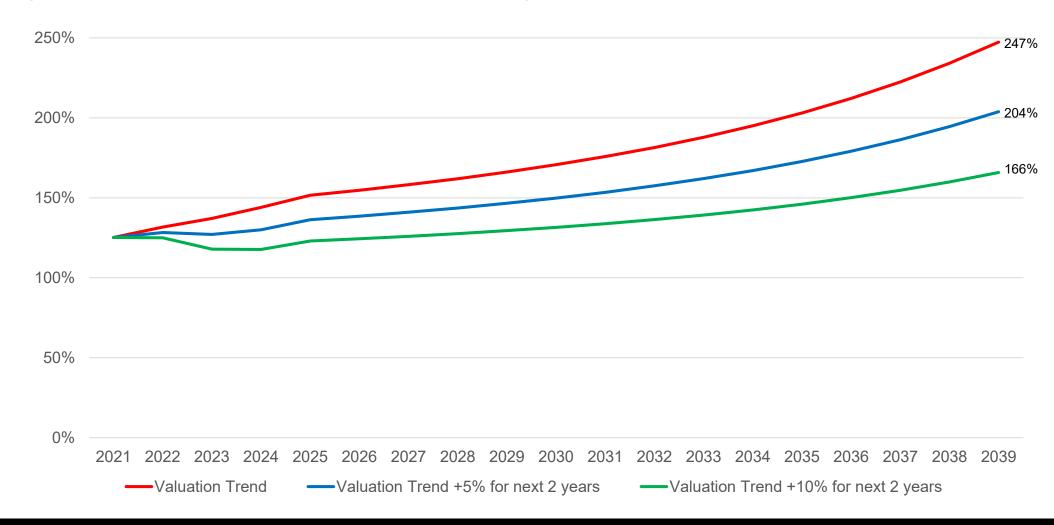
- The PERS and TRS healthcare trusts are currently more than 100% funded, and have been so for the last few years due to several reasons
  - Favorable claims experience
  - Implementation of EGWP in 2019
  - New prescription drug contract with Optum in 2019
  - Plan changes made effective in 2022
  - Favorable asset returns
  - Contributing the healthcare Normal Cost per Alaska statutes
- If the healthcare Normal Cost continues to be deposited to the healthcare trust, the funded status of each healthcare trust is expected to continue to increase absent future adverse experience or changes in plan provisions and/or actuarial assumptions
- We have illustrated how the projected funded ratios of the healthcare trusts would change if the increases in healthcare costs during each of the next 2 years are\*:
  - 5% higher than the valuation trend rate assumption
  - 10% higher than the valuation trend rate assumption



<sup>\*</sup> Assuming no other gains/losses, and no changes in plan provisions and/or actuarial assumptions

# PERS – Projected Funded Ratios of Healthcare Trust

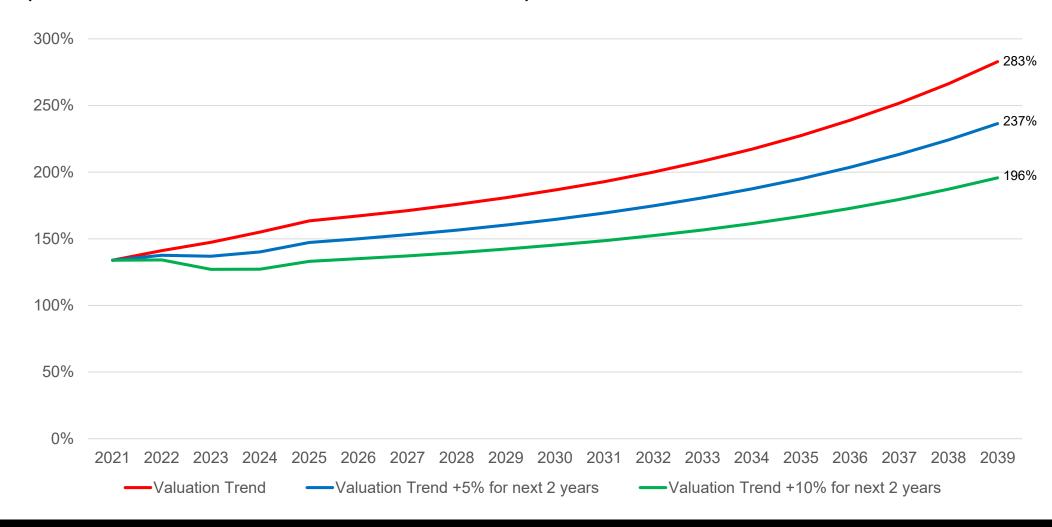
(based on Actuarial Value of Assets)





# TRS – Projected Funded Ratios of Healthcare Trust

(based on Actuarial Value of Assets)





# **Actuarial Certification**



### **Actuarial Certification**

The purpose of this presentation is to provide the ARMB Actuarial Committee with June 30, 2021 valuation results and projections for discussion at the March 16, 2022 meeting. This presentation should be considered part of the June 30, 2021 actuarial valuation report services.

The data, assumptions, methods, and plan provisions used to determine the results shown in this presentation are as shown in the draft June 30, 2021 actuarial valuation reports. The draft June 30, 2021 actuarial valuation reports include details related to potential risks associated with the plans (ASOP 51), and information regarding our use of models (ASOP 56).

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded actuarial accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e., purchase annuities) all or a portion of its liabilities.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law.

The results were prepared under the direction of David Kershner and Scott Young, both of whom meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. These results have been prepared in accordance with all applicable Actuarial Standards of Practice.

David Kershner FSA, EA, MAAA, FCA Principal, Retirement Scott Young FSA, EA, MAAA Director, Health





### State of Alaska

Timeline for June 30, 2021 Valuations (PERS/TRS DB and DCR, JRS, NGNMRS, EPORS)

Item		Original	Revised	Date	Team	
#	Task	Deadline	Deadline	Completed	Responsible	Comments / Notes
1	Enrollment Data Request to Aetna	7/16/21		7/6/21	Buck	Send to Daniel Dudley at Aetna. Enrollment counts received 7/21.
2	Valuation Data Request to DRB	7/16/21		7/16/21	Buck	
3	Monthly Audit Discussion with GRS / Buck	7/21/21		not needed	GRS / Buck	
4	Preliminary 6/30/2021 Assets to Buck	8/6/21		8/10/21	DRB	These will be used only for the adoption of FY23 contribution rates.
5	Monthly Audit Discussion with GRS / Buck	8/18/21		not needed	GRS / Buck	
6	Valuation Data to Buck	9/3/21		9/3/21	DRB	
7	Monthly Audit Discussion with GRS / Buck	9/15/21		9/15/21	GRS / Buck	
8	Audit Data and Sample Lives Request to Buck	9/17/21		9/22/21	GRS	
9	Actuarial Committee Meeting - FY23 Contribution Rates	9/22/21		9/22/21	All	Teleconference. Deadline for meeting materials is 9/3.
10	Claims Data Request to Segal/DRB	9/24/21		9/13/21	Buck	Incurred claims through 6/30/21 that are paid through 8/31/21.
11	Data Questions to DRB	9/24/21		9/29/21	Buck	PERS data questions sent on 9/24. TRS data questions sent on 9/29.
12	Data Answers to Buck	10/8/21		10/7/21	DRB	
13	Final 6/30/2021 Assets to Buck	10/15/21		n/a	DRB	Use same assets as provided for 6/30/21 GASB reporting.
14	Monthly Audit Discussion with GRS / Buck	10/20/21		10/20/21	GRS / Buck	
15	TRS (and selected school districts in PERS) updated active listing at 10/1/21 to capture	10/22/21			DRB	Won't be reflected in 6/30/21 valuations, but DRB still wants Buck to track
	term/rehires since 6/30/21					how many terms/rehires by plan.
16	Claims Data to Buck	10/22/21		10/8/21	Segal / DRB	Incurred claims through 6/30/21 that are paid through 8/31/21.
17	6/30/2021 Valuation Data and DRB Data Questions to GRS	10/29/21	11/15/21	11/15/21	Buck	
18	Sample Life Information to GRS	11/5/21	11/19/21	11/19/21	Buck	
19	Preliminary Valuation Results and PVB's by individual to GRS	11/15/21	11/23/21	11/23/21	Buck	PERS DCR provided on 12/8. TRS DCR provided on 12/9.
20	Monthly Audit Discussion with GRS / Buck	11/17/21		11/17/21	GRS / Buck	
21	Actuarial Committee Meeting - 6/30/21 valuation results (preliminary), economic assumptions	12/1/21		12/1/21	All	Juneau. Deadline for meeting materials is 11/12.
	for experience study					
22	Monthly Audit Discussion with GRS / Buck	12/15/21		12/15/21	GRS / Buck	
23	Draft DCR Valuation Reports to GRS	1/7/22		1/7/22	Buck	
24	Monthly Audit Discussion with GRS / Buck	1/19/22	1/21/22	1/21/22	GRS / Buck	
25	Draft DB Valuation Reports to GRS	1/21/22		1/26/22	Buck	
26	Monthly Audit Discussion with GRS / Buck	2/16/22		2/16/22	GRS / Buck	
27	Draft Actuarial Review Report to Buck	2/28/22			GRS	
28	Monthly Audit Discussion with GRS / Buck	3/9/22			GRS / Buck	
29	Actuarial Committee Meeting - 6/30/21 valuation results (full), projections, draft valuation	3/16/22			All	Juneau. Deadline for meeting materials is 2/25. Also include updated
	reports, demographic assumptions for experience study					economic assumptions.
30	Monthly Audit Discussion with GRS / Buck	4/20/22			GRS / Buck	
31	Actuarial Committee Meeting - follow-up to March meeting (if needed)	4/28/22			All	Teleconference.
32	Monthly Audit Discussion with GRS / Buck	5/18/22			GRS / Buck	
33	Actuarial Committee Meeting - final valuation reports, follow-up discussion on assumptions for	6/15/22			All	Anchorage. Deadline for meeting materials is 5/27.
	experience study					

Note: All deadline and completion dates are specific to PERS/TRS.



# State of Alaska

Public Employees'
Retirement System

Actuarial Valuation Report As of June 30, 2021

January 2022

**DRAFT** 



January 26, 2022

State of Alaska
The Alaska Retirement Management Board
The Department of Revenue, Treasury Division
The Department of Administration, Division of Retirement and Benefits
P.O. Box 110203
Juneau, AK 99811-0203

#### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Public Employees' Retirement System (PERS) as of June 30, 2021 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2021. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities and other factors under PERS were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of PERS as of June 30, 2021.

PERS is funded by Employer, State, and Member Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board) and as required by Alaska state statutes. The funding objective for PERS is to pay required contributions that remain level as a percent of total PERS compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability (UAAL) as a level percentage of total PERS compensation over a closed 25-year period as required by Alaska state statutes. The closed 25-year period was originally established effective June 30, 2014. Effective June 30, 2018, the Board adopted a 25-year layered UAAL amortization method as described in Section 5.2. The UAAL amortization continues to be on a level percent of pay basis. The compensation used to determine required contributions is the total compensation of all active members in PERS, including those hired after July 1, 2006 who are members of the Defined Contribution Retirement (DCR) Plan. This objective is currently being met and is projected to continue to be met. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the overall funded status (on a combined pension/healthcare basis) is expected to increase to 100% in FY26 (the funded status of the pension trust is expected to increase to 100% in FY38).

SB 55 was effective July 1, 2021. Under SB 55:

- The State-as-an-Employer contributes the full actuarial contribution rate based on the DB/DCR payroll of its employees (which is approximately 50% of the total PERS DB/DCR payroll).
- Non-State employers continue to contribute 22% of their DB/DCR payroll.
- The Additional State Contributions are based on the excess of the DB actuarial contribution rate and the DB contributions made by non-State employers.

The Board and staff of the State of Alaska may use this report for the review of the operations of PERS. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, you should ask Buck to review any statement you wish to make on the results contained in this report. Buck will not accept any liability for any such statement made without the review by Buck.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2013 to June 30, 2017. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2018 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the per capita claim cost rates effective June 30, 2021 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 5.2 and 5.3. We certify that the assumptions and methods described in Sections 5.2 and 5.3 of this report meet the requirements of all applicable Actuarial Standards of Practice.

Governmental Accounting Standards Board (GASB) Statement No. 67 (GASB 67) was effective for PERS beginning with fiscal year ending June 30, 2014, and Statement No. 74 (GASB 74) was effective for PERS beginning with fiscal year ending June 30, 2017. Separate GASB 67 and GASB 74 reports as of June 30, 2021 have been prepared. We have also prepared the member data tables shown in Section 4 of this report for the Statistical Section of the ACFR, as well as the summary of actuarial assumptions and analysis of financial experience for the Actuarial Section of the ACFR. Please see our separate GASB 67 and GASB 74 reports for other information needed for the ACFR.

#### **Assessment of Risks**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the healthcare portion of PERS. See Section 6 of this report for further details regarding ASOP 51.

#### **Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. Buck uses third-party software in the performance of annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to internally developed models that apply applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal models are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal models, extra checking and review are completed. Significant changes to the internal models that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Additional models used in valuing health benefits are described later in the report.

#### COVID-19

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and an adjustment was made in setting the medical per capita claims cost assumption. FY20 medical claims were adjusted for a COVID-19 related decline in claims during the last four months (March – June) of FY20. FY21 medical claims were adjusted for a COVID-19 related decline in those claims during the fiscal year. A more detailed explanation on these adjustments is shown in Section 5.2.

This report was prepared under my supervision and in accordance with all applicable Actuarial Standards of Practice. I am a Fellow of the Society of Actuaries, an Enrolled Actuary, a Fellow of the Conference of Consulting Actuaries, and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

I am available to discuss this report with you at your convenience. I can be reached at 602-803-6174.

Respectfully submitted,

Scott (

Q.LKL\_

David J. Kershner, FSA, EA, MAAA, FCA

Principal

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.

Scott Young, FSA, EA, MAAA, FCA

Director Buck

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### **Executive Summary**

#### Overview

The State of Alaska Public Employees' Retirement System (PERS) provides pension and postemployment healthcare benefits to eligible participants. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of PERS as of the valuation date of June 30, 2021.

### **Purpose**

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

- 1. To determine the Employer/State contribution necessary to meet the Board's funding policy for the plan;
- 2. To disclose the funding assets and liability measures as of the valuation date;
- 3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining future actuarially determined contributions;
- 4. To compare actual and expected experience under the plan during the last fiscal year; and
- 5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a "snapshot" of the funded position of PERS based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

Actuarial projections are also performed to provide a long-term view of the expected future funded status and contribution patterns (see Section 3). The future funded status and contribution patterns would be different than those shown in Section 3 if future experience does not match the actuarial assumptions used in the projections.

Retiree group benefits models necessarily rely on the use of approximations and estimates, and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements.

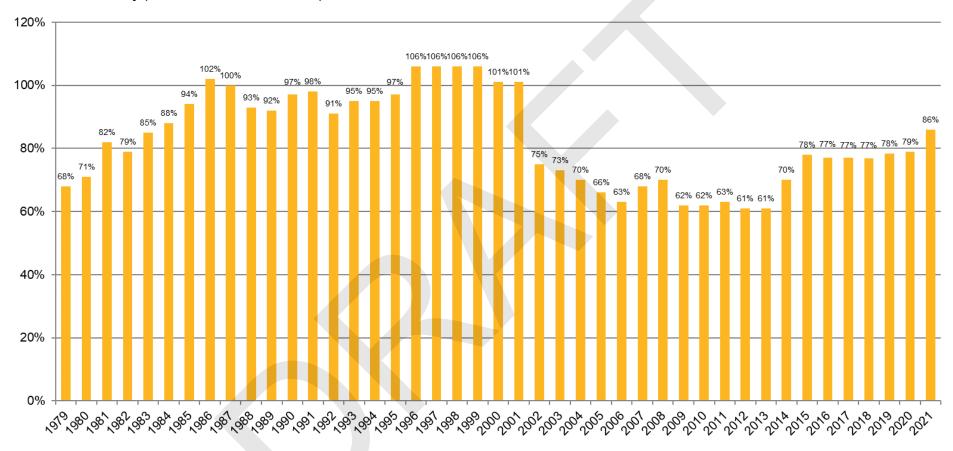
#### **Funded Status**

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

1

Fund	ed Status as of June 30 (\$'s in 000's)		2020		2021
Pens	ion				
a.	Actuarial Accrued Liability	\$	15,279,525	\$	15,419,975
b.	Valuation Assets	7	9,713,710	7	10,466,709
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	5,565,815	\$	4,953,266
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)		63.6%		67.9%
e.	Fair Value of Assets	\$	9,469,161	\$	11,912,309
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		62.0%		77.3%
111	h				
Healt	hcare				
a.	Actuarial Accrued Liability	\$	7,036,550	\$	6,856,170
b.	Valuation Assets		7,989,358	_	8,581,15 <u>5</u>
c.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	(952,808)	\$	(1,724,985)
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)		113.5%		125.2%
e.	Fair Value of Assets	\$	7,813,511	\$	9,784,141
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		111.0%		142.7%
Total					
i Otal					
a.	Actuarial Accrued Liability	\$	22,316,075	\$	22,276,145
b.	Valuation Assets		17,703,068		19,047,864
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	4,613,007	\$	3,228,281
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)		79.3%		85.5%
e.	Fair Value of Assets	\$	17,282,672	\$	21,696,450
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)		77.4%		97.4%

### **Funded Ratio History (Based on Valuation Assets)**



The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions, so there is potential for actuarial gains or losses.

### 1. Investment Experience

The actuarial asset value was reinitialized to equal fair value of assets as of June 30, 2014. Beginning in FY15, the asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. The FY21 investment return based on fair value of assets was approximately 30.0% compared to the expected investment return of 7.38% (net of investment expenses). This resulted in a market asset gain of approximately \$3,834 million. Due to the recognition of investment gains and losses over a 5-year period, the FY21 investment return based on actuarial value of assets was approximately 11.6%, which resulted in an actuarial asset gain of approximately \$734 million.

### 2. Salary Increases

Salary increases for continuing active members during FY21 were higher than expected based on the valuation assumptions, resulting in a liability loss of approximately \$17 million.

### 3. Demographic Experience

Section 4 provides statistics on active and inactive participants. The number of active participants decreased 10.4% from 11,033 at June 30, 2020 to 9,888 at June 30, 2021 due to active members exiting the plan during the year (due to retirement, termination, death, and disability) and the closure of the plan to new entrants as of July 1, 2006. The average age of active participants increased from 53.21 to 53.51 and average credited service increased from 18.38 to 18.96 years.

The number of benefit recipients increased 1.6% from 37,106 to 37,717 and their average age increased from 70.77 to 71.17. The number of vested terminated participants decreased 3.6% from 5,327 to 5,135. Their average age increased from 53.52 to 53.92.

The overall effect of the demographic experience during FY21 was a liability gain of approximately \$4.3 million (pension) and a liability gain of approximately \$30.3<sup>1</sup> million (healthcare).

#### 4. COLA / PRPA Experience

The cost-of-living increases (COLA) for benefit recipients during FY21 were less than expected based on the valuation assumptions, resulting in a liability gain of approximately \$6 million. The postretirement pension adjustments (PRPA) were also less than expected, resulting in a liability gain of approximately \$149 million.

#### 5. Retiree Medical Claims Experience

As described in Section 5.2, recent medical claims experience and changes in healthcare enrollment data provided to us for the June 30, 2021 valuation generated a liability gain of approximately \$272 million. Reduced claims during FY21, largely attributable to medical claims impacted by COVID-19, generated a liability gain of approximately \$21 million.

Includes the effects of changes in dependent coverage elections and Medicare Part B only experience.

#### 6. Changes in Methods Since the Prior Valuation

There were no changes in actuarial methods since the prior valuation.

#### 7. Changes in Assumptions Since the Prior Valuation

Healthcare claim costs are updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

#### 8. Changes in Benefit Provisions Since the Prior Valuation

Starting in 2022, prior authorization will be required for certain specialty medications for all participants, and certain preventive benefits for pre-Medicare participants will now be covered by the plan. These changes created an actuarial gain of approximately \$62 million.

Under SB 55 that was effective July 1, 2021: (i) The State-as-an-Employer contributes the full actuarial contribution rate based on the DB/DCR payroll of its employees (which is approximately 50% of the total PERS DB/DCR payroll); (ii) Non-State employers continue to contribute 22% of their DB/DCR payroll; (iii) the Additional State Contributions are based on the excess of the DB actuarial contribution rate and the DB contributions made by non-State employers.

There have been no other changes in benefit provisions valued since the prior valuation.

#### **Projections**

Absent future asset (and/or liability) losses, changes in plan provisions or actuarial assumptions, the \$3,834 million FY21 market asset gain has a significant impact on the projections shown in Section 3. For example, the pension trust is currently projected to reach a funded status of 100% in FY38. Based on the 2020 valuation projections, the funded status of the pension trust was projected to be only 85% in FY38.

Once the pension trust is projected to reach of funded status of 100%, it may be reasonable to assume that all remaining pension unfunded liability layered amortization amounts should be reduced to zero. Since the healthcare trust is currently more than 100% funded, the healthcare unfunded liability amortization amounts would also be reduced to zero if the Board decides to implement this change (this does not impact the projections shown in Section 3.6 since the healthcare Normal Cost is assumed to be contributed as a minimum in all years after FY23 per Alaska state statutes).

We have shown the table of projected figures in Section 3.6 two ways:

- a) Section 3.6A No changes to the pension unfunded liability layered amortization amounts. In this case, Additional State Contributions totaling approximately \$59 million are projected for FY38-FY39, even though the pension trust is projected to be 100% funded in FY38.
- b) Section 3.6B Eliminate the pension unfunded liability layered amortization amounts when the pension trust is projected to be 100% funded. In this case, the Additional State Contributions are projected to be zero after FY37.

The pros and cons of these two methods can be discussed further upon request.

In both cases, the pension Normal Cost is assumed to be contributed as a minimum based on Alaska state statutes. (The healthcare trust is currently over 100% funded, so the healthcare Normal Cost is also assumed to be contributed as a minimum based on Alaska state statutes.)

Sections 3.3 through 3.5 are based on the projections shown in Section 3.6A.

#### **Comparative Summary of Contribution Rates**

Total Employer/State Contribution Rate, (a) + (b)<sup>1</sup>

Board Adopted Total Employer/State Contribution Rate

Defined Contribution Retirement (DCR) Rate Paid by Employers

Board Adopted Total Rate, Including DCR Rate Paid by Employers,

d.

f.

(d) + (e)

Pens	ion	Actual FY 2023	Estimated FY 2024
a.	Normal Cost Rate Net of Member Contributions	2.37%	2.14%
b.	Past Service Cost Rate	<u>16.01%</u>	<u>14.38%</u>
C.	Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	18.38%	16.52%
Healt	hcare	Actual FY 2023	Estimated FY 2024
a.	Normal Cost Rate	2.84%	2.50%
b.	Past Service Cost Rate	(4.94%)	<u>(7.45%)</u>
C.	Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	2.84%	2.50%
Total		Actual FY 2023	Estimated FY 2024
a.	Normal Cost Rate Net of Member Contributions	5.21%	4.64%
b.	Past Service Cost Rate	<u>16.01%</u>	<u>14.38%</u>

Contribution rates are based on total (DB and DCR) payroll. The contribution rates shown above for FY24 are estimated assuming no actuarial gains/losses during FY22 and FY23. Actual FY24 contribution rates will be adopted by the Board in September 2022 reflecting FY22 asset experience.

21.22%

18.38%<sup>2</sup>

6.41%

24.79%

19.02%

TBD

TBD

6.63%

Contribution rates include Employer contribution rates as limited by Alaska state statutes and the Additional State Contribution required under SB 125.

Beginning with the June 30, 2014 valuation, contribution rates for FY17 and beyond are determined using new methodology in accordance with 2014 legislation under HB 385 and SB 119, 2014 Alaska Laws, which changed the amortization methodology to a closed 25-year period as a level percentage of pay, and eliminated the time lag on the contribution rate calculation by using a 2-year "roll-forward" approach assuming 0% population growth. Investment gains and losses are recognized over a 5-year period beginning in FY15. Beginning with the June 30, 2018 valuation, the UAAL amortization was changed as described in Section 5.2.

<sup>&</sup>lt;sup>2</sup> The FY23 contribution rates adopted by the Board in October 2021 were 18.38% for Pension and 0.00% for Healthcare.

## Summary of Actuarial Accrued Liability Gain/(Loss) and Other Changes During the Year

The following table summarizes the sources of change in the total Employer/State contribution rate as of June 30, 2020 and June 30, 2021 based on DB and DCR payroll combined:

	Pension	Healthcare	Total
Total Employer/State Contribution Rate as of June 30, 2020	20.54%	3.57%	24.11%
2. Change due to:			
a. Health Claims Experience	N/A	(0.12)%	(0.12)%
b. Salary Increases	0.05%	N/A	0.05%
c. Investment Experience	(1.06)%	0.00%	(1.06)%
d. Demographic Experience and Miscellaneous <sup>1</sup>	(0.54)%	(0.26)%	(0.80)%
e. Actual vs Expected Contributions	(0.06)%	0.00%	(0.06)%
f. Assumption/Method Changes	0.00%	0.00%	0.00%
g. Plan Changes	0.00%	<u>(0.03)%</u>	(0.03)%
h. Total Change, (a) + (b) + (c) + (d) + (e) + (f) + (g)	(1.61)%	(0.41)%	(2.02)%
3. Total Employer/State Contribution Rate as of June 30, 2021, (1) + (2)(h)	18.93%	3.16%	22.09%

The following table shows the FY21 gain/(loss) on actuarial accrued liability as of June 30, 2021 (\$'s in 000's):

	Pension	Healthcare	Total
Retirement Experience	\$ (7,211)	\$ 7,125	\$ (86)
Termination Experience	(7,963)	(10,409)	(18,372)
Disability Experience	6,650	10,858	17,508
Active Mortality Experience	14,401	(745)	13,656
Inactive Mortality Experience	(1,576)	2,684	1,108
Salary Increases	(17,126)	N/A	(17,126)
Rehires (Net of Rehire Load)	15,067	14,045	29,112
Transfers between Peace/Fire and Others	(1,706)	(161)	(1,867)
COLA Increases	5,956	N/A	5,956
PRPA Increases	149,186	N/A	149,186
Benefit Payments Different than Expected	19,147	21,107	40,254
Per Capita Claims Cost	N/A	272,205	272,205
Medical and Prescription Drug Plan Changes	N/A	61,807	61,807
Medicare Part B Only Experience	N/A	5,743	5,743
Changes in Dependent Coverage Elections	N/A	15,017	15,017
Programming Changes <sup>2</sup>	(512)	N/A	(512)
Miscellaneous <sup>3</sup>	(13,480)	(15,552)	(29,032)
Total	\$ 160,833	\$ 383,724	\$ 544,557

<sup>&</sup>lt;sup>1</sup> Includes the effects of census data changes between the two valuations.

Includes adjustments to (a) the 10% COLA to apply immediately for all disabled members, and (b) the PRPA increases for Peace Officer/Firefighters who retire from occupational disability.

Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories. The pension amount includes a loss of \$10,900 for unexpected beneficiaries and QDRO's based on last year's data, and the healthcare amount includes a loss of \$10,592 for changes in spouses' dates of birth in the data.

The rehire gain/(loss) amount shown on the previous page is the difference between (i) the increase in Actuarial Accrued Liability at June 30, 2021 due to rehires during the most recent plan year, and (ii) the load that was added to the June 30, 2020 Normal Cost based on the rehire load assumption used in the June 30, 2020 valuation. The development of the FY21 rehire gain/(loss) amount is shown in the table below (\$'s in 000's):

	Pension	Healthcare	Total
Increase/(Decrease) in Actuarial Accrued Lia at June 30, 2021 due to Rehires	bility \$ 7,095	\$ (1,523)	\$ 5,572
<ol><li>June 30, 2020 Normal Cost Rehire Load, with interest to June 30, 2021</li></ol>	n \$ 22,162	\$ 12,522	\$ 34,684
3. Rehire Gain/(Loss), (2) - (1)	\$ 15,067	\$ 14,045	\$ 29,112

# **Section 1: Actuarial Funding Results**

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

## Peace Officer / Firefighter

As of June 30, 2021	sent Value of ected Benefits	Actuarial Accrued (Past Service) Liability			
Active Members					
Retirement Benefits	\$ 877,332	\$	783,315		
Termination Benefits	9,109		1,315		
Disability Benefits	1,259	(1,28			
Death Benefits	9,057		5,989		
Return of Contributions	1,243		(4,141)		
Medical and Prescription Drug Benefits	356,026		305,813		
Medicare Part D Subsidy	(30,079)		(25,883)		
Indebtedness	(4,797)		(4,797)		
Subtotal	\$ 1,219,150	\$	1,060,324		
Inactive Members					
Not Vested	\$ 2,487	\$	2,487		
Vested Terminations					
- Retirement Benefits	35,573		35,573		
- Medical and Prescription Drug Benefits	95,523		95,523		
- Medicare Part D Subsidy	(9,689)		(9,689)		
- Indebtedness	(475)		(475)		
Retirees & Beneficiaries					
- Retirement Benefits	1,730,944		1,730,944		
- Medical and Prescription Drug Benefits	590,605		590,605		
- Medicare Part D Subsidy	 (79,219)		(79,219)		
Subtotal	\$ 2,365,749	\$	2,365,749		
Total	\$ 3,584,899	\$	3,426,073		
Total Pension	\$ 2,661,732	\$	2,548,923		
Total Medical, Net of Part D Subsidy	\$ 923,167	\$	877,150		
Total Medical, Gross of Part D Subsidy	\$ 1,042,154	\$	991,941		

## Peace Officer / Firefighter

	Prese	nt Value of	Actuarial Accrued (Past Service)		
As of June 30, 2021		ed Benefits		Liability	
By Tier					
Tier 1					
Pension	\$	989,348	\$	988,683	
	φ	989,348 272,846	Ψ	272,432	
- Medical, Net of Part D Subsidy Tier 2		212,040		Z1Z,43Z	
Pension		694,313		683,185	
				261,524	
<ul> <li>Medical, Net of Part D Subsidy</li> <li>Tier 3</li> </ul>		265,750		∠01,524	
Pension		978,071		877,055	
		384,571		343,194	
- Medical, Net of Part D Subsidy  Total	\$	384,571 3,584,899	\$		
			<b>Ψ</b>	3,426,073	
As of June 30, 2021			No	rmal Cost	
Active Members			<b></b>	<del></del>	
Retirement Benefits			\$	17,624	
Termination Benefits				1,528	
Disability Benefits				495	
Death Benefits				612	
Return of Contributions				1,029	
Medical and Prescription Drug Benefits				9,196	
Medicare Part D Subsidy				(788)	
Rehire Assumption (Pension)				3,996	
Rehire Assumption (Medical)				1,437	
Administrative Expenses (Pension)				1,615	
Administrative Expenses (Medical)			_	773	
Total			\$	37,517	
Total Pension			\$	26,899	
Total Medical, Net of Part D Subsidy			\$	10,618	
Total Medical, Gross of Part D Subsidy			\$	11,406	
By Tier					
Tier 1					
- Pension			\$	310	
Medical, Net of Part D Subsidy			*	204	
Tier 2				204	
- Pension				3,601	
Medical, Net of Part D Subsidy				1,332	
Tier 3				1,002	
- Pension				22,988	
Pension     Medical, Net of Part D Subsidy				9,082	
Total			\$	37,517	
State of Alaska Bublia Employees' Patirament System			*	10	
State of Alacka Dilbile Employees' Detirement Frieten					

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

## Others

As of June 30, 2021	Present Value of Projected Benefits		Actuarial Accrued (Past Service) Liability	
Active Members				
Retirement Benefits	\$	3,314,325	\$	3,021,247
Termination Benefits		213,325		120,766
Disability Benefits		16,937		5,047
Death Benefits		45,609		36,004
Return of Contributions		14,215		(28,530)
Medical and Prescription Drug Benefits		1,848,190		1,513,162
Medicare Part D Subsidy		(234,865)		(197,726)
Indebtedness		(39,283)		(39,283)
Subtotal	\$	5,178,453	\$	4,430,687
Inactive Members				
Not Vested	\$	73,923	\$	73,923
Vested Terminations				
- Retirement Benefits		651,624		651,624
- Medical and Prescription Drug Benefits		930,456		930,456
- Medicare Part D Subsidy		(102,384)		(102,384)
- Indebtedness		(12,942)		(12,942)
Retirees & Beneficiaries				
- Retirement Benefits		9,043,196		9,043,196
- Medical and Prescription Drug Benefits		4,572,277		4,572,277
- Medicare Part D Subsidy		(736,765)		(736,765)
Subtotal	\$	14,419,385	\$	14,419,385
Total	\$	19,597,838	\$	18,850,072
Total Pension	\$	13,320,929	\$	12,871,052
Total Medical, Net of Part D Subsidy	\$	6,276,909	\$	5,979,020
Total Medical, Gross of Part D Subsidy	\$	7,350,923	\$	7,015,895

## Others

As of June 30, 2021	Present Projected	Value of I Benefits	(Pa	arial Accrued ast Service) Liability
By Tier				
Tier 1				
- Pension	\$	6,024,842	\$	6,001,018
- Medical, Net of Part D Subsidy		2,358,156		2,335,845
Tier 2				
- Pension	;	3,811,976		3,721,454
- Medical, Net of Part D Subsidy		1,873,154		1,810,864
Tier 3				
- Pension		3,484,111		3,148,580
- Medical, Net of Part D Subsidy		2,045,599		1,832,311
Total	\$ 19	9,597,838	\$	18,850,072
As of June 30, 2021			No	ormal Cost
Active Members				
Retirement Benefits			\$	53,983
Termination Benefits				14,497
Disability Benefits				1,969
Death Benefits				1,742
Return of Contributions				7,031
Medical and Prescription Drug Benefits				58,336
Medicare Part D Subsidy				(6,562)
Rehire Assumption (Pension)				14,870
Rehire Assumption (Medical)				8,848
Administrative Expenses (Pension)				6,010
Administrative Expenses (Medical)				4,758
Total			\$	165,482
Total Pension			\$	100,102
Total Medical, Net of Part D Subsidy			\$	65,380
Total Medical, Gross of Part D Subsidy			\$	71,942
By Tier				
Tier 1				
- Pension			\$	8,729
- Medical, Net of Part D Subsidy				8,011
Tier 2				
- Pension				23,906
- Medical, Net of Part D Subsidy				15,939
Tier 3				
- Pension				67,467
- Medical, Net of Part D Subsidy				41,430
Total			\$	165,482
State of Alaska Public Employees' Petirement System				40

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

## **All Members**

As of June 30, 2021	Present Value of Projected Benefits		Actuarial Accrue (Past Service) Liability	
Active Members				
Retirement Benefits	\$	4,191,657	\$	3,804,562
Termination Benefits		222,434		122,081
Disability Benefits		18,196		3,760
Death Benefits		54,666		41,993
Return of Contributions		15,458		(32,671)
Medical and Prescription Drug Benefits		2,204,216		1,818,975
Medicare Part D Subsidy		(264,944)		(223,609)
Indebtedness		(44,080)		(44,080)
Subtotal	\$	6,397,603	\$	5,491,011
Inactive Members				
Not Vested	\$	76,410	\$	76,410
Vested Terminations				
- Retirement Benefits		687,197		687,197
- Medical and Prescription Drug Benefits		1,025,979		1,025,979
- Medicare Part D Subsidy		(112,073)		(112,073)
- Indebtedness		(13,417)		(13,417)
Retirees & Beneficiaries				
- Retirement Benefits		10,774,140		10,774,140
- Medical and Prescription Drug Benefits		5,162,882		5,162,882
- Medicare Part D Subsidy		(815,984)		(815,984)
Subtotal	\$	16,785,134	\$	16,785,134
Total	\$	23,182,737	\$	22,276,145
Total Pension	\$	15,982,661	\$	15,419,975
Total Medical, Net of Part D Subsidy	\$	7,200,076	\$	6,856,170
Total Medical, Gross of Part D Subsidy	\$	8,393,077	\$	8,007,836

## All Members

As of June 30, 2021	ent Value of cted Benefits		arial Accrued ast Service) Liability
By Tier			
Tier 1			
- Pension	\$ 7,014,190	\$	6,989,701
- Medical, Net of Part D Subsidy	2,631,002		2,608,277
Tier 2			
- Pension	4,506,289		4,404,639
- Medical, Net of Part D Subsidy	2,138,904		2,072,388
Tier 3			
- Pension	4,462,182		4,025,635
- Medical, Net of Part D Subsidy	2,430,170		2,175,505
Total	\$ 23,182,737	\$	22,276,145
As of June 30, 2021		N	ormal Cost
Active Members			
Retirement Benefits		\$	71,607
Termination Benefits			16,025
Disability Benefits			2,464
Death Benefits			2,354
Return of Contributions			8,060
Medical and Prescription Drug Benefits			67,532
Medicare Part D Subsidy			(7,350)
Rehire Assumption (Pension)			18,866
Rehire Assumption (Medical)			10,285
Administrative Expenses (Pension)			7,625
Administrative Expenses (Medical)			5,531
Total		\$	202,999
Total Pension		\$	127,001
Total Medical, Net of Part D Subsidy		\$	75,998
Total Medical, Gross of Part D Subsidy		\$	83,348
By Tier			
Tier 1			
- Pension		\$	9,039
- Medical, Net of Part D Subsidy			8,215
Tier 2			,
- Pension			27,507
- Medical, Net of Part D Subsidy			17,271
Tier 3			
- Pension			90,455
- Medical, Net of Part D Subsidy			50,512
Total		\$	202,999

Section 1.2: Actuarial Contributions as of June 30, 2021 (\$'s in 000's)

## Peace Officer / Firefighter

Normal Cost Rate	Pension		Healthcare		Total
1. Total Normal Cost	\$	26,899	\$	10,618	\$ 37,517
2. DB Rate Payroll Projected for FY22		147,739		147,739	147,739
3. DCR Rate Payroll Projected for FY22		220,974		220,974	220,974
4. Total Rate Payroll Projected for FY22		368,713		368,713	368,713
5. Normal Cost Rate					
a. Based on DB Rate Payroll, (1) ÷ (2)		18.21%		7.19%	25.39%
b. Based on Total Rate Payroll, (1) ÷ (4)		7.30%		2.88%	10.18%
6. Average Member Contribution Rate		3.01%		0.00%	3.01%
7. Employer Normal Cost, (5)(b) - (6)		4.29%		2.88%	7.17%

Past Service Rate	Pension		Healthcare		Total
Actuarial Accrued Liability	\$	2,548,923	\$	877,150	\$ 3,426,073
2. Valuation Assets <sup>1</sup>		1,730,148		1,097,837	2,827,985
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	818,775	\$	(220,687)	\$ 598,088
4. Funded Ratio, (2) ÷ (1)		67.9%		125.2%	82.5%
5. Past Service Cost Amortization Payment		63,731		(14,845)	48,886
6. Total Rate Payroll Projected for FY22		368,713		368,713	368,713
7. Past Service Rate, (5) ÷ (6)		17.28%		(4.03%)	17.28%
Total Employer / State Contribution Rate, not less than Normal Cost Rate		21.57%		2.88%	24.45%
Normal Cost Rate by Tier (Total Employer and Me	mber)	2			
Tier 1		20.67%		13.60%	34.27%
Tier 2		17.94%		6.64%	24.58%
Tier 3		18.22%		7.20%	25.42%

<sup>&</sup>lt;sup>1</sup> Allocated between Peace Officer / Firefighter and Others in proportion to Actuarial Accrued Liability.

 $<sup>^{2}</sup>$  Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.

## Peace Officer / Firefighter

#### Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

	Amortization Period			Bala	6			
Layer	Date Created	Years Remaining		Initial		tstanding	Beginning-o Year Payme	
Initial Amount	6/30/2018	18	\$	731,232	\$	719,620	\$	56,655
Change in Assumptions	6/30/2018	22		88,162		88,911		6,175
FY19 Loss	6/30/2019	23		61,980		62,436		4,225
FY20 Loss	6/30/2020	24		31,158		31,297		2,067
FY21 Gain	6/30/2021	25		(83,489)		(83,489)		(5,391)
Total					\$	818,775	\$	63,731

## Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

	Amortization Period			Bala	S			
Layer	Date Created	Years Remaining	Initial Outstanding		itstanding	Beginning-of- Year Payment		
Initial Amount	6/30/2018	18	\$	(30,991)	\$	(30,499)	\$	(2,401)
Change in Assumptions/Methods/EGWP	6/30/2018	22		27,556		27,790		1,930
FY19 Gain	6/30/2019	23		(77,575)		(78,145)		(5,288)
FY20 Gain	6/30/2020	24		(38,036)		(38,206)		(2,524)
Medical and Prescription Drug Plan Chang	6/30/2021	25		(7,361)		(7,361)		(475)
FY21 Gain	6/30/2021	25		(94,266)	_	(94,266)		(6,087)
Total					\$	(220,687)	\$	(14,845)

## Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period			Bala	s		
Layer	Date Created	Years Remaining	Initial		Outstanding		inning-of- r Payment
Initial Amount	6/30/2018	18	\$	700,241	\$	689,121	\$ 54,254
Change in Assumptions/Methods/EGWP	6/30/2018	22		115,718		116,701	8,105
FY19 Gain	6/30/2019	23		(15,595)		(15,709)	(1,063)
FY20 Gain	6/30/2020	24		(6,878)		(6,909)	(457)
Medical and Prescription Drug Plan Chang	6/30/2021	25		(7,361)		(7,361)	(475)
FY21 Gain	6/30/2021	25		(177,755)		(177,755)	 (11,478)
Total					\$	598,088	\$ 48,886

Section 1.2: Actuarial Contributions as of June 30, 2021 (\$'s in 000's)

#### Others

Normal Cost Rate	Pension		Healthcare		Total
1. Total Normal Cost	\$	100,102	\$	65,380	\$ 165,482
2. DB Rate Payroll Projected for FY22		710,902		710,902	710,902
3. DCR Rate Payroll Projected for FY22		1,327,142		1,327,142	1,327,142
4. Total Rate Payroll Projected for FY22		2,038,044		2,038,044	2,038,044
5. Normal Cost Rate					
a. Based on DB Rate Payroll, (1) ÷ (2)		14.08%		9.20%	23.28%
b. Based on Total Rate Payroll, (1) ÷ (4)		4.91%		3.21%	8.12%
6. Average Member Contribution Rate		2.38%		0.00%	2.38%
7. Employer Normal Cost, (5)(b) - (6)		2.53%		3.21%	5.74%

Past Service Rate		Pension	ŀ	lealthcare	Total
Actuarial Accrued Liability	\$	12,871,052	\$	5,979,020	\$ 18,850,072
2. Valuation Assets <sup>1</sup>		8,736,561		7,483,318	16,219,879
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	4,134,491	\$	(1,504,298)	\$ 2,630,193
4. Funded Ratio, (2) ÷ (1)		67.9%		125.2%	86.0%
5. Past Service Cost Amortization Payment		324,336		(99,791)	224,545
6. Total Rate Payroll Projected for FY22		2,038,044		2,038,044	2,038,044
7. Past Service Rate, (5) ÷ (6)		15.91%		(4.90%)	15.91%
Total Employer / State Contribution Rate, not less than Normal Cost Rate		18.44%		3.21%	21.65%
Normal Cost Rate by Tier (Total Employer and Me	mber)	2			
Tier 1		18.20%		16.71%	34.91%
Tier 2		13.31%		8.87%	22.18%
Tier 3		13.96%		8.57%	22.53%

<sup>&</sup>lt;sup>1</sup> Allocated between Peace Officer / Firefighter and Others in proportion to Actuarial Accrued Liability.

 $<sup>^{2}</sup>$  Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.

Others

Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

	Amortization Period		Bala	inces	
Layer	Date Created	Years Remaining	Initial	Outstanding	Beginning-of- Year Payment
Initial Amount	6/30/2018	18	\$ 3,889,167	\$ 3,827,409	\$ 301,329
Change in Assumptions	6/30/2018	22	467,280	471,245	32,732
FY19 Loss	6/30/2019	23	235,559	237,288	16,059
FY20 Loss	6/30/2020	24	93,343	93,760	6,193
FY21 Gain	6/30/2021	25	(495,211)	(495,211)	(31,977)
Total				\$ 4,134,491	\$ 324,336

## Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

	Amortizat	tion Period		Bala		
Layer	Date Created	Years Remaining	Initial		Outstanding	jinning-of- r Payment
Initial Amount	6/30/2018	18	\$	(47,263)	\$ (46,513)	\$ (3,662)
Change in Assumptions/Methods/EGWP	6/30/2018	22		22,293	22,482	1,562
FY19 Gain	6/30/2019	23		(553,265)	(557,331)	(37,718)
FY20 Gain	6/30/2020	24		(253,711)	(254,843)	(16,833)
Medical and Prescription Drug Plan Chang	6/30/2021	25		(54,446)	(54,446)	(3,516)
FY21 Gain	6/30/2021	25		(613,647)	(613,647)	 (39,624)
Total					\$ (1,504,298)	\$ (99,791)

## Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period		Bala	inces		
Layer	Date Created	Years Remaining	Initial	Outstanding		inning-of- Payment
Initial Amount	6/30/2018	18	\$ 3,841,904	\$ 3,780,896	\$	297,667
Change in Assumptions/Methods/EGWP	6/30/2018	22	489,573	493,727		34,294
FY19 Gain	6/30/2019	23	(317,706)	(320,043)		(21,659)
FY20 Gain	6/30/2020	24	(160,368)	(161,083)		(10,640)
Medical and Prescription Drug Plan Chang	6/30/2021	25	(54,446)	(54,446)		(3,516)
FY21 Gain	6/30/2021	25	(1,108,858)	(1,108,858)		(71,601)
Total				\$ 2,630,193	\$	224,545

Section 1.2: Actuarial Contributions as of June 30, 2021 (\$'s in 000's)

#### **All Members**

Normal Cost Rate	Pension		Healthcare		Total
1. Total Normal Cost	\$	127,001	\$	75,998	\$ 202,999
2. DB Rate Payroll Projected for FY22		858,641		858,641	858,641
3. DCR Rate Payroll Projected for FY22		1,548,116		1,548,116	1,548,116
4. Total Rate Payroll Projected for FY22		2,406,757		2,406,757	2,406,757
5. Normal Cost Rate					
a. Based on DB Rate Payroll, (1) ÷ (2)		14.79%		8.85%	23.64%
b. Based on Total Rate Payroll, (1) ÷ (4)		5.28%		3.16%	8.44%
6. Average Member Contribution Rate <sup>1</sup>		2.47%		0.00%	2.47%
7. Employer Normal Cost, (5)(b) - (6)		2.81%		3.16%	5.97%

Past Service Rate		Pension	H	ealthcare	Total
Actuarial Accrued Liability	\$	15,419,975	\$	6,856,170	\$ 22,276,145
2. Valuation Assets		10,466,709		8,581,155	19,047,864
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	4,953,266	\$	(1,724,985)	\$ 3,228,281
4. Funded Ratio, (2) ÷ (1)		67.9%		125.2%	85.5%
5. Past Service Cost Amortization Payment		388,067		(114,636)	273,431
6. Total Rate Payroll Projected for FY22		2,406,757		2,406,757	2,406,757
7. Past Service Rate, (5) ÷ (6)		16.12%		(4.76%)	16.12%
Total Employer / State Contribution Rate, not less than Normal Cost Rate		18.93%		3.16%	22.09%
Normal Cost Rate by Tier (Total Employer and Men	nber) <sup>2</sup>	!			
Tier 1		18.28%		16.61%	34.89%
Tier 2		13.78%		8.65%	22.43%
Tier 3		14.84%		8.29%	23.13%

<sup>&</sup>lt;sup>1</sup> 7.5% for Peace Officer / Firefighter and 6.82% weighted average for Others

 $<sup>^{2}</sup>$  Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.

All Members

Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

	Amortiza	tion Period	Balanc	es	
Layer	Date Created	Years Remaining	Initial O	utstanding	nning-of- Payment
Initial Amount	6/30/2018	18	\$ 4,620,399 \$	4,547,029	\$ 357,984
Change in Assumptions	6/30/2018	22	555,442	560,156	38,907
FY19 Loss	6/30/2019	23	297,539	299,724	20,284
FY20 Loss	6/30/2020	24	124,501	125,057	8,260
FY21 Gain	6/30/2021	25	(578,700)	(578,700)	 (37,368)
Total			\$	4,953,266	\$ 388,067

## Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

	Amortizat		Bala					
Layer	Date Created	Years Remaining	Initial		Initial Outstanding		Begi Outstanding Year	
Initial Amount	6/30/2018	18	\$	(78,254)	\$	(77,012)	\$	(6,063)
Change in Assumptions/Methods/EGWP	6/30/2018	22		49,849		50,272		3,492
FY19 Gain	6/30/2019	23		(630,840)	(	(635,476)		(43,006)
FY20 Gain	6/30/2020	24		(291,747)	(	(293,049)		(19,357)
Medical and Prescription Drug Plan Chang	6/30/2021	25		(61,807)		(61,807)		(3,991)
FY21 Gain	6/30/2021	25		(707,913)		(707,913)		(45,711)
Total					\$ (1	,724,985)	\$	(114,636)

## Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period		Bala	nces	
Layer	Date Created	Years Remaining	Initial	Outstanding	nning-of- Payment
Initial Amount	6/30/2018	18	\$ 4,542,145	\$ 4,470,017	\$ 351,921
Change in Assumptions/Methods/EGWP	6/30/2018	22	605,291	610,428	42,399
FY19 Gain	6/30/2019	23	(333,301)	(335,752)	(22,722)
FY20 Gain	6/30/2020	24	(167,246)	(167,992)	(11,097)
Medical and Prescription Drug Plan Chang	6/30/2021	25	(61,807)	(61,807)	(3,991)
FY21 Gain	6/30/2021	25	(1,286,613)	(1,286,613)	 (83,079)
Total				\$ 3,228,281	\$ 273,431

Section 1.3: Roll-Forward Contribution Rate Calculation for FY24 (\$'s in 000's)

	Pension	Healthcare	Total
Liability Roll Forward			
a. Actuarial Accrued Liability as of June 30, 2021	\$ 15,419,975	\$ 6,856,170	\$ 22,276,145
b. Normal Cost	119,376	70,467	189,843
c. Interest on (a) and (b) at 7.38%	1,146,804	511,186	1,657,990
d. Estimated Benefit Payments	(974,479)	(410,194)	(1,384,673)
e. Interest on (d) at 7.38%, adjusted for timing	(38,319)	(14,867)	(53,186)
f. Expected Actuarial Accrued Liability as of June 30, 2022	\$ 15,673,357	\$ 7,012,762	\$ 22,686,119
g. Projected Normal Cost	106,811	63,186	169,997
h. Interest on (f) and (g) at 7.38%	1,164,576	522,205	1,686,781
i. Estimated Benefit Payments	(1,023,259)	(429,353)	(1,452,612)
j. Interest on (i) at 7.38%, adjusted for timing	(40,237)	(15,561)	(55,798)
k. Expected Actuarial Accrued Liability as of June 30, 2023	\$ 15,881,248	\$ 7,153,239	\$ 23,034,487
2. Asset Roll Forward			
a. Actuarial Value of Assets as of June 30, 2021	\$ 10,466,709	\$ 8,581,155	\$ 19,047,864
b. Interest on (a) at 7.38%	772,443	633,289	1,405,732
c. Employee Contributions	65,405	0	65,405
d. Employer Contributions	404,768	75,091	479,859
e. State Assistance Contributions	97,700	0	97,700
f. Interest on (c) thru (e) at 7.38%, adjusted for timing*	24,251	2,722	26,973
g. Estimated Benefit Payments	(974,479)	(410,194)	(1,384,673)
h. Administrative Expenses	(7,625)	(5,531)	(13,156)
i. Interest on (g) and (h) at 7.38%, adjusted for timing	(38,595)	(15,067)	(53,662)
j. AVA Adjustments	441,594	371,829	813,423
k. Expected Actuarial Value of Assets as of June 30, 2022	\$ 11,252,171	\$ 9,233,294	\$ 20,485,465
I. Interest on (k) at 7.38%	830,410	681,417	1,511,827
m. Employee Contributions	60,574	0	60,574
n. Employer Contributions	410,773	0	410,773
o. State Assistance Contributions**	33,933	0	33,933
p. Interest on (m) thru (o) at 7.38%, adjusted for timing*	19,587	0	19,587
q. Estimated Benefit Payments	(1,023,259)	(429,353)	(1,452,612)
r. Administrative Expenses	(6,877)	(4,996)	(11,873)
s. Interest on (q) and (r) at 7.38%, adjusted for timing	(40,486)	(15,742)	(56,228)
t. AVA Adjustments	413,313	344,736	758,049
u. Expected Actuarial Value of Assets as of June 30, 2023	\$ 11,950,139	\$ 9,809,356	\$ 21,759,495
3. Expected Unfunded Actuarial Accrued Liability as of June 30, 2023, 1(k) - 2(u)	\$ 3,931,109	\$ (2,656,117)	\$ 1,274,992

<sup>\*</sup> Employee and Employer Contributions are paid throughout the year. State Assistance Contributions are assumed to be paid on July 1, 2021 for FY22, and July 1, 2022 for FY23.

<sup>\*\*</sup> The FY23 State Assistance Contribution is expected to be contributed 100% to pension.

	F	Pension	ealthcare	Total
		CHOIOH	Caltifoaro	Total
4. Expected Annual Rate Payroll for FY24				
a. Defined Benefit Members				\$ 711,617
b. Defined Contribution Retirement Members				 1,726,002
c. Total Rate Payroll				\$ 2,437,619
5. Expected FY24 Contribution Rate Calculation				
a. Projected Normal Cost for FY24	\$	101,319	\$ 60,964	\$ 162,283
b. Projected Normal Cost Rate for FY24		4.16%	2.50%	6.66%
c. Expected Member Contribution Rate for FY24		(2.02%)	0.00%	(2.02%)
d. Expected Employer Normal Cost Rate for FY24		2.14%	2.50%	4.64%
e. Expected Unfunded Liability as of June 30, 2023	\$	3,931,109	\$ (2,656,117)	\$ 1,274,992
f. FY24 Layered Amortization of Expected Unfunded Liability		350,577	(181,538)	169,039
g. Expected Past Service Cost Contribution Rate for FY24		14.38%	(7.45%)	14.38%
h. Expected Total Contribution Rate for FY24, not less than Normal Cost Rate		16.52%	2.50%	19.02%

The components of the expected FY24 amortization amounts are shown below (totals may not add due to rounding):

Expected FY24 Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

	Amortiza	tion Period	Balance		ances			
Layer	Date Created	Years Remaining at 6/30/23		Initial		utstanding at 6/30/23	Ye	ginning-of- ar Payment for FY24
Initial Amount	6/30/2018	16	\$	4,620,399	\$	4,435,190	\$	377,944
Change in Assumptions	6/30/2018	20		555,442		558,096		41,076
FY19 Loss	6/30/2019	21		297,539		299,829		21,415
FY20 Loss	6/30/2020	22		124,501		125,558		8,721
FY21 Gain	6/30/2021	23		(578,700)		(582,952)		(39,451)
Expected FY22 Gain	6/30/2022	24		(480,925)		(483,071)		(31,908)
Expected FY23 Gain	6/30/2023	25		(421,541)	_	(421,541)		(27,220)
Total					\$	3,931,109	\$	350,577

## Expected FY24 Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

	Amortizat	tion Period	Balances					
Layer	Date Created	Years Remaining at 6/30/23		Initial		tstanding t 6/30/23	Yea	ginning-of- ir Payment or FY24
Initial Amount	6/30/2018	16	\$	(78,254)	\$	(75,118)	\$	(6,401)
Change in Assumptions/Methods/EGWP	6/30/2018	20		49,849		50,086		3,686
FY19 Gain	6/30/2019	21		(630,840)		(635,696)		(45,403)
FY20 Gain	6/30/2020	22		(291,747)		(294,222)		(20,436)
Medical and Prescription Drug Plan Chang	6/30/2021	23		(61,807)		(62,261)		(4,213)
FY21 Gain	6/30/2021	23		(707,913)		(713,116)		(48,260)
Expected FY22 Gain	6/30/2022	24		(491,339)		(493,531)		(32,599)
Expected FY23 Gain	6/30/2023	25		(432,259)		(432,259)		(27,912)
Total					\$ (	2.656.117)	\$	(181.538)

The components of the expected FY24 amortization amounts are shown below (totals may not add due to rounding):

Expected FY24 Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortizat	tion Period	Balances		
Layer	Date Created	Years Remaining at 6/30/23	Initial	Outstanding at 6/30/23	Beginning-of- Year Payment for FY24
Initial Amount	6/30/2018	16	\$ 4,542,145	\$ 4,360,072	\$ 371,543
Change in Assumptions/Methods/EGWP	6/30/2018	20	605,291	608,182	44,762
FY19 Gain	6/30/2019	21	(333,301)	(335,867)	(23,988)
FY20 Gain	6/30/2020	22	(167,246)	(168,664)	(11,715)
Medical and Prescription Drug Plan Chang	6/30/2021	23	(61,807)	(62,261)	(4,213)
FY21 Gain	6/30/2021	23	(1,286,613)	(1,296,068)	(87,711)
Expected FY22 Gain	6/30/2022	24	(972,264)	(976,602)	(64,507)
Expected FY23 Gain	6/30/2023	25	(853,800)	(853,800)	(55,132)
Total				\$ 1,274,992	\$ 169,039

Section 1.4: Actuarial Gain/(Loss) for FY21 (\$'s in 000's)

	Pension	Healthcare	Total
Expected Actuarial Accrued Liability			
a. Actuarial Accrued Liability as of June 30, 2020	\$ 15,279,525	\$ 7,036,550	\$ 22,316,075
b. Normal Cost	130,592	79,891	210,483
c. Interest on (a) and (b) at 7.38%	1,137,267	525,193	1,662,460
d. Employer Group Waiver Plan	0	52,545	52,545
e. Benefit Payments	(921,899)	(440,234)	(1,362,133)
f. Refund of Contributions	(8,107)	0	(8,107)
g. Interest on (d) thru (f) at 7.38%, adjusted for timing	(36,570)	(14,051)	(50,621)
h. Assumptions/Methods Changes	0	0	0
i. Expected Actuarial Accrued Liability as of June 30, 2021 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$ 15,580,808	\$ 7,239,894	\$ 22,820,702
2. Actual Actuarial Accrued Liability as of June 30, 2021	15,419,975	6,856,170	22,276,145
3. Liability Gain/(Loss), (1)(i) - (2)	\$ 160,833	\$ 383,724	\$ 544,557
Expected Actuarial Asset Value			
a. Actuarial Value of Assets as of June 30, 2020	\$ 9,713,710	\$ 7,989,358	\$ 17,703,068
b. Interest on (a) at 7.38%	716,872	589,615	1,306,487
c. Employee Contributions	70,614	0	70,614
d. Employer Contributions	312,538	68,191	380,729
e. State Assistance Contributions	203,585	0	203,585
f. Employer Group Waiver Plan	0	52,545	52,545
g. Interest on (c) thru (f) at 7.38%, adjusted for timing	28,911	4,376	33,287
h. Benefit Payments	(921,899)	(440,234)	(1,362,133)
i. Refund of Contributions	(8,107)	0	(8,107)
j. Administrative Expenses	(8,232)	(4,859)	(13,091)
k. Interest on (h) thru (j) at 7.38%, adjusted for timing	(36,868)	(16,132)	(53,000)
I. Expected Actuarial Asset Value as of June 30, 2021 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h) + (i) + (j) + (k)	\$ 10,071,124	\$ 8,242,860	\$ 18,313,984
5. Actual Actuarial Asset Value as of June 30, 2021	10,466,709	8,581,155	19,047,864
6. Actuarial Asset Value Gain/(Loss), (5) - (4)(I)	\$ 395,585	\$ 338,295	\$ 733,880
7. Total Actuarial Gain/(Loss), (3) + (6)	\$ 556,418	\$ 722,019	\$ 1,278,437
8. Contribution Gain/(Loss)	\$ 23,056	\$ 47,438	\$ 70,494
9. Administrative Expense Gain/(Loss)	\$ (774)	\$ 263	\$ (511)
10. FY21 Gain/(Loss), (7) + (8) + (9)	\$ 578,700	\$ 769,720	\$ 1,348,420

Section 1.5: Development of Change in Unfunded Liability During FY21 (\$'s in 000's)

	Pension	Healthcare	Total
1. 2020 Unfunded Liability	\$ 5,565,815	\$ (952,808)	\$ 4,613,007
a. Interest on Unfunded Liability at 7.38%	\$ 410,757	\$ (70,317)	\$ 340,440
b. Normal Cost	130,592	79,891	210,483
c. Employee Contributions	(70,614)	0	(70,614)
d. Employer Contributions	(312,538)	(68,191)	(380,729)
e. State Assistance Contributions	(203,585)	0	(203,585)
f. Administrative Expenses	8,232	4,859	13,091
g. Interest on (b) thru (f) at 7.38%, adjusted for timing	(18,975)	3,600	(15,375)
h. Assumptions/Methods Changes	0	0	0
i. Expected Change in Unfunded Liability During FY21 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$ (56,131)	\$ (50,158)	\$ (106,289)
2. Expected 2021 Unfunded Liability, (1) + (1)(i)	\$ 5,509,684	\$ (1,002,966)	\$ 4,506,718
a. Liability (Gain)/Loss During FY21	\$ (160,833)	\$ (383,724)	\$ (544,557)
b. Actuarial Assets (Gain)/Loss During FY21	(395,585)	(338,295)	(733,880)
c. Total Actuarial (Gain)/Loss During FY21	\$ (556,418)	\$ (722,019)	\$ (1,278,437)
3. Actual 2021 Unfunded Liability, (2) + (2)(c)	\$ 4,953,266	\$ (1,724,985)	\$ 3,228,281

## Section 1.6: Analysis of Financial Experience

#### Pension

Change in Employer / State Contribution Rate as of Valuation Date
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years
Resulting from Differences Between Assumed Experience and Actual Experience

	Change in Employer / State Contribution Rate During Fiscal Year						
			Pension				
Type of (Gain) or Loss	2017	2018	2019	2020	2021		
1. Health Claims	N/A	N/A	N/A	N/A	N/A		
2. Salary Experience	(0.36%)	(0.30%)	0.16%	(0.03%)	0.05%		
3. Investment Experience	0.64%	0.52%	0.50%	0.44%	(1.06%)		
4. Demographic Experience and Miscellaneous	(0.19%)	0.26%	(0.45%)	(0.19%)	(0.54%)		
5. Actual vs Expected Contributions	0.15%	0.14%	0.11%	<u>0.15%</u>	<u>(0.06%)</u>		
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	0.24%	0.62%	0.32%	0.37%	(1.61%)		
7. Assumptions / Method Changes	0.00%	1.65%	0.00%	0.00%	0.00%		
8. Plan Changes	0.00%	0.00%	0.00%	0.00%	0.00%		
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	0.24%	2.27%	0.32%	0.37%	(1.61%)		
10. Beginning Total Employer / State Contribution Rate	17.34%	17.58%	<u>19.85%</u>	<u>20.17%</u>	20.54%		
<ol> <li>Ending Valuation Year Employer / State Contribution Rate,</li> <li>(9) + (10)</li> </ol>	17.58%	19.85%	20.17%	20.54%	18.93%		
12. Fiscal Year Rates Adopted by ARMB							
a. Fiscal Year Employer / State Contribution Rate	18.29%	20.66%	20.89%	18.38%	16.52% *		
b. Fiscal Year for which Rate Applies	FY20	FY21	FY22	FY23	FY24		

<sup>\*</sup> Expected rate. Actual rate to be determined

Healthcare
Change in Employer / State Contribution Rate as of Valuation Date
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years
Resulting from Differences Between Assumed Experience and Actual Experience

	Change in Employer / State Contribution Rate During Fiscal Year						
			Healthcare				
Type of (Gain) or Loss	2017	2018	2019	2020	2021		
1. Health Claims	(2.46%)	(1.51%)	(2.39%)	(0.87%)	(0.12%)		
2. Salary Experience	N/A	N/A	N/A	N/A	N/A		
3. Investment Experience	0.51%	0.40%	0.38%	0.31%	0.00%		
4. Demographic Experience and Miscellaneous	(0.48%)	(1.08%)	1.16%	0.38%	(0.26%)		
5. Actual vs Expected Contributions	(0.12%)	0.06%	0.02%	<u>(0.16%)</u>	0.00%		
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	(2.55%)	(2.13%)	(0.83%)	(0.34%)	(0.38%)		
7. Assumptions / Method Changes	2.89%	2.20%	0.00%	0.00%	0.00%		
8. Plan Changes	0.00%	0.00%	0.00%	0.00%	<u>(0.03%)</u>		
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	0.34%	0.07%	(0.83%)	(0.34%)	(0.41%)		
10. Beginning Total Employer / State Contribution Rate	4.33%	4.67%	4.74%	3.91%	3.57%		
<ol> <li>Ending Valuation Year Employer / State Contribution Rate,</li> <li>(9) + (10)</li> </ol>	4.67%	4.74%	3.91%	3.57%	3.16%		
12. Fiscal Year Rates Adopted by ARMB							
a. Fiscal Year Employer / State Contribution Rate	4.89%	4.27%	3.12%	0.00%	2.50% *		
b. Fiscal Year for which Rate Applies	FY20	FY21	FY22	FY23	FY24		

<sup>\*</sup> Expected rate. Actual rate to be determined

Total
Change in Employer / State Contribution Rate as of Valuation Date
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years
Resulting from Differences Between Assumed Experience and Actual Experience

	Change in Employer / State Contribution Rate During Fiscal Year					
			Total			
Type of (Gain) or Loss	2017	2018	2019	2020	2021	
1. Health Claims	(2.46%)	(1.51%)	(2.39%)	(0.87%)	(0.12%)	
2. Salary Experience	(0.36%)	(0.30%)	0.16%	(0.03%)	0.05%	
3. Investment Experience	1.15%	0.92%	0.88%	0.75%	(1.06%)	
4. Demographic Experience and Miscellaneous	(0.67%)	(0.82%)	0.71%	0.19%	(0.80%)	
5. Actual vs Expected Contributions	0.03%	0.20%	0.13%	<u>(0.01%)</u>	(0.06%)	
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	(2.31%)	(1.51%)	(0.51%)	0.03%	(1.99%)	
7. Assumptions / Method Changes	2.89%	3.85%	0.00%	0.00%	0.00%	
8. Plan Changes	0.00%	0.00%	0.00%	0.00%	(0.03%)	
<ol> <li>Composite (Gain) or Loss During Year,</li> <li>(6) + (7) + (8)</li> </ol>	0.58%	2.34%	(0.51%)	0.03%	(2.02%)	
10. Beginning Total Employer / State Contribution Rate	21.67%	22.25%	24.59%	24.08%	24.11%	
<ol> <li>Ending Valuation Year Employer / State Contribution Rate,</li> <li>(9) + (10)</li> </ol>	22.25%	24.59%	24.08%	24.11%	22.09%	
12. Fiscal Year Rates Adopted by ARMB						
a. Fiscal Year Employer / State Contribution Rate	23.18%	24.93%	24.01%	18.38%	19.02% *	
b. Fiscal Year for which Rate Applies	FY20	FY21	FY22	FY23	FY24	

<sup>\*</sup> Expected rate. Actual rate to be determined

Section 1.7: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2003	\$ 10,561,653	\$ 7,687,281	72.8%	\$ 2,874,372
June 30, 2004	11,443,916	8,030,414	70.2%	3,413,502
June 30, 2005	12,844,841	8,442,919	65.7%	4,401,922
June 30, 2006	14,388,413	9,040,908	62.8%	5,347,505
June 30, 2007	14,570,933	9,900,960	68.0%	4,669,973
June 30, 2008	15,888,141	11,040,106	69.5%	4,848,035
June 30, 2009	16,579,371	10,242,978	61.8%	6,336,393
June 30, 2010	18,132,492	11,157,464	61.5%	6,975,028
June 30, 2011	18,740,550	11,813,774	63.0%	6,926,776
June 30, 2012	19,292,361	11,832,030	61.3%	7,460,331
June 30, 2013	19,992,759	12,162,626	60.8%	7,830,133
June 30, 2014	20,897,372	14,644,598	70.1%	6,252,774
June 30, 2015	20,648,663	16,173,459	78.3%	4,475,204
June 30, 2016	21,369,490	16,467,992	77.1%	4,901,498
June 30, 2017	21,881,395	16,786,771	76.7%	5,094,624
June 30, 2018	22,264,137	17,116,701	76.9%	5,147,436
June 30, 2019	22,190,874	17,387,184	78.4%	4,803,690
June 30, 2020	22,316,075	17,703,068	79.3%	4,613,007
June 30, 2021	22,276,145	19,047,864	85.5%	3,228,281

# **Section 2: Plan Assets**

Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2021	Pension	ŀ	lealthcare	Total	Allocation Percent
Cash and Short-Term Investments					
- Cash and Cash Equivalents	\$ 136,182	\$	99,250	\$ 235,432	1.2%
- Subtotal	\$ 136,182	\$	99,250	\$ 235,432	1.2%
Fixed Income Investments					
- Domestic Fixed Income Pool	\$ 2,413,353	\$	1,994,752	\$ 4,408,105	20.2%
- International Fixed Income Pool	0		0	0	0.0%
- Tactical Fixed Income Pool	0		0	0	0.0%
- High Yield Pool	0		0	0	0.0%
- Treasury Inflation Protection Pool	0		0	0	0.0%
- Emerging Debt Pool	 0		0	 0	0.0%
- Subtotal	\$ 2,413,353	\$	1,994,752	\$ 4,408,105	20.2%
Equity Investments					
- Domestic Equity Pool	\$ 3,265,330	\$	2,698,953	\$ 5,964,283	27.4%
- International Equity Pool	1,799,583		1,487,442	3,287,025	15.1%
- Private Equity Pool	1,770,792		1,463,644	3,234,436	14.9%
- Emerging Markets Equity Pool	382,294		315,985	698,279	3.2%
- Alternative Equity Strategies	695,474		574,842	1,270,316	5.8%
- Subtotal	\$ 7,913,473	\$	6,540,866	\$ 14,454,339	66.4%
Other Investments					
- Real Estate Pool	\$ 732,171	\$	606,137	\$ 1,338,308	6.1%
- Other Investments Pool	731,828		604,892	1,336,720	6.1%
- Absolute Return Pool	0		0	0	0.0%
- Other Assets	17		967	984	0.0%
- Subtotal	\$ 1,464,016	\$	1,211,996	\$ 2,676,012	12.2%
Total Cash and Investments	\$ 11,927,024	\$	9,846,864	\$ 21,773,888	100.0%
Net Accrued Receivables	(14,715)		(62,723)	 (77,438)	
Net Assets	\$ 11,912,309	\$	9,784,141	\$ 21,696,450	

Section 2.2: Changes in Fair Value of Assets During FY21 (\$'s in 000's)

Fiscal Year 2021	Pension	Н	lealthcare	Total
1. Fair Value of Assets as of June 30, 2020	\$ 9,469,161	\$	7,813,511	\$ 17,282,672
2. Additions:				
a. Employee Contributions	\$ 70,614	\$	0	\$ 70,614
b. Employer Contributions	312,538		68,191	380,729
c. State Assistance Contributions	203,585		0	203,585
d. Interest and Dividend Income	132,757		109,764	242,521
e. Net Appreciation / Depreciation in Fair Value of Investments	2,688,309		2,206,395	4,894,704
f. Employer Group Waiver Plan	0		52,545	52,545
g. Other	537		596	 1,133
h. Total Additions	\$ 3,408,340	\$	2,437,491	\$ 5,845,831
3. Deductions:				
a. Medical Benefits	\$ 0	\$	440,234	\$ 440,234
b. Retirement Benefits	921,899		0	921,899
c. Refund of Contributions	8,107		0	8,107
d. Investment Expenses	26,954		21,768	48,722
e. Administrative Expenses	8,232		4,859	 13,091
f. Total Deductions	\$ 965,192	\$	466,861	\$ 1,432,053
4. Fair Value of Assets as of June 30, 2021	\$ 11,912,309	\$	9,784,141	\$ 21,696,450
Approximate Fair Value Investment Return Rate				
during FY21 Net of Investment Expenses	30.1%		30.0%	30.0%

## Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of asset was set equal to the fair value as of June 30, 2014 and the 20% corridor was eliminated. Investment gains and losses after June 30, 2014 are recognized 20% per year over 5 years.

	Pension	Healthcare	Total
1. Deferral of Investment Gain / (Loss) for FY21			
a. Fair Value of Assets as of June 30, 2020	\$ 9,469,161	\$ 7,813,511	\$ 17,282,672
b. Contributions	586,737	68,191	654,928
c. Employer Group Waiver Plan	0	52,545	52,545
d. Benefit Payments	930,006	440,234	1,370,240
e. Administrative Expenses	8,232	4,859	13,091
f. Actual Investment Return (net of investment expenses)	2,794,649	2,294,987	5,089,636
g. Expected Return Rate (net of investment expenses)	7.38%	7.38%	7.38%
h. Expected Return, Weighted for Timing	690,867	564,881	1,255,748
i. Investment Gain / (Loss) for the Year, (f) - (h)	2,103,782	1,730,106	3,833,888
2. Actuarial Value as of June 30, 2021			
a. Fair Value as of June 30, 2021	\$ 11,912,309	\$ 9,784,141	\$ 21,696,450
b. Deferred Investment Gain / (Loss)	1,445,600	1,202,986	2,648,586
c. Actuarial Value as of June 30, 2021, (a) - (b)	10,466,709	8,581,155	19,047,864
3. Ratio of Actuarial Value of Assets to Fair Value of Assets	87.9%	87.7%	87.8%
<ol> <li>Approximate Actuarial Value Investment Return Rate during FY21 Net of Investment Expenses</li> </ol>	11.6%	11.7%	11.6%

The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

		Pension			
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years	
June 30, 2017	\$ 393,607	\$ 314,884	\$ 78,723	\$ 0	
June 30, 2018	17,834	10,701	3,567	3,566	
June 30, 2019	(136,242)	(54,496)	(27,248)	(54,498)	
June 30, 2020	(310,824)	(62,165)	(62,165)	(186,494)	
June 30, 2021	2,103,782	0	420,756	1,683,026	
Total	\$ 2,068,157	\$ 208,924	\$ 413,633	\$ 1,445,600	

Healthcare							
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years			
June 30, 2017	\$ 341,151	\$ 272,920	\$ 68,231	\$ 0			
June 30, 2018	30,997	18,597	6,199	6,201			
June 30, 2019	(101,128)	(40,452)	(20,226)	(40,450)			
June 30, 2020	(244,753)	(48,952)	(48,951)	(146,850)			
June 30, 2021	1,730,106	0	346,021	1,384,085			
Total	\$ 1,756,373	\$ 202,113	\$ 351,274	\$ 1,202,986			

Total						
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years		
June 30, 2017	\$ 734,758	\$ 587,804	\$ 146,954	\$ 0		
June 30, 2018	48,831	29,298	9,766	9,767		
June 30, 2019	(237,370)	(94,948)	(47,474)	(94,948)		
June 30, 2020	(555,577)	(111,117)	(111,116)	(333,344)		
June 30, 2021	3,833,888	0	766,777	3,067,111		
Total	\$ 3,824,530	\$ 411,037	\$ 764,907	\$ 2,648,586		

Section 2.4: Historical Asset Rates of Return

	Actua	rial Value	Fair Value		
Year Ending	Annual	Cumulative*	Annual	Cumulative*	
June 30, 2005	8.7%	8.7%	8.5%	8.5%	
June 30, 2006	9.3%	9.0%	11.4%	9.9%	
June 30, 2007	11.6%	9.9%	18.5%	12.7%	
June 30, 2008	10.0%	9.9%	(3.1%)	8.5%	
June 30, 2009	(7.3%)	6.2%	(20.5%)	2.0%	
June 30, 2010	7.2%	6.4%	10.2%	3.3%	
June 30, 2011	7.2%	6.5%	20.4%	5.6%	
June 30, 2012	1.2%	5.8%	0.2%	4.9%	
June 30, 2013	4.0%	5.6%	12.1%	5.7%	
June 30, 2014	21.9%	7.1%	18.1%	6.9%	
June 30, 2015	7.0%	7.1%	2.9%	6.5%	
June 30, 2016	5.0%	6.9%	(0.7%)	5.9%	
June 30, 2017	5.4%	6.8%	12.8%	6.4%	
June 30, 2018	6.1%	6.8%	8.2%	6.5%	
June 30, 2019	5.5%	6.7%	6.0%	6.5%	
June 30, 2020	5.8%	6.6%	4.1%	6.3%	
June 30, 2021	11.6%	6.9%	30.0%	7.6%	

<sup>\*</sup> Cumulative since fiscal year ending June 30, 2005

# **Section 3: Projections**

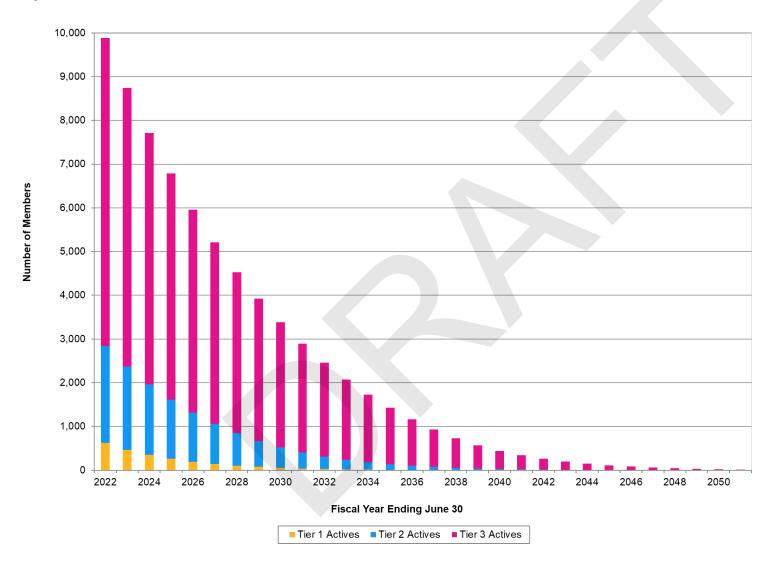
## Section 3.1: Projection Assumptions and Methods

## **Key Assumptions**

- 7.38% investment return (net of investment expenses) on the Fair Value of Assets in all future years.
- The Actuarial Value of Assets was re-initialized to Fair Value as of June 30, 2014. The Actuarial Value of Assets after June 30, 2014 reflects the deferred gains and losses generated by the smoothing method. The current deferred amount is recognized in the first four years of the projections.
- Actuarial assumptions and methods as described in Section 5. No actuarial gains/losses are assumed after June 30, 2021.
- The actuarially calculated contribution rate using a two-year roll-forward approach is adopted each year.
- Projections assume a 0% increase in the total active member population. All new members are expected to enter the DCR plan.
- Contribution rates are determined as a percent of total DB and DCR payroll.
- The DCR contribution rate determined as of June 30, 2021 is assumed to remain constant in all future years.
- The active rehire assumption shown in Section 5 is assumed to grade to zero on a uniform basis over 20 years.
- The Normal Cost is increased by the administrative expenses shown in Section 5. For future years, the percent increase is assumed to remain constant.
- The % of total DB/DCR payroll represented by the State's employees based on the June 30, 2021 data was assumed to remain constant in all future years.
- In Section 3.6B, we assumed all remaining pension unfunded liability layered amortization amounts would be zero after the pension trust is projected to reach a funded status of 100%.

# Section 3.2: Membership Projection

## **Projected Active Member Count**



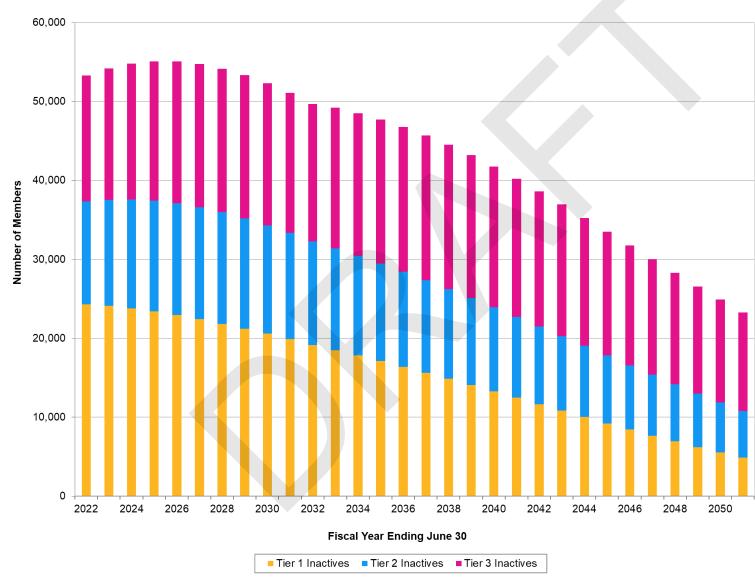
## **Projected DB and DCR Payroll**



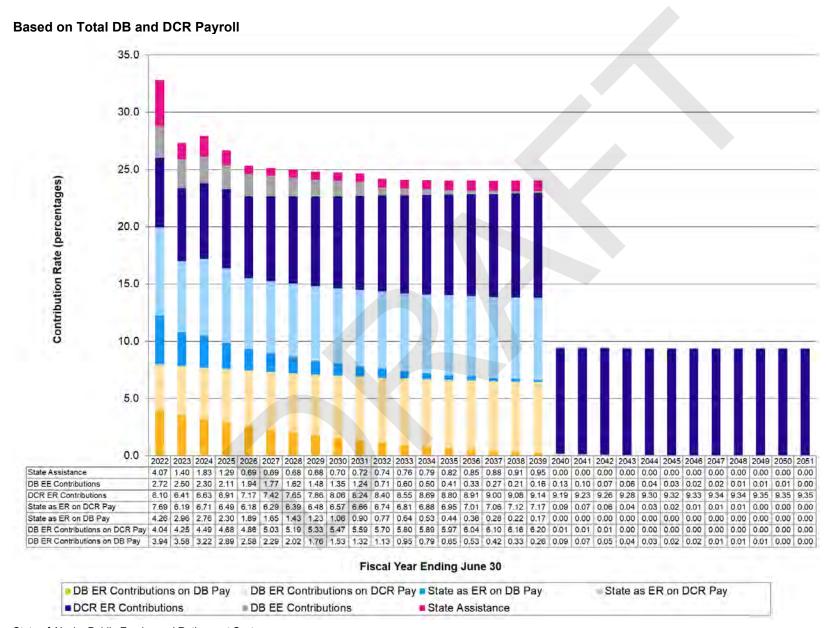


■ DB Payroll ■ DCR Payroll

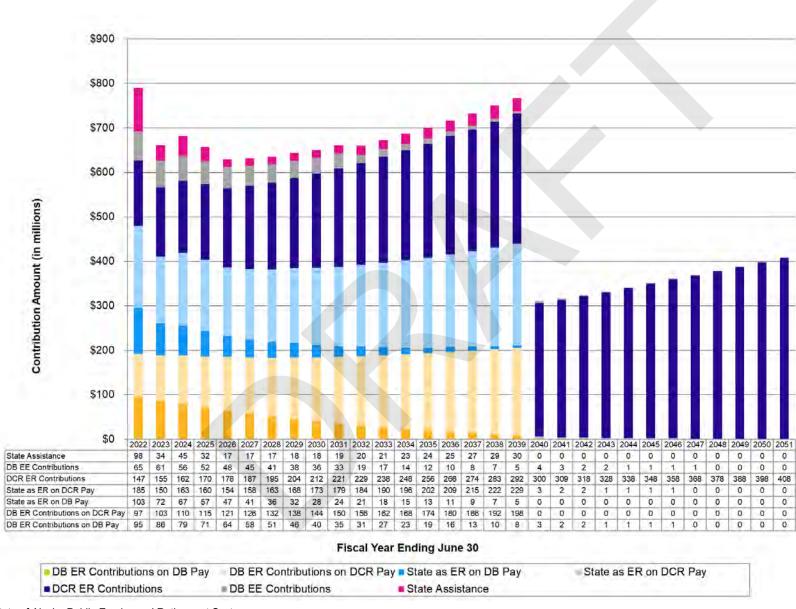
## **Projected Inactive Member Count**



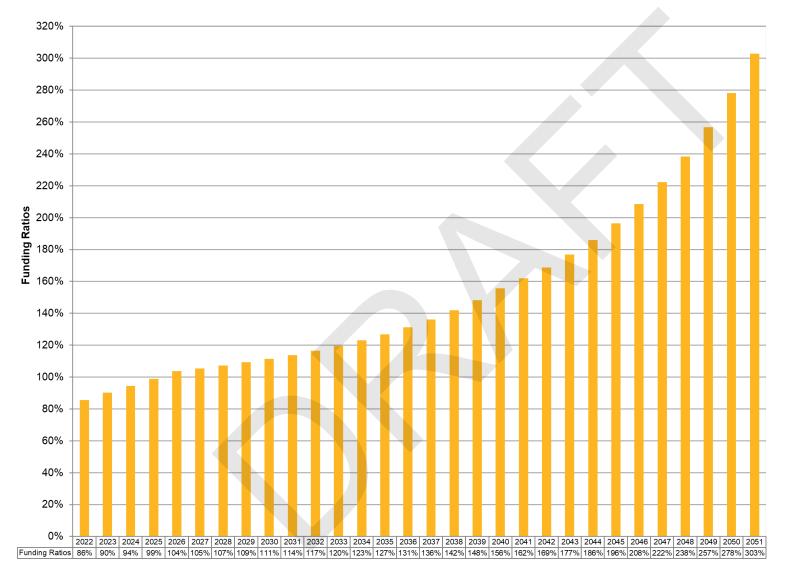
Section 3.3: Projected Employer/State Contribution Rates



Section 3.4: Projected Employer/State Contribution Amounts



Section 3.5: Projection of Funded Ratios



Fiscal Year Ending June 30

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's)

	Valuation Amounts on July 1 (Beginning of FY)					Cash Flow Amounts during Following 12 Months									
Fiscal				Unfunded		Actuari	ial Contrib.	Rates		D	B Contributio	ns			Deferred Asset
Year	Actuarial	Accrued	Funding	Liability	Total				Non-State	State as an	State			Benefit	Gain
End	Assets	Liability	Ratio	/ (Surplus)	Salaries	DB	DCR	Total	Employers	Employer	Assistance	Employee	Total	Payments	/ (Loss)
2022	\$ 19,047,864	\$ 22,276,145	85.5%	\$ 3,228,281	\$ 2,406,757	24.01%	6.10%	30.11%	\$ 192,141	\$ 287,718	\$ 97,700	\$ 65,405 \$	642,964	\$ 1,384,673	\$ 2,030,628
2023	20,485,465	22,686,119	90.3%	2,200,654	2,419,276	18.38%	6.41%	24.79%	189,375	221,398	33,933	60,574	505,280	1,452,612	1,422,440
2024	21,759,495	23,034,487	94.5%	1,274,992	2,437,619	19.02%	6.63%	25.65%	188,118	230,844	44,673	56,077	519,712	1,519,487	766,777
2025	23,077,297	23,325,864	98.9%	248,567	2,459,924	17.66%	6.91%	24.57%	186,380	216,299	31,743	51,849	486,271	1,581,069	0
2026	24,457,146	23,553,712	103.8%	(903,434)	2,486,407	16.20%	7.17%	23.37%	185,141	200,553	17,103	48,126	450,923	1,639,102	0
2027	25,019,087	23,722,456	105.5%	(1,296,631)	2,515,962	15.95%	7.42%	23.37%	184,183	199,805	17,307	44,634	445,929	1,691,307	0
2028	25,564,111	23,834,711	107.3%	(1,729,400)	2,551,387	15.70%	7.65%	23.35%	183,830	199,443	17,294	41,406	441,973	1,743,410	0
2029	26,092,076	23,888,351	109.2%	(2,203,725)	2,591,246	15.49%	7.86%	23.35%	183,971	199,848	17,564	38,407	439,790	1,792,657	0
2030	26,606,454	23,882,931	111.4%	(2,723,523)	2,634,091	15.33%	8.06%	23.39%	184,367	201,056	18,384	35,618	439,425	1,841,559	0
2031	27,108,439	23,815,895	113.8%	(3,292,544)	2,680,313	15.20%	8.24%	23.44%	185,180	202,848	19,379	33,314	440,721	1,888,399	0
2032	27,600,920	23,686,165	116.5%	(3,914,755)	2,729,431	15.08%	8.40%	23.48%	186,380	204,935	20,283	19,379	430,977	1,921,262	0
2033	28,086,220	23,492,795	119.6%	(4,593,425)	2,788,219	14.97%	8.55%	23.52%	188,295	207,822	21,279	16,729	434,125	1,962,656	0
2034	28,568,243	23,233,706	123.0%	(5,334,537)	2,849,691	14.89%	8.69%	23.58%	190,443	211,269	22,607	14,248	438,567	1,997,145	0
2035	29,055,213	22,912,291	126.8%	(6,142,922)	2,913,742	14.83%	8.80%	23.63%	193,114	215,146	23,847	11,946	444,053	2,027,268	0
2036	29,553,053	22,529,016	131.2%	(7,024,037)	2,980,267	14.79%	8.91%	23.70%	195,878	219,465	25,439	9,835	450,617	2,052,266	0
2037	30,068,967	22,085,105	136.2%	(7,983,862)	3,048,570	14.75%	9.00%	23.75%	198,989	223,888	26,787	8,231	457,895	2,073,075	0
2038	30,609,336	21,582,882	141.8%	(9,026,454)	3,119,617	14.74%	9.08%	23.82%	202,374	228,950	28,508	6,551	466,383	2,084,652	0
2039	31,186,769	21,027,265	148.3%	(10, 159, 504)	3,192,990	14.75%	9.14%	23.89%	206,171	234,494	30,300	5,109	476,074	2,090,235	0
2040	31,811,419	20,421,271	155.8%	(11,390,148)	3,269,593	0.19%	9.19%	9.38%	3,119	3,093	0	4,250	10,462	2,085,624	0
2041	32,003,567	19,772,369	161.9%	(12,231,198)	3,349,104	0.15%	9.23%	9.38%	2,523	2,502	0	3,349	8,374	2,073,472	0
2042	32,220,543	19,085,708	168.8%	(13, 134, 835)	3,431,102	0.12%	9.26%	9.38%	2,067	2,050	0	2,402	6,519	2,052,889	0
2043	32,473,140	18,370,562	176.8%	(14,102,578)	3,530,182	0.08%	9.28%	9.36%	1,419	1,407	0	2,118	4,944	2,025,256	0
2044	32,771,570	17,627,087	185.9%	(15,144,483)	3,630,726	0.06%	9.30%	9.36%	1,094	1,085	0	1,452	3,631	1,985,697	0
2045	33,131,835	16,868,565	196.4%	(16,263,270)	3,732,491	0.05%	9.32%	9.37%	937	930	0	1,120	2,987	1,940,818	0
2046	33,564,699	16,099,675	208.5%	(17,465,024)	3,835,282	0.03%	9.33%	9.36%	578	573	0	767	1,918	1,889,001	0
2047	34,082,265	15,327,056	222.4%	(18,755,209)	3,939,244	0.02%	9.34%	9.36%	396	392	0	788	1,576	1,830,189	0
2048	34,698,782	14,557,874	238.4%	(20,140,908)	4,044,148	0.02%	9.34%	9.36%	406	402	0	404	1,212	1,769,122	0
2049	35,423,864	13,794,868	256.8%	(21,628,996)	4,149,573	0.01%	9.35%	9.36%	208	207	0	415	830	1,704,173	0
2050	36,269,528	13,042,643	278.1%	(23,226,885)	4,256,510	0.01%	9.35%	9.36%	214	212	0	426	852	1,639,176	0
2051	37,245,140	12,302,143	302.8%	(24,942,997)	4,365,118	0.01%	9.35%	9.36%	219	217	0	0	436	1,571,836	0
								Total	\$ 3,437,510	\$ 3,918,851	\$ 514,130	\$ 584,929			

Pension unfunded liability layered amortization amounts are maintained after the pension trust is projected to be 100% funded.

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's) (continued)

	Valuation Amounts on July 1 (Beginning of FY)											
Fiscal		Funding Ratio	1	Unfundo	ed Liability / (S	urplus)						
Year End	Pension	Healthcare	Total	Pension	Healthcare	Total						
2022	67.9%	125.2%	85.5%	\$ 4,953,266	\$ (1,724,985)	\$ 3,228,281						
2023	71.8%	131.7%	90.3%	4,421,186	(2,220,532)	2,200,654						
2024	75.2%	137.1%	94.5%	3,931,109	(2,656,117)	1,274,992						
2025	78.5%	144.0%	98.9%	3,447,316	(3,198,749)	248,567						
2026	82.1%	151.6%	103.8%	2,902,436	(3,805,870)	(903,434)						
2027	82.8%	154.7%	105.5%	2,789,764	(4,086,395)	(1,296,631)						
2028	83.7%	158.2%	107.3%	2,658,891	(4,388,291)	(1,729,400)						
2029	84.6%	161.9%	109.2%	2,508,543	(4,712,268)	(2,203,725)						
2030	85.6%	166.1%	111.4%	2,337,173	(5,060,696)	(2,723,523)						
2031	86.7%	170.7%	113.8%	2,142,666	(5,435,210)	(3,292,544)						
2032	88.0%	175.8%	116.5%	1,922,957	(5,837,712)	(3,914,755)						
2033	89.4%	181.5%	119.6%	1,675,797	(6,269,222)	(4,593,425)						
2034	91.0%	187.9%	123.0%	1,398,102	(6,732,639)	(5,334,537)						
2035	92.9%	195.1%	126.8%	1,087,337	(7,230,259)	(6,142,922)						
2036	95.1%	203.1%	131.2%	741,041	(7,765,078)	(7,024,037)						
2037	97.6%	212.2%	136.2%	355,919	(8,339,781)	(7,983,862)						
2038	100.5%	222.5%	141.8%	(70,737)	(8,955,717)	(9,026,454)						
2039	103.9%	234.2%	148.3%	(542,888)	(9,616,616)	(10, 159, 504)						
2040	107.9%	247.4%	155.8%	(1,064,015)	(10,326,133)	(11,390,148)						
2041	108.8%	262.5%	161.9%	(1,143,242)	(11,087,956)	(12,231,198)						
2042	109.9%	279.6%	168.8%	(1,228,723)	(11,906,112)	(13, 134, 835)						
2043	111.0%	299.1%	176.8%	(1,320,548)	(12,782,030)	(14,102,578)						
2044	112.4%	321.5%	185.9%	(1,419,202)	(13,725,281)	(15,144,483)						
2045	114.0%	347.0%	196.4%	(1,525,307)	(14,737,963)	(16,263,270)						
2046	115.8%	376.0%	208.5%	(1,639,585)	(15,825,439)	(17,465,024)						
2047	117.9%	409.0%	222.4%	(1,762,076)	(16,993,133)	(18,755,209)						
2048	120.4%	446.5%	238.4%	(1,893,634)	(18,247,274)	(20,140,908)						
2049	123.2%	489.1%	256.8%	(2,035,226)	(19,593,770)	(21,628,996)						
2050	126.6%	537.5%	278.1%	(2,187,088)	(21,039,797)	(23,226,885)						
2051	130.5%	592.8%	302.8%	(2,350,329)	(22,592,668)	(24,942,997)						

Pension unfunded liability layered amortization amounts are maintained after the pension trust is projected to be 100% funded.

Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's)

	Valuation Amounts on July 1 (Beginning of FY)					Cash Flow Amounts during Following 12 Months									
Fiscal				Unfunded		Actuari	al Contrib.	Rates		DI	B Contribution	ns			Deferred Asset
Year End	Actuarial Assets	Accrued Liability	Funding Ratio	Liability / (Surplus)	Total Salaries	DB	DCR	Total	Non-State Employers	State as an Employer	State Assistance	Employee	Total	Benefit Payments	Gain / (Loss)
2022	\$ 19.047.864	\$ 22,276,145	85.5%	\$ 3.228.281	\$ 2,406,757	24.01%	6.10%	30.11%	\$ 192,141	\$ 287.718	\$ 97,700	\$ 65.405 \$	642.964	\$ 1.384.673	\$ 2.030.628
2023	20,485,465	22,686,119	90.3%	2,200,654	2,419,276	18.38%	6.41%	24.79%	189,375	221,398	33,933	60,574	505,280	1,452,612	1,422,440
2024	21,759,495	23,034,487	94.5%	1,274,992	2,437,619	19.02%	6.63%	25.65%	188,118	230,844	44,673	56,077	519,712	1,519,487	766,777
2025	23,077,297	23,325,864	98.9%	248,567	2,459,924	17.66%	6.91%	24.57%	186,380	216,299	31,743	51,849	486,271	1,581,069	0
2026	24,457,146	23,553,712	103.8%	(903,434)	2,486,407	16.20%	7.17%	23.37%	185,141	200,553	17,103	48,126	450,923	1,639,102	0
2027	25,019,087	23,722,456	105.5%	(1,296,631)	2,515,962	15.95%	7.42%	23.37%	184,183	199,805	17,307	44,634	445,929	1,691,307	0
2028	25,564,111	23,834,711	107.3%	(1,729,400)	2,551,387	15.70%	7.65%	23.35%	183,830	199,443	17,294	41,406	441,973	1,743,410	0
2029	26,092,076	23,888,351	109.2%	(2,203,725)	2,591,246	15.49%	7.86%	23.35%	183,971	199,848	17,564	38,407	439,790	1,792,657	0
2030	26,606,454	23,882,931	111.4%	(2,723,523)	2,634,091	15.33%	8.06%	23.39%	184,367	201,056	18,384	35,618	439,425	1,841,559	0
2031	27,108,439	23,815,895	113.8%	(3,292,544)	2,680,313	15.20%	8.24%	23.44%	185,180	202,848	19,379	33,314	440,721	1,888,399	0
2032	27,600,920	23,686,165	116.5%	(3,914,755)	2,729,431	15.08%	8.40%	23.48%	186,380	204,935	20,283	19,379	430,977	1,921,262	0
2033	28,086,220	23,492,795	119.6%	(4,593,425)	2,788,219	14.97%	8.55%	23.52%	188,295	207,822	21,279	16,729	434,125	1,962,656	0
2034	28,568,243	23,233,706	123.0%	(5,334,537)	2,849,691	14.89%	8.69%	23.58%	190,443	211,269	22,607	14,248	438,567	1,997,145	0
2035	29,055,213	22,912,291	126.8%	(6,142,922)	2,913,742	14.83%	8.80%	23.63%	193,114	215,146	23,847	11,946	444,053	2,027,268	0
2036	29,553,053	22,529,016	131.2%	(7,024,037)	2,980,267	14.79%	8.91%	23.70%	195,878	219,465	25,439	9,835	450,617	2,052,266	0
2037	30,068,967	22,085,105	136.2%	(7,983,862)	3,048,570	14.75%	9.00%	23.75%	198,989	223,888	26,787	8,231	457,895	2,073,075	0
2038	30,609,336	21,582,882	141.8%	(9,026,454)	3,119,617	0.34%	9.08%	9.42%	5,326	5,281	0	6,551	17,158	2,084,652	0
2039	30,720,192	21,027,265	146.1%	(9,692,927)	3,192,990	0.26%	9.14%	9.40%	4,168	4,134	0	5,109	13,411	2,090,235	0
2040	30,829,839	20,421,271	151.0%	(10,408,568)	3,269,593	0.19%	9.19%	9.38%	3,119	3,093	0	4,250	10,462	2,085,624	0
2041	30,949,547	19,772,369	156.5%	(11,177,178)	3,349,104	0.15%	9.23%	9.38%	2,523	2,502	0	3,349	8,374	2,073,472	0
2042	31,088,736	19,085,708	162.9%	(12,003,028)	3,431,102	0.12%	9.26%	9.38%	2,067	2,050	0	2,402	6,519	2,052,889	0
2043	31,257,806	18,370,562	170.2%	(12,887,244)	3,530,182	0.08%	9.28%	9.36%	1,419	1,407	0	2,118	4,944	2,025,256	0
2044	31,466,545	17,627,087	178.5%	(13,839,458)	3,630,726	0.06%	9.30%	9.36%	1,094	1,085	0	1,452	3,631	1,985,697	0
2045	31,730,499	16,868,565	188.1%	(14,861,934)	3,732,491	0.05%	9.32%	9.37%	937	930	0	1,120	2,987	1,940,818	0
2046	32,059,944	16,099,675	199.1%	(15,960,269)	3,835,282	0.03%	9.33%	9.36%	578	573	0	767	1,918	1,889,001	0
2047	32,466,459	15,327,056	211.8%	(17, 139, 403)	3,939,244	0.02%	9.34%	9.36%	396	392	0	788	1,576	1,830,189	0
2048	32,963,730	14,557,874	226.4%	(18,405,856)	4,044,148	0.02%	9.34%	9.36%	406	402	0	404	1,212	1,769,122	0
2049	33,560,765	13,794,868	243.3%	(19,765,897)	4,149,573	0.01%	9.35%	9.36%	208	207	0	415	830	1,704,173	0
2050	34,268,932	13,042,643	262.7%	(21,226,289)	4,256,510	0.01%	9.35%	9.36%	214	212	0	426	852	1,639,176	0
2051	35,096,900	12,302,143	285.3%	(22,794,757)	4,365,118	0.01%	9.35%	9.36%	219	217	0	0	436	1,571,836	0
								Total	\$ 3,038,459	\$ 3,464,822	\$ 455,322	\$ 584,929			

Pension unfunded liability layered amortization amounts are reduced to zero when the pension trust is projected to be 100% funded. The healthcare unfunded liability amortization amounts would also be reduced to zero since the healthcare trust is currently more than 100% funded.

Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's) (continued)

	Valuation Amounts on July 1 (Beginning of FY)												
Fiscal		Funding Ratio		Unfund	ed Liability / (S	Surplus)							
Year End	Pension	Healthcare	Total	Pension	Healthcare	Total							
2022	67.9%	125.2%	85.5%	\$ 4,953,266	\$ (1,724,985)	\$ 3,228,281							
2023	71.8%	131.7%	90.3%	4,421,186	(2,220,532)	2,200,654							
2024	75.2%	137.1%	94.5%	3,931,109	(2,656,117)	1,274,992							
2025	78.5%	144.0%	98.9%	3,447,316	(3,198,749)	248,567							
2026	82.1%	151.6%	103.8%	2,902,436	(3,805,870)	(903,434)							
2027	82.8%	154.7%	105.5%	2,789,764	(4,086,395)	(1,296,631)							
2028	83.7%	158.2%	107.3%	2,658,891	(4,388,291)	(1,729,400)							
2029	84.6%	161.9%	109.2%	2,508,543	(4,712,268)	(2,203,725)							
2030	85.6%	166.1%	111.4%	2,337,173	(5,060,696)	(2,723,523)							
2031	86.7%	170.7%	113.8%	2,142,666	(5,435,210)	(3,292,544)							
2032	88.0%	175.8%	116.5%	1,922,957	(5,837,712)	(3,914,755)							
2033	89.4%	181.5%	119.6%	1,675,797	(6,269,222)	(4,593,425)							
2034	91.0%	187.9%	123.0%	1,398,102	(6,732,639)	(5,334,537)							
2035	92.9%	195.1%	126.8%	1,087,337	(7,230,259)	(6,142,922)							
2036	95.1%	203.1%	131.2%	741,041	(7,765,078)	(7,024,037)							
2037	97.6%	212.2%	136.2%	355,919	(8,339,781)	(7,983,862)							
2038	100.5%	222.5%	141.8%	(70,737)	(8,955,717)	(9,026,454)							
2039	100.6%	234.2%	146.1%	(76,311)	(9,616,616)	(9,692,927)							
2040	100.6%	247.4%	151.0%	(82,435)	(10,326,133)	(10,408,568)							
2041	100.7%	262.5%	156.5%	(89,222)	(11,087,956)	(11,177,178)							
2042	100.8%	279.6%	162.9%	(96,916)	(11,906,112)	(12,003,028)							
2043	100.9%	299.1%	170.2%	(105,214)	(12,782,030)	(12,887,244)							
2044	101.0%	321.5%	178.5%	(114,177)	(13,725,281)	(13,839,458)							
2045	101.1%	347.0%	188.1%	(123,971)	(14,737,963)	(14,861,934)							
2046	101.3%	376.0%	199.1%	(134,830)	(15,825,439)	(15,960,269)							
2047	101.5%	409.0%	211.8%	(146,270)	(16,993,133)	(17,139,403)							
2048	101.7%	446.5%	226.4%	(158,582)	(18,247,274)	(18,405,856)							
2049	102.0%	489.1%	243.3%	(172,127)	(19,593,770)	(19,765,897)							
2050	102.3%	537.5%	262.7%	(186,492)	(21,039,797)	(21,226,289)							
2051	102.6%	592.8%	285.3%	(202,089)	(22,592,668)	(22,794,757)							

Pension unfunded liability layered amortization amounts are reduced to zero when the pension trust is projected to be 100% funded. The healthcare unfunded liability amortization amounts would also be reduced to zero since the healthcare trust is currently more than 100% funded.

Section 3.7: Projected Pension Benefit Recipients and Amounts (\$'s in 000's)

	Per	nsion		Per	nsion
Fiscal Year End	Recipient Counts	Benefit Amounts	Fiscal Year End	Recipient Counts	Benefit Amounts
2022	37,717	\$ 974,479	2064	4,967	\$ 433,043
2023	39,219	1,023,259	2065	4,396	395,909
2024	40,483	1,070,386	2066	3,878	360,533
2025	41,478	1,114,086	2067	3,411	326,935
2026	42.213	1,154,914	2068	2,989	295,126
2027	42,715	1,194,307	2069	2,609	265,117
2028	42,995	1,232,455	2070	2,268	236,912
2029	43,078	1,267,441	2071	1,962	210,515
2030	43,000	1,300,547	2072	1,690	185,925
2031	42,776	1,330,695	2073	1,447	163,136
2032	42,387	1,345,678	2074	1,232	142,139
2033	41,884	1,368,593	2075	1,042	122,918
2034	41,242	1,387,229	2076	876	105,446
2035	40,483	1,401,876	2077	731	89,683
2036	39,591	1,413,159	2078	604	75,579
2037	38,627	1,420,047	2079	496	63,070
2038	37,549	1,421,411	2080	403	52,079
2039	36,347	1,417,753	2081	325	42,522
2040	35,040	1,417,735	2082	259	34,303
2040	33,642	1,393,880	2083	204	27,322
2042	32,180	1,374,647	2084	159	21,469
2042	30,677	1,350,546	2085	122	16,633
2044	29,118	1,322,273	2086	93	12,693
2045	27,551	1,289,338	2087	70	9,539
2046	25,964	1,252,998	2088	52	7,052
2047	24,386	1,213,386	2089	38	5,130
2048	22,812	1,171,109	2090	28	3,669
2049	21,266	1,126,517	2091	20	2,583
2050	19,762	1,080,001	2092	14	1,789
2051	18,303	1,032,106	2093	11	1,222
2052	16,890	983,276	2094	7	826
2053	15,533	933,864	2095	5	553
2054	14,234	884,229	2096	4	370
2055	12,998	834,705	2097	3	249
2056	11,828	785,605	2098	2	170
2057	10,728	737,196	2099	2	118
2058	9,699	689,711	2100	1	85
2059	8,741	643,344	2101	1	62
2060	7,853	598,258	2102	1	48
2061	7,035	554,586	2103	1	38
2062	6,283	512,440	2104	0	0
2063	5,594	471,903	2105	0	0
2000	0,004	47 1,000	2100	U	J

Counts include retirees, disabilitants, and beneficiaries.

# **Section 4: Member Data**

Section 4.1: Summary of Members Included

As of June 30		2017		2018		2019		2020	2021
Active Members									
1. Number		14,719		13,434		12,152		11,033	9,888 <sup>1</sup>
2. Average Age		52.10		52.52		52.84		53.21	53.51
3. Average Credited Service		16.57		17.21		17.80		18.38	18.96
4. Average Entry Age		35.53		35.30		35.04		34.83	34.55
5. Average Annual Earnings	\$	76,902	\$	77,813	\$	82,192	\$	83,757	\$ 86,316
6. Number Vested		14,314		13,103		11,868		10,791	9,675
7. Percent Who Are Vested		97.2%		97.5%		97.7%		97.8%	97.8%
								,	
Retirees, Disabilitants, and Beneficia	aries								
1. Number		34,347		35,454		36,310		37,106	37,717
2. Average Age		69.42		69.85		70.29		70.77	71.17
3. Average Years Since Retirement		11.71		11.87		12.14		12.45	12.66
4. Average Monthly Pension Benefit							>		
a. Base	\$	1,574	\$	1,616	\$	1,660	\$	1,704	\$ 1,752
b. COLA <sup>2</sup>		93		94		92		93	94
c. PRPA <sup>2</sup>		230		222		241		244	230
d. Adjustment		1		1		1		0	0
e. Total	\$	1,898	\$	1,933	\$	1,994	\$	2,041	\$ 2,076
Vested Terminations (vested at term	inatio	n, not refu	unded	d contribu	utions	, or comn	nence	d benefit)	
1. Number		5,962		5,660		5,499		5,327	5,135
2. Average Age		52.45		52.56		53.06		53.52	53.92
3. Average Monthly Pension Benefit	\$	1,080	\$	1,087	\$	1,123	\$	1,158	\$ 1,205
Non-Vested Terminations (not veste	d at te	ermination	ı, not	refunded	cont	ributions)			
1. Number		11,506		11,192		10,921		10,642	10,432
2. Average Account Balance	\$	6,462	\$	6,558	\$	6,923	\$	7,060	\$ 7,325
Total Number of Members		66,534		65,740		64,882		64,108	63,172

<sup>&</sup>lt;sup>1</sup> Includes 4,643 male active members and 5,245 female active members.

<sup>&</sup>lt;sup>2</sup> Calculated by taking the average of the data field, as provided by the State of Alaska, for all participants in the group.

# Summary of Members Included

As of June 30, 2021	Tier 1	Tier 2	Tier 3		Total	DCR Tier 4	<b>Grand Total</b>
Active Members							
1. Number	622	2,219	7,047		9,888	23,933	33,821
2. Average Age	63.38	56.77	51.61		53.51	41.26	44.84
3. Average Credited Service	23.72	23.30	17.17		18.96	4.93	9.03
4. Average Entry Age	39.66	33.47	34.44		34.55	36.33	35.81
5. Annual Earnings							
a. Total (000's)	\$ 49,598	\$ 198,403	\$ 605,488	\$	853,489	\$ 1,530,905	\$ 2,384,394
b. Average	\$ 79,740	\$ 89,411	\$ 85,921	\$	86,316	\$ 63,966	\$ 70,500

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

As of June 30, 2021	Tier 1	Tier 2	Tier 3	Total
Retirees, Disabilitants, and Beneficiaries				
1. Number	23,077	9,340	5,300	37,717
2. Average Age	72.84	69.13	67.42	71.17
3. Average Years Since Retirement	15.90	8.64	5.59	12.66
4. Average Monthly Pension Benefit				
a. Base	\$ 1,766	\$ 1,913	\$ 1,405	\$ 1,752
b. COLA	119	59	46	94
c. PRPA	325	100	43	230
d. Adjustment	0	1	1	0
e. Total	\$ 2,210	\$ 2,073	\$ 1,495	\$ 2,076

# Summary of Members Included

			Inactive Members								
As of June 30, 2021	Active Members	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members					
Retiree Medical Participants											
1. Retiree Coverage Only	9,817	19,421	0	0	2,153	21,574					
2. Retiree + Spouse	0	12,647	12,647	0	3,281	28,575					
3. Retiree + Children / Dependents	0	413	0	412	0	825					
4. Family	0	773	773	1,112	0	2,658					
5. Total	9,817	33,254	13,420	1,524	5,434	53,632					

As of June 30, 2021	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members
Retiree Medical Participants					
1. Pre-Medicare	7,134	4,641	1,524	5,260	18,559
2. Medicare Part A & B	25,889	8,730	0	174	34,793
3. Medicare Part B Only	231	49	0	0	280
4. Total	33,254	13,420	1,524	5,434	53,632

As of June 30, 2021	Retirees
Summary of Retiree Medical Data Received	
Retiree records on pension data	37,717
2. Remove duplicates on pension data	(1,163)
3. Valued in a different retiree healthcare plan <sup>1</sup>	(1,146)
4. Records without medical coverage	(2,305)
5. Medical only retirees	151
6. Total	33,254

<sup>1</sup> Each member's retiree medical benefits are valued in the plan indicated in the data from Aetna

# Summary of Members Included

Active Members - DB Only

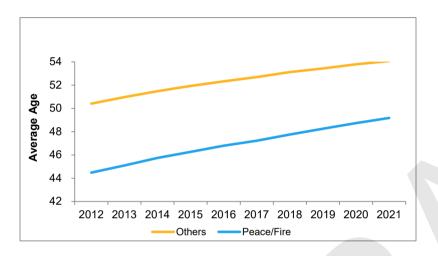
As of June 30		2017	2018	2019	2020	2021
Peace Officer / Firefighter						
1. Number		1,606	1,507	1,382	1,266	1,137 <sup>1</sup>
2. Average Age		47.22	47.75	48.25	48.74	49.18
3. Average Credited Service		17.41	18.15	18.90	19.45	20.15
4. Average Entry Age		29.81	29.60	29.35	29.29	29.03
5. Average Annual Earnings	\$ 1	06,987	\$ 108,580	\$ 120,089	\$ 123,436	\$ 127,327
6. Number Vested		1,599	1,500	1,374	1,260	1,134
7. Percent Who Are Vested		99.6%	99.5%	99.4%	99.5%	99.7%
Others						
1. Number		13,113	11,927	10,770	9,767	8,751 <sup>2</sup>
2. Average Age		52.70	53.12	53.43	53.79	54.07
3. Average Credited Service		16.47	17.09	17.66	18.24	18.80
4. Average Entry Age		36.23	36.03	35.77	35.55	35.27
5. Average Annual Earnings	\$	73,218	\$ 73,926	\$ 77,329	\$ 78,613	\$ 80,987
6. Number Vested		12,715	11,603	10,494	9,531	8,541
7. Percent Who Are Vested		97.0%	97.3%	97.4%	97.6%	97.6%
Total						
1. Number		14,719	13,434	12,152	11,033	9,888
2. Average Age		52.10	52.52	52.84	53.21	53.51
3. Average Credited Service		16.57	17.21	17.80	18.38	18.96
4. Average Entry Age		35.53	35.30	35.04	34.83	34.55
5. Average Annual Earnings	\$	76,902	\$ 77,813	\$ 82,192	\$ 83,757	\$ 86,316
6. Number Vested		14,314	13,103	11,868	10,791	9,675
7. Percent Who Are Vested		97.2%	97.5%	97.7%	97.8%	97.8%

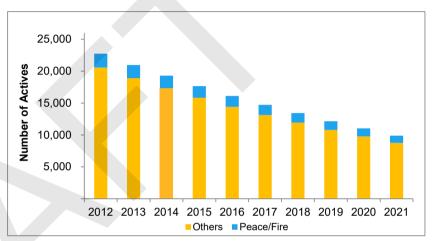
Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

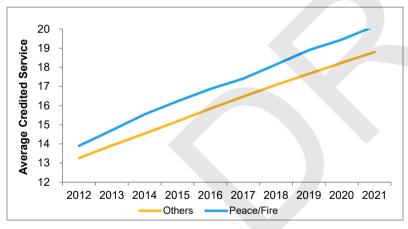
<sup>&</sup>lt;sup>1</sup> Includes 975 male active members and 162 female active members.

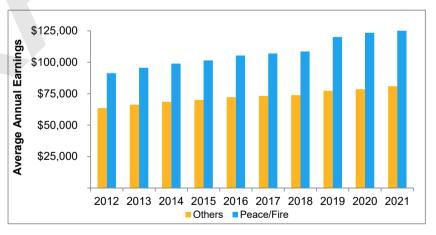
<sup>&</sup>lt;sup>2</sup> Includes 3,668 male active members and 5,083 female active members.

# Summary of Members Included - Active Members at June 30









Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 4.2: Age and Service Distribution of Active Members

# Peace Officer / Firefighter

## **Annual Earnings by Age**

Age	Number	Total Annual Earnings	Average Annual Earnings	
0 - 19	0	\$ 0	\$ 0	
20 - 24	0	0	0	
25 - 29	0	0	0	
30 - 34	1	149,735	149,735	
35 - 39	82	10,000,382	121,956	
40 - 44	211	27,523,104	130,441	
45 - 49	342	44,289,542	129,502	
50 - 54	298	38,709,607	129,898	
55 - 59	154	18,406,191	119,521	
60 - 64	39	4,580,412	117,446	
65 - 69	9	1,003,897	111,544	
70 - 74	0	0	0	
75+	1	108,235	108,235	

Total \$ 127,327 1,137 \$ 144,771,105

## **Annual Earnings by Credited Service**

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	0	\$ 0	\$ 0
1	0	0	0
2	2	112,128	56,064
3	0	0	0
4	1	72,120	72,120
0 - 4	3	\$ 184,248	\$ 61,416
5 - 9	14	1,250,847	89,346
10 - 14	64	6,186,036	96,657
15 - 19	520	64,179,398	123,422
20 - 24	372	50,328,887	135,293
25 - 29	137	19,319,401	141,018
30 - 34	24	2,885,555	120,231
35 - 39	1	201,624	201,624
40+	2	235,109	117,555
Total	1,137	\$ 144,771,105	\$ 127,327

## Years of Credited Service by Age

	Years of Service										
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total	
0 - 19	0	0	0	0	0	0	0	0	0	0	
20 - 24	0	0	0	0	0	0	0	0	0	0	
25 - 29	0	0	0	0	0	0	0	0	0	0	
30 - 34	0	0	0	1	0	0	0	0	0	1	
35 - 39	0	6	10	65	1	0	0	0	0	82	
40 - 44	1	3	11	143	52	1	0	0	0	211	
45 - 49	1	1	12	145	143	40	0	0	0	342	
50 - 54	0	2	15	87	124	64	6	0	0	298	
55 - 59	1	2	11	64	44	23	9	0	0	154	
60 - 64	0	0	4	12	7	8	7	0	1	39	
65 - 69	0	0	1	3	1	1	2	1	0	9	
70 - 74	0	0	0	0	0	0	0	0	0	0	
75+	0	0	0	0	0	0	0	0	1	1	
Total	3	14	64	520	372	137	24	1	2	1,137	

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

# Age and Service Distribution of Active Members

Others

Annual Earnings by Age

Age	Number	Total Annual Earnings	Average Annual Earnings
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	21	1,707,881	81,328
35 - 39	381	29,552,174	77,565
40 - 44	946	78,062,108	82,518
45 - 49	1,375	116,242,301	84,540
50 - 54	1,770	149,031,703	84,199
55 - 59	2,222	178,695,225	80,421
60 - 64	1,345	103,071,893	76,633
65 - 69	513	39,229,659	76,471
70 - 74	143	10,647,337	74,457
75+	35	2,477,974	70,799
13+	35	2,411,914	70,799

Total 8,751 \$708,718,255 \$ 80,987

## **Annual Earnings by Credited Service**

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	14	\$ 610,926	\$ 43,638
1	21	950,377	45,256
2	51	2,731,908	53,567
3	51	2,643,493	51,833
4	55	3,225,895	58,653
0 - 4	192	\$ 10,162,599	\$ 52,930
5 - 9	478	29,009,387	60,689
10 - 14	1,287	86,078,633	66,883
15 - 19	3,388	273,611,478	80,759
20 - 24	2,024	179,443,910	88,658
25 - 29	982	92,070,037	93,758
30 - 34	310	29,705,129	95,823
35 - 39	69	6,757,881	97,940
40+	21	1,879,201	89,486
Total	8,751	\$ 708,718,255	\$ 80,987

## Years of Credited Service by Age

	Years of Service										
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total	
0 - 19	0	0	0	0	0	0	0	0	0	0	
20 - 24	0	0	0	0	0	0	0	0	0	0	
25 - 29	0	0	0	0	0	0	0	0	0	0	
30 - 34	1	6	11	3	0	0	0	0	0	21	
35 - 39	26	45	114	193	3	0	0	0	0	381	
40 - 44	34	74	191	532	114	1	0	0	0	946	
45 - 49	33	86	201	611	377	66	1	0	0	1,375	
50 - 54	36	96	227	642	500	225	44	0	0	1,770	
55 - 59	28	83	293	722	565	401	118	12	0	2,222	
60 - 64	21	55	175	467	323	186	89	27	2	1,345	
65 - 69	11	21	55	167	111	83	44	15	6	513	
70 - 74	2	11	16	38	23	18	13	11	11	143	
75+	0	1	4	13	8	2	1	4	2	35	
Total	192	478	1,287	3,388	2,024	982	310	69	21	8,751	

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

# Section 4.3: Member Data Reconciliation

## Pension

			I	nactive Member	rs		
	Active Members	Due a Refund	Deferred Benefits	Retired Members	Disabled Members	Bene- ficiaries	Total
As of June 30, 2020	11,033	10,642	5,327	32,536 *	149	4,436	64,123
Vested Terminations	(366)	(8)	376	0	(2)	0	0
Non-Vested Terminations	(37)	37	0	0	0	0	0
Refund of Contributions	(10)	(152)	(31)	0	0	(6)	(199)
Disability Retirements	(12)	0	(6)	0	18	0	0
Age Retirements	(873)	(17)	(406)	1,316	(20)	0	0
Deaths With Beneficiary	(15)	1	(10)	(357)	(3)	384	0
Deaths Without Beneficiary	(13)	(26)	(7)	(469)	(3)	(266)	(784)
Expired Benefits	(2)	0	0	0	0	(3)	(5)
Data Corrections	0	(7)	(5)	1	0	(18)	(29)
Converted To DCR Plan	0	0	0	0	0	0	0
Transfers In/Out	2	0	(2)	(3)	0	(1)	(4)
Rehires	177	(62)	(102)	(12)	0	0	1
Pick Ups***	4	24	1	3	0	52	84
Net Change	(1,145)	(210)	(192)	479	(10)	142	(936)
As of June 30, 2021	9,888	10,432	5,135	33,015 **	139	4,578	63,187

<sup>\*</sup> Includes 15 medical only retirees
\*\* Includes 15 medical only retirees
\*\*\* Pickup beneficiaries are primarily new DROs.

# Member Data Reconciliation

# Healthcare

			In	active Members		
	Active Members	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members
As of June 30, 2020	10,908	32,857	13,323	1,493	5,591	53,264
Vested Terminations	(340)	0	0	0	340	340
Non-Vested Terminations	(36)	0	0	0	0	0
Refund of Contributions	(10)	0	0	0	(27)	(27)
Disability Retirements	(12)	12	8	1	0	21
Age Retirements	(757)	757	386	118	0	1,261
Deferred Retirements	0	286	143	32	(286)	175
Retired without Medical Coverage	(86)	0	0	0	86	86
Deceased	(25)	(913)	(91)	(13)	(27)	(1,044)
New Beneficiaries	0	153	(153)	0	0	0
Added Retiree Medical Coverage	0	113	46	5	(113)	51
Added Dependent Coverage	0	0	110	83	0	193
Dropped Retiree Medical Coverage	0	(12)	(4)	(4)	12	(8)
Dropped Dependent Coverage	0	0	(345)	(190)	0	(535)
Rehires	177	(12)	(3)	(2)	(142)	(159)
Transfers In/Out	(2)	13	0	1	0	14
Net Change	(1,091)	397	97	31	(157)	368
As of June 30, 2021	9,817	33,254	13,420	1,524	5,434	53,632

Section 4.4: Schedule of Active Member Data

# Peace Officer / Firefighter

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2021	1,137	\$ 144,771	\$ 127,327	3.2%	151
June 30, 2020	1,266	156,271	123,436	2.8%	153
June 30, 2019	1,382	165,963	120,089	10.6%	155
June 30, 2018	1,507	163,630	108,580	1.5%	155
June 30, 2017	1,606	171,821	106,987	1.6%	155
June 30, 2016	1,704	179,461	105,317	3.8%	155
June 30, 2015	1,827	185,350	101,450	2.5%	159
June 30, 2014	1,958	193,737	98,946	3.4%	159
June 30, 2013	2,065	197,534	95,658	4.8%	159
June 30, 2012	2,164	197,544	91,287	4.1%	160

### Others

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2021	8,751	\$ 708,718	\$ 80,987	3.0%	151
June 30, 2020	9,767	767,817	78,613	1.7%	153
June 30, 2019	10,770	832,832	77,329	4.6%	155
June 30, 2018	11,927	881,716	73,926	1.0%	155
June 30, 2017	13,113	960,106	73,218	1.4%	155
June 30, 2016	14,401	1,039,960	72,214	3.2%	155
June 30, 2015	15,833	1,108,218	69,994	2.1%	159
June 30, 2014	17,339	1,188,918	68,569	3.4%	159
June 30, 2013	18,890	1,252,786	66,320	4.5%	159
June 30, 2012	20,566	1,305,337	63,471	4.6%	160

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 4.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)				
a) DRB actual reported salaries FY21 in employer list	\$ 2,242,794				
b) DRB actual reported salaries FY21 in valuation data	2,186,265				
c) Annualized valuation data	2,384,394				
d) Valuation payroll as of June 30, 2021	2,480,990				
e) Rate payroll for FY22	2,406,757				
f) Rate payroll for FY24	2,437,619				

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY21, including those who were not active as of June 30, 2021
- b) Payroll from valuation data for people who are in active status as of June 30, 2021
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed
- Payroll from (e) with two years of assumed decrements and salary scale, and 0% population growth

Section 4.6: Summary of New Pension Benefit Recipients

# Peace Officer / Firefighter

During the Year Ending June 30	2017	2018	2019	2020	2021
Service					
1. Number	119	105	109	118	129
2. Average Age at Commencement	56.65	55.70	55.61	55.52	55.30
3. Average Monthly Pension Benefit \$	4,166	\$ 4,519	\$ 4,412	\$ 5,199	\$ 5,248
Survivor (including surviving spouse and	d DROs)				
1. Number	42	44	36	43	58
2. Average Age at Commencement	62.88	63.76	68.19	67.92	64.58
3. Average Monthly Pension Benefit	1,797	\$ 2,187	\$ 1,842	\$ 1,785	\$ 1,971
Disability					
1. Number	4	4	4	3	4
2. Average Age at Commencement	49.33	46.56	50.44	51.72	52.10
3. Average Monthly Pension Benefit	2,427	\$ 3,230	\$ 3,071	\$ 5,276	\$ 2,890
Total					
1. Number	165	153	149	164	191
2. Average Age at Commencement	58.06	57.78	58.51	58.70	58.05
3. Average Monthly Pension Benefit \$	3,521	\$ 3,814	\$ 3,755	\$ 4,305	\$ 4,204

# Peace Officer / Firefighter

					Years	of Credited	l Service		
	(	- 4	5 - 9	)	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/2020 – 6/30/2021: Average Monthly Pension Number of Recipients	\$ 2	2,612 2	\$ 7	67 5	\$ 1,619 9	\$ 3,711 26	\$ 5,196 42	\$ 6,960 40	\$ 7,970 9
Period 7/1/2019 – 6/30/2020: Average Monthly Pension Number of Recipients	\$	0	\$ 6	94 6	\$ 2,212 11	\$ 3,626 23	\$ 5,531 40	\$ 6,829 32	\$ 8,636 9
Period 7/1/2018 – 6/30/2019: Average Monthly Pension Number of Recipients	\$	0	\$ 6	51 5	\$ 1,933 11	\$ 3,362 25	\$ 4,786 38	\$ 6,196 26	\$ 5,688 6
Period 7/1/2017 – 6/30/2018: Average Monthly Pension Number of Recipients	\$	0 0	\$ 1,0	63 4	\$ 2,133 18	\$ 3,747 19	\$ 4,847 35	\$ 6,024 30	\$ 7,717 3
Period 7/1/2016 – 6/30/2017: Average Monthly Pension Number of Recipients	\$	0 0	\$ 6	86 8	\$ 2,075 9	\$ 3,234 28	\$ 4,462 41	\$ 5,151 23	\$ 6,376 14
Period 7/1/2015 – 6/30/2016: Average Monthly Pension Number of Recipients	\$	0 0	\$ 9	58 6	\$ 1,742 11	\$ 3,347 19	\$ 4,622 30	\$ 5,778 28	\$ 7,221 16
Period 7/1/2014 – 6/30/2015: Average Monthly Pension Number of Recipients	\$	0	\$ 1,1	73 8	\$ 1,621 9	\$ 3,632 26	\$ 4,436 24	\$ 5,457 25	\$ 6,863 7
Period 7/1/2013 – 6/30/2014: Average Monthly Pension Number of Recipients	\$	290 1	\$ 1,4	23 9	\$ 2,002 10	\$ 2,902 14	\$ 4,014 22	\$ 5,464 16	\$ 6,299 7
Period 7/1/2012 – 6/30/2013: Average Monthly Pension Number of Recipients	\$	0	\$ 8	65 9	\$ 1,779 8	\$ 2,762 19	\$ 3,793 31	\$ 4,983 18	\$ 4,911 4
Period 7/1/2011 – 6/30/2012: Average Monthly Pension Number of Recipients	\$	0 0	\$ 1,1	59 13	\$ 1,161 13	\$ 3,142 12	\$ 3,504 20	\$ 4,673 17	\$ 5,079 7

<sup>&</sup>quot;Average Monthly Pension" includes postretirement pension adjustments and cost-of-living increases. Beneficiaries are not included in the table above.

# Others

During the Year Ending June 30		2017	2018	2019	2020	2021
Service						
1. Number		1,393	1,419	1,288	1,166	1,171
2. Average Age at Commencement		61.40	62.19	61.38	61.70	62.03
3. Average Monthly Pension Benefit	\$	2,404	\$ 2,477	\$ 2,540	\$ 2,701	\$ 2,693
Survivor (including surviving spouse a	nd D	ROs)				
1. Number		292	261	238	297	391
2. Average Age at Commencement		67.12	70.38	69.25	72.09	72.34
3. Average Monthly Pension Benefit	\$	1,150	\$ 1,120	\$ 1,249	\$ 1,204	\$ 1,265
Disability						
1. Number		14	28	17	9	14
2. Average Age at Commencement		52.43	53.80	52.95	54.21	53.39
Average Monthly Pension Benefit	\$	2,405	\$ 1,896	\$ 2,313	\$ 2,422	\$ 2,587
Total						
1. Number		1,699	1,708	1,543	1,472	1,576
Average Age at Commencement		62.31	63.31	62.50	63.75	64.51
3. Average Monthly Pension Benefit	\$	2,189	\$ 2,260	\$ 2,339	\$ 2,397	\$ 2,338

## Others

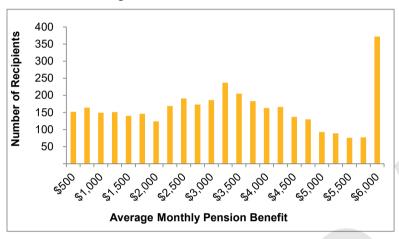
					Years	of Credited S	Service		
	(	) - 4	ţ	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/2020 – 6/30/2021: Average Monthly Pension Number of Recipients	\$	553 17	\$	628 163	\$ 1,317 228	\$ 2,213 281	\$ 3,091 194	\$ 4,607 188	\$ 6,054 114
Period 7/1/2019 – 6/30/2020: Average Monthly Pension Number of Recipients	\$	492 32	\$	601 165	\$ 1,311 218	\$ 2,065 258	\$ 3,040 183	\$ 4,686 197	\$ 6,213 122
Period 7/1/2018 – 6/30/2019: Average Monthly Pension Number of Recipients	\$	652 21	\$	646 190	\$ 1,301 266	\$ 2,071 289	\$ 3,058 222	\$ 4,596 205	\$ 5,685 105
Period 7/1/2017 – 6/30/2018: Average Monthly Pension Number of Recipients	\$	414 26	\$	607 221	\$ 1,299 351	\$ 1,982 280	\$ 3,034 223	\$ 4,475 214	\$ 6,085 127
Period 7/1/2016 – 6/30/2017: Average Monthly Pension Number of Recipients	\$	381 27	\$	640 254	\$ 1,271 375	\$ 2,067 233	\$ 3,119 212	\$ 4,579 191	\$ 6,224 115
Period 7/1/2015 – 6/30/2016: Average Monthly Pension Number of Recipients	\$	434 30	\$	660 323	\$ 1,240 387	\$ 2,017 266	\$ 3,059 192	\$ 4,158 161	\$ 6,583 135
Period 7/1/2014 – 6/30/2015: Average Monthly Pension Number of Recipients	\$	430 42	\$	685 284	\$ 1,260 304	\$ 2,008 213	\$ 3,086 198	\$ 4,544 169	\$ 6,195 98
Period 7/1/2013 – 6/30/2014: Average Monthly Pension Number of Recipients	\$	503 48	\$	700 347	\$ 1,189 319	\$ 2,065 241	\$ 3,021 214	\$ 4,439 224	\$ 5,490 121
Period 7/1/2012 – 6/30/2013: Average Monthly Pension Number of Recipients	\$	414 59	\$	650 349	\$ 1,179 365	\$ 1,925 257	\$ 2,879 206	\$ 4,356 209	\$ 5,208 132
Period 7/1/2011 – 6/30/2012: Average Monthly Pension Number of Recipients	\$	407 67	\$	610 351	\$ 1,147 314	\$ 1,931 204	\$ 2,805 208	\$ 4,214 188	\$ 5,076 106

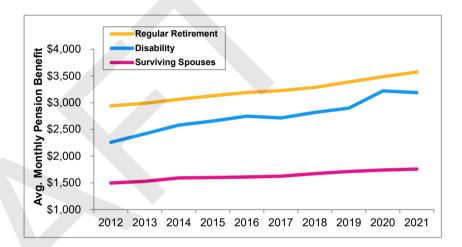
<sup>&</sup>quot;Average Monthly Pension" includes postretirement pension adjustments and cost-of-living increases. Beneficiaries are not included in the table above.

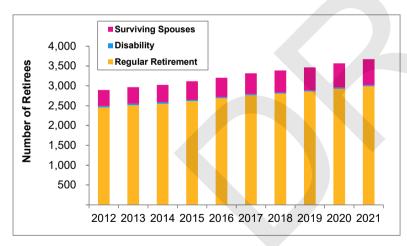
Section 4.7: Summary of All Pension Benefit Recipients

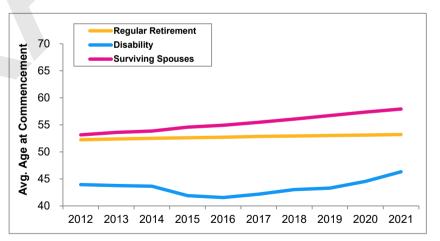
	Officer / fighter	0	thers
Service			
1. Number as of June 30, 2020	2,931		29,590
2. Net Change During FY21	60		419
3. Number as of June 30, 2021	2,991		30,009
4. Average Age at Commencement	53.21		58.45
5. Average Current Age	68.46		71.24
6. Average Monthly Pension Benefit	\$ 3,574	\$	2,057
Survivors (including surviving spouses and DROs)			
1. Number as of June 30, 2020	611		3,825
2. Net Change During FY21	45		97
3. Number as of June 30, 2021	656		3,922
Average Age at Commencement	57.93		63.52
5. Average Current Age	69.52		73.48
Average Monthly Pension Benefit	\$ 1,758	\$	1,120
Disability			
1. Number as of June 30, 2020	26		123
2. Net Change During FY21	0		(10)
3. Number as of June 30, 2021	26		113
Average Age at Commencement	46.32		46.10
5. Average Current Age	51.35		55.06
Average Monthly Pension Benefit	\$ 3,189	\$	1,970
Total			
1. Number as of June 30, 2020	3,568		33,538
2. Net Change During FY21	105		506
3. Number as of June 30, 2021	3,673		34,044
Average Age at Commencement	54.00		58.99
5. Average Current Age	68.53		71.44
Average Monthly Pension Benefit	\$ 3,247	\$	1,949

### Peace Officer / Firefighter

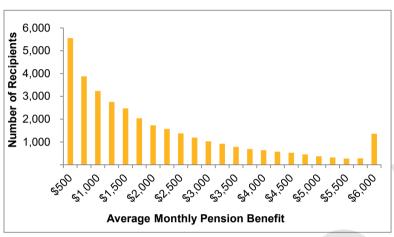


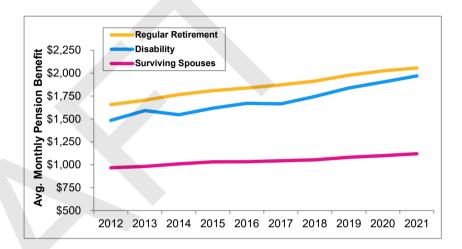


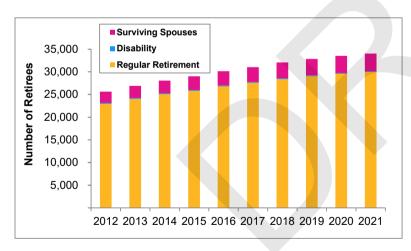


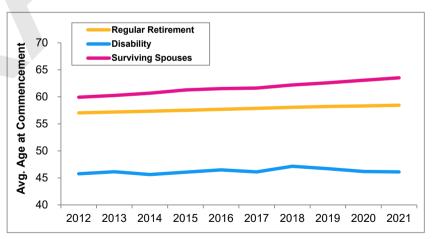


#### Others









## Peace Officer / Firefighter

# Annual Pension Benefit by Age

Age	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0 - 19	0	\$ 0	\$ 0
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	1	57,465	57,465
40 - 44	13	583,451	44,881
45 - 49	78	4,380,328	56,158
50 - 54	215	12,336,820	57,381
55 - 59	324	16,323,478	50,381
60 - 64	607	23,982,868	39,510
65 - 69	777	27,706,706	35,659
70 - 74	803	28,357,790	35,315
75+	855	29,388,739	34,373

\$ 143,117,645

# **Annual Pension Benefit by Years Since Commenced**

Years Since Comm.	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0	200	\$ 10,277,339	\$ 51,387
1	155	8,093,071	52,213
2	152	6,797,168	44,718
3	133	6,097,594	45,847
4	169	7,165,651	42,400
0 - 4	809	\$ 38,430,823	\$ 47,504
5 - 9	581	23,847,931	41,046
10 - 14	545	16,936,288	31,076
15 - 19	630	20,887,127	33,154
20 - 24	621	22,321,128	35,944
25 - 29	203	7,853,908	38,689
30 - 34	212	9,808,110	46,265
35 - 39	45	2,108,485	46,855
40+	27	923,845	34,216
Total	3,673	\$ 143,117,645	\$ 38,965

# Years Since Commencement by Age

Total

				Yea	ars Since C	ommencen	nent					
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total		
0 - 19	0	0	0	0	0	0	0	0	0	0		
20 - 24	0	0	0	0	0	0	0	0	0	0		
25 - 29	0	0	0	0	0	0	0	0	0	0		
30 - 34	0	0	0	0	0	0	0	0	0	0		
35 - 39	1	0	0	0	0	0	0	0	0	1		
40 - 44	10	1	2	0	0	0	0	0	0	13		
45 - 49	63	14	1	0	0	0	0	0	0	78		
50 - 54	153	49	11	0	2	0	0	0	0	215		
55 - 59	180	87	39	14	2	2	0	0	0	324		
60 - 64	195	148	112	122	30	0	0	0	0	607		
65 - 69	92	168	162	200	135	15	2	2	1	777		
70 - 74	52	66	162	193	215	74	31	5	5	803		
75+	63	48	56	101	237	112	179	38	21	855		
Total	809	581	545	630	621	203	212	45	27	3,673		

38,965

Others

Annual Pension Benefit by Age

**Annual Pension Benefit by Years Since Commenced** 

Age	Number	Total Annual Pension Benefit	Average Annual Pension Benefit		Years Since Comm.	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0 - 19	0	\$ 0	\$ 0		0	1,681	\$ 47,044,071	\$ 27,986
20 - 24	0	0	0		1	1,416	41,473,469	29,289
25 - 29	0	0	0		2	1,516	42,241,297	27,864
30 - 34	2	70,193	35,097		3	1,469	40,628,509	27,657
35 - 39	5	75,774	15,155		4	1,617	43,823,763	27,102
40 - 44	9	130,847	14,539		0 - 4	7,699	\$ 215,211,109	\$ 27,953
45 - 49	34	450,340	13,245		5 - 9	7,894	200,110,996	25,350
50 - 54	158	4,979,060	31,513	•	10 - 14	6,483	144,288,042	22,256
55 - 59	1,196	38,955,221	32,571	•	15 - 19	5,276	109,883,248	20,827
60 - 64	5,770	162,252,318	28,120	2	20 - 24	3,850	76,656,753	19,911
65 - 69	8,778	215,609,089	24,562	2	25 - 29	1,381	24,178,292	17,508
70 - 74	8,228	183,341,302	22,283	3	30 - 34	1,155	21,111,290	18,278
75+	9,864	190,225,443	19,285	_ 3	35 - 39	249	3,779,040	15,177
				1 4	40+	57	870,817	15,277
Total	34,044	\$ 796,089,587	\$ 23,384		Total	34,044	\$ 796,089,587	\$ 23,384

## **Years Since Commencement by Age**

	Years Since Commencement													
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total				
0 - 19	0	0	0	0	0	0	0	0	0	0				
20 - 24	0	0	0	0	0	0	0	0	0	0				
25 - 29	0	0	0	0	0	0	0	0	0	0				
30 - 34	1	1	0	0	0	0	0	0	0	2				
35 - 39	1	4	0	0	0	0	0	0	0	5				
40 - 44	4	3	2	0	0	0	0	0	0	9				
45 - 49	17	10	5	2	0	0	0	0	0	34				
50 - 54	108	25	15	7	2	1	1	0	0	159				
55 - 59	869	248	47	13	14	3	1	0	0	1,195				
60 - 64	3,342	1,780	569	51	11	12	4	0	1	5,770				
65 - 69	1,924	3,385	2,545	849	55	12	6	2	0	8,778				
70 - 74	759	1,671	2,176	2,580	1,005	17	13	5	2	8,228				
75+	674	767	1,124	1,774	2,763	1,336	1,130	242	54	9,864				
Total	7,699	7,894	6,483	5,276	3,850	1,381	1,155	249	57	34,044				

Section 4.8: Pension Benefit Recipients by Type of Benefit and Option Elected

## Peace Officer / Firefighter

		Туре о	f Pension E	Benefit		Ор	tion Selec	4     5       2     7       7     12       12     7       6     7       6     9       8     4       7     5       12     13       13     5       11     8       12     9       13     10       10     4						
Amount of Monthly Pension Benefit	Number of Recipients	1	2	3	1	2	3	4	5					
\$ 1 - 300	55	16	39	0	42	4	0	2	7					
301 – 600	175	110	65	0	97	37	22	7	12					
601 – 900	182	100	81	1	109	43	11	12	7					
901 – 1,200	167	89	78	0	108	30	16	6	7					
1,201 – 1,500	178	111	66	1	105	39	19	6	9					
1,501 – 1,800	172	124	48	0	93	45	22	8	4					
1,801 – 2,100	156	106	49	1	70	41	33	7	5					
2,101 – 2,400	240	177	60	3	113	70	32	12	13					
2,401 – 2,700	193	163	26	4	74	63	38	13	5					
2,701 – 3,000	228	199	27	2	78	97	34	11	8					
3,001 – 3,300	283	249	31	3	98	107	57	12	9					
3,301 – 3,600	231	199	29	3	84	92	32	13	10					
3,601 – 3,900	206	184	19	3	75	87	30	10	4					
3,901 – 4,200	202	191	9	2	64	87	35	12	4					
4,200+	1,005	972	30	3	271	479	179	67	9					
Total	3,673	2,990	657	26	1,481	1,321	560	198	113					

## Type of Pension Benefit

- Regular Retirement
- 2. Survivor Payment
- 3. Disability

### **Option Selected**

- 1. Whole Life Annuity
- 75% Joint and Contingent Annuity
   50% Joint and Contingent Annuity
- 4. 66 2/3% Joint and Survivor Annuity
- 5. Level Income Option

# Pension Benefit Recipients by Type of Benefit and Option Elected

#### Others

Amount of Monthly	Number of	Туре о	f Pension I	Benefit		Ор	tion Selec	ted	
Amount of Monthly Pension Benefit	Number of Recipients	1	2	3	1	2	3	4	5
\$ 1 - 300	2,112	1,553	558	1	1,038	386	282	62	344
301 – 600	5,102	4,260	836	6	2,709	1,170	814	256	153
601 – 900	4,240	3,530	700	10	2,238	1,030	675	181	116
901 – 1,200	3,491	3,004	480	7	1,738	843	669	160	81
1,201 – 1,500	2,972	2,587	368	17	1,480	750	563	109	70
1,501 – 1,800	2,378	2,113	254	11	1,103	672	462	84	57
1,801 – 2,100	2,049	1,836	197	16	951	550	396	93	59
2,101 - 2,400	1,759	1,599	149	11	781	504	348	81	45
2,401 - 2,700	1,475	1,357	101	17	648	415	307	57	48
2,701 - 3,000	1,270	1,181	86	3	552	392	254	41	31
3,001 - 3,300	1,084	1,026	56	2	429	352	233	42	28
3,301 - 3,600	918	877	38	3	365	288	202	45	18
3,601 - 3,900	791	762	27	2	313	273	156	34	15
3,901 - 4,200	717	690	27	0	284	229	158	30	16
4,200+	3,686	3,634	45	7	1,269	1,296	865	207	49
Total	34,044	30,009	3,922	113	15,898	9,150	6,384	1,482	1,130

## Type of Pension Benefit

- Regular Retirement
   Survivor Payment
- 3. Disability

### **Option Selected**

- 1. Whole Life Annuity
- 2. 75% Joint and Contingent Annuity
- 3. 50% Joint and Contingent Annuity
- 4. 66 2/3% Joint and Survivor Annuity
- 5. Level Income Option

Section 4.9: Pension Benefit Recipients Added to and Removed from Rolls

# Peace Officer / Firefighter

	Ad	ded to Rolls	Rem	oved from Rolls	Rolls	at End of Year	Percent Increase	Average
Year Ended	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No.	Annual Pension Benefits	in Annual Pension Benefits	Annual Pension Benefit
June 30, 2021	191	\$ 9,635,568	86	\$ 2,931,719	3,673	\$ 143,117,645	4.9%	\$ 38,965
June 30, 2020	164	8,472,240	61	1,078,932	3,568	136,413,796	5.7%	38,233
June 30, 2019	149	6,713,940	71	233,335	3,465	129,020,488	5.3%	37,235
June 30, 2018	153	7,002,504	81	2,573,694	3,387	122,539,883	3.7%	36,179
June 30, 2017	165	6,971,580	54	2,132,027	3,315	118,111,073	4.3%	35,629
June 30, 2016	137	6,618,744	49	1,594,394	3,204	113,271,520	4.6%	35,353
June 30, 2015	136	5,617,344	46	633,046	3,116	108,247,168	4.8%	34,739
June 30, 2014	109	4,270,620	50	(145,771)	3,026	103,262,870	4.5%	34,125
June 30, 2013	113	4,162,920	42	240,775	2,967	98,846,479	4.1%	33,315
June 30, 2012	179	5,246,271	41	(177,568)	2,896	94,924,334	6.1%	32,778

<sup>&</sup>lt;sup>1</sup> Numbers are estimated, and include other internal transfers.

# Pension Benefit Recipients Added to and Removed from Rolls

## Others

	Added to Rolls		Removed from Rolls		Rolls at End of Year		Percent Increase	Average
Year Ended	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No.	Annual Pension Benefits	in Annual Pension Benefits	Annual Pension Benefit
June 30, 2021	1,576	\$ 44,216,256	1,070	\$ 20,522,550	34,044	\$ 796,089,587	3.1%	\$ 23,384
June 30, 2020	1,472	42,340,608	779	9,911,423	33,538	772,395,881	4.4%	23,030
June 30, 2019	1,543	43,301,707	765	3,096,594	32,845	739,966,696	5.7%	22,529
June 30, 2018	1,708	46,316,673	673	10,533,376	32,067	699,761,583	5.4%	21,823
June 30, 2017	1,699	44,619,382	816	14,610,212	31,032	663,978,286	4.7%	21,397
June 30, 2016	1,780	44,409,702	660	12,099,362	30,149	633,969,116	5.4%	21,028
June 30, 2015	1,583	39,939,292	627	7,232,812	29,029	601,658,776	5.7%	20,726
June 30, 2014	1,778	44,823,611	603	3,011,383	28,073	568,952,296	7.9%	20,267
June 30, 2013	1,808	43,247,667	554	4,861,626	26,898	527,140,068	7.9%	19,598
June 30, 2012	1,679	37,855,250	636	5,344,239	25,644	488,754,027	7.1%	19,059

<sup>&</sup>lt;sup>1</sup> Numbers are estimated, and include other internal transfers.

# Section 5: Basis of the Actuarial Valuation

# Section 5.1: Summary of Plan Provisions

#### **Effective Date**

January 1, 1961, with amendments through June 30, 2021. Chapter 82, 1986 Session Laws of Alaska, created a two-tier retirement system. Members who were first hired under PERS before July 1, 1986 (Tier 1) are eligible for different benefits than members hired after June 30, 1986 (Tier 2). Chapter 4, 1996 Session Laws of Alaska created a third tier for members who were first hired after June 30, 1996 (Tier 3). Chapter 9, 2005 Session Laws of Alaska, closed the plan to new members hired after June 30, 2006.

#### Administration of Plan

The Commissioner of Administration or the Commissioner's designee is the administrator of the system. The Attorney General of the state is the legal counsel for the system and shall advise the administrator and represent the system in legal proceedings.

Prior to June 30, 2005, the Public Employees' Retirement Board prescribed policies and adopted regulations and performed other activities necessary to carry out the provisions of the system. The Alaska State Pension Investment Board, Department of Revenue, Treasury Division was responsible for investing PERS funds.

On July 27, 2005, Senate Bill 141, enacted as Chapter 9, 2005 Session laws of Alaska, replaced the Public Employees' Retirement Board and the Alaska State Pension Investment Board with the Alaska Retirement Management Board.

# **Employers Included**

Currently there are 151 employers participating in PERS, including the State of Alaska and 150 political subdivisions and public organizations. Two additional political subdivisions participate in PERS for healthcare benefits only.

### Membership

PERS membership is mandatory for all permanent full-time and part-time employees of the State of Alaska and participating political subdivisions and public organizations, unless they are specifically excluded by Alaska Statute or employer participation agreements. Employees participating in the University of Alaska's Optional Retirement Plan or other retirement plans funded by the State are not covered by PERS. Elected officials may waive PERS membership.

Certain members of the Alaska Teachers' Retirement System (TRS) are eligible for PERS retirement benefits for their concurrent elected public official service with municipalities. In addition, employees who work half-time in PERS and TRS simultaneously are eligible for half-time PERS and TRS credit.

Senate Bill 141, signed into law on July 27, 2005, closes the plan effective July 1, 2006, to new members first hired on or after July 1, 2006.

#### **Credited Service**

Permanent employees who work at least 30 hours a week earn full-time credit; part-time employees working between 15 and 30 hours a week earn partial credit based upon the number of hours worked. Members receiving PERS occupational disability benefits continue to earn PERS credit while disabled. Survivors who are receiving occupational death benefits continue to earn PERS service credit while occupational survivor benefits are being paid.

Members may claim other types of service, including:

- part-time State of Alaska service rendered after December 31, 1960, and before January 1, 1976;
- service with the State, former Territory of Alaska, or U.S. Government in Alaska before January 1, 1961;
- past Peace Officer, correctional officer, fire fighter, and special officer service after January 1, 1961;
- military service (not more than five years may be claimed);
- temporary service after December 31, 1960;
- elected official service before January 1, 1981;
- · Alaska Bureau of Indian Affairs service;
- past service rendered by employees who worked half-time in PERS and TRS simultaneously;
- leave without pay service after June 13, 1987, while receiving Workers' Compensation;
- · Village Public Safety Officer service; and
- service as a temporary employee of the legislature before July 1, 1979, but this service must have been claimed no later than July 1, 2003, or by the date of retirement, if sooner (not more than ten years may be claimed).

Except for service before January 1, 1961, with the State, former Territory of Alaska, or U.S. Government in Alaska, contributions are required for all past service.

Past employment with participating political subdivisions that occurred before the employers joined PERS is creditable if the employers agree to pay the required contributions.

At the election of certain PERS members, certain service may be credited in the same fashion as members in TRS.

Members employed as dispatchers or within a state correctional facility may, at retirement, elect to convert their dispatcher or correctional facility service from "all other" service to Peace Officer/Firefighter service and retire under the 20-year retirement option. Members pay the full actuarial cost of conversion.

### **Employer Contributions**

PERS employers contribute the amounts required, in addition to employees' contributions, to fund the benefits of the system.

The normal cost rate is a uniform rate for all participating employers (less the value of members' contributions).

The past service rate is a uniform rate for all participating employers to amortize the unfunded past service liability with payments that are a level percentage of payroll amount over a closed 25-year period starting June 30, 2014. Effective June 30, 2018, each future year's unfunded service liability is separately amortized on a level percent of pay basis over 25 years.

Employer rates cannot be less than the normal cost rate.

Pursuant to AS 39.35.255 effective July 1, 2008 and subsequently amended on July 1, 2021, each non-state PERS employer will pay a simple uniform contribution rate of 22% of non-state member payroll and

the State as an employer will pay the total contribution rate, adopted by the Board, of State member payroll.

#### **Additional State Contributions**

Pursuant to AS 39.35.280 effective July 1, 2008, the State shall contribute an amount (in addition to the State contribution as an employer) that, when combined with the total employer contributions, will be sufficient to pay the total contribution rate adopted by the Board.

#### **Member Contributions**

**Mandatory Contributions**: Peace Officer/Firefighter members are required to contribute 7.5% of their compensation; all Others contribute 6.75%. Those all Others who have elected to have their service calculated under TRS rules contribute 9.76% of their compensation. Members' contributions are deducted from gross wages before federal income taxes are withheld.

**Contributions for Claimed Service**: Member contributions are also required for most of the claimed service described above.

**Voluntary Contributions**: Members may voluntarily contribute up to 5% of their salary on an after-tax basis. Voluntary contributions are recorded in a separate account and are payable to the:

- a. member in lump sum payment upon termination of employment;
- b. member's beneficiary if the member dies; or
- c. member in a lump sum, life annuity, or payments over a designated period of time when the member retires.

**Interest**: Members' contributions earn 4.5% interest, compounded semiannually on June 30 and December 31.

**Refund of Contributions**: Terminated members may receive refunds of their member contribution accounts which includes their mandatory and voluntary contributions, indebtedness payments, and interest earned. Terminated members' accounts may be attached to satisfy claims under Alaska Statute 09.38.065, federal income tax levies, and valid Qualified Domestic Relations Orders.

**Reinstatement of Contributions**: Refunded accounts and the corresponding PERS service may be reinstated upon reemployment in PERS prior to July 1, 2010. Interest accrues on refunds until paid in full or members retire.

#### **Retirement Benefits**

#### Eligibility

- a. Members, including deferred vested members, are eligible for normal retirement at age 55 or early retirement at age 50 if they were hired before July 1, 1986 (Tier 1), and age 60 or early retirement at age 55 if they were hired on or after July 1, 1986 (Tiers 2 & 3). Additionally, they must have at least:
  - (i) five years of paid-up PERS service;
  - (ii) 60 days of paid-up PERS service as employees of the legislature during each of five legislative sessions and they were first hired by the legislature before May 30, 1987;
  - (iii) 80 days of paid-up PERS service as employees of the legislature during each of five legislative sessions and they were first hired by the legislature after May 29, 1987;
  - (iv) two years of paid-up PERS service and they are vested in TRS; or
  - (v) two years of paid-up PERS service and a minimum three years of TRS service to qualify for a public service benefit.

- b. Members may retire at any age when they have:
  - (i) 20 paid-up years of PERS Peace Officer/Firefighter service; or
  - (ii) 30 paid-up years of PERS "all other" or "elected official" service.

### **Benefit Type**

Lifetime benefits are paid to members. Eligible members may receive normal, unreduced benefits when they (1) reach normal retirement age and complete the service required; or (2) satisfy the minimum service requirements under the "20 and out" or "30 and out" provisions. Members may receive early, actuarially reduced benefits when they reach early retirement age and complete the service required.

Members may select a joint and survivor option. Members who entered PERS prior to July 1, 1996 may also select a 66-2/3 last survivor option or a level income option. Under these options and early retirement, benefits are actuarially adjusted so that members receive the actuarial equivalents of their normal benefit amounts.

#### **Benefit Calculations**

Retirement benefits are calculated by multiplying the average monthly compensation (AMC) times credited PERS service times the percentage multiplier. The AMC is determined by averaging the salaries earned during the five highest (three highest for Peace Officer/Firefighter members or members hired prior to July 1, 1996) consecutive payroll years. Members must earn at least 115 days of credit in the last year worked to include it in the AMC calculation. PERS pays a minimum benefit of \$25.00 per month for each year of service when the calculated benefit is less.

The percentage multipliers for Peace Officer/Firefighter members are 2% for the first ten years of service and 2.5% for all service over ten years.

The percentage multipliers for all Others are 2% for the first ten years, 2.25% for the next ten years, and 2.5% for all remaining service earned on or after July 1, 1986. All service before that date is calculated at 2%.

### Indebtedness

Members who terminate and refund their PERS contributions are not eligible to retire unless they return to PERS employment and pay back their refunds plus interest or accrue additional service which qualifies them for retirement. PERS refunds must be paid in full if the corresponding service is to count toward the minimum service requirements for retirement. Refunded PERS service is included in total service for the purpose of calculating retirement benefits. However, when refunds are not completely paid before retirement, benefits are actuarially reduced for life. Indebtedness balances may also be created when a member purchases qualified claimed service.

### **Reemployment of Retired Members**

Retirement and retiree healthcare benefits are suspended while retired members are reemployed under PERS. During reemployment, members earn additional PERS service and contributions are withheld from their wages. A member who retired with a normal retirement benefit can elect to waive payment of PERS contributions. The waiver allows the member to continue receiving the retirement benefit during the period of reemployment. Members who elect the waiver option do not earn additional PERS service. The Waiver Option first became effective July 1, 2005 and applies to reemployment periods after that date. The Waiver Option is not available to members who retired early or under the Retirement Incentive Programs (RIPs). The Waiver Option is no longer available after June 30, 2009.

Members retired under the Retirement Incentive Programs (RIPs) who return to employment will:

- a. forfeit the three years of incentive credits that they received;
- b. owe PERS 150% of the benefits that they received for state and political subdivision members, and 110% for school district employees, under the 1996-2000 RIP, which may include costs for

- health insurance, excluding amounts that they paid to participate for the 1986 and 1989 RIPs. Under prior RIPs, the penalty is 110% of the benefits received; and
- c. be charged 7% interest from the date that they are reemployed until their indebtedness is paid in full or they retire again. If the indebtedness is not completely paid, future benefits will be actuarially reduced for life.

Employers make contributions to the unfunded liability of the plan on behalf of rehired retired members at the rate the employer is making contributions to the unfunded liability of the plan for other members.

### **Postemployment Healthcare Benefits**

Major medical benefits are provided to retirees and their surviving spouses by PERS for all employees hired before July 1, 1986 (Tier 1) and disabled retirees. Employees hired after June 30, 1986 (Tier 2) and their surviving spouses with five years of credited service (or ten years of credited service for those first hired after June 30, 1996 (Tier 3)) must pay the full monthly premium if they are under age sixty and will receive benefits paid by PERS if they are over age sixty. Tier 3 Members with between five and ten years of credited service must pay the full monthly premium regardless of their age. Tier 2 and Tier 3 Members with less than five years of credited service are not eligible for postemployment healthcare benefits. Tier 2 Members who are receiving a conditional benefit and are age eligible are eligible for postemployment healthcare benefits. In addition, Peace Officers and their surviving spouses with twenty-five years of Peace Officer membership service, Other employees and their surviving spouses with thirty years of membership service, and any disabled member receive benefits paid by PERS, regardless of their age or date of hire.

Medical, prescription drug, dental, vision and audio coverage is provided through the AlaskaCare Retiree Health Plan. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination. Participants in dental, vision, and audio coverage pay a full self-supporting rate and those benefits are not included in this valuation.

Starting in 2022, prior authorization will be required for certain specialty medications for all participants. There is no change to the medications that are covered by the plan.

Starting in 2022, certain preventive benefits for pre-Medicare participants will now be covered by the plan.

Surviving spouses continue coverage only if a pension payment form that provided survivor benefits was elected. Alternate payees (i.e. individuals who are the subject of a domestic relations order or DRO) are allowed to participate in the plan, but must pay the full cost.

Where premiums are required prior to age 60, the valuation bases this payment upon the age of the retiree.

Participants in the defined benefit plan are covered under the following benefit design:

Plan Feature	Amounts	
Deductible (single/family)	\$150 / \$450	
Coinsurance (most services)	20%	
Outpatient surgery/testing	0%	
Maximum Out-of-Pocket (single/family, excluding deductible)	\$800 / \$2,400	
Rx Copays (generic/brand/mail-order), does not apply to OOP max	\$4 / \$8 / \$0	
Lifetime Maximum	\$2,000,000	

The plan coordinates with Medicare on a traditional Coordination of Benefits Method. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.

# **Disability Benefits**

Monthly disability benefits are paid to permanently disabled members until they die, recover, or become eligible for normal retirement. Members are appointed to normal retirement on the first of the month after they become eligible.

# **Occupational Disability**

Members are not required to satisfy age or service requirements to be eligible for occupational disability. Monthly benefits are equal to 40% of their gross monthly compensation on the date of their disability. Members on occupational disability continue to earn PERS service until they become eligible for normal retirement. Peace Officer/Firefighter members may elect to retain the disability benefit formula for the calculation of their normal retirement benefits.

### **Non-occupational Disability**

Members must be vested (five paid up years of PERS service) to be eligible for non-occupational disability benefits. Monthly benefits are calculated based on the member's average monthly compensation and PERS service on the date of termination from employment because of disability. Members do not earn PERS service while on non-occupational disability.

#### **Death Benefits**

Monthly death benefits may be paid to a spouse or dependent children upon the death of a member. If monthly benefits are not payable under the occupational and non-occupational death provisions, the designated beneficiary receives the lump sum benefit described below.

#### Occupational Death

When an active member (vested or non-vested) dies from occupational causes, a monthly survivor's pension may be paid to the spouse. The pension equals 40% of the member's gross monthly compensation on the date of death or disability, if earlier. If there is no spouse, the pension may be paid to the member's dependent children. On the member's normal retirement date, the benefit converts to a normal retirement benefit. The normal benefit is based on the member's salary on the date of death and service, including service accumulated from the date of the member's death to the normal retirement date. Survivors of Peace Officer/Firefighter members receive the greater of 50% of the member's gross monthly compensation on the date of death or disability, or 75% of the member's monthly normal retirement benefit (including service projected to Normal Retirement). If the member is unmarried with no children, a refund of contributions is payable to the estate.

#### **Death after Occupational Disability**

When a member dies while occupationally disabled, benefits are paid as described above in Occupational Death.

#### **Non-Occupational Death**

When a vested member dies from non-occupational causes, the surviving spouse may elect to receive a monthly 50% joint and survivor benefit or a lump sum benefit. The monthly benefit is calculated on the member's average monthly compensation and PERS service at the time of termination or death.

#### **Lump Sum Non-Occupational Death Benefit**

Upon the death of a member who has less than one year of service, the designated beneficiary receives the member's contribution account, which includes mandatory and voluntary contributions, indebtedness payments, and interest earned. If the member has more than one year of PERS service or is vested, the beneficiary also receives \$1,000 and \$100 for each year of PERS service.

#### **Death After Retirement**

When a retired member dies, the designated beneficiary receives the member's contribution account, less any benefits already paid and the member's last benefit check. If the member selected a survivor option at retirement, the eligible spouse receives continuing, lifetime monthly benefits.

#### **Postretirement Pension Adjustments**

Postretirement pension adjustments (PRPAs) are granted annually to eligible benefit recipients when the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage increases during the preceding calendar year. PRPAs are calculated by multiplying the recipient's base benefit including past PRPAs, but excluding the Alaska COLA, times:

- a. The lesser of 75% of the CPI increase in the preceding calendar year or 9%, if the recipient is at least age 65 or on PERS disability; or
- b. The lesser of 50% of the CPI increase in the preceding calendar year or 6%, if the recipient is at least age 60, or under age 60 if the recipient has been receiving benefits for at least five years.

Ad hoc PRPAs, up to a maximum of 4%, may be granted to eligible recipients who were first hired before July 1, 1986 (Tier 1) if the CPI increases and the funded ratio is at least 105%.

In a year where an ad hoc PRPA is granted, eligible recipients will receive the higher of the two calculations.

#### Alaska Cost-of-Living Allowance (COLA)

Eligible benefit recipients who reside in Alaska receive an Alaska COLA equal to 10% of their base benefits or \$50, whichever is more. The following benefit recipients are eligible:

- a. members who first entered PERS before July 1, 1986 (Tier 1) and their survivors;
- b. members who first entered PERS after June 30, 1986 (Tiers 2 & 3) and their survivors if they are at least age 65; and
- c. all disabled members.

#### **Changes in Benefit Provisions Valued Since the Prior Valuation**

Starting in 2022, prior authorization will be required for certain specialty medications for all participants, and certain preventive benefits for pre-Medicare participants will now be covered by the plan.

Under SB 55 that was effective July 1, 2021: (i) The State-as-an-Employer contributes the full actuarial contribution rate based on the DB/DCR payroll of its employees (which is approximately 50% of the total PERS DB/DCR payroll); (ii) Non-State employers continue to contribute 22% of their DB/DCR payroll; (iii) the Additional State Contributions are based on the excess of the DB actuarial contribution rate and the DB contributions made by non-State employers.

There were no other changes in benefit provisions since the prior valuation.

# Section 5.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006. Changes in methods were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was changed effective June 30, 2014.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

#### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay.

Effective June 30, 2018, the Board adopted a layered UAAL amortization method: Layer #1 equals the sum of (i) the UAAL at June 30, 2018 based on the 2017 valuation, plus (ii) the FY18 experience gain/loss. Layer #1 is amortized over the remainder of the 25-year closed period that was originally established in 2014<sup>1</sup>. Layer #2 equals the change in UAAL at June 30, 2018 due to the experience study and EGWP implementation. Layer #2 is amortized over a separate closed 25-year period starting in 2018. Future layers will be created each year based on the difference between actual and expected UAAL occurring that year, and will be amortized over separate closed 25-year periods. The UAAL amortization continues to be on a level percent of pay basis. State statutes allow the contribution rate to be determined on payroll for all members, defined benefit and defined contribution member payroll combined.

Projected pension and postemployment healthcare benefits were determined for all active members. Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year from the assumed entry age to the assumed retirement age were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for retired members and their beneficiaries currently receiving benefits, terminated vested members and disabled members not yet receiving benefits was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

<sup>&</sup>lt;sup>1</sup> Layer #1 is referred to as "initial amount" in Sections 1.2 and 1.3.

#### Valuation of Assets

The actuarial asset value was reinitialized to equal Fair Value of Assets as of June 30, 2014. Beginning in FY15, the asset valuation method recognizes 20% of the gain or loss each year, for a period of five years. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP.

#### **Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

#### Valuation of Retiree Medical and Prescription Drug Benefits

This section outlines the detailed methodology used in the internal model developed by Buck to calculate the initial per capita claims cost rates for the PERS postemployment healthcare plan. Note that the methodology reflects the results of our annual experience rate update for the period from July 1, 2020 to June 30, 2021.

Base claims cost rates are incurred healthcare costs expressed as a rate per member per year. Ideally, claims cost rates should be derived for each significant component of cost that can be expected to require differing projection assumptions or methods (i.e., medical claims, prescription drug claims, administrative costs, etc). Separate analysis is limited by the availability and historical credibility of cost and enrollment data for each component of cost. This valuation reflects non-prescription claims separated by Medicare status, including eligibility for free Part A coverage. Prescription costs are analyzed separately as in prior valuations. Administrative costs are assumed in the final per capita claims cost rates used for valuation purposes, as described below. Analysis to date on Medicare Part A coverage is limited since Part A claim data is not available by individual, nor is this status incorporated into historical claim data.

#### **Benefits**

Medical, prescription drug, dental, vision and audio coverage is provided through the AlaskaCare Retiree Health Plan and is available to employees of the State and subdivisions who meet retirement criteria based on the retirement plan tier in effect at their date of hire. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination for those Medicare-eligible. Dental, vision and audio claims (DVA) are excluded from data analyzed for this valuation because those are retiree-pay all benefits where rates are assumed to be self-supporting. Buck relies upon rates set by a third-party for the DVA benefits. Buck reviewed historical rate-setting information and views contribution rate adjustments made are not unreasonable.

#### Administration and Data Sources

The plan was administered by Wells Fargo Insurance Services (acquired by HealthSmart, in January 2012) from July 1, 2009 through December 31, 2013 and by Aetna effective January 1, 2014.

Claims incurred for the period from July 2019 through June 2021 (FY20 through FY21) were provided by the State of Alaska from reports extracted from their data warehouse, which separated claims by Medicare status. Monthly enrollment data for the same period was provided by Aetna.

Aetna also provided census information identifying Medicare Part B only participants. These participants are identified when hospital claims are denied by Medicare; Aetna then flags that participant as a Part B only participant. Buck added newly identified participants to our list of Medicare Part B only participants. Buck assumes that once identified as Part B only, that participant remains in that status until we are notified otherwise.

Aetna provided a snapshot file as of July 1, 2021 of retirees and dependents that included a coverage level indicator. The monthly enrollment data includes double coverage participants. These are participants whereby both the retiree and spouse are retirees from the State and both are reflected with Couple coverage in the enrollment. In this case, such a couple would show up as four members in the

monthly enrollment (each would be both a retiree and a spouse). As a result, the snapshot census file was used to adjust the total member counts in the monthly enrollment reports to estimate the number of unique participants enrolled in coverage. Based on the snapshot files from the last two valuations, the total member count in the monthly enrollment reports needs to be reduced by approximately 13% to account for the number of participants with double coverage.

Aetna does not provide separate experience by Medicare status in standard reporting so the special reports mentioned above from the data warehouse were used this year to obtain that information and incorporate it into the per capita rate development for each year of experience (with corresponding weights applied in the final per capita cost).

#### Methodology

Buck projected historical claim data to FY22 for retirees using the following summarized steps:

- 1. Develop historical annual incurred claim cost rates an analysis of medical costs was completed based on claims information and enrollment data provided by the State of Alaska and Aetna for each year in the experience period of FY20 through FY21.
  - Costs for medical services and prescriptions were analyzed separately, and separate trend rates
    were developed to project expected future medical and prescription costs for the valuation year
    (e.g. from the experience period up through FY22).
  - Because the reports provided reflected incurred claims, no additional adjustment was needed to determine incurred claims to be used in the valuation.
  - An offset for costs expected to be reimbursed by Medicare was incorporated beginning at age 65. Alaska retirees who do not have 40 quarters of Medicare-covered compensation do not qualify for Medicare Part A coverage free of charge. This is a relatively small and closed group. Medicare was applied to State employment for all employees hired after March 31, 1986. For the "no-Part A" individuals who are required to enroll in Medicare Part B, the State is the primary payer for hospital bills and other Part A services. Claim experience is not available separately for participants with both Medicare Parts A and B and those with Part B only. For Medicare Part B only participants, a lower average claims cost was applied to retirees covered by both Medicare Part A and B vs. retirees covered only by Medicare Part B based upon manual rate models that estimate the Medicare covered proportion of medical costs. To the extent that no-Part A claims can be isolated and applied strictly to the appropriate closed group, actuarial accrued liability will be more accurate.
  - Based on census data received from Aetna, less than 1% of the current retiree population was identified as having coverage only under Medicare Part B. We assume that 5% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.
  - Based upon a reconciliation of valuation census data to the snapshot eligibility files provided by Aetna as of July 1, 2020, and July 1, 2021, Buck adjusted member counts used for duplicate records where participants have double coverage; i.e. primary coverage as a retiree and secondary coverage as the covered spouse of another retiree. This is to reflect the total cost per distinct individual/member which is then applied to distinct members in the valuation census.
  - Buck understands that pharmacy claims reported do not reflect rebates. Based on actual
    pharmacy rebate information provided by Optum, rebates were assumed to be 19.5% of
    prescription drug claims for FY20, 16.2% of pre-Medicare, and 14.3% of Medicare prescription
    drug claims for FY21.
- 2. Develop estimated EGWP reimbursements Segal provided estimated 2022 EGWP subsidies, developed with the assistance of OptumRx. These amounts are applicable only to Medicare-eligible participants.

- 3. Adjust for claim fluctuation, anomalous experience, etc. explicit adjustments are often made for anticipated large claims or other anomalous experience. FY19 and FY20 experience were compared to assess the impact of COVID-19 and whether an adjustment to FY20 claims was indicated for use in the June 30, 2020 valuation. A material decrease in medical claims during March 2020 to June 2020 was experienced due to COVID-19. Therefore, an adjustment was made for those months to adjust for the decrease that is not expected to continue in future years. There was an observed spike in prescription drug claims in March 2020; however, the FY20 prescription drug experience appears reasonable to use without adjustment for COVID-19. To adjust for the decrease in medical claims due to COVID-19 during the last 4 months of FY20, the per capita cost during the first 8 months was used as the basis for estimating claims that would have occurred in the absence of COVID-19. FY21 experience was also thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY21 claims was appropriate for use in the June 30, 2021 valuation. FY21 medical per capita claims were noticeably lower than expected, so a 4% load was added to the FY21 medical claims used in the per capita claims cost development to better reflect future expected long-term costs of the plan. Total prescription drug claims experience for FY21 was reasonable and consistent with FY19 and FY20 experience. Therefore no adjustment was made to FY21 prescription drug claims. Due to group size and demographics, we did not make any additional large claim adjustments. We do blend both Alaska plan-specific and national trend factors as described below. Buck compared data utilized to lag reports and quarterly plan experience presentations provided by the State and Aetna to assess accuracy and reasonableness of data.
- 4. Trend all data points to the projection period project prior years' experience forward to FY22 for retiree benefits on an incurred claim basis. Trend factors derived from historical Alaska-specific experience and national trend factors are shown in the table in item 5 below.
- 5. Apply credibility to prior experience adjust prior year's data by assigning weight to recent periods, as shown at the right of the table below. The Board approved a change in the weighting of experience periods beginning with the June 30, 2017 valuation as outlined below. Note also that for FY20 to FY21 medical and both years of prescription drugs we averaged projected plan costs using Alaska-specific trend factors and national trend factors, assigning 75% weight to Alaska-specific trends and 25% to national trends. For FY21 to FY22 medical we applied 100% weight to national trends because the Alaska-specific trends were impacted by COVID-19:

Alaska-Specific and National Average Weighted Trend from Experience Period to Valuation Year						
Experience Period Medical Prescription Weighting Factors						
FY20 to FY21	6.3% Pre-Medicare / 5.2% Medicare	7.6%	50%			
FY21 to FY22	8.1% Pre-Medicare / 4.8% Medicare	8.0%	50%			

Trend assumptions used for rate development are assessed annually and as additional/improved reporting becomes available, we will incorporate into rate development as appropriate.

- 6. Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims costs for pre-Medicare prescription drug, Medicare prescription drug, and EGWP were adjusted to reflect this change. Additionally, starting in 2022, certain preventive benefits for pre-Medicare participants will now be covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims cost for pre-Medicare medical was adjusted to reflect this change.
- 7. Develop separate administration costs no adjustments were made for internal administrative costs. Third party retiree plan administration fees for FY22 are based upon total fees projected to 2022 by Segal based on actual FY21 fees. The annual per participant per year administrative cost rate for medical and prescription benefits is \$493.

#### **Healthcare Reform**

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, and was in effect at the time the legislation was enacted, not all provisions of the health reform legislation apply to the State plan. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. We reviewed the impact of including these provisions, but there was no decision made to adopt them, and no requirement to do so.

Because Transitional Reinsurance fees are only in effect until 2016, we excluded these for valuation purposes.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

#### Data

In accordance with actuarial standards, we note the following specific data sources and steps taken to value retiree medical benefits:

The Division of Retirement and Benefits provided pension valuation census data, which for people currently in receipt of healthcare benefits was supplemented by coverage data from the healthcare claims administrator (Aetna).

Certain adjustments and assumptions were made to prepare the data for valuation:

- All records provided with retiree medical coverage on the Aetna data were included in this valuation and we relied on the Aetna data as the source of medical coverage for current retirees and their dependents.
- Some records in the Aetna data were duplicates due to the double coverage (i.e. coverage as a retiree
  and as a spouse of another retiree) allowed under the plan. Records were adjusted for these members
  so that each member was only valued once. Any additional value of the double coverage (due to
  coordination of benefits) is small and reflected in the per capita costs.
- Covered children included in the Aetna data were valued until age 23, unless disabled. We assumed that those dependents over 23 were only eligible and valued due to being disabled.
- For individuals included in the pension data expecting a future pension, we valued health benefits starting at the same point that the pension benefit is assumed to start.

We are not aware of any other data issues that would be expected to have a material impact on the results and there are no unresolved matters related to the data.

The chart below shows the basis of setting the per capita claims cost assumption, which includes both PERS and TRS.

		Med	lica	I		Prescription	Drug	s (Rx)
	Pre-M	edicare		Medicare	Pı	re-Medicare	Me	edicare
A. Fiscal 2020								
1. Incurred Claims	\$ 229,	531,664	\$	89,497,345	\$	64,442,660	\$ 188	3,022,328
2. Adjustments for Rx Rebates		<u>0</u>		<u>0</u>		(12,566,319)	(30	<u>3,664,354)</u>
3. Net incurred claims	\$ 229,	531,664	\$	89,497,345	\$	51,876,341	\$ 15	1,357,974
Average Enrollment		19,354		44,965		19,354		44,965
5. Claim Cost Rate (3) / (4)		11,860		1,990		2,680		3,366
6. Trend to Fiscal 2022		1.149		1.103		1.162		1.162
7. Fiscal 2022 Incurred Cost Rate (5) x (6)	\$	13,630	\$	2,195	\$	3,116	\$	3,912
B. Fiscal 2021	<b>0.400</b>	F00 470	•	00.540.405	•	00 004 000	Φ.00	7 000 050
1. Incurred Claims		566,470	\$	86,512,435	\$	60,691,609		7,822,858
Adjustments for Rx Rebates and COVID (Medical only)		862,659	Φ.	3,460,497	•	(9,832,041)		9,718,669 <u>)</u>
3. Net incurred claims	\$ 204,	429,129	Ф	89,972,933	Ф	50,859,568	<b>\$ 176</b>	3,104,189
4. Average Enrollment		18,106		47,025		18,106 2,809		47,025
5. Claim Cost Rate (3) / (4) 6. Trend to Fiscal 2022		11,291 1.081		1,913 1.048		1.080		3,787 1.080
7. Fiscal 2022 Incurred Cost Rate (5) x (6)	\$	12,205	\$	2,005	\$	3,034	\$	4,090
7. Fiscal 2022 illicuited Cost Rate (5) x (6)	Φ	12,203	Ф	2,003	Ф	3,034	Đ	4,090
		Med	lica	l .		Prescription	Drug	s (Rx)
	Pre-M	edicare		Medicare	Pı	re-Medicare		edicare
C. Incurred Cost Rate by Fiscal Year								
1. Fiscal 2020 A.(7)		13,630		2,195		3,116		3,912
2. Fiscal 2021 B.(7)		12,205		2,005		3,034		4,090
B. W. Calebra In Procedity								
D. Weighting by Fiscal Year		F00/		F00/		F00/		F00/
1. Fiscal 2020		50%		50%		50%		50%
2. Fiscal 2021		50%		50%		50%		50%
E. Fiscal 2022 Incurred Cost Rate								
Rate at Average Age C x D	\$	12,918	\$	2,100	\$	3,075	\$	4,001
Average Aging Factor		0.822		1.271		0.832		1.124
3. Rate at Age 65 (1) / (2)	\$	15,708	\$	1,652	\$	3,695	\$	3,560
								-
F. Development of Part A&B and Part B								
Only Cost from Pooled Rate Above								
Part A&B Average Enrollment				46,602				
Part B Only Average Enrollment				423				
Total Medicare Average Enrollment B(4)				47,025				
Cost ratio for those with Part B only to those with Parts A&B				2 200				
				3.300				
5. Factor to determine cost for those with Parts A&B				1.021				
(2) / (3) x (4) + (1) / (3) x 1.00				1.021				
6. Medicare per capita cost for all				$\checkmark$				
participants: E(3)			\$	1,652				
7. Cost for those eligible for Parts A&B: (6) / (5)			\$	1,619				
8. Cost for those eligible for Part B only: (7) x (4)			\$	5,341				
	D	Med			_	Prescription		
1. Data at Asia CE	_	edicare		Medicare		re-Medicare		dicare
1. Rate at Age 65	\$	15,708	\$	1,619	\$	3,695	\$	3,560
2. Adjustment factor for plan changes	•	1.39%	<b>.</b>	0.00%	<u>^</u>	-8.67%	Φ.	-2.41%
3. Adjusted Rate at Age 65 (1) x [1 + (2)]	\$	15,926	\$	1,619	\$	3,375	\$	3,474

Following the development of total projected costs, a distribution of per capita claims cost was developed. This was accomplished by allocating total projected costs to the population census used in the valuation. The allocation was done separately for each of prescription drugs and medical costs for the Medicare eligible and pre-Medicare populations. The allocation weights were developed using participant counts by age and assumed morbidity and aging factors. Results were tested for reasonableness based on historical trend and external benchmarks for costs paid by Medicare.

Below are the results of this analysis:

# Distribution of Per Capita Claims Cost by Age for the Period July 1, 2021 through June 30, 2022

Age	Medical and Medicare Parts A & B	Medical and Medicare Part B Only	Prescription Drug	Medicare EGWP Subsidy
45	\$ 9,719	\$ 9,719	\$ 2,062	\$ 0
50	10,996	10,996	2,449	0
55	12,441	12,441	2,908	0
60	14,076	14,076	3,133	0
65	1,619	5,341	3,474	1,131
70	1,877	6,192	3,836	1,249
75	2,176	7,178	4,235	1,379
80	2,402	7,925	4,130	1,345

# Section 5.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2021 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017.

#### **Investment Return**

7.38% per year, net of investment expenses.

#### **Salary Scale**

Salary scale rates based upon the 2013-2017 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

#### **Payroll Growth**

2.75% per year (inflation + productivity).

#### **Total Inflation**

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

# **Mortality (Pre-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

Deaths are assumed to result from occupational causes 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others.

#### **Mortality (Post-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

91% of male and 96% of female rates of RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

#### **Turnover**

Select and ultimate rates based upon the 2013-2017 actual experience (see Tables 2a and 2b).

#### Disability

Incidence rates based upon the 2013-2017 actual experience (see Table 3).

Post-disability mortality in accordance with the RP-2014 disabled table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. Disabilities are assumed to be occupational 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others.

#### Retirement

Retirement rates based upon the 2013-2017 actual experience (see Tables 4a and 4b).

Deferred vested members are assumed to retire at their earliest unreduced retirement date.

The modified cash refund annuity is valued as a three-year certain and life annuity.

#### **Spouse Age Difference**

Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.

#### **Percent Married for Pension**

For Others, 75% of male members and 70% of female members are assumed to be married. For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married.

# **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. For Others, 65% of male members and 60% of female members are assumed to be married and cover a dependent spouse. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse.

#### **Dependent Children**

- Pension: None
- Healthcare: Benefits for dependent children have been valued only for members currently covering their dependent children. These benefits are only valued through the dependent children's age 23 (unless the child is disabled).

#### **Contribution Refunds**

For Others, 5% of terminating members with vested benefits are assumed to have their contributions refunded.

For Peace Officers/Firefighters, 10% of terminating members with vested benefits are assumed to have their contributions refunded.

100% of those with non-vested benefits are assumed to have their contributions refunded.

#### **Imputed Data**

Data changes from the prior year which are deemed to have an immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

#### **Active Rehire Assumption**

The Normal Cost used for determining contribution rates and in the projections includes a rehire assumption to account for anticipated rehires. The Normal Cost shown in the report includes the following assumptions (which were developed based on the five years of rehire loss experience through June 30, 2017). For projections, these assumptions were assumed to grade to zero uniformly over a 20-year period.

Pension: 18.77%Healthcare: 17.09%

#### **Re-Employment Option**

All re-employed retirees are assumed to return to work under the Standard Option.

#### **Active Data Adjustment**

No adjustment was made to reflect participants who terminate employment before the valuation date and are subsequently rehired after the valuation date.

# Alaska Cost-of-Living Adjustments (COLA)

Of those benefit recipients who are eligible for the Alaska COLA, 70% of Others and 65% of Peace Officers/Firefighters are assumed to remain in Alaska and receive the COLA.

# Postretirement Pension Adjustment (PRPA)

50% and 75% of assumed inflation, or 1.25% and 1.875% respectively, is valued for the annual automatic PRPA as specified in the statute.

#### **Expenses**

The investment return assumption is net of investment expenses.

The Normal Cost as of June 30, 2021 was increased by the following amounts for administrative expenses (for projections, the percent increase was assumed to remain constant in future years):

Pension: \$7,625,000Healthcare: \$5,531,000

#### **Part-Time Status**

Part-time employees are assumed to earn 1.00 years of credited service per year for Peace Officer/Firefighter and 0.75 years of credited service per year for Other members.

#### Service

Total credited service is provided by the State. This service is assumed to be the only service that should be used to calculate benefits. Additionally, the State provides claimed service (including Bureau of Indian Affairs Service). Claimed service is used for vesting and eligibility purposes as described in Section 5.1.

#### **Final Average Earnings**

Final Average Earnings is provided on the data for active members. This amount is used as a minimum in the calculation of the average earnings in the future.

#### Per Capita Claims Cost

Sample claims cost rates adjusted to age 65 for FY22 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications. The pre-Medicare medical cost reflects the coverage of additional preventive benefits.

	Me	edical	Prescription Drugs		
Pre-Medicare	\$	15,926	\$	3,375	
Medicare Parts A & B	\$	1,619	\$	3,474	
Medicare Part B Only	\$	5,341	\$	3,474	
Medicare Part D – EGWP		N/A	\$	1,131	

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2022 fiscal year (July 1, 2021 – June 30, 2022).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

#### **Third Party Administrator Fees**

\$493 per person per year; assumed to increase at 4.5% per year.

#### **Medicare Part B Only**

We assume that 5% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.

#### **Healthcare Cost Trend**

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims costs to get the FY23 medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY22	6.3%	5.4%	7.1%
FY23	6.1%	5.4%	6.8%
FY24	5.9%	5.4%	6.4%
FY25	5.8%	5.4%	6.1%
FY26	5.6%	5.4%	5.7%
FY27-FY40	5.4%	5.4%	5.4%
FY41	5.3%	5.3%	5.3%
FY42	5.2%	5.2%	5.2%
FY43	5.1%	5.1%	5.1%
FY44	5.1%	5.1%	5.1%
FY45	5.0%	5.0%	5.0%
FY46	4.9%	4.9%	4.9%
FY47	4.8%	4.8%	4.8%
FY48	4.7%	4.7%	4.7%
FY49	4.6%	4.6%	4.6%
FY50+	4.5%	4.5%	4.5%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

#### **Aging Factors**

Age	Medical	Prescription Drugs
0 – 44	2.0%	4.5%
45 – 54	2.5%	3.5%
55 – 64	2.5%	1.5%
65 - 74	3.0%	2.0%
75 – 84	2.0%	-0.5%
85 – 94	0.3%	-2.5%
95+	0.0%	0.0%

#### **Retired Member Contributions for Medical Benefits**

Currently contributions are required for PERS members who are under age 60 and have less than 30 years of service (25 for Peace Officer/Firefighter). Eligible Tier 1 members are exempt from contribution requirements. Annual FY22 contributions based on monthly rates shown below for calendar 2022 are assumed based on the coverage category for current retirees. The composite rate shown is used for current active and inactive members in Tier 2 or 3 who are assumed to retire prior to age 60 with less than 30 years of service and who are not disabled. For dependent children, we value 1/3 of the annual retiree contribution to estimate the per child rate based upon the assumed number of children in rates where children are covered.

Coverage Category	Α	ndar 2022 nnual tribution	Mo	dar 2022 onthly cribution	Мо	dar 2021 Inthly ribution
Retiree Only	\$	8,448	\$	704	\$	704
Retiree and Spouse	\$	16,896	\$	1,408	\$	1,408
Retiree and Child(ren)	\$	11,940	\$	995	\$	995
Retiree and Family	\$	20,388	\$	1,699	\$	1,699
Composite	\$	12,552	\$	1,046	\$	1,046

#### **Trend Rate for Retired Member Medical Contributions**

The table below shows the rate used to project the retired member medical contributions from the shown fiscal year to the next fiscal year. For example, 0.0% is applied to the FY22 retired member medical contributions to get the FY23 retired member medical contributions.

Trend Assumptions			
FY22	0.0%		
FY23+	4.0%		

Graded trend rates for retired member medical contributions are consistent with the rates used for the June 30, 2020 valuation. Actual FY22 retired member medical contributions are reflected in the valuation.

# **Healthcare Participation**

100% of system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. 20% of non-system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible.

# **Changes in Assumptions Since the Prior Valuation**

Healthcare claim costs are updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were changed from \$7,223,000 to \$7,625,000 for pension, and from \$4,934,000 to \$5,531,000 for healthcare (based on the most recent two years of actual administrative expenses paid from plan assets).

**Table 1: Salary Scales** 

Peace Office	r / Firefighter	Oth	iers
Years of Service	Percent Increase	Years of Service	Percent Increase
0	7.75%	0	6.75%
1	7.25%	1	6.25%
2	6.75%	2	5.75%
3	6.25%	3	5.25%
4	5.75%	4	4.75%
5	5.25%	5	4.25%
6	4.75%	6	3.75%
7	4.25%	7	3.65%
8	3.75%	8	3.55%
9	3.65%	9	3.45%
10	3.55%	10	3.35%
11	3.45%	11	3.25%
12	3.35%	12	3.15%
13	3.25%	13	3.05%
14	3.15%	14	2.95%
15	3.05%	15	2.85%
16	2.95%	16	2.75%
17	2.85%	17	2.75%
18+	2.75%	18+	2.75%

Table 2a: Turnover Rates for Peace Officer / Firefighter

# Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	15.00%	15.00%
1	12.00%	8.00%
2	7.20%	6.40%
3	5.67%	5.60%
4	6.48%	7.20%

# Ultimate Rates after the First 5 Years of Employment

			. ,		
Age	Male	Female	Age	Male	Female
< 23	4.70%	6.80%	39	2.04%	2.98%
23	4.46%	6.80%	40	1.68%	3.39%
24	4.22%	6.80%	41	1.67%	3.37%
25	3.98%	6.80%	42	1.67%	3.36%
26	3.74%	6.80%	43	1.71%	3.33%
27	3.50%	6.80%	44	1.76%	3.31%
28	3.32%	6.63%	45	1.81%	3.28%
29	3.14%	6.46%	46	1.85%	3.25%
30	2.96%	6.29%	47	1.90%	3.23%
31	2.79%	6.12%	48	2.22%	3.19%
32	2.61%	5.95%	49	2.53%	3.15%
33	2.50%	5.36%	50	3.18%	6.42%
34	2.39%	4.77%	51	4.24%	6.32%
35	2.28%	4.18%	52	4.24%	6.19%
36	2.17%	3.60%	53	4.24%	6.04%
37	2.06%	3.01%	54	4.24%	3.00%
38	2.05%	2.99%	55+	3.00%	2.00%

**Table 2b: Turnover Rates for Others** 

# Select Rates during the First 5 Years of Employment

Hire Age Under 35			Hire Age Over 35				
Years of Service	Male	Female	Years of Service	Male	Female		
0	29.00%	29.00%	0	20.00%	20.00%		
1	16.25%	20.00%	1	12.00%	15.00%		
2	13.00%	16.00%	2	10.00%	12.50%		
3	10.40%	12.80%	3	8.50%	10.00%		
4	8.45%	10.40%	4	8.50%	9.00%		

# **Ultimate Rates after the First 5 Years of Employment**

			_		
Age	Male	Female	Age	Male	Female
< 23	11.40%	12.99%	39	5.47%	5.23%
23	10.83%	12.21%	40	4.86%	5.65%
24	10.26%	11.43%	41	4.71%	5.51%
25	9.69%	10.65%	42	4.56%	5.38%
26	9.12%	9.87%	43	4.50%	5.19%
27	8.55%	9.09%	44	4.44%	4.99%
28	8.30%	8.72%	45	4.39%	4.80%
29	8.05%	8.34%	46	4.33%	4.60%
30	7.80%	7.97%	47	4.27%	4.41%
31	7.54%	7.60%	48	4.26%	4.40%
32	7.29%	7.23%	49	4.24%	4.39%
33	6.99%	6.88%	50	3.63%	4.45%
34	6.69%	6.53%	51	3.60%	4.43%
35	6.39%	6.17%	52	3.56%	4.40%
36	6.10%	5.82%	53	3.52%	4.37%
37	5.80%	5.47%	54	4.17%	6.20%
38	5.63%	5.35%	55+	3.00%	5.00%

**Table 3: Disability Rates** 

	Peace Office	r / Firefighter	Oth	ers
Age	Male	Female	Male	Female
< 23	0.0179%	0.0112%	0.0327%	0.0376%
23	0.0244%	0.0153%	0.0360%	0.0400%
24	0.0310%	0.0194%	0.0392%	0.0424%
25	0.0374%	0.0234%	0.0425%	0.0448%
26	0.0440%	0.0275%	0.0456%	0.0472%
27	0.0505%	0.0316%	0.0489%	0.0496%
28	0.0526%	0.0329%	0.0501%	0.0510%
29	0.0548%	0.0343%	0.0513%	0.0524%
30	0.0570%	0.0356%	0.0524%	0.0538%
31	0.0591%	0.0370%	0.0536%	0.0554%
32	0.0612%	0.0383%	0.0548%	0.0568%
33	0.0634%	0.0397%	0.0566%	0.0586%
34	0.0657%	0.0411%	0.0584%	0.0606%
35	0.0679%	0.0425%	0.0602%	0.0624%
36	0.0702%	0.0439%	0.0620%	0.0644%
37	0.0724%	0.0453%	0.0638%	0.0662%
38	0.0757%	0.0473%	0.0669%	0.0696%
39	0.0789%	0.0493%	0.0701%	0.0728%
40	0.0822%	0.0514%	0.0734%	0.0762%
41	0.0854%	0.0534%	0.0765%	0.0794%
42	0.0886%	0.0554%	0.0797%	0.0826%
43	0.0977%	0.0611%	0.0879%	0.0908%
44	0.1066%	0.0667%	0.0962%	0.0990%
45	0.1157%	0.0723%	0.1043%	0.1072%
46	0.1247%	0.0780%	0.1125%	0.1154%
47	0.1337%	0.0836%	0.1208%	0.1236%
48	0.1462%	0.0914%	0.1329%	0.1360%
49	0.1588%	0.0993%	0.1451%	0.1484%
50	0.1714%	0.1071%	0.1572%	0.1608%
51	0.1839%	0.1150%	0.1694%	0.1734%
52	0.1965%	0.1228%	0.1815%	0.1858%
53	0.2294%	0.1434%	0.2132%	0.2168%
54	0.2624%	0.1640%	0.2450%	0.2478%

Table 4a: Retirement Rates for Peace Officer / Firefighter

	Red	luced	Unro	educed
Age	Male	Female	Male	Female
< 47	N/A	N/A	8.80%	6.00%
47	N/A	N/A	8.80%	15.00%
48	N/A	N/A	14.30%	15.00%
49	N/A	N/A	14.30%	15.00%
50	5.00%	5.00%	16.50%	15.00%
51	5.00%	7.00%	16.50%	15.00%
52	7.00%	7.00%	20.35%	15.00%
53	7.00%	7.00%	20.35%	15.00%
54	7.00%	35.00%	20.35%	25.00%
55	7.00%	8.00%	27.50%	20.00%
56	7.00%	8.00%	27.50%	15.00%
57	7.00%	8.00%	27.50%	15.00%
58	7.00%	8.00%	27.50%	15.00%
59	20.00%	20.00%	27.50%	15.00%
60	N/A	N/A	33.00%	25.00%
61	N/A	N/A	27.50%	20.00%
62	N/A	N/A	27.50%	30.00%
63	N/A	N/A	27.50%	50.00%
64	N/A	N/A	22.00%	50.00%
65	N/A	N/A	22.00%	50.00%
66	N/A	N/A	27.50%	50.00%
67	N/A	N/A	55.00%	50.00%
68	N/A	N/A	55.00%	50.00%
69	N/A	N/A	55.00%	50.00%
70+	N/A	N/A	100.00%	100.00%

**Table 4b: Retirement Rates for Others** 

Reduced			Unred	Unreduced			
Age	Male	Female	Male	Female			
< 50	N/A	N/A	11.00%	11.00%			
50	6.00%	8.00%	33.00%	38.50%			
51	6.00%	8.00%	35.75%	38.50%			
52	9.00%	8.00%	35.75%	38.50%			
53	6.00%	8.00%	35.75%	38.50%			
54	20.00%	15.00%	38.50%	38.50%			
55	6.00%	6.00%	33.00%	33.00%			
56	6.00%	6.00%	22.00%	22.00%			
57	6.00%	6.00%	22.00%	19.80%			
58	6.00%	6.00%	22.00%	19.80%			
59	15.00%	20.00%	22.00%	19.80%			
60	N/A	N/A	22.00%	23.10%			
61	N/A	N/A	22.00%	22.00%			
62	N/A	N/A	22.00%	22.00%			
63	N/A	N/A	22.00%	22.00%			
64	N/A	N/A	22.00%	22.00%			
65	N/A	N/A	24.75%	28.60%			
66	N/A	N/A	27.50%	28.60%			
67	N/A	N/A	22.00%	24.20%			
68	N/A	N/A	24.75%	24.20%			
69	N/A	N/A	27.50%	24.20%			
70	N/A	N/A	27.50%	24.20%			
71	N/A	N/A	27.50%	24.20%			
72	N/A	N/A	27.50%	27.50%			
73	N/A	N/A	27.50%	27.50%			
74	N/A	N/A	27.50%	38.50%			
75	N/A	N/A	55.00%	55.00%			
76	N/A	N/A	55.00%	55.00%			
77	N/A	N/A	55.00%	55.00%			
78	N/A	N/A	55.00%	55.00%			
79	N/A	N/A	55.00%	55.00%			
80+	N/A	N/A	100.00%	100.00%			

# Section 6: Actuarial Standard of Practice No. 51

Funding future retirement benefits prior to when those benefits become due involves assumptions regarding future economic and demographic experience. These assumptions are applied to calculate actuarial liabilities, current contribution requirements, and the funded status of the plan. However, to the extent future experience deviates from the assumptions used, variations will occur in these calculated values. These variations create risk to the plan. Understanding the risks to the funding of the plan is important.

Actuarial Standard of Practice No. 51 (ASOP 51)<sup>1</sup> requires certain disclosures of potential risks to the plan and provides useful information for intended users of actuarial reports that determine plan contributions or evaluate the adequacy of specified contribution levels to support benefit provisions.

Under ASOP 51, risk is defined as the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience.

It is important to note that not all risk is negative, but all risk should be understood and accepted based on knowledge, judgement, and educated decisions. Future measurements may deviate in ways that produce positive or negative financial impacts to the plan.

In the actuary's professional judgment, the following risks may reasonably be anticipated to significantly affect the pension plan's future financial condition and contribution requirements.

- Investment Risk potential that the investment return will be different than the 7.38% expected in the
  actuarial valuation
- Contribution Risk potential that the contribution actually made will be different than the actuarially determined contribution
- Long-Term Return on Investment Risk potential that changes in long-term capital market assumptions or the plan's asset allocation will create the need to update the long-term return on investment assumption
- Longevity Risk potential that participants live longer than expected compared to the valuation mortality assumptions
- Salary Increase Risk potential that future salaries will be different than expected in the actuarial valuation
- Inflation Risk potential that the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage is different than the 2.5% assumed in the valuation
- Other Demographic Risk potential that other demographic experience will be different than expected

The following information is provided to comply with ASOP 51 and furnish beneficial information on potential risks to the plan. **This list is not all-inclusive**; it is an attempt to identify the more significant risks and how those risks might affect the results shown in this report.

Note that ASOP 51 does not require the actuary to evaluate the ability or willingness of the plan sponsor to make contributions to the plan when due, or to assess the likelihood or consequences of potential future changes in law. In addition, this valuation report is not intended to provide investment advice or to provide guidance on the management or reduction of risk.

<sup>&</sup>lt;sup>1</sup> ASOP 51 does not apply to the healthcare portion of the plan. Accordingly, all figures in this section relate to the pension portion.

#### Assessment of Risks

#### **Investment Risk**

Plan costs are very sensitive to the market return.

- Any return on assets lower than assumed will increase costs.
- The plan uses an actuarial value of assets that smooths gains and losses on market returns over a five-year period to help control some of the volatility in costs due to investment risk.
- Historical experience of actual returns is shown in Section 2.4 of this report. This historical experience illustrates how returns can vary over time.

#### **Contribution Risk**

There is a risk to the plan when the employer's and/or State's actual contribution amount and the actuarially determined contribution differ.

- If the actual contribution is lower than the actuarially determined contribution, the plan may not be sustainable in the long term.
- Any underpayment of the contribution will increase future contribution amounts to help pay off the additional Unfunded Actuarial Accrued Liability associated with the underpayment(s).
- As long as the Board consistently adopts the actuarially determined contributions, this risk is mitigated
  due to Alaska statutes requiring the State to contribute additional funds necessary to pay the total
  contributions adopted by the Board.

# Long-Term Return on Investment Risk

Inherent in the long-term return on investment assumption is the expectation that the current rate will be used until the last benefit payment of the plan is made. There is a risk that sustained changes in economic conditions, changes in long-term future capital market assumptions, or changes to the plan's asset allocation will necessitate an update to the long-term return on investment assumption used.

- Under a lower long-term return on investment assumption, less investment return is available to pay plan benefits. This may lead to a need for increased employer contributions.
- The liabilities will be higher at a lower assumed rate of return because future benefits will have a lower discount rate applied when calculating the present value.
- A 1% decrease in the long-term return on investment assumption will increase actuarial accrued liability by approximately 11%.
- This risk may be increased due to the plan being closed to new entrants. As the plan continues to
  mature, the magnitude of negative cash flow discussed in the Plan Maturity Measures later in this
  section will grow, thereby creating a need for more liquid assets that may not garner the same longterm return as currently assumed.

#### Longevity Risk

Plan costs will be increased as participants are expected to live longer.

- Benefits are paid over a longer lifetime when life expectancy is expected to increase. The longer duration of payments leads to higher liabilities.
- Health care has been improving, which affects the life expectancy of participants. As health care improves, leading to longer life expectancies, costs to the plan could increase.

- The mortality assumption for the plan mitigates this risk by assuming future improvement in mortality. However, any improvement in future mortality greater than that expected by the current mortality assumption would lead to increased costs for the plan.
- The Postretirement Pension Adjustments and Alaska Cost-of-Living Allowance increase longevity risk because members who live longer than expected will incur more benefit payment increases than expected and therefore increase costs.

#### Salary Increase Risk

Plan costs will be increased if actual salary increases are larger than expected.

- Higher-than-expected salary increases will produce higher benefits.
- The higher benefits may be partially offset by increased employee contributions due to higher salaries.
- If future payroll grows at a rate different than assumed, contributions as a percentage of payroll will be affected.

#### Inflation Risk

Plan costs will be increased if the actual CPI for Anchorage is greater than the 2.5% assumed in the valuation.

- Retirement benefits will be greater than expected if the CPI is greater than the assumed rate, which will increase costs.
- This risk is mitigated by the 75% and 50% of CPI provisions and the 9% and 6% maximums.
- This risk is also mitigated by the age and time in payment requirements to receive an increase.
- Inflation risk may be associated with the interaction of inflation with other assumptions, but this is not significant as a standalone assumption, and therefore is considered as part of the associated assumption risk instead of being discussed here.

#### Other Demographic Risk

The plan is subject to risks associated with other demographic assumptions (e.g., retirement, termination, and retired members remaining in Alaska assumptions). Differences between actual and expected experience for these assumptions tend to have less impact on the overall costs of the plan. The demographic assumptions used in the valuation are re-evaluated regularly as part of the four-year experience studies to ensure the assumptions are consistent with long-term expectations.

#### Historical Information

Monitoring certain information over time may help understand risks faced by the plan. Historical information is included throughout this report. Some examples are:

- Funded Ratio History shown in the Executive Summary illustrates how the plan's funded status (comparison of actuarial accrued liabilities to actuarial value of assets) has changed over time.
- Section 1.6 shows historical analysis of financial experience including how contribution rates have changed over time.
- · Section 2.4 shows the volatility of asset returns over time.
- Section 4 includes various historical information showing how member census data has changed over time.

# Plan Maturity Measures

There are certain measures that may aid in understanding the significant risks to the plan.

Rat	tio of Retired Liability to Total Liability (\$'s in \$000's)	June 30, 2020	June 30, 2021
1.	Retiree and Beneficiary Accrued Liability	\$ 10,472,466	\$ 10,774,140
2.	Total Accrued Liability	\$ 15,279,525	\$ 15,419,975
3.	Ratio, (1) ÷ (2)	68.5%	69.9%

A high percentage of liability concentrated on participants in pay status indicates a mature plan (often a ratio above 60% - 65%). Because the plan was closed to new entrants in 2006, we expect the percentage in item #3 to continue to increase over time. An increasing percentage may indicate a need for a less risky asset allocation, which may lead to a lower long-term return on asset assumption and increased costs. Higher percentages may also indicate greater investment risk as benefit payments may be greater than contributions creating an increased reliance on investment returns. This ratio should be monitored each year in the future.

Ratio of Cash Flow to Assets (\$'s in \$000's)		FYE	FYE June 30, 2020		FYE June 30, 2021		
1.	Contributions	\$	504,029	\$	586,737		
2.	Benefit Payments	_	895,523		930,006		
3.	Cash Flow, (1) - (2)	\$	(391,494)	\$	(343,269)		
4.	Fair Value of Assets	\$	9,469,161	\$	11,912,309		
5.	Ratio, (3) ÷ (4)		(4.1%)		(2.9%)		

When this cash flow ratio is negative, more cash is being paid out than deposited in the trust. Negative cash flow indicates the trust needs to rely on investment returns to cover benefit payments and / or may need to invest in more liquid assets to cover the benefit payments. More liquid assets may not generate the same returns as less liquid assets, which can increase the investment risk. Currently, the low magnitude of the ratio implies there may already be enough liquid assets to cover the benefit payments, less investment return is needed to cover the shortfall, or only a small portion of assets will need to be converted to cash. Therefore, the investment risk is likely not amplified at this time. However, due to the plan being closed, we expect this measure to become increasingly negative over time. This maturity measure should be monitored in the future.

Contribution Volatility (\$'s in \$000's)		Ju	ıne 30, 2020	June 30, 2021		
1.	Fair Value of Assets	\$	9,469,161	\$ 11,912,309		
2.	DB/DCR Payroll	\$	2,373,078	\$ 2,406,757		
3.	Asset to Payroll Ratio, (1) ÷ (2)		399.0%	495.0%		
4.	Accrued Liability	\$	15,279,525	\$ 15,419,975		
5.	Liability to Payroll Ratio, (4) ÷ (2)		643.9%	640.7%		

Plans that have higher asset-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to investment return. For example, a plan with an asset-to-payroll ratio of 10% may experience twice the contribution volatility due to investment return volatility than a plan with an asset-to-payroll ratio of 5%. Plans that have higher liability-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to changes in liability. For example, if an assumption change increases the liability of two plans by the same percent, the plan with a liability-to-payroll ratio of 10% may experience twice the contribution volatility than a plan with a liability-to-payroll ratio of 5%.

# **Glossary of Terms**

#### **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

# **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

#### **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

#### **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

#### **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

#### **GASB 67 and 68**

Governmental Accounting Standards Board Statement Number 67 amends Number 25 effective for the fiscal year beginning after June 15, 2013 and defines new financial reporting requirements for public pension plans.

Governmental Accounting Standards Board Statement Number 68 amends Number 27 effective for fiscal years beginning after June 15, 2014 and defines new accounting and financial reporting requirements for employers sponsoring public pension plans.

#### **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans.

Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

#### **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.

# **Rate Payroll**

Members' earnings used to determine contribution rates.

# **Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.

# **Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

#### **Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.



# State of Alaska

Teachers'
Retirement System

Actuarial Valuation Report As of June 30, 2021

January 2022

**DRAFT** 



January 26, 2022

State of Alaska
The Alaska Retirement Management Board
The Department of Revenue, Treasury Division
The Department of Administration, Division of Retirement and Benefits
P.O. Box 110203
Juneau, AK 99811-0203

#### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Teachers' Retirement System (TRS) as of June 30, 2021 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2021. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities, and other factors under TRS were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of TRS as of June 30, 2021.

TRS is funded by Employer, State, and Member Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board) and as required by Alaska state statutes. The funding objective for TRS is to pay required contributions that remain level as a percent of total TRS compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability (UAAL) as a level percentage of total TRS compensation over a closed 25-year period as required by Alaska state statutes. The closed 25-year period was originally established effective June 30, 2014. Effective June 30, 2018, the Board adopted a 25-year layered UAAL amortization method as described in Section 5.2. The UAAL amortization continues to be on a level percent of pay basis. The compensation used to determine required contributions is the total compensation of all active members in TRS, including those hired after July 1, 2006 who are members of the Defined Contribution Retirement (DCR) Plan. This objective is currently being met and is projected to continue to be met. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the overall funded status (on a combined pension/healthcare basis) is expected to increase to 100% in FY24 (the funded status of the pension trust is expected to increase to 100% in FY33).

The Board and staff of the State of Alaska may use this report for the review of the operations of TRS. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, you should ask Buck to review any statement you wish to make on the results contained in this report. Buck will not accept any liability for any such statement made without the review by Buck.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2013 to June 30, 2017. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2018 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the per capita claim cost rates effective June 30, 2021 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 5.2 and 5.3. We certify that the assumptions and methods described in Sections 5.2 and 5.3 of this report meet the requirements of all applicable Actuarial Standards of Practice.

Governmental Accounting Standards Board (GASB) Statement No. 67 (GASB 67) was effective for TRS beginning with fiscal year ending June 30, 2014, and Statement No. 74 (GASB 74) was effective for TRS beginning with fiscal year ending June 30, 2017. Separate GASB 67 and GASB 74 reports as of June 30, 2021 have been prepared. We have also prepared the member data tables shown in Section 4 of this report for the Statistical Section of the ACFR, as well as the summary of actuarial assumptions and analysis of financial experience for the Actuarial Section of the ACFR. Please see our separate GASB 67 and GASB 74 reports for other information needed for the ACFR.

#### **Assessment of Risks**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the healthcare portion of TRS. See Section 6 of this report for further details regarding ASOP 51.

#### **Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. Buck uses third-party software in the performance of annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under

the funding methods specified in this report. The output from the third-party vendor software is used as input to internally developed models that apply applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal models are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal models, extra checking and review are completed. Significant changes to the internal models that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Additional models used in valuing health benefits are described later in the report.

#### COVID-19

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and an adjustment was made in setting the medical per capita claims cost assumption. FY20 medical claims were adjusted for a COVID-19 related decline in claims during the last four months (March – June) of FY20. FY21 medical claims were adjusted for a COVID-19 related decline in those claims during the fiscal year. A more detailed explanation on these adjustments is shown in Section 5.2.

This report was prepared under my supervision and in accordance with all applicable Actuarial Standards of Practice. I am a Fellow of the Society of Actuaries, an Enrolled Actuary, a Fellow of the Conference of Consulting Actuaries, and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

I am available to discuss this report with you at your convenience. I can be reached at 602-803-6174.

Respectfully submitted,

David J. Kershner, FSA, EA, MAAA, FCA

Principal Buck

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.

Scott Young, FSA, EA, MAAA, FCA

Scott Young

Director Buck

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# **Executive Summary**

#### Overview

The State of Alaska Teachers' Retirement System (TRS) provides pension and postemployment healthcare benefits to teachers and other eligible participants. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of TRS as of the valuation date of June 30, 2021.

#### **Purpose**

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

- 1. To determine the Employer/State contribution necessary to meet the Board's funding policy for the plan;
- 2. To disclose the funding assets and liability measures as of the valuation date;
- 3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining future actuarially determined contributions;
- 4. To compare actual and expected experience under the plan during the last fiscal year; and
- 5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a "snapshot" of the funded position of TRS based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

Actuarial projections are also performed to provide a long-term view of the expected future funded status and contribution patterns (see Section 3). The future funded status and contribution patterns would be different than those shown in Section 3 if future experience does not match the actuarial assumptions used in the projections.

Retiree group benefits models necessarily rely on the use of approximations and estimates, and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements.

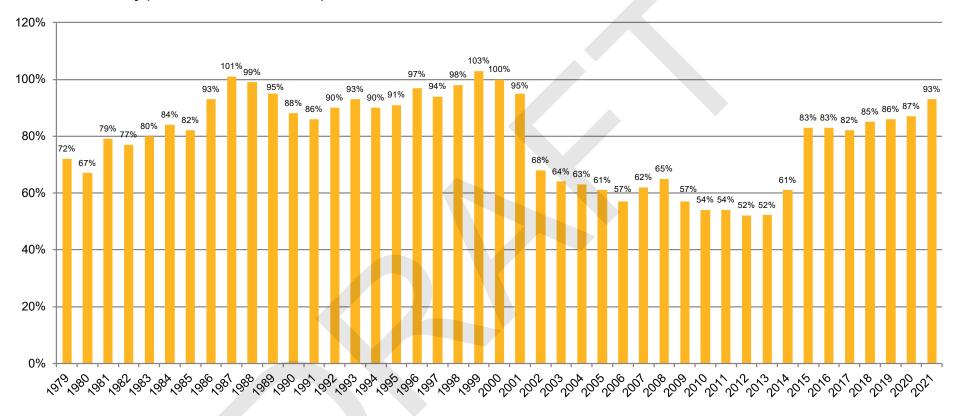
#### **Funded Status**

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

1

Fund	ed Status as of June 30 (\$'s in 000's)		2020		2021
Pens	lon				
r e115	IUII				
a.	Actuarial Accrued Liability	\$	7,447,036	\$	7,471,887
b.	Valuation Assets		5,587,064		5,910,369
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	1,859,972	\$	1,561,518
d.	Funded Ratio based on Valuation Assets, (b) $\div$ (a)		75.0%		79.1%
e.	Fair Value of Assets	\$	5,444,799	\$	6,731,481
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)		73.1%		90.1%
Healt	hcare				
			0.400.075	•	0.400.000
a.	Actuarial Accrued Liability	\$	2,489,675	\$	2,439,603
b.	Valuation Assets		3,021,283	_	3,267,737
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	(531,608)	\$	(828,134)
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)		121.4%		133.9%
e.	Fair Value of Assets	\$	2,953,461	\$	3,723,031
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		118.6%		152.6%
Total					
a.	Actuarial Accrued Liability	\$	9,936,711	\$	9,911,490
b.	Valuation Assets	Ψ	8,608,347	Ψ	9,178,106
Б. С.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	1,328,364	\$	733,384
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)	Ψ	86.6%	Ψ	92.6%
		Φ.		ф	
e.	Fair Value of Assets	\$	8,398,260	\$	10,454,512
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		84.5%		105.5%

## **Funded Ratio History (Based on Valuation Assets)**



The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions so there is potential for actuarial gains or losses.

#### 1. Investment Experience

The actuarial asset value was reinitialized to equal fair value of assets as of June 30, 2014. Beginning in FY15, the asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. The FY21 investment return based on fair value of assets was approximately 30.1% compared to the expected investment return of 7.38% (net of investment expenses). This resulted in a market asset gain of approximately \$1,856 million. Due to the recognition of investment gains and losses over a 5-year period, the FY21 investment return based on actuarial value of assets was approximately 11.6%, which resulted in an actuarial asset gain of approximately \$354 million.

### 2. Salary Increases

Salary increases for continuing active members during FY21 were higher than expected based on the valuation assumptions, resulting in a liability loss of approximately \$29 million.

### 3. Demographic Experience

Section 4 provides statistics on active and inactive participants. The number of active participants decreased 10.4% from 3,789 at June 30, 2020 to 3,396 at June 30, 2021 due to active members exiting the plan during the year (due to retirement, termination, death, and disability) and the closure of the plan to new entrants as of July 1, 2006. The average age of active participants increased from 51.92 to 52.14 and average credited service increased from 19.76 to 20.31 years.

The number of benefit recipients increased 2.1% from 13,689 to 13,972, and their average age increased from 71.85 to 72.26. The number of vested terminated participants decreased 4.8% from 764 to 727. Their average age increased from 52.37 to 52.68.

The overall effect of the demographic experience during FY21 was a liability loss of approximately \$7 million (pension) and a liability gain of approximately \$3<sup>1</sup> million (healthcare).

#### 4. COLA / PRPA Experience

The cost-of-living increases (COLA) for benefit recipients during FY21 were less than expected based on the valuation assumptions, resulting in a liability gain of approximately \$0.3 million. The postretirement pension adjustments (PRPA) were also less than expected, resulting in a liability gain of approximately \$81 million.

#### 5. Retiree Medical Claims Experience

As described in Section 5.2, recent medical claims experience and changes in healthcare enrollment data provided to us for the June 30, 2021 valuation generated a liability gain of approximately \$97 million. Reduced claims during FY21, largely attributable to medical claims impacted by COVID-19, generated a liability gain of approximately \$11 million.

Includes the effects of changes in dependent coverage elections and Medicare Part B only experience.

#### 6. Changes in Methods Since the Prior Valuation

There were no changes in actuarial methods since the prior valuation.

### 7. Changes in Assumptions Since the Prior Valuation

Healthcare claim costs are updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

#### 8. Changes in Benefit Provisions Since the Prior Valuation

Starting in 2022, prior authorization will be required for certain specialty medications for all participants, and certain preventive benefits for pre-Medicare participants will now be covered by the plan. These changes created an actuarial gain of approximately \$22 million. There have been no other changes in benefit provisions valued since the prior valuation.

#### **Projections**

Absent future asset (and/or liability) losses, changes in plan provisions or actuarial assumptions, the \$1,856 million FY21 market asset gain has a significant impact on the projections shown in Section 3. For example, the pension trust is currently projected to reach a funded status of 100% in FY33. Based on the 2020 valuation projections, the funded status of the pension trust was projected to be only 80% in FY33.

Once the pension trust is projected to reach a funded status of 100%, it may be reasonable to assume that all remaining pension unfunded liability layered amortization amounts should be reduced to zero. Since the healthcare trust is currently more than 100% funded, the healthcare unfunded liability amortization amounts would also be reduced to zero if the Board decides to implement this change (this does not impact the projections shown in Section 3.6 since the healthcare Normal Cost is assumed to be contributed as a minimum in all years after FY23 per Alaska state statutes).

We have shown the table of projected figures in Section 3.6 two ways:

- a) Section 3.6A No changes to the pension unfunded liability layered amortization amounts. In this case, Additional State Contributions totaling approximately \$553 million are projected for FY33 through FY39, even though the pension trust is projected to be 100% funded by FY33.
- b) Section 3.6B Eliminate the pension unfunded liability layered amortization amounts when the pension trust is projected to be 100% funded. In this case, the Additional State Contributions are projected to be zero after FY32.

The pros and cons of these two methods can be discussed further upon request.

In both cases, the pension Normal Cost is assumed to be contributed as a minimum based on Alaska state statutes. (The healthcare trust is currently over 100% funded, so the healthcare Normal Cost is also assumed to be contributed as a minimum based on Alaska state statutes.)

Sections 3.3 through 3.5 are based on the projections shown in Section 3.6A.

#### **Comparative Summary of Contribution Rates**

Pens	ion	Actual FY 2023	Estimated FY 2024
a.	Normal Cost Rate Net of Member Contributions	2.24%	2.05%
b.	Past Service Cost Rate	<u>15.66%</u>	<u>12.90%</u>
C.	Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	17.90%	14.95%
Heal	thcare	Actual FY 2023	Estimated FY 2024
a.	Normal Cost Rate	2.72%	2.41%
b.	Past Service Cost Rate	(7.93)%	(11.03)%
C.	Total Employer/State Contribution Rate, (a) + (b), not less than (a) <sup>1</sup>	2.72%	2.41%
Total		Actual FY 2023	Estimated FY 2024
a.	Normal Cost Rate Net of Member Contributions	4.96%	4.46%
b.	Past Service Cost Rate	<u>15.66%</u>	<u>12.90%</u>
C.	Total Employer/State Contribution Rate, (a) + (b) <sup>1</sup>	20.62%	17.36%
d.	Board Adopted Total Employer/State Contribution Rate	17.90%²	TBD
e.	Defined Contribution Retirement (DCR) Rate Paid by Employers	6.72%	<u>7.03%</u>

Contribution rates are based on total (DB and DCR) payroll. The contribution rates shown above for FY24 are estimated assuming no actuarial gains/losses during FY22 and FY23. Actual FY24 contribution rates will be adopted by the Board in September 2022 reflecting FY22 asset experience.

24.62%

TBD

Contribution rates include Employer contribution rates as limited by Alaska state statutes and the Additional State Contribution required under SB 125.

Board Adopted Total Rate, Including DCR Rate Paid by Employers,

(d) + (e)

Beginning with the June 30, 2014 valuation, contribution rates for FY17 and beyond are determined using new methodology in accordance with 2014 legislation under HB 385 and SB 119, 2014 Alaska Laws, which changed the amortization methodology to a closed 25-year period as a level percentage of pay, and eliminated the time lag on the contribution rate calculation by using a 2-year "roll-forward" approach assuming 0% population growth. Investment gains and losses are recognized over a 5-year period beginning in FY15. Beginning with the June 30, 2018 valuation, the UAAL amortization was changed as described in Section 5.2.

<sup>&</sup>lt;sup>2</sup> The FY23 contribution rates adopted by the Board in October 2021 were 17.90% for Pension and 0.00% for Healthcare.

## Summary of Actuarial Accrued Liability Gain/(Loss) and Other Changes During the Year

The following table summarizes the sources of change in the total Employer/State contribution rate as of June 30, 2020 and June 30, 2021 based on DB and DCR payroll combined:

	Pension	Healthcare	Total
1. Total Employer/State Contribution Rate as of June 30, 2020	21.73%	3.30%	25.03%
2. Change due to:			
a. Health Claims Experience	N/A	(0.11)%	(0.11)%
b. Salary Increases	0.25%	N/A	0.25%
c. Investment Experience	(1.95)%	0.00%	(1.95)%
d. Demographic Experience and Miscellaneous <sup>1</sup>	(0.68)%	(0.23)%	(0.91)%
e. Actual vs Expected Contributions	(0.03)%	0.00%	(0.03)%
f. Assumption/Method Changes	0.00%	0.00%	0.00%
g. Plan Changes	<u>0.00%</u>	<u>(0.02)%</u>	(0.02)%
h. Total Change, (a) + (b) + (c) + (d) + (e) + (f) + (g)	(2.41)%	(0.36)%	(2.77)%
<ol> <li>Total Employer/State Contribution Rate as of June 30, 2021, (1) + (2)(h)</li> </ol>	19.32%	2.94%	22.26%

The following table shows the FY21 gain/(loss) on actuarial accrued liability as of June 30, 2021 (\$'s in 000's):

	Pension	Healthcare	Total
Retirement Experience	\$ 4,502	\$ (2,282)	\$ 2,220
Termination Experience	(7,088)	(2,979)	(10,067)
Disability Experience	(103)	220	117
Active Mortality Experience	311	(2,709)	(2,398)
Inactive Mortality Experience	(5,089)	269	(4,820)
Salary Increases	(29,192)	N/A	(29,192)
Rehires (Net of Rehire Load)	3,085	3,476	6,561
COLA Increases	293	N/A	293
PRPA Increases	81,362	N/A	81,362
Benefit Payments Different than Expected	14,033	10,592	24,625
Per Capita Claims Cost	N/A	96,861	96,861
Medical and Prescription Drug Plan Changes	N/A	21,763	21,763
Medicare Part B Only Experience	N/A	1,278	1,278
Changes in Dependent Coverage Elections	N/A	9,126	9,126
Programming Changes <sup>2</sup>	(227)	N/A	(227)
Miscellaneous <sup>3</sup>	(6,320)	(4,278)	(10,598)
Total	\$ 55,567	\$ 131,337	\$ 186,904

<sup>&</sup>lt;sup>1</sup> Includes the effects of census data changes between the two valuations.

<sup>&</sup>lt;sup>2</sup> Includes the adjustment to the COLA for Tier 2 disabilities to commence immediately.

<sup>&</sup>lt;sup>3</sup> Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories.

The rehire gain/(loss) amount shown on the previous page is the difference between (i) the increase in Actuarial Accrued Liability at June 30, 2021 due to rehires during the most recent plan year, and (ii) the load that was added to the June 30, 2020 Normal Cost based on the rehire load assumption used in the June 30, 2020 valuation. The development of the FY21 rehire gain/(loss) amount is shown in the table below (\$'s in 000's):

		Pe	ension	Hea	althcare	T	otal
1.	Increase/(Decrease) in Actuarial Accrued Liability at June 30, 2021 due to Rehires	\$	3,917	\$	(817)	\$	3,100
2.	June 30, 2020 Normal Cost Rehire Load, with interest to June 30, 2021	\$	7,002	\$	2,659	\$	9,661
3.	Rehire Gain/(Loss), (2) - (1)	\$	3,085	\$	3,476	\$	6,561

# **Section 1: Actuarial Funding Results**

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

As of June 30, 2021	Present Value of Projected Benefits		(Pa	arial Accrued st Service) Liability
Active Members				
Retirement Benefits	\$	1,842,511	\$	1,682,831
Termination Benefits		24,805		5,215
Disability Benefits		1,745		(1,845)
Death Benefits		12,117		10,274
Return of Contributions		2,130		(31,947)
Medical and Prescription Drug Benefits		863,878		743,380
Medicare Part D Subsidy		(95,180)		(82,422)
Indebtedness		(26,453)		(26,453)
Subtotal	\$	2,625,553	\$	2,299,033
Inactive Members				
Not Vested	\$	39,268	\$	39,268
Vested Terminations				
- Retirement Benefits		141,625		141,625
- Medical and Prescription Drug Benefits		261,528		261,528
- Medicare Part D Subsidy		(29,859)		(29,859)
- Indebtedness		(4,137)		(4,137)
Retirees & Beneficiaries				
- Retirement Benefits		5,657,056		5,657,056
- Medical and Prescription Drug Benefits		1,836,116		1,836,116
- Medicare Part D Subsidy		(289,140)		(289,140)
Subtotal	\$	7,612,457	\$	7,612,457
Total	\$	10,238,010	\$	9,911,490
Total Pension	\$	7,690,667	\$	7,471,887
Total Medical, Net of Part D Subsidy	\$	2,547,343	\$	2,439,603
Total Medical, Gross of Part D Subsidy	\$	2,961,522	\$	2,841,024

As of June 30, 2021	nt Value of ted Benefits	(Pa	arial Accrued est Service) Liability
By Tier			
Tier 1			
- Pension	\$ 4,372,747	\$	4,366,405
- Medical, Net of Part D Subsidy	1,077,186		1,074,462
Tier 2			
- Pension	3,317,920		3,105,482
- Medical, Net of Part D Subsidy	 1,470,157		1,365,141
Total	\$ 10,238,010	\$	9,911,490
As of June 30, 2021		No	ormal Cost
Active Members			
Retirement Benefits		\$	28,231
Termination Benefits			3,445
Disability Benefits			628
Death Benefits			344
Return of Contributions			6,053
Medical and Prescription Drug Benefits			20,441
Medicare Part D Subsidy			(2,209)
Rehire Assumption (Pension)			6,026
Rehire Assumption (Medical)			2,193
Administrative Expenses (Pension)			3,217
Administrative Expenses (Medical)			1,604
Total		\$	69,973
Total Pension		\$	47,944
Total Medical, Net of Part D Subsidy		\$	22,029
Total Medical, Gross of Part D Subsidy		\$	24,238
By Tier			
Tier 1			
- Pension		\$	2,260
- Medical, Net of Part D Subsidy			903
Tier 2			
- Pension			45,684
- Medical, Net of Part D Subsidy			21,126
Total		\$	69,973

Section 1.2: Actuarial Contributions as of June 30, 2021 (\$'s in 000's)

Normal Cost Rate	Pension		althcare	Total	
1. Total Normal Cost	\$ 47,944	\$	22,029	\$	69,973
2. DB Rate Payroll Projected for FY22	326,551		326,551		326,551
3. DCR Rate Payroll Projected for FY22	423,783		423,783		423,783
4. Total Rate Payroll Projected for FY22	750,334		750,334		750,334
5. Normal Cost Rate					
a. Based on DB Rate Payroll, (1) ÷ (2)	14.68%		6.75%		21.43%
b. Based on Total Rate Payroll, (1) ÷ (4)	6.39%		2.94%		9.33%
6. Average Member Contribution Rate <sup>1</sup>	3.76%		0.00%		3.76%
7. Employer Normal Cost, (5)(b) - (6)	2.63%		2.94%		5.57%

Past Service Rate		Pension		lealthcare	Total
Actuarial Accrued Liability	\$	7,471,887	\$	2,439,603	\$ 9,911,490
2. Valuation Assets		5,910,369		3,267,737	9,178,106
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	1,561,518	\$	(828,134)	\$ 733,384
4. Funded Ratio, (2) ÷ (1)		79.1%		133.9%	92.6%
5. Past Service Cost Amortization Payment		125,231		(55,785)	69,446
6. Total Rate Payroll Projected for FY22		750,334		750,334	750,334
7. Past Service Rate, (5) ÷ (6)		16.69%		(7.43%)	9.26%
Total Employer / State Contribution Rate, not less than Normal Cost Rate		19.32%		2.94%	22.26%
Normal Cost Rate by Tier (Total Employer and Me	mber)2				
Tier 1		15.35%		6.13%	21.49%
Tier 2		14.65%		6.77%	21.42%

<sup>&</sup>lt;sup>1</sup> Assumes no member contributions from members in the DCR plan, 9.65% contributions for Tier 1 members who elected supplemental coverage, and 8.65% for the remaining members.

<sup>&</sup>lt;sup>2</sup> Rates determined considering the payroll for members in each tier. DCR payroll is excluded from these calculations.

### Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

	Amortization Period		Balances	
Layer	Date Created	Years Remaining	Initial Outstanding	Beginning-of- Year Payment
Initial Amount	6/30/2018	18	\$ 1,720,344 \$ 1,693,026	\$ 133,291
Change in Assumptions	6/30/2018	22	14,346 14,467	1,005
FY19 Loss	6/30/2019	23	94,314 95,008	6,430
FY20 Loss	6/30/2020	24	44,395 44,593	2,945
FY21 Gain	6/30/2021	25	(285,576) (285,576)	(18,440)
Total			\$ 1,561,518	\$ 125,231

## Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

	Amortiza	tion Period	Bala			
Layer	Date Created	Years Remaining	Initial	Outstanding	Beginning-of- Year Payment	
Initial Amount	6/30/2018	18	\$ (48,285)	\$ (47,519)	\$ (3,741)	
Change in Assumptions/Methods/EGWP	6/30/2018	22	(166,274)	(167,686)	(11,647)	
FY19 Gain	6/30/2019	23	(213,757)	(215,328)	(14,572)	
FY20 Gain	6/30/2020	24	(101,507)	(101,961)	(6,735)	
Medical/Prescription Drug Plan Changes	6/30/2021	25	(21,763)	(21,763)	(1,405)	
FY21 Gain	6/30/2021	25	(273,877)	(273,877)	(17,685)	
Total				\$ (828,134)	\$ (55,785)	

## Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period			Bala			
Layer	Date Created	Years Remaining	Initial Outstanding		utstanding	ginning-of- ir Payment	
Initial Amount	6/30/2018	18	\$	1,672,059	\$	1,645,507	\$ 129,550
Change in Assumptions/Methods/EGWP	6/30/2018	22		(151,928)		(153,219)	(10,642)
FY19 Gain	6/30/2019	23		(119,443)		(120,320)	(8,142)
FY20 Gain	6/30/2020	24		(57,112)		(57,368)	(3,790)
Medical/Prescription Drug Plan Changes	6/30/2021	25		(21,763)		(21,763)	(1,405)
FY21 Gain	6/30/2021	25		(559,453)	_	(559,453)	 (36,125)
Total					\$	733,384	\$ 69,446

Section 1.3: Roll-Forward Contribution Rate Calculation for FY24 (\$'s in 000's)

	Pension	Healthcare	Total
Liability Roll Forward			
a. Actuarial Accrued Liability as of June 30, 2021	\$ 7,471,887	\$ 2,439,603	\$ 9,911,490
b. Normal Cost	44,727	20,425	65,152
c. Interest on (a) and (b) at 7.38%	554,726	181,550	736,276
d. Estimated Benefit Payments	(523,901)	(134,643)	(658,544)
e. Interest on (d) at 7.38%, adjusted for timing	(20,601)	(4,880)	(25,481)
f. Expected Actuarial Accrued Liability as of June 30, 2022	\$ 7,526,838	\$ 2,502,055	\$ 10,028,893
g. Projected Normal Cost	40,486	18,726	59,212
h. Interest on (f) and (g) at 7.38%	558,469	186,034	744,503
i. Estimated Benefit Payments	(541,571)	(140,701)	(682,272)
j. Interest on (i) at 7.38%, adjusted for timing	(21,296)	(5,099)	(26,395)
k. Expected Actuarial Accrued Liability as of June 30, 2023	\$ 7,562,926	\$ 2,561,015	\$ 10,123,941
2. Asset Roll Forward			
a. Actuarial Value of Assets as of June 30, 2021	\$ 5,910,369	\$ 3,267,737	\$ 9,178,106
b. Interest on (a) at 7.38%	436,185	241,159	677,344
c. Employee Contributions	31,383	0	31,383
d. Employer Contributions	24,161	22,360	46,521
e. State Assistance Contributions	142,665	0	142,665
f. Interest on (c) thru (e) at 7.38%, adjusted for timing*	12,542	810	13,352
g. Estimated Benefit Payments	(523,901)	(134,643)	(658,544)
h. Administrative Expenses	(3,217)	(1,604)	(4,821)
i. Interest on (g) and (h) at 7.38%, adjusted for timing	(20,717)	(4,938)	(25,655)
j. AVA Adjustments	250,511	140,417	390,928
k. Expected Actuarial Value of Assets as of June 30, 2022	\$ 6,259,981	\$ 3,531,298	\$ 9,791,279
I. Interest on (k) at 7.38%	461,987	260,610	722,597
m. Employee Contributions	29,220	0	29,220
n. Employer Contributions	44,104	0	44,104
o. State Assistance Contributions**	91,029	0	91,029
p. Interest on (m) thru (o) at 7.38%, adjusted for timing*	9,375	0	9,375
q. Estimated Benefit Payments	(541,571)	(140,701)	(682,272)
r. Administrative Expenses	(2,932)	(1,478)	(4,410)
s. Interest on (q) and (r) at 7.38%, adjusted for timing	(21,402)	(5,153)	(26,555)
t. AVA Adjustments	233,895	130,611	364,506
u. Expected Actuarial Value of Assets as of June 30, 2023	\$ 6,563,686	\$ 3,775,187	\$ 10,338,873
3. Expected Unfunded Actuarial Accrued Liability as of June 30, 2023, 1(k) - 2(u)	\$ 999,240	\$ (1,214,172)	\$ (214,932)

<sup>\*</sup> Employee and Employer Contributions are paid throughout the year. State Assistance Contributions are assumed to be paid on July 1, 2021 for FY22, and July 1, 2022 for FY23.

<sup>\*\*</sup> The FY23 State Assistance Contribution is expected to be contributed 100% to pension.

	F	Pension	He	althcare	Total
4. Expected Annual Rate Payroll for FY24					
a. Defined Benefit Members					\$ 270,617
b. Defined Contribution Retirement Members					 491,467
c. Total Rate Payroll					\$ 762,084
5. Expected FY24 Contribution Rate Calculation					
a. Projected Normal Cost for FY24	\$	39,024	\$	18,394	\$ 57,418
b. Projected Normal Cost Rate for FY24		5.12%		2.41%	7.53%
c. Expected Member Contribution Rate for FY24		(3.07%)		0.00%	(3.07%)
d. Expected Employer Normal Cost Rate for FY24		2.05%		2.41%	4.46%
e. Expected Unfunded Liability as of June 30, 2023	\$	999,240	\$ (	1,214,172)	\$ (214,932)
f. FY24 Layered Amortization of Expected Unfunded Liabil	lity	98,310		(84,064)	14,246
g. Expected Past Service Cost Contribution Rate for F	Y24	12.90%		(11.03%)	12.90%
h. Expected Total Contribution Rate for FY24, not less than Normal Cost Rate		14.95%		2.41%	17.36%

The components of the expected FY24 amortization amounts are shown below (totals may not add due to rounding):

Expected FY24 Schedule of Past Service Cost Amortizations - Pension (\$'s in 000's)

	Amortization Period			Balances								
Layer	Date Created	Years Remaining at 6/30/23	Initial		Initial		Initial			utstanding at 6/30/23		eginning-of- ear Payment for FY24
Initial Amount	6/30/2018	16	\$	1,720,344	\$	1,651,383	\$	140,722				
Change in Assumptions	6/30/2018	20		14,346		14,414		1,061				
FY19 Loss	6/30/2019	21		94,314		95,041		6,788				
FY20 Loss	6/30/2020	22		44,395		44,772		3,110				
FY21 Gain	6/30/2021	23		(285,576)		(287,675)		(19,468)				
Expected FY22 Gain	6/30/2022	24		(275,429)		(276,658)		(18,274)				
Expected FY23 Gain	6/30/2023	25		(242,037)		(242,037)		(15,629)				
Total					\$	999,240	\$	98,310				

Expected FY24 Schedule of Past Service Cost Amortizations - Healthcare (\$'s in 000's)

	Amortization Period		Bala	nces		
Layer	Date Created	Years Remaining at 6/30/23	Initial	Outstanding at 6/30/23	Yea	inning-of- r Payment or FY24
Initial Amount	6/30/2018	16	\$ (48,285)	\$ (46,351)	\$	(3,950)
Change in Assumptions/Methods/EGWP	6/30/2018	20	(166,274)	(167,070)		(12,296)
FY19 Gain	6/30/2019	21	(213,757)	(215,403)		(15,385)
FY20 Gain	6/30/2020	22	(101,507)	(102,370)		(7,110)
Medical/Prescription Drug Plan Changes	6/30/2021	23	(21,763)	(21,923)		(1,484)
FY21 Gain	6/30/2021	23	(273,877)	(275,889)		(18,671)
Expected FY22 Gain	6/30/2022	24	(199,895)	(200,787)		(13,262)
Expected FY23 Gain	6/30/2023	25	(184,379)	(184,379)		(11,906)
Total				\$ (1,214,172)	\$	(84,064)

The components of the expected FY24 amortization amounts are shown below (totals may not add due to rounding):

Expected FY24 Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period		Bala	nces		
Layer	Date Created	Years Remaining at 6/30/23	Initial	Outstanding at 6/30/23	Yea	inning-of- r Payment or FY24
Initial Amount	6/30/2018	16	\$ 1,672,059	\$ 1,605,032	\$	136,772
Change in Assumptions/Methods/EGWP	6/30/2018	20	(151,928)	(152,656)		(11,235)
FY19 Gain	6/30/2019	21	(119,443)	(120,362)		(8,597)
FY20 Gain	6/30/2020	22	(57,112)	(57,598)		(4,000)
Medical/Prescription Drug Plan Changes	6/30/2021	23	(21,763)	(21,923)		(1,484)
FY21 Gain	6/30/2021	23	(559,453)	(563,564)		(38,139)
Expected FY22 Gain	6/30/2022	24	(475,324)	(477,445)		(31,536)
Expected FY23 Gain	6/30/2023	25	(426,416)	(426,416)		(27,535)
Total				\$ (214,932)	\$	14,246

Section 1.4: Actuarial Gain/(Loss) for FY21 (\$'s in 000's)

		Pension	ŀ	lealthcare	Total
1. Expected Actuarial Accrued Liability					
a. Actuarial Accrued Liability as of June 30, 2020	\$	7,447,036	\$	2,489,675	\$ 9,936,711
b. Normal Cost		48,401		23,057	71,458
c. Interest on (a) and (b) at 7.38%		553,163		185,440	738,603
d. Employer Group Waiver Plan		0		18,355	18,355
e. Benefit Payments		(499,942)		(141,137)	(641,079)
f. Refund of Contributions		(1,487)		0	(1,487)
g. Interest on (d) thru (f) at 7.38%, adjusted for timing		(19,717)		(4,450)	(24,167)
h. Assumptions/Methods Changes	_	0		0	0
i. Expected Actuarial Accrued Liability as of June 30, 2021 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)	\$	7,527,454	\$	2,570,940	\$ 10,098,394
2. Actual Actuarial Accrued Liability as of June 30, 2021	_	7,471,887		2,439,603	 9,911,490
3. Liability Gain/(Loss), (1)(i) - (2)	\$	55,567	\$	131,337	\$ 186,904
Expected Actuarial Asset Value					
a. Actuarial Value of Assets as of June 30, 2020	\$	5,587,064	\$	3,021,283	\$ 8,608,347
b. Interest on (a) at 7.38%		412,325		222,971	635,296
c. Employee Contributions		33,342		0	33,342
d. Employer Contributions		28,430		24,700	53,130
e. State Assistance Contributions		134,976		0	134,976
f. Employer Group Waiver Plan		0		18,355	18,355
g. Interest on (c) thru (f) at 7.38%, adjusted for timing		12,200		1,560	13,760
h. Benefit Payments		(499,942)		(141,137)	(641,079)
i. Refund of Contributions		(1,487)		0	(1,487)
j. Administrative Expenses		(3,446)		(1,836)	(5,282)
k. Interest on (h) thru (j) at 7.38%, adjusted for timing		(19,842)	_	(5,182)	 (25,024)
I. Expected Actuarial Asset Value as of June 30, 2021 (a) + (b) + (c) + (d) + (e) + (f) + (g) + (h) + (i) + (j) + (k)	\$	5,683,620	\$	3,140,714	\$ 8,824,334
5. Actual Actuarial Asset Value as of June 30, 2021	_	5,910,369		3,267,737	 9,178,106
6. Actuarial Asset Value Gain/(Loss), (5) - (4)(I)	\$	226,749	\$	127,023	\$ 353,772
7. Total Actuarial Gain/(Loss), (3) + (6)	\$	282,316	\$	258,360	\$ 540,676
8. Contribution Gain/(Loss)	\$	3,606	\$	37,720	\$ 41,326
9. Administrative Expense Gain/(Loss)	\$	(346)	\$	(440)	\$ (786)
10. FY21 Gain/(Loss), (7) + (8) + (9)	\$	285,576	\$	295,640	\$ 581,216

Section 1.5: Development of Change in Unfunded Liability During FY21 (\$'s in 000's)

	Pension		Healthcare			Total
1. 2020 Unfunded Liability	\$	1,859,972	\$	(531,608)	\$	1,328,364
a. Interest on Unfunded Liability at 7.38%	\$	137,266	\$	(39,233)	\$	98,033
b. Normal Cost		48,401		23,057		71,458
c. Employee Contributions		(33,342)		0		(33,342)
d. Employer Contributions		(28,430)		(24,700)		(53,130)
e. State Assistance Contributions		(134,976)		0		(134,976)
f. Administrative Expenses		3,446		1,836		5,282
g. Interest on (b) thru (f) at 7.38%, adjusted for timing		(8,503)		874		(7,629)
h. Assumptions/Methods Changes		0		0	_	0
<ul><li>i. Expected Change in Unfunded Liability During FY21</li><li>(a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)</li></ul>	\$	(16,138)	\$	(38,166)	\$	(54,304)
2. Expected 2021 Unfunded Liability, (1) + (1)(i)	\$	1,843,834	\$	(569,774)	\$	1,274,060
a. Liability (Gain)/Loss During FY21	\$	(55,567)	\$	(131,337)	\$	(186,904)
b. Actuarial Assets (Gain)/Loss During FY21		(226,749)		(127,023)		(353,772)
c. Total Actuarial (Gain)/Loss During FY21	\$	(282,316)	\$	(258,360)	\$	(540,676)
3. Actual 2021 Unfunded Liability, (2) + (2)(c)	\$	1,561,518	\$	(828,134)	\$	733,384

## Section 1.6: Analysis of Financial Experience

Pension

Change in Employer / State Contribution Rate as of Valuation Date
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years
Resulting from Differences Between Assumed Experience and Actual Experience

	Change in Employer / State Contribution Rate During Fiscal Year									
			Pension							
Type of (Gain) or Loss	2017	2018	2019	2020	2021					
1. Health Claims	N/A	N/A	N/A	N/A	N/A					
2. Salary Experience	(0.34%)	(0.39%)	(0.06%)	(0.06%)	0.25%					
3. Investment Experience	1.12%	0.91%	0.93%	0.83%	(1.95%)					
4. Demographic Experience and Miscellaneous	(0.47%)	0.37%	0.75%	(0.28%)	(0.68%)					
5. Actual vs Expected Contributions	(0.07%)	<u>(0.03%)</u>	(0.15%)	<u>(0.17%)</u>	<u>(0.03%)</u>					
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	0.24%	0.86%	1.47%	0.32%	(2.41%)					
7. Assumptions / Method Changes	0.00%	(0.32%)	0.00%	0.00%	0.00%					
8. Plan Changes	0.00%	0.00%	0.00%	0.00%	0.00%					
<ol> <li>Composite (Gain) or Loss During Year,</li> <li>(6) + (7) + (8)</li> </ol>	0.24%	0.54%	1.47%	0.32%	(2.41%)					
10. Beginning Total Employer / State Contribution Rate	19.16%	19.40%	<u>19.94%</u>	<u>21.41%</u>	21.73%					
<ol> <li>Ending Valuation Year Employer / State Contribution Rate,</li> <li>(9) + (10)</li> </ol>	19.40%	19.94%	21.41%	21.73%	19.32%					
12. Fiscal Year Rates Adopted by ARMB										
a. Fiscal Year Employer / State Contribution Rate	20.71%	20.94%	22.51%	17.90%	14.95% *					
b. Fiscal Year for which Rate Applies	FY20	FY21	FY22	FY23	FY24					

<sup>\*</sup> Expected rate. Actual rate to be determined

Healthcare
Change in Employer / State Contribution Rate as of Valuation Date
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years
Resulting from Differences Between Assumed Experience and Actual Experience

	Change in Employer / State Contribution Rate During Fiscal Year									
			Healthcare							
Type of (Gain) or Loss	2017	2018	2019	2020	2021					
1. Health Claims	(2.32%)	(1.58%)	(2.51%)	(0.95%)	(0.11%)					
2. Salary Experience	N/A	N/A	N/A	N/A	N/A					
3. Investment Experience	0.56%	0.45%	0.45%	0.38%	0.00%					
4. Demographic Experience and Miscellaneous	(0.71%)	1.49%	1.60%	0.49%	(0.23%)					
5. Actual vs Expected Contributions	<u>(0.11%)</u>	0.05%	(0.02%)	<u>(0.19%)</u>	0.00%					
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	(2.58%)	0.41%	(0.48%)	(0.27%)	(0.34%)					
7. Assumptions / Method Changes	3.41%	0.24%	0.00%	0.00%	0.00%					
8. Plan Changes	0.00%	0.00%	0.00%	0.00%	(0.02%)					
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	0.83%	0.65%	(0.48%)	(0.27%)	(0.36%)					
10. Beginning Total Employer / State Contribution Rate	2.57%	3.40%	4.05%	<u>3.57%</u>	3.30%					
<ol> <li>Ending Valuation Year Employer / State Contribution Rate,</li> <li>(9) + (10)</li> </ol>	3.40%	4.05%	3.57%	3.30%	2.94%					
12. Fiscal Year Rates Adopted by ARMB										
a. Fiscal Year Employer / State Contribution Rate	3.91%	3.40%	2.98%	0.00%	2.41% *					
b. Fiscal Year for which Rate Applies	FY20	FY21	FY22	FY23	FY24					

<sup>\*</sup> Expected rate. Actual rate to be determined

Total
Change in Employer / State Contribution Rate as of Valuation Date
Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years
Resulting from Differences Between Assumed Experience and Actual Experience

	Change in Employer / State Contribution Rate During Fiscal Year									
			Total							
Type of (Gain) or Loss	2017	2018	2019	2020	2021					
1. Health Claims	(2.32%)	(1.58%)	(2.51%)	(0.95%)	(0.11%)					
2. Salary Experience	(0.34%)	(0.39%)	(0.06%)	(0.06%)	0.25%					
3. Investment Experience	1.68%	1.36%	1.38%	1.21%	(1.95%)					
4. Demographic Experience and Miscellaneous	(1.18%)	1.86%	2.35%	0.21%	(0.91%)					
5. Actual vs Expected Contributions	(0.18%)	0.02%	(0.17%)	(0.36%)	(0.03%)					
6. (Gain) or Loss During Year From Experience, (1) + (2) + (3) + (4) + (5)	(2.34%)	1.27%	0.99%	0.05%	(2.75%)					
7. Assumptions / Method Changes	3.41%	(0.08%)	0.00%	0.00%	0.00%					
8. Plan Changes	0.00%	0.00%	0.00%	0.00%	<u>(0.02%)</u>					
9. Composite (Gain) or Loss During Year, (6) + (7) + (8)	1.07%	1.19%	0.99%	0.05%	(2.77%)					
10. Beginning Total Employer / State Contribution Rate	21.73%	22.80%	23.99%	24.98%	<u>25.03%</u>					
<ol> <li>Ending Valuation Year Employer / State Contribution Rate,</li> <li>(9) + (10)</li> </ol>	22.80%	23.99%	24.98%	25.03%	22.26%					
12. Fiscal Year Rates Adopted by ARMB										
a. Fiscal Year Employer / State Contribution Rate	24.62%	24.34%	25.49%	17.90%	17.36% *					
b. Fiscal Year for which Rate Applies	FY20	FY21	FY22	FY23	FY24					

<sup>\*</sup> Expected rate. Actual rate to be determined

Section 1.7: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Valuation Date	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2003	\$ 5,835,609	\$ 3,752,285	64.3%	\$ 2,083,324
June 30, 2004	6,123,600	3,845,370	62.8%	2,278,230
June 30, 2005	6,498,556	3,958,939	60.9%	2,539,617
June 30, 2006	7,229,851	4,141,700	57.3%	3,088,151
June 30, 2007	7,189,403	4,424,399	61.5%	2,765,004
June 30, 2008	7,619,178	4,936,976	64.8%	2,682,202
June 30, 2009	7,847,514	4,472,958	57.0%	3,374,556
June 30, 2010	8,847,788	4,739,128	53.6%	4,108,660
June 30, 2011	9,128,795	4,937,937	54.1%	4,190,858
June 30, 2012	9,346,444	4,869,154	52.1%	4,477,290
June 30, 2013	9,592,107	4,974,076	51.9%	4,618,031
June 30, 2014	9,841,032	6,019,274	61.2%	3,821,758
June 30, 2015	9,729,117	8,108,923	83.3%	1,620,194
June 30, 2016	9,907,624	8,200,391	82.8%	1,707,233
June 30, 2017	10,144,618	8,313,637	82.0%	1,830,981
June 30, 2018	9,960,440	8,440,309	84.7%	1,520,131
June 30, 2019	9,906,664	8,511,493	85.9%	1,395,171
June 30, 2020	9,936,711	8,608,347	86.6%	1,328,364
June 30, 2021	9,911,490	9,178,106	92.6%	733,384

# **Section 2: Plan Assets**

Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2021	Pension	H	lealthcare		Total	Allocation Percent
Cash and Short-Term Investments						
- Cash and Cash Equivalents	\$ 72,735	\$	38,232	\$	110,967	1.1%
- Subtotal	\$ 72,735	\$	38,232	\$	110,967	1.1%
Fixed Income Investments						
- Domestic Fixed Income Pool	\$ 1,365,542	\$	758,389	\$	2,123,931	20.3%
- International Fixed Income Pool	0		0		0	0.0%
- Tactical Fixed Income Pool	0		0		0	0.0%
- High Yield Pool	0		0		0	0.0%
- Treasury Inflation Protection Pool	0		0		0	0.0%
- Emerging Debt Pool	 0		0	_	0	0.0%
- Subtotal	\$ 1,365,542	\$	758,389	\$	2,123,931	20.3%
Equity Investments						
- Domestic Equity Pool	\$ 1,847,616	\$	1,026,121	\$	2,873,737	27.4%
- International Equity Pool	1,018,255		565,514		1,583,769	15.1%
- Private Equity Pool	1,001,964		556,466		1,558,430	14.9%
- Emerging Markets Equity Pool	216,313		120,135		336,448	3.2%
- Alternative Equity Strategies	393,518		218,551		612,069	5.8%
- Subtotal	\$ 4,477,666	\$	2,486,787	\$	6,964,453	66.4%
Other Investments						
- Real Estate Pool	\$ 414,283	\$	230,449	\$	644,732	6.1%
- Other Investments Pool	414,089		229,975		644,064	6.1%
- Absolute Return Pool	0		0		0	0.0%
- Other Assets	0		318		318	0.0%
- Subtotal	\$ 828,372	\$	460,742	\$	1,289,114	12.2%
Total Cash and Investments	\$ 6,744,315	\$	3,744,150	\$	10,488,465	100.0%
Net Accrued Receivables	(12,834)		(21,119)		(33,953)	
Net Assets	\$ 6,731,481	\$	3,723,031	\$	10,454,512	

Section 2.2: Changes in Fair Value of Assets During FY21 (\$'s in 000's)

Fiscal Year 2021	Pension	Н	ealthcare	Total
1. Fair Value of Assets as of June 30, 2020	\$ 5,444,799	\$	2,953,461	\$ 8,398,260
2. Additions:				
a. Employee Contributions	\$ 33,342	\$	0	\$ 33,342
b. Employer Contributions	28,430		24,700	53,130
c. State Assistance Contributions	134,976		0	134,976
d. Interest and Dividend Income	75,824		41,567	117,391
e. Net Appreciation / Depreciation in Fair Value of Investments	1,534,132		835,912	2,370,044
f. Employer Group Waiver Plan	0		18,355	18,355
g. Other	 273		247	 520
h. Total Additions	\$ 1,806,977	\$	920,781	\$ 2,727,758
3. Deductions:				
a. Medical Benefits	\$ 0	\$	141,137	\$ 141,137
b. Retirement Benefits	499,942		0	499,942
c. Refund of Contributions	1,487		0	1,487
d. Investment Expenses	15,420		8,238	23,658
e. Administrative Expenses	3,446		1,836	 5,282
f. Total Deductions	\$ 520,295	\$	151,211	\$ 671,506
4. Fair Value of Assets as of June 30, 2021	\$ 6,731,481	\$	3,723,031	\$ 10,454,512
<ol><li>Approximate Fair Value Investment Return Rate during FY21 Net of Investment Expenses</li></ol>	30.1%		29.9%	30.1%

## Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of asset was set equal to the fair value as of June 30, 2014 and the 20% corridor was eliminated. Investment gains and losses after June 30, 2014 are recognized 20% per year over 5 years.

	Pension	Healthcare	Total
Deferral of Investment Gain / (Loss) for FY21			
a. Fair Value of Assets as of June 30, 2020	\$ 5,444,799	\$ 2,953,461	\$ 8,398,260
b. Contributions	196,748	24,700	221,448
c. Employer Group Waiver Plan	0	18,355	18,355
d. Benefit Payments	501,429	141,137	642,566
e. Administrative Expenses	3,446	1,836	5,282
f. Actual Investment Return (net of investment expenses)	1,594,809	869,488	2,464,297
g. Expected Return Rate (net of investment expenses)	7.38%	7.38%	7.38%
h. Expected Return, Weighted for Timing	394,184	214,344	608,528
i. Investment Gain / (Loss) for the Year, (f) - (h)	1,200,625	655,144	1,855,769
2. Actuarial Value as of June 30, 2021			
a. Fair Value as of June 30, 2021	\$ 6,731,481	\$ 3,723,031	\$ 10,454,512
b. Deferred Investment Gain / (Loss)	821,112	455,294	1,276,406
c. Actuarial Value as of June 30, 2021, (a) - (b)	5,910,369	3,267,737	9,178,106
3. Ratio of Actuarial Value of Assets to Fair Value of Assets	87.8%	87.8%	87.8%
<ol> <li>Approximate Actuarial Value Investment Return Rate during FY21 Net of Investment Expenses</li> </ol>	11.6%	11.7%	11.6%

The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

Pension												
Asset Gain / Fiscal Year Ending (Loss)		Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years								
June 30, 2017	\$ 236,679	\$ 189,344	\$ 47,335	\$ 0								
June 30, 2018	13,001	7,800	2,600	2,601								
June 30, 2019	(82,246)	(32,898)	(16,449)	(32,899)								
June 30, 2020	(181,816)	(36,363)	(36,363)	(109,090)								
June 30, 2021	1,200,625	0	240,125	960,500								
Total	\$ 1,186,243	\$ 127,883	\$ 237,248	\$ 821,112								

Healthcare												
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years								
June 30, 2017	\$ 126,053	\$ 100,843	\$ 25,210	\$ 0								
June 30, 2018	9,619	5,772	1,924	1,923								
June 30, 2019	(38,309)	(15,324)	(7,662)	(15,323)								
June 30, 2020	(92,367)	(18,473)	(18,473)	(55,421)								
June 30, 2021	655,144	0	131,029	524,115								
Total	\$ 660,140	\$ 72,818	\$ 132,028	\$ 455,294								

Total												
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years								
June 30, 2017	\$ 362,732	\$ 290,187	\$ 72,545	\$ 0								
June 30, 2018	22,620	13,572	4,524	4,524								
June 30, 2019	(120,555)	(48,222)	(24,111)	(48,222)								
June 30, 2020	(274,183)	(54,836)	(54,836)	(164,511)								
June 30, 2021	1,855,769	0	371,154	1,484,615								
Total	\$ 1,846,383	\$ 200,701	\$ 369,276	\$ 1,276,406								

Section 2.4: Historical Asset Rates of Return

	Actual	rial Value	Fair Value			
Year Ending	Annual	Cumulative*	Annual	Cumulative*		
June 30, 2005	9.1%	9.1%	8.5%	8.5%		
June 30, 2006	9.6%	9.3%	11.4%	9.9%		
June 30, 2007	11.9%	10.2%	18.5%	12.7%		
June 30, 2008	10.2%	10.2%	(3.0%)	8.6%		
June 30, 2009	(7.9%)	6.3%	(21.0%)	1.9%		
June 30, 2010	8.1%	6.6%	10.6%	3.3%		
June 30, 2011	6.9%	6.6%	20.5%	5.6%		
June 30, 2012	0.7%	5.9%	0.2%	4.9%		
June 30, 2013	3.7%	5.6%	12.2%	5.7%		
June 30, 2014	22.7%	7.2%	18.2%	6.9%		
June 30, 2015	7.2%	7.2%	3.2%	6.5%		
June 30, 2016	5.1%	7.1%	(0.7%)	5.9%		
June 30, 2017	5.6%	6.9%	12.9%	6.4%		
June 30, 2018	6.2%	6.9%	8.2%	6.6%		
June 30, 2019	5.5%	6.8%	5.9%	6.5%		
June 30, 2020	5.8%	6.7%	4.1%	6.4%		
June 30, 2021	11.6%	7.0%	30.1%	7.6%		

<sup>\*</sup> Cumulative since fiscal year ending June 30, 2005

# **Section 3: Projections**

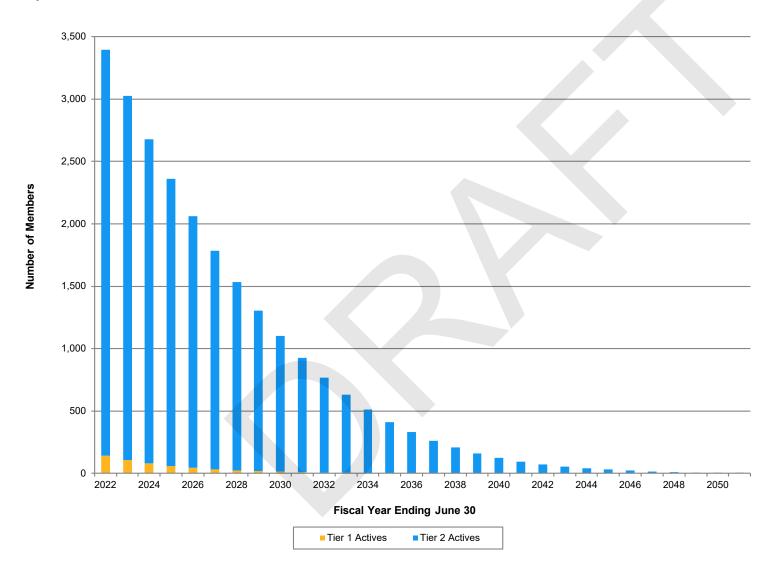
## Section 3.1: Projection Assumptions and Methods

## **Key Assumptions**

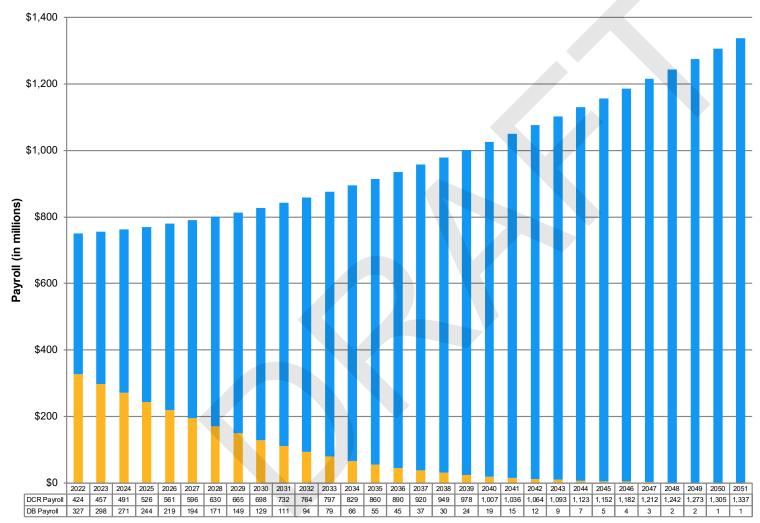
- 7.38% investment return (net of investment expenses) on the Fair Value of Assets in all future years.
- The Actuarial Value of Assets was re-initialized to Fair Value as of June 30, 2014. The Actuarial Value of Assets after June 30, 2014 reflects the deferred gains and losses generated by the smoothing method. The current deferred amount is recognized in the first four years of the projections.
- Actuarial assumptions and methods as described in Section 5. No actuarial gains/losses are assumed after June 30, 2021.
- The actuarially calculated contribution rate using a two-year roll-forward approach is adopted each year.
- Projections assume a 0% increase in the total active member population. All new members are expected to enter the DCR plan.
- Contribution rates are determined as a percent of total DB and DCR payroll.
- The DCR contribution rate determined as of June 30, 2021 is assumed to remain constant in all future years.
- The active rehire assumption shown in Section 5 is assumed to grade to zero on a uniform basis over 20 years.
- The Normal Cost is increased by the administrative expenses shown in Section 5. For future years, the percent increase is assumed to remain constant.
- In Section 3.6B, we assumed all remaining pension unfunded liability layered amortization amounts would be zero after the pension trust is projected to reach a funded status of 100%.

# Section 3.2: Membership Projection

## **Projected Active Member Count**



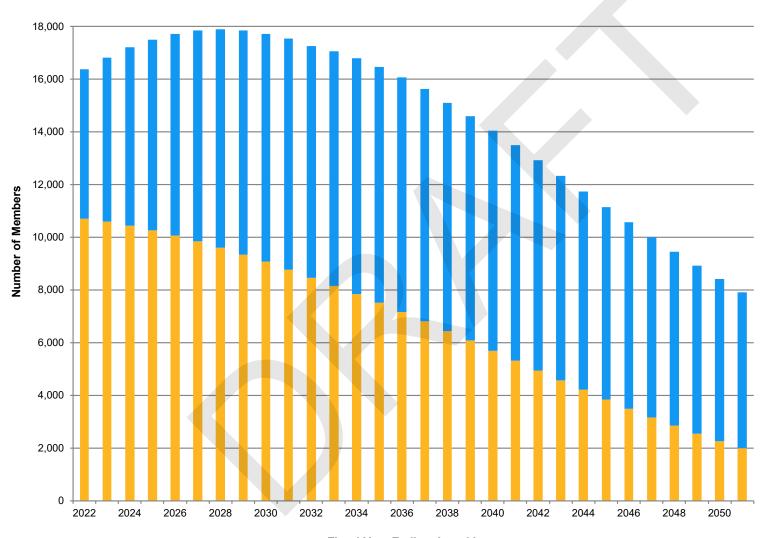
## **Projected DB and DCR Payroll**



Fiscal Year Ending June 30

■ DB Payroll ■ DCR Payroll

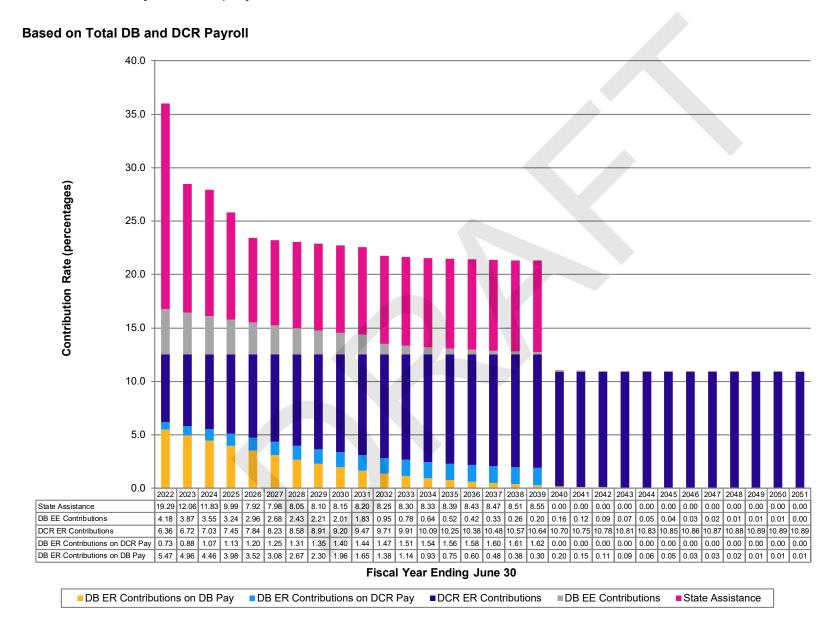
## **Projected Inactive Member Count**



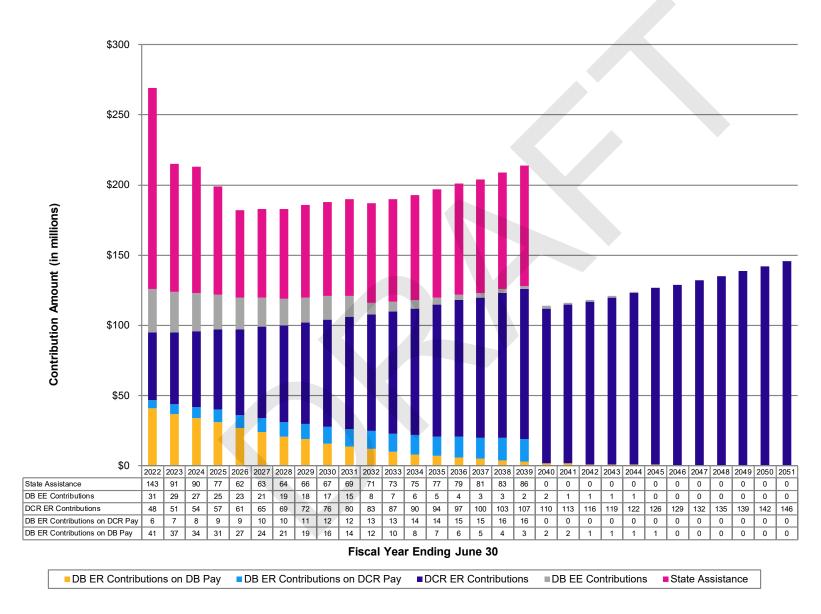
Fiscal Year Ending June 30

■ Tier 1 Inactives ■ Tier 2 Inactives

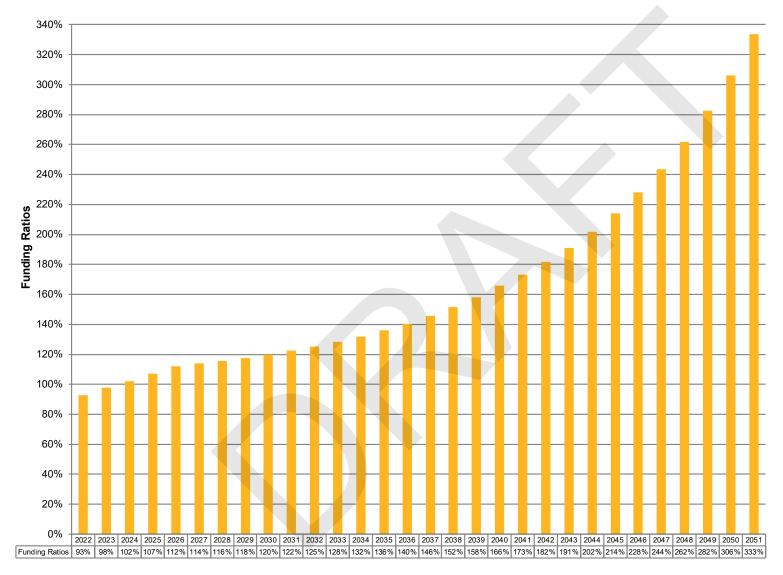
Section 3.3: Projected Employer/State Contribution Rates



Section 3.4: Projected Employer/State Contribution Amounts



Section 3.5: Projection of Funded Ratios



Fiscal Year Ending June 30

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's)

2022 \$ 2023	9,791,279 10,338,873	Accrued Liability  \$ 9,911,490 10,028,893	Funding Ratio	Unfunded Liability / (Surplus)	Total Salaries		al Contrib.	Rates			DB Contr	ibutions			Deferred
2022 \$ 2023	9,178,106 9,791,279 10,338,873	<b>Liability</b> \$ 9,911,490	Ratio					rial Contrib. Rates DB Contributions				Asset			
2023	9,791,279 10,338,873	+ -,- ,	92.6%			DB	DCR	Total	Empl	oyer	State Assistance	Employee	Total	Benefit Payments	Gain / (Loss)
	10,338,873	10 028 803	32.070	\$ 733,384	\$ 750,334	25.49%	6.36%	31.85%	\$ 4	6,521	\$ 142,665	\$ 31,383	\$ 220,569	\$ 658,544	\$ 979,677
2024 1		10,020,093	97.6%	237,614	755,203	17.90%	6.72%	24.62%	4	4,104	91,029	29,220	164,353	682,272	687,471
		10,123,941	102.1%	(214,932)	762,084	17.36%	7.03%	24.39%	4	2,143	90,155	27,025	159,323	706,663	371,154
2025 1	10,899,272	10,193,784	106.9%	(705,488)	770,330	15.10%	7.45%	22.55%	3	9,364	76,956	24,990	141,310	730,156	0
2026 1	11,489,368	10,240,200	112.2%	(1,249,168)	779,629	12.64%	7.84%	20.48%	3	6,799	61,747	23,100	121,646	753,067	0
2027 1	11,680,120	10,261,023	113.8%	(1,419,097)	789,757	12.31%	8.23%	20.54%	3	4,197	63,023	21,189	118,409	774,027	0
2028 1	11,860,260	10,256,329	115.6%	(1,603,931)	801,009	12.03%	8.58%	20.61%	3	1,880	64,481	19,496	115,857	795,147	0
2029 1	12,029,532	10,225,194	117.6%	(1,804,338)	813,553	11.75%	8.91%	20.66%	2	9,695	65,898	17,944	113,537	815,453	0
2030 1	12,188,201	10,166,564	119.9%	(2,021,637)	827,298	11.51%	9.20%	20.71%	2	7,797	67,425	16,615	111,837	833,857	0
2031 1	12,338,080	10,080,920	122.4%	(2,257,160)	842,250	11.29%	9.47%	20.76%	2	6,025	69,065	15,430	110,520	850,139	0
2032 1	12,481,100	9,969,584	125.2%	(2,511,516)	858,486	11.10%	9.71%	20.81%	2	4,466	70,825	8,156	103,447	858,425	0
2033 1	12,619,080	9,832,428	128.3%	(2,786,652)	876,187	10.95%	9.91%	20.86%	2	3,219	72,724	6,834	102,777	870,267	0
2034 1	12,754,565	9,669,875	131.9%	(3,084,690)	894,739	10.80%	10.09%	20.89%	2	2,100	74,532	5,726	102,358	878,203	0
2035 1	12,891,657	9,484,401	135.9%	(3,407,256)	914,255	10.70%	10.25%	20.95%	2	1,119	76,706	4,754	102,579	882,220	0
2036 1	13,035,192	9,278,669	140.5%	(3,756,523)	934,724	10.61%	10.38%	20.99%	2	0,377	78,797	3,926	103,100	883,293	0
2037 1	13,188,986	9,054,611	145.7%	(4,134,375)	956,215	10.55%	10.48%	21.03%	1	9,889	80,991	3,156	104,036	881,551	0
2038 1	13,357,129	8,814,138	151.5%	(4,542,991)	978,629	10.50%	10.57%	21.07%	1	9,475	83,281	2,544	105,300	876,734	0
2039 1	13,544,196	8,559,463	158.2%	(4,984,733)	1,001,616	10.47%	10.64%	21.11%	1	9,231	85,638	2,003	106,872	870,111	0
2040 1	13,753,765	8,291,660	165.9%	(5,462,105)	1,025,544	0.20%	10.70%	10.90%		2,051	0	1,641	3,692	861,473	0
2041 1	13,877,722	8,012,059	173.2%	(5,865,663)	1,050,331	0.15%	10.75%	10.90%		1,575	0	1,260	2,835	848,623	0
2042 1	14,023,350	7,724,346	181.5%	(6,299,004)	1,075,968	0.11%	10.78%	10.89%		1,183	0	968	2,151	832,948	0
2043 1	14,195,351	7,431,010	191.0%	(6,764,341)	1,102,329	0.09%	10.81%	10.90%		992	0	772	1,764	813,044	0
	14,400,354	7,136,152	201.8%	(7,264,202)	1,129,431	0.06%	10.83%	10.89%		678	0	565	1,243	791,506	0
2045 1	14,642,346	6,841,474	214.0%	(7,800,872)	1,157,134	0.05%	10.85%	10.90%		578	0	463	1,041	767,682	0
2046 1	14,926,751	6,549,448	227.9%	(8,377,303)	1,185,529	0.03%	10.86%	10.89%		356	0	356	712	744,305	0
2047 1	15,256,103	6,259,887	243.7%	(8,996,216)	1,214,554	0.03%	10.87%	10.90%		364	0	243	607	720,850	0
2048 1	15,634,029	5,973,113	261.7%	(9,660,916)	1,244,336	0.02%	10.88%	10.90%		248	0	124	372	698,677	0
2049 1	16,062,648	5,688,055	282.4%	(10,374,593)	1,274,685	0.01%	10.89%	10.90%		127	0	127	254	676,267	0
	16,546,068	5,405,124	306.1%	(11,140,944)	1,305,812	0.01%	10.89%	10.90%		131	0	131	262	654,115	0
	17,088,195	5,124,249	333.5%	(11,963,946)	1,337,788	0.01%	10.89%	10.90%		134	0	0	134	631,192	0
	•			,										•	
								Total	¢ 52	6 040	\$ 1,415,938	¢ 270 144	\$ 2,222,897		

Pension unfunded liability layered amortization amounts are maintained after the pension trust is projected to be 100% funded.

Section 3.6A: Table of Projected Actuarial Results (\$'s in 000's) (continued)

	Valuation Amounts on July 1 (Beginning of FY)											
Fiscal		Funding Ratio		Unfunded Liability / (Surplus)								
Year End	Pension	Healthcare	Total	Pension	Healthcare	Total						
2022	79.1%	133.9%	92.6%	\$ 1,561,518	\$ (828,134)	\$ 733,384						
2023	83.2%	141.1%	97.6%	1,266,857	(1,029,243)	237,614						
2024	86.8%	147.4%	102.1%	999.240	(1,214,172)	(214,932)						
2025	90.3%	155.1%	106.9%	733,329	(1,438,817)	(705,488)						
2026	94.2%	163.5%	112.2%	437,124	(1,686,292)	(1,249,168)						
2027	94.8%	167.2%	113.8%	392,379	(1,811,476)	(1,419,097)						
2028	95.5%	171.2%	115.6%	342,345	(1,946,276)	(1,603,931)						
2029	96.2%	175.8%	117.6%	286,499	(2,090,837)	(1,804,338)						
2030	97.0%	180.9%	119.9%	224,495	(2,246,132)	(2,021,637)						
2031	97.9%	186.6%	122.4%	155,794	(2,412,954)	(2,257,160)						
2032	98.9%	192.9%	125.2%	79,928	(2,591,444)	(2,511,516)						
2033	100.1%	200.1%	128.3%	(3,860)	(2,782,792)	(2,786,652)						
2034	101.4%	208.2%	131.9%	(96,549)	(2,988,141)	(3,084,690)						
2035	102.9%	217.3%	135.9%	(198,734)	(3,208,522)	(3,407,256)						
2036	104.7%	227.5%	140.5%	(311,256)	(3,445,267)	(3,756,523)						
2037	106.8%	239.0%	145.7%	(434,961)	(3,699,414)	(4,134,375)						
2038	109.2%	251.9%	151.5%	(570,605)	(3,972,386)	(4,542,991)						
2039	112.0%	266.4%	158.2%	(719,254)	(4,265,479)	(4,984,733)						
2040	115.2%	282.9%	165.9%	(881,936)	(4,580,169)	(5,462,105)						
2041	117.0%	301.5%	173.2%	(947,493)	(4,918,170)	(5,865,663)						
2042	119.0%	322.4%	181.5%	(1,017,888)	(5,281,116)	(6,299,004)						
2043	121.3%	346.1%	191.0%	(1,093,557)	(5,670,784)	(6,764,341)						
2044	124.0%	372.4%	201.8%	(1,174,895)	(6,089,307)	(7,264,202)						
2045	127.0%	401.6%	214.0%	(1,262,219)	(6,538,653)	(7,800,872)						
2046	130.5%	434.0%	227.9%	(1,356,129)	(7,021,174)	(8,377,303)						
2047	134.5%	470.0%	243.7%	(1,456,929)	(7,539,287)	(8,996,216)						
2048	139.1%	510.1%	261.7%	(1,565,199)	(8,095,717)	(9,660,916)						
2049	144.5%	555.4%	282.4%	(1,681,447)	(8,693,146)	(10,374,593)						
2050	150.7%	606.6%	306.1%	(1,806,230)	(9,334,714)	(11,140,944)						
2051	157.9%	665.0%	333.5%	(1,940,279)	(10,023,667)	(11,963,946)						

Pension unfunded liability layered amortization amounts are maintained after the pension trust is projected to be 100% funded.

Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's)

	Valuation A	Amounts on Ju	ıly 1 (Begin	y 1 (Beginning of FY) Cash Flow Ar				nounts during Following 12 Months							
Fiscal				Unfunded		Actuari	al Contrib.	Rates			DB Cont	ributions			Deferred Asset
Year End	Actuarial Assets	Accrued Liability	Funding Ratio	Liability / (Surplus)	Total Salaries	DB	DCR	Total	Er	nployer	State Assistance	Employee	Total	Benefit Payments	Gain / (Loss)
2022	\$ 9,178,106	\$ 9,911,490	92.6%	\$ 733,384	\$ 750,334	25.49%	6.36%	31.85%	\$	46,521	\$ 142,665	\$ 31,383	\$ 220,569	\$ 658,544	\$ 979,677
2023	9,791,279	10,028,893	97.6%	237,614	755,203	17.90%	6.72%	24.62%		44,104	91,029	29,220	164,353	682,272	687,471
2024	10,338,873	10,123,941	102.1%	(214,932)	762,084	17.36%	7.03%	24.39%		42,143	90,155	27,025	159,323	706,663	371,154
2025	10,899,272	10,193,784	106.9%	(705,488)	770,330	15.10%	7.45%	22.55%		39,364	76,956	24,990	141,310	730,156	0
2026	11,489,368	10,240,200	112.2%	(1,249,168)	779,629	12.64%	7.84%	20.48%		36,799	61,747	23,100	121,646	753,067	0
2027	11,680,120	10,261,023	113.8%	(1,419,097)	789,757	12.31%	8.23%	20.54%		34,197	63,023	21,189	118,409	774,027	0
2028	11,860,260	10,256,329	115.6%	(1,603,931)	801,009	12.03%	8.58%	20.61%		31,880	64,481	19,496	115,857	795,147	0
2029	12,029,532	10,225,194	117.6%	(1,804,338)	813,553	11.75%	8.91%	20.66%		29,695	65,898	17,944	113,537	815,453	0
2030	12,188,201	10,166,564	119.9%	(2,021,637)	827,298	11.51%	9.20%	20.71%		27,797	67,425	16,615	111,837	833,857	0
2031	12,338,080	10,080,920	122.4%	(2,257,160)	842,250	11.29%	9.47%	20.76%		26,025	69,065	15,430	110,520	850,139	0
2032	12,481,100	9,969,584	125.2%	(2,511,516)	858,486	11.10%	9.71%	20.81%		24,466	70,825	8,156	103,447	858,425	0
2033	12,619,080	9,832,428	128.3%	(2,786,652)	876,187	1.05%	9.91%	10.96%		9,200	0	6,834	16,034	870,267	0
2034	12,661,947	9,669,875	130.9%	(2,992,072)	894,739	0.84%	10.09%	10.93%		7,516	0	5,726	13,242	878,203	0
2035	12,697,059	9,484,401	133.9%	(3,212,658)	914,255	0.68%	10.25%	10.93%		6,217	0	4,754	10,971	882,220	0
2036	12,728,424	9,278,669	137.2%	(3,449,755)	934,724	0.53%	10.38%	10.91%		4,954	0	3,926	8,880	883,293	0
2037	12,758,984	9,054,611	140.9%	(3,704,373)	956,215	0.43%	10.48%	10.91%		4,112	0	3,156	7,268	881,551	0
2038	12,792,076	8,814,138	145.1%	(3,977,938)	978,629	0.33%	10.57%	10.90%		3,229	0	2,544	5,773	876,734	0
2039	12,831,180	8,559,463	149.9%	(4,271,717)	1,001,616	0.26%	10.64%	10.90%		2,605	0	2,003	4,608	870,111	0
2040	12,878,942	8,291,660	155.3%	(4,587,282)	1,025,544	0.20%	10.70%	10.90%		2,051	0	1,641	3,692	861,473	0
2041	12,938,337	8,012,059	161.5%	(4,926,278)	1,050,331	0.15%	10.75%	10.90%		1,575	0	1,260	2,835	848,623	0
2042	13,014,639	7,724,346	168.5%	(5,290,293)	1,075,968	0.11%	10.78%	10.89%		1,183	0	968	2,151	832,948	0
2043	13,112,197	7,431,010	176.5%	(5,681,187)	1,102,329	0.09%	10.81%	10.90%		992	0	772	1,764	813,044	0
2044	13,237,264	7,136,152	185.5%	(6,101,112)	1,129,431	0.06%	10.83%	10.89%		678	0	565	1,243	791,506	0
2045	13,393,420	6,841,474	195.8%	(6,551,946)	1,157,134	0.05%	10.85%	10.90%		578	0	463	1,041	767,682	0
2046	13,585,654	6,549,448	207.4%	(7,036,206)	1,185,529	0.03%	10.86%	10.89%		356	0	356	712	744,305	0
2047	13,816,033	6,259,887	220.7%	(7,556,146)	1,214,554	0.03%	10.87%	10.90%		364	0	243	607	720,850	0
2048	14,087,681	5,973,113	235.9%	(8,114,568)	1,244,336	0.02%	10.88%	10.90%		248	0	124	372	698,677	0
2049	14,402,180	5,688,055	253.2%	(8,714,125)	1,274,685	0.01%	10.89%	10.90%		127	0	127	254	676,267	0
2050	14,763,057	5,405,124	273.1%	(9,357,933)	1,305,812	0.01%	10.89%	10.90%		131	0	131	262	654,115	0
2051	15,173,598	5,124,249	296.1%	(10,049,349)	1,337,788	0.01%	10.89%	10.90%		134	0	0	134	631,192	0
								Total	\$ _	429,241	\$ 863,269	\$ 270 141	\$ 1,562,651		
								rotai	Ψ	727,241	₩ 005,209	Ψ £10,141	ψ 1,302,03 I		

Pension unfunded liability layered amortization amounts are reduced to zero when the pension trust is projected to be 100% funded. The healthcare unfunded liability amortization amounts would also be reduced to zero since the healthcare trust is currently more than 100% funded.

Section 3.6B: Table of Projected Actuarial Results (\$'s in 000's) (continued)

	Valuation Amounts on July 1 (Beginning of FY)											
Fiscal		Funding Ratio		Unfunded Liability / (Surplus)								
Year End	Pension	Healthcare	Total	Pension	Healthcare	Total						
2022	79.1%	133.9%	92.6%	\$ 1,561,518	\$ (828,134)	\$ 733,384						
2023	83.2%	141.1%	97.6%	1,266,857	(1,029,243)	237,614						
2024	86.8%	147.4%	102.1%	999.240	(1,214,172)	(214,932)						
2025	90.3%	155.1%	106.9%	733,329	(1,438,817)	(705,488)						
2026	94.2%	163.5%	112.2%	437,124	(1,686,292)	(1,249,168)						
2027	94.8%	167.2%	113.8%	392,379	(1,811,476)	(1,419,097)						
2028	95.5%	171.2%	115.6%	342,345	(1,946,276)	(1,603,931)						
2029	96.2%	175.8%	117.6%	286,499	(2,090,837)	(1,804,338)						
2030	97.0%	180.9%	119.9%	224,495	(2,246,132)	(2,021,637)						
2031	97.9%	186.6%	122.4%	155,794	(2,412,954)	(2,257,160)						
2032	98.9%	192.9%	125.2%	79,928	(2,591,444)	(2,511,516)						
2033	100.1%	200.1%	128.3%	(3,860)	(2,782,792)	(2,786,652)						
2034	100.1%	208.2%	130.9%	(3,931)	(2,988,141)	(2,992,072)						
2035	100.1%	217.3%	133.9%	(4,136)	(3,208,522)	(3,212,658)						
2036	100.1%	227.5%	137.2%	(4,488)	(3,445,267)	(3,449,755)						
2037	100.1%	239.0%	140.9%	(4,959)	(3,699,414)	(3,704,373)						
2038	100.1%	251.9%	145.1%	(5,552)	(3,972,386)	(3,977,938)						
2039	100.1%	266.4%	149.9%	(6,238)	(4,265,479)	(4,271,717)						
2040	100.1%	282.9%	155.3%	(7,113)	(4,580,169)	(4,587,282)						
2041	100.1%	301.5%	161.5%	(8,108)	(4,918,170)	(4,926,278)						
2042	100.2%	322.4%	168.5%	(9,177)	(5,281,116)	(5,290,293)						
2043	100.2%	346.1%	176.5%	(10,403)	(5,670,784)	(5,681,187)						
2044	100.2%	372.4%	185.5%	(11,805)	(6,089,307)	(6,101,112)						
2045	100.3%	401.6%	195.8%	(13,293)	(6,538,653)	(6,551,946)						
2046	100.3%	434.0%	207.4%	(15,032)	(7,021,174)	(7,036,206)						
2047	100.4%	470.0%	220.7%	(16,859)	(7,539,287)	(7,556,146)						
2048	100.5%	510.1%	235.9%	(18,851)	(8,095,717)	(8,114,568)						
2049	100.6%	555.4%	253.2%	(20,979)	(8,693,146)	(8,714,125)						
2050	100.7%	606.6%	273.1%	(23,219)	(9,334,714)	(9,357,933)						
2051	100.8%	665.0%	296.1%	(25,682)	(10,023,667)	(10,049,349)						

Pension unfunded liability layered amortization amounts are reduced to zero when the pension trust is projected to be 100% funded. The healthcare unfunded liability amortization amounts would also be reduced to zero since the healthcare trust is currently more than 100% funded.

Section 3.7: Projected Pension Benefit Recipients and Amounts (\$'s in 000's)

	Pension			Per	nsion
Fiscal Year End	Recipient Counts	Benefit Amounts	Fiscal Year End	Recipient Counts	Benefit Amounts
2022	13,972	\$ 523,901	2061	3,322	\$ 247,589
2023	14,475	541,571	2062	3,032	230,176
2024	14,931	558,743	2063	2,757	213,153
2025	15,322	574,804	2064	2,498	196,552
2026	15,654	589,941	2065	2,253	180,409
2027	15,927	603,906	2066	2,023	164,764
2028	16,120	616,957	2067	1,808	149,662
2029	16,245	628,371	2068	1,607	135,141
2030	16,289	638,195	2069	1,419	121,258
2031	16,267	646,049	2070	1,246	108,058
2032	16,156	646,045	2071	1,085	95,589
2033	15,986	649,844	2072	938	83,897
2034	15,736	651,554	2073	805	73,022
2035	15,417	651,076	2074	684	62,995
2036	15,036	648,676	2075	577	53,829
2037	14,618	644,278	2076	481	45,531
2038	14,136	638,247	2077	397	38,093
2039	13,640	630,181	2078	324	31,501
2040	13,127	620,418	2079	261	25,726
2041	12,587	609,059	2080	208	20,732
2042	12,032	596,090	2081	164	16,473
2043	11,460	581,732	2082	128	12,898
2044	10,885	566,218	2083	97	9,943
2045	10,317	549,623	2084	74	7,541
2046	9,759	532,176	2085	54	5,622
2047	9,212	514,031	2086	39	4,118
2048	8,685	495,291	2087	28	2,963
2049	8,174	476,108	2088	20	2,092
2050	7,678	456,645	2089	14	1,450
2051	7,195	437,031	2090	10	987
2052	6,728	417,362	2091	7	659
2053	6,277	397,718	2092	4	434
2054	5,844	378,168	2093	3	281
2055	5,429	358,769	2094	2	180
2056	5,032	339,565	2095	2	114
2057	4,655	320,596	2096	1	73
2058	4,295	301,889	2097	1	45
2059	3,953	283,470	2098	0	0
2060	3,629	265,363	2099	0	0

Counts include retirees, disabilitants, and beneficiaries.

## **Section 4: Member Data**

Section 4.1: Summary of Members Included

As of June 30		2017		2018		2019		2020	2021
Active Members									
1. Number		4,772		4,418		4,044		3,789	3,396 <sup>1</sup>
2. Average Age		50.86		51.13		51.48		51.92	52.14
3. Average Credited Service		18.12		18.62		19.21		19.76	20.31
4. Average Entry Age		32.74		32.51		32.27		32.16	31.83
5. Average Annual Earnings	\$	86,327	\$	87,374	\$	88,879	\$	90,564	\$ 94,143
6. Number Vested		4,772		4,418		4,044		3,789	3,396
7. Percent Who Are Vested		100.0%		100.0%		100.0%		100.0%	100.0%
								,	
Retirees, Disabilitants, and Beneficia	ries								
1. Number		12,983		13,277		13,491		13,689	13,972
2. Average Age		70.36		70.78		71.30		71.85	72.26
3. Average Years Since Retirement		14.13		14.40		14.74		15.06	15.24
4. Average Monthly Pension Benefit									
a. Base	\$	2,228	\$	2,273	\$	2,303	\$	2,330	\$ 2,363
b. COLA <sup>2</sup>		128		128		126		126	125
c. PRPA <sup>2</sup>		506		488		518		519	491
d. Adjustment		0		0		0		0	(1)
e. Sick		62		65		67		68	70
f. Total	\$	2,924	\$	2,954	\$	3,014	\$	3,043	\$ 3,048
Vested Terminations (vested at term	inatio	on, not ref	unde	d contribu	tions	, or comn	nence	d benefit)	
1. Number		876		797		812		764	727
2. Average Age		50.82		51.01		51.71		52.37	52.68
3. Average Monthly Pension Benefit	\$	1,441	\$	1,350	\$	1,534	\$	1,579	\$ 1,635
Non-Vested Terminations (not veste	d at t	erminatio	n, not	refunded	conti	ributions)			
1. Number		1,994		1,900		1,810		1,744	1,679
2. Average Account Balance	\$	20,290	\$	20,872	\$	21,612	\$	22,591	\$ 23,388
<b>Total Number of Members</b>		20,625		20,392		20,157		19,986	19,774

<sup>&</sup>lt;sup>1</sup> Includes 1,060 male active members and 2,336 female active members.

<sup>&</sup>lt;sup>2</sup> Calculated by taking the average of the data field, as provided by the State of Alaska, for all participants in the group.

## Summary of Members Included

DB										
As of June 30, 2021		Tier 1		Tier 2		Total	DC	R Tier 3	Gr	and Total
Active Members										
1. Number		142		3,254		3,396		5,521		8,917
2. Average Age		63.37		51.65		52.14		41.90		45.80
3. Average Credited Service		30.23		19.88		20.31		6.34		11.66
4. Average Entry Age		33.14		31.77		31.83		35.56		34.14
5. Annual Earnings										
a. Total	\$	14,388,684	\$ 30	5,322,636	\$ 31	9,711,320	\$ 408	3,804,718	\$ 72	28,516,038
b. Average	\$	101,329	\$	93,830	\$	94,143	\$	74,045	\$	81,700

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

As of June 30, 2021	Tier 1	Tier 2	Total
Retirees, Disabilitants, and Beneficiaries			
1. Number	10,454	3,518	13,972
2. Average Age	74.32	66.14	72.26
3. Average Years Since Retirement	18.30	6.14	15.24
Average Monthly Pension Benefit			
a. Base	\$ 2,375	\$ 2,329	\$ 2,363
b. COLA	148	57	125
c. PRPA	630	77	491
d. Adjustment	(1)	(1)	(1)
e. Sick	69	71	70
f. Total	\$ 3,221	\$ 2,533	\$ 3,048

## Summary of Members Included

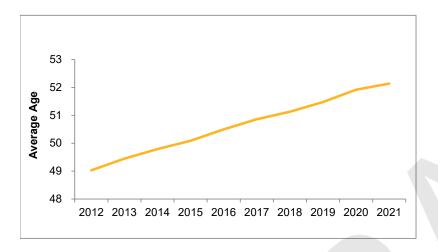
		Inactive Members						
As of June 30, 2021	Active Members	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members		
Retiree Medical Participants								
1. Retiree Coverage Only	3,366	7,679	0	0	369	8,048		
2. Retiree + Spouse	0	3,935	3,935	0	602	8,472		
3. Retiree + Children / Dependents	0	193	0	179	0	372		
4. Family	0	331	331	482	0	1,144		
5. Total	3,366	12,138	4,266	661	971	18,036		

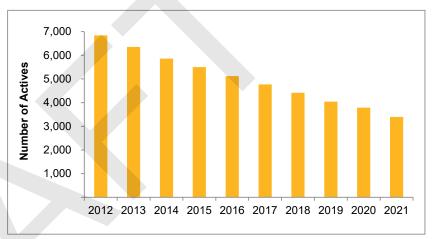
As of June 30, 2021	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members
Retiree Medical Participants					
1. Pre-Medicare	2,243	1,274	661	954	5,132
2. Medicare Part A & B	9,685	2,960	0	17	12,662
3. Medicare Part B Only	210	32	0	0	242
4. Total	12,138	4,266	661	971	18,036

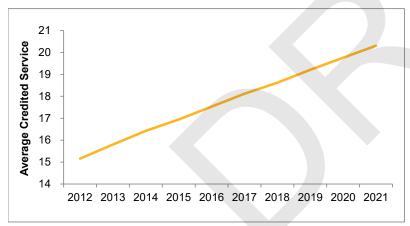
As of June 30, 2021	Retirees
Summary of Retiree Medical Data Received	
Retiree records on pension data	13,972
2. Remove duplicates on pension data	(528)
3. Valued in a different retiree healthcare plan <sup>1</sup>	(837)
4. Records without medical coverage	(506)
5. Medical only retirees	37
6. Total	12,138

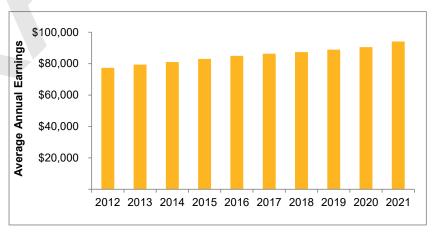
<sup>1</sup> Each member's retiree medical benefits are valued in the plan indicated in the data from Aetna

## Summary of Members Included - Active Members at June 30









Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 4.2: Age and Service Distribution of Active Members

### **Annual Earnings by Age**

#### Total **Average** Annual **Annual** Earnings Age Number **Earnings** 0 - 19 0 \$ 0 \$ 0 20 - 24 0 0 0 25 - 29 0 0 0 30 - 34 0 0 0 4,432,577 35 - 39 53 83,634 40 - 44 530 47,463,436 89,554 45 - 49 858 80,163,262 93,430 50 - 54 902 86,221,152 95,589 55 - 59 582 55,038,876 94,569 60 - 64 295 28,816,905 97,684 65 - 69 11,205,958 100,955 111 70 - 74 48 96,184 4,616,849 75+ 17 1,752,305 103,077

\$319,711,320

# Annual Earnings by Credited Service

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	0	\$ 0	\$ 0
1	3	158,220	52,740
2	1	44,803	44,803
3	7	484,633	69,233
4	12	801,689	66,807
0 - 4	23	\$ 1,489,345	\$ 64,754
5 - 9	89	6,523,824	73,301
10 - 14	252	21,173,526	84,022
15 - 19	1,262	116,203,267	92,079
20 - 24	1,208	116,732,875	96,633
25 - 29	397	40,101,280	101,011
30 - 34	129	13,459,854	104,340
35 - 39	24	2,701,868	112,578
40+	12	1,325,481	110,457
Total	3,396	\$319,711,320	\$ 94,143

Years of Credited Service by Age

3,396

Total

	Years of Service											
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total		
0 - 19	0	0	0	0	0	0	0	0	0	0		
20 - 24	0	0	0	0	0	0	0	0	0	0		
25 - 29	0	0	0	0	0	0	0	0	0	0		
30 - 34	0	0	0	0	0	0	0	0	0	0		
35 - 39	0	3	13	36	1	0	0	0	0	53		
40 - 44	5	30	83	349	63	0	0	0	0	530		
45 - 49	1	25	69	346	381	36	0	0	0	858		
50 - 54	11	18	46	265	405	141	16	0	0	902		
55 - 59	2	9	20	149	204	136	58	4	0	582		
60 - 64	3	2	15	72	105	61	29	6	2	295		
65 - 69	0	2	4	29	33	13	20	9	1	111		
70 - 74	1	0	1	10	13	8	5	4	6	48		
75+	0	0	1	6	3	2	1	1	3	17		
Total	23	89	252	1.262	1.208	397	129	24	12	3.396		

94,143

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

## Section 4.3: Member Data Reconciliation

## Pension

			In	active Membe	ers		
	Active Members	Due a Refund	Deferred Benefits	Retired Members	Disabled Members	Bene- ficiaries	Total
As of June 30, 2020	3,789	1,744	764	12,267	20	1,402	19,986
Vested Terminations	(116)	(3)	119	0	0	0	0
Non-Vested Terminations	(3)	3	0	0	0	0	0
Refund of Contributions	(1)	(41)	(3)	0	0	0	(45)
Disability Retirements	(1)	0	0	0	1	0	0
Age Retirements	(326)	(7)	(113)	447	(1)	0	0
Deaths With Beneficiary	(1)	0	(2)	(127)	0	130	0
Deaths Without Beneficiary	(2)	(4)	(2)	(124)	0	(46)	(178)
Data Corrections	0	(1)	1	0	0	(8)	(8)
Transfers In/Out	0	0	0	0	0	0	0
Rehires	57	(16)	(37)	(4)	0	0	0
Pick Ups*	0	4	0	0	0	15	19
Net Change	(393)	(65)	(37)	192	0	91	(212)
As of June 30, 2021	3,396	1,679	727	12,459	20	1,493	19,774

<sup>\*</sup> Pickup beneficiaries are primarily new DROs.

## Healthcare

		Inactive Members						
	Active Members	Retirees	Covered Spouses	Covered Children / Dependents	Deferred	Total Inactive Members		
As of June 30, 2020	3,746	12,019	4,220	669	952	17,860		
Vested Terminations	(87)	0	0	0	87	87		
Non-Vested Terminations	(2)	0	0	0	0	0		
Refund of Contributions	(1)	0	0	0	(3)	(3)		
Disability Retirements	(1)	1	0	0	0	1		
Age Retirements	(257)	257	131	53	0	441		
Deferred Retirements	0	51	28	10	(51)	38		
Retired without Medical Coverage	(82)	0	0	0	82	82		
Deceased	(3)	(259)	(28)	(3)	(8)	(298)		
New Beneficiaries	0	40	(40)	0	0	0		
Added Retiree Medical Coverage	0	40	13	1	(40)	14		
Added Dependent Coverage	0	0	41	27	0	68		
Dropped Retiree Medical Coverage	0	(6)	(1)	(1)	6	(2)		
Dropped Dependent Coverage	0	0	(97)	(94)	0	(191)		
Rehires	55	(3)	(1)	(1)	(52)	(57)		
Transfers In/Out	(2)	(2)	0	0	(2)	(4)		
Net Change	(380)	119	46	(8)	19	176		
As of June 30, 2021	3,366	12,138	4,266	661	971	18,036		

Section 4.4: Schedule of Active Member Data

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2021	3,396	\$ 319,711	\$ 94,143	4.0%	56
June 30, 2020	3,789	343,146	90,564	1.9%	56
June 30, 2019	4,044	359,426	88,879	1.7%	56
June 30, 2018	4,418	386,016	87,373	1.2%	56
June 30, 2017	4,772	411,951	86,327	1.6%	57
June 30, 2016	5,123	435,222	84,955	2.4%	57
June 30, 2015	5,502	456,636	82,995	2.4%	58
June 30, 2014	5,861	474,873	81,023	2.1%	58
June 30, 2013	6,352	504,260	79,386	2.6%	58
June 30, 2012	6,845	529,468	77,351	3.6%	58

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 4.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)
a) DRB actual reported salaries FY21 in employer list	\$ 806,609
b) DRB actual reported salaries FY21 in valuation data	719,382
c) Annualized valuation data	728,516
d) Valuation payroll as of June 30, 2021	756,805
e) Rate payroll for FY22	750,334
f) Rate payroll for FY24	762,084

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY21, including those who were not active as of June 30, 2021
- b) Payroll from valuation data for people who are in active status as of June 30, 2021
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed
- Payroll from (e) with two years of assumed decrements and salary scale, and 0% population growth

Section 4.6: Summary of New Pension Benefit Recipients

During the Year Ending June 30	2017		2018	2019		2020		2021
Service								
1. Number		376	465	367		331		447
2. Average Age at Commencement		59.77	59.98	59.87		59.71		59.79
3. Average Monthly Pension Benefit	\$	3,300	\$ 3,527	\$ 3,562	\$	3,693	\$	3,593
Survivor (including surviving spouse	and I	DROs)						
1. Number		108	87	96		127		145
2. Average Age at Commencement		70.57	71.61	74.36		74.16		76.80
3. Average Monthly Pension Benefit	\$	1,643	\$ 2,022	\$ 1,795	\$	1,903	\$	1,951
Disability								
1. Number		3	3	5		2		1
2. Average Age at Commencement		43.30	49.92	51.51		53.65		54.35
3. Average Monthly Pension Benefit	\$	3,678	\$ 3,625	\$ 4,182	\$	3,019	\$	4,886
Total								
1. Number		487	555	468		460		593
2. Average Age at Commencement		62.06	61.75	62.75		63.67		63.94
3. Average Monthly Pension Benefit	\$	2,935	\$ 3,292	\$ 3,206	\$	3,196	\$	3,194

## Summary of New Pension Benefit Recipients

## Average Pension Benefit Payments

				Years	of Credited S	Service		
	C	) - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/2020 – 6/30/2021: Average Monthly Pension Number of Recipients	\$	451 8	\$ 764 24	\$ 1,509 33	\$ 2,684 83	\$ 3,625 142	\$ 4,659 112	\$ 6,090 46
Period 7/1/2019 – 6/30/2020: Average Monthly Pension Number of Recipients	\$	243 8	\$ 1,054 19	\$ 1,647 26	\$ 2,600 72	\$ 3,616 90	\$ 4,874 78	\$ 6,772 40
Period 7/1/2018 – 6/30/2019: Average Monthly Pension Number of Recipients	\$	334 4	\$ 891 23	\$ 1,540 39	\$ 2,760 87	\$ 3,567 93	\$ 4,666 85	\$ 6,777 41
Period 7/1/2017 – 6/30/2018: Average Monthly Pension Number of Recipients	\$	204 5	\$ 899 21	\$ 1,583 61	\$ 2,583 85	\$ 3,422 109	\$ 4,580 130	\$ 6,083 57
Period 7/1/2016 – 6/30/2017: Average Monthly Pension Number of Recipients	\$	426 10	\$ 795 22	\$ 1,626 60	\$ 2,433 75	\$ 3,549 100	\$ 4,536 64	\$ 6,351 48
Period 7/1/2015 – 6/30/2016: Average Monthly Pension Number of Recipients	\$	245 11	\$ 1,002 31	\$ 1,535 82	\$ 2,540 69	\$ 3,445 105	\$ 4,472 74	\$ 6,168 54
Period 7/1/2014 – 6/30/2015: Average Monthly Pension Number of Recipients	\$	349 11	\$ 1,041 33	\$ 1,342 70	\$ 2,205 67	\$ 3,267 137	\$ 4,220 125	\$ 5,900 94
Period 7/1/2013 – 6/30/2014: Average Monthly Pension Number of Recipients	\$	235 8	\$ 904 31	\$ 1,435 31	\$ 2,398 28	\$ 3,016 22	\$ 4,073 18	\$ 7,485 12
Period 7/1/2012 – 6/30/2013: Average Monthly Pension Number of Recipients	\$	253 10	\$ 1,030 57	\$ 1,496 67	\$ 2,450 90	\$ 3,281 101	\$ 4,384 79	\$ 6,052 64
Period 7/1/2011 – 6/30/2012: Average Monthly Pension Number of Recipients	\$	353 11	\$ 1,064 43	\$ 1,512 62	\$ 2,241 61	\$ 3,276 118	\$ 4,320 81	\$ 5,739 58

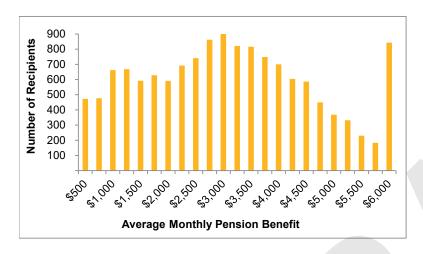
<sup>&</sup>quot;Average Monthly Pension" includes postretirement pension adjustments and cost-of-living increases.

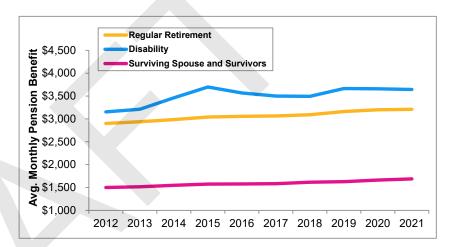
Beneficiaries are not included in the table above.

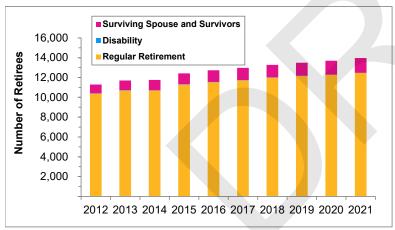
Section 4.7: Summary of All Pension Benefit Recipients

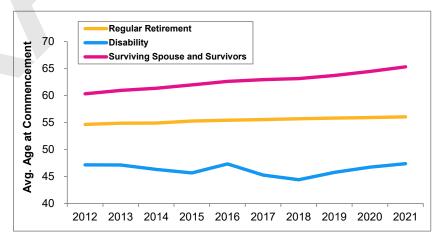
As of June 30		2017		2018		2019		2020		2021
Service										
Number, Fiscal Year Start		11,527		11,716		11,988		12,147		12,267
2. Net Change		189		272		159		120		192
3. Number, Fiscal Year End		11,716		11,988		12,147		12,267		12,459
4. Average Age at Commencement		55.55		55.70		55.82		55.93		56.05
<ol><li>Average Current Age</li></ol>		70.09		70.50		70.99		71.50		71.85
6. Average Monthly Pension Benefit	\$	3,064	\$	3,093	\$	3,161	\$	3,199	\$	3,210
Surviving Spouse (including DROs)										
<ol> <li>Number, Fiscal Year Start</li> </ol>		1,168		1,237		1,261		1,315		1,400
2. Net Change		69		24		54		85		93
3. Number, Fiscal Year End		1,237		1,261		1,315		1,400		1,493
4. Average Age at Commencement		62.98		63.16		63.73		64.49		65.32
5. Average Current Age		73.42		73.90		74.65		75.26		75.97
6. Average Monthly Pension Benefit	\$	1,584	\$	1,618	\$	1,629	\$	1,665	\$	1,688
Survivor (other than spouse)										
Number, Fiscal Year Start		3		3		3		3		2
2. Net Change		0		0		0		(1)		(2)
Number, Fiscal Year End		3		3		3		2		0
4. Average Age at Commencement		52.81		53.85		53.85		53.94		0.00
5. Average Current Age		58.22		60.65		61.65		61.56		0.00
Average Monthly Pension Benefit	\$	746	\$	749	\$	765	\$	705	\$	0
Disability										
Disability										
Number, Fiscal Year Start		28		27		25		26		20
2. Net Change		(1)		(2)		1		(6)		0
3. Number, Fiscal Year End		27		25		26		20		20
4. Average Age at Commencement		45.25		44.40		45.75		46.74		47.37
5. Average Current Age	Φ	50.34	<b>ው</b>	50.02	Φ.	51.08	<b>ው</b>	51.73	Φ.	52.85
6. Average Monthly Pension Benefit	Ф	3,500	Ъ	3,494	\$	3,666	ф	3,658	\$	3,643
Total										
		10.700		40.000		40.077		10.101		10.000
Number, Fiscal Year Start     Net Change		12,726		12,983		13,277		13,491		13,689
2. Net Change		257		294		214		198		283
3. Number, Fiscal Year End		12,983		13,277		13,491		13,689		13,972
Average Current Age		56.24 70.26		56.38		56.56 71.20		56.79		57.02
Average Current Age     Average Monthly Pension Repetit	æ	70.36	¢	70.78	¢	71.30	æ	71.85	¢	72.26
Average Monthly Pension Benefit	\$	2,924	\$	2,954	\$	3,014	\$	3,043	\$	3,048

## Summary of All Pension Benefit Recipients









## Summary of All Pension Benefit Recipients

## Distribution of Annual Pension Benefits for Benefit Recipients

## **Annual Pension Benefit by Age**

Age	Number	Total Annual Pension Benefit	Average Annual Pension Benefit	
0 - 19	0	\$ 0	\$ 0	
20 - 24	0	0	0	
25 - 29	0	0	0	
30 - 34	0	0	0	
35 - 39	0	0	0	
40 - 44	6	194,721	32,454	
45 - 49	55	1,913,518	34,791	
50 - 54	258	11,082,589	42,956	
55 - 59	703	30,350,083	43,172	
60 - 64	1,729	63,061,790	36,473	
65 - 69	2,797	98,633,289	35,264	
70 - 74	3,393	118,070,449	34,798	
75+	5,031	187,776,040	37,324	_

Total 13,972 \$511,082,479 \$ 36,579

## **Annual Pension Benefit by Years Since Commenced**

Years Since Comm.	Number	Total Annual Pension Benefit	Average Annual Pension Benefit
0	514	\$ 19,547,143	\$ 38,029
1	471	18,221,267	38,686
2	474	18,533,172	39,100
3	488	19,918,428	40,816
4	487	18,219,745	37,412
0 - 4	2,434	\$ 94,439,755	\$ 38,800
5 - 9	2,517	94,156,710	37,408
10 - 14	2,129	72,087,821	33,860
15 - 19	2,184	70,007,604	32,055
20 - 24	2,175	76,417,673	35,135
25 - 29	1,222	48,723,567	39,872
30 - 34	916	39,327,726	42,934
35 - 39	299	12,721,955	42,548
40+	96	3,199,668	33,330
Total	13,972	\$511,082,479	\$ 36,579

Years Since Commencement by Age

	Years Since Commencement												
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total			
0 - 19	0	0	0	0	0	0	0	0	0	0			
20 - 24	0	0	0	0	0	0	0	0	0	0			
25 - 29	0	0	0	0	0	0	0	0	0	0			
30 - 34	0	0	0	0	0	0	0	0	0	0			
35 - 39	0	0	0	0	0	0	0	0	0	0			
40 - 44	3	2	1	0	0	0	0	0	0	6			
45 - 49	52	3	0	0	0	0	0	0	0	55			
50 - 54	202	49	5	0	2	0	0	0	0	258			
55 - 59	416	192	73	20	2	0	0	0	0	703			
60 - 64	777	501	274	140	33	3	1	0	0	1,729			
65 - 69	430	953	693	462	231	26	1	0	1	2,797			
70 - 74	237	514	699	932	720	227	60	2	2	3,393			
75+	317	303	384	630	1,187	966	854	297	93	5,031			
Total	2,434	2,517	2,129	2,184	2,175	1,222	916	299	96	13,972			

Section 4.8: Pension Benefit Recipients by Type of Benefit and Option Elected

Amount of Monthly	Normalian of	Туре с	of Pension B	enefit	Option Selected					
Amount of Monthly Pension Benefit	Number of Recipients	1	2	3	1	2	3	4		
\$ 1 - 300	240	165	75	0	148	46	39	7		
301 – 600	405	276	129	0	228	71	84	22		
601 – 900	666	510	156	0	366	135	126	39		
901 – 1,200	831	651	180	0	496	158	143	34		
1,201 – 1,500	730	560	170	0	406	155	148	21		
1,501 – 1,800	735	561	174	0	415	159	138	23		
1,801 – 2,100	757	598	159	0	406	155	169	27		
2,101 - 2,400	846	714	132	0	383	203	227	33		
2,401 - 2,700	999	900	99	0	451	237	281	30		
2,701 - 3,000	1,079	1,002	72	5	466	256	324	33		
3,001 - 3,300	990	944	42	4	395	244	326	25		
3,301 - 3,600	955	919	35	1	392	208	328	27		
3,601 - 3,900	874	854	18	2	342	186	320	26		
3,901 - 4,200	757	735	17	5	312	163	261	21		
4,200+	3,108	3,070	35	3	1,173	555	1,277	103		
Total	13,972	12,459	1,493	20	6,379	2,931	4,191	471		

## Type of Pension Benefit

- 1. Regular Retirement
- 2. Survivor Payment
- 3. Disability

## **Option Selected**

- 1. Whole Life Annuity
- 2. 75% Joint and Contingent Annuity
- 3. 50% Joint and Contingent Annuity
- 4. 66 2/3% Joint and Survivor Annuity

Section 4.9: Pension Benefit Recipients Added to and Removed from Rolls

	Ad	lded to Rolls	Remo	oved from Rolls	Rolls	at End of Year	Percent Increase	Average
Year Ended	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No.	Annual Pension Benefits	in Annual Pension Benefits	Annual Pension Benefit
June 30, 2021	593	\$ 22,728,504	310	\$ 11,391,465	13,972	\$ 511,082,479	2.3%	\$ 36,579
June 30, 2020	460	17,641,920	262	5,527,983	13,689	499,745,440	2.5%	36,507
June 30, 2019	468	18,004,896	254	871,684	13,491	487,631,503	3.6%	36,145
June 30, 2018	555	21,924,986	261	6,926,129	13,277	470,498,291	3.3%	35,437
June 30, 2017	487	17,151,684	230	7,736,025	12,983	455,499,434	2.1%	35,084
June 30, 2016	530	18,364,581	222	6,144,109	12,726	446,083,775	2.8%	35,053
June 30, 2015	888	34,120,658	220	3,531,501	12,418	433,863,303	7.6%	34,938
June 30, 2014	226	5,964,256	181	(1,150,187)	11,750	403,274,146	1.8%	34,321
June 30, 2013	576	19,387,542	172	1,652,575	11,705	396,159,703	4.7%	33,845
June 30, 2012	473	17,104,564	188	(617,561)	11,301	378,424,736	4.9%	33,486

<sup>&</sup>lt;sup>1</sup> Numbers are estimated, and include other internal transfers.

## Section 5: Basis of the Actuarial Valuation

## Section 5.1: Summary of Plan Provisions

#### **Effective Date**

July 1, 1955, with amendments through June 30, 2021. Chapter 97, 1990 Session Laws of Alaska, created a two-tier retirement system. Members who were first hired under TRS before July 1, 1990 (Tier 1) are eligible for different benefits than members hired after June 30, 1990 (Tier 2). Chapter 9, 2005 Session Laws of Alaska, closed the plan to new members hired after June 30, 2006.

#### **Administration of Plan**

The Commissioner of Administration or the Commissioner's designee is the administrator of the system. The Attorney General of the state is the legal counsel for the system and shall advise the administrator and represent the system in legal proceedings.

Prior to June 30, 2005, the Teachers' Retirement Board prescribed policies and adopted regulations and performed other activities necessary to carry out the provisions of the system. The Alaska State Pension Investment Board, Department of Revenue, Treasury Division was responsible for investing TRS funds.

On July 27, 2005, Senate Bill 141, enacted as Chapter 9, 2005 Session laws of Alaska, replaced the Teachers' Retirement Board and the Alaska State Pension Investment Board with the Alaska Retirement Management Board.

### **Employers Included**

Currently, there are 56 employers participating in TRS, including the State of Alaska, 52 school districts, and three other eligible organizations.

#### Membership

Membership in TRS is mandatory for the following employees hired before July 1, 2006:

- certificated full-time and part-time elementary and secondary teachers, certificated school nurses, and certificated employees in positions requiring teaching certificates;
- positions requiring a teaching certificate as a condition of employment in the Department of Education and Early Development and the Department of Labor and Workforce Development;
- University of Alaska full-time and part-time teachers, and full-time administrative employees in positions requiring academic standing if approved by the TRS administrator;
- certain full-time or part-time teachers of Alaska Native language or culture who have elected to be covered under TRS;
- members on approved sabbatical leave under AS 14.20.310;
- · certain State legislators who have elected to be covered under TRS; and
- a teacher who has filed for worker's compensation benefits due to an on-the-job assault and who, as a result of the physical injury, is placed on leave without pay.

Employees participating in the University of Alaska's Optional Retirement Plan or other retirement plans funded by the State are not covered by TRS.

Employees who work half-time in TRS and Public Employees' Retirement System (PERS) simultaneously are eligible for half-time TRS and PERS credit.

Senate Bill 141, signed into law on July 27, 2005, closes the plan effective July 1, 2006 to new members first hired on or after July 1, 2006.

#### **Credited Service**

TRS members receive a year of membership credit if they work a minimum of 172 days during the school year (July 1 through June 30 of the following year). Fractional credit is determined based on the number of days worked. Part-time members who work at least 50% of full-time receive membership credit for each day in proportion to full-time service. Credit is granted for all Alaskan public school service.

Members may claim other types of service, including:

- Outside teaching service in out-of-state schools or Alaska private schools (not more than ten years may be claimed);
- Military service (not more than five years of military service or ten years of combined outside and military service may be claimed);
- Alaska Bureau of Indian Affairs (BIA) service;
- Retroactive Alaskan service that was not creditable at the time it occurred, but later became creditable because of legislative change;
- · Unused sick leave credit after members retire; and
- Leave of absence without pay.

Except for retroactive Alaska service that occurred before July 1, 1955, and unused sick leave, contributions are required for all claimed service.

Members receiving TRS disability benefits continue to earn TRS credit while disabled.

Survivors who are receiving occupational death benefits continue to earn TRS service credit while occupational survivor benefits are being paid.

#### **Employer Contributions**

TRS employers contribute the amounts required, in addition to employees' contributions, to fund the benefits of the system.

The normal cost rate is a uniform rate for all participating employers (less the value of members' contributions).

The past service rate is a uniform rate for all participating employers to amortize the unfunded past service liability with payments that are a level percentage of payroll amount over a closed 25-year period starting June 30, 2014. Effective June 30, 2018, each future year's unfunded service liability is separately amortized on a level percent of pay basis over 25 years.

Employer rates cannot be less than the normal cost rate.

Pursuant to AS14.25.070 effective July 1, 2008, each TRS employer will pay a simple uniform contribution rate of 12.56% of member payroll.

#### **Additional State Contributions**

Pursuant to AS14.25.085 effective July 1, 2008, the State shall contribute an amount (in addition to the State contribution as an employer) that, when combined with the employer contribution of 12.56%, will be sufficient to pay the total contribution rate adopted by the Board.

#### **Member Contributions**

**Mandatory Contributions:** Members are required to contribute 8.65% of their base salaries. Members' contributions are deducted from gross salaries before federal income taxes are withheld.

**Contributions for Claimed Service:** Member contributions are also required for most of the claimed service described above.

1% Supplemental Contributions: Members who joined the system before July 1, 1982 and elected to participate in the supplemental contributions provision are required to contribute an additional 1% of their salaries. Supplemental contributions are deducted from gross salaries after federal income taxes are withheld. Under the supplemental provision, an eligible spouse or dependent child will receive a survivor's allowance or spouse's pension if the member dies (see below). Supplemental contributions are only refundable upon death (see below).

Interest: Members' contributions earn 4.5% interest, compounded annually on June 30.

**Refund of Contributions:** Terminated members may receive refunds of their member contribution accounts which includes their mandatory contributions, indebtedness payments, and interest earned. Terminated members' accounts may be attached to satisfy claims under Alaska Statute 09.38.065, federal income tax levies, and valid Qualified Domestic Relations Orders.

**Reinstatement of Contributions:** Refunded accounts and the corresponding TRS service may be reinstated upon reemployment in TRS prior to July 1, 2010. Interest accrues on refunds until paid in full or members retire.

### **Retirement Benefits**

#### Eligibility

- a. Members, including deferred vested members, are eligible for normal retirement at age 55 or early retirement at age 50 if they were hired before July 1, 1990 (Tier 1), and age 60 or early retirement at age 55 if they were hired on or after July 1, 1990 (Tier 2). Additionally, they must have at least:
  - (i) eight years of paid-up membership service;
  - (ii) 15 years of paid-up creditable service, the last five years of which are membership service, and they were first hired under TRS before July 1, 1975;
  - (iii) five years of paid-up membership service and three years of paid-up Alaska Bureau of Indian Affairs service;
  - (iv) 12 years of combined part-time and full-time paid-up membership service;
  - (v) two years of paid-up membership service if they are vested in PERS; or
  - (vi) one year of paid-up membership service if they are retired from PERS.
- b. Members may retire at any age when they have:
  - (i) 25 years of paid-up creditable service, the last five years of which are membership service;
  - (ii) 20 years of paid-up membership service;
  - (iii) 20 years of combined paid-up membership and Alaska Bureau of Indian Affairs service, the last five years of which are membership service; or
  - (iv) 20 years of combined paid-up part-time and full-time membership service.

## **Benefit Type**

Lifetime benefits are paid to members. Eligible members may receive normal, unreduced benefits when they (1) reach normal retirement age and complete the service required; or (2) satisfy the minimum service requirements to retire at any age under (b) above. Members may receive early, actuarially reduced benefits when they reach early retirement age and complete the service required.

Members may select joint and survivor options and a last survivor option. Under these options and early retirement, benefits are actuarially adjusted so that members receive the actuarial equivalents of their normal benefit amounts.

#### **Benefit Calculations**

Retirement benefits are calculated by multiplying the average base salary (ABS) times the total TRS service times the percentage multiplier. The ABS is determined by averaging the salaries earned during the three highest school years. Members must earn at least 115 days of credit in a school year to include it in the ABS calculation. TRS pays a minimum benefit of \$25.00 per month for each year of service when the calculated benefit is less.

The percentage multipliers are 2% for the first 20 years and 2.5% for all remaining service. Service before July 1, 1990 is calculated at 2%.

#### Indebtedness

Members who terminate and refund their TRS contributions are not eligible to retire unless they return to TRS employment and pay back their refunds plus interest or accrue additional service which qualifies them for retirement. TRS refunds must be paid in full if the corresponding service is to count toward the minimum service requirements for retirement. Refunded TRS service is included in total service for the purpose of calculating retirement benefits. However, when refunds are not completely paid before retirement, benefits are actuarially reduced for life. Indebtedness balances may also be created when a member purchases qualified claimed service.

## **Reemployment of Retired Members**

Retirees who return to work in a permanent full-time or part-time TRS position after a Normal Retirement are eligible to return under the Standard Option.

Under the Standard Option, retirement and retiree healthcare benefits are suspended while retired members are reemployed under TRS. During reemployment, members earn additional TRS service and contributions are withheld from their wages.

Members retired under the Retirement Incentive Programs (RIPs) who return to employment will:

- a. forfeit the three years of incentive credits that they received;
- b. owe TRS 110% of the benefits that they received under the RIP, which may include costs for health insurance, excluding amounts that they paid to participate; and
- c. be charged 7% interest from the date that they are reemployed until their indebtedness is paid in full or they retire again. If the indebtedness is not completely paid, future benefits will be actuarially reduced for life.

Employers make contributions to the unfunded liability of the plan on behalf of rehired retired members at the rate the employer is making contributions to the unfunded liability of the plan for other members.

## **Postemployment Healthcare Benefits**

When pension benefits begin, major medical benefits are provided by TRS to (1) all employees first hired before July 1, 1990 (Tier 1) and their surviving spouses and (2) members and their surviving spouses who have 25 years of membership service, are disabled or age 60 or older, regardless of their initial hire dates. Employees first hired after June 30, 1990 (Tier 2) and their surviving spouses may receive major medical benefits prior to age 60 by paying premiums.

Medical, prescription drug, dental, vision, and audio coverage is provided through the AlaskaCare Retiree Health Plan. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination. Participants in dental, vision, and audio coverage pay a full self-supporting rate and those benefits are not included in this valuation.

Starting in 2022, prior authorization will be required for certain specialty medications for all participants. There is no change to the medications that are covered by the plan.

Starting in 2022, certain preventive benefits for pre-Medicare participants will now be covered by the plan.

Surviving spouses continue coverage only if a pension payment form that provided survivor benefits was elected. Alternate payees (i.e. individuals who are the subject of a domestic relations order or DRO) are allowed to participate in the plan, but must pay the full cost.

Where premiums are required prior to age 60 (Tier 2), the valuation bases this payment upon the age of the retiree.

Participants in the defined benefit plan are covered under the following benefit design:

Plan Feature	Amounts
Deductible (single/family)	\$150 / \$450
Coinsurance (most services)	20%
Outpatient surgery/testing	0%
Maximum Out-of-Pocket (single/family, excluding deductible)	\$800 / \$2,400
Rx Copays (generic/brand/mail-order), does not apply to OOP max	\$4 / \$8 / \$0
Lifetime Maximum	\$2,000,000

The plan coordinates with Medicare on a traditional Coordination of Benefits Method. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.

#### **Disability Benefits**

Monthly disability benefits are paid to permanently disabled members until they die, recover, or become eligible for normal retirement. To be eligible, members must have at least five years of paid-up membership service.

Disability benefits are equal to 50% of the member's base salary at the time of disability. The benefit is increased by 10% of the base salary for each minor child, up to a maximum of 40%. Members continue to earn TRS service until eligible for normal retirement.

Members are appointed to normal retirement on the first of the month after they become eligible.

#### **Death Benefits**

Monthly death benefits may be paid to a spouse or dependent children upon the death of a member. If monthly benefits are not payable under the supplemental contributions provision or occupational and non-occupational death provisions, the designated beneficiary receives the lump sum benefit described below.

## **Occupational Death**

When an active member dies from occupational causes, a monthly survivor's pension may be paid to the spouse, unless benefits are payable under the supplemental contributions provision (see below). The pension equals 40% of the member's base salary on the date of death or disability, if earlier. If there is no spouse, the pension may be paid to the member's dependent children. On the member's normal retirement date, the benefit converts to a normal retirement benefit. The normal benefit is based on the member's average base salary on the date of death and service, including service accumulated from the date of the member's death to the normal retirement date.

## **Non-Occupational Death**

When a vested member dies from non-occupational causes, the surviving spouse may elect to receive a monthly 50% joint and survivor benefit or a lump sum benefit, unless benefits are payable under the supplemental contributions provision (see below). The monthly benefit is calculated on the member's average base salary and TRS service accrued at the time of death.

## **Lump Sum Benefit**

Upon the death of an active member who has less than one year of service or an inactive member who is not vested, the designated beneficiary receives the member's contribution account, which includes mandatory contributions, indebtedness payments, and interest earned. Any supplemental contributions will also be refunded. If the member has more than one year of TRS service or is vested, the beneficiary also receives \$1,000 and \$100 for each year of TRS service, up to a maximum of \$3,000. An additional \$500 may be payable if the member is survived by dependent children.

### **Supplemental Contributions Provision**

Members are eligible for supplemental coverage if they joined TRS before July 1, 1982, elected to participate in the supplemental provision, and made the required contributions. A survivor's allowance or spouse's pension (see below) may be payable if the member made supplemental contributions for at least one year and dies while in membership service or while disabled under TRS. In addition, the allowance and pension may be payable if the member dies while retired or in deferred vested status if supplemental contributions were made for at least five years.

- a. **Survivor's Allowance:** If the member is survived by dependent children, the surviving spouse and dependent children are entitled to a survivor's allowance. The allowance for the spouse is equal to 35% of the member's base salary at the time of death or disability, plus 10% for each dependent child up to a maximum of 40%. The allowance terminates and a spouse's pension becomes payable when there is no longer an eligible dependent child.
- b. **Spouse's Pension:** The spouse's pension is equal to 50% of the retirement benefit that the deceased member was receiving or the unreduced retirement benefit that the deceased member would have received if retired at the time of death. The spouse's pension begins on the first of the month after the member's death or termination of the survivor's allowance.

#### **Death After Retirement**

If a joint and survivor option was selected at retirement, the eligible spouse receives continuing, lifetime monthly benefits after the member dies. A survivor's allowance or spouse's pension may be payable if the member participated in the supplemental contributions provision. If a joint and survivor option was not selected and benefits are not payable under the supplemental contributions provision, the designated beneficiary receives the member's contribution account, less any benefits already paid and the member's last benefit check.

## **Postretirement Pension Adjustments**

Postretirement pension adjustments (PRPAs) are granted annually to eligible benefit recipients when the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage increases during the preceding calendar year. PRPAs are calculated by multiplying the recipient's base benefit including past PRPAs, but excluding the Alaska COLA, times:

- a. The lesser of 75% of the CPI increase in the preceding calendar year or 9% if the recipient is at least age 65 or on TRS disability; or
- b. The lesser of 50% of the CPI increase in the preceding calendar year or 6% if the recipient is at least age 60, or under age 60 if the recipient has been receiving benefits for at least eight years.

Ad hoc PRPAs, up to a maximum of 4%, may be granted to eligible recipients who were first hired before July 1, 1990 (Tier 1) if the CPI increases and the funded ratio is at least 105%.

In a year where an ad hoc PRPA is granted, eligible recipients will receive the higher of the two calculations.

## Alaska Cost-of-Living Allowance (COLA)

Eligible benefit recipients who reside in Alaska receive an Alaska COLA equal to 10% of their base benefits. The following benefit recipients are eligible:

- a. members who were first hired under TRS before July 1, 1990 (Tier 1) and their survivors;
- b. members who were first hired under TRS after June 30, 1990 (Tier 2) and their survivors if they are at least age 65; and
- c. all disabled members.

#### **Changes in Benefit Provisions Valued Since the Prior Valuation**

Starting in 2022, prior authorization will be required for certain specialty medications for all participants, and certain preventive benefits for pre-Medicare participants will now be covered by the plan. There were no other changes in benefit provisions since the prior valuation.

## Section 5.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006. Changes in methods were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was changed effective June 30, 2014.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

#### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay.

Effective June 30, 2018, the Board adopted a layered UAAL amortization method: Layer #1 equals the sum of (i) the UAAL at June 30, 2018 based on the 2017 valuation, plus (ii) the FY18 experience gain/loss. Layer #1 is amortized over the remainder of the 25-year closed period that was originally established in 2014<sup>1</sup>. Layer #2 equals the change in UAAL at June 30, 2018 due to the experience study and EGWP implementation. Layer #2 is amortized over a separate closed 25-year period starting in 2018. Future layers will be created each year based on the difference between actual and expected UAAL occurring that year, and will be amortized over separate closed 25-year periods. The UAAL amortization continues to be on a level percent of pay basis. State statutes allow the contribution rate to be determined on payroll for all members, defined benefit and defined contribution member payroll combined.

Projected pension and postemployment healthcare benefits were determined for all active members. Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year from the assumed entry age to the assumed retirement age were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for retired members and their beneficiaries currently receiving benefits, terminated vested members and disabled members not yet receiving benefits was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

<sup>&</sup>lt;sup>1</sup> Layer #1 is referred to as "initial amount" in Sections 1.2 and 1.3.

#### Valuation of Assets

The actuarial asset value was reinitialized to equal Fair Value of Assets as of June 30, 2014. Beginning in FY15, the asset valuation method recognizes 20% of the gain or loss each year, for a period of five years. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP.

#### **Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

## Valuation of Retiree Medical and Prescription Drug Benefits

This section outlines the detailed methodology used in the internal model developed by Buck to calculate the initial per capita claims cost rates for the TRS postemployment healthcare plan. Note that the methodology reflects the results of our annual experience rate update for the period from July 1, 2020 to June 30, 2021.

Base claims cost rates are incurred healthcare costs expressed as a rate per member per year. Ideally, claims cost rates should be derived for each significant component of cost that can be expected to require differing projection assumptions or methods (i.e., medical claims, prescription drug claims, administrative costs, etc.). Separate analysis is limited by the availability and historical credibility of cost and enrollment data for each component of cost. This valuation reflects non-prescription claims separated by Medicare status, including eligibility for free Part A coverage. Prescription costs are analyzed separately as in prior valuations. Administrative costs are assumed in the final per capita claims cost rates used for valuation purposes, as described below. Analysis to date on Medicare Part A coverage is limited since Part A claim data is not available by individual, nor is this status incorporated into historical claim data.

#### **Benefits**

Medical, prescription drug, dental, vision and audio coverage is provided through the AlaskaCare Retiree Health Plan and is available to employees of the State and subdivisions who meet retirement criteria based on the retirement plan tier in effect at their date of hire. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination for those Medicare-eligible. Dental, vision and audio claims (DVA) are excluded from data analyzed for this valuation because those are retiree-pay all benefits where rates are assumed to be self-supporting. Buck relies upon rates set by a third-party for the DVA benefits. Buck reviewed historical rate-setting information and views contribution rate adjustments made are not unreasonable.

#### Administration and Data Sources

The plan was administered by Wells Fargo Insurance Services (acquired by HealthSmart, in January 2012) from July 1, 2009 through December 31, 2013 and by Aetna effective January 1, 2014.

Claims incurred for the period from July 2019 through June 2021 (FY20 through FY21) were provided by the State of Alaska from reports extracted from their data warehouse, which separated claims by Medicare status. Monthly enrollment data for the same period was provided by Aetna.

Aetna also provided census information identifying Medicare Part B only participants. These participants are identified when hospital claims are denied by Medicare; Aetna then flags that participant as a Part B only participant. Buck added newly identified participants to our list of Medicare Part B only participants. Buck assumes that once identified as Part B only, that participant remains in that status until we are notified otherwise.

Aetna provided a snapshot file as of July 1, 2021 of retirees and dependents that included a coverage level indicator. The monthly enrollment data includes double coverage participants. These are participants whereby both the retiree and spouse are retirees from the State and both are reflected with Couple coverage in the enrollment. In this case, such a couple would show up as four members in the

monthly enrollment (each would be both a retiree and a spouse). As a result, the snapshot census file was used to adjust the total member counts in the monthly enrollment reports to estimate the number of unique participants enrolled in coverage. Based on the snapshot files from the last two valuations, the total member count in the monthly enrollment reports needs to be reduced by approximately 13% to account for the number of participants with double coverage.

Aetna does not provide separate experience by Medicare status in standard reporting so the special reports mentioned above from the data warehouse were used this year to obtain that information and incorporate it into the per capita rate development for each year of experience (with corresponding weights applied in the final per capita cost).

### Methodology

Buck projected historical claim data to FY22 for retirees using the following summarized steps:

- 1. Develop historical annual incurred claim cost rates an analysis of medical costs was completed based on claims information and enrollment data provided by the State of Alaska and Aetna for each year in the experience period of FY20 through FY21.
  - Costs for medical services and prescriptions were analyzed separately, and separate trend rates
    were developed to project expected future medical and prescription costs for the valuation year
    (e.g. from the experience period up through FY22).
  - Because the reports provided reflected incurred claims, no additional adjustment was needed to determine incurred claims to be used in the valuation.
  - An offset for costs expected to be reimbursed by Medicare was incorporated beginning at age 65. Alaska retirees who do not have 40 quarters of Medicare-covered compensation do not qualify for Medicare Part A coverage free of charge. This is a relatively small and closed group. Medicare was applied to State employment for all employees hired after March 31, 1986. For the "no-Part A" individuals who are required to enroll in Medicare Part B, the State is the primary payer for hospital bills and other Part A services. Claim experience is not available separately for participants with both Medicare Parts A and B and those with Part B only. For Medicare Part B only participants, a lower average claims cost was applied to retirees covered by both Medicare Part A and B vs. retirees covered only by Medicare Part B based upon manual rate models that estimate the Medicare covered proportion of medical costs. To the extent that no-Part A claims can be isolated and applied strictly to the appropriate closed group, actuarial accrued liability will be more accurate.
  - Based on census data received from Aetna, less than 1% of the current retiree population was identified as having coverage only under Medicare Part B. We assume that 5% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.
  - Based upon a reconciliation of valuation census data to the snapshot eligibility files provided by Aetna as of July 1, 2020, and July 1, 2021, Buck adjusted member counts used for duplicate records where participants have double coverage; i.e. primary coverage as a retiree and secondary coverage as the covered spouse of another retiree. This is to reflect the total cost per distinct individual/member which is then applied to distinct members in the valuation census.
  - Buck understands that pharmacy claims reported do not reflect rebates. Based on actual pharmacy rebate information provided by Optum, rebates were assumed to be 19.5% of prescription drug claims for FY20, 16.2% of pre-Medicare, and 14.3% of Medicare prescription drug claims for FY21.
- 2. Develop estimated EGWP reimbursements Segal provided estimated 2022 EGWP subsidies, developed with the assistance of OptumRx. These amounts are applicable only to Medicare-eligible participants.

- 3. Adjust for claim fluctuation, anomalous experience, etc. explicit adjustments are often made for anticipated large claims or other anomalous experience. FY19 and FY20 experience were compared to assess the impact of COVID-19 and whether an adjustment to FY20 claims was indicated for use in the June 30, 2020 valuation. A material decrease in medical claims during March 2020 to June 2020 was experienced due to COVID-19. Therefore, an adjustment was made for those months to adjust for the decrease that is not expected to continue in future years. There was an observed spike in prescription drug claims in March 2020; however, the FY20 prescription drug experience appears reasonable to use without adjustment for COVID-19. To adjust for the decrease in medical claims due to COVID-19 during the last 4 months of FY20, the per capita cost during the first 8 months was used as the basis for estimating claims that would have occurred in the absence of COVID-19. FY21 experience was also thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY21 claims was appropriate for use in the June 30, 2021 valuation. FY21 medical per capita claims were noticeably lower than expected, so a 4% load was added to the FY21 medical claims used in the per capita claims cost development to better reflect future expected long-term costs of the plan. Total prescription drug claims experience for FY21 was reasonable and consistent with FY19 and FY20 experience. Therefore, no adjustment was made to FY21 prescription drug claims. Due to group size and demographics, we did not make any additional large claim adjustments. We do blend both Alaska plan-specific and national trend factors as described below. Buck compared data utilized to lag reports and quarterly plan experience presentations provided by the State and Aetna to assess accuracy and reasonableness of data.
- 4. Trend all data points to the projection period project prior years' experience forward to FY22 for retiree benefits on an incurred claim basis. Trend factors derived from historical Alaska-specific experience and national trend factors are shown in the table in item 5 below.
- 5. Apply credibility to prior experience adjust prior year's data by assigning weight to recent periods, as shown at the right of the table below. The Board approved a change in the weighting of experience periods beginning with the June 30, 2017 valuation as outlined below. Note also that for FY20 to FY21 medical and both years of prescription drugs we averaged projected plan costs using Alaska-specific trend factors and national trend factors, assigning 75% weight to Alaska-specific trends and 25% to national trends. For FY21 to FY22 medical we applied 100% weight to national trends because the Alaska-specific trends were impacted by COVID-19:

Alaska-Specific and National Average Weighted Trend from Experience Period to Valuation Year									
Experience Period	Medical	Prescription	Weighting Factors						
FY20 to FY21	6.3% Pre-Medicare / 5.2% Medicare	7.6%	50%						
FY21 to FY22	FY21 to FY22 8.1% Pre-Medicare / 4.8% Medicare 8.0%								

Trend assumptions used for rate development are assessed annually and as additional/improved reporting becomes available, we will incorporate into rate development as appropriate.

- 6. Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims costs for pre-Medicare prescription drug, Medicare prescription drug, and EGWP were adjusted to reflect this change. Additionally, starting in 2022, certain preventive benefits for pre-Medicare participants will now be covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims cost for pre-Medicare medical was adjusted to reflect this change.
- 7. Develop separate administration costs no adjustments were made for internal administrative costs. Third party retiree plan administration fees for FY22 are based upon total fees projected to 2022 by Segal based on actual FY21 fees. The annual per participant per year administrative cost rate for medical and prescription benefits is \$493.

#### **Healthcare Reform**

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, and was in effect at the time the legislation was enacted, not all provisions of the health reform legislation apply to the State plan. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. We reviewed the impact of including these provisions, but there was no decision made to adopt them, and no requirement to do so.

Because Transitional Reinsurance fees are only in effect until 2016, we excluded these for valuation purposes.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

### Data

In accordance with actuarial standards, we note the following specific data sources and steps taken to value retiree medical benefits:

The Division of Retirement and Benefits provided pension valuation census data, which for people currently in receipt of healthcare benefits was supplemented by coverage data from the healthcare claims administrator (Aetna).

Certain adjustments and assumptions were made to prepare the data for valuation:

- All records provided with retiree medical coverage on the Aetna data were included in this valuation and we relied on the Aetna data as the source of medical coverage for current retirees and their dependents.
- Some records in the Aetna data were duplicates due to the double coverage (i.e. coverage as a retiree and as a spouse of another retiree) allowed under the plan. Records were adjusted for these members so that each member was only valued once. Any additional value of the double coverage (due to coordination of benefits) is small and reflected in the per capita costs.
- Covered children included in the Aetna data were valued until age 23, unless disabled. We assumed that those dependents over 23 were only eligible and valued due to being disabled.
- For individuals included in the pension data expecting a future pension, we valued health benefits starting at the same point that the pension benefit is assumed to start.

We are not aware of any other data issues that would be expected to have a material impact on the results and there are no unresolved matters related to the data.

The chart below shows the basis of setting the per capita claims cost assumption, which includes both PERS and TRS.

		Med	lica	I		Prescription	n Drugs (Rx)	
	Pre-M	edicare		Medicare	Pı	re-Medicare	Me	edicare
A. Fiscal 2020								
1. Incurred Claims	\$ 229,	531,664	\$	89,497,345	\$	64,442,660	\$ 188	3,022,328
2. Adjustments for Rx Rebates		<u>0</u>		<u>0</u>		(12,566,319)	(30	<u>3,664,354)</u>
3. Net incurred claims	\$ 229,	531,664	\$	89,497,345	\$	51,876,341	\$ 15	1,357,974
Average Enrollment		19,354		44,965		19,354		44,965
5. Claim Cost Rate (3) / (4)		11,860		1,990		2,680		3,366
6. Trend to Fiscal 2022		1.149		1.103		1.162		1.162
7. Fiscal 2022 Incurred Cost Rate (5) x (6)	\$	13,630	\$	2,195	\$	3,116	\$	3,912
B. Fiscal 2021	<b>0.400</b>	F00 470	•	00.540.405	•	00 004 000	Φ.00	7 000 050
1. Incurred Claims		566,470	\$	86,512,435	\$	60,691,609		7,822,858
Adjustments for Rx Rebates and COVID (Medical only)		862,659	Φ.	3,460,497	•	(9,832,041)		9,718,669 <u>)</u>
3. Net incurred claims	\$ 204,	429,129	Ф	89,972,933	Ф	50,859,568	<b>\$ 176</b>	3,104,189
4. Average Enrollment		18,106		47,025		18,106 2,809		47,025
5. Claim Cost Rate (3) / (4) 6. Trend to Fiscal 2022		11,291 1.081		1,913 1.048		1.080		3,787 1.080
7. Fiscal 2022 Incurred Cost Rate (5) x (6)	\$	12,205	\$	2,005	\$	3,034	\$	4,090
7. Fiscal 2022 illicuited Cost Rate (5) x (6)	Φ	12,203	Ф	2,003	Ф	3,034	Đ	4,090
		Med	lica	l .		Prescription	Drugs (Rx)	
	Pre-M	edicare		Medicare	Pı	re-Medicare		edicare
C. Incurred Cost Rate by Fiscal Year								
1. Fiscal 2020 A.(7)		13,630		2,195		3,116		3,912
2. Fiscal 2021 B.(7)		12,205		2,005		3,034		4,090
B. W. Calebra In Procedity								
D. Weighting by Fiscal Year		F00/		F00/		F00/		F00/
1. Fiscal 2020		50%		50%		50%		50%
2. Fiscal 2021		50%		50%		50%		50%
E. Fiscal 2022 Incurred Cost Rate								
1. Rate at Average Age C x D	\$	12,918	\$	2,100	\$	3,075	\$	4,001
Average Aging Factor		0.822		1.271		0.832		1.124
3. Rate at Age 65 (1) / (2)	\$	15,708	\$	1,652	\$	3,695	\$	3,560
								-
F. Development of Part A&B and Part B								
Only Cost from Pooled Rate Above								
Part A&B Average Enrollment				46,602				
Part B Only Average Enrollment				423				
Total Medicare Average Enrollment B(4)				47,025				
Cost ratio for those with Part B only to those with Parts A&B				2 200				
				3.300				
5. Factor to determine cost for those with Parts A&B				1.021				
(2) / (3) x (4) + (1) / (3) x 1.00				1.021				
6. Medicare per capita cost for all				$\checkmark$				
participants: E(3)			\$	1,652				
7. Cost for those eligible for Parts A&B: (6) / (5)			\$	1,619				
8. Cost for those eligible for Part B only: (7) x (4)			\$	5,341				
	D	Med			Prescription Drugs (Rx)			
1. Data at Asia CE	_	edicare		Medicare		re-Medicare		dicare
1. Rate at Age 65	\$	15,708	\$	1,619	\$	3,695	\$	3,560
2. Adjustment factor for plan changes	•	1.39%	<b>.</b>	0.00%	<u>^</u>	-8.67%	Φ.	-2.41%
3. Adjusted Rate at Age 65 (1) x [1 + (2)]	\$	15,926	\$	1,619	\$	3,375	\$	3,474

Following the development of total projected costs, a distribution of per capita claims cost was developed. This was accomplished by allocating total projected costs to the population census used in the valuation. The allocation was done separately for each of prescription drugs and medical costs for the Medicare eligible and pre-Medicare populations. The allocation weights were developed using participant counts by age and assumed morbidity and aging factors. Results were tested for reasonableness based on historical trend and external benchmarks for costs paid by Medicare.

Below are the results of this analysis:

# Distribution of Per Capita Claims Cost by Age for the Period July 1, 2021 through June 30, 2022

Age	Medical and Medicare Parts A & B	Medical and Medicare Part B Only	Prescription Drug	Medicare EGWP Subsidy
45	\$ 9,719	\$ 9,719	\$ 2,062	\$ 0
50	10,996	10,996	2,449	0
55	12,441	12,441	2,908	0
60	14,076	14,076	3,133	0
65	1,619	5,341	3,474	1,131
70	1,877	6,192	3,836	1,249
75	2,176	7,178	4,235	1,379
80	2,402	7,925	4,130	1,345

## Section 5.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2021 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017.

#### **Investment Return**

7.38% per year, net of investment expenses.

### **Salary Scale**

Salary scale rates based upon the 2013-2017 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

#### **Payroll Growth**

2.75% per year (inflation + productivity).

#### **Total Inflation**

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

## **Mortality (Pre-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

RP-2014 white-collar employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

Deaths are assumed to result from occupational causes 15% of the time.

## **Mortality (Post-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

93% of male and 90% of female rates of RP-2014 white-collar healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

#### **Turnover**

Select and ultimate rates based upon the 2013-2017 actual experience (see Table 2).

#### Disability

Incidence rates based upon the 2013-2017 actual experience (see Table 3).

Post-disability mortality in accordance with the RP-2014 disabled table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

#### Retirement

Retirement rates based upon the 2013-2017 actual experience (see Table 4).

Deferred vested members are assumed to retire at their earliest unreduced retirement date.

The modified cash refund annuity is valued as a three-year certain and life annuity.

#### **Spouse Age Difference**

Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.

#### **Percent Married for Pension**

85% of male members and 75% of female members are assumed to be married at termination from active service.

#### **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. 65% of male members and 60% of female members are assumed to be married and cover a dependent spouse.

#### **Dependent Children**

- Pension: For the participants who are assumed to be married, those between ages 25 and 45 are assumed to have two dependent children.
- Healthcare: Benefits for dependent children have been valued only for members currently covering their dependent children. These benefits are only valued through the dependent children's age 23 (unless the child is disabled).

#### **Contribution Refunds**

0% of terminating members with vested benefits are assumed to have their contributions refunded. 100% of those with non-vested benefits are assumed to have their contributions refunded.

#### **Imputed Data**

Data changes from the prior year which are deemed to have an immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

#### **Active Rehire Assumption**

The Normal Cost used for determining contribution rates and in the projections includes a rehire assumption to account for anticipated rehires. The Normal Cost shown in the report includes the following assumptions (which were developed based on the five years of rehire loss experience through June 30, 2017). For projections, these assumptions were assumed to grade to zero uniformly over a 20-year period.

Pension: 15.57%Healthcare: 12.03%

#### **Re-Employment Option**

All re-employed retirees are assumed to return to work under the Standard Option.

#### **Active Data Adjustment**

No adjustment was made to reflect participants who terminate employment before the valuation date and are subsequently rehired after the valuation date.

## Alaska Cost-of-Living Adjustments (COLA)

Of those benefit recipients who are eligible for the Alaska COLA, 60% are assumed to remain in Alaska and receive the COLA.

### Postretirement Pension Adjustment (PRPA)

50% and 75% of assumed inflation, or 1.25% and 1.875% respectively, is valued for the annual automatic PRPA as specified in the statute.

#### **Expenses**

The investment return assumption is net of investment expenses.

The Normal Cost as of June 30, 2021 was increased by the following amounts for administrative expenses (for projections, the percent increase was assumed to remain constant in future years):

Pension: \$3,217,000Healthcare: \$1.604,000

## **Part-Time Status**

Part-time employees are assumed to earn 0.75 years of credited service per year.

#### Sick Leave

4.5 days of unused sick leave for each year of service are assumed to be available to be credited once the member is retired, terminates or dies.

#### Service

Total credited service is provided by the State. This service is assumed to be the only service that should be used to calculate benefits. Additionally, the State provides claimed service (including Bureau of Indian Affairs Service). Claimed service is used for vesting and eligibility purposes as described in Section 5.1.

#### **Final Average Earnings**

Final Average Earnings is provided on the data for active members. This amount is used as a minimum in the calculation of the average earnings in the future.

### Per Capita Claims Cost

Sample claims cost rates adjusted to age 65 for FY22 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications. The pre-Medicare medical cost reflects the coverage of additional preventive benefits.

	Medical		Prescription Drugs	
Pre-Medicare	\$	15,926	\$	3,375
Medicare Parts A & B	\$	1,619	\$	3,474
Medicare Part B Only	\$	5,341	\$	3,474
Medicare Part D – EGWP		N/A	\$	1,131

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2022 fiscal year (July 1, 2021 – June 30, 2022).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

## **Third Party Administrator Fees**

\$493 per person per year; assumed to increase at 4.5% per year.

#### **Medicare Part B Only**

We assume that 5% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.

### **Healthcare Cost Trend**

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims costs to get the FY23 medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY22	6.3%	5.4%	7.1%
FY23	6.1%	5.4%	6.8%
FY24	5.9%	5.4%	6.4%
FY25	5.8%	5.4%	6.1%
FY26	5.6%	5.4%	5.7%
FY27-FY40	5.4%	5.4%	5.4%
FY41	5.3%	5.3%	5.3%
FY42	5.2%	5.2%	5.2%
FY43	5.1%	5.1%	5.1%
FY44	5.1%	5.1%	5.1%
FY45	5.0%	5.0%	5.0%
FY46	4.9%	4.9%	4.9%
FY47	4.8%	4.8%	4.8%
FY48	4.7%	4.7%	4.7%
FY49	4.6%	4.6%	4.6%
FY50+	4.5%	4.5%	4.5%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

# **Aging Factors**

Age	Medical	Prescription Drugs
0 – 44	2.0%	4.5%
45 – 54	2.5%	3.5%
55 – 64	2.5%	1.5%
65 - 74	3.0%	2.0%
75 – 84	2.0%	-0.5%
85 – 94	0.3%	-2.5%
95+	0.0%	0.0%

### **Retired Member Contributions for Medical Benefits**

Currently contributions are required for TRS members who are under age 60 and have less than 25 years of service. Eligible Tier 1 members are exempt from contribution requirements. Annual FY22 contributions based on monthly rates shown below for calendar 2022 are assumed based on the coverage category for current retirees. The composite rate shown is used for current active and inactive members in Tier 2 who are assumed to retire prior to age 60 with less than 25 years of service and who are not disabled. For dependent children, we value 1/3 of the annual retiree contribution to estimate the per child rate based upon the assumed number of children in rates where children are covered.

Coverage Category	Calendar 2022 Annual Contribution	Calendar 2022 Monthly Contribution	Calendar 2021 Monthly Contribution
Retiree Only	\$ 8,448	\$ 704	\$ 704
Retiree and Spouse	\$ 16,896	\$ 1,408	\$ 1,408
Retiree and Child(ren)	\$ 11,940	\$ 995	\$ 995
Retiree and Family	\$ 20,388	\$ 1,699	\$ 1,699
Composite	\$ 12,552	\$ 1,046	\$ 1,046

### **Trend Rate for Retired Member Medical Contributions**

The table below shows the rate used to project the retired member medical contributions from the shown fiscal year to the next fiscal year. For example, 0.0% is applied to the FY22 retired member medical contributions to get the FY23 retired member medical contributions.

Trend Assur	mptions
FY22	0.0%
FY23+	4.0%

Graded trend rates for retired member medical contributions are consistent with the rates used for the June 30, 2020 valuation. Actual FY22 retired member medical contributions are reflected in the valuation.

# **Healthcare Participation**

100% of system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. 20% of non-system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible.

# **Changes in Assumptions Since the Prior Valuation**

Healthcare claim costs are updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were changed from \$3,003,000 to \$3,217,000 for pension, and from \$1,362,000 to \$1,604,000 for healthcare (based on the most recent two years of actual administrative expenses paid from plan assets).

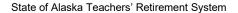


Table 1: Salary Scale

Years of Service	Percent Increase
0	6.75%
1	6.25%
2	5.75%
3	5.25%
4	4.75%
5	4.25%
6	3.75%
7	3.65%
8	3.55%
9	3.45%
10	3.35%
11	3.25%
12	3.15%
13	3.05%
14	2.95%
15	2.85%
16+	2.75%

**Table 2: Turnover Rates** 

# Select Rates during the First 8 Years of Employment

Male	Female
20.40%	17.00%
20.40%	17.00%
16.80%	14.00%
14.40%	12.00%
12.00%	10.00%
10.80%	9.00%
9.00%	7.50%
7.20%	6.00%
	20.40% 20.40% 16.80% 14.40% 12.00% 10.80% 9.00%

# Ultimate Rates after the First 8 Years of Employment

Age	Male	Female	Age	Male	Female
22	2.62%	3.79%	39	2.57%	3.74%
23	2.62%	3.79%	40	2.26%	2.75%
24	2.61%	3.79%	41	2.26%	2.75%
25	2.61%	3.79%	42	2.25%	2.74%
26	2.61%	3.79%	43	2.24%	2.73%
27	2.60%	3.79%	44	2.23%	2.73%
28	2.60%	4.27%	45	2.22%	2.72%
29	2.60%	4.76%	46	2.21%	2.71%
30	2.60%	5.24%	47	2.20%	2.70%
31	2.60%	5.73%	48	2.18%	2.69%
32	2.59%	6.22%	49	2.16%	2.68%
33	2.59%	5.72%	50	3.43%	4.42%
34	2.59%	5.23%	51	3.39%	4.39%
35	2.59%	4.74%	52	3.35%	4.36%
36	2.58%	4.25%	53	3.30%	4.32%
37	2.58%	3.75%	54	3.00%	7.56%
38	2.58%	3.75%	55+	2.00%	5.00%

**Table 3: Disability Rates** 

Age	Male	Female
< 31	0.0337%	0.0612%
31	0.0337%	0.0613%
32	0.0337%	0.0613%
33	0.0342%	0.0622%
34	0.0347%	0.0631%
35	0.0353%	0.0641%
36	0.0357%	0.0650%
37	0.0362%	0.0659%
38	0.0371%	0.0674%
39	0.0379%	0.0689%
40	0.0387%	0.0703%
41	0.0395%	0.0718%
42	0.0403%	0.0733%
43	0.0423%	0.0770%
44	0.0443%	0.0806%
45	0.0464%	0.0843%
46	0.0483%	0.0879%
47	0.0504%	0.0916%
48	0.0536%	0.0975%
49	0.0569%	0.1034%
50	0.0601%	0.1093%
51	0.0634%	0.1152%
52	0.0666%	0.1211%
53	0.0746%	0.1356%
54	0.0826%	0.1501%

**Table 4: Retirement Rates** 

Reduced			Unre	duced
Age	Male	Female	Male	Female
< 45	N/A	N/A	3.0%	3.0%
45	N/A	N/A	5.0%	5.0%
46	N/A	N/A	5.0%	8.0%
47	N/A	N/A	5.0%	8.0%
48	N/A	N/A	5.0%	8.0%
49	N/A	N/A	5.0%	8.0%
50	10.0%	10.0%	5.0%	14.0%
51	10.0%	10.0%	8.0%	13.0%
52	10.0%	10.0%	15.0%	13.0%
53	10.0%	12.0%	15.0%	14.0%
54	10.0%	12.0%	15.0%	15.0%
55	15.0%	8.0%	20.0%	17.0%
56	10.0%	8.0%	17.0%	17.0%
57	10.0%	8.0%	15.0%	17.0%
58	10.0%	8.0%	20.0%	17.0%
59	10.0%	8.0%	20.0%	23.0%
60	N/A	N/A	25.0%	23.0%
61	N/A	N/A	18.0%	23.0%
62	N/A	N/A	18.0%	21.0%
63	N/A	N/A	18.0%	21.0%
64	N/A	N/A	18.0%	26.0%
65	N/A	N/A	30.0%	21.0%
66	N/A	N/A	25.0%	21.0%
67	N/A	N/A	25.0%	21.0%
68	N/A	N/A	25.0%	26.0%
69	N/A	N/A	35.0%	26.0%
70	N/A	N/A	30.0%	26.0%
71	N/A	N/A	30.0%	37.0%
72	N/A	N/A	30.0%	37.0%
73	N/A	N/A	30.0%	37.0%
74	N/A	N/A	30.0%	37.0%
75 - 79	N/A	N/A	50.0%	50.0%
<del>80+</del>	N/A	N/A	100.0%	100.0%

# Section 6: Actuarial Standard of Practice No. 51

Funding future retirement benefits prior to when those benefits become due involves assumptions regarding future economic and demographic experience. These assumptions are applied to calculate actuarial liabilities, current contribution requirements, and the funded status of the plan. However, to the extent future experience deviates from the assumptions used, variations will occur in these calculated values. These variations create risk to the plan. Understanding the risks to the funding of the plan is important.

Actuarial Standard of Practice No. 51 (ASOP 51)<sup>1</sup> requires certain disclosures of potential risks to the plan and provides useful information for intended users of actuarial reports that determine plan contributions or evaluate the adequacy of specified contribution levels to support benefit provisions.

Under ASOP 51, risk is defined as the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience.

It is important to note that not all risk is negative, but all risk should be understood and accepted based on knowledge, judgement, and educated decisions. Future measurements may deviate in ways that produce positive or negative financial impacts to the plan.

In the actuary's professional judgment, the following risks may reasonably be anticipated to significantly affect the pension plan's future financial condition and contribution requirements.

- Investment Risk potential that the investment return will be different than the 7.38% expected in the
  actuarial valuation
- Contribution Risk potential that the contribution actually made will be different than the actuarially determined contribution
- Long-Term Return on Investment Risk potential that changes in long-term capital market assumptions or the plan's asset allocation will create the need to update the long-term return on investment assumption
- Longevity Risk potential that participants live longer than expected compared to the valuation mortality assumptions
- Salary Increase Risk potential that future salaries will be different than expected in the actuarial valuation
- Inflation Risk potential that the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage is different than the 2.5% assumed in the valuation
- Other Demographic Risk potential that other demographic experience will be different than expected

The following information is provided to comply with ASOP 51 and furnish beneficial information on potential risks to the plan. **This list is not all-inclusive**; it is an attempt to identify the more significant risks and how those risks might affect the results shown in this report.

Note that ASOP 51 does not require the actuary to evaluate the ability or willingness of the plan sponsor to make contributions to the plan when due, or to assess the likelihood or consequences of potential future changes in law. In addition, this valuation report is not intended to provide investment advice or to provide guidance on the management or reduction of risk.

ASOP 51 does not apply to the healthcare portion of the plan. Accordingly, all figures in this section relate to the pension portion.

### Assessment of Risks

### **Investment Risk**

Plan costs are very sensitive to the market return.

- Any return on assets lower than assumed will increase costs.
- The plan uses an actuarial value of assets that smooths gains and losses on market returns over a five-year period to help control some of the volatility in costs due to investment risk.
- Historical experience of actual returns is shown in Section 2.4 of this report. This historical experience illustrates how returns can vary over time.

### **Contribution Risk**

There is a risk to the plan when the employer's and/or State's actual contribution amount and the actuarially determined contribution differ.

- If the actual contribution is lower than the actuarially determined contribution, the plan may not be sustainable in the long term.
- Any underpayment of the contribution will increase future contribution amounts to help pay off the additional Unfunded Actuarial Accrued Liability associated with the underpayment(s).
- As long as the Board consistently adopts the actuarially determined contributions, this risk is mitigated
  due to Alaska statutes requiring the State to contribute additional funds necessary to pay the total
  contributions adopted by the Board.

### **Long-Term Return on Investment Risk**

Inherent in the long-term return on investment assumption is the expectation that the current rate will be used until the last benefit payment of the plan is made. There is a risk that sustained changes in economic conditions, changes in long-term future capital market assumptions, or changes to the plan's asset allocation will necessitate an update to the long-term return on investment assumption used.

- Under a lower long-term return on investment assumption, less investment return is available to pay plan benefits. This may lead to a need for increased employer contributions.
- The liabilities will be higher at a lower assumed rate of return because future benefits will have a lower discount rate applied when calculating the present value.
- A 1% decrease in the long-term return on investment assumption will increase actuarial accrued liability by approximately 11%.
- This risk may be increased due to the plan being closed to new entrants. As the plan continues to
  mature, the magnitude of negative cash flow discussed in the Plan Maturity Measures later in this
  section will grow, thereby creating a need for more liquid assets that may not garner the same longterm return as currently assumed.

### Longevity Risk

Plan costs will be increased as participants are expected to live longer.

- Benefits are paid over a longer lifetime when life expectancy is expected to increase. The longer duration of payments leads to higher liabilities.
- Health care has been improving, which affects the life expectancy of participants. As health care improves, leading to longer life expectancies, costs to the plan could increase.

- The mortality assumption for the plan mitigates this risk by assuming future improvement in mortality. However, any improvement in future mortality greater than that expected by the current mortality assumption would lead to increased costs for the plan.
- The Postretirement Pension Adjustments and Alaska Cost-of-Living Allowance increase longevity risk because members who live longer than expected will incur more benefit payment increases than expected and therefore increase costs.

### Salary Increase Risk

Plan costs will be increased if actual salary increases are larger than expected.

- Higher-than-expected salary increases will produce higher benefits.
- The higher benefits may be partially offset by increased employee contributions due to higher salaries.
- If future payroll grows at a rate different than assumed, contributions as a percentage of payroll will be affected.

### Inflation Risk

Plan costs will be increased if the actual CPI for Anchorage is greater than the 2.5% assumed in the valuation.

- Retirement benefits will be greater than expected if the CPI is greater than the assumed rate, which will increase costs.
- This risk is mitigated by the 75% and 50% of CPI provisions and the 9% and 6% maximums.
- This risk is also mitigated by the age and time in payment requirements to receive an increase.
- Inflation risk may be associated with the interaction of inflation with other assumptions, but this is not significant as a standalone assumption, and therefore is considered as part of the associated assumption risk instead of being discussed here.

## Other Demographic Risk

The plan is subject to risks associated with other demographic assumptions (e.g., retirement, termination, and retired members remaining in Alaska assumptions). Differences between actual and expected experience for these assumptions tend to have less impact on the overall costs of the plan. The demographic assumptions used in the valuation are re-evaluated regularly as part of the four-year experience studies to ensure the assumptions are consistent with long-term expectations.

### Historical Information

Monitoring certain information over time may help understand risks faced by the plan. Historical information is included throughout this report. Some examples are:

- Funded Ratio History shown in the Executive Summary illustrates how the plan's funded status (comparison of actuarial accrued liabilities to actuarial value of assets) has changed over time.
- Section 1.6 shows historical analysis of financial experience including how contribution rates have changed over time.
- Section 2.4 shows the volatility of asset returns over time.
- Section 4 includes various historical information showing how member census data has changed over time.

# Plan Maturity Measures

There are certain measures that may aid in understanding the significant risks to the plan.

Ratio of Retired Liability to Total Liability (\$'s in \$000's)		Ju	June 30, 2020		June 30, 2021	
1.	Retiree and Beneficiary Accrued Liability	\$	5,570,625	\$	5,657,056	
2.	Total Accrued Liability	\$	7,447,036	\$	7,471,887	
3.	Ratio, (1) ÷ (2)		74.8%		75.7%	

A high percentage of liability concentrated on participants in pay status indicates a mature plan (often a ratio above 60% - 65%). Because the plan was closed to new entrants in 2006, we expect the percentage in item #3 to continue to increase over time. An increasing percentage may indicate a need for a less risky asset allocation, which may lead to a lower long-term return on asset assumption and increased costs. Higher percentages may also indicate greater investment risk as benefit payments may be greater than contributions creating an increased reliance on investment returns. This ratio should be monitored each year in the future.

Ra	tio of Cash Flow to Assets (\$'s in \$000's)	FYE	June 30, 2020	FYE	June 30, 2021
1.	Contributions	\$	207,899	\$	196,748
2.	Benefit Payments	_	490,447		501,429
3.	Cash Flow, (1) - (2)	\$	(282,548)	\$	(304,681)
4.	Fair Value of Assets	\$	5,444,799	\$	6,731,481
5.	Ratio, (3) ÷ (4)		(5.2%)		(4.5%)

When this cash flow ratio is negative, more cash is being paid out than deposited in the trust. Negative cash flow indicates the trust needs to rely on investment returns to cover benefit payments and / or may need to invest in more liquid assets to cover the benefit payments. More liquid assets may not generate the same returns as less liquid assets, which can increase the investment risk. Currently, the low magnitude of the ratio implies there may already be enough liquid assets to cover the benefit payments, less investment return is needed to cover the shortfall, or only a small portion of assets will need to be converted to cash. Therefore, the investment risk is likely not amplified at this time. However, due to the plan being closed, we expect this measure to become increasingly negative over time. This maturity measure should be monitored in the future.

Contribution Volatility (\$'s in \$000's)	June 30, 2020	June 30, 2021
1. Fair Value of Assets	\$ 5,444,799	\$ 6,731,481
2. DB/DCR Payroll	\$ 741,090	\$ 750,334
3. Asset to Payroll Ratio, (1) ÷ (2)	734.7%	897.1%
4. Accrued Liability	\$ 7,447,036	\$ 7,471,887
5. Liability to Payroll Ratio, (4) ÷ (2)	1,004.9%	995.8%

Plans that have higher asset-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to investment return. For example, a plan with an asset-to-payroll ratio of 10% may experience twice the contribution volatility due to investment return volatility than a plan with an asset-to-payroll ratio of 5%. Plans that have higher liability-to-payroll ratios experience more volatile employer contributions (as a percentage of payroll) due to changes in liability. For example, if an assumption change increases the liability of two plans by the same percent, the plan with a liability-to-payroll ratio of 10% may experience twice the contribution volatility than a plan with a liability-to-payroll ratio of 5%.

# **Glossary of Terms**

# **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

### **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

### **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

### **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

### **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

### **GASB 67 and 68**

Governmental Accounting Standards Board Statement Number 67 amends Number 25 effective for the fiscal year beginning after June 15, 2013 and defines new financial reporting requirements for public pension plans.

Governmental Accounting Standards Board Statement Number 68 amends Number 27 effective for fiscal years beginning after June 15, 2014 and defines new accounting and financial reporting requirements for employers sponsoring public pension plans.

### **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans.

Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

### **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.

# **Rate Payroll**

Members' earnings used to determine contribution rates.

# **Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.

# **Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

### **Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.



# State of Alaska

Public Employees'
Retirement System
Defined Contribution
Retirement Plan

For Occupational Death & Disability and Retiree Medical Benefits

Actuarial Valuation Report As of June 30, 2021

January 2022

DRAFT



January 7, 2022

State of Alaska
The Alaska Retirement Management Board
The Department of Revenue, Treasury Division
The Department of Administration, Division of Retirement and Benefits
P.O. Box 110203
Juneau, AK 99811-0203

### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Public Employees' Retirement System Defined Contribution Retirement (PERS DCR) Plan as of June 30, 2021 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2021. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities and other factors under PERS DCR were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of PERS DCR as of June 30, 2021.

PERS DCR is funded by Employer Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board). The funding objective for PERS DCR is to pay required contributions that remain level as a percent of PERS DCR compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability as a level percent of PERS DCR compensation over closed layered 25-year periods. This objective is currently being met and is projected to continue to be met as required by the Alaska State statutes. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the overall funded status is expected to remain at or above 100%.

The Board and staff of the State of Alaska may use this report for the review of the operations of PERS DCR. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, you should ask Buck to review any statement you wish to make on the results contained in this report. Buck will not accept any liability for any such statement made without the review by Buck.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2013 to June 30, 2017. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2018 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the per capita claims cost rates effective June 30, 2021 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 4.2 and 4.3. We certify that the assumptions and methods described in Sections 4.2 and 4.3 of this report meet the requirements of all applicable Actuarial Standards of Practice.

Governmental Accounting Standards Board (GASB) Statement No. 74 (GASB 74) was effective for PERS DCR beginning with fiscal year ending June 30, 2017, and GASB 75 was effective beginning with fiscal year ending June 30, 2018. Separate GASB 74 and GASB 75 reports have been prepared.

### **Assessment of Risks**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the retiree medical portion of PERS DCR. We also believe ASOP 51 does not apply to the occupational death & disability portion of PERS DCR. Therefore, information related to ASOP 51 is not included in this report. However, it may be beneficial to review the ASOP 51 information provided in the PERS valuation report for information on risks that may also relate to the occupational death & disability benefits provided by this plan.

### **Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. Buck uses third-party software in the performance of annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to an internally developed model that applies applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal model are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts

within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal model, extra checking and review are completed. Significant changes to the internal model that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan, and to reflect the different Medicare coordination methods between the two plans. The manual rate models are intended to provide benchmark data and pricing capabilities, calculate per capita costs, and calculate actuarial values of different commercial health plans. Buck relied on the models, which were developed using industry data by actuaries and consultants at OptumInsight.

### COVID-19

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and an adjustment was made in setting the medical per capita claims cost assumption. FY20 medical claims were adjusted for a COVID-19 related decline in claims during the last four months (March – June) of FY20. FY21 medical claims were adjusted for a COVID-19 related decline in those claims during the fiscal year. A more detailed explanation on these adjustments is shown in Sections 4.2 and 4.3 and in the valuation report for the DB plan.

This report was prepared under my supervision and in accordance with all applicable Actuarial Standards of Practice. I am a Fellow of the Society of Actuaries, an Enrolled Actuary, a Fellow of the Conference of Consulting Actuaries, and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

I am available to discuss this report with you at your convenience. I can be reached at 602-803-6174.

Respectfully submitted,

Principal

Buck

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.

Scott Young, FSA, EA, MAAA, FCA

Scott Young

Director Buck

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# **Executive Summary**

#### Overview

The State of Alaska Public Employees' Retirement System Defined Contribution Retirement (PERS DCR) Plan provides occupational death & disability and retiree medical benefits to eligible members hired after June 30, 2006 or who have elected participation in this plan. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of PERS DCR as of the valuation date of June 30, 2021.

### **Purpose**

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

- 1. To determine the Employer contribution necessary to meet the Board's funding policy for the plan;
- 2. To disclose the funding assets and liability measures as of the valuation date;
- 3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining actuarially determined contributions;
- 4. To compare actual and expected experience under the plan during the last fiscal year; and
- 5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a "snapshot" of the funded position of PERS DCR based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

### **Funded Status**

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

Fund	led Status as of June 30 (\$'s in 000's)	2020	2021		
Оссі	pational Death & Disability				
a.	Actuarial Accrued Liability	\$ 10,634	\$ 11,740		
b.	Valuation Assets	 43,029	 53,075		
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (32,395)	\$ (41,335)		
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)	404.6%	452.1%		
e.	Fair Value of Assets	\$ 42,091	\$ 60,145		
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	395.8%	512.3%		

1

Fund	Funded Status as of June 30 (\$'s in 000's) 2020 2021									
Retir	ee Medical									
a.	Actuarial Accrued Liability	\$	150,701	\$	168,472					
b.	Valuation Assets		144,747		180,53 <u>6</u>					
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	5,954	\$	(12,064)					
d.	Funded Ratio based on Valuation Assets, (b) $\div$ (a)		96.0%		107.2%					
e.	Fair Value of Assets	\$	141,569	\$	204,555					
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)		93.9%		121.4%					
Total										
a.	Actuarial Accrued Liability	\$	161,335	\$	180,212					
b.	Valuation Assets		187,776	_	233,611					
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	(26,441)	\$	(53,399)					
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)		116.4%		129.6%					
e.	Fair Value of Assets	\$	183,660	\$	264,700					
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		113.8%		146.9%					

The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions so there is potential for actuarial gains or losses.

### 1. Investment Experience

The approximate FY21 investment return based on fair value of assets was 29.6% compared to the expected investment return of 7.38% (net of investment expenses of approximately 0.29%). This resulted in a gain of approximately \$43,414,000 to the plan from investment experience. The asset valuation method recognizes 20% of this gain (\$8,683,000) this year and an additional 20% in each of the next 4 years. In addition, 20% of the FY17 investment gain, 20% of the FY18 investment loss, 20% of the FY19 investment loss, and 20% of the FY20 investment loss were recognized this year. The approximate FY21 asset return based on actuarial value of assets was 11.3% compared to the expected asset return of 7.38% (net of investment expenses).

### 2. Salary Increases

Salary increases for continuing active members during FY21 were higher than anticipated based on the valuation assumptions, resulting in a liability loss of approximately \$8,000.

### 3. Demographic Experience

The number of active members increased 4.4% from 22,923 at June 30, 2020 to 23,933 at June 30, 2021. The average age of active members increased from 41.21 to 41.26 and average credited service increased from 4.66 to 4.93 years.

The demographic experience gains/losses are shown on page 4.

### 4. Retiree Medical Claims Experience

Please refer to the State of Alaska Public Employees' Retirement System (PERS) Defined Benefit Plan Actuarial Valuation Report as of June 30, 2021 for a full description of the assumptions and costs of the retiree medical plan. Adjustments to these costs and assumptions are described in this report.

The recent claims experience described in Section 4.2 of this report (Section 5.2 of the PERS report) created an actuarial gain of approximately \$7,066,000.

# 5. Changes in Methods Since the Prior Valuation

There were no changes in actuarial methods since the prior valuation.

### 6. Changes in Assumptions Since the Prior Valuation

Healthcare claim costs are updated annually as described in Section 4.2. The amounts included in Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

## 7. Changes in Benefit Provisions Since the Prior Valuation

Starting in 2022, prior authorization will be required for certain specialty medications. This change created an actuarial gain of approximately \$2,029,000. There have been no other changes in benefit provisions valued since the prior valuation.

### **Comparative Summary of Contribution Rates**

Occi	upational Death & Disability	FY 2023	FY 2024
Peac	e Officer/Firefighter		
a.	Employer Normal Cost Rate	0.68%	0.68%
b.	Past Service Cost Rate	(0.19)%	(0.24)%
c.	Total Employer Contribution Rate, (a) + (b), not less than (a)	0.68%	0.68%
Othe	<u>irs</u>		
a.	Employer Normal Cost Rate	0.30%	0.30%
b.	Past Service Cost Rate	<u>(0.16)%</u>	<u>(0.19)%</u>
c.	Total Employer Contribution Rate, (a) + (b), not less than (a)	0.30%	0.30%
Poti	ree Medical	EV 2022	EV 2024
		FY 2023	FY 2024
a.	Employer Normal Cost Rate	1.05%	1.01%
b.	Past Service Cost Rate	<u>0.05%</u>	<u>(0.02)%</u>
C.	Total Employer Contribution Rate, (a) + (b), not less than (a)	1.10%	1.01%
Tota		FY 2023	FY 2024
Peac	e Officer/Firefighter		
a.	Employer Normal Cost Rate	1.73%	1.69%
b.	Past Service Cost Rate	<u>0.05%</u>	<u>(0.02)%</u>
C.	Total Employer Contribution Rate, (a) + (b), not less than (a)	1.78%	1.69%
<u>Othe</u>	<u>ers</u>		
a.	Employer Normal Cost Rate	1.35%	1.31%
b.	Past Service Cost Rate	<u>0.05%</u>	(0.02)%
C.	Total Employer Contribution Rate, (a) + (b), not less than (a)	1.40%	1.31%

The exhibit below shows the historical Board-adopted employer contribution rates for PERS DCR.

		Total Employer Contribution Rate						
Valuation Date	Fiscal Year	Occupational Death & Disability (PF / Others)	Retiree Medical	Total (PF / Others)				
June 30, 2008	FY11	1.18% / 0.31%	0.55%	1.73% / 0.86%				
June 30, 2009	FY12	0.97% / 0.11%	0.51%	1.48% / 0.62%				
June 30, 2010	FY13	0.99% / 0.14%	0.48%	1.47% / 0.62%				
June 30, 2011	FY14	1.14% / 0.20%	0.48%	1.62% / 0.68%				
June 30, 2012	FY15	1.06% / 0.22%	1.66%	2.72% / 1.88%				
June 30, 2013	FY16	1.05% / 0.22%	1.68%	2.73% / 1.90%				
June 30, 2014	FY17	0.49% / 0.17%	1.18%	1.67% / 1.35%				
June 30, 2015	FY18	0.43% / 0.16%	1.03%	1.46% / 1.19%				
June 30, 2016	FY19	0.76% / 0.26%	0.94%	1.70% / 1.20%				
June 30, 2017	FY20	0.72% / 0.26%	1.32%	2.04% / 1.58%				
June 30, 2018	FY21	0.70% / 0.31%	1.27%	1.97% / 1.58%				
June 30, 2019	FY22	0.68% / 0.31%	1.07%	1.75% / 1.38%				
June 30, 2020	FY23	0.68% / 0.30%	1.10%	1.78% / 1.40%				
June 30, 2021	FY24	TBD	TBD	TBD				

# Summary of Actuarial Accrued Liability Gain/(Loss)

The following table shows the FY21 gain/(loss) on actuarial accrued liability as of June 30, 2021 (\$'s in 000's):

	Occupational Death & Disability	Retiree Medical	Total
Retirement Experience	\$ 0	\$ (521)	\$ (521)
Termination Experience	(90)	2,669	2,579
Disability Experience	3,346	341	3,687
Active Mortality Experience	1,900	104	2,004
Inactive Mortality Experience	(21)	432	411
Salary Increases	(8)	N/A	(8)
New Entrants	(89)	(1,320)	(1,409)
Rehires	(47)	(3,068)	(3,115)
Transfers Between P/F and Others	(31)	(52)	(83)
Benefit Payments Different than Expected	145	209	354
Per Capita Claims Costs	N/A	7,066	7,066
Prescription Drug Plan Changes	N/A	2,029	2,029
Miscellaneous <sup>1</sup>	(362)	1,560	 1,198
Total	\$ 4,743	\$ 9,449	\$ 14,192

<sup>&</sup>lt;sup>1</sup> Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories.

# **Section 1: Actuarial Funding Results**

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

# Peace Officer / Firefighter

As of June 30, 2021		ent Value of ted Benefits	(Pas	rial Accrued et Service) iability
Active Members				(12)
Occupational Death Benefits	\$	3,705	\$	(12)
Occupational Disability Benefits		12,254		3,750
Medical and Prescription Drug Benefits		43,037		22,460
Medicare Part D Subsidy		(8,159)		(4,294)
Subtotal	\$	50,837	\$	21,904
Benefit Recipients				
Survivor Benefits	\$	323	\$	323
Disability Benefits		4,865		4,865
Medical and Prescription Drug Benefits		788		788
Medicare Part D Subsidy		(138)		(138)
Subtotal	\$	5,838	\$	5,838
Total	\$	56,675	\$	27,742
Total Occupational Death & Disability	\$	21,147	\$	8,926
Total Retiree Medical, Net of Part D Subsidy	\$	35,528	\$	18,816
Total Retiree Medical, Gross of Part D Subsidy	\$	43,825	\$	23,248
Total Netiree Medical, 01033 011 art b Subsidy	Ψ	43,023	Ψ	25,240
As of June 30, 2021			Nor	mal Cost
Active Members				
Occupational Death Benefits			\$	485
Occupational Disability Benefits				1,019
Medical and Prescription Drug Benefits				2,300
Medicare Part D Subsidy				(434)
Subtotal			\$	3,370
Administrative Expense Load				
Occupational Death & Disability			\$	4
Retiree Medical				7
Subtotal			\$	11
Total			\$	3,381
Total Occupational Death & Disability			\$	1,508
Total Retiree Medical, Net of Part D Subsidy			\$	1,873
Total Retiree Medical, Gross of Part D Subsidy			\$	2,307

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

# Others

As of June 30, 2021		ent Value of cted Benefits	(Pa	rial Accrued st Service) Liability
Active Members				
Occupational Death Benefits	\$	9,151	\$	641
Occupational Disability Benefits		16,372		1,618
Medical and Prescription Drug Benefits		286,967		182,893
Medicare Part D Subsidy		(59,007)		(37,778)
Subtotal	\$	253,483	\$	147,374
Benefit Recipients				
Survivor Benefits	\$	0	\$	0
Disability Benefits	Ψ	555	Ψ	555
Medical and Prescription Drug Benefits		5,746		5,746
Medicare Part D Subsidy		(1,205)		(1,205)
Subtotal	\$	5,096	\$	5,096
Total	\$	258,579	\$	152,470
Total Occupational Death & Disability	\$	26,078	\$	2,814
Total Retiree Medical, Net of Part D Subsidy	\$	232,501	\$	149,656
Total Retiree Medical, Gross of Part D Subsidy	\$	292,713	\$	188,639
As of June 30, 2021			No	rmal Cost
Active Members				
Occupational Death Benefits			\$	1,449
Occupational Disability Benefits				2,503
Medical and Prescription Drug Benefits				17,248
Medicare Part D Subsidy				(3,527)
Subtotal			\$	17,673
Administrative Expense Load				
Occupational Death & Disability			\$	12
Retiree Medical				17
Subtotal			\$	29
Total			\$	17,702
Total Occupational Death & Disability			\$	3,964
Total Retiree Medical, Net of Part D Subsidy			\$	13,738
Total Retiree Medical, Gross of Part D Subsidy			\$	17,265

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

# **All Members**

As of June 30, 2021	Present Value of Projected Benefits			rial Accrued st Service) Liability
Active Members				
Occupational Death Benefits	\$	12,856	\$	629
Occupational Disability Benefits		28,626		5,368
Medical and Prescription Drug Benefits		330,004		205,353
Medicare Part D Subsidy		(67,166)		(42,072)
Subtotal	\$	304,320	\$	169,278
Benefit Recipients				
Survivor Benefits	\$	323	\$	323
Disability Benefits	Ψ	5,420	Ψ	5,420
Medical and Prescription Drug Benefits		6,534		6,534
Medicare Part D Subsidy		(1,343)		(1,343)
Subtotal	\$	10,934	\$	10,934
	ľ		·	7
Total	\$	315,254	\$	180,212
Total Occupational Death & Disability	\$	47,225	\$	11,740
Total Retiree Medical, Net of Part D Subsidy	\$	268,029	\$	168,472
Total Retiree Medical, Gross of Part D Subsidy	\$	336,538	\$	211,887
As of June 30, 2021			No	rmal Cost
Active Members				
Occupational Death Benefits			\$	1,934
Occupational Disability Benefits				3,522
Medical and Prescription Drug Benefits				19,548
Medicare Part D Subsidy				(3,961)
Subtotal			\$	21,043
Administrative Expense Load				
Occupational Death & Disability			\$	16
Retiree Medical				24
Subtotal			\$	40
Total			\$	21,083
Total Occupational Death & Disability			\$	5,472
Total Retiree Medical, Net of Part D Subsidy			\$	15,611
Total Retiree Medical, Gross of Part D Subsidy			\$	19,572

Section 1.2: Actuarial Contributions as of June 30, 2021 for FY24 (\$'s in 000's)

# Peace Officer / Firefighter

Normal Cost Rate	Occupational Death & Disability		Retiree Medical	_	Гotal
Total Normal Cost	\$	1,508	\$ 1,873	\$	3,381
2. DCR Plan Rate Payroll Projected for FY22		220,974	220,974		220,974
3. Employer Normal Cost Rate, (1) ÷ (2)		0.68%	0.85%		1.53%
Past Service Rate					
1. Actuarial Accrued Liability	\$	8,926	\$ 18,816	\$	27,742
2. Valuation Assets		15,959	 20,163		36,122
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	(7,033)	\$ (1,347)	\$	(8,380)
4. Funded Ratio based on Valuation Assets		178.8%	107.2%		130.2%
5. Past Service Cost Amortization Payment		(522)	(47)		(569)
6. DCR Plan Rate Payroll Projected for FY22		220,974	220,974		220,974
7. Past Service Cost Rate, (5) ÷ (6)		(0.24%)	(0.02%)		(0.26%)
Total Employer Contribution Rate, not less than Normal Cost Rate		0.68%	0.85%		1.53%

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll		upational eath & sability	Retiree Medical	Total		
1. Total Normal Cost	\$	1,508	\$ 1,873	\$	3,381	
Total DB and DCR Plan Rate Payroll Projected for FY22		368,713	368,713		368,713	
3. Employer Normal Cost Rate, (1) ÷ (2)		0.41%	0.51%		0.92%	
4. Past Service Cost Amortization Payment		(522)	(47)		(569)	
5. Past Service Cost Rate, (4) ÷ (2)		(0.14%)	(0.01%)		(0.15%)	
Total Employer Contribution Rate, not less than Normal Cost Rate		0.41%	0.51%		0.92%	

Peace Officer / Firefighter

Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)

	Amortizat	ion Period		Balances	
Layer	Date Created	Years Remaining	Initial	Outstanding	Beginning-of- Year Payment
Initial Unfunded Liability	06/30/2007	11	\$ (100	0) \$ (93)	\$ (10)
FY08 Gain	06/30/2008	12	(586	6) (555)	(58)
Change in Assumptions	06/30/2009	13	(104	1) (101)	(10)
FY09 Loss	06/30/2009	13	440	6 433	43
Change in Assumptions	06/30/2010	14	79	77	7
FY10 Gain	06/30/2010	14	(28	2) (280)	(26)
FY11 Loss	06/30/2011	15	7:	3 70	6
FY12 Gain	06/30/2012	16	(349	9) (354)	(30)
FY13 Gain	06/30/2013	17	(204	1) (207)	(17)
Change in Assumptions	06/30/2014	18	(1,27	4) (1,303)	(103)
PRPA Modification	06/30/2014	18	(9	1) (92)	(7)
FY14 Gain	06/30/2014	18	(9	5) (98)	(8)
FY15 Gain	06/30/2015	19	(664	4) (679)	(52)
FY16 Loss	06/30/2016	20		1 4	0
FY17 Gain	06/30/2017	21	(52	5) (534)	(38)
FY18 Gain	06/30/2018	22	(26)	2) (264)	(18)
Change in Assumptions	06/30/2018	22	(63:	3) (639)	(44)
FY19 Loss	06/30/2019	23	219	220	15
FY20 Gain	06/30/2020	24	(79	2) (796)	(53)
FY21 Gain	06/30/2021	25	(1,842	2) (1,842)	(119)
Total				\$ (7,033)	\$ (522)

Peace Officer / Firefighter

Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)

Amortization Period			Balances				
Layer	Date Created	Years Remaining	Initial		Outstanding		inning-of- r Payment
Initial Unfunded Liability	06/30/2007	11	\$	(21)	\$	(23)	\$ (3)
Change in Assumptions	06/30/2008	12		17		15	2
FY08 Gain	06/30/2008	12		(62)		(59)	(6)
Change in Assumptions	06/30/2009	13		(8)		(8)	(1)
FY09 Gain	06/30/2009	13		(38)		(38)	(4)
Change in Assumptions	06/30/2010	14		41		40	4
FY10 Gain	06/30/2010	14		(46)		(42)	(4)
FY11 Loss	06/30/2011	15		70		68	6
Change in Assumptions	06/30/2012	16		3,085		3,122	266
FY12 Gain	06/30/2012	16		(273)		(275)	(23)
FY13 Loss	06/30/2013	17		880		897	73
Change in Assumptions	06/30/2014	18		(3,034)		(3,100)	(244)
FY14 Loss	06/30/2014	18		1,213		1,240	98
FY15 Gain	06/30/2015	19		(712)		(727)	(55)
EGWP Gain	06/30/2016	20		(1,675)		(1,711)	(126)
FY16 Loss	06/30/2016	20		1,116		1,140	84
Change in Assumptions	06/30/2017	21		2,244		2,280	163
FY17 Gain	06/30/2017	21		(50)		(52)	(4)
FY18 Gain	06/30/2018	22		(231)		(233)	(16)
Change in Assumptions/Methods	06/30/2018	22		(649)		(654)	(45)
FY19 Gain	06/30/2019	23		(1,291)		(1,300)	(88)
Change in Assumptions	06/30/2020	24		1,116		1,121	74
FY20 Gain	06/30/2020	24		(1,082)		(1,087)	(72)
Prescription Drug Plan Changes	06/30/2021	25		(235)		(235)	(15)
FY21 Gain	06/30/2021	25		(1,726)		(1,726)	(111)
Total					\$	(1,347)	\$ (47)

Peace Officer / Firefighter

Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period		Bal	ances	
Layer	Date Created	Years Remaining	Initial	Outstanding	Beginning-of- Year Payment
Initial Unfunded Liability	06/30/2007	11	\$ (121)	\$ (116)	\$ (13)
Change in Assumptions	06/30/2008	12	17	15	2
FY08 Gain	06/30/2008	12	(648)	(614)	(64)
Change in Assumptions	06/30/2009	13	(112)	(109)	(11)
FY09 Loss	06/30/2009	13	408	395	39
Change in Assumptions	06/30/2010	14	120	117	11
FY10 Gain	06/30/2010	14	(328)	(322)	(30)
FY11 Loss	06/30/2011	15	143	138	12
Change in Assumptions	06/30/2012	16	3,085	3,122	266
FY12 Gain	06/30/2012	16	(622)	(629)	(53)
FY13 Loss	06/30/2013	17	676	690	56
Change in Assumptions	06/30/2014	18	(4,308)	(4,403)	(347)
PRPA Modification	06/30/2014	18	(91)	(92)	(7)
FY14 Loss	06/30/2014	18	1,118	1,142	90
FY15 Gain	06/30/2015	19	(1,376)	(1,406)	(107)
EGWP Gain	06/30/2016	20	(1,675)	(1,711)	(126)
FY16 Loss	06/30/2016	20	1,120	1,144	84
Change in Assumptions	06/30/2017	21	2,244	2,280	163
FY17 Gain	06/30/2017	21	(575)	(586)	(42)
FY18 Gain	06/30/2018	22	(493)	(497)	(34)
Change in Assumptions/Methods	06/30/2018	22	(1,282)	(1,293)	(89)
FY19 Gain	06/30/2019	23	(1,072)	(1,080)	(73)
Change in Assumptions	06/30/2020	24	1,116	1,121	74
FY20 Gain	06/30/2020	24	(1,874)	(1,883)	(125)
Prescription Drug Plan Changes	06/30/2021	25	(235)	(235)	(15)
FY21 Gain	06/30/2021	25	(3,568)	(3,568)	(230)
Total				\$ (8,380)	\$ (569)

Section 1.2: Actuarial Contributions as of June 30, 2021 for FY24 (\$'s in 000's)

# Others

Normal Cost Rate	Occupational Death & Disability		Retiree Medical	Total		
1. Total Normal Cost	\$	3,964	\$ 13,738	\$	17,702	
2. DCR Plan Rate Payroll Projected for FY22		1,327,142	1,327,142		1,327,142	
3. Employer Normal Cost Rate, (1) ÷ (2)		0.30%	1.03%		1.33%	
Past Service Rate						
1. Actuarial Accrued Liability	\$	2,814	\$ 149,656	\$	152,470	
2. Valuation Assets		37,116	 160,373		197,489	
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	(34,302)	\$ (10,717)	\$	(45,019)	
4. Funded Ratio based on Valuation Assets		1,319.0%	107.2%		129.5%	
5. Past Service Cost Amortization Payment		(2,515)	(323)		(2,838)	
6. DCR Plan Rate Payroll Projected for FY22		1,327,142	1,327,142		1,327,142	
7. Past Service Cost Rate, (5) ÷ (6)		(0.19%)	(0.02%)		(0.21%)	
Total Employer Contribution Rate, not less than Normal Cost Rate		0.30%	1.03%		1.33%	

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll		upational eath & sability	Retiree Medical	Total		
1. Total Normal Cost	\$	3,964	\$ 13,738	\$	17,702	
Total DB and DCR Plan Rate Payroll Projected for FY22		2,038,044	2,038,044		2,038,044	
3. Employer Normal Cost Rate, (1) ÷ (2)		0.19%	0.68%		0.87%	
4. Past Service Cost Amortization Payment		(2,515)	(323)		(2,838)	
5. Past Service Cost Rate, (4) ÷ (2)		(0.12%)	(0.02%)		(0.14%)	
Total Employer Contribution Rate, not less than Normal Cost Rate		0.19%	0.68%		0.87%	

Others

Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)

	Amortization Period		Ва	lance	es	
Layer	Date Created	Years Remaining	Initial	C	Outstanding	eginning-of- ear Payment
Initial Unfunded Liability	06/30/2007	11	\$ (40)	\$	(38)	\$ (5)
FY08 Gain	06/30/2008	12	(318)		(303)	(32)
Change in Assumptions	06/30/2009	13	(92)		(89)	(9)
FY09 Gain	06/30/2009	13	(1,924)		(1,865)	(185)
Change in Assumptions	06/30/2010	14	24		25	3
FY10 Gain	06/30/2010	14	(994)		(982)	(92)
FY11 Gain	06/30/2011	15	(1,184)		(1,182)	(105)
FY12 Gain	06/30/2012	16	(1,233)		(1,246)	(106)
FY13 Gain	06/30/2013	17	(779)		(794)	(65)
Change in Assumptions	06/30/2014	18	(51)		(51)	(4)
PRPA Modification	06/30/2014	18	(27)		(28)	(2)
FY14 Gain	06/30/2014	18	(2,003)		(2,044)	(161)
FY15 Gain	06/30/2015	19	(1,850)		(1,890)	(143)
FY16 Gain	06/30/2016	20	(2,361)		(2,409)	(177)
FY17 Gain	06/30/2017	21	(2,377)		(2,413)	(172)
FY18 Gain	06/30/2018	22	(2,590)		(2,613)	(182)
Change in Assumptions	06/30/2018	22	(272)		(275)	(19)
FY19 Gain	06/30/2019	23	(3,984)		(4,013)	(272)
FY20 Gain	06/30/2020	24	(4,803)		(4,824)	(318)
FY21 Gain	06/30/2021	25	(7,268)		(7,268)	(469)
Total				\$	(34,302)	\$ (2,515)

Others

Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)

	Amortization Period		Bal	s		
Layer	Date Created	Years Remaining	Initial	0	utstanding	ginning-of- ar Payment
Initial Unfunded Liability	06/30/2007	11	\$ (335)	\$	(308)	\$ (34)
Change in Assumptions	06/30/2008	12	165		157	16
FY08 Gain	06/30/2008	12	(702)		(664)	(70)
Change in Assumptions	06/30/2009	13	(122)		(118)	(11)
FY09 Gain	06/30/2009	13	(438)		(425)	(42)
Change in Assumptions	06/30/2010	14	(572)		(564)	(53)
FY10 Loss	06/30/2010	14	579		567	53
FY11 Loss	06/30/2011	15	820		823	73
Change in Assumptions	06/30/2012	16	25,180		25,475	2,171
FY12 Loss	06/30/2012	16	1,451		1,466	124
FY13 Loss	06/30/2013	17	9,974		10,159	831
Change in Assumptions	06/30/2014	18	(21,822)		(22,303)	(1,756)
FY14 Loss	06/30/2014	18	7,002		7,157	563
FY15 Gain	06/30/2015	19	(8,726)		(8,923)	(679)
EGWP Gain	06/30/2016	20	(17,884)		(18,239)	(1,342)
FY16 Loss	06/30/2016	20	10,367		10,573	778
Change in Assumptions	06/30/2017	21	21,288		21,613	1,544
FY17 Gain	06/30/2017	21	(1,658)		(1,682)	(120)
FY18 Loss	06/30/2018	22	118		119	8
Change in Assumptions/Methods	06/30/2018	22	(8,993)		(9,070)	(630)
FY19 Gain	06/30/2019	23	(10,841)		(10,922)	(739)
Change in Assumptions	06/30/2020	24	6,369		6,398	423
FY20 Gain	06/30/2020	24	(6,288)		(6,316)	(417)
Prescription Drug Plan Changes	06/30/2021	25	(1,794)		(1,794)	(116)
FY21 Gain	06/30/2021	25	(13,896)		(13,896)	(898)
Total				\$	(10,717)	\$ (323)

Others

Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period		Bal	ances	
Layer	Date Created	Years Remaining	Initial	Outstanding	ginning-of- ar Payment
Initial Unfunded Liability	06/30/2007	11	\$ (375)	\$ (346)	\$ (39)
Change in Assumptions	06/30/2008	12	165	157	16
FY08 Gain	06/30/2008	12	(1,020)	(967)	(102)
Change in Assumptions	06/30/2009	13	(214)	(207)	(20)
FY09 Gain	06/30/2009	13	(2,362)	(2,290)	(227)
Change in Assumptions	06/30/2010	14	(548)	(539)	(50)
FY10 Gain	06/30/2010	14	(415)	(415)	(39)
FY11 Gain	06/30/2011	15	(364)	(359)	(32)
Change in Assumptions	06/30/2012	16	25,180	25,475	2,171
FY12 Loss	06/30/2012	16	218	220	18
FY13 Loss	06/30/2013	17	9,195	9,365	766
Change in Assumptions	06/30/2014	18	(21,873)	(22,354)	(1,760)
PRPA Modification	06/30/2014	18	(27)	(28)	(2)
FY14 Loss	06/30/2014	18	4,999	5,113	402
FY15 Gain	06/30/2015	19	(10,576)	(10,813)	(822)
EGWP Gain	06/30/2016	20	(17,884)	(18,239)	(1,342)
FY16 Loss	06/30/2016	20	8,006	8,164	601
Change in Assumptions	06/30/2017	21	21,288	21,613	1,544
FY17 Gain	06/30/2017	21	(4,035)	(4,095)	(292)
FY18 Gain	06/30/2018	22	(2,472)	(2,494)	(174)
Change in Assumptions/Methods	06/30/2018	22	(9,265)	(9,345)	(649)
FY19 Gain	06/30/2019	23	(14,825)	(14,935)	(1,011)
Change in Assumptions	06/30/2020	24	6,369	6,398	423
FY20 Gain	06/30/2020	24	(11,091)	(11,140)	(735)
Prescription Drug Plan Changes	06/30/2021	25	(1,794)	(1,794)	(116)
FY21 Gain	06/30/2021	25	(21,164)	(21,164)	(1,367)
Total				\$ (45,019)	\$ (2,838)

Section 1.2: Actuarial Contributions as of June 30, 2021 for FY24 (\$'s in 000's)

### **All Members**

	Od	cupational Death &	Retiree		
Normal Cost Rate		Disability	Medical	Total	
1. Total Normal Cost	\$	5,472	\$ 15,611	\$	21,083
2. DCR Plan Rate Payroll Projected for FY22		1,548,116	1,548,116		1,548,116
3. Employer Normal Cost Rate, (1) ÷ (2)		0.35%	1.01%		1.36%
Past Service Rate					
1. Actuarial Accrued Liability	\$	11,740	\$ 168,472	\$	180,212
2. Valuation Assets		53,075	 180,536		233,611
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	(41,335)	\$ (12,064)	\$	(53,399)
4. Funded Ratio based on Valuation Assets		452.1%	107.2%		129.6%
5. Past Service Cost Amortization Payment		(3,037)	(370)		(3,407)
6. DCR Plan Rate Payroll Projected for FY22		1,548,116	1,548,116		1,548,116
7. Past Service Cost Rate, (5) ÷ (6)		(0.20%)	(0.02%)		(0.22%)
Total Employer Contribution Rate, not less than Normal Cost Rate		0.35%	1.01%		1.36%

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll		upational eath & sability	Retiree Medical	Total		
1. Total Normal Cost	\$	5,472	\$ 15,611	\$	21,083	
Total DB and DCR Plan Rate Payroll Projected for FY22		2,406,757	2,406,757		2,406,757	
3. Employer Normal Cost Rate, (1) ÷ (2)		0.23%	0.65%		0.88%	
4. Past Service Cost Amortization Payment		(3,037)	(370)		(3,407)	
5. Past Service Cost Rate, (4) ÷ (2)		(0.13%)	(0.01%)		(0.14%)	
Total Employer Contribution Rate, not less than Normal Cost Rate		0.23%	0.65%		0.88%	

All Members

Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)

	Amortization Period		Bal	s		
Layer	Date Created	Years Remaining	Initial	0	utstanding	ginning-of- ar Payment
Initial Unfunded Liability	06/30/2007	11	\$ (140)	\$	(131)	\$ (15)
FY08 Gain	06/30/2008	12	(904)		(858)	(90)
Change in Assumptions	06/30/2009	13	(196)		(190)	(19)
FY09 Gain	06/30/2009	13	(1,478)		(1,432)	(142)
Change in Assumptions	06/30/2010	14	103		102	10
FY10 Gain	06/30/2010	14	(1,276)		(1,262)	(118)
FY11 Gain	06/30/2011	15	(1,111)		(1,112)	(99)
FY12 Gain	06/30/2012	16	(1,582)		(1,600)	(136)
FY13 Gain	06/30/2013	17	(983)		(1,001)	(82)
Change in Assumptions	06/30/2014	18	(1,325)		(1,354)	(107)
PRPA Modification	06/30/2014	18	(118)		(120)	(9)
FY14 Gain	06/30/2014	18	(2,098)		(2,142)	(169)
FY15 Gain	06/30/2015	19	(2,514)		(2,569)	(195)
FY16 Gain	06/30/2016	20	(2,357)		(2,405)	(177)
FY17 Gain	06/30/2017	21	(2,902)		(2,947)	(210)
FY18 Gain	06/30/2018	22	(2,852)		(2,877)	(200)
Change in Assumptions	06/30/2018	22	(905)		(914)	(63)
FY19 Gain	06/30/2019	23	(3,765)		(3,793)	(257)
FY20 Gain	06/30/2020	24	(5,595)		(5,620)	(371)
FY21 Gain	06/30/2021	25	(9,110)		(9,110)	(588)
Total				\$	(41,335)	\$ (3,037)

All Members

Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)

	Amortization Period		Bal	es		
Layer	Date Created	Years Remaining	Initial	c	outstanding	ginning-of- ar Payment
Initial Unfunded Liability	06/30/2007	11	\$ (356)	\$	(331)	\$ (37)
Change in Assumptions	06/30/2008	12	182		172	18
FY08 Gain	06/30/2008	12	(764)		(723)	(76)
Change in Assumptions	06/30/2009	13	(130)		(126)	(12)
FY09 Gain	06/30/2009	13	(476)		(463)	(46)
Change in Assumptions	06/30/2010	14	(531)		(524)	(49)
FY10 Loss	06/30/2010	14	533		525	49
FY11 Loss	06/30/2011	15	890		891	79
Change in Assumptions	06/30/2012	16	28,265		28,597	2,437
FY12 Loss	06/30/2012	16	1,178		1,191	101
FY13 Loss	06/30/2013	17	10,854		11,056	904
Change in Assumptions	06/30/2014	18	(24,856)		(25,403)	(2,000)
FY14 Loss	06/30/2014	18	8,215		8,397	661
FY15 Gain	06/30/2015	19	(9,438)		(9,650)	(734)
EGWP Gain	06/30/2016	20	(19,559)		(19,950)	(1,468)
FY16 Loss	06/30/2016	20	11,483		11,713	862
Change in Assumptions	06/30/2017	21	23,532		23,893	1,707
FY17 Gain	06/30/2017	21	(1,708)		(1,734)	(124)
FY18 Gain	06/30/2018	22	(113)		(114)	(8)
Change in Assumptions/Methods	06/30/2018	22	(9,642)		(9,724)	(675)
FY19 Gain	06/30/2019	23	(12,132)		(12,222)	(827)
Change in Assumptions	06/30/2020	24	7,485		7,519	497
FY20 Gain	06/30/2020	24	(7,370)		(7,403)	(489)
Prescription Drug Plan Changes	06/30/2021	25	(2,029)		(2,029)	(131)
FY21 Gain	06/30/2021	25	(15,622)		(15,622)	(1,009)
Total				\$	(12,064)	\$ (370)

All Members

Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortization Period			Bal	es		
Layer	Date Created	Years Remaining		Initial	C	utstanding	eginning-of- ear Payment
Initial Unfunded Liability	06/30/2007	11	\$	(496)	\$	(462)	\$ (52)
Change in Assumptions	06/30/2008	12		182		172	18
FY08 Gain	06/30/2008	12		(1,668)		(1,581)	(166)
Change in Assumptions	06/30/2009	13		(326)		(316)	(31)
FY09 Gain	06/30/2009	13		(1,954)		(1,895)	(188)
Change in Assumptions	06/30/2010	14		(428)		(422)	(39)
FY10 Gain	06/30/2010	14		(743)		(737)	(69)
FY11 Gain	06/30/2011	15		(221)		(221)	(20)
Change in Assumptions	06/30/2012	16		28,265		28,597	2,437
FY12 Gain	06/30/2012	16		(404)		(409)	(35)
FY13 Loss	06/30/2013	17		9,871		10,055	822
Change in Assumptions	06/30/2014	18		(26,181)		(26,757)	(2,107)
PRPA Modification	06/30/2014	18		(118)		(120)	(9)
FY14 Loss	06/30/2014	18		6,117		6,255	492
FY15 Gain	06/30/2015	19		(11,952)		(12,219)	(929)
EGWP Gain	06/30/2016	20		(19,559)		(19,950)	(1,468)
FY16 Loss	06/30/2016	20		9,126		9,308	685
Change in Assumptions	06/30/2017	21		23,532		23,893	1,707
FY17 Gain	06/30/2017	21		(4,610)		(4,681)	(334)
FY18 Gain	06/30/2018	22		(2,965)		(2,991)	(208)
Change in Assumptions/Methods	06/30/2018	22		(10,547)		(10,638)	(738)
FY19 Gain	06/30/2019	23		(15,897)		(16,015)	(1,084)
Change in Assumptions	06/30/2020	24		7,485		7,519	497
FY20 Gain	06/30/2020	24		(12,965)		(13,023)	(860)
Prescription Drug Plan Changes	06/30/2021	25		(2,029)		(2,029)	(131)
FY21 Gain	06/30/2021	25		(24,732)		(24,732)	(1,597)
Total					\$	(53,399)	\$ (3,407)

Section 1.3: Actuarial Gain/(Loss) for FY21 (\$'s in 000's)

	Occupational Death & Disability			Retiree Medical	Total
1. Expected Actuarial Accrued Liability					
a. Actuarial Accrued Liability as of June 30, 2020	\$	10,634	\$	150,701	\$ 161,335
b. Normal Cost		5,133		15,162	20,295
c. Interest on (a) and (b) at 7.38%		1,164		12,241	13,405
d. Employer Group Waiver Plan		0		60	60
e. Benefit Payments		(431)		(237)	(668)
f. Interest on (d) and (e) at 7.38%, adjusted for timing		(17)		(6)	(23)
g. Assumption/Method Changes		0	_	0	0
h. Expected Actuarial Accrued Liability as of June 30, 2021 (a) + (b) + (c) + (d) + (e) + (f) + (g)	\$	16,483	\$	177,921	\$ 194,404
2. Actual Actuarial Accrued Liability as of June 30, 2021		11,740		168,472	180,212
3. Liability Gain/(Loss), (1)(h) - (2)	\$	4,743	\$	9,449	\$ 14,192
4. Expected Actuarial Asset Value					
a. Actuarial Asset Value as of June 30, 2020	\$	43,029	\$	144,747	\$ 187,776
b. Interest on (a) at 7.38%		3,176		10,682	13,858
c. Employer Contributions		5,334		18,559	23,893
d. Employer Group Waiver Plan		0		60	60
e. Interest on (c) and (d) at 7.38%, adjusted for timing		193		675	868
f. Benefit Payments		(431)		(237)	(668)
g. Administrative Expenses		(32)		(22)	(54)
h. Interest on (f) and (g) at 7.38%, adjusted for timing		(18)		(9)	 (27)
<ul><li>i. Expected Actuarial Asset Value as of June 30, 2021</li><li>(a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)</li></ul>	\$	51,251	\$	174,455	\$ 225,706
5. Actuarial Asset Value as of June 30, 2021		53,075		180,536	 233,611
6. Actuarial Asset Gain/(Loss), (5) - (4)(i)	\$	1,824	\$	6,081	\$ 7,905
7. Total Actuarial Gain/(Loss), (3) + (6)	\$	6,567	\$	15,530	\$ 22,097
8. Contribution Gain/(Loss)	\$	2,575	\$	2,122	\$ 4,697
9. Administrative Expense Gain/(Loss)	\$	(32)	\$	(1)	\$ (33)
10. FY21 Gain/(Loss), (7) + (8) + (9)	\$	9,110	\$	17,651	\$ 26,761

Section 1.4: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Valuation Date	al Actuarial ued Liability	Val	uation Assets	ا	Assets as a Percent of Actuarial crued Liability	Ac	Unfunded Actuarial crued Liability (UAAL)
June 30, 2007	\$ 759	\$	1,255		165.3%	\$	(496)
June 30, 2008	2,018		4,007		198.6%		(1,989)
June 30, 2009	4,316		8,613		199.6%		(4,297)
June 30, 2010	8,038		13,568		168.8%		(5,530)
June 30, 2011	13,251		19,058		143.8%		(5,807)
June 30, 2012	46,921		24,915		53.1%		22,006
June 30, 2013	63,885		31,709		49.6%		32,176
June 30, 2014	53,844		41,461		77.0%		12,383
June 30, 2015	63,732		63,202		99.2%		530
June 30, 2016	77,052		87,027		112.9%		(9,975)
June 30, 2017	117,243		108,503		92.5%		8,740
June 30, 2018	126,311		131,058		103.8%		(4,747)
June 30, 2019	134,720		155,484		115.4%		(20,764)
June 30, 2020	161,335		187,776		116.4%		(26,441)
June 30, 2021	180,212		233,611		129.6%		(53,399)

# **Section 2: Plan Assets**

Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2021	C	upational Death & isability	Retiree Medical	Total	Allocation Percent
Cash and Short-Term Investments					
- Cash and Cash Equivalents	\$	772	\$ 2,614	\$ 3,386	1.3%
- Subtotal	\$	772	\$ 2,614	\$ 3,386	1.3%
Fixed Income Investments					
- Domestic Fixed Income Pool	\$	12,129	\$ 41,250	\$ 53,379	20.2%
- International Fixed Income Pool		0	0	0	0.0%
- Tactical Fixed Income Pool		0	0	0	0.0%
- High Yield Pool		0	0	0	0.0%
- Treasury Inflation Protection Pool		0	0	0	0.0%
- Emerging Debt Pool		0	0	 0	0.0%
- Subtotal	\$	12,129	\$ 41,250	\$ 53,379	20.2%
Equity Investments					
- Domestic Equity Pool	\$	16,411	\$ 55,812	\$ 72,223	27.3%
- International Equity Pool		9,045	30,759	39,804	15.1%
- Private Equity Pool		8,900	30,267	39,167	14.8%
- Emerging Markets Equity Pool		1,921	6,534	8,455	3.3%
- Alternative Equity Strategies		3,495	11,886	15,381	5.8%
- Subtotal	\$	39,772	\$ 135,258	\$ 175,030	66.3%
Other Investments					
- Real Estate Pool	\$	3,686	\$ 12,534	\$ 16,220	6.1%
- Other Investments Pool		3,679	12,508	16,187	6.1%
- Absolute Return Pool		0	0	0	0.0%
- Other Assets		0	 0	0	0.0%
- Subtotal	\$	7,365	\$ 25,042	\$ 32,407	12.2%
Total Cash and Investments	\$	60,038	\$ 204,164	\$ 264,202	100.0%
Net Accrued Receivables		107	 391	498	
Net Assets	\$	60,145	\$ 204,555	\$ 264,700	
Peace Officer / Firefighter	\$	18,085	N/A	N/A	
Others		42,060	 N/A	 N/A	
All Members	\$	60,145	\$ 204,555	\$ 264,700	

Section 2.2: Changes in Fair Value of Assets During FY21 (\$'s in 000's)

Fiscal Year 2021	D	cupational Death & Isability	Retiree Medical	Total		
1. Fair Value of Assets as of June 30, 2020	\$	42,091	\$ 141,569	\$	183,660	
2. Additions:						
a. Member Contributions	\$	0	\$ 0	\$	0	
b. Employer Contributions		5,334	18,559		23,893	
c. Interest and Dividend Income		626	2,120		2,746	
<ul> <li>d. Net Appreciation/(Depreciation) in Fair Value of Investments</li> </ul>		12,678	42,913		55,591	
e. Employer Group Waiver Plan		0	60		60	
f. Other		2	7		9	
g. Total Additions	\$	18,640	\$ 63,659	\$	82,299	
3. Deductions:						
a. Medical Benefits	\$	0	\$ 237	\$	237	
b. Death & Disability Benefits		431	0		431	
c. Investment Expenses		123	414		537	
d. Administrative Expenses		32	22		54	
e. Total Deductions	\$	586	\$ 673	\$	1,259	
4. Fair Value of Assets as of June 30, 2021	\$	60,145	\$ 204,555	\$	264,700	
Approximate Fair Value Investment Return Rate		00.004	00.004		22.22/	
during FY21 Net of Investment Expenses		29.6%	29.6%		29.6%	

# Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of assets and the fair value were \$0 at June 30, 2006. Investment gains and losses are recognized 20% per year over 5 years. In no event may valuation assets be less than 80% or more than 120% of fair value as of the current valuation date.

	Occupational Death & Disability			Retiree Medical	Total
Investment Gain/(Loss) for FY21					
a. Fair Value as of June 30, 2020	\$	42,091	\$	141,569	\$ 183,660
b. Contributions		5,334		18,559	23,893
c. Employer Group Waiver Plan		0		60	60
d. Benefit Payments		431		237	668
e. Administrative Expenses		32		22	54
f. Actual Investment Return (net of investment expenses)		13,183		44,626	57,809
g. Expected Return Rate (net of investment expenses)		7.38%		7.38%	7.38%
h. Expected Return		3,282		11,113	14,395
i. Investment Gain/(Loss) for the Year (f) - (h)		9,901		33,513	43,414
2. Actuarial Value as of June 30, 2021					
a. Fair Value as of June 30, 2021	\$	60,145	\$	204,555	\$ 264,700
b. Deferred Investment Gain/(Loss)		7,070		24,019	31,089
c. Preliminary Actuarial Value as of June 30, 2021, (a) - (b)		53,075		180,536	233,611
d. Upper Limit: 120% of Fair Value as of June 30, 2021		72,174		245,466	317,640
e. Lower Limit: 80% of Fair Value as of June 30, 2021		48,116		163,644	211,760
f. Actuarial Value at June 30, 2021, (c) limited by (d) and (e)	)	53,075		180,536	233,611
3. Ratio of Actuarial Value of Assets to Fair Value of Assets		88.2%		88.3%	88.3%
Approximate Actuarial Value Investment Return Rate during FY21 Net of Investment Expenses		11.4%		11.3%	11.3%
5. Actuarial Value Allocation <sup>1</sup>					
a. Peace Officer / Firefighter	\$	15,959	\$	20,163	\$ 36,122
b. Others		37,116		160,373	197,489
c. All Members	\$	53,075	\$	180,536	\$ 233,611

<sup>&</sup>lt;sup>1</sup> Occupational death & disability allocated using fair value of assets. Retiree medical allocated based on retiree medical actuarial accrued liability.

The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

Occupational Death & Disability												
Fiscal Year Ending	Asset Gain / (Loss)		3.3.3				Reco	/ (Loss) ognized s Year	Defe	/ (Loss) erred to re Years		
June 30, 2017	\$	1,090	\$	872	\$	218	\$	0				
June 30, 2018		23		15		5		3				
June 30, 2019		(370)		(148)		(74)		(148)				
June 30, 2020		(1,178)		(236)		(236)		(706)				
June 30, 2021		9,901		0		1,980		7,921				
Total	\$	9,466	\$	503	\$	1,893	\$	7,070				

Retiree Medical												
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years								
June 30, 2017	\$ 3,156	\$ 2,524	\$ 632	\$ 0								
June 30, 2018	(58)	(36)	(12)	(10)								
June 30, 2019	(1,212)	(484)	(242)	(486)								
June 30, 2020	(3,825)	(765)	(765)	(2,295)								
June 30, 2021	33,513	0_	6,703	26,810								
Total	\$ 31,574	\$ 1,239	\$ 6,316	\$ 24,019								

		Total		
Fiscal Year Ending	Asset Gain / 'ear Ending (Loss)		Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years
June 30, 2017	\$ 4,246	\$ 3,396	\$ 850	\$ 0
June 30, 2018	(35)	(21)	(7)	(7)
June 30, 2019	(1,582)	(632)	(316)	(634)
June 30, 2020	(5,003)	(1,001)	(1,001)	(3,001)
June 30, 2021	43,414	0	8,683	34,731
Total	\$ 41,040	\$ 1,742	\$ 8,209	\$ 31,089

Section 2.4: Historical Asset Rates of Return

	Actua	rial Value	Fair	air Value		
Year Ending	Annual	Cumulative*	Annual	Cumulative*		
June 30, 2008	5.0%	5.0%	(7.1%)	(7.1%)		
June 30, 2009	2.4%	3.7%	(13.0%)	(10.1%)		
June 30, 2010	3.9%	3.8%	6.6%	(4.8%)		
June 30, 2011	7.3%	4.6%	19.2%	0.7%		
June 30, 2012	6.9%	5.1%	2.0%	0.9%		
June 30, 2013	7.9%	5.5%	11.8%	2.7%		
June 30, 2014	10.9%	6.3%	18.0%	4.7%		
June 30, 2015	9.5%	6.7%	3.3%	4.6%		
June 30, 2016	6.7%	6.7%	0.2%	4.1%		
June 30, 2017	7.8%	6.8%	12.6%	4.9%		
June 30, 2018	7.9%	6.9%	7.9%	5.2%		
June 30, 2019	6.6%	6.9%	6.2%	5.2%		
June 30, 2020	6.4%	6.8%	4.3%	5.2%		
June 30, 2021	11.3%	7.2%	29.6%	6.7%		

<sup>\*</sup> Cumulative since fiscal year ending June 30, 2008

# **Section 3: Member Data**

Section 3.1: Summary of Members Included

As of June 30		2017		2018		2019	2020	2021
Active Members - Peace Officer / Firef	ight	er						
1. Number		1,701		1,905		2,038	2,228	2,350 <sup>1</sup>
2. Average Age		35.59		35.63		35.76	35.92	36.40
3. Average Credited Service		4.65		4.83		5.09	5.36	5.71
4. Average Entry Age		30.94		30.80		30.67	30.56	30.69
5. Average Annual Earnings	\$	77,800	\$	78,603	\$	84,593	\$ 87,365	\$ 90,022
Active Members - Others								
1. Number		17,470		18,473		19,864	20,695	21,583 <sup>2</sup>
2. Average Age		41.22		41.34		41.49	41.78	41.79
3. Average Credited Service		3.83		4.08		4.25	4.59	4.84
4. Average Entry Age		37.39		37.26		37.24	37.19	36.95
5. Average Annual Earnings	\$	56,100	\$	57,349	\$	58,223	\$ 59,603	\$ 61,129
Active Members - Total								
1. Number		19,171		20,378		21,902	22,923	23,933 <sup>3</sup>
2. Average Age		40.72		40.80		40.96	41.21	41.26
3. Average Credited Service		3.90		4.15		4.33	4.66	4.93
4. Average Entry Age		36.82		36.65		36.63	36.55	36.33
5. Average Annual Earnings	\$	58,025	\$	59,336	\$	60,676	\$ 62,302	\$ 63,966
Disabilitants and Beneficiaries (Occup	oatio	onal Deatl	n & Di	sability)				
1. Number		14		15		16	15	14
2. Average Age		42.37		43.66		42.28	44.66	47.27
Average Monthly Death & Disability     Benefit	\$	2,199	\$	2,285	\$	2,404	\$ 2,698	\$ 2,601
Retirees, Surviving Spouses, and Dep	end	lent Spou	ses (F	Retiree M	edical			
1. Number		9		23		43	66	93
2. Average Age		70.76		69.97		69.72	68.85	69.75
Total Number of Members		19,194		20,416		21,961	23,004	24,040

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

<sup>1</sup> Includes 1,966 male active members and 384 female active members.

<sup>&</sup>lt;sup>2</sup> Includes 9,309 male active members and 12,274 female active members.

<sup>&</sup>lt;sup>3</sup> Includes 11,275 male active members and 12,658 female active members.

Section 3.2: Age and Service Distribution of Active Members

## Annual Earnings by Age

#### Total Average Annual Annual Number Earnings **Earnings** Age 0 - 19 118 \$ 4,365,252 \$ 36,994 20 - 24 1,300 59,848,610 46,037 25 - 29 3,113 178,588,359 57,369 30 - 34 3,947 253,180,514 64,145 35 - 39 68,697 3,912 268,741,119 40 - 44 3,031 206,711,466 68,199 45 - 49 2,518 165,069,623 65,556 50 - 54 2,178 143,486,833 65,880 55 - 59 1,845 121,517,531 65,863 60 - 64 1,361 89,532,606 65,784 65 - 69 67,583 457 30,885,212 70 - 74 118 60,253 7,109,810 75+ 35 1,868,090 53,374

\$1,530,905,025 \$

63,966

## **Annual Earnings by Credited Service**

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	4,026	\$ 200,461,317	\$ 49,792
1	3,075	165,422,602	53,796
2	2,898	169,417,994	58,460
3	2,274	138,590,119	60,946
4	1,768	113,814,667	64,375
0 - 4	14,041	\$ 787,706,699	\$ 56,100
5 - 9	6,695	478,308,411	71,443
10 - 14	3,192	264,443,776	82,846
15 - 19	5	446,141	89,228
20 - 24	0	0	0
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	0	0	0
40+	0	0	0

\$1,530,905,027 \$

63,966

## Years of Credited Service by Age

23,933

Total

	Years of Service													
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total				
0 - 19	118	0	0	0	0	0	0	0	0	118				
20 - 24	1,293	7	0	0	0	0	0	0	0	1,300				
25 - 29	2,673	435	5	0	0	0	0	0	0	3,113				
30 - 34	2,528	1,190	229	0	0	0	0	0	0	3,947				
35 - 39	2,029	1,244	639	0	0	0	0	0	0	3,912				
40 - 44	1,511	924	594	2	0	0	0	0	0	3,031				
45 - 49	1,248	793	476	1	0	0	0	0	0	2,518				
50 - 54	1,038	738	402	0	0	0	0	0	0	2,178				
55 - 59	777	652	416	0	0	0	0	0	0	1,845				
60 - 64	596	483	282	0	0	0	0	0	0	1,361				
65 - 69	168	171	116	2	0	0	0	0	0	457				
70 - 74	49	41	28	0	0	0	0	0	0	118				
75+	13	17	5	0	0	0	0	0	0	35				
Total	14,041	6,695	3,192	5	0	0	0	0	0	23,933				

Total

23,933

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 3.3: Member Data Reconciliation

	Actives	Retirees and Surviving Spouses	Dependent Spouses	OD&D Disabilitants	OD&D Beneficiaries	Total
As of June 30, 2020 <sup>1</sup>	22,923	50	16	13	2	23,004
New Entrants	3,809	0	0	0	0	3,809
Rehires	635	0	0	0	0	635
Vested Terminations	(633)	0	0	0	0	(633)
Non-Vested Terminations	(2,174)	0	0	0	0	(2,174)
Refund of Contributions	(590)	0	0	0	0	(590)
Disability Retirements	0	0	0	0	0	0
Age Retirements	(24)	24	10	0	0	10
Deaths With Beneficiary	(29)	(1)	0	0	0	(30)
Deaths Without Beneficiary	0	(1)	0	0	0	(1)
Converted To/From DB Plan	0	0	0	0	0	0
Added Dependent Coverage	0	0	1	0	0	1
Dropped Dependent Coverage	0	0	0	0	0	0
Transfers In/Out	16	(5)	0	0	0	11
Data Corrections	0	0	(1)	0	(1)	(2)
Net Change	1,010	17	10	0	(1)	1,036
As of June 30, 2021 <sup>2</sup>	23,933	67	26	13	1	24,040

<sup>&</sup>lt;sup>1</sup> 114 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

<sup>&</sup>lt;sup>2</sup> 89 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

Section 3.4: Schedule of Active Member Data

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2021	23,933	\$ 1,530,905	\$ 63,966	2.7%	151
June 30, 2020	22,923	1,428,140	62,302	2.7%	153
June 30, 2019	21,902	1,328,934	60,676	2.3%	155
June 30, 2018	20,378	1,209,152	59,336	2.3%	155
June 30, 2017	19,171	1,112,398	58,025	1.5%	157
June 30, 2016	18,215	1,041,437	57,175	3.4%	157
June 30, 2015	17,098	945,496	55,299	1.9%	159
June 30, 2014	15,800	857,150	54,250	3.7%	159
June 30, 2013	14,316	748,658	52,295	4.7%	159
June 30, 2012	12,597	629,128	49,943	4.5%	160

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 3.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)
a) DRB actual reported salaries FY21 in employer list	\$ 1,427,348
b) DRB actual reported salaries FY21 in valuation data	1,357,501
c) Annualized valuation data	1,530,905
d) Valuation payroll as of June 30, 2021	1,603,885
e) Rate payroll for FY22	1,548,116

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY21, including those who were not active as of June 30, 2021
- b) Payroll from valuation data for people who are in active status as of June 30, 2021
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed

# Section 4: Basis of the Actuarial Valuation

## Section 4.1: Summary of Plan Provisions

#### **Effective Date**

July 1, 2006, with amendments through June 30, 2021.

#### Administration of Plan

The Commissioner of Administration or the Commissioner's designee is the administrator of the Plan. The Attorney General of the state is the legal counsel for the Plan and shall advise the administrator and represent the Plan in legal proceedings.

The Alaska Retirement Management Board prescribes policies, adopts regulations, invests the funds, and performs other activities necessary to carry out the provisions of the Plan.

## **Employers Included**

Currently there are 151 employers participating in PERS DCR, including the State of Alaska, and 150 political subdivisions and public organizations.

## Membership

An employee of a participating employer who first enters service on or after July 1, 2006, or a member of the defined benefit plan who works for an employer who began participation on or after July 1, 2006, and meets the following criteria is a member in the Plan:

- Permanent full-time or part-time employees of the State of Alaska, participating political subdivisions or public organizations. An employee must be regularly scheduled to work 30 or more hours per week to be considered full-time by the PERS. An employee must be regularly scheduled to work 15 or more hours per week but less than 30 hours to be considered a part-time employee for PERS purposes.
- Elected state officials.
- Elected municipal officials who are compensated and receive at least \$2,001.00 per month.

Members can convert to PERS DCR if they are an eligible non-vested member of the PERS defined benefit plan whose employer consents to transfers to the defined contribution plan and they elect to transfer his or her account balance to PERS DCR.

## **Member Contributions**

Other than the member-paid premiums discussed later in this section, there are no member contributions for the occupational death & disability and retiree medical benefits.

## **Retiree Medical Benefits**

- Member must retire directly from the plan to be eligible for retiree medical coverage. Normal retirement eligibility is the earlier of a) 25 years of service as a peace officer or firefighter and 30 years of service for any other employee or b) Medicare eligible and 10 years of service.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's
  and any covered dependent's premium is 100% until the member is Medicare eligible. Upon the
  member's Medicare-eligibility, the required contribution will follow the service-based schedule shown
  below.
- Coverage cannot be denied except for failure to pay premium.
- Members who are receiving disability benefits or survivors who are receiving monthly survivor benefits are not eligible until the member meets, or would have met if he/she had lived, the normal retirement eligibility requirements.
- The following is a summary of the medical benefit design adopted in July 2016. The plan description below is used for valuation purposes and indicates participant cost-sharing. Please refer to the benefit handbook for more details.

Plan Design Feature	In-Network <sup>1</sup>	Out-of-Network <sup>1 2</sup>	
Deductible (single / family)	\$300 / \$600		
Medical services (participant share)	20%	40%	
Emergency Room Copay (non-emergent use)	\$100	\$100	
Medical Out-of-Pocket Maximum (single / family, including deductible)	\$1,500 / \$3,000	\$3,000 / \$6,000	
Medicare Coordination	Exclusion	Exclusion	
Pharmacy	No Deductible	No Deductible	
Retail Generic (per 30-day fill)	20% \$10 min / \$50 max		
Retail Non-Formulary Brand (per 30-day fill)	25% \$25 min / \$75 max	40%	
Retail Formulary Brand (per 30-day fill)	35% \$80 min / \$150 max		
Mail-Order Generic	\$20 copay		
Mail-Order Non-Formulary Brand	\$50 copay	40%	
Mail-Order Formulary Brand	\$100 copay		
Pharmacy Out-of-Pocket Max (single / family)	\$1,000 / \$2,000		
Medicare Pharmacy Arrangement	Retiree Drug Subsidy / Employer Group Waiver Plan effective 1/1/20		
Wellness / Preventative	100% covered, not subject to deductible	20%, after deductible	

Section 1.1 of the AlaskaCare Defined Contribution Retiree Benefit Plan states that this health plan shall be updated from time to time to reflect changes in benefits, including annual adjustments to the premium, deductible, coinsurance, medical out-of-pocket limit, and prescription drug out-of-pocket limit.

<sup>&</sup>lt;sup>2</sup> OON applies only to non-Medicare eligible participants.

- Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan outlined above. We applied the ratio of the DCR retiree medical plan value to the per capita costs determined for each of pre/post-Medicare medical and pharmacy benefits to estimate corresponding values for the DCR retiree medical plan design. These factors are noted in Section 4.3. We further adjusted the Medicare medical manual rate to reflect the Medicare coordination method adopted. The estimated 2022 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates). We reflect estimated discounts and pharmacy rebates in the defined benefit medical cost so no further adjustment was needed for the DCR retiree medical plan. The medical network differential is reflected in the relative plan value adjustments.
- Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan.
- The retiree medical plan's coverage is supplemental to Medicare. Medicare coordination is described in the DCR Plan Handbook, referred to in the industry as exclusion coordination: Medicare payment is deducted from the Medicare allowable expense and plan parameters are applied to the remaining amount. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.
- The premium for Medicare-eligible retirees will be based on the member's years of service. The percentage of premium paid by the member is as follows:

Years of Service	Percent of Premium Paid by Member				
< 15	30%				
15 – 19	25%				
20 – 24	20%				
25 – 29	15%				
30+	10%				

- The premium for dependents who are not eligible for Medicare aligns with the member's subsidy. While a member is not Medicare-eligible, premiums are 100% of the estimated cost.
- Members have a separate defined contribution Health Reimbursement Arrangement account, which is not reflected in this valuation, that can be used to pay for premiums or other medical expenses.
- For valuation purposes, retiree premiums were assumed to equal the percentages outlined in the
  table above times the age-related plan costs. Future premiums calculated and charged to DCR
  participants will need to be determined reflecting any appropriate adjustments to the defined benefit
  (DB) plan data because current DB premiums were determined using information based upon
  enrollment with members who have double coverage.
- Coverage will continue for surviving spouses of covered retired members.

## **Occupational Disability Benefits**

- Benefit is 40% of salary at date of disability.
- For Peace Officer and Firefighters there is a Disability Benefit Adjustment such that:
  - The disability benefit is increased by 75% of the cost of living increase in the preceding calendar year or 9%, whichever is less.
  - At the time the disabled member retires, the retirement benefit will be increased by a percentage
    equal to the total cumulative percentage that has been applied to the disability benefit. Monthly
    annuity payments are made from the member's contribution balance until the fund is exhausted,
    at which the plan pays all remaining payments.
- For Others, there is no increase in the occupational disability benefit after commencement.
- Member earns service while on occupational disability.
- Benefits cease when the member becomes eligible for normal retirement at Medicare-eligible age and 10 years of service, or at any age with 30 years of service for Others members or 25 years of service for Peace Officer/Firefighter members.
- Peace Officer/Firefighter members may select the defined contribution account or the monthly benefit
  payable as if they were retiring under Tier 3 (service continues during disability, final average salary is
  as of date of disability), but with payments first made from the member's DC account until it's
  exhausted.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's premium is 100% of the estimated cost until they are Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

## **Occupational Death Benefits**

- Benefit is 40% of salary for Others members and 50% of salary for Peace Officer/Firefighter members.
- Survivor's Pension Adjustment: A survivor's pension is increased by 50% of the cost of living increase in the preceding calendar year or 6%, whichever is less, if the recipient is at least age 60 on July 1, or under age 60 if the recipient has been receiving PERS benefits for at least 5 years as of July 1.
- Benefits cease when the member would have become eligible for normal retirement.
- The period during which the survivor is receiving benefits is counted as service credit toward retiree medical benefits.
- No subsidized retiree medical benefits are provided until the member would have been eligible for normal retirement. The surviving spouse's premium is 100% of the estimated cost until the member would have been Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

## **Changes Since the Prior Valuation**

Starting in 2022, prior authorization will be required for certain specialty medications. There have been no other changes in PERS DCR benefit provisions valued since the prior valuation.

## Section 4.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006, and was modified as part of the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was implemented effective June 30, 2006.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

#### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay. Each year's difference between actual and expected unfunded actuarial accrued liability is amortized over 25 years as a level percentage of expected payroll.

Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year for death & disability benefits and retiree medical benefits, from the assumed entry age to the last age with a future benefit were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total DCR Plan payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for beneficiaries and disabled members currently receiving benefits (if any) was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

## **Valuation of Assets**

Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method was phased in over five years. Fair Value of Assets was \$0 as of June 30, 2006. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.

## **Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

## Valuation of Retiree Medical and Prescription Drug Benefits

The methodology used for the valuation of the retiree medical benefits is described in Section 5.2 of the State of Alaska Public Employees' Retirement System Defined Benefit Plan Actuarial Valuation Report as of June 30, 2021.

Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims costs for pre-Medicare prescription drug, Medicare prescription drug, and EGWP were adjusted to reflect this change. Those base claims costs were used for the DCR valuation with further adjustments as noted below. Additionally, starting in 2022, certain common preventive benefits will be covered for the DB plan. However, preventive benefits are already covered under the DCR plan so no adjustment is needed for that change. Therefore, the base claims cost for the DB plan prior to reflecting the addition of preventive benefits was used for the DCR valuation with further adjustments as noted below.

Due to the lack of experience for the DCR retiree medical plan, base claims costs are based on those described in the actuarial valuation as of June 30, 2021 for the Defined Benefit (DB) retiree medical plan covering TRS and PERS. The DB rates were used with some adjustments. The claims costs were adjusted to reflect the differences between the DCR medical plan and the DB medical plan. These differences include network steerage, different coverage levels, different Medicare coordination for medical benefits, and an indexing of the retiree out-of-pocket dollar amounts. To account for higher initial copays, deductibles and out-of-pocket limits, projected FY22 claims costs were reduced 3.1% for medical claims, and 8.9% for prescription drugs. In addition, to account for the difference in Medicare coordination, projected FY22 medical claims costs for Medicare eligible retirees were further reduced 29.5%.

To adjust for the decrease in medical claims due to COVID-19 during the last 4 months of FY20, the per capita cost during the first 8 months was used as the basis for estimating claims that would have occurred in the absence of COVID-19. FY21 experience was also thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY21 claims was appropriate for use in the June 30, 2021 valuation. FY21 medical per capita claims were noticeably lower than expected, so a 4% load was added to the FY21 medical claims used in the per capita claims cost development to better reflect future expected long-term costs of the plan.

No implicit subsidies are assumed. Employees projected to retire with 30 years of service (25 years of service for Peace/Fire) prior to Medicare are valued with commencement deferred to Medicare eligibility because those members will be required to pay the full plan premium prior to Medicare. Explicit subsidies for disabled and normal retirement are determined using the plan-defined percentages of age-related total projected plan costs, again with no implicit subsidy assumed.

The State transitioned to an Employer Group Waiver Program (EGWP) for DCR participants effective January 1, 2019. The estimated 2022 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates).

#### **Healthcare Reform**

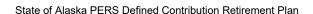
Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, not all provisions are required. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. The adopted DCR plan does not place lifetime limits on benefits, but does restrict dependent child coverage.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.



## Section 4.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2021 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017.

#### **Investment Return**

7.38% per year, net of investment expenses.

## **Salary Scale**

Salary scale rates based upon the 2013-2017 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

## **Payroll Growth**

2.75% per year (inflation + productivity).

#### **Total Inflation**

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

## **Mortality (Pre-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

100% (male and female) of RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

Deaths are assumed to result from occupational causes 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others.

## **Mortality (Post-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

91% of male and 96% of female rates of RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

#### **Turnover**

Select and ultimate rates based upon the 2013-2017 actual experience (see Tables 2a and 2b).

## Disability

Incidence rates based upon the 2013-2017 actual experience (see Table 3).

Disabilities are assumed to be occupational 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others. For Peace Officer/Firefighters, members are assumed to take the monthly annuity 100% of the time.

Post-disability mortality in accordance with the RP-2014 disabled table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

#### Retirement

Retirement rates based upon the 2013-2017 actual experience (see Table 4).

## **Spouse Age Difference**

Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.

## **Percent Married for Occupational Death & Disability**

For Others, 75% of male members and 70% of female members are assumed to be married. For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married.

## **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. For Others, 65% of male members and 60% of female members are assumed to be married and cover a dependent spouse. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse.

#### **Part-Time Status**

Part-time employees are assumed to earn 1.00 years of credited service per year for Peace Officer/Firefighter and 0.75 years of credited service per year for Other members.

## Peace Officer / Firefighter Occupational Disability Retirement Benefit Commencement

The occupational disability retirement benefit is assumed to be first payable from the member's DC account and the retirement benefit payable from the occupational death & disability trust will commence five years later.

#### **Per Capita Claims Cost**

Sample claims cost rates (before base claims cost adjustments described below) adjusted to age 65 for FY22 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications.

	Medical		Prescription Drugs	
Pre-Medicare	\$	15,708	\$	3,375
Medicare Parts A & B	\$	1,619	\$	3,474
Medicare Part D – EGWP		N/A	\$	1,131

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2022 fiscal year (July 1, 2021 – June 30, 2022).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

## **Third Party Administrator Fees**

\$493 per person per year; assumed to increase at 4.5% per year.

## **Base Claims Cost Adjustments**

Due to higher initial copays, deductibles, out-of-pocket limits and member cost sharing compared to the DB medical plan, the following cost adjustments are applied to the per capita claims cost rates above:

- 0.969 for the pre-Medicare plan.
- 0.674 for both the Medicare medical plan and Medicare coordination method (3.1% reduction for the medical plan and 29.5% reduction for the coordination method).
- 0.911 for the prescription drug plan.

## **Administrative Expenses**

Beginning with the June 30, 2018 valuation, the Normal Cost is increased for administrative expenses expected to be paid from plan assets during the year. The amounts included in the June 30, 2021 Normal Cost, which are based on the average of actual administrative expenses during the last two fiscal years, are \$16,000 for occupational death & disability and \$24,000 for retiree medical.

## **Healthcare Cost Trend**

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims costs to get the FY23 medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY22	6.3%	5.4%	7.1%
FY23	6.1%	5.4%	6.8%
FY24	5.9%	5.4%	6.4%
FY25	5.8%	5.4%	6.1%
FY26	5.6%	5.4%	5.7%
FY27-FY40	5.4%	5.4%	5.4%
FY41	5.3%	5.3%	5.3%
FY42	5.2%	5.2%	5.2%
FY43	5.1%	5.1%	5.1%
FY44	5.1%	5.1%	5.1%
FY45	5.0%	5.0%	5.0%
FY46	4.9%	4.9%	4.9%
FY47	4.8%	4.8%	4.8%
FY48	4.7%	4.7%	4.7%
FY49	4.6%	4.6%	4.6%
FY50+	4.5%	4.5%	4.5%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

## **Aging Factors**

Age	Medical	Prescription Drugs
0 – 44	2.0%	4.5%
45 – 54	2.5%	3.5%
55 – 64	2.5%	1.5%
65 – 74	3.0%	2.0%
75 – 84	2.0%	-0.5%
85 – 94	0.3%	-2.5%
95+	0.0%	0.0%

## **Retiree Medical Participation**

Decre	ment Due to Disability	Decrer	ment Due to Retirement	
Age	Percent Participation	Age	Percent Participation*	
< 56	75.0%	55	50.0%	
56	77.5%	56	55.0%	
57	80.0%	57	60.0%	
58	82.5%	58	65.0%	
59	85.0%	59	70.0%	
60	87.5%	60	75.0%	
61	90.0%	61	80.0%	
62	92.5%	62	85.0%	
63	95.0%	63	90.0%	
64	97.5%	64	95.0%	
65+	100.0%	65+	Years of Service	
			< 15 75.0%	
			15 – 19 80.0%	
			20 – 24 85.0%	
			25 – 29 90.0%	
			30+ 95.0%	

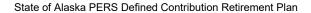
<sup>\*</sup> Participation assumption is a combination of (i) the service-based rates for retirement from employment at age 65+ and (ii) the age-based rates for retirement from employment before age 65. These rates reflect the expected plan election rate that varies by reason for decrement, duration that a member may pay full cost prior to Medicare eligibility, and availability of alternative and/or lower cost options, particularly in the Medicare market. This assumption is based on observed trends in participation from a range of other plans.

## **Imputed Data**

Data changes from the prior year which are deemed to have immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

## **Changes in Assumptions Since the Prior Valuation**

The amounts included in the Normal Cost for administrative expenses were changed from \$1,000 to \$16,000 for occupational death & disability, and from \$20,000 to \$24,000 for retiree medical (based on the most recent two years of actual administrative expenses paid from plan assets). The per capita claims cost assumption is updated annually.



**Table 1: Salary Scales** 

1		-	
Peace Officer / Firefighter		Oth	ers
Years of Service	Percent Increase	Years of Service	Percent Increase
0	7.75%	0	6.75%
1	7.25%	1	6.25%
2	6.75%	2	5.75%
3	6.25%	3	5.25%
4	5.75%	4	4.75%
5	5.25%	5	4.25%
6	4.75%	6	3.75%
7	4.25%	7	3.65%
8	3.75%	8	3.55%
9	3.65%	9	3.45%
10	3.55%	10	3.35%
11	3.45%	11	3.25%
12	3.35%	12	3.15%
13	3.25%	13	3.05%
14	3.15%	14	2.95%
15	3.05%	15	2.85%
16	2.95%	16	2.75%
17	2.85%	17	2.75%
18+	2.75%	18+	2.75%

Table 2a: Turnover Rates for Peace Officer / Firefighter

## Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	18.90%	20.63%
1	14.18%	16.50%
2	10.50%	13.75%
3	9.45%	12.38%
4	8.40%	11.00%

# Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	5.52%	11.97%	44	5.78%	11.09%
23	5.65%	11.97%	45	5.71%	11.03%
24	5.78%	11.97%	46	5.64%	10.98%
25	5.91%	11.97%	47	5.57%	10.92%
26	6.04%	11.97%	48	6.01%	10.84%
27	6.16%	11.97%	49	6.45%	10.75%
28	6.16%	11.94%	50	6.89%	10.67%
29	6.15%	11.91%	51	7.32%	10.58%
30	6.14%	11.88%	52	7.76%	10.50%
31	6.14%	11.84%	53	7.97%	10.66%
32	6.12%	11.81%	54	8.18%	10.82%
33	6.11%	11.79%	55	8.38%	10.98%
34	6.09%	11.77%	56	8.59%	11.15%
35	6.08%	11.75%	57	8.80%	11.31%
36	6.07%	11.72%	58	9.03%	11.47%
37	6.05%	11.70%	59	9.25%	11.63%
38	6.03%	11.60%	60	9.48%	11.79%
39	6.00%	11.50%	61	9.71%	11.95%
40	5.98%	11.40%	62	9.94%	12.12%
41	5.95%	11.30%	63	12.37%	12.28%
42	5.93%	11.20%	64	14.81%	12.44%
43	5.85%	11.14%	65+	17.25%	12.60%

**Table 2b: Turnover Rates for Others** 

## Select Rates during the First 5 Years of Employment

Years of			
Service	Male	Female	
0	24.36%	27.98%	
1	21.00%	22.31%	
2	16.80%	17.85%	
3	13.44%	14.28%	
4	9.45%	12.34%	

# Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	13.71%	16.50%	44	7.83%	8.22%
23	13.71%	16.51%	45	7.72%	7.90%
24	13.71%	16.51%	46	7.60%	7.58%
25	13.71%	16.52%	47	7.48%	7.26%
26	13.71%	16.53%	48	7.68%	7.23%
27	13.71%	16.54%	49	7.87%	7.20%
28	13.41%	15.94%	50	8.07%	7.17%
29	13.21%	15.34%	51	8.26%	7.14%
30	12.82%	17.75%	52	8.46%	7.11%
31	12.52%	14.15%	53	8.46%	7.26%
32	12.22%	13.55%	54	8.47%	7.42%
33	11.65%	12.90%	55	8.48%	7.57%
34	11.09%	12.24%	56	8.48%	7.72%
35	10.52%	11.58%	57	8.49%	7.88%
36	9.95%	10.92%	58	8.77%	8.15%
37	9.39%	10.26%	59	9.08%	8.42%
38	9.12%	9.98%	60	9.32%	8.69%
39	8.86%	9.70%	61	9.60%	8.96%
40	8.60%	9.42%	62	9.88%	9.24%
41	8.32%	9.14%	63	10.28%	10.51%
42	8.07%	8.86%	64	10.68%	11.78%
43	7.95%	8.54%	65+	11.08%	13.05%

**Table 3: Disability Rates** 

	Peace Office	r / Firefighter	Othe	ers
Age	Male	Female	Male	Female
< 23	0.0179%	0.0112%	0.0327%	0.0376%
23	0.0244%	0.0153%	0.0360%	0.0400%
24	0.0310%	0.0194%	0.0392%	0.0424%
25	0.0374%	0.0234%	0.0425%	0.0448%
26	0.0440%	0.0275%	0.0456%	0.0472%
27	0.0505%	0.0316%	0.0489%	0.0496%
28	0.0526%	0.0329%	0.0501%	0.0510%
29	0.0548%	0.0343%	0.0513%	0.0524%
30	0.0570%	0.0356%	0.0524%	0.0538%
31	0.0591%	0.0370%	0.0536%	0.0554%
32	0.0612%	0.0383%	0.0548%	0.0568%
33	0.0634%	0.0397%	0.0566%	0.0586%
34	0.0657%	0.0411%	0.0584%	0.0606%
35	0.0679%	0.0425%	0.0602%	0.0624%
36	0.0702%	0.0439%	0.0620%	0.0644%
37	0.0724%	0.0453%	0.0638%	0.0662%
38	0.0757%	0.0473%	0.0669%	0.0696%
39	0.0789%	0.0493%	0.0701%	0.0728%
40	0.0822%	0.0514%	0.0734%	0.0762%
41	0.0854%	0.0534%	0.0765%	0.0794%
42	0.0886%	0.0554%	0.0797%	0.0826%
43	0.0977%	0.0611%	0.0879%	0.0908%
44	0.1066%	0.0667%	0.0962%	0.0990%
45	0.1157%	0.0723%	0.1043%	0.1072%
46	0.1247%	0.0780%	0.1125%	0.1154%
47	0.1337%	0.0836%	0.1208%	0.1236%
48	0.1462%	0.0914%	0.1329%	0.1360%
49	0.1588%	0.0993%	0.1451%	0.1484%
50	0.1714%	0.1071%	0.1572%	0.1608%
51	0.1839%	0.1150%	0.1694%	0.1734%
52	0.1965%	0.1228%	0.1815%	0.1858%
53	0.2294%	0.1434%	0.2132%	0.2168%
54	0.2624%	0.1640%	0.2450%	0.2478%

**Table 4: Retirement Rates** 

Age	Rate
< 55	2.0%
55	3.0%
56	3.0%
57	3.0%
58	3.0%
59	3.0%
60	5.0%
61	5.0%
62	10.0%
63	5.0%
64	5.0%
65	25.0%
66	25.0%
67	25.0%
68	20.0%
69	20.0%
70+	100.0%

# **Glossary of Terms**

## **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

## **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

## **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

#### **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

## **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

## **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans. Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

#### **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.

## Rate Payroll

Members' earnings used to determine contribution rates.

## **Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.

# **Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

## **Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.





# State of Alaska

Teachers'
Retirement System
Defined Contribution
Retirement Plan

For Occupational Death & Disability and Retiree Medical Benefits

Actuarial Valuation Report As of June 30, 2021

January 2022

**DRAFT** 



January 7, 2022

State of Alaska
The Alaska Retirement Management Board
The Department of Revenue, Treasury Division
The Department of Administration, Division of Retirement and Benefits
P.O. Box 110203
Juneau, AK 99811-0203

#### **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Teachers' Retirement System Defined Contribution Retirement (TRS DCR) Plan as of June 30, 2021 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2021. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities and other factors under TRS DCR were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of TRS DCR as of June 30, 2021.

TRS DCR is funded by Employer Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board). The funding objective for TRS DCR is to pay required contributions that remain level as a percent of TRS DCR compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability as a level percent of TRS DCR compensation over closed layered 25-year periods. This objective is currently being met and is projected to continue to be met as required by the Alaska State statutes. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the overall funded status is expected to remain at or above 100%.

The Board and staff of the State of Alaska may use this report for the review of the operations of TRS DCR. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, you should ask Buck to review any statement you wish to make on the results contained in this report. Buck will not accept any liability for any such statement made without the review by Buck.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2013 to June 30, 2017. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2018 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the per capita claims cost rates effective June 30, 2021 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown in Sections 4.2 and 4.3. We certify that the assumptions and methods described in Sections 4.2 and 4.3 of this report meet the requirements of all applicable Actuarial Standards of Practice.

Governmental Accounting Standards Board (GASB) Statement No. 74 (GASB 74) was effective for TRS DCR beginning with fiscal year ending June 30, 2017, and GASB 75 was effective beginning with fiscal year ending June 30, 2018. Separate GASB 74 and GASB 75 reports have been prepared.

## **Assessment of Risks**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the retiree medical portion of TRS DCR. We also believe ASOP 51 does not apply to the occupational death & disability portion of TRS DCR. Therefore, information related to ASOP 51 is not included in this report. However, it may be beneficial to review the ASOP 51 information provided in the TRS valuation report for information on risks that may also relate to the occupational death & disability benefits provided by this plan.

#### **Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. Buck uses third-party software in the performance of annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to an internally developed model that applies applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal model are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts

within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal model, extra checking and review are completed. Significant changes to the internal model that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan, and to reflect the different Medicare coordination methods between the two plans. The manual rate models are intended to provide benchmark data and pricing capabilities, calculate per capita costs, and calculate actuarial values of different commercial health plans. Buck relied on the models, which were developed using industry data by actuaries and consultants at OptumInsight.

#### COVID-19

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and an adjustment was made in setting the medical per capita claims cost assumption. FY20 medical claims were adjusted for a COVID-19 related decline in claims during the last four months (March – June) of FY20. FY21 medical claims were adjusted for a COVID-19 related decline in those claims during the fiscal year. A more detailed explanation on these adjustments is shown in Sections 4.2 and 4.3 and in the valuation report for the DB plan.

This report was prepared under my supervision and in accordance with all applicable Actuarial Standards of Practice. I am a Fellow of the Society of Actuaries, an Enrolled Actuary, a Fellow of the Conference of Consulting Actuaries, and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

I am available to discuss this report with you at your convenience. I can be reached at 602-803-6174.

Respectfully submitted,

Q.LKL\_

David J. Kershner, FSA, EA, MAAA, FCA

Principal Buck

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.

Scott Young, FSA, EA, MAAA, FCA

Scott Young

Director Buck

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# **Executive Summary**

#### Overview

The State of Alaska Teachers' Retirement System Defined Contribution Retirement (TRS DCR) Plan provides occupational death & disability and retiree medical benefits to teachers and other eligible members hired after June 30, 2006 or who have elected participation in this plan. The Commissioner of the Department of Administration is responsible for administering the plan. The Alaska Retirement Management Board has fiduciary responsibility over the assets of the plan. This report presents the results of the actuarial valuation of TRS DCR as of the valuation date of June 30, 2021.

#### **Purpose**

An actuarial valuation is performed on the plan annually as of the end of the fiscal year. The main purposes of the actuarial valuation detailed in this report are:

- 1. To determine the Employer contribution necessary to meet the Board's funding policy for the plan;
- 2. To disclose the funding assets and liability measures as of the valuation date;
- 3. To review the current funded status of the plan and assess the funded status as an appropriate measure for determining actuarially determined contributions;
- 4. To compare actual and expected experience under the plan during the last fiscal year; and
- 5. To report trends in contributions, assets, liabilities, and funded status over the last several years.

The actuarial valuation provides a "snapshot" of the funded position of TRS DCR based on the plan provisions, membership data, assets, and actuarial methods and assumptions as of the valuation date.

#### **Funded Status**

Where presented, references to "funded ratio" and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

Funded Status as of June 30 (\$'s in 000's)			2020		2021		
Оссі	pational Death & Disability						
a.	Actuarial Accrued Liability	\$	223	\$	205		
b.	Valuation Assets		4,933		5,843		
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	(4,710)	\$	(5,638)		
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)	2	2,212.1%	2	2,850.2%		
e.	Fair Value of Assets	\$	4,823	\$	6,623		
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)	2	2,162.8%	3	3,230.7%		

1

Fund	ed Status as of June 30 (\$'s in 000's)		2020		2021
Retir	ee Medical				
a.	Actuarial Accrued Liability	\$	40,634	\$	44,396
b.	Valuation Assets	_	49,554		59,380
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	(8,920)	\$	(14,984)
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)		122.0%		133.8%
e.	Fair Value of Assets	\$	48,413	\$	67,278
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)		119.1%		151.5%
Total					
a.	Actuarial Accrued Liability	\$	40,857	\$	44,601
b.	Valuation Assets	_	54,487	_	65,223
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	(13,630)	\$	(20,622)
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)		133.4%		146.2%
e.	Fair Value of Assets	\$	53,236	\$	73,901
f.	Funded Ratio based on Fair Value of Assets, (e) ÷ (a)		130.3%		165.7%

The key reasons for the change in the funded status are explained below. The funded status for healthcare benefits is not necessarily an appropriate measure to confirm that assets are sufficient to settle health plan obligations as there are no available financial instruments for purchase. Future experience is likely to vary from assumptions so there is potential for actuarial gains or losses.

#### 1. Investment Experience

The approximate FY21 investment return based on fair value of assets was 29.5% compared to the expected investment return of 7.38% (net of investment expenses of approximately 0.29%). This resulted in a gain of approximately \$12,235,000 to the plan from investment experience. The asset valuation method recognizes 20% of this gain (\$2,447,000) this year and an additional 20% in each of the next 4 years. In addition, 20% of the FY17 investment gain, 20% of the FY18 investment loss, 20% of the FY19 investment loss, and 20% of the FY20 investment loss were recognized this year. The approximate FY21 asset return based on actuarial value of assets was 11.3% compared to the expected asset return of 7.38% (net of investment expenses).

## 2. Salary Increases

Salary increases for continuing active members during FY21 were higher than anticipated based on the valuation assumptions, resulting in a liability loss of approximately \$1,000.

#### 3. Demographic Experience

The number of active members increased 3.5% from 5,332 at June 30, 2020 to 5,521 at June 30, 2021. The average age of active members increased from 41.63 to 41.90 and average credited service increased from 6.03 to 6.34 years.

The demographic experience gains/losses are shown on page 4.

## 4. Retiree Medical Claims Experience

Please refer to the State of Alaska Teachers' Retirement System (TRS) Defined Benefit Plan Actuarial Valuation Report as of June 30, 2021 for a full description of the assumptions and costs of the retiree medical plan. Adjustments to these costs and assumptions are described in this report.

The recent claims experience described in Section 4.2 of this report (Section 5.2 of the TRS report) created an actuarial gain of approximately \$1,883,000.

## 5. Changes in Methods Since the Prior Valuation

There were no changes in actuarial methods since the prior valuation.

## 6. Changes in Assumptions Since the Prior Valuation

Healthcare claim costs are updated annually as described in Section 4.2. The amounts included in Normal Cost for administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

## 7. Changes in Benefit Provisions Since the Prior Valuation

Starting in 2022, prior authorization will be required for certain specialty medications. This change created an actuarial gain of approximately \$528,000. There have been no other changes in benefit provisions valued since the prior valuation.

## **Comparative Summary of Contribution Rates**

	,		
Оссі	pational Death & Disability	FY 2023	FY 2024
a.	Employer Normal Cost Rate	0.08%	0.08%
b.	Past Service Cost Rate	(0.10)%	<u>(0.11)%</u>
C.	Total Employer Contribution Rate, (a) + (b), not less than (a)	0.08%	0.08%
Retir	ee Medical	FY 2023	FY 2024
a.	Employer Normal Cost Rate	0.87%	0.82%
b.	Past Service Cost Rate	(0.14)%	(0.22)%
C.	Total Employer Contribution Rate, (a) + (b), not less than (a)	0.87%	0.82%
Total		FY 2023	FY 2024
a.	Employer Normal Cost Rate	0.95%	0.90%
b.	Past Service Cost Rate	(0.24)%	<u>(0.33)%</u>
C.	Total Employer Contribution Rate, (a) + (b), not less than (a)	0.95%	0.90%

The exhibit below shows the historical Board-adopted employer contribution rates for TRS DCR.

		Total Employer Contribution Rate						
Valuation Date	Fiscal Year	Occupational Death & Disability	Retiree Medical	Total				
June 30, 2010	FY13	0.00%	0.49%	0.49%				
June 30, 2011	FY14	0.00%	0.47%	0.47%				
June 30, 2012	FY15	0.00%	2.04%	2.04%				
June 30, 2013	FY16	0.00%	2.04%	2.04%				
June 30, 2014	FY17	0.00%	1.05%	1.05%				
June 30, 2015	FY18	0.00%	0.91%	0.91%				
June 30, 2016	FY19	0.08%	0.79%	0.87%				
June 30, 2017	FY20	0.08%	1.09%	1.17%				
June 30, 2018	FY21	0.08%	0.93%	1.01%				
June 30, 2019	FY22	0.08%	0.83%	0.91%				
June 30, 2020	FY23	0.08%	0.87%	0.95%				
June 30, 2021	FY24	TBD	TBD	TBD				

## Summary of Actuarial Accrued Liability Gain/(Loss)

The following table shows the FY21 gain/(loss) on actuarial accrued liability as of June 30, 2021 (\$'s in 000's):

	Occupational Death & Disability	Retiree Medical	Total
Retirement Experience	\$ 0	\$ 550	\$ 550
Termination Experience	(7)	2,361	2,354
Disability Experience	219	(57)	162
Active Mortality Experience	107	(9)	98
Inactive Mortality Experience	(1)	(30)	(31)
Salary Increases	(1)	N/A	(1)
New Entrants	0	(581)	(581)
Rehires	1	(2,038)	(2,037)
Benefit Payments Different than Expected	18	(101)	(83)
Per Capita Claims Costs	N/A	1,883	1,883
Prescription Drug Plan Changes	N/A	528	528
Miscellaneous <sup>1</sup>	8	195	203
Total	\$ 344	\$ 2,701	\$ 3,045

<sup>&</sup>lt;sup>1</sup> Includes the effects of various data changes that are typical when new census data is received for the annual valuation, as well as other items that do not fit neatly into any of the other categories.

# **Section 1: Actuarial Funding Results**

Section 1.1: Actuarial Liabilities and Normal Cost (\$'s in 000's)

As of June 30, 2021	Present Value of Projected Benefits			rial Accrued st Service) iability
Active Members				
Occupational Death Benefits	\$	844	\$	94
Occupational Disability Benefits		1,407		(66)
Medical and Prescription Drug Benefits		83,777		54,549
Medicare Part D Subsidy		(17,536)		(11,418)
Subtotal	\$	68,492	\$	43,159
Benefit Recipients				
Survivor Benefits	\$	0	\$	0
Disability Benefits		177		177
Medical and Prescription Drug Benefits		1,600		1,600
Medicare Part D Subsidy		(335)		(335)
Subtotal	\$	1,442	\$	1,442
Total	\$	69,934	\$	44,601
Total Occupational Death & Disability	\$	2,428	\$	205
Total Retiree Medical, Net of Part D Subsidy	\$	67,506	\$	44,396
Total Retiree Medical, Gross of Part D Subsidy	\$	85,377	\$	56,149
As of June 30, 2021			Nor	mal Cost
Active Members				
Occupational Death Benefits			\$	118
Occupational Disability Benefits				217
Medical and Prescription Drug Benefits				4,361
Medicare Part D Subsidy				(913)
Subtotal			\$	3,783
Administrative Expense Load				
Occupational Death & Disability			\$	5
Retiree Medical				22
Subtotal			\$	27
Total			\$	3,810
Total Occupational Death & Disability			\$	340
Total Retiree Medical, Net of Part D Subsidy			\$	3,470
Total Retiree Medical, Gross of Part D Subsidy			\$	4,383

Section 1.2: Actuarial Contributions as of June 30, 2021 for FY24 (\$'s in 000's)

Normal Cost Rate	Occupational Death & Disability		Retiree Medical	Total
1. Total Normal Cost	\$	340	\$ 3,470	\$ 3,810
2. DCR Plan Rate Payroll Projected for FY22		423,783	423,783	423,783
3. Employer Normal Cost Rate, (1) ÷ (2)		0.08%	0.82%	0.90%
Past Service Cost Rate				
1. Actuarial Accrued Liability	\$	205	\$ 44,396	\$ 44,601
2. Valuation Assets		5,843	59,380	65,223
3. Unfunded Actuarial Accrued Liability, (1) - (2)	\$	(5,638)	\$ (14,984)	\$ (20,622)
4. Funded Ratio based on Valuation Assets		2,850.2%	133.8%	146.2%
5. Past Service Cost Amortization Payment		(448)	(934)	(1,382)
6. DCR Plan Rate Payroll Projected for FY22		423,783	423,783	423,783
7. Past Service Cost Rate, (5) ÷ (6)		(0.11%)	(0.22%)	(0.33%)
Total Employer Contribution Rate, not less than Normal Cost Rate		0.08%	0.82%	0.90%

The table below shows the total employer contribution rate based on total DB and DCR Plan payroll for informational purposes.

Total Employer Contribution Rate as Percent of Total Payroll	Occupational Death & Disability	Retiree Medical	Total		
Total Normal Cost	\$ 340	\$ 3,470	\$ 3,810		
Total DB and DCR Plan Rate Payroll Projected for FY22	750,334	750,334	750,334		
3. Employer Normal Cost Rate, (1) ÷ (2)	0.05%	0.46%	0.51%		
4. Past Service Cost Amortization Payment	(448)	(934)	(1,382)		
5. Past Service Cost Rate, (4) ÷ (2)	(0.06%)	(0.12%)	(0.18%)		
Total Employer Contribution Rate, not less than Normal Cost Rate	0.05%	0.46%	0.51%		

Schedule of Past Service Cost Amortizations - Occupational Death & Disability (\$'s in 000's)

	Amortization Period		Balances				
Layer	Date Created	Years Remaining	Initial	Oı	utstanding		inning-of- r Payment
Initial Unfunded Liability	06/30/2007	11	\$ 16	\$	14	\$	2
FY08 Gain	06/30/2008	12	(392)		(367)		(39)
Change in Assumptions	06/30/2009	13	(82)		(78)		(8)
FY09 Gain	06/30/2009	13	(594)		(577)		(57)
Change in Assumptions	06/30/2010	14	(7)		(8)		(1)
FY10 Gain	06/30/2010	14	(479)		(472)		(44)
FY11 Gain	06/30/2011	15	(560)		(559)		(50)
FY12 Gain	06/30/2012	16	(129)		(131)		(11)
FY13 Gain	06/30/2013	17	(149)		(150)		(12)
Change in Assumptions	06/30/2014	18	(50)		(53)		(4)
PRPA Modification	06/30/2014	18	(25)		(25)		(2)
FY14 Gain	06/30/2014	18	(255)		(260)		(20)
FY15 Gain	06/30/2015	19	(275)		(280)		(21)
FY16 Gain	06/30/2016	20	(209)		(215)		(16)
FY17 Gain	06/30/2017	21	(251)		(253)		(18)
Change in Assumptions <sup>1</sup>	06/30/2018	22	0		0		0
FY18 Gain	06/30/2018	22	(257)		(259)		(18)
FY19 Gain	06/30/2019	23	(338)		(340)		(23)
FY20 Gain	06/30/2020	24	(637)		(640)		(42)
FY21 Gain	06/30/2021	25	(985)		(985)		(64)
Total				\$	(5,638)	\$	(448)

<sup>&</sup>lt;sup>1</sup> The net effect of changing assumptions was less than \$1,000.

Schedule of Past Service Cost Amortizations - Retiree Medical (\$'s in 000's)

	Amortization Period		Balances				
Layer	Date Created	Years Remaining	Initial	C	Outstanding		ginning-of- ar Payment
Initial Unfunded Liability	06/30/2007	11	\$ (239)	\$	(221)	\$	(25)
Change in Assumptions	06/30/2008	12	84		83		9
FY08 Gain	06/30/2008	12	(393)		(367)		(39)
Change in Assumptions	06/30/2009	13	(69)		(66)		(7)
FY09 Gain	06/30/2009	13	(281)		(274)		(27)
Change in Assumptions <sup>1</sup>	06/30/2010	14	0		0		0
FY10 Gain	06/30/2010	14	(545)		(537)		(50)
FY11 Gain	06/30/2011	15	(94)		(92)		(8)
Change in Assumptions	06/30/2012	16	11,518		11,654		993
FY12 Gain	06/30/2012	16	(60)		(57)		(5)
FY13 Loss	06/30/2013	17	3,439		3,506		287
Change in Assumptions	06/30/2014	18	(9,736)		(9,951)		(783)
FY14 Loss	06/30/2014	18	1,616		1,650		130
FY15 Gain	06/30/2015	19	(3,485)		(3,562)		(271)
EGWP Impact	06/30/2016	20	(6,400)		(6,528)		(480)
FY16 Loss	06/30/2016	20	958		980		72
Change in Assumptions	06/30/2017	21	7,645		7,761		554
FY17 Gain	06/30/2017	21	(1,451)		(1,473)		(105)
Change in Assumptions/Methods	06/30/2018	22	(9,505)		(9,585)		(666)
FY18 Loss	06/30/2018	22	2,491		2,512		174
FY19 Gain	06/30/2019	23	(4,904)		(4,941)		(334)
Change in Assumptions	06/30/2020	24	2,153		2,163		143
FY20 Gain	06/30/2020	24	(1,655)		(1,662)		(110)
Prescription Drug Plan Changes	06/30/2021	25	(528)		(528)		(34)
FY21 Gain	06/30/2021	25	(5,449)		(5,449)		(352)
Total				\$	(14,984)	\$	(934)

<sup>&</sup>lt;sup>1</sup> The net effect of changing assumptions was less than \$1,000. The demographic assumption changes decreased liability by \$133,000 and the economic assumptions changes increased the liability by \$133,000. Therefore, the net effect of all assumptions changes is \$0 for amortization purposes.

## Schedule of Past Service Cost Amortizations - Total (\$'s in 000's)

	Amortizat	ion Period	Bal	ances	
Layer	Date Created	Years Remaining	Initial	Outstanding	ginning-of- r Payment
Initial Unfunded Liability	06/30/2007	11	\$ (223)	\$ (207)	\$ (23)
Change in Assumptions	06/30/2008	12	84	83	9
FY08 Gain	06/30/2008	12	(785)	(734)	(78)
Change in Assumptions	06/30/2009	13	(151)	(144)	(15)
FY09 Gain	06/30/2009	13	(875)	(851)	(84)
Change in Assumptions	06/30/2010	14	(7)	(8)	(1)
FY10 Gain	06/30/2010	14	(1,024)	(1,009)	(94)
FY11 Gain	06/30/2011	15	(654)	(651)	(58)
Change in Assumptions	06/30/2012	16	11,518	11,654	993
FY12 Gain	06/30/2012	16	(189)	(188)	(16)
FY13 Loss	06/30/2013	17	3,290	3,356	275
Change in Assumptions	06/30/2014	18	(9,786)	(10,004)	(787)
PRPA Modification	06/30/2014	18	(25)	(25)	(2)
FY14 Loss	06/30/2014	18	1,361	1,390	110
FY15 Gain	06/30/2015	19	(3,760)	(3,842)	(292)
EGWP Impact	06/30/2016	20	(6,400)	(6,528)	(480)
FY16 Loss	06/30/2016	20	749	765	56
Change in Assumptions	06/30/2017	21	7,645	7,761	554
FY17 Gain	06/30/2017	21	(1,702)	(1,726)	(123)
Change in Assumptions/Methods	06/30/2018	22	(9,505)	(9,585)	(666)
FY18 Loss	06/30/2018	22	2,234	2,253	156
FY19 Gain	06/30/2019	23	(5,242)	(5,281)	(357)
Change in Assumptions	06/30/2020	24	2,153	2,163	143
FY20 Gain	06/30/2020	24	(2,292)	(2,302)	(152)
Prescription Drug Plan Changes	06/30/2021	25	(528)	(528)	(34)
FY21 Gain	06/30/2021	25	(6,434)	(6,434)	(416)
Total				\$ (20,622)	\$ (1,382)

Section 1.3: Actuarial Gain/(Loss) for FY21 (\$'s in 000's)

	De	pational eath & eability	Retiree Medical	Total
1. Expected Actuarial Accrued Liability				
a. Actuarial Accrued Liability as of June 30, 2020	\$	223	\$ 40,634	\$ 40,857
b. Normal Cost		312	3,388	3,700
c. Interest on (a) and (b) at 7.38%		39	3,249	3,288
d. Employer Group Waiver Plan		0	3	3
e. Benefit Payments		(24)	(171)	(195)
f. Interest on (d) and (e) at 7.38%, adjusted for timing		(1)	(6)	(7)
g. Assumption/Method Changes		0	 0	0
h. Expected Actuarial Accrued Liability as of June 30, 2021 (a) + (b) + (c) + (d) + (e) + (f) + (g)	\$	549	\$ 47,097	\$ 47,646
2. Actual Actuarial Accrued Liability as of June 30, 2021		205	 44,396	 44,601
3. Liability Gain/(Loss), (1)(h) - (2)	\$	344	\$ 2,701	\$ 3,045
4. Expected Actuarial Asset Value				
a. Actuarial Asset Value as of June 30, 2020	\$	4,933	\$ 49,554	\$ 54,487
b. Interest on (a) at 7.38%		364	3,657	4,021
c. Employer Contributions		362	4,217	4,579
d. Employer Group Waiver Plan		0	3	3
e. Interest on (c) and (d) at 7.38%, adjusted for timing		13	153	166
f. Benefit Payments		(24)	(171)	(195)
g. Administrative Expenses		(9)	(34)	(43)
h. Interest on (f) and (g) at 7.38%, adjusted for timing		(1)	 (7)	 (8)
<ul><li>i. Expected Actuarial Asset Value as of June 30, 2021</li><li>(a) + (b) + (c) + (d) + (e) + (f) + (g) + (h)</li></ul>	\$	5,638	\$ 57,372	\$ 63,010
5. Actuarial Asset Value as of June 30, 2021		5,843	 59,380	 65,223
6. Actuarial Asset Gain/(Loss), (5) - (4)(i)	\$	205	\$ 2,008	\$ 2,213
7. Total Actuarial Gain/(Loss), (3) + (6)	\$	549	\$ 4,709	\$ 5,258
8. Contribution Gain/(Loss)	\$	445	\$ 1,295	\$ 1,740
9. Administrative Expense Gain/(Loss)	\$	(9)	\$ (27)	\$ (36)
10. FY21 Gain/(Loss), (7) + (8) + (9)	\$	985	\$ 5,977	\$ 6,962

Section 1.4: History of Unfunded Liability and Funded Ratio (\$'s in 000's)

Valuation Date	Total Actuarial Accrued Liability	y Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)
June 30, 2007	\$ 374	\$ 597	159.7%	\$ (223)
June 30, 2008	801	1,728	215.7%	(927)
June 30, 2009	1,460	3,424	234.5%	(1,964)
June 30, 2010	2,448	5,472	223.5%	(3,024)
June 30, 2011	3,858	7,566	196.1%	(3,708)
June 30, 2012	16,874	9,285	55.0%	7,589
June 30, 2013	22,138	11,146	50.3%	10,992
June 30, 2014	16,296	13,611	83.5%	2,685
June 30, 2015	19,797	20,847	105.3%	(1,050)
June 30, 2016	22,007	28,733	130.6%	(6,726)
June 30, 2017	33,707	34,586	102.6%	(879)
June 30, 2018	32,459	40,621	125.1%	(8,162)
June 30, 2019	33,221	46,666	140.5%	(13,445)
June 30, 2020	40,857	54,487	133.4%	(13,630)
June 30, 2021	44,601	65,223	146.2%	(20,622)

## **Section 2: Plan Assets**

Section 2.1: Summary of Fair Value of Assets (\$'s in 000's)

As of June 30, 2021	D	upational eath & sability	Retiree Medical	Total	Allocation Percent
Cash and Short-Term Investments					
- Cash and Cash Equivalents	\$	75	\$ 757	\$ 832	1.1%
- Subtotal	\$	75	\$ 757	\$ 832	1.1%
Fixed Income Investments					
- Domestic Fixed Income Pool	\$	1,336	\$ 13,569	\$ 14,905	20.2%
- International Fixed Income Pool		0	0	0	0.0%
- Tactical Fixed Income Pool		0	0	0	0.0%
- High Yield Pool		0	0	0	0.0%
- Treasury Inflation Protection Pool		0	0	0	0.0%
- Emerging Debt Pool		0	0	 0	0.0%
- Subtotal	\$	1,336	\$ 13,569	\$ 14,905	20.2%
Equity Investments					
- Domestic Equity Pool	\$	1,809	\$ 18,359	\$ 20,168	27.4%
- International Equity Pool		997	10,118	11,115	15.1%
- Private Equity Pool		981	9,956	10,937	14.9%
- Emerging Markets Equity Pool		212	2,150	2,362	3.2%
- Alternative Equity Strategies		385	3,910	 4,295	5.8%
- Subtotal	\$	4,384	\$ 44,493	\$ 48,877	66.4%
Other Investments					
- Real Estate Pool	\$	406	\$ 4,124	\$ 4,530	6.2%
- Other Investments Pool		406	4,115	4,521	6.1%
- Absolute Return Pool		0	0	0	0.0%
- Other Assets		0	 0	 0	0.0%
- Subtotal	\$	812	\$ 8,239	\$ 9,051	12.3%
Total Cash and Investments	\$	6,607	\$ 67,058	\$ 73,665	100.0%
Net Accrued Receivables		16	 220	 236	
Net Assets	\$	6,623	\$ 67,278	\$ 73,901	

Section 2.2: Changes in Fair Value of Assets During FY21 (\$'s in 000's)

Fiscal Year 2021	D	upational eath & sability	Retiree Medical	Total
1. Fair Value of Assets as of June 30, 2020	\$	4,823	\$ 48,413	\$ 53,236
2. Additions:				
a. Member Contributions	\$	0	\$ 0	\$ 0
b. Employer Contributions		362	4,217	4,579
c. Interest and Dividend Income		70	707	777
<ul> <li>d. Net Appreciation/(Depreciation) in Fair Value of Investments</li> </ul>		1,415	14,279	15,694
e. Employer Group Waiver Plan		0	3	3
f. Other		0	 2	 2
g. Total Additions	\$	1,847	\$ 19,208	\$ 21,055
3. Deductions:				
a. Medical Benefits	\$	0	\$ 171	\$ 171
b. Death & Disability Benefits		24	0	24
c. Investment Expenses		14	138	152
d. Administrative Expenses		9	 34	 43
e. Total Deductions	\$	47	\$ 343	\$ 390
4. Fair Value of Assets as of June 30, 2021	\$	6,623	\$ 67,278	\$ 73,901
<ol><li>Approximate Fair Value Investment Return Rate during FY21 Net of Investment Expenses</li></ol>		29.5%	29.5%	29.5%

## Section 2.3: Development of Actuarial Value of Assets (\$'s in 000's)

The actuarial value of assets and the fair value were \$0 at June 30, 2006. Investment gains and losses are recognized 20% per year over 5 years. In no event may valuation assets be less than 80% or more than 120% of fair value as of the current valuation date.

		cupational Death & Disability	Retiree Medical	Total
1. Investment Gain/(Loss) for FY21				
a. Fair Value as of June 30, 2020	\$	4,823	\$ 48,413	\$ 53,236
b. Contributions		362	4,217	4,579
c. Employer Group Waiver Plan		0	3	3
d. Benefit Payments		24	171	195
e. Administrative Expenses		9	34	43
f. Actual Investment Return (net of investment expenses)		1,471	14,850	16,321
g. Expected Return Rate (net of investment expenses)		7.38%	7.38%	7.38%
h. Expected Return		368	3,718	4,086
i. Investment Gain/(Loss) for the Year (f) - (h)		1,103	11,132	12,235
2. Actuarial Value as of June 30, 2021				
a. Fair Value as of June 30, 2021	\$	6,623	\$ 67,278	\$ 73,901
b. Deferred Investment Gain/(Loss)		780	7,898	8,678
c. Preliminary Actuarial Value as of June 30, 2021, (a) - (b)		5,843	59,380	65,223
d. Upper Limit: 120% of Fair Value as of June 30, 2021		7,947	80,733	88,680
e. Lower Limit: 80% of Fair Value as of June 30, 2021		5,299	53,823	59,122
f. Actuarial Value at June 30, 2021, (c) limited by (d) and (	e)	5,843	59,380	65,223
3. Ratio of Actuarial Value of Assets to Fair Value of Assets		88.2%	88.3%	88.3%
Approximate Actuarial Value Investment Return Rate during FY21 Net of Investment Expenses		11.4%	11.3%	11.3%

The tables below show the development of the gains/(losses) to be recognized in the current year (\$'s in 000's):

Occupational Death & Disability									
Fiscal Year Ending	Asset Gain / (Loss)		Reco	/ (Loss) ognized or Years	Reco	(Loss) gnized Year	Gain / (Loss) Deferred to Future Years		
June 30, 2017	\$	143	\$	115	\$	28	\$	0	
June 30, 2018		8		6		2		0	
June 30, 2019		(48)		(20)		(10)		(18)	
June 30, 2020		(140)		(28)		(28)		(84)	
June 30, 2021		1,103		0		221		882	
Total	\$	1,066	\$	73	\$	213	\$	780	

			Retiree	Medical					
Fiscal Year Ending	Asset Gain / (Loss)		Red	n / (Loss) cognized rior Years	Reco	/ (Loss) gnized s Year	Gain / (Loss) Deferred to Future Years		
June 30, 2017	\$	1,184	\$	948	\$	236	\$	0	
June 30, 2018		(19)		(12)		(4)		(3)	
June 30, 2019		(460)		(184)		(92)		(184)	
June 30, 2020		(1,367)		(273)		(273)		(821)	
June 30, 2021		11,132	/ <u> </u>	0		2,226		8,906	
Total	\$	10,470	\$	479	\$	2,093	\$	7,898	

		To	otal				
Fiscal Year Ending	Asset Gain / (Loss)	Rec	n / (Loss) cognized rior Years	Rec	n / (Loss) cognized is Year	Def	n / (Loss) erred to ire Years
June 30, 2017	\$ 1,327	\$	1,063	\$	264	\$	0
June 30, 2018	(11)		(6)		(2)		(3)
June 30, 2019	(508)		(204)		(102)		(202)
June 30, 2020	(1,507)		(301)		(301)		(905)
June 30, 2021	12,235		0		2,447		9,788
Total	\$ 11,536	\$	552	\$	2,306	\$	8,678

Section 2.4: Historical Asset Rates of Return

	Actua	rial Value	Fair	· Value
Year Ending	Annual	Cumulative*	Annual	Cumulative*
June 30, 2008	6.4%	6.4%	(0.3%)	(0.3%)
June 30, 2009	3.2%	4.8%	(12.0%)	(6.3%)
June 30, 2010	4.2%	4.6%	6.4%	(2.3%)
June 30, 2011	7.4%	5.3%	18.9%	2.6%
June 30, 2012	6.9%	5.6%	1.6%	2.4%
June 30, 2013	7.7%	6.0%	11.9%	3.9%
June 30, 2014	10.9%	6.6%	18.0%	5.8%
June 30, 2015	9.5%	7.0%	3.1%	5.5%
June 30, 2016	6.5%	6.9%	(0.1%)	4.9%
June 30, 2017	7.6%	7.0%	12.6%	5.6%
June 30, 2018	7.8%	7.1%	8.0%	5.8%
June 30, 2019	6.4%	7.0%	6.2%	5.9%
June 30, 2020	6.3%	7.0%	4.3%	5.7%
June 30, 2021	11.3%	7.3%	29.5%	7.3%

<sup>\*</sup> Cumulative since fiscal year ending June 30, 2008

## **Section 3: Member Data**

Section 3.1: Summary of Members Included

As of June 30		2017		2018		2019	2020	2021
Active Members								
1. Number		4,694		4,915		4,998	5,332	5,521 <sup>1</sup>
2. Average Age		40.21		40.64		41.06	41.63	41.90
3. Average Credited Service		4.88		5.30		5.67	6.03	6.34
4. Average Entry Age		35.33		35.34		35.39	35.60	35.56
5. Average Annual Earnings	\$	66,542	\$	68,119	\$	69,619	\$ 71,118	\$ 74,045
Disabilitants and Beneficiaries (Occu	patio	onal Death	& D	isability)				
1. Number		0		0		1	1	1
2. Average Age		N/A		N/A		53.45	54.45	55.45
Average Monthly Death & Disability     Benefit		N/A		N/A	\$	2,024	\$ 2,024	\$ 2,024
Retirees, Surviving Spouses, and Dep	end	ent Spous	ses (F	Retiree Me	dical	)		
1. Number		4		9		12	17	24
2. Average Age		69.72		68.59		68.54	68.79	67.71
Total Number of Members		4,698		4,924		5,011	5,350	5,546

Average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

<sup>&</sup>lt;sup>1</sup> Includes 1,431 male active members and 4,090 female active members.

Section 3.2: Age and Service Distribution of Active Members

## **Annual Earnings by Age**

#### Total **Average** Annual **Annual** Earnings Age Number **Earnings** 0 - 19 \$ 0 \$ 0 0 20 - 24 93 4,820,122 51,829 25 - 29 582 35,233,778 60,539 30 - 34 62,245,631 68,177 913 74,906 35 - 39 1,122 84,044,406 40 - 44 897 68,120,327 75,942 45 - 49 50,198,959 79,429 632 50 - 54 521 41,787,962 80,207 55 - 59 404 32,949,416 81,558 60 - 64 245 20,049,134 81,833 65 - 69 87 82,803 7,203,861 81,402 70 - 74 1,709,445 21 75+ 4 110,419 441,677

# Annual Earnings by Credited Service

Years of Service	Number	Total Annual Earnings	Average Annual Earnings
0	134	\$ 7,688,581	\$ 57,377
1	677	42,392,282	62,618
2	549	36,410,038	66,321
3	516	35,912,821	69,598
4	442	30,921,457	69,958
0 - 4	2,318	\$ 153,325,179	\$ 66,145
5 - 9	1,864	141,448,230	75,884
10 - 14	1,221	103,476,219	84,747
15 - 19	116	10,364,704	89,351
20 - 24	2	190,386	95,193
25 - 29	0	0	0
30 - 34	0	0	0
35 - 39	0	0	0
40+	0	0	0
Total	5,521	\$ 408,804,718	\$ 74,045

Total 5,521 \$408,804,718 \$ 74,045

#### Years of Credited Service by Age

	Years of Service											
Age	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total		
0 - 19	0	0	0	0	0	0	0	0	0	0		
20 - 24	93	0	0	0	0	0	0	0	0	93		
25 - 29	485	97	0	0	0	0	0	0	0	582		
30 - 34	426	428	59	0	0	0	0	0	0	913		
35 - 39	336	405	367	14	0	0	0	0	0	1,122		
40 - 44	317	295	255	29	1	0	0	0	0	897		
45 - 49	216	207	188	21	0	0	0	0	0	632		
50 - 54	173	181	151	15	1	0	0	0	0	521		
55 - 59	140	132	116	16	0	0	0	0	0	404		
60 - 64	90	77	60	18	0	0	0	0	0	245		
65 - 69	30	34	20	3	0	0	0	0	0	87		
70 - 74	11	7	3	0	0	0	0	0	0	21		
75+	1	1	2	0	0	0	0	0	0	4		
Total	2.318	1.864	1.221	116	2	0	0	0	0	5.521		

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 3.3: Member Data Reconciliation

	Actives	Retirees and Surviving Spouses	Dependent Spouses	OD&D Disabilitants	OD&D Beneficiaries	Total
As of June 30, 2020 <sup>1</sup>	5,332	14	3	1	0	5,350
New Entrants	702	0	0	0	0	702
Rehires	230	0	0	0	0	230
Vested Terminations	(308)	0	0	0	0	(308)
Non-Vested Terminations	(384)	0	0	0	0	(384)
Refund of Contributions	(41)	0	0	0	0	(41)
Disability Retirements	0	0	0	0	0	0
Age Retirements	(6)	6	2	0	0	2
Deaths With Beneficiary	0	0	0	0	0	0
Deaths Without Beneficiary	(8)	0	0	0	0	(8)
Data Corrections	4	0	(1)	0	0	3
Net Change	189	6	1	0	0	196
As of June 30, 2021 <sup>2</sup>	5,521	20	4	1	0	5,546

<sup>&</sup>lt;sup>1</sup> 125 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

<sup>&</sup>lt;sup>2</sup> 128 participants are expected to receive retiree medical benefits in a different plan and are included for OD&D benefits only.

Section 3.4: Schedule of Active Member Data

Valuation Date	Number	Annual Earnings (000's)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
June 30, 2021	5,521	\$ 408,805	\$ 74,045	4.1%	57
June 30, 2020	5,332	379,201	71,118	2.2%	57
June 30, 2019	4,998	347,957	69,619	2.2%	57
June 30, 2018	4,915	334,803	68,119	2.4%	57
June 30, 2017	4,694	312,347	66,542	2.0%	57
June 30, 2016	4,383	285,854	65,219	2.5%	58
June 30, 2015	4,095	260,584	63,635	2.7%	58
June 30, 2014	3,547	219,701	61,940	2.4%	58
June 30, 2013	3,272	197,944	60,496	3.5%	58
June 30, 2012	3,057	178,761	58,476	4.7%	58

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

Section 3.5: Active Member Payroll Reconciliation

Payroll Field	Payroll Data (000's)
a) DRB actual reported salaries FY21 in employer list	\$ 451,880
b) DRB actual reported salaries FY21 in valuation data	401,736
c) Annualized valuation data	408,805
d) Valuation payroll as of June 30, 2021	427,762
e) Rate payroll for FY22	423,783

- a) Actual reported salaries from DRB employer listing showing all payroll paid during FY21, including those who were not active as of June 30, 2021
- b) Payroll from valuation data for people who are in active status as of June 30, 2021
- c) Payroll from (b) annualized for both new entrants and part-timers
- d) Payroll from (c) with one year of salary scale applied to estimate salaries payable for the upcoming year
- e) Payroll from (d) with the part-timer annualization removed

## Section 4: Basis of the Actuarial Valuation

## Section 4.1: Summary of Plan Provisions

#### **Effective Date**

July 1, 2006, with amendments through June 30, 2021.

#### **Administration of Plan**

The Commissioner of Administration or the Commissioner's designee is the administrator of the Plan. The Attorney General of the state is the legal counsel for the Plan and shall advise the administrator and represent the Plan in legal proceedings.

The Alaska Retirement Management Board prescribes policies, adopts regulations, invests the funds, and performs other activities necessary to carry out the provisions of the Plan.

### **Employers Included**

Currently there are 57 employers participating in TRS DCR, including the State of Alaska, 53 school districts, and three other eligible organizations.

## Membership

An employee of a participating employer who first enters service on or after July 1, 2006, or a member of the defined benefit plan who works for an employer who began participation on or after July 1, 2006, and meets the following criteria is a member in the Plan:

- Permanent full-time or part-time elementary or secondary teachers, school nurses, or a person in a
  position requiring a teaching certificate as a condition of hire in a public school of the State of Alaska,
  the Department of Education and Early Development, or in the Department of Labor and Workforce
  Development.
- Full-time or part-time teachers at the University of Alaska or persons occupying full-time administrative positions requiring academic standing who are not in the University's Optional Retirement Plan.

Members can convert to TRS DCR if they are an eligible non-vested member of the TRS defined benefit plan whose employer consents to transfers to the defined contribution plan and they elect to transfer his or her account balance to TRS DCR.

## **Member Contributions**

Other than the member-paid premiums discussed later in this section, there are no member contributions for the occupational death & disability and retiree medical benefits.

## **Retiree Medical Benefits**

- Member must retire directly from the plan to be eligible for retiree medical coverage. Normal
  retirement eligibility is the earlier of a) 30 years of service or b) Medicare eligible and 10 years of
  service.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's
  and any covered dependent's premium is 100% until the member is Medicare eligible. Upon the
  member's Medicare-eligibility, the required contribution will follow the service-based schedule shown
  below.
- Coverage cannot be denied except for failure to pay premium.
- Members who are receiving disability benefits or survivors who are receiving monthly survivor benefits are not eligible until the member meets, or would have met if he/she had lived, the normal retirement eligibility requirements.
- The following is a summary of the medical benefit design adopted in July 2016. The plan description below is used for valuation purposes and indicates participant cost-sharing. Please refer to the benefit handbook for more details.

Plan Design Feature	In-Network <sup>1</sup>	Out-of-Network <sup>1 2</sup>	
Deductible (single / family)	\$300 / \$600		
Medical services (participant share)	20%	40%	
Emergency Room Copay (non-emergent use)	\$100	\$100	
Medical Out-of-Pocket Maximum (single / family, including deductible)	\$1,500 / \$3,000	\$3,000 / \$6,000	
Medicare Coordination	Exclusion	Exclusion	
Pharmacy	No Deductible	No Deductible	
Retail Generic (per 30-day fill)	20% \$10 min / \$50 max		
Retail Non-Formulary Brand (per 30-day fill)	25% \$25 min / \$75 max	40%	
Retail Formulary Brand (per 30-day fill)	35% \$80 min / \$150 max		
Mail-Order Generic	\$20 copay		
Mail-Order Non-Formulary Brand	\$50 copay	40%	
Mail-Order Formulary Brand	\$100 copay		
Pharmacy Out-of-Pocket Max (single / family)	\$1,000 / \$2,000		
Medicare Pharmacy Arrangement	Retiree Drug Subsidy / Employer Group Waiver Plan effective 1/1/2019		
Wellness / Preventative	100% covered, not subject to deductible	20%, after deductible	

Section 1.1 of the AlaskaCare Defined Contribution Retiree Benefit Plan states that this health plan shall be updated from time to time to reflect changes in benefits, including annual adjustments to the premium, deductible, coinsurance, medical out-of-pocket limit, and prescription drug out-of-pocket limit.

<sup>&</sup>lt;sup>2</sup> OON applies only to non-Medicare eligible participants.

- Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan outlined above. We applied the ratio of the DCR retiree medical plan value to the per capita costs determined for each of pre/post-Medicare medical and pharmacy benefits to estimate corresponding values for the DCR retiree medical plan design. These factors are noted in Section 4.3. We further adjusted the Medicare medical manual rate to reflect the Medicare coordination method adopted. The estimated 2022 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates). We reflect estimated discounts and pharmacy rebates in the defined benefit medical cost so no further adjustment was needed for the DCR retiree medical plan. The medical network differential is reflected in the relative plan value adjustments.
- Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan.
- The retiree medical plan's coverage is supplemental to Medicare. Medicare coordination is described in the DCR Plan Handbook, referred to in the industry as exclusion coordination: Medicare payment is deducted from the Medicare allowable expense and plan parameters are applied to the remaining amount. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.
- The premium for Medicare-eligible retirees will be based on the member's years of service. The percentage of premium paid by the member is as follows:

Years of Service	Percent of Premium Paid by Member			
< 15	30%			
15 – 19	25%			
20 – 24	20%			
25 – 29	15%			
30+	10%			

- The premium for dependents who are not eligible for Medicare aligns with the member's subsidy. While a member is not Medicare-eligible, premiums are 100% of the estimated cost.
- Members have a separate defined contribution Health Reimbursement Arrangement account, which is not reflected in this valuation, that can be used to pay for premiums or other medical expenses.
- For valuation purposes, retiree premiums were assumed to equal the percentages outlined in the
  table above times the age-related plan costs. Future premiums calculated and charged to DCR
  participants will need to be determined reflecting any appropriate adjustments to the defined benefit
  (DB) plan data because current DB premiums were determined using information based upon
  enrollment with members who have double coverage.
- Coverage will continue for surviving spouses of covered retired members.

## **Occupational Disability Benefits**

- Benefit is 40% of salary at date of disability.
- Disability Benefit Adjustment: The disability benefit is increased by 75% of the cost of living increase in the preceding calendar year or 9%, whichever is less.
- Member earns service while on occupational disability.
- Benefits cease when the member becomes eligible for normal retirement at Medicare-eligible age and 10 years of service, or at any age with 30 years of service.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's premium is 100% of the estimated cost until they are Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

### **Occupational Death Benefits**

- Benefit is 40% of salary.
- Survivor's Pension Adjustment: A survivor's pension is increased by 50% of the cost of living increase
  in the preceding calendar year or 6%, whichever is less, if the recipient is at least age 60 on July 1, or
  under age 60 if the recipient has been receiving TRS benefits for at least 8 years as of July 1.
- Benefits cease when the member would have become eligible for normal retirement.
- The period during which the survivor is receiving benefits is counted as service credit toward retiree medical benefits.
- No subsidized retiree medical benefits are provided until the member would have been eligible for normal retirement. The surviving spouse's premium is 100% of the estimated cost until the member would have been Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

### **Changes Since the Prior Valuation**

Starting in 2022, prior authorization will be required for certain specialty medications. There have been no other changes in TRS DCR benefit provisions valued since the prior valuation.

## Section 4.2: Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006, and was modified as part of the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was implemented effective June 30, 2006.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

#### **Actuarial Cost Method**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay. Each year's difference between actual and expected unfunded actuarial accrued liability is amortized over 25 years as a level percentage of expected payroll.

Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year for death & disability benefits and retiree medical benefits, from the assumed entry age to the last age with a future benefit were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total DCR Plan payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for beneficiaries and disabled members currently receiving benefits (if any) was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

### **Valuation of Assets**

Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method was phased in over five years. Fair Value of Assets was \$0 as of June 30, 2006. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.

#### **Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

## Valuation of Retiree Medical and Prescription Drug Benefits

The methodology used for the valuation of the retiree medical benefits is described in Section 5.2 of the State of Alaska Teachers' Retirement System Defined Benefit Plan Actuarial Valuation Report as of June 30, 2021.

Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims costs for pre-Medicare prescription drug, Medicare prescription drug, and EGWP were adjusted to reflect this change. Those base claims costs were used for the DCR valuation with further adjustments as noted below. Additionally, starting in 2022, certain common preventive benefits will be covered for the DB plan. However, preventive benefits are already covered under the DCR plan so no adjustment is needed for that change. Therefore, the base claims cost for the DB plan prior to reflecting the addition of preventive benefits was used for the DCR valuation with further adjustments as noted below.

Due to the lack of experience for the DCR retiree medical plan, base claims costs are based on those described in the actuarial valuation as of June 30, 2021 for the Defined Benefit (DB) retiree medical plan covering TRS and PERS. The DB rates were used with some adjustments. The claims costs were adjusted to reflect the differences between the DCR medical plan and the DB medical plan. These differences include network steerage, different coverage levels, different Medicare coordination for medical benefits, and an indexing of the retiree out-of-pocket dollar amounts. To account for higher initial copays, deductibles and out-of-pocket limits, projected FY22 claims costs were reduced 3.1% for medical claims, and 8.9% for prescription drugs. In addition, to account for the difference in Medicare coordination, projected FY22 medical claims costs for Medicare eligible retirees were further reduced 29.5%.

To adjust for the decrease in medical claims due to COVID-19 during the last 4 months of FY20, the per capita cost during the first 8 months was used as the basis for estimating claims that would have occurred in the absence of COVID-19. FY21 experience was also thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY21 claims was appropriate for use in the June 30, 2021 valuation. FY21 medical per capita claims were noticeably lower than expected, so a 4% load was added to the FY21 medical claims used in the per capita claims cost development to better reflect future expected long-term costs of the plan.

No implicit subsidies are assumed. Employees projected to retire with 30 years of service prior to Medicare are valued with commencement deferred to Medicare eligibility, because those members will be required to pay the full plan premium prior to Medicare. Explicit subsidies for disabled and normal retirement are determined using the plan-defined percentages of age-related total projected plan costs, again with no implicit subsidy assumed.

The State transitioned to an Employer Group Waiver Program (EGWP) for DCR participants effective January 1, 2019. The estimated 2022 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates).

#### **Healthcare Reform**

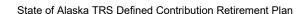
Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, not all provisions are required. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. The adopted DCR plan does not place lifetime limits on benefits, but does restrict dependent child coverage.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.



## Section 4.3: Summary of Actuarial Assumptions

The demographic and economic assumptions used in the June 30, 2021 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017.

#### **Investment Return**

7.38% per year, net of investment expenses.

## **Salary Scale**

Salary scale rates based upon the 2013-2017 actual experience (see Table 1).

Inflation – 2.50% per year.

Productivity – 0.25% per year.

### **Payroll Growth**

2.75% per year (inflation + productivity).

#### **Total Inflation**

Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.

## **Mortality (Pre-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

RP-2014 white-collar employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

Deaths are assumed to result from occupational causes 15% of the time.

## **Mortality (Post-Commencement)**

Mortality rates based upon the 2013-2017 actual experience.

93% of male and 90% of female rates of RP-2014 white-collar healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

#### **Turnover**

Select and ultimate rates based upon the 2013-2017 actual experience (see Table 2).

#### Disability

Incidence rates based upon the 2013-2017 actual experience (see Table 3).

Disabilities are assumed to be occupational 15% of the time.

Post-disability mortality in accordance with the RP-2014 disabled table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

#### Retirement

Retirement rates based upon the 2013-2017 actual experience (see Table 4).

### **Spouse Age Difference**

Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.

## **Percent Married for Occupational Death & Disability**

85% of male members and 75% of female members are assumed to be married at termination from active service.

### **Dependent Spouse Medical Coverage Election**

Applies to members who do not have double medical coverage. 65% of male members and 60% of female members are assumed to be married and cover a dependent spouse.

#### **Part-Time Status**

Part-time employees are assumed to earn 0.75 years of service per year.

## **Per Capita Claims Cost**

Sample claims cost rates (before base claims cost adjustments described below) adjusted to age 65 for FY22 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications.

	Medical		Pres	cription Drugs
Pre-Medicare	\$	15,708	\$	3,375
Medicare Parts A & B	\$	1,619	\$	3,474
Medicare Part D – EGWP		N/A	\$	1,131

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2022 fiscal year (July 1, 2021 – June 30, 2022).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

## **Third Party Administrator Fees**

\$493 per person per year; assumed to increase at 4.5% per year.

### **Base Claims Cost Adjustments**

Due to higher initial copays, deductibles, out-of-pocket limits and member cost sharing compared to the DB medical plan, the following cost adjustments are applied to the per capita claims cost rates above:

- 0.969 for the pre-Medicare plan.
- 0.674 for both the Medicare medical plan and Medicare coordination method (3.1% reduction for the medical plan and 29.5% reduction for the coordination method).
- 0.911 for the prescription drug plan.

## **Administrative Expenses**

Beginning with the June 30, 2018 valuation, the Normal Cost is increased for administrative expenses expected to be paid from plan assets during the year. The amounts included in the June 30, 2021 Normal Cost, which are based on the average of actual administrative expenses during the last two fiscal years, are \$5,000 for occupational death & disability and \$22,000 for retiree medical.

#### **Healthcare Cost Trend**

The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims costs to get the FY23 medical claims costs.

	Medical Pre-65	Medical Post-65	Prescription Drugs / EGWP
FY22	6.3%	5.4%	7.1%
FY23	6.1%	5.4%	6.8%
FY24	5.9%	5.4%	6.4%
FY25	5.8%	5.4%	6.1%
FY26	5.6%	5.4%	5.7%
FY27-FY40	5.4%	5.4%	5.4%
FY41	5.3%	5.3%	5.3%
FY42	5.2%	5.2%	5.2%
FY43	5.1%	5.1%	5.1%
FY44	5.1%	5.1%	5.1%
FY45	5.0%	5.0%	5.0%
FY46	4.9%	4.9%	4.9%
FY47	4.8%	4.8%	4.8%
FY48	4.7%	4.7%	4.7%
FY49	4.6%	4.6%	4.6%
FY50+	4.5%	4.5%	4.5%

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

## **Aging Factors**

Age	Medical	Prescription Drugs
0 – 44	2.0%	4.5%
45 – 54	2.5%	3.5%
55 – 64	2.5%	1.5%
65 – 74	3.0%	2.0%
75 – 84	2.0%	-0.5%
85 – 94	0.3%	-2.5%
95+	0.0%	0.0%

## **Retiree Medical Participation**

Decre	ment Due to Disability	Decrer	ment Due to Retirement
Age	<b>Percent Participation</b>	Age	Percent Participation*
< 56	75.0%	55	50.0%
56	77.5%	56	55.0%
57	80.0%	57	60.0%
58	82.5%	58	65.0%
59	85.0%	59	70.0%
60	87.5%	60	75.0%
61	90.0%	61	80.0%
62	92.5%	62	85.0%
63	95.0%	63	90.0%
64	97.5%	64	95.0%
65+	100.0%	65+	Years of Service
			< 15 75.0%
			15 – 19 80.0%
			20 – 24 85.0%
			25 – 29 90.0%
			30+ 95.0%

<sup>\*</sup> Participation assumption is a combination of (i) the service-based rates for retirement from employment at age 65+ and (ii) the age-based rates for retirement from employment before age 65. These rates reflect the expected plan election rate that varies by reason for decrement, duration that a member may pay full cost prior to Medicare eligibility, and availability of alternative and/or lower cost options, particularly in the Medicare market. This assumption is based on observed trends in participation from a range of other plans.

## **Imputed Data**

Data changes from the prior year which are deemed to have immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

## **Changes in Assumptions Since the Prior Valuation**

The amounts included in the Normal Cost for administrative expenses were changed from \$0 to \$5,000 for occupational death & disability, and from \$8,000 to \$22,000 for retiree medical (based on the most recent two years of actual administrative expenses paid from plan assets). The per capita claims cost assumption is updated annually.

**Table 1: Salary Scale** 

Years of Service	Percent Increase
0	6.75%
1	6.25%
2	5.75%
3	5.25%
4	4.75%
5	4.25%
6	3.75%
7	3.65%
8	3.55%
9	3.45%
10	3.35%
11	3.25%
12	3.15%
13	3.05%
14	2.95%
15	2.85%
16+	2.75%

**Table 2: Turnover Rates** 

## Select Rates during the First 6 Years of Employment

Years of Service	Male	Female
0	20.70%	21.80%
1	19.55%	18.70%
2	16.10%	15.40%
3	13.80%	13.20%
4	11.50%	11.00%
5	7.32%	8.05%

## Ultimate Rates after the First 6 Years of Employment

			-		
Age	Male	Female	Age	Male	Female
< 26	9.41%	8.31%	45	9.05%	8.09%
26	9.41%	8.32%	46	8.99%	8.07%
27	9.40%	8.33%	47	8.94%	8.04%
28	9.39%	8.32%	48	8.86%	8.00%
29	9.39%	8.32%	49	8.78%	7.95%
30	9.38%	8.31%	50	8.70%	7.91%
31	9.37%	8.31%	51	8.62%	7.86%
32	9.36%	8.30%	52	8.54%	7.82%
33	9.35%	8.29%	53	8.37%	7.73%
34	9.35%	8.28%	54	8.20%	7.64%
35	9.34%	8.27%	55	8.03%	7.55%
36	9.34%	8.26%	56	7.86%	7.46%
37	9.33%	8.25%	57	7.69%	7.36%
38	9.31%	8.24%	58	7.76%	7.50%
39	9.29%	8.22%	59	7.82%	7.64%
40	9.26%	8.21%	60	7.89%	7.78%
41	9.24%	8.19%	61	7.95%	7.92%
42	9.22%	8.17%	62	8.02%	8.05%
43	9.16%	8.15%	63	8.59%	8.29%
44	9.11%	8.12%	64	9.17%	8.52%
			65+	9.75%	8.75%

**Table 3: Disability Rates** 

Age	Male	Female
< 31	0.0337%	0.0612%
31	0.0337%	0.0613%
32	0.0337%	0.0613%
33	0.0342%	0.0622%
34	0.0347%	0.0631%
35	0.0353%	0.0641%
36	0.0357%	0.0650%
37	0.0362%	0.0659%
38	0.0371%	0.0674%
39	0.0379%	0.0689%
40	0.0387%	0.0703%
41	0.0395%	0.0718%
42	0.0403%	0.0733%
43	0.0423%	0.0770%
44	0.0443%	0.0806%
45	0.0464%	0.0843%
46	0.0483%	0.0879%
47	0.0504%	0.0916%
48	0.0536%	0.0975%
49	0.0569%	0.1034%
50	0.0601%	0.1093%
51	0.0634%	0.1152%
52	0.0666%	0.1211%
53	0.0746%	0.1356%
54	0.0826%	0.1501%

**Table 4: Retirement Rates** 

Age	Rate
< 55	2.0%
55	3.0%
56	3.0%
57	3.0%
58	3.0%
59	3.0%
60	5.0%
61	5.0%
62	10.0%
63	5.0%
64	5.0%
65	25.0%
66	25.0%
67	25.0%
68	20.0%
69	20.0%
70+	100.0%

#### **Glossary of Terms**

#### **Actuarial Accrued Liability**

Total accumulated cost to fund pension or postemployment benefits arising from service in all prior years.

#### **Actuarial Cost Method**

Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension or postemployment plan for a group of plan members to the years of service that give rise to that cost.

#### **Actuarial Present Value of Projected Benefits**

Amount which, together with future interest, is expected to be sufficient to pay all future benefits.

#### **Actuarial Valuation**

Study of probable amounts of future pension or postemployment benefits and the necessary amount of contributions to fund those benefits.

#### **Actuary**

Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.

#### **GASB 74 and 75**

Governmental Accounting Standards Board Statement Number 74 amends Number 43 effective for the fiscal year beginning after June 15, 2016 and defines new financial reporting requirements for public postemployment benefit plans. Governmental Accounting Standards Board Statement Number 75 amends Number 45 effective for fiscal years beginning after June 15, 2017 and defines new accounting and financial reporting requirements for employers sponsoring public postemployment benefit plans.

#### **Normal Cost**

That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the plan as a whole.

#### Rate Payroll

Members' earnings used to determine contribution rates.

#### **Unfunded Actuarial Accrued Liability (UAAL)**

The portion of the actuarial accrued liability not offset by plan assets.

#### **Valuation Payroll**

Members' earnings used to determine Normal Cost and Actuarial Accrued Liability.

#### **Vested Benefits**

Benefits which are unconditionally guaranteed regardless of employment.





January 6, 2022

State of Alaska
The Alaska Retirement Management Board
The Department of Revenue, Treasury Division
The Department of Administration, Division of Retirement and Benefits
P.O. Box 110203
Juneau, AK 99811-0203

Re: Judicial Retirement System and National Guard and Naval Militia Retirement System Roll-Forward Actuarial Valuations as of June 30, 2021

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

We have completed the roll-forward actuarial valuations for the State of Alaska Judicial Retirement System (JRS) and the National Guard and Naval Militia Retirement System (NGNMRS) as of June 30, 2021. The valuations have been performed by a projection or "roll forward" of results from the last valuation date of June 30, 2020 to June 30, 2021. Actual asset values as of June 30, 2021 were reflected. A summary of results and description of assumptions and methods are included in this report.

The purposes of these roll-forward valuations are to (i) determine the employer contributions necessary to meet the Board's funding policy for each System, (ii) disclose the funding assets and liability measures as of the valuation date, and (iii) review the current funded status of each System and assess the funded status as an appropriate measure for determining future actuarially determined contributions.

The Board and staff of the State of Alaska may use this report for the review of the operations of JRS and NGNMRS. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, you should ask Buck to review any statement you wish to make on the results contained in this report. Buck will not accept any liability for any such statement made without the review by Buck.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of these valuations.

#### **Actuarial Assumptions and Methods**

In lieu of collecting new participant data as of June 30, 2021 and performing a full actuarial valuation, the actuarial liabilities are projected or "rolled forward" from the June 30, 2020 valuation date to June 30, 2021 by assuming the actuarial assumptions during the year are exactly realized.

The actuarial value of assets was calculated as of June 30, 2021 using actual assets and cash flows during FY21. The asset valuation method recognizes 20% of the investment gain or loss each year, for a period of five years. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.

All data, actuarial assumptions, methods, and plan provisions are the same as those shown in the June 30, 2020 valuation reports dated May 20, 2021, with the following exceptions:

- For JRS, the amounts included in the Normal Cost for administrative expenses were changed from \$83,000 to \$102,000 for pension and from \$24,000 to \$31,000 for healthcare, based on the most recent two years of actual administrative expenses paid from plan assets.
- For NGNMRS, the amount included in the Normal Cost for administrative expenses was changed from \$256,000 to \$268,000, based on the most recent two years of actual administrative expenses paid from plan assets.
- For NGNMRS, the June 30, 2020 actuarial accrued liability used for the roll-forward valuation reflects a valuation system coding update that was recommended by the reviewing actuary. This update decreased the June 30, 2020 actuarial accrued liability by \$38,250.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of each System and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under each System.

#### **Funded Status**

Where presented, references to "funded ratio", "funded status", and "unfunded actuarial accrued liability" typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded actuarial accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but make no assessment regarding the funded status of the plans if the plans were to settle (i.e. purchase annuities) for a portion or all of their liabilities.

#### **Summary of Results**

The results of the June 30, 2021 roll-forward valuations are shown below (results from the June 30, 2020 valuations are shown for comparison purposes):

	June 30, 2020	June 30, 2021										
Judicial Retirement System												
<ul> <li>Funded Status<sup>1</sup></li> </ul>												
o Pension	92.0%	98.6%										
o Healthcare	207.6%	211.4%										
o Total	100.5%	107.1%										
<ul> <li>Employer/State Contribution Rates<sup>2</sup></li> </ul>												
o Pension	63.6%	58.7%										
o Healthcare	<u>6.5%</u>	<u>6.5%</u>										
o Total	70.1%	65.2%										
National Guard and Naval Militia Retirement System	404.007	400.004										
Funded Status¹     Actuarially Determined Contribution, not less than	191.9%	196.9%										
<ul> <li>Actuarially Determined Contribution, not less than zero<sup>3</sup></li> </ul>	\$ 0	\$ 0										

The following table summarizes the FY21 actuarial gains/(losses). Net actuarial gains/losses decrease/increase the unfunded actuarial accrued liability versus what was expected based on the previous valuation.

	JRS	NGNMRS
Asset Gain/(Loss)	\$ 9,349,000	\$ 1,040,000
Liability Gain/(Loss)	N/A	41,000 <sup>4</sup>
Healthcare Benefit Payment Gain/(Loss)	(608,000)	N/A
Contribution Gain/(Loss)	4,665,000	0
Administrative Expense Gain/(Loss)	 (19,000)	 (41,000)
Total Gain/(Loss)	\$ 13,387,000	\$ 1,040,000

<sup>&</sup>lt;sup>1</sup> The funded status shown is based on the actuarial value of assets. The funded status is different based on the fair value of assets.

<sup>&</sup>lt;sup>2</sup> The June 30, 2020 valuation determined the contribution rates for FY23. The June 30, 2021 valuation determines the contribution rates for FY24. Total contribution rates are not less than the Normal Cost rate.

The June 30, 2020 valuation determined the contribution for FY23. The June 30, 2021 valuation determines the contribution for FY24.

<sup>&</sup>lt;sup>4</sup> The June 30, 2020 actuarial accrued liability used for the roll-forward valuation reflects a valuation system coding update that was recommended by the reviewing actuary. The amount shown includes interest to June 30, 2021.

#### **Assessment of Risks**

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the healthcare portion of JRS. See pages 16-18 of this report for further details regarding ASOP 51.

#### **Use of Models**

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. Buck uses third-party software in the performance of annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of each plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to internally developed models that apply applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal models are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal models, extra checking and review are completed. Significant changes to the internal models that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Additional models used in valuing health benefits for JRS are described in Section 4.2 of the June 30, 2020 report dated May 20, 2021.

This report was prepared under our supervision and in accordance with all applicable Actuarial Standards of Practice. We are Fellows of the Society of Actuaries, Enrolled Actuaries, Fellows of the Conference of Consulting Actuaries, and Members of the American Academy of Actuaries. We meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Please let us know if you have any questions or if you would like to discuss these results in more detail. David can be reached at 602-803-6174 and Scott can be reached at 216-315-1929.

Sincerely,

David J. Kershner, FSA, EA, MAAA, FCA Principal

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Attachments

cc: Mr. Kevin Worley, State of Alaska

Scott Young, FSA, EA, MAAA, FCA Director

Scott young

Buck

# **Judicial Retirement System**

Fund	ed Status as of June 30	2020	2021
Pens	ion		
a.	Actuarial Accrued Liability	\$ 211,742,043	\$ 218,717,460
b.	Valuation Assets	 194,788,043	215,641,198
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$ 16,954,000	\$ 3,076,262
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)	92.0%	98.6%
e.	Fair Value of Assets	\$ 189,844,025	\$ 245,047,997
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)	89.7%	112.0%
Heal	thcare		
a.	Actuarial Accrued Liability	\$ 16,763,770	\$ 17,920,646
b.	Valuation Assets	 34,805,639	 37,884,167
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (18,041,869)	\$ (19,963,521)
d.	Funded Ratio based on Valuation Assets, (b) ÷ (a)	207.6%	211.4%
e.	Fair Value of Assets	\$ 34,036,503	\$ 43,173,349
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)	203.0%	240.9%
Total			
a.	Actuarial Accrued Liability	\$ 228,505,813	\$ 236,638,106
b.	Valuation Assets	 229,593,683	 253,525,365
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$ (1,087,869)	\$ (16,887,259)
d.	Funded Ratio based on Valuation Assets, (b) $\div$ (a)	100.5%	107.1%
e.	Fair Value of Assets	\$ 223,880,528	\$ 288,221,346
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)	98.0%	121.8%

Com	parative Summary of Contribution Rates	FY 2023	FY 2024					
Pens	sion							
a.	Normal Cost Rate Net of Member Contributions	38.85%	38.99%					
b.	Past Service Cost Rate	<u>24.74%</u>	<u>19.71%</u>					
C.	Total Employer/State Contribution Rate, (a) + (b), not less than (a)	63.59%	58.70%					
Healthcare								
a.	Normal Cost Rate	6.49%	6.54%					
b.	Past Service Cost Rate	(8.24)%	<u>(9.33)%</u>					
C.	Total Employer/State Contribution Rate, (a) + (b), not less than (a)	6.49%	6.54%					
Tota								
a.	Normal Cost Rate Net of Member Contributions	45.34%	45.53%					
b.	Past Service Cost Rate	<u>24.74%</u>	<u>19.71%</u>					
C.	Total Employer/State Contribution Rate, (a) + (b), not less than (a)	70.08%	65.24%					

Actuarial Contributions as of June 30, 2021 for FY24			Pension		Healthcare	Total	
Norn	nal Cost Rate						
1.	Total Normal Cost	\$	5,952,927	\$	860,927	\$	6,813,854
2.	Base Salaries for Upcoming Fiscal Year		13,157,172		13,157,172		13,157,172
3.	Normal Cost Rate, (1) ÷ (2)		45.24%		6.54%		51.78%
4.	Average Member Contribution Rate		6.25%		0.00%		6.25%
5.	Employer Normal Cost Rate, (3) - (4)		38.99%		6.54%		45.53%
Past	Service Rate						
1.	Actuarial Accrued Liability	\$	218,717,460	\$	17,920,646	\$	236,638,106
2.	Valuation Assets		215,641,198	_	37,884,167		253,525,365
3.	Unfunded Actuarial Accrued Liability, (1) - (2)	\$	3,076,262	\$	(19,963,521)	\$	(16,887,259)
4.	Funded Ratio, (2) ÷ (1)		98.6%		211.4%		107.1%
5.	Past Service Cost Amortization Payment		2,593,806		(1,227,111)		1,366,695
6.	Base Salaries for Upcoming Fiscal Year		13,157,172		13,157,172		13,157,172
7.	Past Service Rate, (5) ÷ (6)		19.71%		(9.33)%		10.38%
Total Employer Contribution Rate, not less than Normal Cost Rate			58.70%		6.54%		65.24%

#### **Schedule of Past Service Cost Amortizations - Pension**

	Amortizati	ion Period	Balances									
Layer	Date Created	Years Remaining		Initial Outstanding				eginning-of- ear Payment				
Initial Unfunded Liability <sup>1</sup>	6/30/2002	6	\$	5,864,449	\$	3,943,106	\$	731,664				
FY03/04 Loss <sup>1</sup>	6/30/2004	8		855,068		681,204		98,849				
Revaluation of Liabilities <sup>1</sup>	6/30/2005	9		9,115,451		7,702,909		1,014,308				
FY05/06 Loss <sup>1</sup>	6/30/2006	10		18,186,558		16,102,295		1,947,827				
FY07 Loss	6/30/2007	11		1,364,721		1,254,213		140,759				
FY08 Gain	6/30/2008	12		(29,014,739)		(27,481,906)		(2,884,889)				
FY09 Loss	6/30/2009	13		21,273,454		20,625,359		2,039,004				
Change in Assumptions	6/30/2010	14		13,976,981		13,791,031		1,291,385				
FY10 Loss	6/30/2010	14		6,474,780	6,388,639			598,229				
FY11 Loss	6/30/2011	15		7,397,917		7,407,859		660,308				
FY12 Loss	6/30/2012	16		11,916,371		12,057,403		1,027,469				
FY13 Loss	6/30/2013	17		7,033,497		7,033,497		7,033,497		6,922,837		566,097
Change in Assumptions	6/30/2014	18		4,219,851 4,31		4,312,578		339,526				
FY14 Gain	6/30/2014	18		(14,458,986)		(14,776,719)		(1,163,359)				
FY15 Gain	6/30/2015	19		(3,325,706)		(3,400,048)		(258,478)				
FY16 Gain	6/30/2016	20		(9,932,623)		(10,131,681)		(745,694)				
FY17 Gain	6/30/2017	21		(1,137,538)		(1,154,977)		(82,492)				
Change in Assumptions	6/30/2018	22		10,343,783		10,431,580		724,547				
FY18 Gain	6/30/2018	22		(12,096,419)		(12,199,094)		(847,313)				
Change in Assumptions	6/30/2019	23		(14,775,890)		(14,884,472)		(1,007,300)				
FY19 Loss	6/30/2019	23		3,344,559		3,369,137	228,005					
Change in Assumptions	6/30/2020	24		(21,604,253)		(21,700,673)		(1,433,384)				
FY20 Loss	6/30/2020	24		5,424,705		5,448,915		359,915				
FY21 Gain	6/30/2021	25		(11,633,233)		(11,633,233)		<u>(751,177)</u>				
Total					\$	3,076,262	\$	2,593,806				

<sup>1</sup> The pension and healthcare split was done based on the ratio of unfunded actuarial accrued liability as of June 30, 2006.

#### **Schedule of Past Service Cost Amortizations - Healthcare**

	Amortizat	ion Period	Bala				
Layer	Date Created	Years Remaining	Initial Outstanding			ginning-of- ar Payment	
Initial Unfunded Liability <sup>1</sup>	6/30/2002	6	\$ 2,295,257	\$ 1,543,274	\$	286,362	
FY03/04 Loss <sup>1</sup>	6/30/2004	8	334,660	266,612		38,688	
Revaluation of Liabilities <sup>1</sup>	6/30/2005	9	3,567,649	3,014,800		396,985	
FY05/06 Loss <sup>1</sup>	6/30/2006	10	7,117,943	6,302,194		762,350	
FY07 Gain	6/30/2007	11	(810,073)	(744,478)		(83,552)	
Change in Assumptions	6/30/2008	12	789,072	747,387		78,456	
FY08 Gain	6/30/2008	12	(14,011,596)	(13,271,372)		(1,393,151)	
FY09 Loss	6/30/2009	13	901,355	873,897		86,393	
Change in Assumptions	6/30/2010	14	2,006,196	1,979,505		185,360	
FY10 Gain	6/30/2010	14	(1,930,656)	(1,904,968)		(178,380)	
FY11 Loss	6/30/2011	15	550,376	551,115		49,124	
Change in Assumptions	6/30/2012	16	353,605	357,788		30,489	
FY12 Gain	6/30/2012	16	(5,516,210)	(5,581,498)		(475,626)	
FY13 Loss	6/30/2013	17	226,259	230,466		18,846	
Change in Assumptions	6/30/2014	18	772,305	789,275		62,139	
FY14 Gain	6/30/2014	18	(3,342,464)	(3,415,915)		(268,932)	
FY15 Gain	6/30/2015	19	(1,416,996)	(1,448,671)		(110,131)	
Change in Method	6/30/2016	20	(3,567,789)	(3,639,291)		(267,852)	
FY16 Gain	6/30/2016	20	(425,711)	(434,243)		(31,960)	
FY17 Gain	6/30/2017	21	(586,113)	(595,099)		(42,504)	
Change in Assumptions/ Methods/EGWP	6/30/2018	22	1,009,960	1,018,532		70,744	
FY18 Gain	6/30/2018	22	(2,148,478)	(2,166,713)		(150,494)	
Change in Assumptions	6/30/2019	23	126,754	127,684		8,641	
FY19 Gain	6/30/2019	23	(155,028)	(156,166)		(10,568)	
Change in Assumptions	6/30/2020	24	200,955	201,852		13,333	
FY20 Gain	6/30/2020	24	(2,842,610)	(2,855,296)	(188,600)		
FY21 Gain	6/30/2021	25	(1,754,192)	(1,754,192)		(113,271)	
Total				\$ (19,963,521)	\$	(1,227,111)	

<sup>&</sup>lt;sup>1</sup> The pension and healthcare split was done based on the ratio of unfunded actuarial accrued liability as of June 30, 2006.

#### **Schedule of Past Service Cost Amortizations - Total**

	Amortizat	ion Period	Bala		
Layer	Date Created	Years Remaining	Initial	Outstanding	Beginning-of- Year Payment
Initial Unfunded Liability	6/30/2002	6	\$ 8,159,706	\$ 5,486,380	\$ 1,018,026
FY03/04 Loss	6/30/2004	8	1,189,728	947,816	137,537
Revaluation of Liabilities	6/30/2005	9	12,683,100	10,717,709	1,411,293
FY05/06 Loss	6/30/2006	10	25,304,501	22,404,489	2,710,177
FY07 Loss	6/30/2007	11	554,648	509,735	57,207
Change in Assumptions	6/30/2008	12	789,072	747,387	78,456
FY08 Gain	6/30/2008	12	(43,026,335)	(40,753,278)	(4,278,040)
FY09 Loss	6/30/2009	13	22,174,809	21,499,256	2,125,397
Change in Assumptions	6/30/2010	14	15,983,177	15,770,536	1,476,745
FY10 Loss	6/30/2010	14	4,544,124	4,483,671	419,849
FY11 Loss	6/30/2011	15	7,948,293	7,958,974	709,432
Change in Assumptions	6/30/2012	16	353,605	357,788	30,489
FY12 Loss	6/30/2012	16	6,400,161	6,475,905	551,843
FY13 Loss	6/30/2013	17	7,259,756	7,153,303	584,943
Change in Assumptions	6/30/2014	18	4,992,156	5,101,853	401,665
FY14 Gain	6/30/2014	18	(17,801,450)	(18,192,634)	(1,432,291)
FY15 Gain	6/30/2015	19	(4,742,702)	(4,848,719)	(368,609)
Change in Method	6/30/2016	20	(3,567,789)	(3,639,291)	(267,852)
FY16 Gain	6/30/2016	20	(10,358,334)	(10,565,924)	(777,654)
FY17 Gain	6/30/2017	21	(1,723,651)	(1,750,076)	(124,996)
Change in Assumptions/ Methods/EGWP	6/30/2018	22	11,353,743	11,450,112	795,291
FY18 Gain	6/30/2018	22	(14,244,897)	(14,365,807)	(997,807)
Change in Assumptions	6/30/2019	23	(14,649,136)	(14,756,788)	(998,659)
FY19 Loss	6/30/2019	23	3,189,531	3,212,971	217,437
Change in Assumptions	6/30/2020	24	(21,403,298)	(21,498,821)	(1,420,051)
FY20 Loss	6/30/2020	24	2,582,095	2,593,619	171,315
FY21 Gain	6/30/2021	25	(13,387,425)	(13,387,425)	(864,448)
Total				\$ (16,887,259)	\$ 1,366,695

Ch	anges in Fair Value of Assets During FY21		Pension	ŀ	<b>Healthcare</b>	Total
1.	Fair Value of Assets as of June 30, 2020	\$	189,844,025	\$	34,036,503	\$ 223,880,528
2.	Additions:					
	a. Employee Contributions	\$	837,686	\$	0	\$ 837,686
	b. Employer Contributions		6,962,607		654,383	7,616,990
	c. State Contributions		5,145,000		0	5,145,000
	d. Interest and Dividend Income		2,685,812		478,159	3,163,971
	e. Net Appreciation / Depreciation					
	in Fair Value of Investments		54,575,739		9,641,569	64,217,308
	f. Employer Group Waiver Plan		0		168,159	168,159
	g. Other	_	7,891	_	14,345	 22,236
	h. Total Additions	\$	70,214,735	\$	10,956,615	\$ 81,171,350
3.	Deductions:					
	a. Medical Benefits	\$	0	\$	1,692,383	\$ 1,692,383
	b. Retirement Benefits		14,368,857		0	14,368,857
	c. Refund of Contributions		0		0	0
	d. Investment Expenses		544,884		95,170	640,054
	e. Administrative Expenses		97,022		32,216	129,238
	f. Total Deductions	\$	15,010,763	\$	1,819,769	\$ 16,830,532
4.	Fair Value of Assets as of June 30, 2021	\$	245,047,997	\$	43,173,349	\$ 288,221,346
5.	Approximate Fair Value Investment Return Rate during FY21 Net of Investment Expenses		30.0%		29.9%	30.0%

Dev	velopment of Actuarial Value of Assets	Pension	ŀ	Healthcare	Total
1.	Investment Gain / (Loss) for FY21  a. Fair Value of Assets as of June 30, 2020  b. Contributions  a. Employer Croup Weiver Plan	\$ 189,844,025 12,945,293	\$	34,036,503 654,383	\$ 223,880,528 13,599,676
	<ul> <li>c. Employer Group Waiver Plan</li> <li>d. Benefit Payments</li> <li>e. Administrative Expenses</li> <li>f. Actual Investment Return (net of investment expenses)</li> <li>g. Expected Return Rate (net of investment expenses)</li> <li>h. Expected Return, Weighted for Timing</li> <li>i. Investment Gain / (Loss) for the Year, (f) - (h)</li> </ul>	0 14,368,857 97,022 56,724,558 7.38% 14,104,367 42,620,191		168,159 1,692,383 32,216 10,038,903 7.38% 2,479,200 7,559,703	168,159 16,061,240 129,238 66,763,461 7.38% 16,583,567 50,179,894
2.	<ul> <li>Actuarial Value as of June 30, 2021</li> <li>a. Fair Value as of June 30, 2021</li> <li>b. Deferred Investment Gain / (Loss)</li> <li>c. Preliminary Actuarial Value at June 30, 2021, (a) - (b)</li> <li>d. Lower Limit: 80% of Fair Value as of June 30, 2021</li> <li>e. Upper Limit: 120% of Fair Value as of June 30, 2021</li> <li>f. Actuarial Value as of June 30, 2021, (c) limited by (d) and (e)</li> </ul>	\$ 245,047,997 29,406,799 215,641,198 196,038,398 294,057,596 215,641,198	\$	43,173,349 5,289,182 37,884,167 34,538,679 51,808,019 37,884,167	\$ 288,221,346 34,695,981 253,525,365 230,577,077 345,865,615 253,525,365
3.	Ratio of Actuarial Value of Assets to Fair Value of Assets	88.0%		87.7%	88.0%
4.	Approximate Actuarial Value Investment Return Rate during FY21 Net of Investment Expenses	11.5%		11.6%	11.5%

Pension					
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years	
June 30, 2017	\$ 7,229,597	\$ 5,783,677	\$ 1,445,920	\$ 0	
June 30, 2018	292,590	175,554	58,518	58,518	
June 30, 2019	(2,647,188)	(1,058,876)	(529,437)	(1,058,875)	
June 30, 2020	(6,148,327)	(1,229,665)	(1,229,665)	(3,688,997)	
June 30, 2021	42,620,191	0	8,524,038	30,096,153	
Total	\$ 41,346,863	\$ 3,670,690	\$ 8,269,374	\$ 29,406,799	

Healthcare								
Fiscal Year Ending	G	Asset ain / (Loss)	F	ain / (Loss) Recognized Prior Years	R	ain / (Loss) ecognized This Year	D	ain / (Loss) eferred to uture Years
June 30, 2017	\$	1,282,441	\$	1,025,952	\$	256,489	\$	0
June 30, 2018		98,500		59,100		19,700		19,700
June 30, 2019		(409,783)		(163,914)		(81,956)		(163,913)
June 30, 2020		(1,023,945)		(204,789)		(204,789)		(614,367)
June 30, 2021		7,559,703		0		1,511,941		6,047,762
Total	\$	7,506,916	\$	716,349	\$	1,501,385	\$	5,289,182

Total						
Fiscal Year Ending	Asset Gain / (Loss)	Gain / (Loss) Recognized in Prior Years	Gain / (Loss) Recognized This Year	Gain / (Loss) Deferred to Future Years		
June 30, 2017	\$ 8,512,038	\$ 6,809,629	\$ 1,702,409	\$ 0		
June 30, 2018	391,090	234,654	78,218	78,218		
June 30, 2019	(3,056,971)	(1,222,790)	(611,393)	(1,222,788)		
June 30, 2020	(7,172,272)	(1,434,454)	(1,434,454)	(4,303,364)		
June 30, 2021	50,179,894	0	10,035,979	40,143,915		
Total	\$ 48,853,779	\$ 4,387,039	\$ 9,770,759	\$ 34,695,981		

# **National Guard and Naval Militia Retirement System**

Fu	nded Status as of June 30	2020			2021	
a.	Actuarial Accrued Liability	\$	22,417,247	\$	22,975,269	
b.	Valuation Assets	<u> </u>	43,020,393		45,248,39 <u>1</u>	
C.	Unfunded Actuarial Accrued Liability, (a) - (b)	\$	(20,603,146)	\$	(22,273,122)	
d.	Funded Ratio based on Valuation Assets, (b) $\div$ (a)		191.9%		196.9%	
e.	Fair Value of Assets	\$	42,095,708	\$	49,813,036	
f.	Funded Ratio based on Fair Value of Assets, (e) $\div$ (a)		187.8%		216.8%	

Actuarial Determined Contribution Amounts			FY 2023	FY 2024	
a.	Normal Cost	\$	503,140	\$ 503,140	
b.	Administrative Expense Load		256,000	268,000	
C.	Past Service Cost		(3,224,638)	(3,486,009)	
d.	Total Annual Contribution, (a) + (b) + (c), not less than 0	\$	0	\$ 0	

# National Guard and Naval Militia Retirement System (continued)

Ch	anges in Fair Value of Assets During FY21		
1.	Fair Value of Assets as of June 30, 2020	\$	42,095,708
2.	Additions:		
	a. Employer Contributions	\$	0
	b. Investment Income		9,571,576
	c. Other	_	1,690
	d. Total Additions	\$	9,573,266
3.	Deductions:  a. Retirement Benefits  b. Investment Expenses  c. Administrative Expenses  d. Total Deductions	\$	1,454,330 97,169 304,439 1,855,938
4.	Fair Value of Assets as of June 30, 2021	\$	49,813,036
5.	Approximate Fair Value Investment Return Rate during FY21 Net of Investment Expenses		23.0%

# National Guard and Naval Militia Retirement System (continued)

#### Development of Actuarial Value of Assets

1.	Inve	estment Gain / (Loss) for FY21		
	a.	Fair Value of Assets as of June 30, 2020	\$	42,095,708
	b.	Contributions		0
	C.	Benefit Payments		1,454,330
	d.	Administrative Expenses		304,439
	e.	Actual Investment Return (net of investment expenses)		9,476,097
	f.	Expected Return Rate (net of investment expenses)		7.00%
	g.	Expected Return, Weighted for Timing		2,881,937
	h.	Investment Gain / (Loss) for the Year, (e) - (g)		6,594,160
2.	Act	uarial Value as of June 30, 2021		
	a.	Fair Value as of June 30, 2021	\$	49,813,036
	b.	Deferred Investment Gain / (Loss)		4,564,645
	C.	Preliminary Actuarial Value at June 30, 2021, (a) - (b)		45,248,391
	d.	Lower Limit: 80% of Fair Value as of June 30, 2021		39,850,429
	e.	Upper Limit: 120% of Fair Value as of June 30, 2021		59,775,643
	f.	Actuarial Value as of June 30, 2021, (c) limited by	_	
		(d) and (e)	\$	45,248,391
3.	Dat	io of Actuarial Value of Assets to Fair Value of Assets		90.8%
J.	ιται	io oi Actuariai Value oi Assets to Fali Value oi Assets		90.070
4.	Anr	proximate Actuarial Value Investment Return Rate		
••		ing FY21 Net of Investment Expenses		9.5%

Fiscal Year Ending	Ga	Asset ain / (Loss)	R	ain / (Loss) ecognized Prior Years	R	ain / (Loss) ecognized This Year	D	ain / (Loss) eferred to Iture Years
June 30, 2017	\$	704,309	\$	563,448	\$	140,861	\$	0
June 30, 2018		(681,054)		(408,633)		(136,211)		(136,210)
June 30, 2019		(407,413)		(162,966)		(81,483)		(162,964)
June 30, 2020		(685,847)		(137,169)		(137,169)		(411,509)
June 30, 2021		6,594,160		0		1,318,832		5,275,328
Total	\$	5,524,155	\$	(145,320)	\$	1,104,830	\$	4,564,645

#### Actuarial Standard of Practice No. 51

Funding future retirement benefits prior to when those benefits become due involves assumptions regarding future economic and demographic experience. These assumptions are applied to calculate actuarial liabilities, current contribution requirements, and the funded status of the plans. However, to the extent future experience deviates from the assumptions used, variations will occur in these calculated values. These variations create risk to the plans. Understanding the risks to the funding of the plans is important.

Actuarial Standard of Practice No. 51 (ASOP 51)<sup>1</sup> requires certain disclosures of potential risks to the plans and provides useful information for intended users of actuarial reports that determine plan contributions or evaluate the adequacy of specified contribution levels to support benefit provisions.

Under ASOP 51, risk is defined as the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience.

It is important to note that not all risk is negative, but all risk should be understood and accepted based on knowledge, judgement, and educated decisions. Future measurements may deviate in ways that produce positive or negative financial impacts to the plan.

In the actuary's professional judgment, the following risks may reasonably be anticipated to significantly affect the pension plans' future financial condition and contribution requirements.

- Investment Risk potential that the investment return will be different than the return expected in the actuarial valuation (7.38% for JRS and 7.00% for NGNMRS)
- Contribution Risk potential that the contribution actually made will be different than the actuarially determined contribution
- Long-Term Return on Investment Risk potential that changes in long-term capital market assumptions or the plan's asset allocation will create the need to update the long-term return on investment assumption
- Longevity Risk potential that participants live longer than expected compared to the valuation mortality assumptions
- Salary Increase Risk<sup>2</sup> potential that future salaries will be different than expected in the actuarial valuation
- Inflation Risk² potential that the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage is different than the 2.5% inflation rate assumed in the valuation
- Other Demographic Risk potential that other demographic experience will be different than expected

The following information is provided to comply with ASOP 51 and furnish beneficial information on potential risks to the plan. **This list is not all-inclusive**; it is an attempt to identify the more significant risks and how those risks might affect the results shown in this report.

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ASOP 51 does not apply to the healthcare portion of JRS. Accordingly, all comments in this section relate to the pension portion of JRS.

<sup>&</sup>lt;sup>2</sup> Salary increase risk and inflation risk apply to JRS only.

Note that ASOP 51 does not require the actuary to evaluate the ability or willingness of the plan sponsor to make contributions to the plans when due, or to assess the likelihood or consequences of potential future changes in law. In addition, this valuation report is not intended to provide investment advice or to provide guidance on the management or reduction of risk.

#### **Assessment of Risks**

#### **Investment Risk**

Plan costs are very sensitive to the market return.

- Any return on assets lower than assumed will increase costs.
- The plans use an actuarial value of assets that smooths gains and losses on market returns over a five-year period to help control some of the volatility in costs due to investment risk.
- Historical experience of actual returns is shown in Section 2.5 (JRS) and Section 2.4 (NGNMRS) of the June 30, 2020 reports dated May 20, 2021. This historical experience illustrates how returns can vary over time.

#### **Contribution Risk**

There is a risk to the plans when the employer's and/or State's actual contribution amount and the actuarially determined contribution differ.

- If the actual contributions are lower than the actuarially determined contributions, the plans may not be sustainable in the long term.
- Any underpayment of the contribution will increase future contribution amounts to help pay off the additional Unfunded Actuarial Accrued Liability associated with the underpayment(s).
- As long as the Board consistently adopts the actuarially determined contributions, this risk is
  mitigated due to Alaska statutes requiring the State to contribute additional funds necessary to pay
  the total contributions adopted by the Board.

#### **Long-Term Return on Investment Risk**

Inherent in the long-term return on investment assumption is the expectation that the current rate will be used until the last benefit payment of the plan is made. There is a risk that sustained changes in economic conditions, changes in long-term future capital market assumptions, or changes to the plans' asset allocations will necessitate an update to the long-term return on investment assumption used.

- Under a lower long-term return on investment assumption, less investment return is available to pay plan benefits. This may lead to a need for increased employer contributions.
- The liabilities will be higher at a lower assumed rate of return because future benefits will have a lower discount rate applied when calculating the present value.
- A 1% decrease in the long-term return on investment assumption will increase the actuarial accrued liability by approximately 11% for JRS and 9% for NGNMRS.

#### **Longevity Risk**

Plan costs will be increased as participants are expected to live longer.

- Benefits are paid over a longer lifetime when life expectancy is expected to increase. The longer duration of payments leads to higher liabilities.
- Health care has been improving, which affects the life expectancy of participants. As health care improves, leading to longer life expectancies, costs to the plans could increase.
- The mortality assumptions for the plans mitigates this risk by assuming future improvements in mortality. However, any improvement in future mortality greater than that expected by the current mortality assumptions would lead to increased costs for the plans.

JRS provides cost-of-living adjustments on retirement benefits (based on salary changes of sitting judges) that increase longevity risk, because members who live longer than expected will incur more benefit payment increases than expected and therefore increase costs.

#### Salary Increase Risk<sup>1</sup>

Plan costs will be increased if actual salary increases are larger than expected.

- Higher-than-expected salary increases will produce higher benefits.
- The higher benefits may be partially offset by increased employee contributions due to higher salaries.
- If future payroll grows at a rate different than assumed, contributions as a percentage of payroll will be affected.

#### Inflation Risk<sup>1</sup>

Inflation risk may be associated with the interaction of inflation with other assumptions, but this is not significant as a standalone assumption, and therefore is considered as part of the associated assumption risk instead of being discussed here.

#### Other Demographic Risk

The plans are subject to risks associated with other demographic assumptions (e.g., retirement and termination rates). Differences between actual and expected experience for these assumptions tend to have less impact on the overall costs of the plans. The demographic assumptions used in the valuations are re-evaluated regularly as part of the four-year experience studies to ensure the assumptions are consistent with long-term expectations.

<sup>&</sup>lt;sup>1</sup> Salary increase risk and inflation risk apply to JRS only.



#### State of Alaska

#### 25-Year Layered Unfunded Liability Amortization Methodology

#### Prepared for the March 16, 2022 Actuarial Committee Meeting

#### **Background**

There are two types of methods for amortizing the unfunded liability:

- Level Dollar Each year's amortization amount is the same in all years.
- Level Percent of Pay Each year's amortization amount increases based on the expected growth in payroll (i.e., the amortization amount remains constant as a percent of each year's payroll).

The amortization amounts under level-percent-of-pay are less than under level-dollar in the earlier years, and greater in the later years. The two streams of amortization amounts are equal on a present value basis.

Effective June 30, 2014, Alaska Statutes<sup>1</sup> require the amortization to be "determined by a level percent of pay method based on amortization of the past service liability for a closed term of 25 years".

The 25-year "layered" amortization methodology was adopted by the ARMB in 2018 primarily to avoid undesirable volatility in Additional State Contributions due to potential adverse experience in the latter years of the closed 25-year period that began in 2014. As part of the transition to the new methodology, the amortization period of the "initial" layer was 21 years (which was the remainder of the original closed 25-year period). The amortization period for all other layers is 25 years, which is consistent with the statutory requirement that amortization of the unfunded liability be for a closed term of 25 years.

The amount of each year's amortization layer is equal to the increase or decrease in the Unfunded Actuarial Accrued Liability (UAAL) due to events that occur during the year – changes in actuarial assumptions/methods, changes in plan provisions, and actuarial gains/losses due to asset and liability experience.

- Amortization layers are *positive* when the UAAL increases. The positive amortization amounts are often called "amortization charges".
- Amortization layers are *negative* when the UAAL decreases. The negative amortization amounts are often called "amortization credits".

The total amortization amount for the year is the sum of all amortization charges and credits.

The Actuarially Determined Contribution for each system includes two components, calculated separately by benefit (pension and healthcare):

- Normal Cost The cost of benefits expected to accrue during the upcoming year for active members. Expected member contributions are subtracted to derive the Employer Normal Cost.
- Past Service Cost The sum of all unfunded liability amortization charges and credits.

-

<sup>&</sup>lt;sup>1</sup> AS 37.10.220(a)(8)(B)



The sum of the Employer Normal Cost plus Past Service Cost is divided by plan payroll to derive a total actuarial contribution rate<sup>2</sup>. Per Alaska Statutes<sup>3</sup>, the total actuarial contribution rate cannot be less than the Normal Cost rate (except for NGNMRS).

Employer contributions for PERS and TRS are specified by Alaska Statutes:

- PERS<sup>4</sup>
  - Each non-State employer contributes 22% of payroll.
  - The State-as-an-Employer contributes the total actuarial contribution rate based on the payroll of its employees (under SB 55 which went into effect July 1, 2021).
- TRS<sup>5</sup>
  - Each employer contributes 12.56% of payroll.

If the total actuarial contribution rate, including the actuarial contribution rate for the DCR plan, exceeds the statutory employer contribution rate, the excess is contributed by the State as Additional State Contributions. Under PERS, the Additional State Contribution is based on the payroll of non-State employers only beginning July 1, 2021.

To allow for budgeting of contribution requirements, the valuation in year x is used to determine contributions for fiscal year x+3. For example, the June 30, 2020 valuations determine the contributions for FY23. For PERS and TRS, the contribution rates for a fiscal year are based on a two-year roll-forward of the valuation results. A two-year roll-forward is not used for the other plans.

#### **Example**

The PERS pension amortization layers as of June 30, 2021 are summarized below (in \$000s):

Layer	Date Created	Initial Amount	Initial Period (years)	Years Remaining at 6/30/2021	Outstanding Balance at 6/30/2021	FY22 Amortization Amount
Initial	6/30/2018	\$4,620,399	21	18	\$4,547,029	\$357,984
Change in Assumptions	6/30/2018	\$555,442	25	22	\$560,156	\$38,907
FY19 Loss	6/30/2019	\$297,539	25	23	\$299,724	\$20,284
FY20 Loss	6/30/2020	\$124,501	25	24	\$125,057	\$8,260
FY21 Gain	6/30/2021	\$(578,700)	25	25	\$(578,700)	\$(37,368)
		•				·
Total					\$4,953,266	\$388,067

The amortization schedule for each layer is shown on the following pages, along with a schedule showing all amortization layers combined.

<sup>&</sup>lt;sup>2</sup> For NGNMRS, the contribution is expressed as a dollar amount.

<sup>&</sup>lt;sup>3</sup> AS.39.35.255(d) and AS.14.25.070(d)

<sup>&</sup>lt;sup>4</sup> AS.39.35.255(a)

<sup>&</sup>lt;sup>5</sup> AS.14.25.070(a)



Layer: Initial
Date Created: 6/30/2018
Initial Amount: \$4,620,399
Initial Period: 21 years

			Amortization Amount for
	Outstanding	Years	Upcoming
Date	Balance	Remaining	Fiscal Year
6/30/2021	\$4,547,029	18	\$357,984
6/30/2022	\$4,498,197	17	\$367,828
6/30/2023	\$4,435,190	16	\$377,944
6/30/2024	\$4,356,671	15	\$388,337
6/30/2025	\$4,261,197	14	\$399,016
6/30/2026	\$4,147,210	13	\$409,989
6/30/2027	\$4,013,028	12	\$421,264
6/30/2028	\$3,856,836	11	\$432,849
6/30/2029	\$3,676,677	10	\$444,752
6/30/2030	\$3,470,441	9	\$456,983
6/30/2031	\$3,235,851	8	\$469,550
6/30/2032	\$2,970,454	7	\$482,462
6/30/2033	\$2,671,606	6	\$495,730
6/30/2034	\$2,336,456	5	\$509,363
6/30/2035	\$1,961,932	4	\$523,370
6/30/2036	\$1,544,728	3	\$537,763
6/30/2037	\$1,081,279	2	\$552,552
6/30/2038	\$567,747	1	\$567,747
6/30/2039	\$0		



Layer: Assumptions
Date Created: 6/30/2018
Initial Amount: \$555,442
Initial Period: 25 years

Date	Outstanding Balance	Years Remaining	Amortization Amount for Upcoming Fiscal Year
			,
6/30/2021	\$560,156	22	\$38,907
6/30/2022	\$559,717	21	\$39,977
6/30/2023	\$558,097	20	\$41,076
6/30/2024	\$555,177	19	\$42,206
6/30/2025	\$550,828	18	\$43,366
6/30/2026	\$544,913	17	\$44,559
6/30/2027	\$537,280	16	\$45,784
6/30/2028	\$527,768	15	\$47,043
6/30/2029	\$516,203	14	\$48,337
6/30/2030	\$502,395	13	\$49,666
6/30/2031	\$486,140	12	\$51,032
6/30/2032	\$467,219	11	\$52,436
6/30/2033	\$445,394	10	\$53,877
6/30/2034	\$420,411	9	\$55,359
6/30/2035	\$391,993	8	\$56,882
6/30/2036	\$359,842	7	\$58,446
6/30/2037	\$323,639	6	\$60,053
6/30/2038	\$283,039	5	\$61,704
6/30/2039	\$237,670	4	\$63,402
6/30/2040	\$187,129	3	\$65,145
6/30/2041	\$130,986	2	\$66,936
6/30/2042	\$68,777	1	\$68,777
6/30/2043	\$0		



Layer: FY19 Loss
Date Created: 6/30/2019
Initial Amount: \$297,539
Initial Period: 25 years

	Outstanding	Years	Amortization Amount for Upcoming
Date	Balance	Remaining	Fiscal Year
			•
6/30/2021	\$299,724	23	\$20,284
6/30/2022	\$300,063	22	\$20,841
6/30/2023	\$299,829	21	\$21,415
6/30/2024	\$298,961	20	\$22,004
6/30/2025	\$297,396	19	\$22,609
6/30/2026	\$295,066	18	\$23,230
6/30/2027	\$291,897	17	\$23,869
6/30/2028	\$287,808	16	\$24,525
6/30/2029	\$282,713	15	\$25,200
6/30/2030	\$276,517	14	\$25,893
6/30/2031	\$269,120	13	\$26,605
6/30/2032	\$260,413	12	\$27,337
6/30/2033	\$250,277	11	\$28,088
6/30/2034	\$238,587	10	\$28,861
6/30/2035	\$225,204	9	\$29,655
6/30/2036	\$209,981	8	\$30,470
6/30/2037	\$192,759	7	\$31,308
6/30/2038	\$173,366	6	\$32,169
6/30/2039	\$151,617	5	\$33,054
6/30/2040	\$127,313	4	\$33,962
6/30/2041	\$100,240	3	\$34,896
6/30/2042	\$70,166	2	\$35,856
6/30/2043	\$36,842	1	\$36,842
6/30/2044	\$0		•



Layer: FY20 Loss
Date Created: 6/30/2020
Initial Amount: \$124,501
Initial Period: 25 years

Date	Outstanding Balance	Years Remaining	Amortization Amount for Upcoming Fiscal Year
Date	Dalarice	Remaining	riscai i eai
6/30/2021	\$125,057	24	\$8,260
6/30/2022	\$125,417	23	\$8,488
6/30/2023	\$125,558	22	\$8,721
6/30/2024	\$125,460	21	\$8,961
6/30/2025	\$125,097	20	\$9,207
6/30/2026	\$124,443	19	\$9,460
6/30/2027	\$123,469	18	\$9,721
6/30/2028	\$122,143	17	\$9,988
6/30/2029	\$120,432	16	\$10,263
6/30/2030	\$118,299	15	\$10,545
6/30/2031	\$115,706	14	\$10,835
6/30/2032	\$112,610	13	\$11,133
6/30/2033	\$108,966	12	\$11,439
6/30/2034	\$104,724	11	\$11,753
6/30/2035	\$99,832	10	\$12,076
6/30/2036	\$94,232	9	\$12,408
6/30/2037	\$87,863	8	\$12,750
6/30/2038	\$80,656	7	\$13,100
6/30/2039	\$72,542	6	\$13,461
6/30/2040	\$63,441	5	\$13,831
6/30/2041	\$53,271	4	\$14,211
6/30/2042	\$33,271 \$41,943	3	\$14,602
6/30/2043	\$29,359	2	\$15,003
		1	·
6/30/2044	\$15,415	I	\$15,415
6/30/2045	\$0		



Layer: FY21 Gain
Date Created: 6/30/2021
Initial Amount: (\$578,700)
Initial Period: 25 years

			Amortization
	0		Amount for
	Outstanding	Years	Upcoming
Date	Balance	Remaining	Fiscal Year
0/00/0004	(#=====================================		(407.000)
6/30/2021	(\$578,700)	25	(\$37,368)
6/30/2022	(\$581,282)	24	(\$38,395)
6/30/2023	(\$582,952)	23	(\$39,451)
6/30/2024	(\$583,611)	22	(\$40,536)
6/30/2025	(\$583,154)	21	(\$41,651)
6/30/2026	(\$581,466)	20	(\$42,796)
6/30/2027	(\$578,424)	19	(\$43,973)
6/30/2028	(\$573,893)	18	(\$45,182)
6/30/2029	(\$567,730)	17	(\$46,425)
6/30/2030	(\$559,777)	16	(\$47,701)
6/30/2031	(\$549,867)	15	(\$49,013)
6/30/2032	(\$537,817)	14	(\$50,361)
6/30/2033	(\$523,430)	13	(\$51,746)
6/30/2034	(\$506,494)	12	(\$53,169)
6/30/2035	(\$486,780)	11	(\$54,631)
6/30/2036	(\$464,042)	10	(\$56,133)
6/30/2037	(\$438,013)	9	(\$57,677)
6/30/2038	(\$408,405)	8	(\$59,263)
6/30/2039	(\$374,909)	7	(\$60,893)
6/30/2040	(\$337,190)	6	(\$62,567)
6/30/2041	(\$294,890)	5	(\$64,288)
6/30/2042	(\$247,620)	4	(\$66,056)
6/30/2043	(\$194,963)	3	(\$67,872)
6/30/2044	(\$136,470)	2	(\$69,738)
6/30/2045	(\$71,657)	1	(\$71,657)
6/30/2046	(ψ/ 1,03 <i>l</i> ) \$0	ı	(ψ11,001)
0,00,2040	ΨΟ		



			Amortization	on Amount for	Upcoming Fisc	cal Year	
	Outstanding		Change in				
Date	Balance	Initial	Assumptions	FY19 Loss	FY20 Loss	FY21 Gain	Total
6/30/2021	\$4,953,266	\$357,984	\$38,907	\$20,284	\$8,260	(\$37,368)	\$388,067
6/30/2022	\$4,902,112	\$367,828	\$39,977	\$20,841	\$8,488	(\$38,395)	\$398,739
6/30/2023	\$4,835,722	\$377,944	\$41,076	\$21,415	\$8,721	(\$39,451)	\$409,705
6/30/2024	\$4,752,658	\$388,337	\$42,206	\$22,004	\$8,961	(\$40,536)	\$420,972
6/30/2025	\$4,651,364	\$399,016	\$43,366	\$22,609	\$9,207	(\$41,651)	\$432,547
6/30/2026	\$4,530,166	\$409,989	\$44,559	\$23,230	\$9,460	(\$42,796)	\$444,442
6/30/2027	\$4,387,250	\$421,264	\$45,784	\$23,869	\$9,721	(\$43,973)	\$456,665
6/30/2028	\$4,220,662	\$432,849	\$47,043	\$24,525	\$9,988	(\$45,182)	\$469,223
6/30/2029	\$4,028,295	\$444,752	\$48,337	\$25,200	\$10,263	(\$46,425)	\$482,127
6/30/2030	\$3,807,875	\$456,983	\$49,666	\$25,893	\$10,545	(\$47,701)	\$495,386
6/30/2031	\$3,556,950	\$469,550	\$51,032	\$26,605	\$10,835	(\$49,013)	\$509,009
6/30/2032	\$3,272,879	\$482,462	\$52,436	\$27,337	\$11,133	(\$50,361)	\$523,007
6/30/2033	\$2,952,813	\$495,730	\$53,877	\$28,088	\$11,439	(\$51,746)	\$537,388
6/30/2034	\$2,593,684	\$509,363	\$55,359	\$28,861	\$11,753	(\$53,169)	\$552,167
6/30/2035	\$2,192,181	\$523,370	\$56,882	\$29,655	\$12,076	(\$54,631)	\$567,352
6/30/2036	\$1,744,741	\$537,763	\$58,446	\$30,470	\$12,408	(\$56,133)	\$582,954
6/30/2037	\$1,247,527	\$552,552	\$60,053	\$31,308	\$12,750	(\$57,677)	\$598,986
6/30/2038	\$696,403	\$567,747	\$61,704	\$32,169	\$13,100	(\$59,263)	\$615,457
6/30/2039	\$86,920	\$0	\$63,402	\$33,054	\$13,461	(\$60,893)	\$49,024
6/30/2040	\$40,693	\$0	\$65,145	\$33,962	\$13,831	(\$62,567)	\$50,371
6/30/2041	(\$10,393)	\$0	\$66,936	\$34,896	\$14,211	(\$64,288)	\$51,755
6/30/2042	(\$66,734)	\$0	\$68,777	\$35,856	\$14,602	(\$66,056)	\$53,179
6/30/2043	(\$128,762)	\$0	\$0	\$36,842	\$15,003	(\$67,872)	(\$16,027)
6/30/2044	(\$121,055)	\$0	\$0	\$0	\$15,415	(\$69,738)	(\$54,323)
6/30/2045	(\$71,657)	\$0	\$0	\$0	\$0	(\$71,657)	(\$71,657)
6/30/2046	\$0	\$0	\$0	\$0	\$0	\$0	\$0

# Alaska Retirement Management Board

#### **Calculating the Additional State Contribution**

Here is an example of the steps involved to calculate the FY22 Additional State Contribution for TRS based on the 2019 valuation. A similar process is followed for PERS.

Step 1: Calculate the DB plan actuarial cost amounts projected for FY22

		Pension	Healthcare	Total
1	Total Normal Cost	44,433,000	22,003,000	66,436,000
2	Member Contributions	26,705,000	0	26,705,000
3	Employer Normal Cost [1 – 2]	17,728,000	22,003,000	39,731,000
4	Unfunded Liability Amortization Amounts	148,717,000	(30,219,000)	148,717,000
5	DB Contribution Amount [3 + 4, not less than 3]	166,445,000	22,003,000	188,448,000

#### Step 2: Calculate the DCR plan actuarial cost amounts for the upcoming year

		Occ D&D	Retiree Medical	Total
1	Normal Cost	284,000	2,972,000	3,256,000
2	Unfunded Liability Amortization Amounts	(326,000)	(555,000)	(881,000)
3	DCR Contribution Amount [1 + 2, not less than 1]	284,000	2,972,000	3,256,000

#### Step 3: Convert amounts from Step 2 to a % of DCR pay for the upcoming year

		Occ D&D	Retiree Medical	Total
1	DCR Contribution Amount from Step 2	284,000	2,972,000	3,256,000
2	Projected DCR Pay for Upcoming Year			359,622,000
3	FY22 DCR Contribution Rate [1 / 2]	0.08%	0.83%	0.91%

# Step 4: Estimate DCR amounts projected for FY22 based on contribution rates from Step 2 and the fixed contribution rates for DC and HRA accounts

		Осс	Retiree	DC	HRA	Total
		D&D	Medical	Accounts	Accounts	
1	FY22 Contribution Rate	0.08%	0.83%	7.00%	3.00%	10.91%
2	Projected FY22 DCR Pay					430,849,000
3	FY22 DCR Contribution Amounts					
	[1 x 2]	345,000	3,576,000	30,159,000	12,925,000	47,005,000

# Alaska Retirement Management Board

#### Step 5: Convert projected FY22 DB amounts from Step 1 to a % of projected FY22 total pay

		Pension	Healthcare	Total
1	Projected FY 22 Total Pay			739,581,000
2	Employer Normal Cost	17,728,000	22,003,000	39,731,000
3	Employer Normal Cost Rate [2 / 1]	2.40%	2.98%	5.38%
4	Unfunded Liability Amortization Amounts	148,717,000	(30,219,000)	148,717,000
5	Unfunded Liability Amortization Rate [4 / 1]	20.11%	(4.09)%	20.11%
6	Total FY22 DB Rate [3 + 5, not less than 3]	22.51%	2.98%	25.49%

# Step 6: Convert projected FY22 DCR amounts from Step 4 to a % of projected FY22 <u>total</u> pay

		Total
1	Projected FY 22 Total Pay	739,581,000
2	FY22 DCR Contribution Amounts	47,005,000
3	Total FY22 DCR Rate [2 / 1]	6.36%

# Step 7: Combine FY22 DB and DCR contribution rates and calculate the FY22 Additional State Contribution

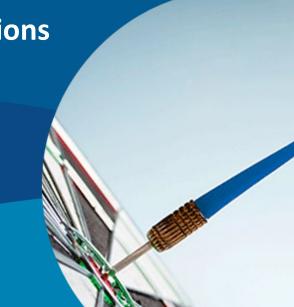
		Total
1	FY22 DB Rate from Step 5	25.49%
2	FY22 DCR Rate from Step 6	6.36%
3	Total DB/DCR FY22 Rate [1 + 2]	31.85%
4	Fixed Employer Contribution Rate	12.56%
5	Additional State Contribution Rate [3 – 4]	19.29%
6	Projected FY22 Total Pay	739,581,000
7	FY22 Additional State Contribution [5 x 6]	142,665,000



# Alaska Retirement Management Board Actuarial Committee

**Actuarial Review of June 30, 2021 Valuations** 

Paul Wood, ASA, FCA, MAAA Bill Detweiler, ASA, EA, FCA, MAAA March 16, 2022



# Review of the June 30, 2021 Actuarial Valuation

- Claims and Enrollment Review
- Assumptions Review
- Test Life Review



# Claims and Enrollment Review

- Buck provided a PowerPoint that showed the development of the Per Capita Claims Costs (PCCC)
- Overall, based on the data in the PowerPoint, there was favorable claims experience meaning the PCCC did not increase as much as was expected



# Claims and Enrollment Review PCCC Claims Development

- Overall, we found the development of the PCCC to be reasonable
- The table below shows the final PCCC used in the valuation, as confirmed through test life checking
- It also compares the PCCC used this year to those used last year

Per Capita Claims Cost (Age 65)												
		<u>Medical</u>							Prescription Drugs			
	Ju	ne 30, 2020	une 30, 2021	Change	Ju	ne 30, 2020	Ju	ine 30, 2021	Change			
		<u>Valaution</u>		<u>Valaution</u>	<u>Change</u>		<b>Valaution</b>		<u>Valaution</u>	<u>Change</u>		
Pre-Medicare	\$	15,360	\$	15,926	3.7%	\$	3,393	\$	3,375	-0.5%		
Medicare Parts A & B	\$	1,618	\$	1,619	0.1%	\$	3,340	\$	3,474	4.0%		
Medicare Part B Only	\$	5,340	\$	5,341	0.0%	\$	3,340	\$	3,474	4.0%		
Medicare Part D – EGWP		N/A		N/A	N/A	\$	1,003	\$	1,131	12.8%		



# Claims and Enrollment Review *PCCC Gains and COVID-19 Experience*

- Large gains five years in a row
  - This is mostly due to positive experience on the medical claims
  - The gains this year would have been even larger, but Buck added a 4% load to the medical claims to account for COVID-19 experience
- Pre-Medicare costs were increased and Prescription Drugs costs were decreased this year due to plan changes
- Both of these items need to be carefully monitored going forward to see if claims swing back in the other direction



# Assumptions Review Gains and Losses

- Now have three years of experience under most recently adopted assumptions
- Can start to monitor any developing trends
  - New Medicare Part B Assumption causing consistent gains
  - Investment return expectations still continuing a downward trend around the country



### Test Life Review

- For a sample group we examine the following:
  - Data inputs
  - Benefit amounts
  - Liability calculations
- The sample lives tell us if the assumptions are correctly employed
- They tell us if the plan provisions are valued correctly



- Materiality Standards
  - Actuaries look to the Actuarial Standards of Practice
    - "An item or a combination of related items is material if its omission or misstatement could influence a decision of an intended user"
  - Relies heavily on the professional judgement of the actuary



- We choose test lives each year that are different and contain unique characteristics
- In years with no assumption or plan changes, we first replicate the significant benefits (retirement/withdrawal), then dive deeper into small differences on the ancillary benefits (death/disability)
- As a result, we were able to identify some minor findings this year related to the valuation of certain ancillary benefits, or related to unique characteristics of the test lives chosen



### Finding #1 - Administration of Claimed Service

- An active PERS DB Peace Officer/Firefighter member who has 5 years of claimed service has this amount being included in credited service and excluded from eligibility service
- Additionally, the early retirement reduction factors (ERFs) being used for this member are based on the credited service with the claimed service included
- We recommend Buck confirm this treatment is consistent with how the Alaska DRB is administrating the benefits for members that have claimed service.

### Finding #2 - Retirement Benefit for PERS DB Peace Officer/Firefighter Occupational Disability

- Based on one of our agreed upon recommendations from last year, for DB PERS Peace Officer/Firefighter members, we expected to see an increase to the deferred retirement benefit for the occupational disability piece by the same accumulative PRPA percentage that was applied to the disability benefit
- However, a DB PERS Peace Officer/Firefighter member is only having the benefit increased until age 55, rather than their assumed retirement age of 57
- We recommend Buck increase this benefit until the assumed retirement age for each member.



### Finding #3 - Occupational Death COLA Benefit for PERS DB Peace Officer/Firefighter

- PERS DB Peace Officer/Firefighter members have a 10% Alaska COLA benefit amount (before applying any decrements, assumptions, or payment forms) for the deferred occupational married death benefit piece not equal to 10% of the regular benefit amount for this piece
- We recommend Buck update this 10% Alaska COLA benefit component to be 10% of the regular benefit amount or provide an explanation as to why it is not.

### Finding #4 - Service Eligibility for TRS DB

- A TRS DB member has different service amounts being used for death benefits eligibility.
- We recommend Buck confirm which of these service amounts the Alaska DRB uses for eligibility and use that service amount consistently across all benefits.



- Finding #5 Occupational Disability Benefit for PERS PF DCR OD&D
  - A TRS DCR occupational disability member has their benefit being calculated assuming the service amount provided by the Alaska DRB is as of the date of disability.
  - We recommend Buck confirm with the Alaska DRB that this service amount is as of the date of disability, and not as of the valuation date.



### Communications with Buck

- We provided these findings to Buck
  - For the first four findings, Buck agreed they need to make some updates to their valuations
  - The fifth finding is still being reviewed
  - Both Buck and GRS agree these findings are immaterial and recommend they be included in the next valuation



# Test Life Review – Summary PERS DB Pension

PERS DB - Active Test Case 1 - P/F Tier 1					
Basic Data:	Current Age	Credited Service	Gender		
	57.6	15.5	Male		
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
Total Retirement PVB	482,147	482,146	0.0%		
Total Withdrawal PVB	-	-	0.0%		
Total Death PVB	9,724	9,407	3.4%		
Total Disability PVB	-	-	0.0%		
GRAND TOTAL PVB	491,870	491,554	0.1%		

PERS DB - Active Test Case 2 - Others Tier 2					
Basic Data:	Current Age	Credited Service	<u>Gender</u>		
	67.3	6.7	Female		
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
Total Retirement PVB	84,972	84,972	0.0%		
Total Withdrawal PVB	-	-	0.0%		
Total Death PVB	1,257	1,265	-0.6%		
Total Disability PVB	-	-	0.0%		
GRAND TOTAL PVB	86,229	86,237	0.0%		

PERS DB - Active Test Case 3 - P/F Tier 3					
Basic Data:	Current Age	Credited Service	Gender		
	42.2	5.2	Male		
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
Total Retirement PVB	177,490	177,490	0.0%		
Total Withdrawal PVB	30,583	30,584	0.0%		
Total Death PVB	6,955	6,994	-0.6%		
Total Disability PVB	5,236	5,223	0.2%		
GRAND TOTAL PVB	220,264	220,290	0.0%		

PERS DB - Inactive Test Cases					
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
PERS Peace Officer/Firefighter - Retiree	558,060	558,060	0.0%		
PERS Peace Officer/Firefighter - Beneficiary	463,295	463,061	0.1%		
PERS Peace Officer/Firefighter - DV	78,936	78,522	0.5%		
PERS Others - Retiree	692,135	692,135	0.0%		
PERS Others - Beneficiary	82,712	82,712	0.0%		
PERS Others - DV	57,846	57,499	0.6%		



# Test Life Review – Summary TRS DB Pension

TRS DB - Active Test Case 1 - Tier 1						
Basic Data:	Current Age	Credited Service	Gender			
	69.0	12.6	Female			
Present Value of Benefits (PVB)	GRS	Buck	% Diff			
Total Retirement PVB	260,387	260,387	0.0%			
Total Withdrawal PVB	-	-	0.0%			
Total Death PVB	2,212	1,908	15.9%			
Total Disability PVB	-	-	0.0%			
GRAND TOTAL PVB	262,599	262,296	0.1%			

TRS DB - Active Test Case 2 - Tier 2					
Basic Data:	Current Age	Credited Service	Gender		
	42.4	3.5	Female		
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
Total Retirement PVB	52,201	52,201	0.0%		
Total Withdrawal PVB	21,778	21,778	0.0%		
Total Death PVB	835	814	2.6%		
Total Disability PVB	1,853	1,762	5.2%		
GRAND TOTAL PVB	76,667	76,554	0.1%		

TRS DB - Active Test Case 3 - Tier 2					
Basic Data:	Current Age	Credited Service	Gender		
	47.8	7.0	Female		
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
Total Retirement PVB	150,782	150,782	0.0%		
Total Withdrawal PVB	28,919	28,919	0.0%		
Total Death PVB	1,836	1,825	0.6%		
Total Disability PVB	2,644	2,591	2.0%		
GRAND TOTAL PVB	184,181	184,118	0.0%		

TRS DB - Inactive Test Cases					
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
TRS - Retiree - Female, Tier 1	443,684	443,684	0.0%		
TRS - DV - Female, Tier 2	70,976	70,658	0.5%		
TRS - Beneficiary - Female, Tier 2	199,134	199,067	0.0%		



# Test Life Review – Summary PERS Retiree Health

Actives	Test C	ase 1 - PF Ti	er 1
Basic Data:			
Sex	Male		
Current Age	57.57		
Current Credited Service	20.47		
Present Value of Benefits (PVB)	GRS*	Buck	% Diff
Retirement:			
Tier x <member></member>	147,044	147,026	0.0%
Tier x <spouse></spouse>	139,495	135,988	2.6%
Contrib Tier x < Member>	-	-	0.0%
Contrib Tier x <spouse></spouse>	-	-	0.0%
Post 65 Part D Tier x < Member>	18,460	18,459	0.0%
Post 65 Part D Tier x <spouse></spouse>	13,847	13,846	0.0%
Total Retirement PVB	254,232	250,708	1.4%

Test Case 2 - Other Tier 2		Test Ca	ase 3 -	
Female			Male	
67.30			42.24	
6.74			5.19	
CDC	Donale	0/ D:55	000	1
GRS	Buck	% Diff	GRS	Bu
GKS	Buck	% DIπ	GKS	Bu
35,847	35,845	% Diπ 0.0%	81,402	<b>Bu</b> 8
35,847	35,845	0.0%	81,402	8

6,914

3,576

44,007

6,915

3,576

44,029

	Male 42.24 5.19		
6 Diff	GRS	Buck	% Diff
0.0%	81,402	81,387	0.0%
0.1%	75,128	71,763	4.7%
0.0%	900	899	0.0%
0.0%	677	677	0.0%
0.0%	8,897	8,896	0.0%
0.0%	6,514	6,513	0.0%
0.1%	139,542	136,164	2.5%

P/F Tier 3

Inactives - PVB	GRS	Buck	% Diff
Retiree - P/F Tier 2 - Female	305,408	305,377	0.0%
Beneficiary - P/F Tier 2 - Female	156,465	156,432	0.0%
Vested Termination - P/F Tier 3 - Male	170,838	171,857	-0.6%
Retiree - Other Tier 2 - Female	87,500	87,486	0.0%
Beneficiary - Other Tier 1 - Male	92,909	92,894	0.0%
Vested Termination - Other Tier 1 - Male	225,975	230,674	-2.0%



# Test Life Review – Summary TRS Retiree Health

Actives	Test Case 1 - Tier 1			
Basic Data:				
Sex	Female			
Current Age	69.00			
Current Credited Service	12.60			
Present Value of Benefits (PVB)	GRS	Buck	% Diff	
Retirement:				
Tier x <member></member>	98,578	98,570	0.0%	
Tier x <spouse></spouse>	50,812	50,811	0.0%	
Post 65 Part D Tier x <member></member>	(19,010)	(19,009)	0.0%	
Post 65 Part D Tier x <spouse></spouse>	(9,764)	(9,764)	0.0%	
Contrib <member></member>	-	-	0.0%	
Contrib <spouse></spouse>	-	-	0.0%	
Total Retirement PVB	120,615	120,609	0.0%	

Test	Case 2 - Tier	2	Test	Case 3 - Ti	er 2
Female			Female		
47.75			42.43		
7.00			3.50		
GRS	Buck	% Diff	GRS	Buck	% Diff
90,701	90,683	0.0%	49,227	49,217	0.0%
45,053	43,094	4.5%	24,528	23,409	4.8%
(11,634)	(11,632)	0.0%	(6,257)	(6,256)	0.0%
(6,804)	(6,803)	0.0%	(3,680)	(3,680)	0.0%
(718)	(717)	0.0%	(366)	(366)	0.0%
(429)	(429)	0.0%	(219)	(219)	0.0%
116,169	114,196	1.7%	63,232	62,105	1.8%

Inactives - PVB	GRS	Buck	% Diff
Retiree - Male	180,702	180,677	0.0%
Vested Termination -Male	191,153	193,435	-1.2%
Retiree - Male	174,434	172,511	1.1%



# Test Life Review – Summary PERS and TRS DCR Occupational Death & Disability

DCR Active Test Case 1 PERS Other					
Basic Data:	Current Age Credited Service Se				
	56.14	6.66	Female		
Present Value of Benefits (PVB)	GRS	Buck	% Diff		
Total Disability PVB	1,047.51	1,048.04	-0.1%		
Total Death PVB	390.62	390.60	0.0%		
GRAND TOTAL PVB	1,438.12	1,438.64	0.0%		

DCR Active Test Case 2 PERS P/F				
Basic Data:	Current Age	Current Age Credited Service		
	37.73	8.26	Male	
Present Value of Benefits (PVB)	GRS	Buck	% Diff	
Total Disability PVB	7,911.43	7,911.15	0.0%	
Total Death PVB	1,884.77	1,884.83	0.0%	
GRAND TOTAL PVB	9,796.21	9,795.98	0.0%	

DCR Active Test Case 3 TRS				
Basic Data:	Current Age	Credited Service	<u>Sex</u>	
	49.33	10.00	Female	
Present Value of Benefits (PVB)	GRS	Buck	% Diff	
Total Disability PVB	404.26	404.26	0.0%	
Total Death PVB	232.50	232.52	0.0%	
GRAND TOTAL PVB	636.75	636.78	0.0%	

DCR Inactive Test Cases				
Present Value of Benefits (PVB)	GRS	Buck	% Diff	
PERS Other - Disability	104,971.07	105,056.00	-0.1%	
PERS P/F - Disability	640,778.98	640,657.00	0.0%	
TRS - Disability	184,262.54	176,511.00	4.4%	



# Test Life Review – Summary PERS and TRS DCR Retiree Health

Actives	Test Case 1 - PERS Other		
Basic Data:			
Sex	Female		
Current Age	56.14		
Current Credited Service	6.16		
Present Value of Benefits (PVB)	GRS	Buck	% Diff
Retirement:			
Post 65 DCR <member></member>	23,695.24	23,736.33	-0.2%
Post 65 DCR <spouse></spouse>	12,758.30	12,780.36	-0.2%
Contrib DCR <member></member>	(5,591.08)	(5,599.14)	-0.1%
Contrib DCR <spouse></spouse>	(3,012.20)	(3,016.54)	-0.1%
Post 65 Part D DCR <member></member>	3,763.09	3,886.02	-3.2%
Post 65 Part D DCR <spouse></spouse>	2,006.00	2,087.21	-3.9%
Total Retirement PVB	33,619.33	33,874.24	-0.8%

Test Case 2 - PERS PF			
Male			
37.73			
8.26			
GRS	Buck	% Diff	
12,727.27	12,587.32	1.1%	
12,974.40	12,812.96	1.3%	
(1,500.67)	(1,314.04)	14.2%	
(1,560.48)	(1,345.46)	16.0%	
2,468.88	2,429.60	1.6%	
1,900.11	1,871.54	1.5%	
27,009.50	27,041.92	-0.1%	

Test Case 3 - TRS			
Female			
49.3333			
10.00			
GRS	Buck	% Diff	
15,736.80	15,769.20	-0.2%	
8,459.26	8,476.71	-0.2%	
(2,139.58)	(2,086.07)	2.6%	
(1,151.68)	(1,123.14)	2.5%	
2,910.99	2,929.25	-0.6%	
1,562.90	1,572.65	-0.6%	
25,378.70	25,538.60	-0.6%	

Inactives - PVB	GRS	Buck	% Diff
PERS Other - Disability	72,971.21	75,240.00	-3.0%
PERS P/F - Disability	67,965.46	69,620.00	-2.4%
TRS - Disability	75,216.82	77,396.00	-2.8%



## Summary of Recommendations

- We recommend Buck examine experience under the current assumptions in the upcoming experience study to determine if they are working as intended or need to be modified.
- We recommend Buck continues to track the medical claims experience closely, particularly any further impact from the plan changes or COVID-19 experience.
- We recommend Buck review with the Board whether to implement a new entrant/rehire assumption in the DCR plan.
- We recommend Buck continue to disclose the nature and impact of all programming changes included in the valuation.
- We recommend Buck generate a new gain/loss item that tracks the experience of the EGWP savings assumption.
- We recommend that Buck implement the changes to their valuation methods as detailed in findings of the test life review.
- We recommend Buck make some small modifications to their valuation reports to improve communication and disclosures.



# Questions?







# State of Alaska Retirement Systems

Presentation to ARMB Actuarial Committee

2021 Experience Study – Demographic Assumptions, Updated Economic Assumptions

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# Background



# Background

- Under AS 37.10.220(a)(9), the ARMB requests the plan actuary to conduct an experience analysis of the retirement systems at least once every four years (except healthcare costs and trend rates are analyzed annually)
- The last experience study covered the experience for the 4-year period July 1, 2013 to June 30, 2017
  - New assumptions adopted by the ARMB were effective beginning with the June 30, 2018 valuations
- The current experience study covers the experience for the 4-year period July 1, 2017 to June 30, 2021
  - New assumptions adopted by the ARMB will be effective beginning with the June 30, 2022 valuations
- The experience study covers *economic* and *demographic* assumptions
  - Proposed economic assumptions were initially discussed at the December 2021 meeting
  - Today's presentation includes an analysis of the demographic assumptions, along with updated economic assumptions



# Background (cont'd)

- Each assumption used in the valuation should represent the actuary's best estimate of reasonable long-term expectations
  - An assumption is considered reasonable if it is not anticipated to result in significant cumulative gains or losses over time
  - Each assumption should be evaluated considering its materiality on the valuation results
  - The assumptions should be consistent with each other
  - Typically, a range of reasonableness applies for each assumption
  - o Past experience should be considered, but not given undue influence if future expectations differ
- Although the analysis of experience during the last 4-year period involves a lot of numbers and data,
   the overall process of setting assumptions is a blend of art and science



# Background (cont'd)

- Actuarial Standard of Practice No. 51 (ASOP 51) requires the actuary to identify risks that, in his/her professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition
- The more significant risk factors affecting future funded ratios and contribution rates of the plans are:
  - Investment Risk future investment returns will be different than the assumed rate
  - Contribution Risk the actuarially determined contribution is not deposited to the trust each year
  - Long-Term Return on Investment Risk changes in capital market assumptions or the asset allocation will create the need to update the long-term investment return assumption
  - Longevity Risk mortality rates of participants and beneficiaries will be different than assumed
  - Salary Increase Risk future salary increases will be different than assumed
  - Inflation Risk changes in the CPI will be different than assumed
  - Other Demographic Risk retirement and withdrawal patterns will be different than assumed
- An experience study is performed every 4 years to assess whether the assumptions being used in the annual actuarial valuations should be changed to better match future experience, thereby managing these risk factors



# Demographic Assumptions



# Demographic Assumptions - Background

- Demographic assumptions are used to predict expected patterns of behavior of plan participants
  - Mortality
  - o Retirement
  - Withdrawal (termination of employment)
  - Disability
  - Occupational-related death and disability
  - Withdrawal of contributions upon termination
  - o Rehires
  - Unused sick days (TRS)
  - Population growth rate
  - Alaska residency for COLA
  - o Part-time service
  - Percent electing lump sums (NGNMRS)
  - Healthcare dependent assumptions
  - Medicare Part B only
  - Healthcare participation
  - Healthcare morbidity



# Demographic Assumptions – Background (cont'd)

- We analyzed plan experience for the 4-year period July 1, 2017 to June 30, 2021
- Data used is the same as the data from the annual valuations
- Actual experience (A) was compared to expected experience (E) based on the current demographic assumptions
  - A/E ratios were developed for each assumption that had credible experience
  - See Appendix for further details
- For some decrements (e.g., disability) or small groups (e.g., JRS), there was insufficient experience; in these cases, we are proposing no changes to the current assumptions



# Demographic Assumptions – Background (cont'd)

- Experience was analyzed on a *liability*-weighted basis for mortality (pension), retirement and ultimate withdrawal; and on a *headcount* basis for other assumptions
- Differences between headcount-weighted and liability-weighted analysis:
  - o On a headcount-weighted basis, each person who decrements (changes status) counts equally
  - o On a liability-weighted basis, those who decrement are treated differently depending on their respective liabilities

### Example

- Two people from the same tier retire with unreduced benefits one at age 50 and the other at age 62
- They both have the same average salary and the same benefit service (i.e., the amount of their retirement benefit is the same)
- On a headcount-weighted basis, each person counts as one in terms of changing from active to retired status
- The 50-year old has significantly higher liabilities than the 62-year old because benefits are expected to be paid over a longer period of time
- o The *liability*-weighted impact of the 50-year old is much different than the *liability*-weighted impact of the 62-year old



# Mortality Assumption



# **Mortality Assumption**

- A mortality assumption typically includes
  - A base table with mortality rates that typically differ by gender, age, and occupation
  - A mortality improvement scale projects future changes in mortality rates; most recently developed improvement scales
    project future changes in mortality by age and year of birth (those born more recently are expected to live longer); these
    are called generational mortality improvement scales
  - The Society of Actuaries publishes annual updates to standard mortality improvement scales
- The current mortality assumption was set based on the 2017 experience study
  - Base Table: RP-2014
  - Generational Mortality Improvement Scale: MP-2017
  - o Percentages of base table rates are used for certain groups to match plan experience
- Credibility factors were applied if mortality experience was partially statistically credible
- Since the 2017 experience study was completed, the Society of Actuaries has published mortality tables that are specific to the public sector, including separate tables for Safety employees, Teachers, and General employees (these public sector-specific mortality tables are referred to as Pub-2010)

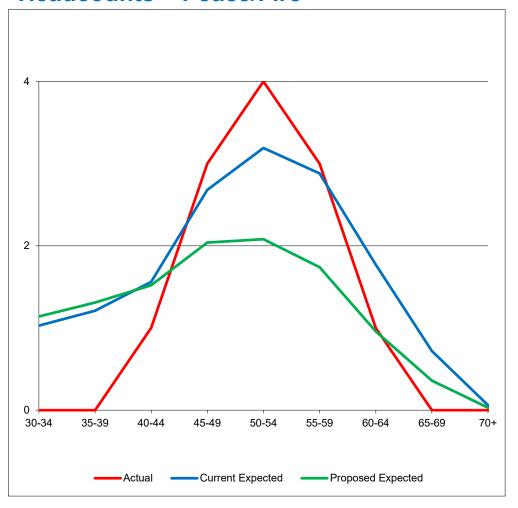


# Mortality Assumption (cont'd)

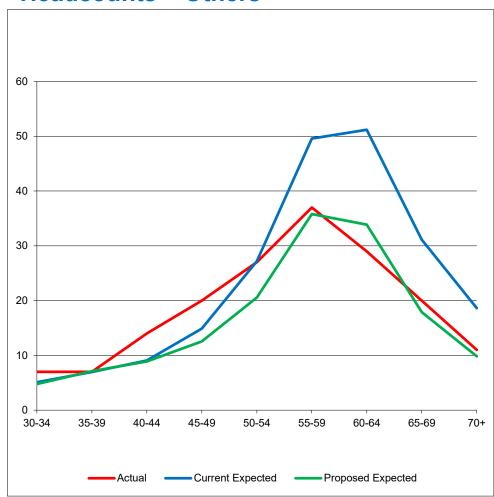
- We propose Pub-2010 mortality tables that differ by plan/group:
  - PERS and PERS DCR
    - Peace/Fire Pub-2010 Safety
    - Others Pub-2010 General
  - TRS and TRS DCR
    - Pub-2010 Teachers
  - o JRS
    - Pub-2010 General Above-Median
  - NGNMRS
    - Pub-2010 Safety
- For the mortality improvement scale, we propose updating to the most recently-published generational mortality improvement scale as of the date of each annual valuation



### **Headcounts – Peace/Fire**



### **Headcounts - Others**



Not enough experience to be statistically credible

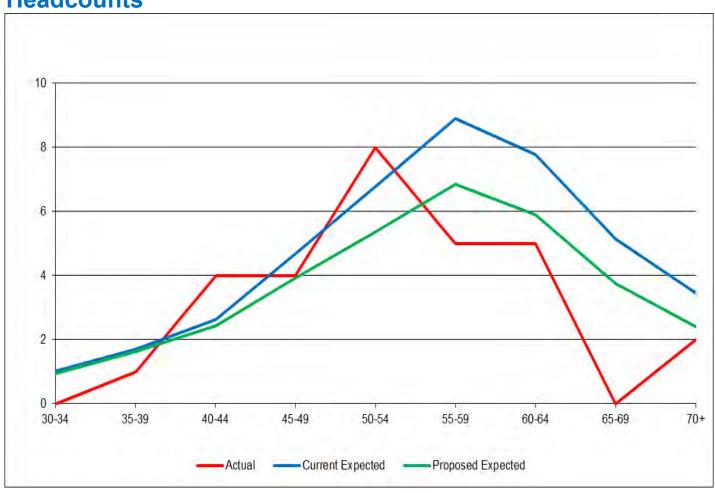
Proposed rates for pension: Pub-2010 employee benefitweighted table (Safety for Peace/Fire; General for Others)

Proposed rates for healthcare: Pub-2010 employee headcountweighted table (Safety for Peace/Fire; General for Others)



## Pre-Commencement Mortality Experience – TRS/TRS DCR

### **Headcounts**



Not enough experience to be statistically credible

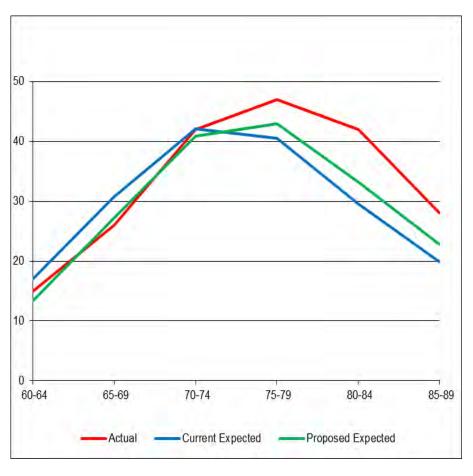
Proposed rates for pension: Pub-2010 employee benefit-weighted Teachers table

Proposed rates for healthcare: Pub-2010 employee headcountweighted Teachers table

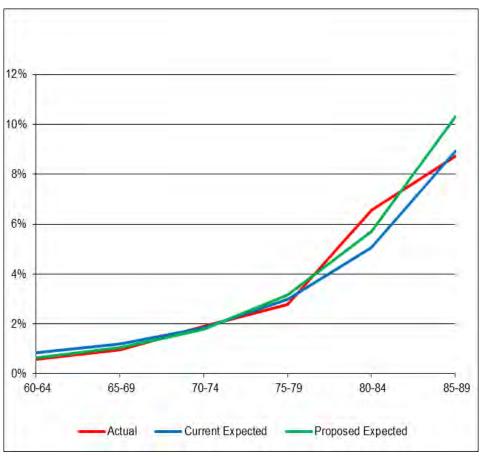


### Peace/Fire - Retirees

### **Headcounts**



### **Liability-Weighted Rates**



Experience was partially credible

Proposed rates for pension: Pub-2010 Retiree Benefit-Weighted Safety Table

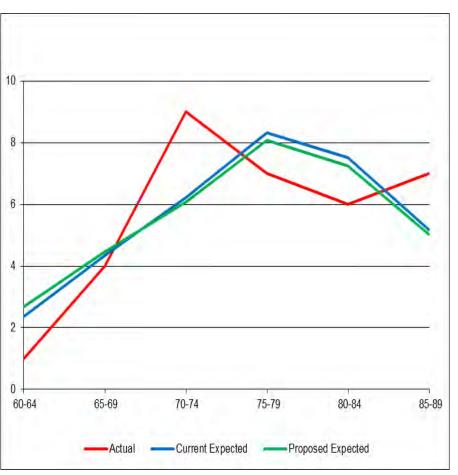
Proposed rates for healthcare: Pub-2010 Retiree Headcount-Weighted Safety Table

- Current = 92%
- Proposed = 96%

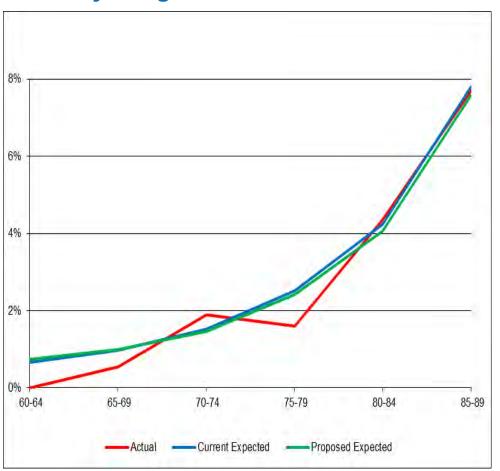


### Peace/Fire - Beneficiaries

### **Headcounts**



### **Liability-Weighted Rates**



Not enough experience to be statistically credible

Proposed rates for pension:
Pub-2010 Contingent
Survivor Benefit-Weighted
Table

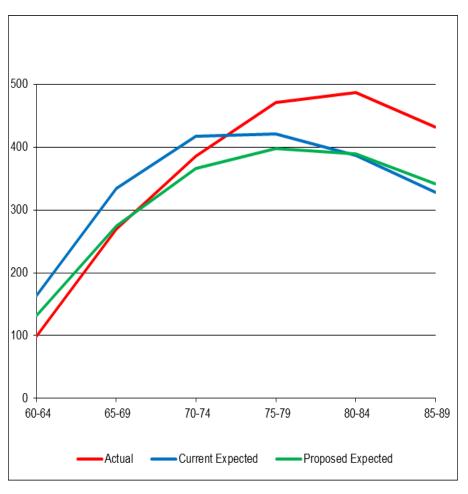
Proposed rates for healthcare: Pub-2010 Contingent Survivor Headcount-Weighted Table

- Current = 91%
- Proposed = 90%

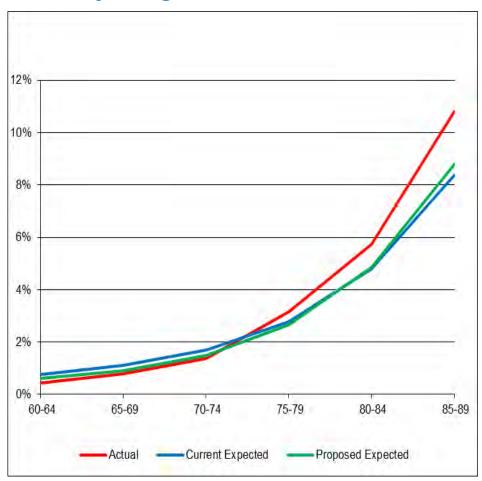


### **Others - Retirees**

### **Headcounts**



### **Liability-Weighted Rates**



Experience was partially credible

Proposed rates for pension: Pub-2010 Retiree Benefit-Weighted General Table (98% of male rates; 106% of female rates)

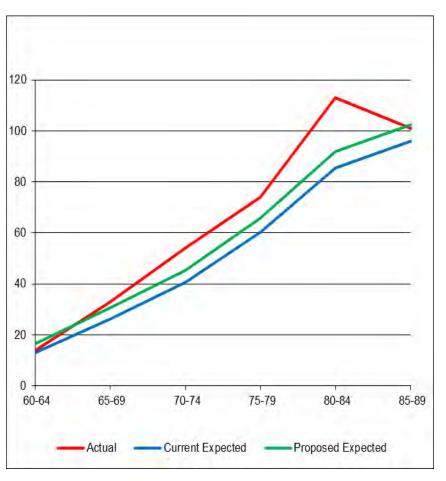
Proposed rates for healthcare: Pub-2010 Retiree Headcount-Weighted General Table (101% of male rates; 110% of female rates)

- Current = 91%
- Proposed = 100%

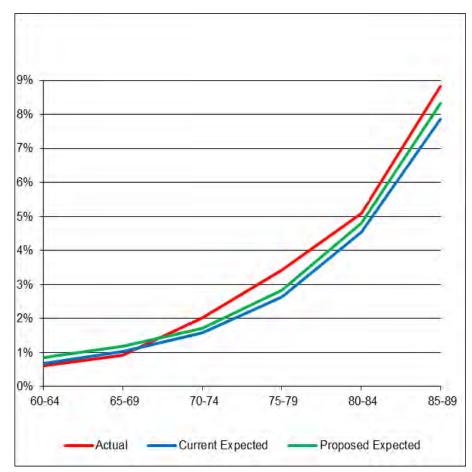


### **Others - Beneficiaries**

### **Headcounts**



### **Liability-Weighted Rates**



Experience was partially credible

Proposed rates for pension: Pub-2010 Contingent Survivor Benefit-Weighted Table (102% of male rates; 108% of female rates)

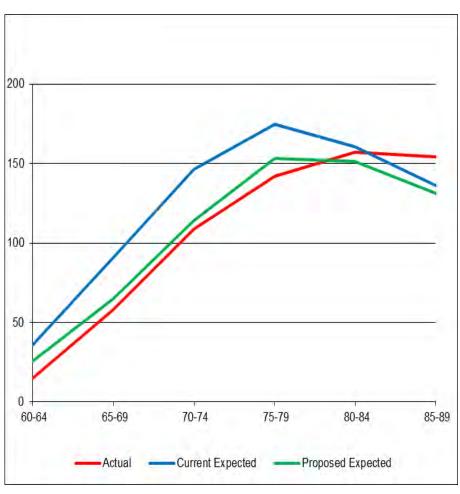
Proposed rates for healthcare: Pub-2010 Contingent Survivor Headcount-Weighted Table (101% of male rates; 108% of female rates)

- Current = 119%
- Proposed = 109%

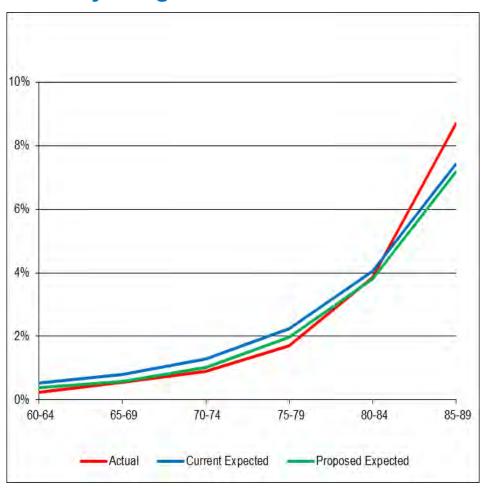


# Post-Commencement Mortality Experience – TRS/TRS DCR Retirees

#### **Headcounts**



#### **Liability-Weighted Rates**



Experience was partially credible

Proposed rates for pension: Pub-2010 Retiree Benefit-Weighted Teachers Table (97% of male rates; 97% of female rates)

Proposed rates for healthcare: Pub-2010 Retiree Headcount-Weighted Teachers Table (98% of male rates; 100% of female rates)

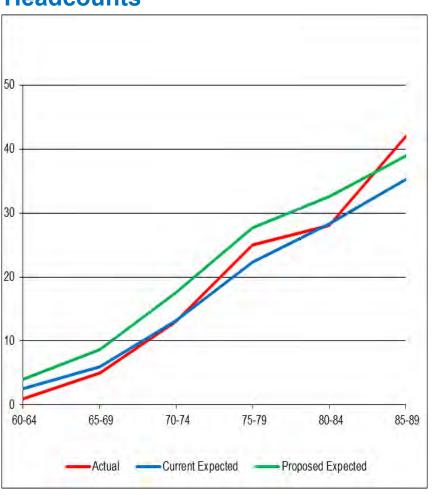
- Current = 84%
- Proposed = 98%



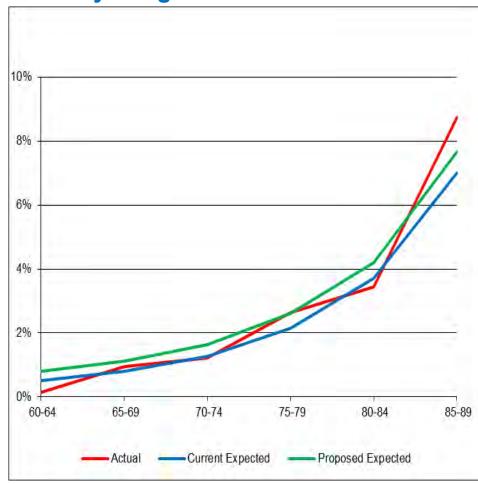
## Post-Commencement Mortality Experience – TRS/TRS DCR

### **Beneficiaries**

#### **Headcounts**



#### **Liability-Weighted Rates**



Experience was partially credible

Proposed rates for pension: Pub-2010 Contingent Survivor Benefit-Weighted Table (100% of male rates; 95% of female rates)

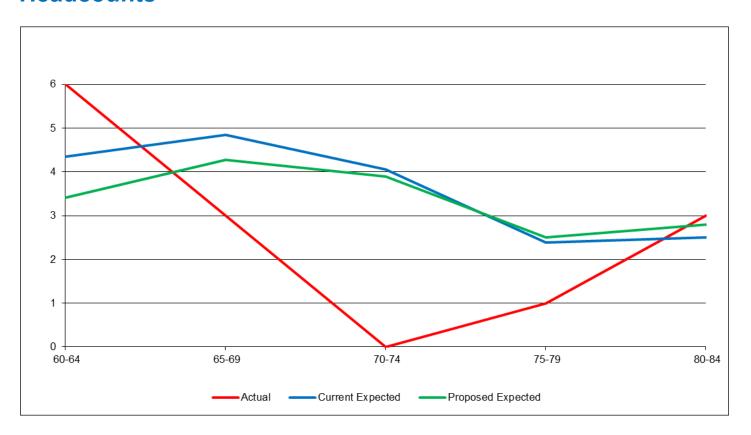
Proposed rates for healthcare: Pub-2010 Contingent Survivor Headcount-Weighted Table (100% of male rates; 94% of female rates)

- Current = 108%
- Proposed = 92%



# Post-Commencement Mortality Experience – NGNMRS Retirees

#### **Headcounts**



Not enough experience to be statistically credible

Proposed rates: Pub-2010 employee benefit-weighted Safety table



## Current and Proposed Mortality Assumption

#### **Pre-Commencement**

Plan	Current Assumption		Proposed Assumption	
	Base Table	Mortality Improvement	Base Table <sup>1</sup>	Mortality Improvement
PERS and PERS DCR				
- Peace/Fire	RP-2014	MP-2017	Pub-2010 Safety	MP-2021 <sup>2</sup>
- Others	RP-2014	MP-2017	Pub-2010 General	MP-2021 <sup>2</sup>
TRS and TRS DCR	RP-2014 White Collar	MP-2017	Pub-2010 Teachers	MP-2021 <sup>2</sup>
JRS	RP-2014 White Collar	MP-2017	Pub-2010 General Above- Median <sup>3</sup>	MP-2021 <sup>2</sup>
NGNMRS	RP-2014	MP-2017	Pub-2010 Safety	MP-2021 <sup>2</sup>

- 1. Amount-weighted version for pension, headcount-weighted version for healthcare.
- 2. We propose annually updating the mortality improvement scale to the most recently-published scale as of the valuation date. The MP-2021 scale was published in October 2021.
- 3. Above-Median Income table based on salary of the active participant.



## Current and Proposed Mortality Assumption (cont'd)

#### **Post-Commencement**

Plan	Current Assumption		Proposed Assumption - Pension	
	Base Table	Mortality Improvement	Base Table <sup>1</sup>	Mortality Improvement
PERS and PERS DCR				
- Peace/Fire	RP-2014 (91% male, 96% female)	MP-2017	Pub-2010 Safety (100% male, 100% female)	MP-2021 <sup>2</sup>
- Others	RP-2014 (91% male, 96% female)	MP-2017	Pub-2010 General (98% male, 106% female)	MP-2021 <sup>2</sup>
TRS and TRS DCR	RP-2014 White Collar (93% male, 90% female)	MP-2017	Pub-2010 Teachers (97% male, 97% female)	MP-2021 <sup>2</sup>
JRS	RP-2014 White Collar (93% male, 90% female)	MP-2017	Pub-2010 General Above- Median <sup>3</sup>	MP-2021 <sup>2</sup>
NGNMRS	RP-2014 (91% male, 96% female)	MP-2017	Pub-2010 Safety (100% male, 100% female)	MP-2021 <sup>2</sup>

<sup>1.</sup> Amount-weighted version. For beneficiaries, Contingent Annuitant table will be used with adjusted rates (not shown here) based on experience and partial credibility.



<sup>2.</sup> We propose annually updating the mortality improvement scale to the most recently-published scale as of the valuation date. The MP-2021 scale was published in October 2021.

<sup>3.</sup> Above-Median Income table based on benefit of the retired participant.

# Current and Proposed Mortality Assumption (cont'd)

#### **Post-Commencement**

Plan	Current Assumption		Proposed Assumption - Healthcare	
	Base Table	Mortality Improvement	Base Table <sup>1</sup>	Mortality Improvement
PERS and PERS DCR				
- Peace/Fire	RP-2014 (91% male, 96% female)	MP-2017	Pub-2010 Safety (100% male, 100% female)	MP-2021 <sup>2</sup>
- Others	RP-2014 (91% male, 96% female)	MP-2017	Pub-2010 General (101% male, 110% female)	MP-2021 <sup>2</sup>
TRS and TRS DCR	RP-2014 White Collar (93% male, 90% female)	MP-2017	Pub-2010 Teachers (98% male, 100% female)	MP-2021 <sup>2</sup>
JRS	RP-2014 White Collar (93% male, 90% female)	MP-2017	Pub-2010 General Above- Median <sup>3</sup>	MP-2021 <sup>2</sup>



<sup>1.</sup> Headcount-weighted version. For beneficiaries, Contingent Annuitant table will be used with adjusted rates (not shown here) based on experience and partial credibility.

<sup>2.</sup> We propose annually updating the mortality improvement scale to the most recently-published scale as of the valuation date. The MP-2021 scale was published in October 2021.

<sup>3.</sup> Above-Median Income table based on benefit of the retired participant.

# **Retirement Assumption**



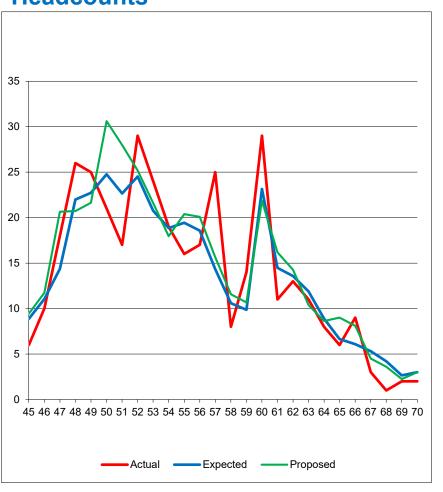
## Retirement Assumption

- The retirement assumption is used to project the ages at which active participants are expected to retire
- Different groups are eligible for *unreduced* retirement benefits if they meet certain age and/or service requirements; otherwise, they are eligible for *reduced* retirement benefits

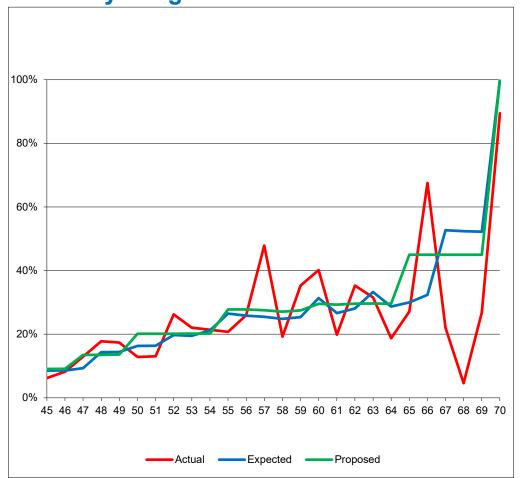


### Unreduced Retirement Experience - PERS P/F

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 385
- Expected = 386
- Proposed = 412

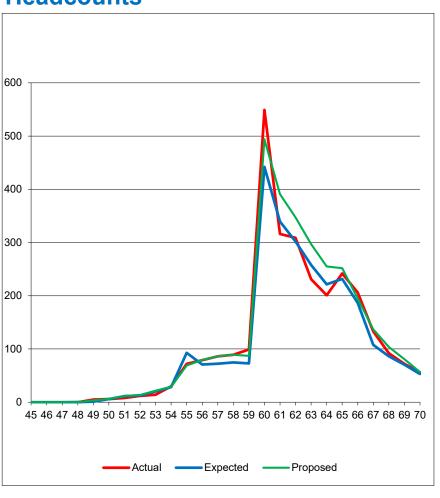
Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 105%
- Proposed = 98%

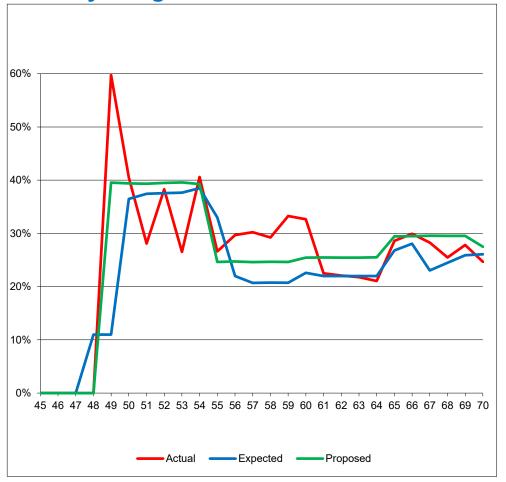


### Unreduced Retirement Experience - PERS Others

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 3,060
- Expected = 2,987
- Proposed = 3,321

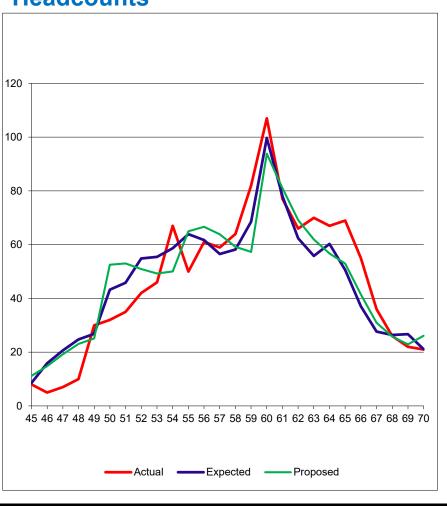
Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 111%
- Proposed = 100%

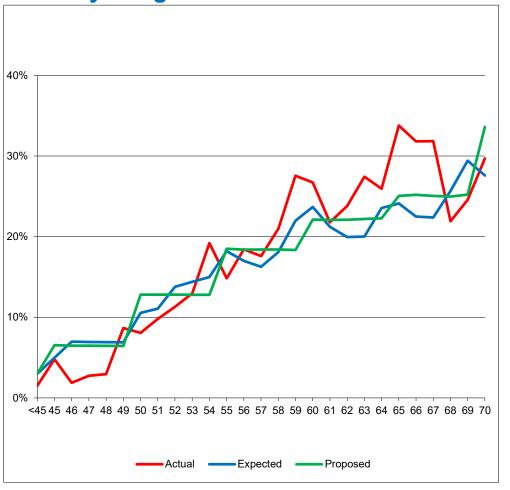


## Unreduced Retirement Experience - TRS

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 1,262
- Expected = 1,303
- Proposed = 1,317

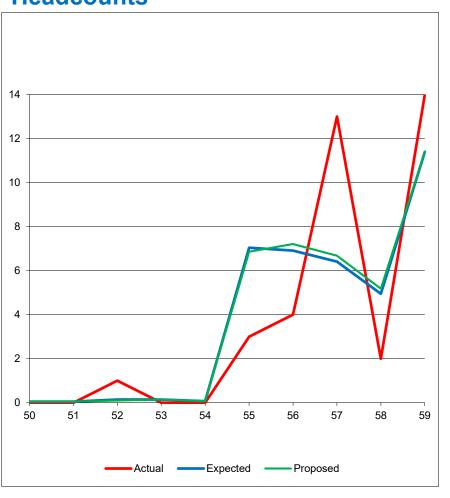
Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 102%
- Proposed = 101%

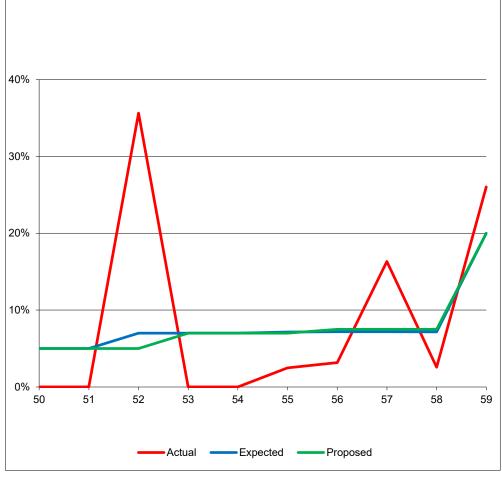


## Reduced Retirement Experience - PERS P/F

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 37
- Expected = 37
- Proposed = 38

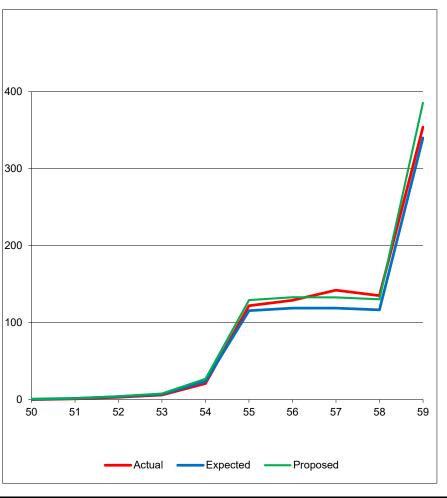
Proposed rates are minor adjustments to rates at all ages to better match recent experience based on liability-weighted A/E ratios.

- Current = 101%
- Proposed = 100%

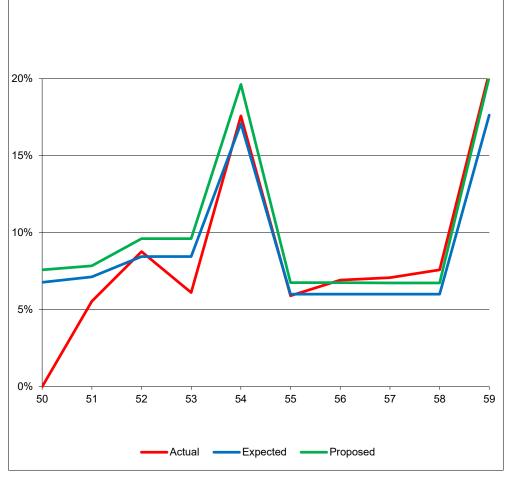


### Reduced Retirement Experience - PERS Others

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 913
- Expected = 846
- Proposed = 952

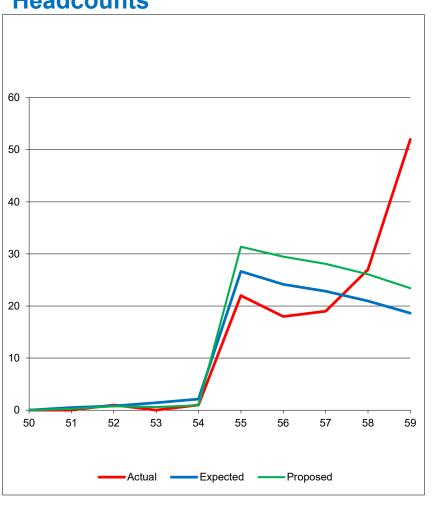
Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 114%
- Proposed = 100%

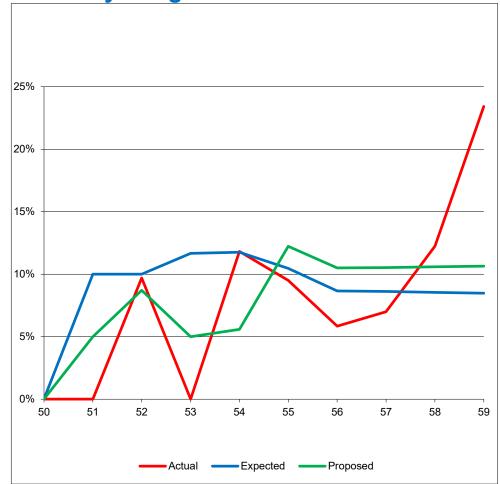


## Reduced Retirement Experience - TRS

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 140
- Expected = 118
- Proposed = 141

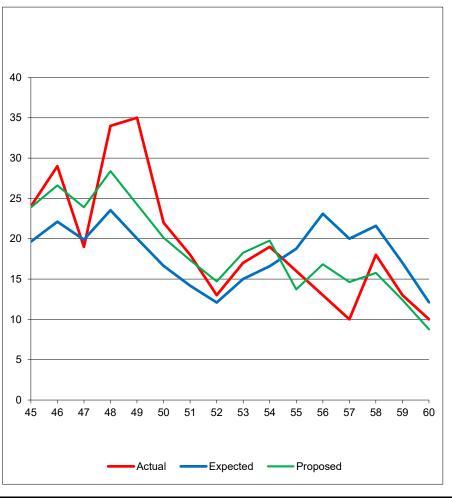
Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 122%
- Proposed = 103%

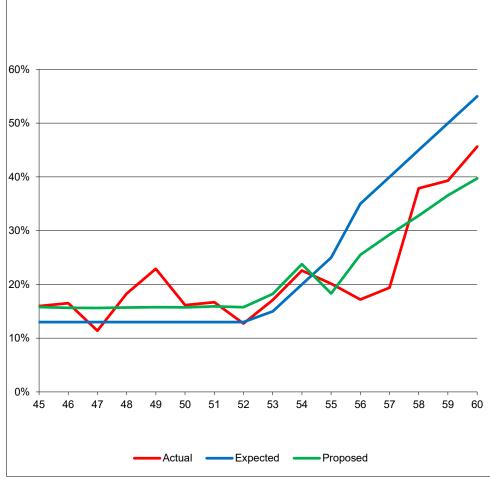


## Retirement Experience - NGNMRS

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 482
- Expected = 431
- Proposed = 465

Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 104%
- Proposed = 100%



# Withdrawal Assumption



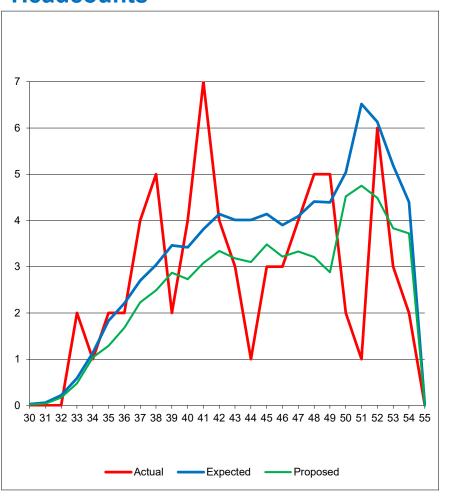
## Withdrawal Assumption

- The withdrawal assumption is used to project the ages at which active participants are expected to terminate employment
- The withdrawal assumption typically reflects select and ultimate rates
  - Withdrawal rates are assumed to be higher during the first few years of employment (the "select period")
  - Beyond the select period, withdrawal rates decrease by age

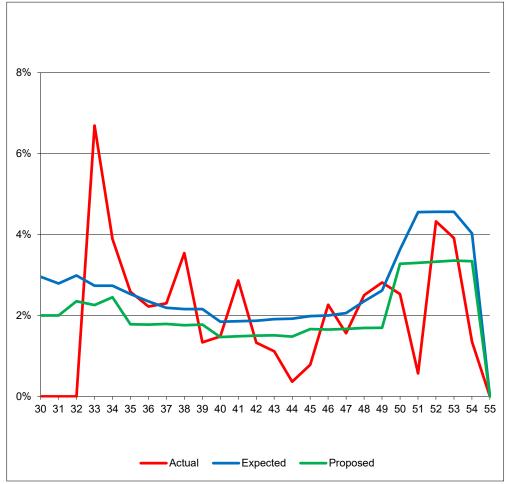


## Withdrawal Experience - PERS P/F

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 71
- Expected = 83
- Proposed = 65

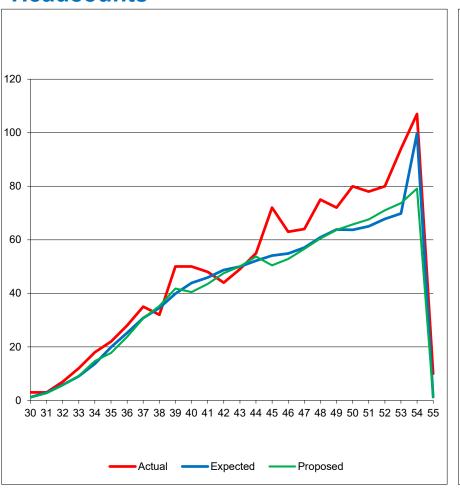
Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 78%
- Proposed = 100%

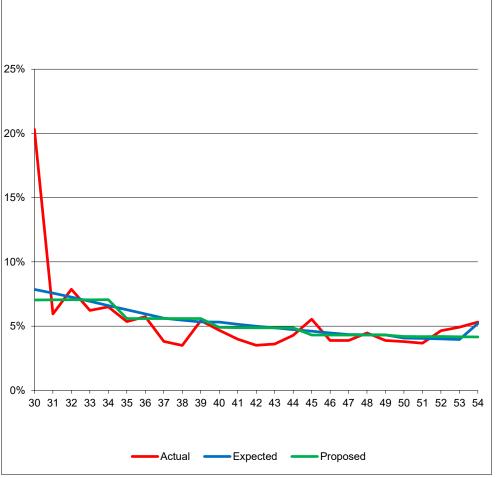


### Withdrawal Experience - PERS Others

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 1,306
- Expected = 1,092
- Proposed = 1,070

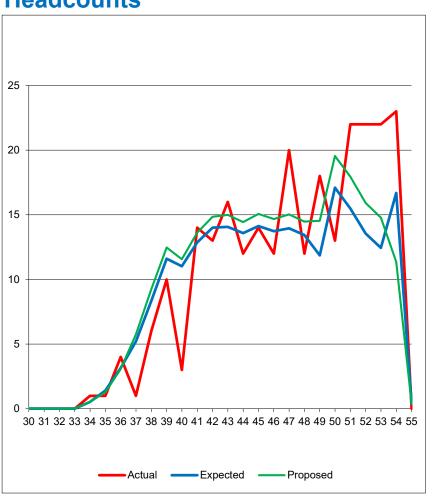
Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 97%
- Proposed = 99%

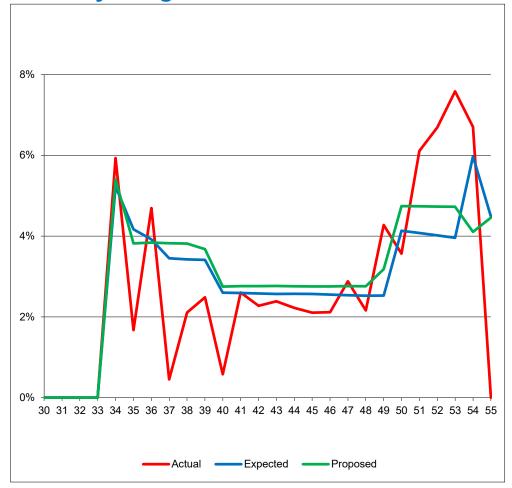


## Withdrawal Experience - TRS

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 270
- Expected = 241
- Proposed = 258

Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 108%
- Proposed = 100%



# Withdrawal Experience – PERS DCR Select (less than 5 years of service)

#### **Headcounts – Peace/Fire**

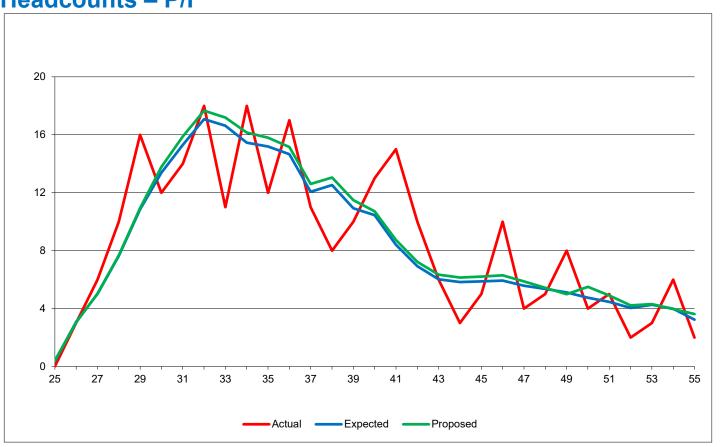
	Male			Female		
	<u>Actual</u>	Current Expected	Proposed Expected	<u>Actual</u>	Current Expected	Proposed Expected
< 1 year	83	94	84	29	22	29
1 year	86	113	95	33	26	33
2 years	78	74	78	22	20	22
3 years	78	61	72	17	16	17
4 years	68	55	66	12	15	12

Proposed rates are adjustments to rates at all service levels to better match recent experience based on headcount-weighted A/E ratios.



# Withdrawal Experience - PERS DCR Ultimate (5+ years of service)

#### **Headcounts - P/F**



#### Counts:

- Actual = 293
- Expected = 280
- Proposed = 291

Proposed rates are adjustments to rates at all ages to better match recent experience based on *headcount-weighted* A/E ratios.



# Withdrawal Experience – PERS DCR Select (less than 5 years of service)

#### **Headcounts - Others**

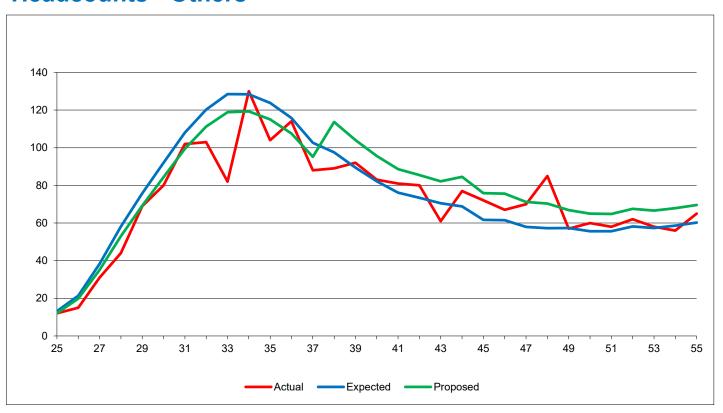
	Male		Female			
	<u>Actual</u>	Current Expected	Proposed Expected	<u>Actual</u>	Current Expected	Proposed Expected
< 1 year	877	761	875	1,220	1,159	1,201
1 year	1,111	1,122	1,068	1,931	1,812	1,949
2 years	682	699	666	1,168	1,082	1,152
3 years	463	457	477	736	659	739
4 years	357	280	356	557	483	548

Proposed rates are adjustments to rates at all service levels to better match recent experience based on *headcount-weighted* A/E ratios.



# Withdrawal Experience - PERS DCR Ultimate (5+ years of service)

#### **Headcounts - Others**



#### Counts:

- Actual = 3.037
- Expected = 2,928
- Proposed = 3,086

Proposed rates are adjustments to rates at all ages to better match recent experience based on *headcount-weighted* A/E ratios.



# Withdrawal Experience – TRS DCR Select (less than 6 years of service)

#### **Headcounts**

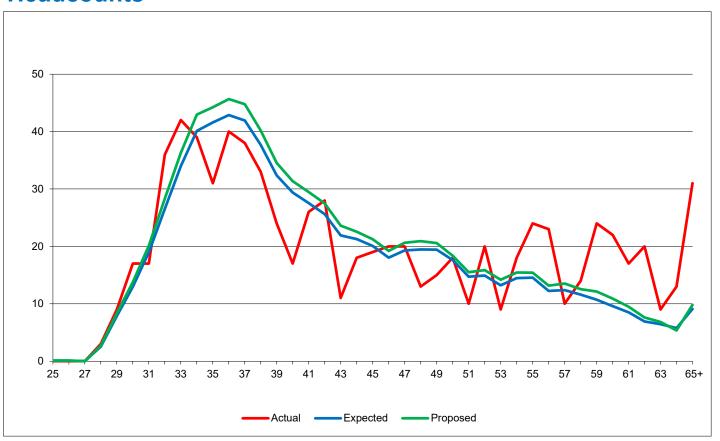
	Male		Female			
	<u>Actual</u>	Current Expected	Proposed Expected	<u>Actual</u>	Current Expected	Proposed Expected
< 1 year	7	6	8	21	15	21
1 year	203	140	201	415	373	419
2 years	106	90	106	323	273	319
3 years	86	70	86	204	206	202
4 years	58	53	59	204	163	193
5 years	77	35	62	138	106	132

Proposed rates are adjustments to rates at all service levels to better match recent experience based on headcountweighted A/E ratios.



# Withdrawal Experience - TRS DCR Ultimate (6+ years of service)

#### **Headcounts**



#### Counts:

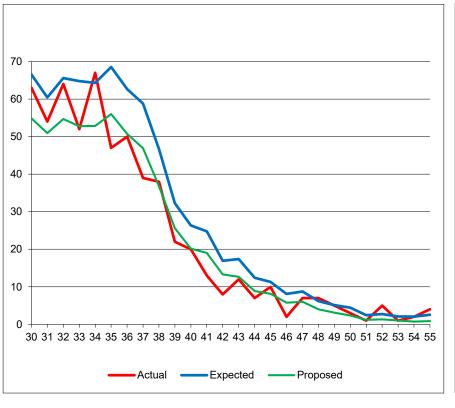
- Actual = 798
- Expected = 744
- Proposed = 795

Proposed rates are adjustments to rates at all ages to better match recent experience based on *headcount-weighted* A/E ratios.

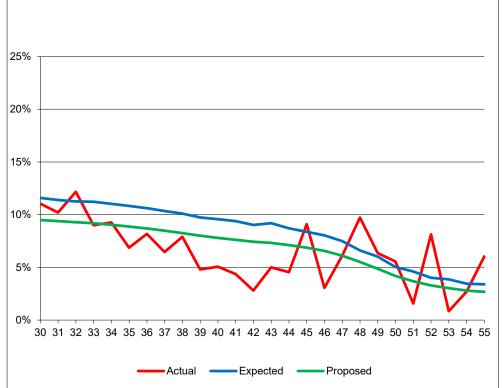


## Withdrawal Experience – NGNMRS

#### **Headcounts**



#### **Liability-Weighted Rates**



#### Counts:

- Actual = 1,385
- Expected = 1,443
- Proposed = 1,162

Proposed rates are adjustments to rates at all ages to better match recent experience based on *liability-weighted* A/E ratios.

- Current = 81%
- Proposed = 99%



# Other Demographic Assumptions



# Other Demographic Assumptions

- Disability
  - o Insufficient disability experience, so we propose no changes to the current disability rates
- Occupational-related death and disability

	Current	Actual	Proposed
PERS – P/F	75%	72%	70%
PERS – Others	40%	36%	35%
TRS	15%	n/a	15%

Withdrawal of contributions upon termination

	Current	Actual	Proposed
PERS – P/F	10%	5%	5%
PERS - Others	5%	4%	5%
TRS	0%	1%	0%

Rehires (percentage load to Normal Cost)

	Current	Actual	Proposed
PERS – pension	18.77%	15.33%	15.30%
PERS – healthcare	17.09%	2.36%	2.40%
TRS – pension	15.57%	11.98%	12.00%
TRS - healthcare	12.03%	0.20%	0.20%

Comments regarding the rehire assumption:

- The current rehire loads for the DB plans, which were developed based on the 5 years of experience ending in 2017, were too high based on the most recent 4 years of rehire experience. The actual liabilities from rehires during the last 4 years were compared to the current rehire loads, and adjustments were made to the current rehire loads to better match recent experience.
- With lower proposed rehire loads for healthcare, a greater portion of the fixed employer contributions (22% for PERS and 12.56% for TRS) will be deposited to the DB pension trusts rather than the DB healthcare trusts. Based on the comparative funded ratios of the DB pension and DB healthcare trusts, we believe it is more prudent to deposit more contributions to the DB pension trusts.
- There have been recent suggestions to implement rehire loads for the DCR plans. Doing so would increase the portion of the fixed employer contributions being deposited to the DCR trusts. Because the DCR trusts are so well funded, they are able to absorb any reasonable losses due to rehires. Therefore, we believe it is more prudent to deposit more contributions to the DB trusts. Accordingly, we are proposing no rehire loads for the DCR plans at this time.



# Other Demographic Assumptions (cont'd)

Unused sick days (TRS)

o Current: 4.5 days

o Actual: 5.30 days

o Proposed: 5.25 days

Population growth rate

o Current: 0%

Actual: -0.05% (PERS); -1.48% (TRS)

o Proposed: 0%

Alaska residency for COLA

	Current	Actual	Proposed
PERS – P/F	65%	60%	60%
PERS – Others	70%	65%	65%
TRS	60%	59%	60%

Part-time service (years)

	Current	Actual	Proposed
PERS – P/F	1.00	n/a	1.00
PERS – Others	0.75	0.68	0.75
TRS	0.75	0.76	0.75



## Other Demographic Assumptions (cont'd)

Percent electing lump sums (NGNMRS)

	Current	Actual	Proposed
Active	70%	49%	50%
Terminated Vested	70%	52%	50%

Healthcare dependent assumptions

0		Current		Actual		Proposed	
		<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
	PERS - P/F	75%	50%	72%	45%	75%	50%
	PERS - Others	65%	60%	57%	46%	60%	50%
	TRS	65%	60%	56%	47%	60%	50%
	JRS	90%	70%	69%	17%	80%	60%

o Spouse age difference

	Current		Actual		Proposed	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
PERS – P/F	3	-2	2.7	-2.6	3	-2
PERS – Others	3	-2	3.5	-1.8	3	-2
TRS	3	-2	3.4	-1.7	3	-2
JRS	4	-4	2.5	4.4	4	-4



# Other Demographic Assumptions (cont'd)

#### Healthcare participation

	Current		Actual		Proposed	
	System paid	Non-System paid	System paid	Non-System paid	System paid	Non-System paid
PERS – P/F	100%	20%	96%	21%	100%	20%
PERS – Others	100%	20%	98%	28%	100%	25%
TRS	100%	20%	94%	22%	100%	20%

#### Medicare Part B only

o Current: 5%

o Actual: 2%

o Proposed: 2%

#### Healthcare morbidity

Age	Current		Propose	ed
	Medical Rx		<u>Medical</u>	<u>Rx</u>
0-44	2.0%	4.5%	2.0%	4.5%
45-54	2.5%	3.5%	2.5%	3.5%
55-64	2.5%	1.5%	2.5%	1.0%
65-74	3.0%	2.0%	2.0%	2.1%
75-84	2.0%	-0.5%	2.2%	-0.3%
85-94	0.3%	-2.5%	0.5%	-2.5%
95+	0.0%	0.0%	0.0%	0.0%



# **Updated Economic Assumptions**



## Updated Economic Assumptions

- At the December meeting, we discussed proposed changes to the economic assumptions
- The proposed inflation rate was originally 2.0%, but it was felt that this is too low. So, we have modified the proposed inflation rate to 2.25% (it is currently 2.5%).
- The new proposed inflation rate also affects the salary increase rates, healthcare trend rates, and payroll growth rate
- Updated proposed economic assumptions are shown on the next four slides



# Economic Assumptions – Current and Proposed

#### PERS/TRS/JRS

	Current	Proposed
Nominal Return, net of investment expenses	7.38%	7.00%
Inflation Rate	2.50%	2.25%
Real Rate of Return	4.88%	4.75%
Payroll Growth Rate	2.75%	2.50%

#### **NGNMRS**

	Current	Proposed
Nominal Return, net of investment expenses	7.00%	5.75%
Inflation Rate	2.50%	2.25%
Real Rate of Return	4.50%	3.50%



# Economic Assumptions – Current and Proposed (cont'd)

#### **Salary Increase Rates**

#### PERS/PERS DCR - Peace/Fire

Service	Current	Proposed
0	7.75%	8.25%
1	7.25%	7.50%
2	6.75%	7.00%
3	6.25%	6.75%
4	5.75%	6.50%
5	5.25%	6.00%
6	4.75%	5.50%
7	4.25%	5.25%
8	3.75%	5.00%
9	3.65%	4.80%

Service	Current	Proposed
10	3.55%	4.70%
11	3.45%	4.60%
12	3.35%	4.50%
13	3.25%	4.40%
14	3.15%	4.30%
15	3.05%	4.20%
16	2.95%	4.10%
17	2.85%	4.00%
18	2.75%	3.80%
19	2.75%	3.80%
20+	2.75%	3.60%

#### PERS/PERS DCR - Others

Service	Current	Proposed
0	6.75%	6.50%
1	6.25%	5.75%
2	5.75%	5.25%
3	5.25%	4.75%
4	4.75%	4.50%
5	4.25%	4.00%
6	3.75%	3.80%
7	3.65%	3.70%
8	3.55%	3.50%
9	3.45%	3.30%

Service	Current	Proposed
10	3.35%	3.20%
11	3.25%	3.00%
12	3.15%	2.85%
13	3.05%	2.80%
14	2.95%	2.75%
15	2.85%	2.70%
16	2.75%	2.65%
17+	2.75%	2.60%



## Economic Assumptions – Current and Proposed (cont'd)

## **Salary Increase Rates (cont'd)**

### **TRS**

Service	Current	Proposed
0	6.75%	6.75%
1	6.25%	6.25%
2	5.75%	5.75%
3	5.25%	5.50%
4	4.75%	5.25%
5	4.25%	5.00%
6	3.75%	4.75%
7	3.65%	4.50%
8	3.55%	4.25%
9	3.45%	4.00%
10	3.35%	3.75%

Service	Current	Proposed
11	3.25%	3.50%
12	3.15%	3.25%
13	3.05%	3.20%
14	2.95%	3.10%
15	2.85%	3.00%
16	2.75%	2.90%
17	2.75%	2.80%
18	2.75%	2.75%
19	2.75%	2.70%
20+	2.75%	2.60%

### TRS DCR

Service	Current	Proposed
0	6.75%	7.00%
1	6.25%	6.50%
2	5.75%	6.00%
3	5.25%	5.50%
4	4.75%	5.00%
5	4.25%	4.75%
6	3.75%	4.50%
7	3.65%	4.25%
8	3.55%	4.00%
9	3.45%	3.75%
10	3.35%	3.50%

Service	Current	Proposed
11	3.25%	3.25%
12	3.15%	3.00%
13	3.05%	2.80%
14	2.95%	2.75%
15	2.85%	2.70%
16	2.75%	2.65%
17	2.75%	2.60%
18+	2.75%	2.60%

### **JRS**

Current: 0% per year through FY24, 3.62% per year thereafter Proposed: 0% per year through FY24, 2.75% per year thereafter



## Economic Assumptions – Current and Proposed (cont'd)

## **Healthcare Trend Rates**

#### Current

Fiscal Year	Medical Pre-65	Medical Post-65	Prescription Drugs/EGWP
FY22	6.3%	5.4%	7.1%
FY23	6.1%	5.4%	6.8%
FY24	5.9%	5.4%	6.4%
FY25	5.8%	5.4%	6.1%
FY26	5.6%	5.4%	5.7%
FY27-FY40	5.4%	5.4%	5.4%
FY41	5.3%	5.3%	5.3%
FY42	5.2%	5.2%	5.2%
FY43	5.1%	5.1%	5.1%
FY44	5.1%	5.1%	5.1%
FY45	5.0%	5.0%	5.0%
FY46	4.9%	4.9%	4.9%
FY47	4.8%	4.8%	4.8%
FY48	4.7%	4.7%	4.7%
FY49	4.6%	4.6%	4.6%
FY50+	4.5%	4.5%	4.5%

### Proposed

Fiscal Year	Medical Pre-65	Medical Post-65	Prescription Drugs/EGWP
FY22	6.30%	5.40%	7.10%
FY23	7.00%	5.50%	7.50%
FY24	6.70%	5.50%	7.20%
FY25	6.40%	5.40%	6.90%
FY26	6.15%	5.35%	6.60%
FY27	5.95%	5.30%	6.30%
FY28	5.70%	5.20%	5.95%
FY29	5.50%	5.15%	5.65%
FY30	5.25%	5.10%	5.35%
FY31-FY38	5.05%	5.05%	5.05%
FY39	5.00%	5.00%	5.00%
FY40	4.95%	4.95%	4.95%
FY41	4.85%	4.85%	4.85%
FY42	4.80%	4.80%	4.80%
FY43	4.70%	4.70%	4.70%
FY44	4.65%	4.65%	4.65%
FY45	4.55%	4.55%	4.55%
FY46	4.50%	4.50%	4.50%
FY47	4.45%	4.45%	4.45%
FY48	4.35%	4.35%	4.35%
FY49	4.30%	4.30%	4.30%
FY50+	4.25%	4.25%	4.25%

The trend rates for the 6/30/21 valuations are not being changed.

The proposed assumption illustrates lowering the ultimate trend rate from 4.50% to 4.25%. Short-term trend rates were also modified to achieve a gradual decline to the 4.25% ultimate rate.



## Cost Effects of Proposed Assumptions



## Cost Effects of Proposed Assumptions

- The cost effects shown in this presentation are based on the most recent valuations that have been reviewed and adopted by the ARMB (i.e., the June 30, 2020 valuations)
- The cost effects are shown in two steps
  - o 1<sup>st</sup> step: Changing just the demographic assumptions
  - o 2<sup>nd</sup> step: Changing all of the assumptions



### **PERS**

as of June 30, 2020 (\$000's)	Current			Proposed – Demographic Only			Proposed – All Assumptions		
	Pension	Healthcare	Total	Pension	Healthcare	Total	Pension	Healthcare	Total
Actuarial Accrued Liability (AAL)	15,279,525	7,036,550	22,316,075	15,278,343	6,741,265	22,019,608	15,667,382	7,034,680	22,702,062
2. Actuarial Value of Assets (AVA)	9,713,710	7,989,358	17,703,068	9,713,710	7,989,358	17,703,068	9,713,710	7,989,358	17,703,068
3. Unfunded Actuarial Accrued Liability (AAL - AVA)	5,565,815	(952,808)	4,613,007	5,564,633	(1,248,093)	4,316,540	5,953,672	(954,678)	4,998,994
4. Funded Ratio (AVA / AAL)	63.6%	113.5%	79.3%	63.6%	118.5%	80.4%	62.0%	113.6%	78.0%
5. Normal Cost (Total)	137,815	84,825	222,640	135,952	72,334	208,286	147,723	78,469	226,192
6. Projected DB/DCR Payroll for Upcoming Year			2,373,078			2,373.078			2,371,708
7. Contribution Rate as of 6/30/20*									
7a. Normal Cost Rate (Employer)	3.09%	3.57%	6.66%	3.01%	3.05%	6.06%	3.51%	3.31%	6.82%
7b.Unfunded Liability Amortization Rate	<u>17.45%</u>	(2.66%)	<u>17.45%</u>	<u>17.44%</u>	(3.47%)	<u>17.44%</u>	<u>18.35%</u>	(2.64%)	<u>18.35%</u>
7c.Total Rate (not less than Employer Normal Cost)	20.54%	3.57%	24.11%	20.45%	3.05%	23.50%	21.86%	3.31%	25.17%



<sup>\* %</sup> of projected DB/DCR payroll for the upcoming year

## **TRS**

as of June 30, 2020 (\$000's)		Current		Propose	d – Demographi	c Only	Propos	sed – All Assum	ptions
	Pension	Healthcare	Total	Pension	Healthcare	Total	Pension	Healthcare	Total
Actuarial Accrued Liability (AAL)	7,447,036	2,489,675	9,936,711	7,504,444	2,433,004	9,937,448	7,670,804	2,538,043	10,208,847
2. Actuarial Value of Assets (AVA)	<u>5,587,064</u>	3,021,283	8,608,347	5,587,064	3,021,283	8,608,347	5,587,064	3,021,283	8,608,347
3. Unfunded Actuarial Accrued Liability (AAL - AVA)	1,859,972	(531,608)	1,328,364	1,917,380	(588,279)	1,329,101	2,083,740	(483,240)	1,600,500
4. Funded Ratio (AVA / AAL)	75.0%	121.4%	86.6%	74.5%	124.2%	86.6%	72.8%	119.0%	84.3%
5. Normal Cost (Total)	51,404	24,419	75,823	50,288	21,257	71,545	55,252	24,021	79,273
6. Projected DB/DCR Payroll for Upcoming Year			741,090			741,090			742,178
7. Contribution Rate as of 6/30/20*									
7a. Normal Cost Rate (Employer)	2.86%	3.30%	6.16%	2.71%	2.87%	5.58%	3.37%	3.24%	6.61%
7b. Unfunded Liability Amortization Rate	<u>18.87%</u>	(4.82%)	18.87%	<u>19.37%</u>	(5.31%)	19.37%	20.60%	(4.35%)	20.60%
7c. Total Rate (not less than Employer Normal Cost)	21.73%	3.30%	25.03%	22.08%	2.87%	24.95%	23.97%	3.24%	27.21%



<sup>\* %</sup> of projected DB/DCR payroll for the upcoming year

### **PERS DCR**

as of June 30, 2020 (\$000's)	Current			Propose	Proposed – Demographic Only			Proposed – All Assumptions		
	ODD	Healthcare	Total	ODD	Healthcare	Total	ODD	Healthcare	Total	
1. Actuarial Accrued Liability (AAL)	10,634	150,701	161,335	10,916	127,999	138,915	11,709	135,014	146,723	
2. Actuarial Value of Assets (AVA)	43,029	144,747	187,776	43,029	144,747	187,776	43,029	144,747	<u>187,776</u>	
3. Unfunded Actuarial Accrued Liability (AAL - AVA)	(32,395)	5,954	(26,441)	(32,113)	(16,748)	(48,861)	(31,320)	(9,733)	(41,053)	
4. Funded Ratio (AVA / AAL)	404.6%	96.0%	116.4%	394.2%	113.1%	135.2%	367.5%	107.2%	128.0%	
5. Normal Cost	5,134	15,182	20,316	4,316	12,137	16,453	4,486	12,905	17,391	
6. Projected DCR Payroll for Upcoming Year			1,443,017			1,443,017			1,441,293	
7. Contribution Rate as of 6/30/20*										
7a. Normal Cost Rate	0.36%	1.05%	1.41%	0.30%	0.84%	1.14%	0.31%	0.90%	1.21%	
7b. Unfunded Liability Amortization Rate	(0.17%)	0.05%	0.05%	(0.16%)	(0.05%)	(0.21%)	(0.16%)	(0.02%)	(0.18%)	
7c. Total Rate (not less than Employer Normal Cost)	0.36%	1.10%	1.46%	0.30%	0.84%	1.14%	0.31%	0.90%	1.21%	



<sup>\* %</sup> of projected DCR payroll for the upcoming year

### TRS DCR

as of June 30, 2020 (\$000's)		Current		Propose	d – Demographi	c Only	Propos	ed – All Assumpt	ions
	ODD	Healthcare	Total	ODD	Healthcare	Total	ODD	Healthcare	Total
1. Actuarial Accrued Liability (AAL)	223	40,634	40,857	228	36,770	36,998	221	38,624	38,845
2. Actuarial Value of Assets (AVA)	4,933	49,554	54,487	4,933	49,554	54,487	4,933	49,554	54,487
3. Unfunded Actuarial Accrued Liability (AAL - AVA)	(4,710)	(8,920)	(13,630)	(4,705)	(12,784)	(17,489)	(4,712)	(10,930)	(15,642)
4. Funded Ratio (AVA / AAL)	2,212.1%	122.0%	133.4%	2,163.6%	134.8%	147.3%	2,232.1%	128.3%	140.3%
5. Normal Cost	312	3,396	3,708	290	2,728	3,018	296	2,929	3,225
6. Projected DCR Payroll for Upcoming Year			391,854			391,854			392,915
7. Contribution Rate as of 6/30/20*									
7a. Normal Cost Rate	0.08%	0.87%	0.95%	0.07%	0.70%	0.77%	0.08%	0.75%	0.83%
7b. Unfunded Liability Amortization Rate	(0.10%)	(0.14%)	(0.24%)	(0.10%)	(0.20%)	(0.30%)	(0.09%)	(0.17%)	(0.26%)
7c. Total Rate (not less than Employer Normal Cost)	0.08%	0.87%	0.95%	0.07%	0.70%	0.77%	0.08%	0.75%	0.83%



<sup>\* %</sup> of projected DCR payroll for the upcoming year

## **JRS**

as of June 30, 2020 (\$000's)		Current		Propose	d – Demographi	c Only	Propos	sed – All Assumpt	ions
	Pension	Healthcare	Total	Pension	Healthcare	Total	Pension	Healthcare	Total
Actuarial Accrued Liability (AAL)	211,742	16,764	228,506	205,330	15,717	221,047	199,869	16,398	216,267
2. Actuarial Value of Assets (AVA)	194,788	34,806	229,594	194,788	34,806	229,594	194,788	34,806	229,594
3. Unfunded Actuarial Accrued Liability (AAL - AVA)	16,954	(18,042)	(1,088)	10,542	(19,089)	(8,547)	5,081	(18,408)	(13,327)
4. Funded Ratio (AVA / AAL)	92.0%	207.6%	100.5%	94.9%	221.5%	103.9%	97.5%	212.3%	106.2%
5. Normal Cost (Total)	5,934	854	6,788	5,801	782	6,583	5,404	834	6,238
6. Projected Payroll for Upcoming Year			13,157			13,157			13,157
7. Contribution Rate as of 6/30/20*									
7a. Normal Cost Rate (Employer)	38.85%	6.49%	45.34%	37.84%	5.94%	43.78%	34.82%	6.34%	41.16%
7b. Unfunded Liability Amortization Rate	<u>24.74%</u>	(8.24%)	24.74%	21.60%	(8.76%)	21.60%	18.93%	(8.32%)	18.93%
7c. Total Rate (not less than Employer Normal Cost)	63.59%	6.49%	70.08%	59.44%	5.94%	65.38%	53.75%	6.34%	60.09%



<sup>\* %</sup> of projected payroll for the upcoming year

### **NGNMRS**

as of June 30, 2020 (\$000's)	Current	Proposed – Demographic Only	Proposed – All Assumptions
1. Actuarial Accrued Liability (AAL)	22,417	23,081	25,842
2. Actuarial Value of Assets (AVA)	43,020	43,020	_43,020
3. Unfunded Actuarial Accrued Liability (AAL - AVA)	(20,603)	(19,939)	(17,178)
4. Funded Ratio (AVA / AAL)	191.9%	186.4%	166.5%
5. Normal Cost	503	581	722
6. Contribution as of 6/30/20			
6a. Normal Cost and Administrative Expenses	759	837	978
6b. Unfunded Liability Amortization	(3,325)	(3,121)	(2,590)
6c. Total (not less than zero)	0	0	0



# Appendix



## A/E Ratios

**Mortality - Post-Commencement** 

#### PERS/PERS DCR Peace/Fire - Retirees & Beneficiaries

	<b>A</b>	Actuarial Accru	Headcounts					
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	72,182,000	68,589,000	95%	69,014,000	99%	179	179	200
Female	12,704,000	9,122,000	72%	12,346,000	74%	53	56	54

#### **PERS/PERS DCR Others - Retirees & Beneficiaries**

	Į.	Actuarial Accru	Headcounts					
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	287,298,000	269,971,000	94%	271,510,000	99%	1,243	1,228	1,433
Female	225,904,000	208,501,000	92%	201,832,000	103%	1,548	1,461	1,639

#### TRS/TRS DCR - Retirees & Beneficiaries

	Actuarial Accrued Liability							Headcounts			
	Current			New		Current	New				
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual			
Male	163,403,000	146,051,000	89%	148,611,000	98%	449	427	445			
Female	169,039,000	137,860,000	82%	142,779,000	97%	594	532	550			

#### **NGNMRS - Retirees & Beneficiaries**

	A	ctuarial Accru	Headcounts					
	Current			New		Current	New	
Group	Expected	Actual	A / CE	<b>Expected</b>	A/NE	Expected	Expected	Actual
Male	162,000	96,000	59%	135,000	71%	23	20	14
Female	18,000	13,000	72%	16,000	81%	3	2	1

#### **Mortality - Pre-Commencement**

### PERS/PERS DCR Peace/Fire

		Headcounts								
	Current									
Group	Expected	Expected	Actual							
Male	14	11	10							
Female	2	2	2							

### **PERS/PERS DCR Others**

		Headcounts							
	Current	New							
Group	Expected	Expected	Actual						
Male	128	89	105						
Female	90	66	70						

### TRS/TRS DCR

	Headcounts								
	Current	Current New							
Group	Expected	Expected	Actual						
Male	17	14	18						
Female	25	20	11						



## A/E Ratios (cont'd)

**Retirement - Unreduced** 

#### **PERS Peace/Fire**

	F	Actuarial Accru	Headcounts					
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	249,393,000	257,818,000	103%	265,408,000	97%	320	339	316
Female	40,812,000	46,089,000	113%	45,833,000	101%	66	73	69

#### **PERS Others**

	į –	Actuarial Accru		Headcounts				
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	543,358,000	621,089,000	114%	628,289,000	99%	1,230	1,429	1,301
Female	613,317,000	667,762,000	109%	660,318,000	101%	1,757	1,892	1,759

#### **TRS**

	•	Actuarial Accru	Headcounts					
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	256,879,000	265,168,000	103%	267,058,000	99%	429	447	422
Female	471,731,000	477,277,000	101%	467,672,000	102%	874	870	840

#### **NGNMRS**

	į –	Actuarial Accru	Headcounts					
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	3,530,000	3,599,000	102%	3,607,000	100%	370	391	406
Female	547,000	633,000	116%	636,000	100%	61	74	76



# A/E Ratios (cont'd) Retirement - Reduced

### **PERS Peace/Fire**

	<u> </u>	Actuarial Accru	Headcounts					
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	13,724,000	14,039,000	102%	14,164,000	99%	30	31	30
Female	2,886,000	2,820,000	98%	2,721,000	104%	7	7	7

### **PERS Others**

	Actuarial Accrued Liability					Headcounts		
	Current			New		Current	New	
Group	Expected	Actual	A/CE	Expected	A/NE	Expected	Expected	Actual
Male	133,336,000	160,992,000	121%	157,441,000	102%	327	386	360
Female	164,236,000	178,409,000	109%	179,148,000	100%	519	566	553

### **TRS**

	Actuarial Accrued Liability					Headcounts		
	Current			New		Current	New	
Group	Expected	Actual	A/CE	Expected	A/NE	Expected	Expected	Actual
Male	15,625,000	14,950,000	96%	14,822,000	101%	41	39	38
Female	26,743,000	36,807,000	138%	35,417,000	104%	77	102	102



## A/E Ratios (cont'd)

Withdrawal - Ultimate

### PERS Peace/Fire

	Į ,	Actuarial Accrued Liability						Headcounts		
	Current			New		Current	New			
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual		
Male	27,698,000	20,852,000	75%	20,834,000	100%	64	48	50		
Female	6,808,000	6,169,000	91%	6,124,000	101%	19	17	21		

### **PERS Others**

	ļ ,	Actuarial Accrued Liability						Headcounts		
	Current			New		Current	New			
Group	Expected	Actual	A/CE	Expected	A/NE	Expected	Expected	Actual		
Male	110,944,000	107,455,000	97%	108,330,000	99%	424	415	487		
Female	146,874,000	143,583,000	98%	144,046,000	100%	667	655	819		

#### **TRS**

	Į.	Actuarial Accrued Liability						Headcounts		
	Current			New		Current	New			
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual		
Male	17,620,000	24,865,000	141%	24,578,000	101%	56	79	82		
Female	51,008,000	49,144,000	96%	49,616,000	99%	183	179	188		



## A/E Ratios (cont'd)

Withdrawal - Ultimate

#### **PERS DCR Peace/Fire**

	Headcounts				
	Current	New			
Group	<b>Expected</b>	Expected	Actual	A / CE	A/NE
Male/Female	280	291	293	105%	101%

#### **PERS DCR Others**

	Headcounts				
	Current	New			
Group	Expected	Expected	Actual	A / CE	A/NE
Male/Female	2,928	3,086	3,037	104%	98%

#### **TRS DCR**

	H	Headcounts			
	Current	New			
Group	Expected	Expected	Actual	A / CE	A/NE
Male/Female	744	795	798	107%	100%

#### **NGNMRS**

	Actuarial Accrued Liability					Headcounts		
	Current			New		Current	New	
Group	Expected	Actual	A / CE	Expected	A/NE	Expected	Expected	Actual
Male	1,337,000	1,124,000	84%	1,136,000	99%	1,115	912	1,058
Female	372,000	260,000	70%	261,000	100%	328	250	327



## Withdrawal (Select) Headcounts – DCR Plans

Withdrawal - Select < 1 year

Withdrawal - Select 1 year

Withdrawal - Select 2 years

### **PERS DCR Peace/Fire**

	Headcounts					
	Current					
Group	Expected	Expected	Actual			
Male	94	84	83			
Female	22	29	29			

### **PERS DCR Peace/Fire**

	ŀ	Headcounts					
	Current	New					
Group	Expected	Expected	Actual				
Male	113	95	86				
Female	26	33	33				

### **PERS DCR Peace/Fire**

	ŀ	Headcounts						
	Current	New						
Group	Expected	Expected	Actual					
Male	74	78	78					
Female	20	22	22					

#### **PERS DCR Others**

	Headcounts		
	Current New		
Group	Expected	Expected	Actual
Male	761	875	877
Female	1,159	1,201	1,220

#### **PERS DCR Others**

	Headcounts			
	Current	Current New		
Group	Expected	Expected	Actual	
Male	1,122	1,068	1,111	
Female	1,812	1,949	1,931	

#### **PERS DCR Others**

	Headcounts			
	Current	Current New		
Group	Expected	Expected	Actual	
Male	699	666	682	
Female	1,082	1,152	1,168	

#### **TRS DCR**

	Headcounts		
	Current New		
Group	Expected	Expected	Actual
Male	6	8	7
Female	15	21	21

#### **TRS DCR**

	Headcounts		
	Current New		
Group	Expected	Expected	Actual
Male	140	201	203
Female	373	419	415

#### **TRS DCR**

	Headcounts			
	Current	Current New		
Group	Expected	Expected	Actual	
Male	90	106	106	
Female	273	319	323	



## Withdrawal (Select) Headcounts – DCR Plans (cont'd)

Withdrawal - Select 3 years

Withdrawal - Select 4 years

Withdrawal - Select 5 years

#### **PERS DCR Peace/Fire**

	Headcounts			
	Current	Current New		
Group	Expected	Expected	Actual	
Male	61	72	78	
Female	16	17	17	

#### **PERS DCR Peace/Fire**

	Headcounts		
	Current New		
Group	Expected	Expected	Actual
Male	55	66	68
Female	15	12	12

#### **PERS DCR Others**

	Headcounts			
	Current	Current New		
Group	Expected	Expected	Actual	
Male	457	477	463	
Female	659	739	736	

#### **PERS DCR Others**

	Headcounts				
	Current	Current New			
Group	Expected	Expected	Actual		
Male	280	356	357		
Female	483	548	557		

#### **TRS DCR**

	Headcounts		
	Current New		
Group	Expected	Expected	Actual
Male	70	86	86
Female	206	202	204

#### **TRS DCR**

	Headcounts		
	Current New		
Group	Expected	Expected	Actual
Male	53	59	58
Female	163	193	204

#### **TRS DCR**

	ŀ	Headcounts						
	Current	Current New						
Group	Expected	Expected	Actual					
Male	35	62	77					
Female	106	132	138					



## **Retirement – PERS Peace/Fire**

### Current

	Reduc	ed	Unreduced		
Age	Male	Female	Male	Female	
< 47	N/A	N/A	8.80%	6.00%	
47	N/A	N/A	8.80%	15.00%	
48	N/A	N/A	14.30%	15.00%	
49	N/A	N/A	14.30%	15.00%	
50	5.00%	5.00%	16.50%	15.00%	
51	5.00%	7.00%	16.50%	15.00%	
52	7.00%	7.00%	20.35%	15.00%	
53	7.00%	7.00%	20.35%	15.00%	
54	7.00%	35.00%	20.35%	25.00%	
55	7.00%	8.00%	27.50%	20.00%	
56	7.00%	8.00%	27.50%	15.00%	
57	7.00%	8.00%	27.50%	15.00%	
58	7.00%	8.00%	27.50%	15.00%	
59	20.00%	20.00%	27.50%	15.00%	
60	N/A	N/A	33.00%	25.00%	
61	N/A	N/A	27.50%	20.00%	
62	N/A	N/A	27.50%	30.00%	
63	N/A	N/A	27.50%	50.00%	
64	N/A	N/A	22.00%	50.00%	
65	N/A	N/A	22.00%	50.00%	
66	N/A	N/A	27.50%	50.00%	
67	N/A	N/A	55.00%	50.00%	
68	N/A	N/A	55.00%	50.00%	
69	N/A	N/A	55.00%	50.00%	
70+	N/A	N/A	100.00%	100.00%	

	Reduced		Unredu	ced
Age	Male	Female	Male	Female
< 47	N/A	N/A	9.00%	7.50%
47	N/A	N/A	13.00%	18.50%
48	N/A	N/A	13.00%	18.50%
49	N/A	N/A	13.00%	18.50%
50	5.00%	5.00%	20.00%	21.00%
51	5.00%	5.00%	20.00%	21.00%
52	7.00%	7.00%	20.00%	21.00%
53	7.00%	7.00%	20.00%	21.00%
54	7.00%	7.00%	20.00%	21.00%
55	7.50%	7.50%	29.00%	20.00%
56	7.50%	7.50%	29.00%	20.00%
57	7.50%	7.50%	29.00%	20.00%
58	7.50%	7.50%	29.00%	20.00%
59	20.00%	20.00%	29.00%	20.00%
60	N/A	N/A	29.00%	31.50%
61	N/A	N/A	29.00%	31.50%
62	N/A	N/A	29.00%	31.50%
63	N/A	N/A	29.00%	31.50%
64	N/A	N/A	29.00%	31.50%
65	N/A	N/A	45.00%	45.00%
66	N/A	N/A	45.00%	45.00%
67	N/A	N/A	45.00%	45.00%
68	N/A	N/A	45.00%	45.00%
69	N/A	N/A	45.00%	45.00%
70+	N/A	N/A	100.00%	100.00%



## **Retirement – PERS Others**

### Current

urrent				
	Reduce	Reduced		ed
Age	Male	Female	Male	Female
< 50	N/A	N/A	11.00%	11.00%
50	6.00%	8.00%	33.00%	38.50%
51	6.00%	8.00%	35.75%	38.50%
52	9.00%	8.00%	35.75%	38.50%
53	6.00%	8.00%	35.75%	38.50%
54	20.00%	15.00%	38.50%	38.50%
55	6.00%	6.00%	33.00%	33.00%
56	6.00%	6.00%	22.00%	22.00%
57	6.00%	6.00%	22.00%	19.80%
58	6.00%	6.00%	22.00%	19.80%
59	15.00%	20.00%	22.00%	19.80%
60	N/A	N/A	22.00%	23.10%
61	N/A	N/A	22.00%	22.00%
62	N/A	N/A	22.00%	22.00%
63	N/A	N/A	22.00%	22.00%
64	N/A	N/A	22.00%	22.00%
65	N/A	N/A	24.75%	28.60%
66	N/A	N/A	27.50%	28.60%
67	N/A	N/A	22.00%	24.20%
68	N/A	N/A	24.75%	24.20%
69	N/A	N/A	27.50%	24.20%
70	N/A	N/A	27.50%	24.20%
71	N/A	N/A	27.50%	24.20%
72	N/A	N/A	27.50%	27.50%
73	N/A	N/A	27.50%	27.50%
74	N/A	N/A	27.50%	38.50%
75	N/A	N/A	55.00%	55.00%
76	N/A	N/A	55.00%	55.00%
77	N/A	N/A	55.00%	55.00%
78	N/A	N/A	55.00%	55.00%
79	N/A	N/A	55.00%	55.00%
80+	N/A	N/A	100.00%	100.00%

	Reduced		Unreduced	
Age	Male	Female	Male	Female
< 50	N/A	N/A	11.50%	11.50%
50	7.00%	8.50%	37.50%	40.50%
51	7.00%	8.50%	37.50%	40.50%
52	11.00%	8.50%	37.50%	40.50%
53	11.00%	8.50%	37.50%	40.50%
54	24.00%	16.50%	37.50%	40.50%
55	7.00%	6.50%	25.50%	24.00%
56	7.00%	6.50%	25.50%	24.00%
57	7.00%	6.50%	25.50%	24.00%
58	7.00%	6.50%	25.50%	24.00%
59	18.00%	22.00%	25.50%	24.00%
60	N/A	N/A	26.50%	24.50%
61	N/A	N/A	26.50%	24.50%
62	N/A	N/A	26.50%	24.50%
63	N/A	N/A	26.50%	24.50%
64	N/A	N/A	26.50%	24.50%
65	N/A	N/A	30.50%	28.50%
66	N/A	N/A	30.50%	28.50%
67	N/A	N/A	30.50%	28.50%
68	N/A	N/A	30.50%	28.50%
69	N/A	N/A	30.50%	28.50%
70	N/A	N/A	27.50%	27.50%
71	N/A	N/A	27.50%	27.50%
72	N/A	N/A	27.50%	27.50%
73	N/A	N/A	27.50%	27.50%
74	N/A	N/A	27.50%	27.50%
75	N/A	N/A	50.00%	50.00%
76	N/A	N/A	50.00%	50.00%
77	N/A	N/A	50.00%	50.00%
78	N/A	N/A	50.00%	50.00%
79	N/A	N/A	50.00%	50.00%
80+	N/A	N/A	100.00%	100.00%



## **Retirement - TRS**

### Current

	Reduc	ed	Unreduc	ed	Reduced		d	Unreduced	
Age	Male	Female	Male	Female	Age	Male	Female	Male	Fer
< 45	N/A	N/A	3.0%	3.0%	< 45	N/A	N/A	3.00%	
45	N/A	N/A	5.0%	5.0%	45	N/A	N/A	5.50%	
46	N/A	N/A	5.0%	8.0%	46	N/A	N/A	5.50%	
47	N/A	N/A	5.0%	8.0%	47	N/A	N/A	5.50%	
48	N/A	N/A	5.0%	8.0%	48	N/A	N/A	5.50%	
49	N/A	N/A	5.0%	8.0%	49	N/A	N/A	5.50%	
50	10.0%	10.0%	5.0%	14.0%	50	5.00%	5.00%	12.50%	
51	10.0%	10.0%	8.0%	13.0%	51	5.00%	5.00%	12.50%	
52	10.0%	10.0%	15.0%	13.0%	52	5.00%	10.00%	12.50%	
53	10.0%	12.0%	15.0%	14.0%	53	5.00%	5.00%	12.50%	
54	10.0%	12.0%	15.0%	15.0%	54	10.00%	5.00%	12.50%	
55	15.0%	8.0%	20.0%	17.0%	55	14.50%	11.00%	20.00%	
56	10.0%	8.0%	17.0%	17.0%	56	9.50%	11.00%	20.00%	
57	10.0%	8.0%	15.0%	17.0%	57	9.50%	11.00%	20.00%	
58	10.0%	8.0%	20.0%	17.0%	58	9.50%	11.00%	20.00%	
59	10.0%	8.0%	20.0%	23.0%	59	9.50%	11.00%	20.00%	
60	N/A	N/A	25.0%	23.0%	60	N/A	N/A	19.50%	
61	N/A	N/A	18.0%	23.0%	61	N/A	N/A	19.50%	
62	N/A	N/A	18.0%	21.0%	62	N/A	N/A	19.50%	
63	N/A	N/A	18.0%	21.0%	63	N/A	N/A	19.50%	
64	N/A	N/A	18.0%	26.0%	64	N/A	N/A	19.50%	
65	N/A	N/A	30.0%	21.0%	65	N/A	N/A	28.00%	
66	N/A	N/A	25.0%	21.0%	66	N/A	N/A	28.00%	
67	N/A	N/A	25.0%	21.0%	67	N/A	N/A	28.00%	
68	N/A	N/A	25.0%	26.0%	68	N/A	N/A	28.00%	
69	N/A	N/A	35.0%	26.0%	69	N/A	N/A	28.00%	
70	N/A	N/A	30.0%	26.0%	70	N/A	N/A	30.00%	
71	N/A	N/A	30.0%	37.0%	71	N/A	N/A	30.00%	
72	N/A	N/A	30.0%	37.0%	72	N/A	N/A	30.00%	
73	N/A	N/A	30.0%	37.0%	73	N/A	N/A	30.00%	
74	N/A	N/A	30.0%	37.0%	74	N/A	N/A	30.00%	
75 - 79	N/A	N/A	50.0%	50.0%	75 - 79	N/A	N/A	50.00%	
80+	N/A	N/A	100.0%	100.0%	80+	N/A	N/A	100.00%	



## **Retirement – PERS DCR**

### Retirement - TRS DCR

Current		Propos	ed	Currer	nt	Propos	sed
Age	Rate	Age	Rate	Age	Rate	Age	Rate
< 55	2.0%	< 55	2.0%	< 55	2.0%	< 55	2.0%
55	3.0%	55	3.0%	55	3.0%	55	3.0%
56	3.0%	56	3.0%	56	3.0%	56	3.0%
57	3.0%	57	3.0%	57	3.0%	57	3.0%
58	3.0%	58	3.0%	58	3.0%	58	3.0%
59	3.0%	59	3.0%	59	3.0%	59	3.0%
60	5.0%	60	5.0%	60	5.0%	60	5.0%
61	5.0%	61	5.0%	61	5.0%	61	5.0%
62	10.0%	62	10.0%	62	10.0%	62	10.0%
63	5.0%	63	5.0%	63	5.0%	63	5.0%
64	5.0%	64	5.0%	64	5.0%	64	5.0%
65	25.0%	65	25.0%	65	25.0%	65	25.0%
66	25.0%	66	25.0%	66	25.0%	66	25.0%
67	25.0%	67	25.0%	67	25.0%	67	25.0%
68	20.0%	68	20.0%	68	20.0%	68	20.0%
69	20.0%	69	20.0%	69	20.0%	69	20.0%
70+	100.0%	70+	100.0%	70+	100.0%	70+	100.0%



100.00%

100.00%

65+

## **Retirement - NGNMRS**

### Retirement – JRS

Curren	t		Propos	ed	
Age	Male	Female	Age	Male	Female
< 51	13.00%	13.00%	< 51	15.34%	18.20%
51	13.00%	13.00%	51	15.34%	18.20%
52	13.00%	13.00%	52	15.34%	18.20%
53	15.00%	15.00%	53	17.70%	21.00%
54	20.00%	20.00%	54	23.60%	28.00%
55	25.00%	25.00%	55	18.50%	16.25%
56	35.00%	35.00%	56	25.90%	22.75%
57	40.00%	40.00%	57	29.60%	26.00%
58	45.00%	45.00%	58	33.30%	29.25%
59	50.00%	50.00%	59	37.00%	32.50%
60	55.00%	55.00%	60	40.70%	35.75%
61	60.00%	60.00%	61	44.40%	35.75%
62	60.00%	60.00%	62	44.40%	35.75%
63	60.00%	60.00%	63	44.40%	35.75%
64	60.00%	60.00%	64	44.40%	35.75%

Current				
Age	Rate			
< 59	3%			
59	10%			
60	20%			
61	20%			
62	10%			
63	10%			
64	10%			
65	20%			
66	20%			
67	10%			
68	10%			
69	10%			
70+	100%			

Proposed				
Age	Rate			
< 59	3%			
59	10%			
60	20%			
61	20%			
62	10%			
63	10%			
64	10%			
65	20%			
66	20%			
67	10%			
68	10%			
69	10%			
70+	100%			



65+

100.00%

100.00%

### Withdrawal - PERS Peace/Fire

#### Current

Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	15.00%	15.00%
1	12.00%	8.00%
2	7.20%	6.40%
3	5.67%	5.60%
4	6.48%	7.20%

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	4.70%	6.80%	39	2.04%	2.98%
23	4.46%	6.80%	40	1.68%	3.39%
24	4.22%	6.80%	41	1.67%	3.37%
25	3.98%	6.80%	42	1.67%	3.36%
26	3.74%	6.80%	43	1.71%	3.33%
27	3.50%	6.80%	44	1.76%	3.31%
28	3.32%	6.63%	45	1.81%	3.28%
29	3.14%	6.46%	46	1.85%	3.25%
30	2.96%	6.29%	47	1.90%	3.23%
31	2.79%	6.12%	48	2.22%	3.19%
32	2.61%	5.95%	49	2.53%	3.15%
33	2.50%	5.36%	50	3.18%	6.42%
34	2.39%	4.77%	51	4.24%	6.32%
35	2.28%	4.18%	52	4.24%	6.19%
36	2.17%	3.60%	53	4.24%	6.04%
37	2.06%	3.01%	54	4.24%	3.00%
38	2.05%	2.99%	55+	3.00%	2.00%

## Proposed

Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	15.00%	15.00%
1	12.00%	8.00%
2	7.20%	6.40%
3	5.67%	5.60%
4	6.48%	7.20%

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	2.40%	5.80%	39	1.60%	3.00%
23	2.40%	5.80%	40	1.30%	3.00%
24	2.40%	5.80%	41	1.30%	3.00%
25	2.40%	5.80%	42	1.30%	3.00%
26	2.40%	5.80%	43	1.30%	3.00%
27	2.40%	5.80%	44	1.30%	3.00%
28	2.40%	5.80%	45	1.50%	2.90%
29	2.40%	5.80%	46	1.50%	2.90%
30	2.00%	5.10%	47	1.50%	2.90%
31	2.00%	5.10%	48	1.50%	2.90%
32	2.00%	5.10%	49	1.50%	2.90%
33	2.00%	5.10%	50	3.00%	5.00%
34	2.00%	5.10%	51	3.00%	5.00%
35	1.60%	3.00%	52	3.00%	5.00%
36	1.60%	3.00%	53	3.00%	5.00%
37	1.60%	3.00%	54	3.00%	5.00%
38	1.60%	3.00%	55+	2.25%	1.80%



### Withdrawal - PERS Others

### Current

Select Rates during the First 5 Years of Employment

Hire Age Under 35			
Years of Service	Male	Female	
0	29.00%	29.00%	
1	16.25%	20.00%	
2	13.00%	16.00%	
3	10.40%	12.80%	
4	8.45%	10.40%	

Hire Age Over 35			
Years of Service	Male	Female	
0	20.00%	20.00%	
1	12.00%	15.00%	
2	10.00%	12.50%	
3	8.50%	10.00%	
4	8.50%	9.00%	

## Proposed

Select Rates during the First 5 Years of Employment

Hire Age Under 35			
Years of Service	Male	Female	
0	29.00%	29.00%	
1	16.25%	20.00%	
2	13.00%	16.00%	
3	10.40%	12.80%	
4	8.45%	10.40%	

Hire Age Over 35			
Years of Service	Male	Female	
0	20.00%	20.00%	
1	12.00%	15.00%	
2	10.00%	12.50%	
3	8.50%	10.00%	
4	8.50%	9.00%	

Age	Male	Female	Age	Male	Female
< 23	11.40%	12.99%	39	5.47%	5.23%
23	10.83%	12.21%	40	4.86%	5.65%
24	10.26%	11.43%	41	4.71%	5.51%
25	9.69%	10.65%	42	4.56%	5.38%
26	9.12%	9.87%	43	4.50%	5.19%
27	8.55%	9.09%	44	4.44%	4.99%
28	8.30%	8.72%	45	4.39%	4.80%
29	8.05%	8.34%	46	4.33%	4.60%
30	7.80%	7.97%	47	4.27%	4.41%
31	7.54%	7.60%	48	4.26%	4.40%
32	7.29%	7.23%	49	4.24%	4.39%
33	6.99%	6.88%	50	3.63%	4.45%
34	6.69%	6.53%	51	3.60%	4.43%
35	6.39%	6.17%	52	3.56%	4.40%
36	6.10%	5.82%	53	3.52%	4.37%
37	5.80%	5.47%	54	4.17%	6.20%
38	5.63%	5.35%	55+	3.00%	5.00%

Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	7.80%	8.20%	39	5.70%	5.50%
23	7.80%	8.20%	40	4.50%	5.20%
24	7.80%	8.20%	41	4.50%	5.20%
25	7.80%	8.20%	42	4.50%	5.20%
26	7.80%	8.20%	43	4.50%	5.20%
27	7.80%	8.20%	44	4.50%	5.20%
28	7.80%	8.20%	45	4.20%	4.40%
29	7.80%	8.20%	46	4.20%	4.40%
30	7.00%	7.10%	47	4.20%	4.40%
31	7.00%	7.10%	48	4.20%	4.40%
32	7.00%	7.10%	49	4.20%	4.40%
33	7.00%	7.10%	50	3.60%	4.70%
34	7.00%	7.10%	51	3.60%	4.70%
35	5.70%	5.50%	52	3.60%	4.70%
36	5.70%	5.50%	53	3.60%	4.70%
37	5.70%	5.50%	54	3.60%	4.70%
38	5.70%	5.50%	55+	2.90%	4.90%



Age

39

40

55+

Male

2.57%

2.26%

2.26%

2.25%

2.24%

2.23%

2.22%

2.21%

2.20%

2.18%

2.16%

3.43%

3.39%

3.35%

3.30%

3.00%

2.00%

Female

3.74%

2.75%

2.75%

2.74%

2.73%

2.73%

2.72%

2.71%

2.70%

2.69%

2.68%

4.42%

4.39%

4.36%

4.32%

7.56%

5.00%

### Withdrawal - TRS

#### Current

Select Rates during the First 8 Years of Employment

Years of Service	Male	Female
0	20.40%	17.00%
1	20.40%	17.00%
2	16.80%	14.00%
3	14.40%	12.00%
4	12.00%	10.00%
5	10.80%	9.00%
6	9.00%	7.50%
7	7.20%	6.00%

#### Ultimate Rates after the First 8 Years of Employment

Age	Male	Female
22	2.62%	3.79%
23	2.62%	3.79%
24	2.61%	3.79%
25	2.61%	3.79%
26	2.61%	3.79%
27	2.60%	3.79%
28	2.60%	4.27%
29	2.60%	4.76%
30	2.60%	5.24%
31	2.60%	5.73%
32	2.59%	6.22%
33	2.59%	5.72%
34	2.59%	5.23%
35	2.59%	4.74%
36	2.58%	4.25%
37	2.58%	3.75%

2.58%

3.75%

## Proposed

Select Rates during the First 8 Years of Employment

Male	Female
20.40%	17.00%
20.40%	17.00%
16.80%	14.00%
14.40%	12.00%
12.00%	10.00%
10.80%	9.00%
9.00%	7.50%
7.20%	6.00%
	20.40% 20.40% 16.80% 14.40% 12.00% 10.80%

#### Ultimate Rates after the First 8 Years of Employment

Age	Male	Female	Age	Male	Female
22	3.60%	4.60%	39	3.60%	3.909
23	3.60%	4.60%	40	3.10%	2.609
24	3.60%	4.60%	41	3.10%	2.609
25	3.60%	4.60%	42	3.10%	2.609
26	3.60%	4.60%	43	3.10%	2.609
27	3.60%	4.60%	44	3.10%	2.609
28	3.60%	4.60%	45	3.10%	2.60
29	3.60%	4.60%	46	3.10%	2.60
30	3.60%	5.40%	47	3.10%	2.60
31	3.60%	5.40%	48	3.10%	2.60
32	3.60%	5.40%	49	3.10%	2.60
33	3.60%	5.40%	50	4.60%	4.80
34	3.60%	5.40%	51	4.60%	4.80
35	3.60%	3.90%	52	4.60%	4.80
36	3.60%	3.90%	53	4.60%	4.80
37	3.60%	3.90%	54	4.60%	4.80
38	3.60%	3.90%	55+	2.80%	4.80



17.25%

12.60%

## Withdrawal - PERS DCR Peace/Fire

#### Current

Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	18.90%	20.63%
1	14.18%	16.50%
2	10.50%	13.75%
3	9.45%	12.38%
	0.100/	44.000/

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	5.52%	11.97%	44	5.78%	11.09%
23	5.65%	11.97%	45	5.71%	11.03%
24	5.78%	11.97%	46	5.64%	10.98%
25	5.91%	11.97%	47	5.57%	10.92%
26	6.04%	11.97%	48	6.01%	10.84%
27	6.16%	11.97%	49	6.45%	10.75%
28	6.16%	11.94%	50	6.89%	10.67%
29	6.15%	11.91%	51	7.32%	10.58%
30	6.14%	11.88%	52	7.76%	10.50%
31	6.14%	11.84%	53	7.97%	10.66%
32	6.12%	11.81%	54	8.18%	10.82%
33	6.11%	11.79%	55	8.38%	10.98%
34	6.09%	11.77%	56	8.59%	11.15%
35	6.08%	11.75%	57	8.80%	11.31%
36	6.07%	11.72%	58	9.03%	11.47%
37	6.05%	11.70%	59	9.25%	11.63%
38	6.03%	11.60%	60	9.48%	11.79%
39	6.00%	11.50%	61	9.71%	11.95%
40	5.98%	11.40%	62	9.94%	12.12%
41	5.95%	11.30%	63	12.37%	12.28%
42	5.93%	11.20%	64	14.81%	12.44%

### Proposed

Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	17.00%	27.00%
1	12.00%	21.00%
2	11.00%	15.00%
3	11.00%	13.00%
4	10.00%	9.00%

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	6.60%	10.20%	44	6.50%	9.50%
23	6.60%	10.20%	45	6.50%	9.30%
24	6.60%	10.20%	46	6.50%	9.30%
25	6.60%	10.20%	47	6.50%	9.30%
26	6.60%	10.20%	48	6.50%	9.30%
27	6.60%	10.20%	49	6.50%	9.30%
28	6.60%	10.20%	50	8.50%	9.10%
29	6.60%	10.20%	51	8.50%	9.10%
30	6.80%	10.00%	52	8.50%	9.10%
31	6.80%	10.00%	53	8.50%	9.10%
32	6.80%	10.00%	54	8.50%	9.10%
33	6.80%	10.00%	55	9.80%	9.60%
34	6.80%	10.00%	56	9.80%	9.60%
35	6.70%	9.90%	57	9.80%	9.60%
36	6.70%	9.90%	58	9.80%	9.60%
37	6.70%	9.90%	59	9.80%	9.60%
38	6.70%	9.90%	60	12.50%	10.30%
39	6.70%	9.90%	61	12.50%	10.30%
40	6.50%	9.50%	62	12.50%	10.30%
41	6.50%	9.50%	63	12.50%	10.30%
42	6.50%	9.50%	64	12.50%	10.30%
43	6.50%	9.50%	65+	19.20%	10.70%



### Withdrawal - PERS DCR Others

#### Current

Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	24.36%	27.98%
1	21.00%	22.31%
2	16.80%	17.85%
3	13.44%	14.28%
4	9.45%	12.34%

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	13.71%	16.50%	44	7.83%	8.22%
23	13.71%	16.51%	45	7.72%	7.90%
24	13.71%	16.51%	46	7.60%	7.58%
25	13.71%	16.52%	47	7.48%	7.26%
26	13.71%	16.53%	48	7.68%	7.23%
27	13.71%	16.54%	49	7.87%	7.20%
28	13.41%	15.94%	50	8.07%	7.17%
29	13.21%	15.34%	51	8.26%	7.14%
30	12.82%	17.75%	52	8.46%	7.11%
31	12.52%	14.15%	53	8.46%	7.26%
32	12.22%	13.55%	54	8.47%	7.42%
33	11.65%	12.90%	55	8.48%	7.57%
34	11.09%	12.24%	56	8.48%	7.72%
35	10.52%	11.58%	57	8.49%	7.88%
36	9.95%	10.92%	58	8.77%	8.15%
37	9.39%	10.26%	59	9.08%	8.42%
38	9.12%	9.98%	60	9.32%	8.69%
39	8.86%	9.70%	61	9.60%	8.96%
40	8.60%	9.42%	62	9.88%	9.24%
41	8.32%	9.14%	63	10.28%	10.51%
42	8.07%	8.86%	64	10.68%	11.78%
43	7.95%	8.54%	65+	11.08%	13.05%

### Proposed

Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	28.00%	29.00%
1	20.00%	24.00%
2	16.00%	19.00%
3	14.00%	16.00%
4	12.00%	14.00%

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	13.70%	15.80%	44	8.50%	10.60%
23	13.70%	15.80%	45	8.90%	8.90%
24	13.70%	15.80%	46	8.90%	8.90%
25	13.70%	15.80%	47	8.90%	8.90%
26	13.70%	15.80%	48	8.90%	8.90%
27	13.70%	15.80%	49	8.90%	8.90%
28	13.70%	15.80%	50	8.40%	8.70%
29	13.70%	15.80%	51	8.40%	8.70%
30	12.20%	11.20%	52	8.40%	8.70%
31	12.20%	11.20%	53	8.40%	8.70%
32	12.20%	11.20%	54	8.40%	8.70%
33	12.20%	11.20%	55	8.70%	9.50%
34	12.20%	11.20%	56	8.70%	9.50%
35	9.70%	10.20%	57	8.70%	9.50%
36	9.70%	10.20%	58	8.70%	9.50%
37	9.70%	10.20%	59	8.70%	9.50%
38	9.70%	10.20%	60	10.10%	11.80%
39	9.70%	10.20%	61	10.10%	11.80%
40	8.50%	10.60%	62	10.10%	11.80%
41	8.50%	10.60%	63	10.10%	11.80%
42	8.50%	10.60%	64	10.10%	11.80%
43	8.50%	10.60%	65+	11.20%	15.70%



9.75%

8.75%

### Withdrawal – TRS DCR

#### Current

Select Rates during the First 6 Years of Employment

Years of Service	Male	Female
0	20.70%	21.80%
1	19.55%	18.70%
2	16.10%	15.40%
3	13.80%	13.20%
4	11.50%	11.00%
5	7.32%	8.05%

#### Ultimate Rates after the First 6 Years of Employment

Age	Male	Female	Age	Male	Female
< 26	9.41%	8.31%	45	9.05%	8.09%
26	9.41%	8.32%	46	8.99%	8.07%
27	9.40%	8.33%	47	8.94%	8.04%
28	9.39%	8.32%	48	8.86%	8.00%
29	9.39%	8.32%	49	8.78%	7.95%
30	9.38%	8.31%	50	8.70%	7.91%
31	9.37%	8.31%	51	8.62%	7.86%
32	9.36%	8.30%	52	8.54%	7.82%
33	9.35%	8.29%	53	8.37%	7.73%
34	9.35%	8.28%	54	8.20%	7.64%
35	9.34%	8.27%	55	8.03%	7.55%
36	9.34%	8.26%	56	7.86%	7.46%
37	9.33%	8.25%	57	7.69%	7.36%
38	9.31%	8.24%	58	7.76%	7.50%
39	9.29%	8.22%	59	7.82%	7.64%
40	9.26%	8.21%	60	7.89%	7.78%
41	9.24%	8.19%	61	7.95%	7.92%
42	9.22%	8.17%	62	8.02%	8.05%
43	9.16%	8.15%	63	8.59%	8.29%
44	9.11%	8.12%	64	9.17%	8.52%

## Proposed

Select Rates during the First 6 Years of Employment

Years of Service	Male	Female
0	28.00%	31.00%
1	28.00%	21.00%
2	19.00%	18.00%
3	17.00%	13.00%
4	13.00%	13.00%
5	13.00%	10.00%

#### Ultimate Rates after the First 6 Years of Employment

Age	Male	Female	Age	Male	Female
< 26	10.50%	8.70%	45	10.00%	8.40
26	10.50%	8.70%	46	10.00%	8.409
27	10.50%	8.70%	47	10.00%	8.409
28	10.50%	8.70%	48	10.00%	8.409
29	10.50%	8.70%	49	10.00%	8.409
30	10.50%	8.70%	50	9.50%	8.109
31	10.50%	8.70%	51	9.50%	8.109
32	10.50%	8.70%	52	9.50%	8.10
33	10.50%	8.70%	53	9.50%	8.10
34	10.50%	8.70%	54	9.50%	8.10
35	10.40%	8.60%	55	8.80%	7.90
36	10.40%	8.60%	56	8.80%	7.90
37	10.40%	8.60%	57	8.80%	7.90
38	10.40%	8.60%	58	8.80%	7.90
39	10.40%	8.60%	59	8.80%	7.90
40	10.30%	8.60%	60	9.30%	8.70
41	10.30%	8.60%	61	9.30%	8.70
42	10.30%	8.60%	62	9.30%	8.70
43	10.30%	8.60%	63	9.30%	8.70
44	10.30%	8.60%	64	9.30%	8.70
			65+	10.90%	7.40



## Withdrawal – JRS

## Current

Years of Service	Rate
0	3%
1	3%
2	3%
3	3%
4	3%
5	3%
6	3%
7	3%
8	3%
9	3%
10+	1%

Years of Service	Rate
0	3%
1	3%
2	3%
3	3%
4	3%
5	3%
6	3%
7	3%
8	3%
9	3%
10+	1%



Male

9.09%

8.87%

8.68%

8.51%

8.31%

8.04% 7.66%

7.13%

6.46% 5.67%

4.89%

4.27% 3.83%

3.51%

3.27%

3.10%

3.02%

3.03%

3.11%

3.27%

3.38%

Age

Female

11.52%

11.24%

11.00%

10.78%

10.53%

9.70%

9.03% 8.19%

7.18%

6.19% 5.42%

4.85%

4.45%

4.15%

3.93%

3.82%

3.84%

3.94%

4.14%

4.29%

### Withdrawal - NGNMRS

#### Current

Select Rates during the First 5 Years of Employment

Years of Service	Unisex
0	20.00%
1	10.00%
2	10.00%
3	10.00%
4	10.00%

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female
20	14.94%	18.92%
21	14.13%	17.90%
22	13.44%	17.03%
23	12.86%	16.29%
24	12.40%	15.70%
25	12.03%	15.24%
26	11.74%	14.87%
27	11.52%	14.59%
28	11.35%	14.37%
29	11.21%	14.20%
30	11.09%	14.05%
31	10.98%	13.91%
32	10.86%	13.76%
33	10.73%	13.59%
34	10.57%	13.39%
35	10.37%	13.14%
36	10.15%	12.85%
37	9.89%	12.53%
38	9.62%	12.18%
39	9.35%	11.84%

## Proposed

Select Rates during the First 5 Years of Employment

Years of Service	Unisex
0	20.00%
1	10.00%
2	10.00%
3	10.00%
4	10.00%

#### Ultimate Rates after the First 5 Years of Employment

Age	Male	Female
20	9.53%	9.94%
21	9.53%	9.94%
22	9.53%	9.94%
23	9.53%	9.94%
24	9.53%	9.94%
25	9.53%	9.94%
26	9.53%	9.94%
27	9.53%	9.94%
28	9.53%	9.94%
29	9.53%	9.94%
30	9.43%	9.84%
31	9.33%	9.74%
32	9.23%	9.63%
33	9.12%	9.51%
34	8.98%	9.37%
35	8.81%	9.20%
36	8.63%	9.00%
37 38	8.41% 8.18%	8.77% 8.53%
38	7.95%	8.53%
39	7.95%	0.29%



## **Actuarial Certification**



## Use of Models

Actuarial Standard of Practice No. 56 ("ASOP 56") provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. For this presentation, Buck used the following:

- internally developed and third-party model to compare actual versus assumed experience and determine proposed assumptions to use for valuing the liabilities in the third-party software
- models to analyze investment returns as previously described in the December 2021 presentation
- third-party software to calculate the liabilities associated with the plans based on current and proposed assumptions
- an internally developed model that applies applicable funding methods and policies to the liabilities derived from the output of the third-party software and other inputs, such as plan assets and contributions, to determine the contribution rates

Buck has an extensive review process for annual valuations whereby the results of the liability calculations are checked using detailed sample output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other outputs and the internal model are similarly reviewed in detail and at a high level for accuracy, reasonability and consistency with prior results. The models used for annual valuations are used for this presentation and any adaptations for this presentation are checked and reviewed by experts within the company who are familiar with applicable funding methods as well as the manner in which the model generates its output. If significant changes are made to the internal model, extra checking and review are completed.



## **Actuarial Certification**

The purpose of this presentation is to provide the ARMB Actuarial Committee with an analysis of proposed changes to the demographic and economic assumptions that are used in the actuarial valuations of the State of Alaska's retirement systems for discussion with the actuary at the March 2022 ARMB meeting. Use of this presentation, for any other purpose or by anyone other than the ARMB or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the presentation for that purpose. Because of the risk of misinterpretation of results, you should ask Buck to review any statement you wish to make on the results contained in this presentation. Buck will not accept any liability for any such statement made without the review by Buck.

The cost effects of the proposed assumptions are based on the June 30, 2020 valuations, and are meant to show the estimated impact of the assumptions changes. They are not to be used for determining actual funding contributions.

Please see the draft June 30, 2021 actuarial valuation reports for a more detailed description of risk factors related to future funding of the plans (ASOP 51).

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law.

The results were prepared under the direction of David Kershner and Scott Young, both of whom meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. These results have been prepared in accordance with all applicable Actuarial Standards of Practice.

David Kershner FSA, EA, MAAA, FCA Principal, Retirement Scott Young FSA, EA, MAAA, FCA Director, Health





#### Alaska Retirement Management Board

#### CHARTER OF THE ACTUARIAL COMMITTEE

#### I. <u>Actuarial Committee Purpose.</u>

The Actuarial Committee (Committee) assists the Alaska Retirement Management Board (Board) in fulfilling the Board's function of independent oversight of the integrity of the Alaska Retirement Management Board's (Board) retirement systems 'actuarial valuations, experience analyses, and other requested reports and analysis, including compliance with legal, accounting., and regulatory requirements. It also serves as a conduit of communication between the Actuary, the Review Actuary, the Audit Actuary, Department of Administration (DOA) and Department of Revenue (DOR) staff, and the Board.

The Committee has the authority to conduct any review appropriate to fulfilling its responsibilities and it has direct access to the independent actuaries, as well as DOR and DOA management and staff, and legal counsel. The Committee may recommend that the Board retain, at Board expense and consistent with applicable procurement requirements, special legal, accounting, or other consultants or experts it considers necessary in the performance of its duties.

#### II. Actuarial Committee Responsibilities and Duties.

- A. The Committee shall assist the Board in carrying out the following responsibilities:
- 1. Coordinate with the retirement system administrator to have an annual actuarial valuation of each retirement system prepared to determine system assets, accrued liabilities, and funding ratios and to certify to the appropriate budgetary author it y of each employer in the system (A) an appropriate contribution rate for normal costs; (B) an appropriate contribution rate for liquidating any past service liability; in this subparagraph, the appropriate contribution rate for liquidating the past service liability of the defined benefit retirement plan under AS 14.25.009 14.25.220 or the past service liability of the defined benefit retirement plan under AS 39.35.095 39.35.680 must be determined by a level percent of pay method based on amortization of the past service liability for a closed term of 25 years;
- 2. Review actuarial assumptions prepared and certified by a member of the American Academy of Actuaries and conduct experience analyses of the retirement systems not less than once every four years, except for health cost assumptions, which shall be reviewed annually; the results of all actuarial assumptions prepared under this paragraph shall be reviewed and certified by a second member of the American Academy of Actuaries before presentation to the board.
- 3. Review the annual actuarial valuations and any actuarial experience analysis prepared by the Actuary and the report prepared by the Review Actuary prior to presentation or distribution of any report.
- 4. Coordinate with staff to conduct an independent audit of the state's actuary not less than once every four years and review any audit report prepared by the Audit Actuary prior to presentation or distribution to the Board.

- 5. In consultation with management and the independent actuaries, consider the integrity of the actuarial reporting processes and controls, including the process for "closure" on the audit findings.
- 6. Review any significant changes to applicable actuarial principles and any items required to be communicated by the independent actuaries.
- 7. Review the independence and performance of the actuaries and periodically recommend to the Board the appointment of the independent actuaries or recommend approval of any discharge of actuaries when circumstances warrant.
- 8. Review, discuss and recommend for Board consideration any strategic issues related to the actuarial work.
- 9. Review and assess the adequacy of this Charter at least annually and submit recommended changes to it to the Board for approval.
  - 10. Review and periodically perform self-assessment of the Committee's performance.
- B. The Committee shall have the following responsibilities with respect to the ARMB's independent actuaries:
- 1. Schedule an annual pre-valuation entrance conference with the Actuary that includes DOA and DOR staff and the Review Actuary to discuss scope, staffing, locations, timeline, reliance upon management, and general approach to the annual valuation conducted for the retirement systems; and in the year that an actuarial experience analysis is conducted, schedule a similar entrance conference.
- 2. Discuss with management and the independent actuaries the actuarial principles and provide input as to the underlying assumptions and methods used in the preparation of the retirement systems' valuation reports and experience analyses to ensure the integrity of actuarial number s used in preparation of accounting reports, compliance with GASB or other regulatory bodies, consistency with the actuarial policies of the plan, and alignment with the purpose of the reporting.
- 3. Review the Actuary's draft valuation and the Review Actuary's draft report (and the experience analysis and review when conducted); discuss the contents with the actuaries and monitor the follow-up on significant observations, findings, and recommendations.
- 4. Discuss with the independent actuaries the clarity and format of the presentations in appearances before the committee and the Board.
- 5. Meet with the actuaries, in the absence of management, to review findings, recommendations or other pertinent subjects.
- 6. Review Audit Actuary report (conducted every four years); discuss any significant findings with Actuary and management.

- C. In addition to the foregoing, the Committee shall:
- 1. Perform such other activities consistent with this Charter, and governing law as the Committee considers necessary or appropriate or as the Board may otherwise request.
- 2. Maintain minutes of Committee meetings and periodically report to the Board on significant results of the Committee's activities.

#### Alaska Retirement Management Board

Actuarial Committee
Schedule of Remaining 2022 Meetings

#### **April TBD, 2022 (Teleconference)**

1. *If necessary* – scheduled to follow up on discussion/findings/questions from March meeting

#### June 15, 2022 (Juneau/Teleconference)

- 1. Review and discussion of final review reports and valuations, including any items brought forward from March meeting
- 2. Action: Recommendations from committee to board for acceptance of review reports and valuations
- 3. Recommendation from committee to board for action on Audit Findings List
- 4. FY2022 valuation discussion
  - a. Valuation Timeline
  - b. Actuarial principles and underlying assumptions; any proposed new assumptions
  - c. Outstanding audit issues (Audit Findings List)
- 5. Follow-up discuss on assumptions for experience study

#### September 14, 2022 (Juneau/Teleconference)

- 1. Review contribution rate resolutions/action memos for recommendation to Board
- 2. Status/Follow-up from previous meetings
- 3. Education Topic:

#### November 30, 2022 (Juneau/Teleconference)

- 1. Status Report/Discussion on Draft Actuarial Valuation and Second Actuary Review Process
- 2. Discussion of new trends and findings in actuarial matters
- 3. Education topic:

#### **Periodic and As Needed Meeting Topics**

- 1. Updates by DOA on actuary procurement.
- 2. Actuarial Committee training.

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#### Alaska Retirement Management Board

Actuarial Committee Schedule of 2023 Meetings

#### March 15, 2023 (Teleconference)

- 1. Discuss Draft Review Actuary Report;
- 2. Review Draft Valuation Reports; requests or recommendations for edits or corrections
- 3. Review Audit Findings List; proposed resolution and recommendations

#### April TBD, 2023 (Teleconference)

1. *If necessary* – scheduled to follow up on discussion/findings/questions from March meeting

#### June 14, 2023 (Juneau/Teleconference)

- 1. Review and discussion of final review reports and valuations, including any items brought forward from March meeting
- 2. Action: Recommendations from committee to board for acceptance of review reports and valuations
- 3. Recommendation from committee to board for action on Audit Findings List
- 4. FY2023 valuation discussion
  - a. Valuation Timeline
  - b. Actuarial principles and underlying assumptions; any proposed new assumptions
  - c. Outstanding audit issues (Audit Findings List)

#### September 13, 2023 (Juneau/Teleconference)

- 1. Review contribution rate resolutions/action memos for recommendation to Board
- 2. Status/Follow-up from previous meetings
- 3. Education Topic:

#### December 6, 2023 (Juneau/Teleconference)

- 1. Status Report/Discussion on Draft Actuarial Valuation and Second Actuary Review Process
- 2. Discussion of new trends and findings in actuarial matters
- 3. Education topic:

#### **Periodic and As Needed Meeting Topics**

- 1. Updates by DOA on actuary procurement.
- 2. Actuarial Committee training.

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